

Measure Applications Partnership

Annual Pre- Rulemaking Input

November 4, 2013



NATIONAL
QUALITY FORUM

MAP Pre-Rulemaking Timeline

- **December 1:** HHS list of measures under consideration provided to MAP
- **December 4:** All MAP Web Meeting to preview list of measures under consideration
- **December 10-20:** MAP workgroup meetings to provide input on program measure sets and measures under consideration
- **January 7-8:** MAP Coordinating Committee Meeting in-person to finalize MAP's recommendations to HHS
- **Mid-January:** 2-week public comment period on draft Pre-Rulemaking Report
- **February 1:** Pre-Rulemaking Report due to HHS

MAP Pre-Rulemaking Approach

Pre-Rulemaking Approach

1. Build on MAP's prior recommendations
2. Evaluate each finalized program measure set using MAP Measure Selection Criteria
3. Evaluate measures under consideration for what they would add to the program measure sets
4. Identify high-priority measure gaps for programs and settings

1. Build on MAP's Prior Recommendations

MAP's Prior Efforts

**Coordination Strategies
(i.e., Safety, Clinician, PAC-LTC, Dual
Eligible Beneficiaries Cross-Cutting Input)**

**Gaps Identified Across All MAP
Efforts**

Pre-Rulemaking Use

- Provides setting-specific considerations that will serve as background information for MAP's pre-rulemaking deliberations.
- Key recommendations from each coordination strategy will be compiled in background materials.
- Provides historical context of MAP gap identification activities.
- Will serve as a foundation for measure gap prioritization.
- A universal list of MAP's previously identified gaps will be compiled and provided in background materials.

***While MAP's prior efforts serve as guidance for this work, pre-rulemaking decisions are not restricted to measures identified within these efforts.**

1. Build on MAP's Prior Recommendations

MAP's Prior Efforts

2012 and 2013 Pre-Rulemaking Decisions

Families of Measures

NQS priorities (safety, care coordination)

Vulnerable populations (dual eligible beneficiaries, hospice)

High-impact conditions (cardiovascular, diabetes, cancer)

Pre-Rulemaking Use

- Provides historical context and represents a starting place for pre-rulemaking discussions.
- Prior MAP decisions will be noted in the individual measure information.
- Represents a starting place for identifying the highest-leverage opportunities for addressing performance gaps within a particular content area.
- Setting- and level-of-analysis-specific core sets will be compiled, drawing from the families and population cores. Core measures will be flagged in the individual measure information.
- MAP will compare the setting and level-of-analysis cores against the program measure sets.

2. Evaluate Finalized Program Measure Set Using MAP Measure Selection Criteria

MAP identifies:

- Potential measures for inclusion
- Potential measures for removal
- Gaps—implementation gaps (core measures not in the set) and other gaps (e.g., development, endorsement) along the measure lifecycle
- Additional programmatic considerations (e.g., guidance on implementing MAP recommendations, data collection and transmission, attribution methods)

MAP Measure Selection Criteria

Background

- MAP initially developed the Measure Selection Criteria (MSC) prior to the first round of pre-rulemaking activities in 2011, primarily to guide decisions on recommendations for measure use in federal programs, with an emphasis on measure *sets*.
- Per HHS' request, the MAP Strategy Task Force was re-convened this summer as the MAP Measure Selection Criteria and Impact Task Force to advise the Coordinating Committee about potential refinements to the MSC, emphasizing the following:
 - Applying lessons learned from the past two years.
 - Integrating the Guiding Principles developed by the Clinician and Hospital Workgroups during the 2012-13 pre-rulemaking cycle.

Revised MAP Measure Selection Criteria

1. NQF-endorsed measures are required for program measure sets, unless no relevant endorsed measures are available to achieve a critical program objective
2. Program measure set adequately addresses each of the National Quality Strategy's three aims
3. Program measure set is responsive to specific program goals and requirements
4. Program measure set includes an appropriate mix of measure types
5. Program measure set enables measurement of person- and family-centered care and services
6. Program measure set includes considerations for healthcare disparities and cultural competency
7. Program measure set promotes parsimony and alignment

Revisions to the Measure Selection Criteria

Overarching Changes

- Added a preamble to emphasize that the criteria are meant as guidance rather than rules; application should be to *measure sets*, not individual measures; and focus should be placed on filling important measure gaps and promoting alignment.
- More consistent use of terminology and formatting.
- Removed extraneous content, including the “Response Option” rating scales for each criterion or sub-criterion.

Federal Program for MAP Pre-Rulemaking Input	MAP Workgroup
Physician Feedback/Value-Based Payment Modifier	Clinician Workgroup
Physician Quality Reporting System	
Medicare and Medicaid EHR Incentive Program for Eligible Professionals	
Medicare Shared Savings Program	
Physician Compare	
Hospital Inpatient Quality Reporting	Hospital Workgroup
Hospital Value-Based Purchasing	
Hospital Outpatient Quality Reporting	
Medicare and Medicaid EHR Incentive Program for Hospitals and CAHs	
Prospective Payment System (PPS) Exempt Cancer Hospital Quality Reporting	
Inpatient Psychiatric Facility Quality Reporting	
Hospital Readmission Reduction Program	
Hospital-Acquired Conditions Reduction Program	
Medicare Shared Savings Program	
Ambulatory Surgical Center Quality Reporting	
Home Health Quality Reporting	PAC/LTC Workgroup
Nursing Home Quality Initiative and Nursing Home Compare Measures	
Inpatient Rehabilitation Facility Quality Reporting	
Long-Term Care Hospital Quality Reporting	
Hospice Quality Reporting	
End Stage Renal Disease Quality Reporting	

3. Evaluate Measures Under Consideration

MAP will indicate a decision and rationale for each measure under consideration:

MAP Decision Category	Decision Description	Rationale (Example)
Support	Indicates measures under consideration that should be added to a program measure set in the current rulemaking cycle.	<ul style="list-style-type: none"> • Measure addresses a previously identified measure gap • Measure is included in a MAP Family of Measures • Measure promotes parsimony and alignment across public and private sectors
Do Not Support	Indicates measures that are not recommended for inclusion in a program measure set.	<ul style="list-style-type: none"> • Measure is not appropriately specified or tested for the population, setting, or level of analysis • A different measure better address a similar topic
Conditionally Support	Indicates measures, measure concepts, or measure ideas that should be phased into a program measure sets when contingent factor(s) are met.	<ul style="list-style-type: none"> • Measure should receive NQF endorsement before being use in the program • Measure requires modification before use in the program • Measures needs testing for the setting before use in the program

4. Identify High-Priority Measure Gaps for Programs and Settings

MAP's Previously Identified Gaps

- Compiled from all of MAP's prior reports
- Categorized by NQS priority and high-impact conditions
- Compared with gaps identified in other NQF efforts (e.g., NPP, endorsement reports)

MAP will:

- Identify priorities for filling gaps across settings and programs
- Present measure ideas to spur development
- Capture barriers to gap filling and potential solutions

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