

MEASURE WORKSHEET

This document summarizes the evaluation of the measure as it progresses through NQF's Consensus Development Process (CDP). The information submitted by measure developers/stewards is included after the Brief Measure Information, Preliminary Analysis, and Pre-meeting Public and Member Comments sections.

To navigate the links in the worksheet: Click to go to the link. ALT + LEFT ARROW to return

Purple text represents the responses from measure developers.

Red text denotes developer information that has changed since the last measure evaluation review.

Brief Measure Information

NQF #: 3510

De.2. Measure Title: Screening/Surveillance Colonoscopy

Co.1.1. Measure Steward: Centers for Medicare & Medicaid Services

De.3. Brief Description of Measure: The Screening/Surveillance Colonoscopy cost measure evaluates clinicians' risk-adjusted cost to Medicare for beneficiaries who receive this procedure. The cost measure score is a clinician's average risk-adjusted cost for the episode group averaged across all episodes attributed to the clinician. This procedural measure includes costs of services that are clinically related to the attributed clinician's role in managing care from the day of the clinical event that opens or 'triggers' the episode, through 14 days after the trigger. Beneficiary populations eligible for the Screening/Surveillance Colonoscopy measure include Medicare beneficiaries enrolled in Medicare Parts A and B during the performance period.

IM.1.1. Developer Rationale: Screening colonoscopy has become the most common screening test for colorectal cancer in the US, and the colorectal cancer screening guidelines released by the United States Preventive Services Task force recommend either a screening colonoscopy every 10 years or other screening methods for adults aged 50 – 75 who are at average risk for developing colorectal cancer.[1] The Screening/Surveillance Colonoscopy episode-based cost measure was recommended for development by an expert clinician committee—the Gastrointestinal Disease Management - Medical and Surgical Clinical Subcommittee—because of its high impact in terms of patient population and Medicare spending, and the opportunity for incentivizing cost-effective, high-quality clinical care in this area. The Clinical Subcommittee provided extensive, detailed input on this measure.

[1] Bibbins-Domingo, K., D. C. Grossman, S.J. Curry, K. W. Davidson, J. W. Epling, Jr., F. A. Garcia, M. W. Gillman, et al. "Screening for Colorectal Cancer: Us Preventive Services Task Force Recommendation Statement." [In eng]. JAMA 315, no. 23 (Jun 21, 2016): 2564-75.

De.1. Measure Type: Cost/Resource Use

S.5. Data Source: Claims

Enrollment Data

Other

S.3. Level of Analysis: Clinician : Group/Practice, Clinician : Individual

Criteria 1: Importance to Measure and Report

1a. High impact or high resource use:

The measure focus addresses:

- a demonstrated high-impact aspect of healthcare (e.g., affects large numbers, leading cause of morbidity/mortality, high resource use [current and/or future], severity of illness, and patient/societal consequences of poor quality).

AND

1b. <u>Opportunity for Improvement:</u>

Demonstration of resource use or cost problems and opportunity for improvement, i.e., data demonstrating considerable variation cost or resource across providers

1a. High Impact or high resource use.

- This measure calculates the risk-adjusted cost to Medicare for beneficiaries who receive a screening/surveillance colonoscopy. The measure is specified at the individual clinician and clinician group level by calculating the clinician's average risk-adjusted cost for the episode group averaged across all episodes attributed to the clinician.
- Screening colonoscopy is the most common screening test for colorectal cancer in the US.

1b. Opportunity for Improvement.

- The developer provides data demonstrating that routine screening/surveillance colonoscopy has a range of cost performance at the TIN and the TIN NPI level. Specifically, the interquartile range of performance for TIN level scores is \$176, and mean performance of \$936. The interquartile range of performance for TIN-NPI is \$173, and mean performance of \$979.
- The developer also provides citations demonstrating that poor bowel preparation increases the potential for missed lesions, canceled procedures, adverse events, and higher episode costs.

Questions for the Committee:

- Has the developer demonstrated this is high impact, high-resource use area to measure?
- Is there a sufficient variation in performance across hospitals that warrants a national performance measure?

Staff preliminary rating for opportunity for improvement: 🛛 High 🛛 Moderate 🔲 Low

□ Insufficient

Committee Pre-evaluation Comments:

Criteria 1: Importance to Measure and Report (including 1a, 1b)

1a. High Impact or High Resource Use

<u>Comments:</u>

- **Yes.
- **yes
- **Colonoscopy has become the most common screening test for colorectal cancer in US.

**Yes

**Not overwhelming high resource use, but quite common procedure. Poor quality could have societal consequences

**I had concerns about the presentation of the evidence. Affects a large population of patients; represents significant spending. Measure developer asserts: opportunity for incentivizing cost-effective, high-quality clinical care in this area. Rationale for the measure doesn't talk about observed wide variation in costs—which seems odd. I did not see in rationale or in the useability section how having this information will change clinician behavior? What are things docs can do to lower the costs? They talk about inadequate bowel preparation and overutilization. Is this measure really about inadequate bowel prep? It isn't about over utilization of the procedure. There is reference to repeat colonoscopies but this measure isn't addressing that problem. They reference one study: address poor bowel preparation, such as performing intraprocedural cleansing work, this can prolong the procedure time by an additional 17 percent.[3] Costs may also be increased, since a repeat examination with a more thorough attempt at colonic cleansing is usually required for patients with an inadequate preparation---shouldn't there be more evidence? The measure developer references that this measure can address both but I don't think that is true.

**The measure focus on this one is odd. The justification states that the main opportunities are to reduce volume of procedures but the measure doesn't address that.

1b. Opportunity for Improvement

<u>Comments:</u>

**Yes.

**yes

**Based on scoring by TIN or TIN/NPI for those with 10+ screening episodes in CY2017, mean \$936; min \$18 (seems questionable??) and max \$1,940. Developer states: "According to the literature and previous feedback received through stakeholder input activities, this measure represents an area where there are significant opportunities for improvement, especially in inadequate bowel preparation and overutilization." **yes

**There is considerable variation in resource used suggesting room for improvement.

**Variation observed in episode cost---though relatively small difference and smaller than cataract for the interquartile range of performance (for TIN level scores is \$176, and mean performance of \$936. The interquartile range of performance for TIN-NPI is \$173, and mean performance of \$979). How much variation is there between 10th and 90th percentile of spending per episode? Only \$300/episode. Moderate impact **I don't see any compelling argument that there is an opportunity to reduce cost within any one episode. Even in the aggregate, the IQR is very small (under \$200) and that is before applying strata. The strata in this case are site-specific and likely distribute differently than the aggregate. There is only a \$200 difference between the 10th and the 90th percentiles at the TIN level and no hypotheses were made about which resources may drive overuse. Even the quality themes don't find anything interesting.

Criteria 2: Scientific Acceptability of Measure Properties

2a. Reliability: Specifications and Testing

2b. Validity: Alignment of Specifications with Intent (includes threats to validity [e.g., <u>Attribution, costing</u> <u>method, missing data</u>]) <u>Testing; Exclusions; Risk-Adjustment;</u> <u>Meaningful Differences; Multiple Data Sources;</u> and <u>Disparities</u>.

Measure evaluated by Scientific Methods Panel? \boxtimes Yes \square No

Evaluators: Christie Teigland, Karen Joynt Maddox, Susan White, Ron Walters, Jen Perloff, Jack Needleman (Evaluation A: Methods Panel)

Methods Panel Individual Reliability Ratings: H-4, M-2, L-0, I-0 (High) Methods Panel Individual Validity Ratings: H-0, M-3, L-2, I-0 (Consensus Not Reached)

Measure evaluated by NQF-convened Clinical Technical Expert Panel? \boxtimes Yes \square No

Evaluators: Audrey Calderwood, Brian Joacobson, Doug Corley, Johannes Koch, Larissa Temple (Evaluation B: Technical Expert Panel)

Reliability

2a1. Specifications:

The measure is well defined and precisely specified so that it can be implemented consistently within and across organizations and allow for comparability. All measures that use the ICD classification system must use ICD-10-CM.

2a2. Reliability testing:

Demonstration that the measure data elements are repeatable, producing the same results a high proportion of the time when assessed in the same population in the same time period and/or that the measure score is precise enough to distinguish differences in performance across providers.

2a2. Reliability Testing:

- The developer conducted testing at the measure score-level and data element level
- Data element Testing
 - Data element testing conducted via CMS auditing programs for Parts A &B Claims data. The developers did not provide information on confirmation of the procedure and diagnosis code.
 - The demonstration of data element validity did not meet NQF standards (i.e., description of CMS audits, fraud detection efforts)
- Measure Score Testing
 - o Measure score reliability testing included test-retest with correlations, and signal to noise.
 - Test-retest is conducted using two random sets of episodes, assessing the correlation and quintile rank stability between a TIN or TIN-NPI's cost measure scores calculated from both samples; ranked clinicians by their score within each sample and stratified clinicians into quintiles; then calculated the percentage of clinicians who changed in measure score quintile between the two samples.
 - The Test-retest results found a Pearson correlation of 0.93 at the group level and 0.88 correlation at the clinician level.
 - 81% of groups and 78% of clinicians who were in lowest-spending quintile in one sample were also in lowest spending quintile in the other, and 98% of groups and 95% of clinicians who were in lowest spending quintile in one group were in lowest two spending quintiles in the other. Similarly, over 78% of groups and 71% of clinicians in the highest spending quintile in one sample were in highest spending quintile in other, and 96% and 92% respectively in the top two highest spending quintiles.
 - The signal to noise analyses relied on the Adams' method (ratio of between variance to total variance). Mean reliability scores were 0.96 for clinician groups (TIN) and 0.93 for clinicians (TIN) again indicating high reliability based on signal to noise test.

Questions for the Committee regarding reliability:

- Do you have any concerns that the measure can be consistently implemented (i.e., are measure specifications adequate)?
- Do you have any concerns with the reliability testing that was not identified by the Scientific Methods Panel?
- Would the Committee like to accept the SMP vote on reliability?

Staff Preliminary rating for reliability (b	ased on SMF	P rating): 🛛	High	Moderate	□ Low	
Insufficient						
Staff preliminary rating for validity:	🗆 High	□ Moderate		w 🛛 Insuffici	ient	

Validity

2b1. Specifications align with measure intent:

The measure specifications are consistent with the measure intent and captures the most inclusive target population.

2b2. Validity Testing:

Demonstration that the measure data elements are correct and/or the measure score correctly reflects the cost of care or resources provided.

2b3. Exclusions:

Exclusions are supported by the clinical evidence, AND/OR There is a rationale or analysis demonstrating that the measure results are sufficiently distorted due to the magnitude and/or frequency of then on-clinical exclusions; AND Measure specifications for scoring include computing exclusions so that the effect on the measure is transparent (i.e., impact clearly delineated, such as number of cases excluded, exclusion rates by type of exclusion); AND If patient preference (e.g., informed decision-making) is a basis for exclusion, there must be evidence that the exclusion impacts performance on the measure; in such cases, the measure must be specified so that the information about patient preference and the effect on the measure is transparent (e.g., numerator category computed separately, denominator exclusion category computed separately).

2b4. Risk Adjustment:

For resource use measures and other measures when indicated: an evidence-based risk-adjustment strategy is specified and is based on patient factors (including clinical and sociodemographic risk factors) that influence the measured outcome and are present at start of care, and has demonstrated adequate discrimination and calibration, OR rationale/data support no risk-adjustment/-stratification.

2b5. Meaningful Differences:

Data analysis demonstrates that methods for scoring and analysis of the specified measure allow for identification of statistically significant and practically/ clinically meaningful differences in performance.

2b6. Multiple Data Sources:

If multiple data sources/methods are specified, there is demonstration that they produce comparable results.

2c. <u>Disparities</u>: If disparities in care have been identified, measure specifications, scoring, and analysis allow for identification of disparities through stratification of results (e.g., by race, ethnicity, socioeconomic status, gender), OR rationale rationale/data justifies why stratification is not necessary or not feasible.

2b1. Specifications Align with Measure Intent:

- An NQF-convened Gastroenterology Technical Expert Panel (TEP) generally agreed that the clinical population was appropriate but sought clarity from the developer on some decisions in the measure logic.
- The TEP sought clarity on how or if the measure differentiates the inclusion of costs between diagnostic colonoscopies versus screening colonoscopies where biopsies were taken.
 - <u>Developer Response</u>: Cases for which polyps were removed during a screening colonoscopy would be included in the episode. Public comments submitted by several of the GI societies after field testing pointed out that the initial measure definition was inappropriately capturing diagnostic colonoscopies. To address this concern and narrow the population, the developer

modified the specifications to only include cases with a Medicare modifier code to specifically indicate screening colonoscopy and added a diagnosis check which verifies that the associated diagnosis was correct for inclusion in the measure. The developer acknowledged that there was a trade off with adding this specify to the definition; while the population has been appropriately narrowed to capture screening colonoscopies, it is likely also resulting in some screening cases being inappropriately excluded.

2b2. Validity Testing:

• Face Validity Testing

- The developers used a clinical subcommittee, a technical expert panel, a person and family committee, and a national stakeholder feedback to provide input on measure and cost components attributable to this procedure episode of care measure.
- The process was structured to assure greater than 60% consensus throughout measure development, but no specific numbers presented.
- The face validity testing information provided by the developer does not meet NQF validity testing requirement requirements.
 - NQF face validity testing requires that an expert group has been convened and a systematic assessment of the <u>measure score</u> has been conducted. This assessment should examine whether the expert group agrees that the measure score reflects the measure intent and provides an adequate reflection of cost and resource use performance. The degree of consensus and any areas of disagreement must be provided/discussed.

• Empirical Testing

- Due to the inadequacy of face validity, the SMP focused its evaluation on the empirical validity testing.
- Empirical validity was assessed by examining correlation with other known indicators of resource utilization in administrative claims data, specifically ER visits or complications related to the colonoscopy.
 - Correlation analysis showed expected correlation of higher cost and complications.
 - The mean observed to expected cost is 1.49 for episodes with a ER visit and 1.0 for episodes with no ER visit.
 - The mean observed to expected cost for episodes with services indicating services related to a complication is 1.33 compared to 1.0 for episodes that do not indicate such services in the post trigger period.
- The NQF Scientific Methods Panel (SMP) reviewed the methodology for empirical validity testing and did not reach consensus.
 - Some members of the SMP expressed concern about the approach to empirical validity testing. Specifically, there was concern that the measure construct which relies on administrative claims was compared to another measure with the same data elements which were also generated using administrative claims and used in the performance measure score. As such, the SMP members were concerned the method used by the developer did not represent correlation to an independent variable or measure.
 - Other SMP members, while acknowledging this concern, agreed that the methodology used by the developer helped to demonstrate the construct validity of the measure. They also agreed that administrative claims-based measures can be validated with other administrative claims-based measures.
- The NQF SMP encouraged the Cost and Efficiency Standing Committee to consider the empirical testing conducted by the developer to determine if it is adequate to meet the NQF endorsement criteria.

2b3. Clinical Inclusions and Exclusions/Evidence to Support Clinical Logic

- The NQF Clinical TEP generally agreed that the clinical population was appropriate.
- The NQF TEP also sought clarity on how patients with a history of prior complex colonoscopy or polypectomy are handled.
 - <u>Developer Response</u>: The developer explained that effort was taken to address this population through the addition of clinical factors in the risk-adjustment model to account for patients who have a history of previous complications or reactions to anesthesia.
- One TEP member expressed concern that a physician who was adept at finding precancerous lesions and performing many polypectomies and thus sending them for pathology evaluation could be seen as more costly (or less cost effective).
 - <u>Developer Response</u>. The developer acknowledged this possibility and explained that their clinical subcommittee also identified this and as concern and will reassess at the time of evaluation. The developer described the trade-offs that exist with subgrouping or stratifying physicians based on the number of polypectomies; while this would allow for comparisons of physicians who perform a similar number of polypectomies, there was a concern that those who are over biopsying with low (precancer/cancer) detection rates, could be rewarded by along with those who are appropriately performing polypectomies. There have been efforts to align this measure with quality measures such as adenoma detection rate and post-procedural colonoscopy complications.
- The NQF TEP sought clarity on the 14-day, post-procedural period (triggered by procedure) and how inadequate bowel prep is handled in the measure specifications. The TEP member expressed concern that there may be a disincentive to do timely follow up colonoscopies for poor bowel prep. For example, providers may choose to bring a patient back one month later versus the next day (which is a more patient-centered approach to care) in an effort to game the measure and avoid accumulating costs in this same episode. However, if a patient comes back after the 14 day period, a new episode would be triggered. The TEP also pointed out that an unintended consequence could be that patients are cancelled in triage for patient-reported poor prep, which evidence supports is a poor indicator
 - <u>Developer Response</u>: The developer acknowledged this concern and that their clinical subcommittee considered this issue a great deal. and explained that the trigger for the episode is the colonoscopy procedure, so if there is poor prep, the episode would not be triggered unless the colonoscopy was initiated; patients could be cancelled before the colonoscopy was performed to avoid triggering an episode. The developer also noted that because Part D drug costs are not included, the bowel prep itself is not included. The developer will continue to evaluate the measure in use and assess when follow up colonoscopies are being performed.
- The NQF TEP sought clarity on inclusion of patients with prior complex polypectomies or complications are included or addressed as a separate population
 - <u>Developer Response</u>: The developer explained that they attempted to make the population as homogenous as possible and address this issue with risk adjustments for prior reactions to anesthesia and complications, and excluding patients with inflammatory bowel disease (IBD). The challenge with claims data and performing a look back period for risk adjustment is that a patient could be included if a complication occurred outside of the look back period.
- The TEP sought clarity on the inclusion of SNOMED pathology codes and whether there is a way to stratify the episode costs based on pathology claims.
 - <u>Developer Response</u>: Because this measure uses only administrative claims data, pathology activity can only be counted based on claims submitted by the pathologist; the results of the pathology are not incorporated into the measure. The developer acknowledged that some stratification could be done based on the pathology claims.

2b4/2c. Risk adjustment

- The risk adjustment model was based on the CMS-HCC risk adjustment model. The developer did not
 necessarily provide a conceptual rationale for the chronic conditions included in the model, but the
 CMS-HCC model has been widely used. The model controlled for patient characteristics, factors
 outside of clinician control, or any other factors that would help prevent unintended consequences.
 The risk adjustment model stratified results by site of service (ambulatory, outpatient and office) to
 assure costs were compared across homogeneous patient populations and account for cost
 differences related to facility type.
- The developer's clinical subcommittee considered other factors for inclusion in addition to those in the HCC model to ensure it was clinically appropriate.
- The R-squared is modest at 0.12.
- The developer examined potential disparities by analyzing gender, dual status, income, education and unemployment as social risk factors. The developers tested the impact of including social risk factors using T-tests and F-tests of variable coefficients and p-values, testing with step-wise regression models, and testing the final models with and without social risk factors.
 - The developer noted that while individual bivariate testing demonstrated significance of the social factors, the inconsistent direction of the social risk factors and high correction between the measure scores with and without the social risk factors indicated that the final model sufficiently accounts for the effects of social risk factors on clinician measure scores.
 - No social factors included in risk adjustment based on results of empirical analysis.

2b5: Meaningful Differences

- The developer assessed meaningful differences by stratifying the clinician measure scores by meaningful characteristics and investigating the clinician score distribution by percentile. Characteristics included: urban/rural, census division, census region, risk score, and the number of episodes attributed to the clinician.
 - Developer reports a large performance difference among clinicians for the measure:
 - The measure score at the 99th percentile is approximately 96 percent greater than the score at the 1st percentile at the TIN level, and more than 92 percent greater at the TIN-NPI level
 - The mean Colonoscopy score for HOPD sub-group is 30-40 percent higher than for ASC and Office sub-groups at both the TIN and TIN-NPI levels.
 - There were no systematic regional difference in clinician score; Clinicians in urban areas seem to perform comparably to those in rural areas.
 - o Clinicians with more episodes perform similarly to those who perform fewer procedures.
 - Measure scores also show little variation by risk score decile.

Questions for the Committee regarding validity:

- The SMP did not reach consensus based on empirical validity testing. Did the developer's submission adequately demonstrate empirical validity?
- Are there any concerns with the developer's approach to determining social risk factors for inclusion in the risk model?

Combined Scientific Methods Panel Preliminary Analysis of Scientific Acceptability

Measure Number: 3510

Measure Title: : Screening/Surveillance Colonoscopy

Type of measure:

Process D Process: Appropriate Use D Structure D Efficiency D Cost/Resource Use			
□ Outcome □ Outcome: PRO-PM □ Outcome: Intermediate Clinical Outcome □ Composite			
Data Source:			
🛛 Claims 🛛 Electronic Health Data 🔹 Electronic Health Records 🖓 Management Data			
□ Assessment Data □ Paper Medical Records □ Instrument-Based Data □ Registry Data			
□ ☐ Enrollment Data ☐ Other – Reviewer #1:Longterm care LDS			
Level of Analysis:			
🛛 Clinician: Group/Practice 🛛 Clinician: Individual 🛛 Facility 🖓 Health Plan			
\Box Population: Community, County or City \Box Population: Regional and State			
□ Integrated Delivery System □ Other			

Measure is:

New Dreviously endorsed (NOTE: Empirical validity testing is expected at time of maintenance review; if not possible, justification is required.)

RELIABILITY: SPECIFICATIONS

1. Are submitted specifications precise, unambiguous, and complete so that they can be consistently implemented?
Yes
No

Submission document: "MIF_xxxx" document, items S.1-S.22

NOTE: NQF staff will conduct a separate, more technical, check of eCQM specifications, value sets, logic, and feasibility, so no need to consider these in your evaluation.

2. Briefly summarize any concerns about the measure specifications.

Reviewer #6:Detailed list of cost categories and files to be accessed in separate document incorporated by reference into measure.

- **Reviewer #2:**As with the other measures in this set, the assignment rules can get complex with different combinations of procedure and diagnosis codes required in different time periods. Based on the documentation it may be difficult to reproduce the assigned services.
- **Reviewer #3:**To achieve a homogeneous elective population, a detailed list of twelve defining criteria for inclusion is provided. This was made possible by the large Medicare beneficiary population. Attribution rationale is provided for use in the MIPS QPP. The inclusion criteria have only a minimal effect on the percentage of beneficiaries of any particular demographic. The difference between beneficiaries being included or not included is minimal (15.3 % versus 15.2%).

RELIABILITY: TESTING

Submission document: "MIF_xxxx" document for specifications, testing attachment questions 1.1-1.4 and section 2a2

3. Reliability testing level 🛛 🖾 Measure score 🖓 Data element 🖓 Neither

- 4. Reliability testing was conducted with the data source and level of analysis indicated for this measure ⊠ Yes □ No
- 5. If score-level and/or data element reliability testing was NOT conducted or if the methods used were NOT appropriate, was **empirical <u>VALIDITY</u> testing** of <u>patient-level data</u> conducted?

🗆 Yes 🛛 No

6. Assess the method(s) used for reliability testing

Submission document: Testing attachment, section 2a2.2

- **Reviewer #4:** Assessment of data element reliability based on references to extensive CMS auditing programs for Parts A &B Claims data. Assessment of measure score reliability was completed used two methods. The first was a test-retest approach using 2 sets of episodes and evaluation of correlation between two scores as well as change in quintle rank of the clinical group or clinician. The second approach evaluated signal to noise performance of the scores.
- **Reviewer #2**:On data element reliability, the measure developers share information on CMS's financial auditing process, but provide no information on confirmation of the procedure and diagnosis codes. Data element appears to be incomplete. On the score level testing, the measure developers use 'test-retest' and calculate a reliability score. For 'test-retest' they use two random sets of episodes, but do not vary the years of data making it hard to understand if scores are consistent over time. For score reliability they use the 'Adams' ratio of between variance to total variance. This seems to be a good choice for this type of measure.
- **Reviewer #5:**Test-retest and ICC; appropriate methodology.
- Reviewer #6:
 - o Data element: Review of CMS procedures for data auditing
 - Score level:
 - o Signal to noise measurement
 - o Split sample correlation and analysis of consistency of quintiles across split samples
- **Reviewer #1**:Developer claims data element reliability testing, but does not present results. Relying on CMS claims audits to demonstrate reliability– this is weak, but not required since score level reliability is tested.
- **Reviewer #3:**At the data level, reference is made to several auditing programs in place for Medicare data and the Comprehensive Error Rate Testing Program. A reference is given. At the measure level, a test-retest approach was applied at the clinician level. Derivation of a ranked performance score in one sample was applied to the other sample to check for consistency. A Pearson correlation of 0.93 at the TIN level and 0.88 at the TIN-NPI level was obtained.

7. Assess the results of reliability testing

Submission document: Testing attachment, section 2a2.3

• **Reviewer #4:** Across two random samples of episodes, they found a .93 correlation at the clinical group level and .88 correlation at the clinician level. 81% of groups and 77% of clinicians who were in lowest-spending quintile in one sample were also in lowest spending quintile in the other, and 98% of groups and 95% of clinicians who were in lowest spending quintile in one group were in lowest two spending quintiles in the other. Similarly, over 78% of groups and 71% of clinicians in the highest spending quintile in one sample were in highest spending quintile in other, and 96% and 92% respectively in the top two highest spending quintiles. This indicates fairly high reliability based on the two samples providing similar results (though there could be differences in say a Star rating if you were in the top quintile (may be 5 star for example) vs. 2nd highest (may be 4 star for example).

- Mean reliability scores were .96 for clinician groups and .93 for clinicians again indicating high reliability based on signal to noise test.
- **Reviewer #2:**The reliability scores appear to be quite high. The test-rest analysis is less convincing b/c high cost outliers are likely to be randomly distributed across providers. On average the two samples look similar. However, any one provider who gets a high cost outlier may be unfairly penalized. Also, we see a fairly high degree of consistency in the top and bottom quintiles, but much less consistency in the middle of the distribution.
- **Reviewer #1:**Applying a 10 case minimum per provider in reliability testing need to ensure that the metric is only applied to providers with that same 10 case minimum.
 - Results only stated as % more than 0.4 apparently that is CMS' threshold? Are we required to use their threshold? It would be much easier to assess with some sort of distribution of the reliability statistics.
- **Reviewer #5:**Test-retest using two mutually exclusive samples, limiting: Pearson correlation of 0.93 at a TIN level, and 0.88 at a TIN-NPI level.
- Ratio of between-group variance to sum of between and within-group variance (ICC): 100% of TINs and 100% of TIN-NPIs met the 0.4 cutoff; mean reliability for TINs is 0.96 and for TIN-NPIs is 0.93 using a 10-case minimum. This indicates high reliability.
- **Reviewer #3:**100% of the distribution. TIN's and TIN-NPI's with at least 10 cases had a reliability score greater than 0.4, classified as "moderate". If the population is limited to those with a 10-case minimum, the mean reliability is 0.94 for TIN's and 0.93 for TIN-NPI's.
- 8. Was the method described and appropriate for assessing the proportion of variability due to real differences among measured entities? NOTE: If multiple methods used, at least one must be appropriate.

Submission document: Testing attachment, section 2a2.2

🛛 Yes

 \Box No

□ Not applicable (score-level testing was not performed)

9. Was the method described and appropriate for assessing the reliability of ALL critical data elements?

Submission document: Testing attachment, section 2a2.2

□⊠ Yes

⊠⊟ No

Not applicable (data element testing was not performed)

10. **OVERALL RATING OF RELIABILITY** (taking into account precision of specifications and <u>all</u> testing results):

□ High (NOTE: Can be HIGH only if score-level testing has been conducted)

⊠□ **Moderate** (NOTE: Moderate is the highest eligible rating if score-level testing has <u>not</u> been conducted)

□ **Low** (NOTE: Should rate <u>LOW</u> if you believe specifications are NOT precise, unambiguous, and complete or if testing methods/results are not adequate)

□ **Insufficient** (NOTE: Should rate <u>INSUFFICIENT</u> if you believe you do not have the information you need to make a rating decision)

- 11. Briefly explain rationale for the rating of OVERALL RATING OF RELIABILITY and any concerns you may have with the approach to demonstrating reliability.
 - Reviewer #4: Results of two methods of testing shows strong reliability of measure scores

- **Reviewer #2:**Data element testing is incomplete; measure rules are complex and hard to reproduce; it looks like it is difficult to differentiate providers in the middle of the distribution.
- **Reviewer #5:**High based on ICCs above.
- Reviewer #6: Signal to noise reliability scores were high by both conventional standards and implicit standards of Adams et al re potential for misclassification. The split sample test/retest results had high correlation coefficients (0.93 for TIN, 0.88 for TIN-NPI). The proportion of cases in sample one in the lowest quintile also in the lowest quintile in sample two were 81% for TIN and 77% for TIN-NPI. The proportion of cases in sample one in the highest quintile also in the lowest quintile one in the highest quintile also in the highest quintile in sample 2 were 78% and 71% respectively. Given the high correlation coefficients, this level of stability may be near the max that can be expected. THE COMMITTEE AS A WHOLE SHOULD DISCUSS WHAT IT CONSIDERS ENOUGH STABILITY IN QUINTILES, PARTICULARLY THE HIGHEST AND LOWEST, TO CONSIDER A MEASURE RELIABLE.
- **Reviewer #3:**Reliability scores fall within the accepted norm of "high" by CMS standards and, applicable to those with at least 10 cases In the 10th percentile the reliability is 0.888 for TIN's and 0.838 for TIN-NPI's.

VALIDITY: ASSESSMENT OF THREATS TO VALIDITY

12. Please describe any concerns you have with measure exclusions.

Submission document: Testing attachment, section 2b2.

- Reviewer #2:Thirty-five percent of the original 2.2 million cases are retained in the final measure this is a very high rate of excluded episodes and is likely to push many providers 'out' of the measure. History of IBD and the co-occurrence of endoscopy with colonoscopy are two major drivers of lost episodes. There is always a trade-off between services included in the episode and variability in episode costs. It seems possible to use risk adjustment and other mitigation strategies to allow more of these episodes to be retained in the measure. It would be helpful to have the developer discuss these trade-offs and provide information on why they made the choices they made.
- Reviewer #5:None.
- Reviewer #4: None
- **Reviewer #6:**None, but substantive experts on substantive committee should review.
- **Reviewer #3:**The exclusions are provided and tested for their effect on O/E. Generally, they demonstrated a higher observed and risk-adjusted cost for both TIN's and TIN-NPI's.. The risk adjustment model may not adjust for these factors and it was felt that inclusion would unjustly bias results against the provider.
- 13. Please describe any concerns you have regarding the ability to identify meaningful differences in performance.

Submission document: Testing attachment, section 2b4.

- **Reviewer #4:** Developers found clinically and practically significant variation in measure scores, and variation in scores were consistent with expert clinician input.
- **Reviewer #2:**As mentioned above, this measure does not do a good job of differentiating providers in the middle of the distribution.
- Reviewer #5:No concerns.
- **Reviewer #6:** The data show a wide range of costs, and the differences are meaningful. The 90th percentile OE is about 88% higher than the 10th percentile, a substantial increase.
- **Reviewer #3:**The risk model does demonstrate large variation in performance with a measure score at the 99th percentile being % greater than the score at the TIN level and 77% more at the TIN-NPI level.

The score at the 90th percentile is 96% greater than the score at the 1st percentile at the TIN level and 92% greater at the TIN-NPI level.

• The mean score for the HOPD subgroup was 30-40% higher than the score for ASC and Office subgroups at both the TIN and TIN-NPI levels.

14. Please describe any concerns you have regarding comparability of results if multiple data sources or methods are specified.

Submission document: Testing attachment, section 2b5.

- Reviewer #5:No concerns.
- Reviewer #2: NA
- Reviewer #6:NA
- Reviewer #3:Not applicable

15. Please describe any concerns you have regarding missing data.

Submission document: Testing attachment, section 2b6.

- Reviewer #4: None.
- Reviewer #2:No concerns about missing data.
- Reviewer #5:No concerns.
- **Reviewer #6:**Missing data are principally due to other primary payer and not continuously enrolled. These look like reasonable exclusions due to missing data but it would be good to have an explanation for the high number of not continuously enrolled beneficiaries.
- **Reviewer #3:**The incidence of missing data is provided and consists of missing birth date, death before trigger date, primary payer other than Medicare, and non-enrollment. No concerns about the effect on validity as the measure is for cost in Medicare beneficiaries.

16. Risk Adjustment

16a. Risk-adjustment method	None	🛛 Statistical model	□ Stratification
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16b. If not risk-adjusted, is this supported by either a conceptual rationale or empirical analyses?

 \Box Yes \Box No $\boxtimes \Box$ Not applicable

16c. Social risk adjustment:

16c.2 Conceptual rationale for social risk factors included?
Second Yes Seco

- 16c.3 Is there a conceptual relationship between potential social risk factor variables and the measure focus?
- **Reviewer #2:** not clear. The authors discuss literature as an input to testing social risk factors, but no literature is cited.

16d.Risk adjustment summary:

- 16d.1 All of the risk-adjustment variables present at the start of care? \boxtimes Yes \square No
- 16d.2 If factors not present at the start of care, do you agree with the rationale provided for inclusion? □ Yes □ No
- 16d.3 Is the risk adjustment approach appropriately developed and assessed? ✓ Yes
 ✓ No
 16d.4 Do analyses indicate acceptable results (e.g., acceptable discrimination and calibration)
 ✓ Yes
 ✓ Yes
 ✓ No
- **Reviewer #6:**The risk adjustment analysis seems to have been done properly, with an R-square of 0.12.

16d.5.Appropriate risk-adjustment strategy included in the measure?

16e. Assess the risk-adjustment approach

- **Reviewer #4:** The risk adjustment model was patterned after the CMS-HCC model. This does not necessarily provide a conceptual rationale for the chronic conditions included in the model, but is well understood and studied. They further controlled for patient characteristics, factors outside of clinician control, or any other factors that would help prevent unintended consequences. They also stratified results by site of service (ambulatory, outpatient and office) to assure costs were compared across homogeneous patient populations and account for cost differences related to facility type.
 - For SES, they analyzed the model coefficients p-values values for each of the base and social risk factor models to understand whether any of the social risk factor covariates are predictive of episode cost. The T-test and F-test revealed many significant p-values, indicating that social risk factors are likely predictive factors for determining resource use among beneficiaries for the relevant characteristic. However, the analysis also found that the directions of the effects of social risk factors were not consistent.
 - Second, they analyzed the impact of adding these social risk variables on overall model performance by looking at the differences in the ratio of observed to expected episode cost (O/E) with and without social factors in the risk adjustment model. They found that including the social risk factors in risk adjustment, the measure scores for 87.1 percent of groups and 84.2 percent of clinicians changed by ±0.01 or less.
 - Finally, they analyzed the correlation between measure scores calculated with and without the SES and found them to be highly correlated (Pearson correlation coef of .999) indicating little effect on measure scores.
 - The developers concluded that SES had little impact and that the risk adjustment model sufficiently accounts for effects of SES on measure scores.
- **Reviewer #2:**The R-squared is modest at 0.12. There is no information on discrimination testing for this specific model. Instead, the authors refer to the original HCC model by Pope and colleagues.
- **Reviewer #5:**Thorough model with HCCs as well as a number of status variables that capture ESRD, disability, and residence in long-term care, which is very helpful for picking up frailty. There are additional risk factors meant to improve face validity that come from technical expert panels, largely around likely difficulty with anesthesia.
 - Social risk testing results were interesting with the extensive HCCs, disability, and interactions, as well as prior utilization included in the model, social risk factors were largely either nonsignificant or associated with lower spending (unmet need?). There are a lot of findings in the risk adjustment table that are counterintuitive.
- **Reviewer #6:**Reasonable approach, using similar methods and measures to other CMS cost measures. General use of hcc's and some clinical interactions.
- **Reviewer #1:**The r squared reported in section is 0.0050 with the significant sample size here, the fit should be higher. This model includes a number of correlated variables the impact of multi-collinearity is not addressed in the summary and could be creating anomalies in the model.
- **Reviewer #3:**The risk adjustment methodology is based on a model specifically derived for the Medicare population, routinely updated for changed in coding, and applied to specific conditions within the Medicare population. Measure-specific adjusters are selected with expert clinician input. Regression coefficients and standard errors for each of the co-variates is provided. Three subgroups are defined: ASC's HOPD's and Office. Social risk factors were analyzed within the model by goodness of fit tests and felt to be adequately captured within the model

For cost/resource use measures ONLY:

17. Are the specifications in alignment with the stated measure intent?

⊠ Yes Somewhat □ No (If "Somewhat" or "No", please explain)

- **Reviewer #2:**The included costs are quite narrow, making this episode more of an appropriateness measure than a resource use measure.
- 18. Describe any concerns of threats to validity related to attribution, the costing approach, carve outs, or truncation (approach to outliers):
 - **Reviewer #2:**The stratification helps create homogenous cost groupings, but it is not clear why setting (hospital outpatient department, ambulatory surgery center or office) should justify higher costs.
 - Reviewer #5:None
 - **Reviewer #6:**No substantial concerns. Winsorizing to bring in outliers has been an acceptable approach. Attribution to provider billing for Screening Colonoscopy is more straightforward than in some other cost measures.

VALIDITY: TESTING

- 19. Validity testing level: 🛛 Measure score 🔤 Data element 🔅 Both
- 20. Method of establishing validity of the measure score:

 $\Box \boxtimes$ Face validity

- Empirical validity testing of the measure score
- □ N/A (score-level testing not conducted)
- 21. Assess the method(s) for establishing validity

Submission document: Testing attachment, section 2b2.2

- **Reviewer #1:**They are essentially using an empirical approach to assess score variation WRT known cost drivers. I believe this is acceptable, but would like to see some statistical testing around the summary in 2b1.4
- **Reviewer #4:** Used multiple TEPS to assess face validity and provide input on measure and cost components attributable to the procedure episode of care. Empirical validity was assessed by examining correlation with related indicators of resource utilization, specifically ER visits and services to treat a complication of colonoscopy or investigate whether a complication occurred.
- **Reviewer #2:**The work with clinical experts to define the measure was impressive. The empirical validation of the resource use measure was rather limited, comparing the score for those with and without ER visits in addition to those with and without complications. It would be more convincing to use a different measure of resource use, such as a delivery system's internal cost accounting.
- Reviewer #5:R-squared; Predictive ratios by decile (discrimination)
- **Reviewer #6:**TEP and multiple stakeholder panels, such as person and family committee, for face validity
- Correlation of results with costs associated with complications
- **Reviewer #3:**R-squared and adjusted R-squared were specifically applied to condition-specific measures to ensure the validity of which costs were included in the model as service-specific assignment rules. Predictive ratios were calculated to assess the fit of the model to predict very high and very low cost episodes. This was accomplished by a risk decile for each episode. And, coefficient estimates, standard errors, and p-values were derived to assess the extent to which the coefficients are predicative of cost estimates.
- 22. Assess the results(s) for establishing validity

Submission document: Testing attachment, section 2b2.3

- **Reviewer #4:** The mean observed to expected cost was 1.49 for episodes with an ER visit and 1.00 for episodes with no related ER visit during the post-trigger period. The mean observed to expected cost for episodes with services indicating or investigating a complication related to the index colonoscopy was 1.33, compared to 1.00 for episodes that do not include such services during the post-trigger period. This indicates costs with downstream ER visits or complications were significantly higher than those without indicating measure can capture higher resource use.
- **Reviewer #2:**Episode with ED visits or complications had higher O/E ratios. I am not entirely clear how complications are identified within the episode. It is also not clear why all ED visits should be avoided. This seems to be relatively weak evidence of validity, but it would be better to compare results to another source of cost information, such as an ACS's cost data.
- **Reviewer #6:**TEP, stakeholder panels, and face validity. Process described as being structured to assure greater than 60% consensus, but no specific consensus numbers presented. No discussion of whether panels received and how they reacted to reliability and test/retest analyses.
 - Correlation analysis showed expected correlation of higher cost and complications.
 - External reviewers raised question of propriety of including pathology services in costs, as a potential adverse incentive to doing full examination of polyps for cancer. This should be discussed in the full substantive committee.
- **Reviewer #1:**There are no statistical results to assess. They are applying a face validity-like criteria to the empirical validity (if that makes sense)
- **Reviewer #3:**The overall R-squared for the cost measure was 0.12 with an adjusted value of 0.12. Calibration demonstrated that the average observed to predicted observed was generally close to 1 across risk factors.
- **Reviewer #5:** R-squared was 0.12, adjusted R-squared 0.12. Predictive ratios by decile (discrimination): Appendix table shows good discrimination

23. Was the method described and appropriate for assessing conceptually and theoretically sound hypothesized relationships?

Submission document: Testing attachment, section 2b1.

- 🛛 Yes
- 🗆 No

□ **Not applicable** (score-level testing was not performed)

24. Was the method described and appropriate for assessing the accuracy of ALL critical data elements? *NOTE that data element validation from the literature is acceptable.*

Submission document: *Testing attachment, section 2b1.*

□⊠ Yes

No Reviewer #6:Reliance on CMS testing and auditing methods is reasonable but doesn't qualify as testing data elements.

⊠□ Not applicable (data element testing was not performed)

25. OVERALL RATING OF VALIDITY taking into account the results and scope of all testing and analysis of potential threats.

□ High (NOTE: Can be HIGH only if score-level testing has been conducted)

⊠□ **Moderate** (NOTE: Moderate is the highest eligible rating if score-level testing has NOT been conducted)

□ **Low** (NOTE: Should rate LOW if you believe that there <u>are</u> threats to validity and/or relevant threats to validity were <u>not assessed OR</u> if testing methods/results are not adequate)

□ **Insufficient** (NOTE: For instrument-based measures and some composite measures, testing at both the score level and the data element level <u>is required</u>; if not conducted, should rate as INSUFFICIENT.)

- 26. Briefly explain rationale for rating of OVERALL RATING OF VALIDITY and any concerns you may have with the developers' approach to demonstrating validity.
 - **Reviewer #4:** Developers found predicted values to be close to observed values (ratio close to 1.00). They found varying measures scores among subgroups
 - **Reviewer #2:**Although face validity is important, further empirical validity testing is in order.
 - **Reviewer #5:**Well-explained, well-calibrated measure. Concern with whether or not quality of care provided has anything to do with the outcome (since not all costs are bad), but that's an issue for the content committee.
 - **Reviewer #6:**The measure is a reasonably well conceived and constructed measure. Relying on CMS auditing of data, while it might be sufficient for having confidence in a measure, is not data element testing by the developer.
 - **Reviewer #3:**Rationale is clear, testing is appropriate, and the results are very good for model development and testing

FOR COMPOSITE MEASURES ONLY: Empirical analyses to support composite construction

27. What is the level of certainty or confidence that the empirical analysis demonstrates that the component measures add value to the composite and that the aggregation and weighting rules are consistent with the quality construct?

🗆 High

□ Moderate

 \Box Low

□ Insufficient

28. Briefly explain rationale for rating of EMPIRICAL ANALYSES TO SUPPORT COMPOSITE CONSTRUCTION

ADDITIONAL RECOMMENDATIONS

- 29. If you have listed any concerns in this form, do you believe these concerns warrant further discussion by the multi-stakeholder Standing Committee? If so, please list those concerns below.
 - **Reviewer #6:**As noted above, the measure is a reasonably well conceived and constructed measure, and therefore the validity appears sufficient.
 - The committee's substantive experts should assess the propriety of including pathology services among the costs, given the perverse incentive to do less and miss cancers.
 - Reliability appears sufficient. Numbers on S-to-N are high as is rest/retest correlation coefficient. Based on standards in the literature, these are numbers that are considered indicators of high reliability. But these measures are often used in ranking with sharp cutoffs for penalties and rewards. I would like the full methods committee to discuss what level of quintile instability is acceptable to judge a measure reliable.

Evaluation B: Technical Expert Panel (Preliminary Evaluation Comments)

Measure Number: 3510

Measure Title: Screening/Surveillance Colonoscopy

Type of Measure: Cost/Resource Use

1. Clinical Logic Evaluation of Measure (questions S8.1.-S.8.6 in submission form)

1a. To what extent is the measure population clinically appropriate?

- **TEP Member 1:** The patient population is appropriate
- **TEP Member 2:** It makes sense anyone with Medicare Part A and B who undergoes screening or surveillance colonoscopy in outpatient setting
- **TEP Member 3:** The population identified is very appropriate. There were no age limits set, which is appropriate in that we have no formal guidance on when to cease surveillance procedures.
- **TEP Member 4:** The measure seems generally clinically appropriate, as regards the time window evaluated.

1b. To what extent are the definitions used to identify the measure population clinically consistent with the intent of the measure?

- **TEP Member 1:** The definitions accurately define and capture the relevant patient population
- **TEP Member 2:** Using CPT code for colonoscopy
- **TEP Member 3:** I think the developer was very careful to appropriately define the population for this type of measure. The sub-grouping based on site of service of procedure is absolutely critical. My only question would be whether there should be a distinction between cases with and without polypectomy as a stratification as well. It was not clear if these cases are removed (i.e. deemed therapeutic and thus not screening/surveillance). I did not see a list of CPT codes that would count to trigger the episode.
- **TEP Member 4:** The main ambiguity to me were the specific roles attributable to each person. For example, I gather from this that if a GI doctor had a complication, their consultation costs related to evaluating that complication (let's say a GI bleed three days later) are included as part of their "episode of care". It states there may be overlapping periods (e.g. "This measure is designed to allow episodes to overlap with other episodes: overlapping episodes are different episodes that are triggered for the same patient with overlapping episode windows. The advantage of this is that each episode can reflect attributed clinicians' different roles in providing care services throughout a patient's care trajectory. For example, a patient could have a Screening/Surveillance Colonoscopy episode triggered when the attributed clinician performs the procedure, and 5 days later be admitted to hospital for pneumonia as a complication of the colonoscopy procedure, triggering an episode for a different cost measure that is attributed to the hospitalist providing care for pneumonia").
- How is sedation/anesthesia handled during the episode of care? If provided by the GI doctor? If provided by an anesthesiologist? The measure seems to suggest that, if provided by an anesthesiologist, that person would also be responsible within reimbursement for the colonoscopy episode of care, for providing anesthesia for any complications? Unlike the example of a new physician/hospitalist above who would be within a new, overlapping, episode of care? The following statement was ambiguous regarding this, particularly regarding if the episode of hemorrhage referenced was a complication of the colonoscopy or an indication for the exam, and what is meant by "abdominal procedures" (?does this mean the colonoscopy? A surgery resulting from a complication of the colonoscopy?): "This measure includes the cost of services that are clinically related to the procedure for screening/surveillance colonoscopy. The rationale for only including specific costs is to ensure that the attributed clinician is evaluated only on his or her performance on services over which they have reasonable influence. For instance, the cost of anesthesia for abdominal procedures

following lower gastrointestinal hemorrhage is included in a clinician's episode cost if it occurs any time during the episode window."

1c. To what extent does the submission adequately describe the evidence that supports the decisions/logic for grouping claims (i.e., identifying the measure population, exclusions) to measure the clinical condition for the episode?

- **TEP Member 1:** The decisions are clearly outlined/defined. The exclusion of death within the 14-day period is notable but well argued
- TEP Member 2: Adequate
- TEP Member 3: Very good descriptions and quite appropriate/thorough
- **TEP Member 4**: This describes the process of evidence collection well. As noted above, it was somewhat unclear the attribution of efforts for different people involved in the procedure.

1d. Given the condition being measured, and the intent of the measure, describe the alignment of the length of the episode (including what triggers the start and end) with the clinical course of this condition.

- **TEP Member 1:** The trigger is quite obviously the date of colonoscopy. The event period end at 14 days is reasonable if not pathophysiologic
- **TEP Member 2:** Agree that 14 days from trigger of clinical event makes sense overall since most complications would be manifest by then. However, I have questions about how certain scenarios would be handled under this definition. For example, if the patient sees the clinician (or their associate) for a pre-colonoscopy counseling visit, and this visit is a few days before the colonoscopy, when does the 14 days start (e.g., would the post-colonoscopy window be shorted)? If the pre-colonoscopy counseling visit is more than 14 days before the colonoscopy, how would that be handled?
- **TEP Member 3:** Trigger is fine. Fourteen-day period may be problematic in that it captures majority of complications but would not capture a need for a repeated procedure because of inadequate bowel preparation consistently. For example, if someone frequently fails to clean a patient's colon and aborts during the case, but brings them back 15 days later, they would not be demonstrated as inefficient. Clinicians could game the measure by bringing back repeat procedures more than 14 days.
- **TEP Member 4:** As noted above, the length of the period seems reasonable, it is unclear to me from the examples given what is actually being included for complications and whether the episode involves only the colonoscopy provider or also other, ancillary personnel (e.g. anesthesiologist for colonoscopy, if one is used).

2. Adjustments for Comparability-Inclusion/Exclusion Criteria (question S.9.1. in submission form)

2a. Describe the clinical relevancy of the exclusions to narrowing the target population for the episode, condition/clinical course or co-occurring conditions, and measure intent.

- **TEP Member 1:** Excluding patients not enrolled in Medicare for 120 days prior to the trigger is necessary for risk adjustment but may provide important information. I was unable to find the analysis which included these patients to determine whether their exclusion is relevant
- **TEP Member 2:** Limiting to those with primary insurance as Medicare, with an identifiable provider, without missing data who have a 120-day look-back period to identify co-morbidities, outpatient hospital/ASC/office
- **TEP Member 3:** Very clinically relevant. No concerns with how they impact the metric.
- TEP Member 4: Seems appropriate

2b. Do the exclusions represent a large number or proportion of patients?

• **TEP Member 1:** A large number (224,998 episodes out of a total of 818,066 episodes) are excluded when the primary payer is other than Medicare prior to the trigger event

- **TEP Member 2:** No, not all. What if done electively as hospital inpatient (i.e., patient was admitted for the prep due to medical reasons like spinal cord injury or developmental delay or other reason)? Those would be excluded, right?
- **TEP Member 3:** No. The exclusions should not impact too many patients and are appropriate.
- TEP Member 4: No

2c. To what extent are the relevant conditions represented in the codes listed in the submission for clinical inclusions and exclusions?

- **TEP Member 1:** The inclusion and exclusions are comprehensive and relevant
- **TEP Member 2:** Well described.
- **TEP Member 3:** Very clinically relevant and meaningful for the intent of the metric.
- **TEP Member 4:** These appear relevant

3. Adjustments for Comparability-Risk Adjustment (question S.9.3. in submission form)

3a. To what extent are the covariates (factors) included in the risk-adjustment model clinically relevant and consistent with the measure's intent? Are there other clinical factors or comorbidities that should be considered for inclusion in the model? Excluded from the model?

- **TEP Member 1:** Other variables that could be considered include EMR preceding trigger event, prior colon surgery, prior complication from colonoscopy
- **TEP Member 2:** Site of service subgroups makes sense. Need more in-depth description of riskadjustment for patient-level variables.
- **TEP Member 3:** Very appropriate. The only other clinical factor as stated earlier is the presence or absence of polyps. Because polypectomy will increase costs (outpatient lab fees), clinicians who are better at colonoscopy may find more polyps and therefore appear less efficient. I recognize that there is an adenoma detection rate quality metric that can also balance this out. But there is also a separate billing code for colonoscopy with polypectomy and these may be better evaluated separately from colonoscopy without polypectomy.
- **TEP Member 4:** Most comorbidities likely have modest impact on total costs relating to colonoscopy, with the exception of those that indicate involvement of an anesthesiologist (e.g. pulmonary disease, aortic stenosis, pulmonary hypertension) due to increased sedation risk.

Committee Pre-evaluation Comments: Scientific Acceptability of Measure Properties including 2a and 2b

2a1. Reliability – Specifications

Comments:

**I have no major concerns.

**The developers provide an alternative to the test-retest split half quintiles to quintiles comparison based on the probability of a clinician shifting to a different classification. I would like the details of the individual physician calculation and the aggregation up.

**no comments

**Regarding cost of colonoscopy, I did not see a full list of which elements were included in the calculation of colonoscopy cost. Does the developers' calculation include professional fees, facility fees (if ASC is outpatient dept of a hospital), anesthesia fees, pharmacy costs? I saw that costs associated with complications was included, but did not see a full breakdown.

**The reliability testing was well thought out and conducted.

**specifications are clear.

**none. All episode measures are difficult to replicate, but that is not a specific issue here.

2a2. Reliability – Testing

Comments:

**I have no major concerns.

**The developers provide an alternative to the test-retest split half quintiles to quintiles comparison based on the probability of a clinician shifting to a different classification. I would like the details of the individual physician calculation and the aggregation up.

**no comments

**No concerns.

**High reliability for discrimination (suggesting large denominators and low within provider variance) Mean reliability scores were 0.96 for clinician groups (TIN) and 0.93 for clinicians (TIN) again indicating high reliability based on signal to noise test.. reliability is very high at the 10th percentile. So strong on the discrimination measure. as for the test-retest/stability of the performance rating, this was done in a split sample, so doesn't provide a measure of stability of rating over time (which could have been assessed using historical data). Assessed the stability of the quintile rank of a physician or group between the two samples: Pearson correlation of 0.93 at the group level and 0.88 correlation at the clinician level. Large fraction stayed in same quintile rank or the one right above/below

**there was no result data provided at the strata level, which is the level of risk adjustment and reporting.

2b1. Specifications align with measure intent

<u>Comments:</u>

**I have no major concerns.

**I appreciate the developers construction of clinical themes to examine correlation of costs with subcosts. I have two concerns about the results of the tests here. First, the high correlation with pathology costs. One of the commenters on the measure raised the concern that penalizing biopsies and pathology would discourage thoroughness and lead to missed cancerous or pre-cancerous lesions. The developers response about overbiopsying was not supported by references or other authority. How big a risk is overbiopsy? Is it sufficient to outweigh concern about underbiopsying or missing lesions or polyps? Second, there is a theme for repeat colonoscopy, described as repeat colonoscopy may occur due to incomplete visualization, some/much? of which seems to be related to patient factors not fully captured in the risk adjustment model. No correlation for this theme is presented in the discussion of the themes, and the developer's comments on page 7 seems to minimize the issue or cloud it with the phrase "the episode would not be triggered unless the colonoscopy was initiated," without discussion of how often poor prep is found after initiation. Both of these issues raise concerns about whether the costs associated with pathology or prior colonoscopies should be included in this cost measure. The pathology issue is also an issue of potential unintended negative consequences. Would like further discussion.

**Measure only for Medicare FFS beneficiaries – possible concern that roughly 30% of Medicare beneficiaries (those covered by Part C MA plans) are not included and thus do not have a complete picture of resource use for the population.

**The validity testing was well done. The target population was well defined. The major concern it the low R squared. Either the variation is due to physician performance or the validity testing fails to adequately risk adjust.

**Correlation analysis showed expected correlation of higher cost and complications. The mean observed to expected cost is 1.49 for episodes with a ER visit and 1.0 for epsiodes with no ER visit. Limited assessment of construct validity. Biggest worry came from clinical TEP member comment: Key concern from clinical TEP: One TEP member expressed concern that a physician who was adept at finding precancerous lesions and performing many polypectomies and thus sending them for pathology evaluation could be seen as more costly (or less cost effective). THIS HASN'T BEEN DEALT WITH YET. Also concern that the measure will be gamed re: follow-up colonoscopy if poor prep to stay outside the 14 days window. Seems like there isn't clinical concensus on the validity of the measure--what should be included/excluded. Moreover,TEP members expressed concerns about the adequacy of the risk model and suggested some additional factors for inclusion. As for SES assessment: Unclear whether they adjusted for within provider differences or between or both. Measure scores with/without adjustment are highly correlated (which is good sign). See very minor shifts in provider scores when SES factors are in model. Not sure they looked at the effects on high concentration low SES providers where the adjustment will have the greatest effects---would have been good to see CMA results stratified by duals/non duals for example. NO CONCEPTUAL MODEL, THEY REFER TO PUBLISHED LITERATURE AND ARTICLE BY POPE FOR HCC, BUT NOTHING FOR SES FACTORS

**stratifying by site of care bothers me. There is an unsubstantiated argument that the strata by site of care is required because not all providers have access to an ASC. What data supports that claim? Also the developer states that the cost is similar between an office and an ASC, so why break them out? No data is provided to understand the performance by strata.

2b2. Validity – Testing

Comments:

2b3. Exclusions

<u>Comments:</u>

**I have no major concerns.

**None.

**No comment

**Under section 2b2.3, how exactly are "Outlier cases" defined?

**the exclusions were appropriate.

**see comments above under validity threats

**no issues

2b4/2c. Risk Adjustment/Stratification/Disparities

Comments:

**I have no major concerns.

**Risk adjustment r-square is 0.11. We've seen levels this low before in approved measures. SES inclusion at the patient level doesn't seem to affect results substantially.

**Long-term care and disability status appear to be the only social risk factors included in the risk adjustment model; DOB is listed, would want confirmation that age is use for risk adjustment. Social risk factors like family/caregiver engagement and presence and understanding of and adherence to preparation cleanse seem incredibly important to the related costs (especially as poor pre-op cleanse is cited by developers as a reason for needing a re-screen and that driving up costs). Has the developer adequately described their rationale for adjusting or stratifying for social risk factors? No – it seems the rationale is implicitly because the measure relies upon claims data, which lacks robust data elements on social risk factors

**The assessment of social risk factors was well done. No concerns.

**I would rate this as low. Developer tested for effects of SES and found significant effects, but ultimately didn't adjust for. Claimed effects of different variables differed (direction). Seems to be conceptual model missing as not uncommon for different variable to have different directional effects. Unclear whether they adjusted for within provider differences or between or both. Measure scores with/without adjustment are highly correlated (which is good sign). See very minor shifts in provider scores when SES factors are in model. Not sure they looked at the effects on high concentration low SES providers where the adjustment will have the greatest effects---would have been good to see CMA results stratified by duals/non duals for example. NO CONCEPTUAL MODEL

**the strata are not well justified and site of care is very much in the control of a provider. I would have felt more comfortable with site of care as a risk adjuster so that the impact on cost was more transparent. If the site of care is a proxy for complexity, it would be better as a risk adjuster

2b5. Meaningful Differences

Comments:

**I have no major concerns.

**ok. would prefer comparison of 110th to 90th or even 5th to 95th, rather than 2nd to 98th percentiles, which may be capturing real outliers rather than substantial variation in practice.

**no comments

**Overall well done.

**the delta in cost is relatively modest--about \$300 per episode. they can demonstrate differences, but effects are small.

**this is my greatest area of concern. If the only data you can show is the difference between the 1% and the 99% to show meaningful differences, then it is worthwhile questioning the value of the measure. The difference between the 10th decile and the 90th decile is also below \$300 at the TIN level even without stratification. With stratification it could be extrememly low but is not shown

2b7. Missing Data

<u>Comments:</u>

**I have no major concerns.

**No concerns.

**no comments

**I did not see a clear statement as to whether pharmacy costs were included or excluded. Where is this stated in the background materials?

**This approach relies on the completely of the Medicare data, which may not be entirely reliable, perhaps a reason for the low R squared.

**no concerns

**no issues

Other Threats to Validity: Carve-outs/Attribution/Truncation/Costing Approach

Comments:

**I have no major concerns.

**See earlier concern about including pathology and repeat colonoscopy costs.

**Attribution: It seems this measure's approach is aspirational and would need to see actual data to determine whether it appropriately measures costs that the accountable clinician/group has reasonable control of. Truncation: There are 4 sub-groups (ACS bilateral and unilateral, and HOPD bilateral and unilateral) and outliers are excluded separately for each group – this seems like a wise approach to ensure outliers for one sub-group do not influence the outliers for another.

**Is the colonoscopy episode cost attributed to the clinician who performed the colonoscopy (gastroenterologist, surgeon) or to the primary care physician who referred the patient for the colonoscopy?

**No concerns.

**no additional comments

**no issues

Criterion 3. Feasibility

3. Feasibility

The extent to which the specifications including measure logic, require data that are readily available or could be captured without undue burden and can be implemented for performance measurement.

- All data elements are in defined fields in electronic claims
- There are no fees, licensing, or requirements to use the measure.
- Coded by someone other than person obtaining original information (e.g., DRG, ICD-9 codes on claims)
- Generated by and used by healthcare personnel during the provision of care, e.g. blood pressure, lab value, medical condition
- This measure uses variables from claims data submitted by healthcare providers to a Medicare Administrative Contractor and are subsequently added to the Common Working File maintained at the CMS Baltimore Data Center.
- This measure requires complete beneficiary information, and a small number of episodes with missing data are excluded to ensure completeness of data and accurate comparability across episodes.

Questions for the Committee:

• Are there any concerns regarding feasibility?

Staff preliminary rating for feasibility:	🛛 Moderate 🛛 Low 🛛 Insufficient
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Committee Pre-evaluation Comments: Criteria 3: Feasibility
3. Feasibility
<u>Comments:</u>
**I have no major concerns.
**Claims based measure. No concerns about feasibility
**no comments
**The measure will be straight forward to implement and is certainly feasible.
**this is straightforward measure to implement using claims data
**no issues

Criterion 4: Usability and Use

Extent to which potential audiences (e.g., consumers, purchasers, providers, policymakers) are using or could use performance results for both accountability and performance improvement to achieve the goal of highquality, efficient healthcare for individuals or populations.

Use

4a.1. Accountability and Transparency.

Performance results are used in at least one accountability application within three years after initial endorsement and are publicly reported within six years after initial endorsement (or the data on performance results are available). If not in use at the time of initial endorsement, then a credible plan for implementation within the specified timeframes is provided.

4a.2. Feedback on the measure by those being measured or others.

Three criteria demonstrate feedback: 1) those being measured have been given performance results or data, as well as assistance with interpreting the measure results and data; 2) those being measured and other users have been given an opportunity to provide feedback on the measure performance or implementation; 3) this feedback has been considered when changes are incorporated into the measure.

4a1. Current uses of the measure

- Publicly reported?
 □ Yes ⊠ No
 Current use in an accountability program?
 ☑ Yes □ No □ UNCLEAR OR
- Planned use in an accountability program?

 Yes
 No

Accountability program details

- Quality Payment Program
- Merit-based Incentive Payment System

4a2.Feedback on the measure by those being measured or others

- Acumen and CMS facilitated feedback on the measure through multiple channels including a national field test of episode-based cost measures; field test reports were provided to 6,739 TINs and 19,085 TIN-NPIs. They also hosted office hours to answer questions from potential measure users, hosted National Provider Calls to engage clinicians, collected comments via several public commenting periods, and deployed online surveys to solicit feedback.
- The measure entities (clinicians and clinician groups) and other stakeholders or interested parties submit questions or comments about the measure through an email inbox (be <u>macra-episode-based-cost-measures-info@acumenllc.com</u>) and could review a mock field test report posted on the CMS website.
- While some stakeholders believed the field test report presented useful information for understanding clinician cost measure performance, they also highlighted areas for improvement in regard to providing actionable information.

Additional Feedback received through the Measure Application Partnership (MAP)Process

MAP Recommendation: Conditional Support

Public and Member comments:

- While the American Medical Association (AMA) is supportive of the collaborative process CMS has used in the development of these measures, we do not believe that they were ready for MAP consideration and did not receive adequate vetting by the Clinician Workgroup. There is also a consistent problem with the timeline to provide comments back to the MAP which greatly jeopardizes the integrity of the MAP process. The AMA is troubled over the lack of transparency and inconsistent application of the Measure Selection Criteria (MSC) to these episode-based cost measures. Specifically, no information regarding the individual measure specifications, attribution methodology, or reliability and validity testing results were released for member and public review prior to the MAP Clinician Workgroup meeting, modifications to the measures based on preliminary feedback are still being made, and, to our knowledge, the Workgroup members did not have any detailed information in front of them at the time of the discussion. The developer only cited some limited information on how the measures were developed and tested. Given the degree of interest from numerous medical specialty societies, the AMA looked forward to a robust and detailed discussion on each of these cost measures but unfortunately, it did not occur.
- Amgen does not agree with MAP's recommendation of "conditional support" of MUC17-256 for inclusion in the Merit-based Incentive Payment System (MIPS). Instead, we recommend that this measure, in its current form, not be included in the program.

While Amgen understands the need for additional resource use quality measures, we cannot support MAP's recommendation of "conditional support" of MUC17-256 for inclusion in MIPS due to the same concerns raised by MAP and additionally because there is a lack of clarity regarding the true goal of the measure. Amgen agrees with MAP that there are several issues with the methodology of the measure, particularly with its risk adjustment. The risk adjustment model lacks completeness and requires additional work to guarantee all relevant risk factors are included. Its unclear methodology could lead to under-screening ("potential stinting of care" as noted in the MAP preliminary recommendations) in vulnerable populations because of clinician lack of clarity on attribution and adjustments. Additionally, there is confusion regarding the actual goal of the quality measure. The rationale description implies a desire for fewer numbers of colonoscopies; however, the measure description itself includes episode costs, which could lead to cheaper colonoscopies, but not necessarily effect their total number. The Episode-Based Cost Measure Field Test Report developed by CMS seems to confirm the nature of the measure as cheaper colonoscopies, not less. A clearer explanation of the purpose of the measure and additional details of the measure specifications would

convey the exact purpose of the quality measure. Until these major issues are addressed, we recommend that this measure not be included in MIPS.

Questions for the Committee:

• Given the concerns raised in the feedback on this measure to date, does the Committee have any concerns with its use?

Staff preliminary rating for Use: 🛛 Pass 🗌 No Pass

Usability

4b.1 Improvement.

Progress toward achieving the goal of high-quality, efficient healthcare for individuals or populations is demonstrated. If not in use for performance improvement at the time of initial endorsement, then a credible rationale describes how the performance results could be used to further the goal of high quality, efficient healthcare for individuals or populations.

4b2. Benefits vs. harms.

Benefits of the performance measure in facilitating progress toward achieving high-quality, efficient healthcare for individuals or populations outweigh evidence of unintended negative consequences to individuals or populations (if such evidence exists).

4b3. Data and result detail are maintained such that the resource use measure, including the clinical and construction logic for a defined unit of measurement, can be deconstructed to facilitate transparency and understanding.

4b1. Improvement results

• This is a new measure. The developer did not provide any data to demonstrate any improvement.

4b2. Unintended consequences

• The developer did not identify any unintended consequences during measure development and testing.

4b2.Potential harms

• The developer did not identify any potential harms.

4b3. Transparency

• Stakeholder feedback received on the supplemental field testing materials was mixed, with some stakeholders finding them helpful and informative and others believing the materials were too complex.

Questions for the Committee:

- How can the performance results be used to further the goal of high-quality, efficient healthcare?
- What benefits, potential harms or unintended consequences should be considered?
- Do the benefits of the measure outweigh any potential unintended consequences?
- Do the measure specifications and accompanying documentation enable adequate transparency to facilitate understanding of how the measure results are generated?

Staff preliminary rating for Usability:	🛛 High	🛛 Moderate	🗆 Low	Insufficient
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Committee Pre-evaluation Comments: Criteria 4: Usability and Use

4a1. Use - Accountability and Transparency

Comments:

**Yes.

**Used for MIPS. Ability of clinician to learn from data submitted to them not clear.

**How is the measure being publicly reported? Not yet, but assume will be (as part of MIPS public reporting) Is the measure being used in any other accountability applications? Beginning to be used but not yet publicly reported. Are the performance results disclosed and available outside of the organizations or practices whose performance is measured? Not yet

**The measure will be straight forward to use.

**to be used in the MIPS program.

**no issues

4a2. Use – Feedback

Comments:

**I have no major concerns.

**Not clear.

**no comments

**It is not clear that those being measured have seen performance reports. There was inclusion of stakeholders in design, but not clearly after the results of testing.

**While the measure developer sought the input of the clinical TEP, they didn't take action on several key issues: Key concern from clinical TEP: One TEP member expressed concern that a physician who was adept at finding precancerous lesions and performing many polypectomies and thus sending them for pathology evaluation could be seen as more costly (or less cost effective). THIS HASN'T BEEN DEALT WITH YET. Also concern that the measure will be gamed re: follow-up colonoscopy if poor prep to stay outside the 14 days window. Unclear how they risk adjust for prior reaction to anesthesia. Excludes pathology information that could be used to stratify, as is limited in the type of pathology info in claims.

**There have been extensive opportunities for feedback.

4b1. Usability – Improvement

<u>Comments:</u>

**Yes.

**Use as MIPS measure.

**Has the measure developer demonstrated that the use of this measure is helping to drive improvements in cost or efficiency? Not really, seems to assume that measurement will automatically drive improvement (through the information alone?), and that it cost could capture consequences of care (such as cost for complications). Has the developer adequately described how the performance results be used to further the goal of high-quality, efficient healthcare? Not really, relies on general premise that the most common procedure being measured for cost will lead to higher quality and greater efficiency. If not in use for performance improvement at the time of initial endorsement, is a credible rationale provided that describes how the performance results could be used to further the goal of high-quality, efficient healthcare for individuals or populations? Developer punts on this, by reliance on the beginning of use for performance improvement in MIPS beginning in 2019, but acknowledging that there is no data to assess reality of any performance improvement attributed to measurement.

**No concerns.

**No data was presented on the effect of the measure on outcomes. How this measure could be used to improve care is not discussed in detail.

- **hasn't been implemented--new measure
- **The measure fails for me on this dimension

4b2. Usability – Benefits vs. harms

Comments:

**I have no major concerns.

**Concern expressed above about including pathology costs and threat to under biopsying and missing lesions/polyps.

**Care stinting, especially due to the lack of broader adjustment for social risk factors – potential to put off screenings leading to excess costs down the road.

** None noted.

**There is always the potential for unintended consequences. Providers may worry about outcome assessments, and may inappropriately influence decision making.

**uncertain

**the benefits are low so the main harm is the cost of producing the measure

4b3. Transparency

<u>Comments:</u>

**Yes.

**yes.

**Yes

**Yes.

**There should be adequate transparency on the process as outlined in the developer's documentation.

- **yes, will be tranparent for enduers to see how measure was constructed
- **The lack of results data by strata is concerning

Criterion 5: Related and Competing Measures

• There are no competing measures

Public and Member Comments

Comments and Member Support/Non-Support Submitted as of: September 6, 2019 There have been no comments or support/non-support choices as of this date.

Importance to Measure and Report

Extent to which the specific measure focus is evidence-based, important to making significant gains in healthcare quality, and improving health outcomes for a specific high-priority (high-impact) aspect of healthcare where there is variation in or overall less-than-optimal performance. *Measures must be judged to meet all sub criteria to pass this criterion and be evaluated against the remaining criteria.*

IM.1. Opportunity for Improvement

IM.1.1. Briefly explain the rationale for this measure (e.g., the benefits or improvements in performance envisioned by use of this measure)

Screening colonoscopy has become the most common screening test for colorectal cancer in the US, and the colorectal cancer screening guidelines released by the United States Preventive Services Task force recommend either a screening colonoscopy every 10 years or other screening methods for adults aged 50 – 75 who are at average risk for developing colorectal cancer.[1] The Screening/Surveillance Colonoscopy episode-based cost measure was recommended for development by an expert clinician committee—the Gastrointestinal Disease Management - Medical and Surgical Clinical Subcommittee—because of its high impact in terms of patient population and Medicare spending, and the opportunity for incentivizing cost-effective, high-quality clinical care in this area. The Clinical Subcommittee provided extensive, detailed input on this measure.

[1] Bibbins-Domingo, K., D. C. Grossman, S.J. Curry, K. W. Davidson, J. W. Epling, Jr., F. A. Garcia, M. W. Gillman, et al. "Screening for Colorectal Cancer: Us Preventive Services Task Force Recommendation Statement." [In eng]. JAMA 315, no. 23 (Jun 21, 2016): 2564-75.

IM.1.2. Provide performance scores on the measure as specified (current and over time) at the specified level of analysis. (This is required for endorsement maintenance. Include mean, stddev, min, max, interquartile range, scores by decile. Describe the data source including number of measured entities; number of patients; dates of data; if a sample, characteristics of the entities include). This information also will be used to address the subcriterion on improvement (U.3.1.) under Usability and Use.

Performance scores are provided for 4,142 clinician group practices (identified by Tax Identification Number [TIN]) and 13,447 practitioners (identified by combination of TIN and National Provider Identifier [NPI]). Clinicians and clinician groups are included if they are attributed 10 or more Screening/Surveillance Colonoscopy episodes, as identified in Medicare Parts A and B claims data, ending from January 1, 2017, to December 31, 2017. Episodes are included from all 50 States and D.C. in the following settings: ambulatory surgical centers (ASC), ambulatory/office-based care, and hospital outpatient department (HOPD).

TIN Level Scores

- Mean score: \$936
- Standard deviation: \$132
- Min score: \$18
- Max score: \$1,940
- Score IQR: \$176
- Score percentiles
 - o 10th: \$778
 - o 20th: \$827
 - o 30th: \$861
 - o 40th: \$902

- o 50th: \$939
- o 60th: \$973
- o 70th: \$1,004
- o 80th: \$1,039
- o 90th: \$1,092
- Number of beneficiaries: 814,501

TIN-NPI Level Scores

- Mean score: \$979
- Standard deviation: \$130
- Min score: \$32
- Max score: \$1,941
- Score IQR: \$173
- Score percentiles
 - o 10th: \$817
 - o 20th: \$867
 - o 30th: \$911
 - o 40th: \$947
 - o 50th: \$979
 - o 60th: \$1,011
 - o 70th: \$1,044
 - o 80th: \$1,083
 - o 90th: \$1,142
- Number of beneficiaries: 795,819

IM.1.3. If no or limited performance data on the measure as specified is reported in IM.1.2., then provide a summary of data from the literature that indicates opportunity for improvement or overall less than optimal performance on the specific focus of measurement.

N/A.

IM.1.4. Provide disparities data from the measure as specified (current and over time) by population group, e.g., by race/ethnicity, gender, age, insurance status, socioeconomic status, and/or disability. (This is required for endorsement maintenance. Describe the data source including number of measured entities; number of patients; dates of data; if a sample, characteristics of the entities include.) This information also will be used to address the subcriterion on improvement (U.3.1.) under Usability and Use.

N/A.

IM.1.5. If no or limited data on disparities from the measure as specified is reported in IM.1.4., then provide a summary of data from the literature that addresses disparities in care on the specific focus of measurement. Include citations.

N/A.

• IM.2. Measure Intent

IM.2.1. Describe intent of the measure and its components/ Rationale (including any citations) for analyzing variation in resource use in this way.

The Screening/Surveillance Colonoscopy measure was developed for use in the Merit-based Incentive Payment System (MIPS) in the Quality Payment Program (QPP), to meet the requirements of MACRA section 101(f). This program is required by law, and aims to achieve high-value care in the Medicare program by measuring clinician performance through four areas: quality, improvement activities, promoting interoperability, and cost. Within the MIPS cost performance category, this measure is intended to provide actionable information to clinicians about their cost performance for this screening or surveillance colonoscopy procedure, to allow them to make practical changes towards providing high-value, cost effective care.

Rationale for Measuring Cost through Episode-Based Cost Measure vs. All-Cost Measure

The intent of an episode-based cost measure is to capture only clinically related services within the reasonable influence of the attributed clinician, which is a key difference from broad, population-based cost measures such as the MIPS Total Per Capita Cost (TPCC) and Medicare Spending Per Beneficiary (MSPB) measures.

Episode-based cost measures represent the cost to Medicare for the items and services provided to a patient during an episode of care and are meant to inform attributed clinicians about the cost of care within their influence during the episode's timeframe. They represent a clinically cohesive set of medical services rendered to treat a given condition or related to a procedure; services are assigned to an episode only when clinically related to the attributed clinician's role in managing patient care during the episode.

Rationale for Measuring Cost of Screening/Surveillance Colonoscopy

Policymakers contend that an estimated 80 percent of overall health care costs are attributable to decisions made by clinicians.[1] However, these same clinicians are often unaware of how their care decisions influence the overall costs of care. One of the goals for using cost measures is to help inform clinicians on the costs attributable to their decision-making, as well as the total cost of their patient's care. A cost measure offers opportunity for improvement if clinicians can exercise influence on a significant share of costs during the episode, or if lower spending and better care quality can be achieved through changes in clinical practice.

According to the literature and previous feedback received through stakeholder input activities, this measure represents an area where there are significant opportunities for improvement, especially in inadequate bowel preparation and overutilization.

Adequate bowel preparation is an important aspect of undergoing a screening colonoscopy. A study found that poor bowel preparation increases the potential for missed lesions, canceled procedures, higher costs, longer procedural time, and adverse events.[2] Although there are ways to address poor bowel preparation, such as performing intraprocedural cleansing work, this can prolong the procedure time by an additional 17 percent.[3] Costs may also be increased, since a repeat examination with a more thorough attempt at colonic cleansing is usually required for patients with an inadequate preparation.[2]

Repeat examinations can also be the result of deviation from the specified colorectal cancer (CRC) screening guidelines which contributes to the overutilization of colonoscopy. Although the United States Preventive Services Task Force (USPSTF) set guidelines regarding screening colonoscopies for CRC, many providers are performing colonoscopies at a higher than recommended frequency, with one study that evaluated US gastroenterologists' adherence with the guidelines finding room for improvement.[4] Researchers found that among those who received a negative screening colonoscopy result in 2001 to 2003, 46.2 percent underwent repeated examination in less than 7 years. Among these patients, 42.5 percent had no clear indication for the early repeated examination.[5]

This measure aims to address these example areas of opportunities for improvement. Since screening colonoscopy is the most common CRC screening test in the United States, especially among Medicare beneficiaries, the use of this cost measure can provide clinicians with information to improve care outcomes and reduce future health care costs.

[1] Fred, Herbert L. "Cutting the Cost of Health Care: The Physician's Role." Texas Heart Institute Journal, vol. 43, no. 1, 2016, pp. 4 – 6.

[2] Saltzman, J. R., B. D. Cash, S. F. Pasha, D. S. Early, V. R. Muthusamy, M. A. Khashab, K. V. Chathadi, et al. "Bowel Preparation before Colonoscopy." [In eng]. Gastrointest Endosc 81, no. 4 (Apr 2015): 781-94.

[3] MacPhail, M. E., K. A. Hardacker, A. Tiwari, K. C. Vemulapalli, and D. K. Rex. "Intraprocedural Cleansing Work During Colonoscopy and Achievable Rates of Adequate Preparation in an Open-Access Endoscopy Unit." [In eng]. Gastrointest Endosc 81, no. 3 (Mar 2015): 525-30.

[4] Iskandar, H., Y. Yan, J. Elwing, D. Early, G. A. Colditz, and J. S. Wang. "Predictors of Poor Adherence of Us Gastroenterologists with Colonoscopy Screening and Surveillance Guidelines." [In eng]. Dig Dis Sci 60, no. 4 (Apr 2015): 971-8.

[5] Goodwin, J. S., A. Singh, N. Reddy, T. S. Riall, and Y. F. Kuo. "Overuse of Screening Colonoscopy in the Medicare Population." [In eng]. Arch Intern Med 171, no. 15 (Aug 08 2011): 1335-43.

Rationale for Use of Claims Data to Measure Cost

- The use of claims data for episode-based cost measures for MIPS is required by MACRA section 101(f).
- There is no additional submission burden, as clinicians must already submit claims for reimbursement.
- Using Medicare Parts A and B claims data allows CMS to evaluate TIN and TIN-NPI cost across all conditions and procedures, resulting in a comprehensive set of data on screening and surveillance colonoscopy cost performance.
- Additionally, the wide reach of Medicare claims data maximizes the impact of the measure, ensuring that the most TINs and TIN-NPIs benefit from the information provided on screening and surveillance colonoscopies.

Scientific Acceptability of Measure Properties

Extent to which the measure, <u>as specified</u>, produces consistent (reliable) and credible (valid) results about the quality of care when implemented. *Measures must be judged to meet the sub criteria for both reliability and validity to pass this criterion and be evaluated against the remaining criteria.*

Specifications The measure is well defined and precisely specified so it can be implemented consistently within and across organizations and allows for comparability. eMeasures should be specified in the Health Quality Measures Format (HQMF) and the Quality Data Model (QDM).

De.5. Subject/Topic Area (check all the areas that apply):

De.6. Non-Condition Specific (check all the areas that apply):

De.7. Care Setting (Select all the settings for which the measure is specified and tested):

S.1. Measure-specific Web Page (*Provide a URL link to a web page specific for this measure that contains current detailed specifications including code lists, risk model details, and supplemental materials. Do not enter a URL linking to a home page or to general information.*)

<u>https://qpp.cms.gov/about/resource-library</u>. Scroll to "Full Resource Library" to download the Cost Measure Information Form and Measure Code List, or see S.7.2a Construction Logic Attachment for additional details and specific links.

S.2. Type of resource use measure (Select the most relevant)

Per episode

S.3. Level of Analysis (Check ONLY the levels of analysis for which the measure is SPECIFIED AND TESTED):

Clinician : Group/Practice, Clinician : Individual

S.4. Target Population Category (Check all the populations for which the measure is specified and tested if any):

S.5. Data Source (Check ONLY the sources for which the measure is SPECIFIED AND TESTED).

If other, please describe in S.5.1.

Claims

Enrollment Data

Other

S.5.1. Data Source or Collection Instrument (Identify the specific data source or data collection instrument, e.g. name of database, clinical registry, collection instrument, etc.)

The Screening/Surveillance Colonoscopy measure uses Medicare Part A and Part B claims data, which is maintained by CMS. Part A and B claims data are used to build episodes of care, calculate episode costs, and construct risk adjustors. Data from the Medicare Enrollment Database (EDB) are used to determine beneficiary-level exclusions and supplemental risk adjustors, specifically Medicare Parts A, B, and C enrollment; primary payer; disability status; end-stage renal disease (ESRD); beneficiary birth dates; and beneficiary death dates. Data from the Provider Enrollment, Chain and Ownership System (PECOS) database provide identifying information on all Medicare clinicians (TINs and TIN-NPIs), such as provider name, specialty, and place of business, which is used to determine clinician eligibility. The risk adjustment model also accounts for expected differences in payment for services provided to beneficiaries in long-term care, and that information comes from the Minimum Data Set (MDS). The MDS is used to create the Long Term Care Indicator variable in risk adjustment.

For measure testing, data from the American Census, American Community Survey (ACS), and Common Medicare Enrollment (CME) are used in the analyses evaluating social risk factors in risk adjustment.

S.5.2. Data Source or Collection Instrument Reference (available at measure-specific Web page URL identified in S.1 OR in the file attached here) (Save file as: S_5_2_DataSourceReference)

<SamplingMethodologySpecificDataSourceAttachment nodeType="0">S_5_2_DataSourceReference-636824811484783296.docx

S.6. Data Dictionary or Code Table (*Please provide a web page URL or attachment if exceeds 2 pages. NQF strongly prefers URLs. Attach documents only if they are not available on a web page.*)

Data Dictionary:

URL: The Research Data Assistance Center (ResDAC) maintains the Medicare claims data dictionary available here: <u>http://www.resdac.org/cms-data/filefamily/Medicare-Claims</u> CMS maintains the Medicare Enrollment Database and data dictionary: edbonline@cms.hhs.gov

Please supply the username and password:

Attachment:

Code Table:

URL:

Please supply the username and password:

Attachment: 2019_01_07_testing_form_appendix_ss_clnscpy.xlsx

Construction Logic

S.7.1. Brief Description of Construction Logic

If applicable, summarize the general approach or methodology to the measure construction. This is most relevant to measures that are part of or rely on the execution of a measure system or applies to multiple measures.

The Screening/Surveillance Colonoscopy measure is the sum of the ratio of observed to expected paymentstandardized cost to Medicare averaged across the episodes attributed to a clinician or clinician group. This is then multiplied by the national average observed episode cost to generate a dollar figure. The measure can be calculated for an individual TIN-NPI (clinician) or a TIN (clinician group practice). A Screening/Surveillance Colonoscopy episode is a unit or specific instance of the measure for a given clinician and beneficiary that can then be aggregated to assess a clinician's performance across all their episodes. The episode is triggered or opened by Current Procedural Terminology / Healthcare Common Procedure Coding System CPT/HCPCS codes, and includes certain services in Medicare Parts A and B claims related to the procedure in the period from the expense date of the episode trigger to 14 days after the episode trigger.

The cost measure numerator is the sum of the ratio of observed to expected payment-standardized cost to Medicare for all Screening/Surveillance Colonoscopy episodes attributed to a clinician. This sum is then multiplied by the national average observed episode cost to generate a dollar figure.

The cost measure denominator is the total number of episodes from the Screening/Surveillance Colonoscopy episode group attributed to a clinician within a performance period (i.e., MIPS performance year).

Cost figures are standardized to remove the effect of differences in Medicare payment among health care providers that are the result of differences in regional health care provider expenses measured by hospital wage indexes and geographic price cost indexes (GPCIs) or other payment adjustments such as those for teaching hospitals. This standardization is intended to isolate cost differences that result from healthcare delivery choices, allowing for more accurate resource use comparisons between health care providers.

S.7.2. Construction Logic (Detail logic steps used to cluster, group or assign claims beyond those associated with the measure's clinical logic.)

Step 1. Trigger and Define an Episode

Screening/Surveillance Colonoscopy episodes are defined by Current Procedural Terminology / Healthcare Common Procedure Coding System (CPT/HCPCS) codes on Part B Physician/Supplier (Carrier) claims that open, or trigger, an episode.

The steps for defining an episode for the Screening/Surveillance Colonoscopy episode group are as follows:

- Identify Part B Physician/Supplier claim lines with positive standardized payment that have a trigger code.
- Trigger an episode if all the following conditions are met for an identified Part B Physician/Supplier claim line:
 - o It was billed by a clinician of a specialty that is eligible for MIPS.
 - It is the highest cost claim line across any Screening/Surveillance Colonoscopy trigger code billed for the beneficiary on that day.
 - o It does not have a post-operative modifier code. [1]
- Establish the episode window as follows:
 - o Establish the episode trigger date as the expense date of the trigger code.
 - o Establish the episode start date as the episode trigger date.
 - o Establish the episode end date as 14 days after the episode trigger date.
- Define trigger exclusions based on information available at the time of the trigger, if applicable.

Once a Screening/Surveillance Colonoscopy episode is triggered, the episode is placed into one of the episode sub-groups to enable meaningful clinical comparisons. This cost measure has three sub-groups:

- HOPD
- ASC
- Office

Step 2. Attribute Episodes to a Clinician

Once an episode has been triggered and defined, it is attributed to one or more clinicians of a specialty that is eligible for MIPS. Clinicians are identified by Taxpayer Identification Number (TIN) and National Provider Identifier (NPI) pairs (TIN-NPI), and clinician groups are identified by TIN. Only clinicians of a specialty that is

eligible for MIPS or clinician groups where the triggering clinician is of a specialty that is eligible for MIPS are attributed episodes.

The steps for attributing a Screening/Surveillance Colonoscopy episode are as follows:

- Identify claim lines with positive standardized payment for any trigger codes that occur on the episode trigger day.
- Designate a TIN-NPI as a main clinician if the following conditions are met:
 - o No assistant modifier code is found on one or more claim lines billed by the clinician.
 - o No exclusion modifier code is found on the same claim line.
- Designate a TIN-NPI as an assistant clinician if the following conditions are met:
 - The TIN-NPI was not designated as a main clinician.
 - o An assistant modifier code is found.
 - o No exclusion modifier code is found.
- Attribute an episode to any TIN-NPI designated as a main or assistant clinician.
- Attribute episodes to the TIN by aggregating all episodes attributed to NPIs that bill to that TIN. If the same episode is attributed to more than one NPI within a TIN, the episode is attributed only once to that TIN.

Step 3. Assign Costs of Services to an Episode and Calculate Total Observed Episode Cost

For the Screening/Surveillance Colonoscopy episode group, only services performed in the following service categories are considered for assignment to the episode costs:

- Emergency Department (ED)
- Outpatient (OP) Facility and Clinician Services
- Long Term Care Hospital (LTCH) Medical
- LTCH Surgical
- IP Medical
- IP Surgical
- Inpatient Rehabilitation Facility (IRF) Medical

Service assignment rules may be modified based on the service category in which the service is performed, as listed above. Service assignment rules may also vary based on (i) additional criteria determined by other diagnosis, procedure, or billing codes appearing alongside the service code, or (ii) the specific timing of the service. Services may be assigned to the episode based on the following additional criteria:

- Services may be assigned to the episode based on the following additional criteria:
 - o Service code alone
 - **o** Service code in combination with other diagnosis, procedure, or billing codes such as:
 - The first three digits of the International Classification of Diseases Tenth Revision diagnosis code (3-digit ICD-10 DGN)
 - The full ICD-10 DGN
 - Additional service information
- Services may be assigned only with specific timing:
 - o Services may be assigned based on whether or not the service and/or diagnosis is newly occurring
 - Services may be assigned only if they occur within a particular number of days from the trigger within the episode window, and services may be assigned for a period shorter than the full duration of the episode window.

The steps for assigning costs are as follows:

- Identify all services on claims with positive standardized payment that occur within the episode window.
- Assign identified services to the episode based on the types of service assignment rules described above.
- Sum standardized Medicare allowed amounts for all claims assigned to each episode to obtain the standardized total observed episode cost.

Step 4. Exclude Episodes

The steps for episode exclusion are as follows:

- Exclude episodes from measure calculation if:
 - The beneficiary has a primary payer other than Medicare for any time overlapping the episode window or 120-day lookback period prior to the trigger day.
 - The beneficiary was not enrolled in Medicare Parts A and B for the entirety of the lookback period plus episode window, or was enrolled in Part C for any part of the lookback plus episode window.
 - o No main clinician is attributed the episode.
 - o The beneficiary's date of birth is missing.
 - o The beneficiary's death date occurred before the episode ended.
 - The episode trigger claim was not performed in an ambulatory/office-based care, OP hospital, or ASC setting based on its place of service.
- Apply measure-specific exclusions, which check the beneficiary's Medicare claims history for certain billing codes (as specified in the Measure Codes List file) that indicate the presence of a particular procedure, condition, or characteristic.

Step 5. Estimate Expected Costs through Risk Adjustment

Steps for defining risk adjustment variables and estimating the risk adjustment model are as follows:

- Define HCC and episode group-specific risk adjustors using service and diagnosis information found on the beneficiary's Medicare claims history in the 120-day period prior to the episode trigger day for certain billing codes that indicate the presence of a procedure, condition, or characteristic.
- Define other risk adjustors that rely upon Medicare beneficiary enrollment and assessment data as follows:
 - Identify beneficiaries who are originally "Disabled without end-stage renal disease (ESRD)" or "Disabled with ESRD" using the original reason for joining Medicare field in the Medicare beneficiary enrollment database.
 - Identify beneficiaries with ESRD if their enrollment indicates ESRD coverage, ESRD dialysis, or kidney transplant in the Medicare beneficiary enrollment database in the lookback period.
 - Identify beneficiaries who have spent at least 90 days in a long-term care institution without having been discharged to the community for 14 days, based on MDS assessment data.
- Drop risk adjustors that are defined for less than 15 episodes nationally for each sub-group to avoid using very small samples.
- Categorize beneficiaries into age ranges using their date of birth information in the Medicare beneficiary enrollment database. If an age range has a cell count less than 15, collapse this with the next adjacent higher age range category.
- Run an ordinary least squares (OLS) regression model to estimate the relationship between all the risk adjustment variables and the dependent variable, the standardized observed episode cost, to obtain the risk-adjusted expected episode cost. A separate OLS regression is run for each episode sub-group nationally.
- Winsorize expected costs as follows [2].
 - **o** Assign the value of the 0.5th percentile to all expected episode costs below the 0.5th percentile.
 - Renormalize values by multiplying each episode's winsorized expected cost by the sub-group's average expected cost, and dividing the resultant value by the sub-group's average winsorized expected cost. [3]
- Exclude episodes with outliers as follows [4]. This step is performed separately for each sub-group.
 - Calculate each episode's residual as the difference between the re-normalized, winsorized expected cost computed above and the observed cost.
 - Exclude episodes with residuals below the 1st percentile or above the 99th percentile of the residual distribution.
 - Renormalize the resultant expected cost values by multiplying each episode's winsorized expected costs after excluding outliers by the sub-group's average standardized observed cost across all episodes originally in the risk adjustment model, and dividing by the sub-group's average winsorized expected cost after excluding outliers.
- 6. Calculate Measure Scores

Measure scores are calculated for a TIN or TIN-NPI as follows:

- Calculate the ratio of observed to expected episode cost for each episode attributed to the clinician/clinician group.
- Calculate the average ratio of observed to expected episode cost across the total number of episodes attributed to the clinician/clinician group.
- Multiply the average ratio of observed to expected episode cost by the national average observed episode cost to generate a dollar figure representing risk-adjusted average episode cost.

[1] Post-operative modifier codes indicate that a clinician billing the service was not involved in the main procedure but was involved in the post-operative care for that procedure, and as such the post-operative clinician would not be responsible for the trigger.

[2] Winsorization aims to limit the effects of extreme values on expected costs. Winsorization is a statistical transformation that limits extreme values in data to reduce the effect of possible outliers. Winsorization of the lower end of the distribution (i.e., bottom coding) involves setting extremely low predicted values below a predetermined limit to be equal to that predetermined limit.

[3] Renormalization is performed after adjustments are made to the episode's expected cost, such as bottomcoding or residual outlier exclusion. This process multiplies the adjusted values by a scalar ratio to ensure that the resulting average is equal to the average of the original value.

[4] This step excludes episodes based on outlier residual values from the calculation and renormalizes the resultant values to maintain a consistent average episode cost level.

S.7.2a. CONSTRUCTION LOGIC ATTACHMENT or URL: If needed, attach supplemental documentation (Save file as: S_7_2_Construction_Logic). All fields of the submission form that are supplemented within the attachment must include a summary of important information included in the attachment and its intended purpose, including any references to page numbers, tables, text, etc.

URL:

Please supply the username and password:

Attachment: S_7_2_Construction_Logic-636927598099183262.docx

S.7.3. Concurrency of clinical events, measure redundancy or overlap, disease interactions (Detail the method used for identifying concurrent clinical events, how to manage them, and provide the rationale for this methodology.)

This measure is designed to allow episodes to overlap with other episodes: overlapping episodes are different episodes that are triggered for the same patient with overlapping episode windows. The advantage of this is that each episode can reflect attributed clinicians' different roles in providing care services throughout a patient's care trajectory. For example, a patient could have a Screening/Surveillance Colonoscopy episode triggered when the attributed clinician performs the procedure, and 5 days later be admitted to hospital for pneumonia as a complication of the colonoscopy procedure, triggering an episode for a different cost measure that is attributed to the hospitalist providing care for pneumonia. Each episode (i.e., the Screening/Surveillance Colonoscopy episode and the pneumonia episode) includes only the cost of assigned services (i.e., those that are within the reasonable influence of the attributed clinician) to reflect each attributed clinician's role. In addition, costs are not double counted as the measure calculation is based on the ratio of observed over expected spending for each episode, then averaged across all of an attributed clinician's episodes.

The measure accounts for disease interactions through its risk adjustment model based on the CMS Hierarchical Condition Category Version 22 (CMS-HCC V22) 2016 model. In addition to the HCCs, the model includes disease interactions (e.g., Cancer * Immune Disorders). Further details about the risk adjustment model and disease interaction terms are included in Section S.8.6.

S.7.4. Complementary services (Detail how complementary services have been linked to the measure and provide rationale for this methodology.)

This measure includes the cost of services that are clinically related to the procedure for screening/surveillance colonoscopy. The rationale for only including specific costs is to ensure that the attributed clinician is evaluated only on his or her performance on services over which they have reasonable influence. For instance, the cost of anesthesia for abdominal procedures following lower gastrointestinal hemorrhage is included in a clinician's episode cost if it occurs any time during the episode window.

These services that are assigned to the measure have been identified as being related to the procedure and within the influence of the attributed clinician through consideration of detailed input from clinician experts and broader feedback from stakeholders from the clinician community. Specifically, a Gastrointestinal Disease Management - Medical and Surgical Clinical Subcommittee was convened from May 2017 to January 2018 to discuss and provide detailed recommendations on aspects of measure construction, including the services to be included in this measure. This Subcommittee was composed of 35 clinician experts affiliated with 23 specialty societies.

Members reviewed analyses of the utilization and timing of all Medicare Parts A and B services in broad timeframes extending before and after the episode trigger to provide recommendations on the services and associated conditions for including these as part of the episode costs. Conditions could include requiring additional codes to be present on services to ensure clinical relevance or assigning for a shorter timeframe within the overall episode window. The draft measure was field tested from October to November 2017: during this time, stakeholders reviewed the measure specifications, including a list of assigned services and associated logic conditions, field test reports containing details of attributed clinician performance, and supplemental documentation. Over 65,000 TIN and TIN-NPI field test reports were available during this time for review and feedback.

During field testing, a National Summary Data Report, later updated to include reliability analyses, was posted along with the measure specifications:

National Summary Data Report (July 2018) – this document contains summary data about the Screening/Surveillance Colonoscopy cost measure, along with other episode-based cost measures. These summary statistics supplement the testing analyses contained in this submission: https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/Value-Based-Programs/MACRA-MIPS-and-APMs/2017-field-test-materials.zip, filename: 2018-07-12-national-summarydata-report.pdf

Stakeholder feedback gathered during field testing was summarized into the Field Testing Feedback Summary Report:

Field Testing Feedback Summary Report (June 2018) – this document summarizes the feedback received during a stakeholder feedback period during measure development. The Screening/Surveillance Colonoscopy cost measure has been developed with extensive input from the clinician community: <u>https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/Value-Based-Programs/MACRA-MIPS-and-APMs/2018-field-testing-feedback-summary-report.pdf</u>

S.7.5. Clinical hierarchies (Detail the hierarchy of codes or condition groups used and provide rationale for this methodology.)

Clinical hierarchies are embedded in the risk adjustment model. The risk adjustment model includes variables from the CMS-HCC V22 2016 Risk Adjustment Model, as well as other standard risk adjustors (e.g., beneficiary age brackets using information in the Medicare beneficiary enrollment database) and disease interaction terms. The model also includes variables specific to this cost measure, identified through the incorporation of detailed clinical input. These variables account for factors that are likely to affect cost, such as types of hypertension or history of anesthesia difficulties, among others.

The CMS-HCC V22 model uses 79 Hierarchical Condition Category (HCC) indicators derived from the beneficiary's claims in the period 120 days prior to the episode trigger day. Other risk adjustors are originally "Disabled without end-stage renal disease (ESRD)" or "Disabled with ESRD" using the original reason for joining Medicare in the Medicare beneficiary enrollment database. The risk adjustment model also identifies beneficiaries who have spent at least 90 days in a long-term care institution without having been discharged to the community for 14 days, based on MDS assessment data. Additional information about the risk adjustment model is included in Section S.8.6.

The Screening/Surveillance Colonoscopy episode group includes all services identified as being clinically relevant to this procedure. There are logic rules to determine when and what conditions each particular service will be assigned, as detailed in the Measure Codes List file (see Section S.1 for URL).

S.7.6. Missing Data (Detail steps associated with missing data and provide rationale for this methodology (e.g., any statistical techniques to impute missing data)

All the data used to calculate the Screening/Surveillance Colonoscopy cost measure are included on Medicare claims data. The data fields used to calculate measure (e.g., payment amounts, diagnosis and procedure codes, etc.) are included in all Medicare claims because clinicians only receive payments for complete claims. Additional information regarding the reliability of diagnostic information on claims is available on the Testing Form in Section 2a2.2.

We have complete data for each beneficiary who opens an episode by receiving a triggering service, since beneficiaries are excluded if they are not continuously enrolled in only Medicare Parts A and B or if Medicare is not the primary payer during an episode. This ensures that we have all claims data for beneficiaries included in the Screening/Surveillance Colonoscopy cost measure.

S.7.7. Resource Use Service Categories (Units) (Select all categories that apply)

Inpatient services: Inpatient facility services Inpatient services: Evaluation and management Inpatient services: Procedures and surgeries Inpatient services: Imaging and diagnostic Inpatient services: Lab services Inpatient services: Admissions/discharges Other inpatient services Ambulatory services: Outpatient facility services Ambulatory services: Emergency Department Ambulatory services: Evaluation and management Ambulatory services: Procedures and surgeries Ambulatory services: Imaging and diagnostic Ambulatory services: Lab services Other ambulatory services See Measure Codes List

See Measure Codes List

S.7.8. Identification of Resource Use Service Categories (Units)

(For each of the resource use service categories selected above, provide the rationale for their selection and detail the method or algorithms to identify resource units, including codes, logic and definitions.)

The Screening/Surveillance Colonoscopy measure assesses the standardized allowed amounts of services performed by clinicians and other healthcare providers during an episode, which includes all assigned services from Part A and Part B Medicare claims that occur within the time period from the episode trigger through 14 days after the trigger.

The assigned services for this measure are within the following service categories: emergency department, outpatient facility and clinician services, inpatient facility, long term care hospital, and inpatient rehabilitation facility. The codes to identify these services (e.g., CPT/HCPCS, DRG, and RIC codes) are contained in the Measure Codes List file (see Section S.1), along with the logic conditions for assigning these services.

S.7.8a. If needed, provide supplemental resource use service category specifications in either URL (preferred) or as an attachment (Save file as S.7.8a_RU_Service_Categories):

URL:

Please supply the username and password:

Attachment:

Clinical Logic

S.8.1. Brief Description of Clinical Logic (Briefly describe your clinical logic approach including clinical topic area, whether or not your account for comorbid and interactions, clinical hierarchies, clinical severity levels and concurrency of clinical events.)

Clinical Logic Approach: This measure aims to provide actionable information to clinicians performing a screening/surveillance colonoscopy procedure about their resource use within the overall goal of enabling clinicians to provide cost-effective and high-quality care. The clinical logic is constructed to achieve this objective.

Clinical Topic Area: Screening or surveillance colonoscopy

Comorbidity and Interactions: The risk adjustment model includes a series of interaction terms between comorbidities and applies a variant of the CMS-HCC risk adjustment model with additional risk adjustors specific to this procedure to capture patient comorbidities.

Clinical Hierarchies: Clinical hierarchies are embedded in the risk adjustment model. See section S.7.5. for further details.

Clinical Severity Levels: The measure risk adjusts for patients whose comorbidities indicate severity requiring different levels of care.

Concurrency of Clinical Events: The measure spans the period from the date of the episode trigger to 14 days after the episode trigger. Services that are clinically related to the procedure and within the reasonable influence of the attributed clinician within this period of time are included in the episode. See Section S.7.3. and S.7.4. for further details.

S.8.2. Clinical Logic (Detail any clustering and the assignment of codes, including the grouping methodology, the assignment algorithm, and relevant codes for these methodologies.)

The Screening/Surveillance Colonoscopy measure includes the cost of follow-up services and those that result as a consequence of care, such as preventable complications, using a service assignment algorithm.

Grouping methodology and assignment algorithm: Screening/Surveillance Colonoscopy cost measure evaluates resource use through the unit of episodes of care. The cost measure episodes are constructed by including select Medicare Part A and Part B claims (assigned services) which occur during the episode window, defined as from the day of the episode trigger to 14 days after the trigger. The episode trigger and assigned services are contained in the Measure Codes List file (see Section S.1. for details), along with risk adjustors, sub-groups, and exclusions.

Details about the measure exclusions are in Section S.9.1.

Cost Calculation: The cost measure amount includes the cost of assigned services performed by clinicians and other providers during the episode window. The cost measure is calculated as the sum of the ratios of observed to expected costs, multiplied by the national average observed episode cost to generate a dollar figure, and then divided by total number of episodes from the episode group attributed to a clinician. All costs are payment standardized to control for geographic variation in Medicare reimbursement rates. The measure is risk adjusted to account for age and severity of illness. Expected costs are estimated through risk adjustment by using an ordinary least squares regression model. More details about the risk adjustment model are described in Section S.8.6.

S.8.3. Evidence to Support Clinical Logic Described in S.8.2 *Describe the rationale, citing evidence to support the grouping of clinical conditions in the measurement population(s) and the intent of the measure (as described in IM3)*

The clinical logic used in the Screening/Surveillance Colonoscopy measure is informed by literature and stakeholder feedback.

A study notes that policymakers contend that an estimated 80 percent of overall health care costs are attributable to decisions made by clinicians (Fred, 2016). However, these same clinicians are often unaware of how their care decisions influence the overall costs of care. One of the goals of the use of cost measures in general is to help inform clinicians on the costs for which they are directly responsible, as well as the total cost of their patient's care. A cost measure exhibits the opportunity for improvement if clinicians can exercise influence on a significant share of costs during the episode, or if lower spending and better care quality can be made through changes in clinical practice.

According to the American Cancer Society, colorectal cancer (CRC) is the third most diagnosed cancer among adults in the United States, with an estimated 135,430 new cases of CRC diagnosed in 2017, and with about 58 percent of the cases occurring in adults ages 65 and older (Siegel et al., 2017). The CRC screening guidelines released by the United States Preventive Services Task Force (USPSTF) recommend either a screening colonoscopy every 10 years or other screening methods, for adults ages 50 through 75 who are at average risk for developing CRC (Bibbins-Domingo et al., 2016). Although there are a number of CRC screening methods available, screening colonoscopy has become the most common CRC screening test in the United States (Sharaf and Ladabaum, 2013). In the past 10 years, the proportion of Medicare beneficiaries ages 65 and older who have received a colonoscopy since qualifying for Medicare at age 65 have increased from 25 percent in 2000 to 63 percent in 2013 (National Center for Health Statistics, 2016). A study found that in 2012, an estimated \$239 million worth of professional fees were paid by Medicare to physicians for performing about 1.1 million screening and diagnostic colonoscopies (Mehta and Manaker, 2014). This measure aims to address these example areas of opportunities for improvement. Since screening colonoscopy is the most common CRC screening test in the United States, especially among Medicare beneficiaries, the use of this cost measure can provide clinicians with information to improve care outcomes and reduce future health care costs.

The measure was designed to incorporate extensive expert clinician input into each component of the measure to ensure that it achieves the goal of providing actionable information to clinicians for their performance of a procedure on a cohesive patient cohort. The measure was developed to meet the requirements of MACRA section 101(f) to create episode-based cost measures. It aligns with CMS meaningful

measure area of 'patient-focused episode of care' within the overall quality priority of 'Make Care Affordable'. The measure includes services that are clinically related to the procedure and within the reasonable influence of the attributed clinician. By including services after the procedure, it aims to improve care coordination throughout a patient's care trajectory.

Fred, H. L. "Cutting the Cost of Health Care: The Physician's Role." [In eng]. Tex Heart Inst J 43, no. 1 (Feb 2016): 4-6

Siegel, R. L., K. D. Miller, S. A. Fedewa, D. J. Ahnen, R. G. Meester, A. Barzi, and A. Jemal. "Colorectal Cancer Statistics, 2017." [In eng]. CA Cancer J Clin (Mar 1 2017).

Bibbins-Domingo, K., D. C. Grossman, S.J. Curry, K. W. Davidson, J. W. Epling, Jr., F. A. Garcia, M. W. Gillman, et al. "Screening for Colorectal Cancer: Us Preventive Services Task Force Recommendation Statement." [In eng]. JAMA 315, no. 23 (Jun 21, 2016): 2564-75.

Sharaf, Ravi N., and Uri Ladabaum. "Comparative Effectiveness and Cost-Effectiveness of Screening Colonoscopy Vs. Sigmoidoscopy and Alternative Strategies." The American Journal of Gastroenterology 108, no. 1 (2013): 120-32.

Mehta, Shivan J., and Scott Manaker. "Should We Pay Doctors Less for Colonoscopy?". American Journal of Managed Care 20, no. 9 (2014): e365-e68.

S.8.3a. CLINICAL LOGIC ATTACHMENT or URL: If needed, attach <u>supplemental</u> documentation (Save file as: S_8_3a_Clinical_Logic). All fields of the submission form that are supplemented within the attachment must include a summary of important information included in the attachment and its intended purpose, including any references to page numbers, tables, text, etc.

URL:

Please supply the username and password:

Attachment: 2018-12-21-codes-list-ss-clnscpy.xlsx

S.8.4. Measure Trigger and End mechanisms (Detail the measure's trigger and end mechanisms and provide rationale for this methodology)

The detailed steps for triggering Screening/Surveillance episodes are in Section S.7.2. The advantage of the simplicity in opening episodes this way is to ensure that clinicians know at the time of providing the service that an episode has been triggered. This helps meet the goal of the measure to provide actionable information to clinicians.

Additional conditions must be met to trigger an episode. The triggering procedure must take place in the following places of service: outpatient hospital setting, office, or ASC.

The Screening/Surveillance Colonoscopy episode window is defined as follows:

- Episode trigger date: expense date of trigger code
- Episode start date: expense date of trigger code
- Episode end date: 14 days after episode trigger date

The conditions to trigger episodes and the duration of the episode window were established with input from clinician experts in consideration of the goals of the measure to provide actionable information to clinicians about their resource use for a comparable patient cohort. An initial Draft List of Episode Groups and Trigger Codes was posted in December 2016 incorporating input from a Clinical Committee of more than 70 clinicians from over 50 professional societies. Feedback from a four-month public comment period on that posting was summarized and shared with the Gastrointestinal Disease Management – Medical and Surgical Clinical Subcommittee who used the information from the draft list as a starting point and took feedback into consideration along with analyses to help inform discussions, such as the frequency of services over a period of time extending from the trigger date. This measure was field tested in 2017, as discussed further in Section

S.7.4. The Clinical Subcommittee took field testing feedback into consideration in making refinements to the measure, including feedback on episode triggers and episode window length.

S.8.5. Clinical severity levels (Detail the method used for assigning severity level and provide rationale for this methodology)

Clinical severity levels are embedded in the risk adjustment model, as described in Section S.7.5.

S.8.6. Comorbid and interactions (Detail the treatment of co-morbidities and disease interactions and provide rationale for this methodology.)

The Screening/Surveillance Colonoscopy measure accounts for comorbid conditions and interactions by broadly following the CMS- Hierarchical Condition Categories (HCCs) risk-adjustment methodology, which is derived from Medicare Part A and B claims and is used in the Medicare Advantage (MA) program. Diagnosis codes on claims that occur during the 120-day period prior to the episode trigger date are used to create HCC indicators. Episodes where the beneficiary is not enrolled in both Medicare Part A and Medicare Part B for the 120 days prior to the episode are excluded because information on comorbidities for these beneficiaries will be incomplete. When applying the CMS-HCC framework to the measure, expected costs are determined by the risk adjustment model separately for each sub-group, which allows the effect of beneficiary health status and demographics on episode spending levels to vary by the sub-groups which reflect place of service. This cost measure accounts for comorbid interactions by incorporating a number of health status interactions as currently used within the CMS-HCC model. The model includes paired-condition interactions (e.g., chronic obstructive pulmonary disease (COPD) and congestive heart failure (CHF)) and interactions between conditions and disability status (e.g., disabled and cystic fibrosis). There are also variables for whether the patient uses anti-coagulation or has diabetes. The full list of variables used in the risk adjustment model can be found in the Measure Codes List, linked at Section S.1.

The 120-day period prior to the start of an episode is used to measure the conditions which most directly impact beneficiaries' health status at the time of the procedure and to capture beneficiaries' comorbidities in the risk adjustment. Additionally, because the relationship between comorbidities' episode cost may be non-linear in some cases (i.e., beneficiaries may also have more than one

disease during a hospitalization episode), the model also takes into account a limited set of interactions between HCCs and/or enrollment status variables. Screening/Surveillance Colonoscopy measure risk adjustment methodology includes only a limited set of interaction terms for two reasons. First, inclusion of too many interaction terms will over-fit the model. Second, the risk-adjustment methodology broadly follows the established CMS-HCC risk-adjustment methodology, which uses similar interaction terms.

Adjustments for Comparability

S.9.1. Inclusion and Exclusion Criteria Detail initial inclusion/exclusion criteria and data preparation steps (related to clinical exclusions, claim-line or other data quality, data validation, e.g. truncation or removal of low or high dollar claim, exclusion of ESRD patients)

Included populations:

The beneficiary population eligible for the Screening/Surveillance Colonoscopy measure calculation consists of Medicare beneficiaries enrolled in Medicare Parts A and B who received a colonoscopy during the performance period, as identified by the episode trigger codes. To be included, the beneficiary must have an episode ending within the performance period to ensure that the beneficiary's claims record contains sufficient fee-for-service data both for measuring spending and for risk adjustment purposes.

Excluded populations:

Episodes are excluded for the following conditions, with the rationale for each provided below:

• The beneficiary has a primary payer other than Medicare for any amount of time overlapping the episode window or in the 120 days prior to the episode trigger day.

This population is excluded to ensure that we have complete claims data for beneficiaries as there may be other claims (e.g., for services provided under Medicare Part C) that we do not observe in Medicare Parts A and B claims data. Including episodes that do not meet this criterion could potentially misrepresent a clinician's resource use. This exclusion also allows us to accurately construct HCCs for each episode by examining the episode's lookback period without missing claims.

• No attributed clinician is found for the episode.

These episodes are excluded as the measure assesses clinician performance. The measure is intended to assess a homogeneous patient cohort to provide meaningful comparisons between attributed clinicians, so to include these episodes could potentially misrepresent these comparisons.

• The beneficiary's date of birth is missing.

These episodes are excluded as a data cleaning step.

• The beneficiary's death date occurred before the trigger date.

These episodes are excluded as a data cleaning step.

• The beneficiary's death date occurred before the episode ended.

Episodes ending in death are excluded as they are - by definition - truncated episodes and do not have a complete episode window. Including episodes without all observable claims or a complete episode window could potentially make clinicians appear to have lower cost episodes not due to efficiencies of their own performance, but because the data are missing services that would be included in the measure calculation.

• The beneficiary was not enrolled in Medicare Part A and B for the entirety of the 120-day lookback period plus episode window, or is enrolled in Part C for any part of the lookback period plus episode window.

Similarly to above, these episodes are excluded as these beneficiaries may receive services not observed in the data. Including these episode could make the attributed clinician appear to have lower cost episodes due to incomplete data.

• The episode trigger claim was not performed in an outpatient hospital, office or ASC setting.

Episodes where the Part B Physician/Supplier claim with the CPT/HCPCS trigger code is performed in an inpatient facility or emergency room are excluded. Screening and surveillance colonoscopy occurs in healthy individuals, and patients typically do not get their screening colonoscopies while hospitalized as they are sicker and it is not appropriate to perform this elective procedure while being treated for an illness that requires hospitalization. Only episodes triggered in a clinician's office, an outpatient hospital or ambulatory surgery center are included.

• The trigger event includes endoscopic mucosal resection.

Episodes will be excluded if this CPT/HCPCS code is found on Part B or outpatient claims during trigger event. Endoscopic mucosal resection is indicated for polyps that are larger and may be more technically challenging to remove. They can be associated with higher risks of complications, so episodes are excluded to ensure clinical coherence in this patient cohort.

• The trigger event includes upper GI endoscopy.

Episodes will be excluded if CPT/HCPCS codes for upper GI endoscopy are present on Part B Physician/Supplier claims or outpatient claims during the trigger event. Colonoscopies done in conjunction with an upper GI endoscopy suggests that the patient is having symptoms that necessitate the endoscopy, so the presence of these codes may indicate that the colonoscopy is diagnostic rather than being for screening.

• The patient has a history of inflammatory bowel disease.

Episodes will be excluded if ICD-10 diagnosis codes for inflammatory bowel disease are present on Part B Physician/Supplier, outpatient, or inpatient claims during the 120-day lookback period. Beneficiaries with history of such conditions (e.g., Crohn's disease, ulcerative colitis, diverticulitis) have a higher risk of colon

cancer and higher risk of complications from colonoscopy given their underlying comorbid condition of an inflamed large bowel.

• Episodes classified as outlier cases.

To account for limitations of risk adjustment, episodes predicted to have expected costs that are substantially different from observed costs are excluded as outliers. Specifically, episodes with residuals from the risk adjustment model below the 1st percentile and above the 99th percentile are considered outliers and removed from measure calculation.

S.9.2. Risk Adjustment Type (Select type)

Stratification by risk category/subgroup

If other:

S.9.3. Stratification Details/Variables (All information required to stratify the measure results including the stratification variables, definitions, specific data collection items/responses, code/value sets)

The Screening/Surveillance Colonoscopy measure is stratified by place of service into three sub-groups: ambulatory surgery centers, hospital outpatient department and office. These sub-groups represent more homogenous patient cohorts to enable meaningful clinical comparisons based on information available on the trigger claim. These sub-groups are useful in ensuring clinical comparability so that the corresponding cost measure fairly compares clinicians with a similar patient case-mix. A separate risk adjustment model is created for each stratified group, so that clinically meaningful distinctions in the beneficiary population are preserved. Since Medicare pays different amounts for the same service in the three settings, the decision was made to create sub-groups so providers would not be affected by the site of service payment differential. Site of service sub-groups ensure that costs were compared across homogeneous patient populations and account for cost differences specifically related to facility type.

S.9.4 Costing method

Detail the costing method including the source of cost information, steps to capture, apply or estimate cost information, and provide rationale for this methodology.

Standardized pricing

The methodology used to payment standardize the Medicare claims used to specify this measure is available for download ("CMS Price (Payment) Standardization") from the URL provided below.

http://www.qualitynet.org/dcs/BlobServer?blobkey=id&blobnocache=true&blobwhere=1228890990237&blo bheader=multipart%2Foctet-stream&blobheadername1=Content-Disposition&blobheadervalue1=attachment%3Bfilename%3DDetailed_Mthds_paymentstd_041819.pdf&blobcol=urldata&blobtable=MungoBlobs

This direct-download link changes biannually as the documentation is updated; if the link no longer works, the download may also be accessed via the page linked below.

https://www.qualitynet.org/dcs/ContentServer?c=Page&pagename=QnetPublic%2FPage%2FQnetTier4&cid=1 228772057350

Detailed_Mthds_payment-std_041819-636927618572975001.pdf

S.10. Type of score(Select the most relevant):

Ratio

If other:

Attachment:

S.11. Interpretation of Score (*Classifies interpretation of a ratio score(s*) according to whether higher or lower resource use amounts is associated with a higher score, a lower score, a score falling within a defined interval, or a passing score, etc.)

The Screening/Surveillance Colonoscopy cost measure score is a dollar value that represents a clinician's average payment-standardized risk-adjusted cost to Medicare across all Screening/Surveillance Colonoscopy episodes attributed to them. A value above the national average indicates that on average, the clinician's resource use for this procedure was more expensive than the national average. A value below the national average indicates that on average, the clinician's resource use for this procedure was more expensive to the national average. A value below the national average indicates that on average, the clinician's resource use for this procedure was less expensive than the national average.

We note that this measure – as a cost measure – does not necessarily by itself reflect quality of care. While it does capture consequences of care by including assigned services during the post-trigger period such as for complications, there are other quality metrics that cannot be captured by a cost measure alone. This measure is most meaningful when presented in part of a program such as MIPS where clinicians are also assessed on quality measures. The focus of this measure is on colonoscopies performed for screening/surveillance purposes, and does not include colonoscopies for diagnostic purposes.

S.12. Detail Score Estimation (Detail steps to estimate measure score.)

A clinician's Screening/Surveillance Colonoscopy measure score is calculated as the average ratio of observed cost to expected episode cost across a provider's episodes, multiplied by the national average observed episode cost. This calculation is done using episodes from all sub-groups. Further details are provided in Section S.7.2.

Reporting Guidelines

This section is optional and will be available for users of the measure as guidance for implementation and reporting.

S.13.1. Describe discriminating results approach

Detail methods for discriminating differences (reporting with descriptive statistics--e.g., distribution, confidence intervals).

The measure is used in MIPS for the CY 2019 performance period onwards. As such, it has not yet been reported as part of MIPS scoring. However, during measure development, we conducted national field testing where confidential reports containing cost measure performance on the Screening/Surveillance Colonoscopy measure at its draft stage of development (and other episode-based cost measures developed at the same time) were available to clinicians and clinician groups meeting a 10-episode case minimum. The purpose of this field testing was to enable clinicians to become familiar with the measure and to provide feedback on the measure specifications for refinement before CMS considered the measure for use in MIPS. During field testing, a National Summary Data Report was also posted containing summary statistics on the episode-based cost measures, including information on the distribution of TIN and TIN-NPI level measure scores.

S.13.2. Detail attribution approach

Detail the attribution rules used for attributing resources/costs to providers (e.g., a proportion of total measure cost or frequency of visits during the measure's measurement period) and provide rationale for this methodology.

The Screening/Surveillance Colonoscopy episode is attributed to clinicians (TIN-NPIs) billing the episode trigger codes. The episode is attributed to a TIN by aggregating all episodes attributed to the NPIs that bill to that TIN. If the same episode is attributed to more than one NPI within a TIN, this episode is only attributed to the TIN once. This allows the measure to be reported to both TINs and TIN-NPIs.

Episodes ending during the performance period are included in a clinician's or clinician group's score. For example, if the performance period is a calendar year, the episode end date (i.e., 14 days after the trigger date) must occur during that calendar year. Requiring episodes to end during the performance period ensures that we have complete claims information for the episode.

S.13.3. Identify and define peer group

Identify the peer group and detail how peer group is identified and provide rationale for this methodology.

Episodes are opened by the presence of trigger codes on Part B physician/supplier claims, so the clinician peer group is limited to those clinicians performing this procedure. This ensures that clinician cost performance for this procedure is being assessed on a homogeneous patient cohort. While this measure was developed for use in MIPS, it can be expanded to other clinician programs.

S.13.4. Sample size

Detail the sample size requirements for reporting measure results.

The Screening/Surveillance Colonoscopy measure will be reported for TINs and TIN-NPIs with 10 or more episodes. The measure is used in the Merit-based Incentive Payment System (MIPS) for MIPS performance period 2019 onwards.

S.13.5. Define benchmarking and comparative estimates

Detail steps to produce benchmarking and comparative estimates and provide rationale for this methodology.

The measure has not been reported yet, as it will be used in the MIPS cost performance category for the 2019 performance period onwards.

Reporting this measure as part of the cost performance category helps to measure clinicians' resource use for the screening/surveillance colonoscopy procedure in the Medicare population, and thereby hold clinicians accountable for their cost effectiveness. There is no reporting/data submission requirement. Combined with measures in the other MIPS performance categories, such as the quality performance category, the Screening/Surveillance Colonoscopy measure allows CMS to assess the value of care and incentivize both achievement and improvement in the provision of high-quality, cost-effective care.

Validity – See attached Measure Testing Submission Form

SA.1. Attach measure testing form

2019_04_16_nqf_testing_form_ss_clnscpy.docx

Measure Testing (subcriteria 2a2, 2b1-2b6)

Measure Number (*if previously endorsed*): N/A Measure Title: Screening/Surveillance Colonoscopy Date of Submission: <u>4/16/2019</u>

Type of Measure:

□ Outcome (<i>including PRO-PM</i>)	□ Composite – STOP – use composite testing form
Intermediate Clinical Outcome	⊠ Cost/resource
Process (including Appropriate Use)	Efficiency
□ Structure	

1. DATA/SAMPLE USED FOR <u>ALL</u> TESTING OF THIS MEASURE

Often the same data are used for all aspects of measure testing. In an effort to eliminate duplication, the first five questions apply to all measure testing. <u>If there are differences by aspect of testing</u>, (e.g., reliability vs. validity) be sure to indicate the specific differences in question 1.7.

1.1. What type of data was used for testing? (Check all the sources of data identified in the measure specifications and data used for testing the measure. Testing must be provided for <u>all</u> the sources of data specified and intended for measure implementation. **If different data sources are used for the numerator and denominator, indicate N [numerator] or D [denominator] after the checkbox.**)

Measure Specified to Use Data From: (must be consistent with data sources entered in S.17)	Measure Tested with Data From:
□ abstracted from paper record	\Box abstracted from paper record
⊠ claims	⊠ claims
□ registry	□ registry
□ abstracted from electronic health record	\Box abstracted from electronic health record
eMeasure (HQMF) implemented in EHRs	eMeasure (HQMF) implemented in EHRs
☑ other: Long-term Minimum Data Set, Enrollment Database, and Common Medicare Environment	☑ other: Long-term Minimum Data Set, Enrollment Database, and Common Medicare Environment

1.2. If an existing dataset was used, identify the specific dataset (the dataset used for testing must be consistent with the measure specifications for target population and healthcare entities being measured; e.g., Medicare Part A claims, Medicaid claims, other commercial insurance, nursing home MDS, home health OASIS, clinical registry).

Medicare Parts A and B claims data from the Common Working File (CWF); Long-term Minimum Data Set (MDS) data; Enrollment Database (EDB) data; Common Medicare Environment (CME); and the United States Census Bureau's American Community Survey (ACS)

1.3. What are the dates of the data used in testing? Screening/Surveillance Colonoscopy episodes ending from January 1, 2017 to December 31, 2017. For further details, please see Question 1.7.

1.4. What levels of analysis were tested? (testing must be provided for <u>all</u> the levels specified and intended for measure implementation, e.g., individual clinician, hospital, health plan)

Measure Specified to Measure Performance of: (must be consistent with levels entered in item S.20)	Measure Tested at Level of:
🛛 individual clinician	🛛 individual clinician
⊠ group/practice	⊠ group/practice
hospital/facility/agency	hospital/facility/agency
🗆 health plan	🗆 health plan
🗆 other:	🗆 other:

1.5. How many and which <u>measured entities</u> were included in the testing and analysis (by level of analysis and data source)? (identify the number and descriptive characteristics of measured entities included in the analysis (e.g., size, location, type); if a sample was used, describe how entities were selected for inclusion in the sample)

There were 4,142 clinician group practices (identified by Tax Identification Number [TIN]) and 13,447 practitioners (identified by combination of TIN and National Provider Identifier [NPI]) included in the analysis. Clinicians and clinician groups were included if they were attributed 10 or more Screening/Surveillance Colonoscopy (also referred to as "the Colonoscopy measure") episodes, as identified in Medicare Parts A and B claims data, ending from January 1, 2017, to December 31, 2017. Episodes were included from all 50 States and D.C. in the following settings: ambulatory surgical center (ASC), ambulatory/office-based care, and hospital outpatient department (HOPD).

1.6. How many and which patients were included in the testing and analysis (by level of analysis and data

source)? (identify the number and descriptive characteristics of patients included in the analysis (e.g., age, sex, race, diagnosis); if a sample was used, describe how patients were selected for inclusion in the sample)

There were 814,501 Medicare beneficiaries (from 818,066 episodes) included in TIN level testing and analysis, and 795,819 beneficiaries (from 799,251 episodes) included at TIN-NPI level testing. Colonoscopy episodes are triggered by Current Procedural Terminology (CPT) / Healthcare Common Procedure Coding System (HCPCS) codes on Part B Physician/Supplier claims which indicates occurrence of a colonoscopy procedure. Episodes were included in the sample if they met a set of inclusion criteria (listed below), meant to ensure completeness of data and to focus the measure on a clinically homogeneous cohort of patients receiving surveillance or screening colonoscopies. As previously mentioned, a 10 episode case minimum was also applied. These inclusion criteria are listed below:

- The beneficiary has Medicare as their primary payer for the entire episode window, as well as the 120 days prior to the trigger day (the 120-day lookback period).
- The beneficiary was continuously enrolled in Medicare Parts A and B, and not enrolled in Part C, for the entirety of the episode window and the 120-day lookback period.
- The beneficiary has a sufficient 120-day lookback period.
- The beneficiary date of birth is not missing.
- The beneficiary death date did not occur before the trigger date.
- The beneficiary death date did not occur before episode end.
- The episode can be attributed to at least one main clinician.
- The episode trigger claim was in an outpatient, office, or ASC setting (and not in an inpatient or emergency room setting) based on its place of service
- The trigger event does not include endoscopic mucosal resection.
- The trigger event does not include upper gastrointestinal (GI) endoscopies.
- The beneficiary does not have a history of inflammatory bowel disease based on ICD-10 diagnosis codes in the 120-day lookback period.
- The episode is not an outlier case.

To determine whether the Colonoscopy measure inclusion criteria distort patient characteristics on episodes, we produced and analyzed distributions of patient characteristics (age, race, sex, dual eligibility status, income, unemployment, hierarchical condition categories [HCCs]) for (i) episodes with inclusion criteria, (ii) episodes without inclusion criteria, (iii) beneficiaries with inclusion criteria, and (iv) beneficiaries without inclusion criteria.

Appendix Table 1.6 details these distributions and shows that the Colonoscopy measure inclusion criteria have only a minimal effect on the percentage of beneficiaries of any particular demographic. The difference between beneficiaries included or not included in the measure is less than 0.2 percent across each of the characteristics in the analysis. To illustrate, at both TIN and TIN-NPI levels of analyses, the percentage of beneficiaries aged 75 to 79 is 15.3 percent when applying the inclusion criteria, and 15.2 percent without the inclusion criteria. At both TIN and TIN-NPI levels, there is a 0.0 difference in percentage of beneficiaries in most race categories with and without the inclusion criteria, and a 0.1 percent to 0.2 percent for two categories (Black and White, respectively). The breakdown of male and female beneficiaries also remains the same at both TIN and TIN-NPI levels, with 51.8 percent female and 48.2 percent male with or without the application of inclusion criteria. These results indicate that there is minimal shift in patient characteristics as a results of using the inclusion criteria listed above.

1.7. If there are differences in the data or sample used for different aspects of testing (e.g., reliability, validity, exclusions, risk adjustment), identify how the data or sample are different for each aspect of testing reported below.

Measure reliability scores for Section 2a2.3 are taken from the publically available National Summary Data Report on Eight Wave 1 Episode-Based Cost Measures.¹ These scores were calculated using episodes ending from June 1, 2016 to May 31, 2017.

All other testing used the study period outlined above in Section 1.3 from January 1, 2017 to December 31, 2017.

1.8 What were the social risk factors that were available and analyzed? For example, patient-reported data (e.g., income, education, language), proxy variables when social risk data are not collected from each patient (e.g. census tract), or patient community characteristics (e.g. percent vacant housing, crime rate) which do not have to be a proxy for patient-level data.

The social risk factors analyzed were variables from the American Community Survey (ACS), Medicare Enrollment Database (EDB), and Common Medicare Enrollment (CME). Please note that all ACS variables are at the Census Block Group level. Social risk variables analyzed include the following:

- Income (ACS): Low Income (when median income < 33rd percentile nationally); Medium Income (when median income in the interval spanning the 33rd percentile to the 66th percentile nationally); High Income (when median income > 66th percentile).
- Education (ACS): Education < High School (when % with < high school education is the highest for a given Census Block Group); Education = High School (when % with only high school is the highest); Education > High School (when % with > high school is the highest).
- 3. Employment (ACS): Unemployment Rate > 10%; Unemployment Rate <= 10%.
- 4. Race (EDB): Asian, Black, Hispanic, North American Native, White, and Other
- 5. Sex (EDB): Female, Male
- 6. Dual status (CME): Full Dual, Partial Dual, Non-dual.

2a2. RELIABILITY TESTING

<u>Note</u>: If accuracy/correctness (validity) of data elements was empirically tested, separate reliability testing of data elements is not required – in 2a2.1 check critical data elements; in 2a2.2 enter "see section 2b2 for validity testing of data elements"; and skip 2a2.3 and 2a2.4.

2a2.1. What level of reliability testing was conducted? (may be one or both levels)

Critical data elements used in the measure (*e.g., inter-abstractor reliability; data element reliability must address ALL critical data elements*)

☑ **Performance measure score** (e.g., *signal-to-noise analysis*)

¹ Centers for Medicare & Medicaid Services. "National Summary Data Report on Eight Wave 1 Episode-Based Cost Measures: Elective Outpatient Percutaneous Coronary Intervention (PCI), Knee Arthroplasty, Revascularization for Lower Extremity Chronic Critical Limb Ischemia, Routine Cataract Removal with Intraocular Lens (IOL) Implantation, Screening/Surveillance Colonoscopy, Intracranial Hemorrhage or Cerebral Infarction, Simple Pneumonia with Hospitalization, ST-Elevation Myocardial Infarction (STEMI) with PCI", July 2018. Table 2.

https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/Value-Based-Programs/MACRA-MIPS-and-APMs/2017-field-test-materials.zip

2a2.2. For each level checked above, describe the method of reliability testing and what it tests (describe the

steps—do not just name a method; what type of error does it test; what statistical analysis was used)

Data Element Reliability

To construct the Colonoscopy measure, Acumen uses CMS claims data. CMS has in place several auditing programs used to assess overall claims code accuracy, to ensure appropriate billing, and to recoup any overpayments. CMS routinely conducts data analysis to identify potential problem areas and detect fraud, and audits important data fields used in this measure, including diagnosis and procedure codes and other elements that are consequential to payment. Specifically, CMS works with Zone Program Integrity Contractors (ZPICs), and formerly Program Safeguard Contractors (PSCs), to ensure program integrity; the agency also uses Recovery Audit Contractors (RACs) to identify and correct for underpayments and overpayments.

CMS also uses the Comprehensive Error Rate Testing (CERT) Program to ensure that Medicare payments are correct in accordance with coverage, coding, and billing rules. Between 2005 and 2017, CERT estimates that proper payment, which is payments that met Medicare coverage, coding, and billing rules, ranged from 87.3 to 96.4 percent of total payments each year.² The FY 2018 Medicare FFS program proper payment rate was 91.9 percent.³ CMS continues to perform successful corrective actions and give providers additional education to ensure accurate billing. To ensure claims completeness and inclusion of any corrections, the measure was developed and calculated using data with a 3 month claims run-out from the end of the performance period.

Measure Reliability

Measure reliability is the degree to which repeated measurements of the same entity agree with each other. For measures of clinician performance, the measured entity is the TIN or TIN-NPI, and reliability is the extent to which repeated measurements of the TIN or TIN-NPI give similar results. To estimate measure reliability, we utilize two approaches: (1) Test/Retest and (2) Reliability Score.

Our first approach to assess reliability is to consider the extent to which assessments of a clinician using unique sets of episodes produce similar measures of clinician performance. That is, we take a "test-retest" approach in which performance is measured using two sets of episodes. We then examine the correlation and quintile rank stability between a TIN or TIN-NPI's cost measure scores calculated from both samples. Specifically, we ranked clinicians by their score within each sample and stratified clinicians into quintiles (with Quintile 1 representing the lowest cost and Quintile 5 the highest). We then calculated the percentage of clinicians who changed in measure score quintile between the two samples.

By comparing the scores of each TIN and TIN-NPI calculated using the two mutually exclusive samples, one can identify how consistently the measure identifies clinician performance. For this analysis, Acumen compared two random sets of episodes to identify the reliability of TIN or TIN-NPI score across samples.

Our second approach seeks to determine the extent to which variation in the measure is due to true, underlying clinician performance rather than random variation (i.e., statistical noise) within clinicians due to the sample of cases observed. To achieve this, we calculate reliability scores as:

$$R_j = \frac{\sigma_b^2}{\sigma_b^2 + \sigma_{w_j}^2}$$

where $\sigma_{w_j}^2$ is the within-group variance of the mean measure score of clinician *j* and σ_b^2 is the between-group variance of clinician within the episode group. That is, reliability is calculated as the ratio of between-group variance to the sum of between-group variance and within-group variance. Reliability closer to a value of one indicates that the between-group variance is relatively large compared to the within-group variance, which

² Comprehensive Error Rate Testing (CERT) Program. "Appendices Medicare Fee-for-Service 2018 Improper Payments Report". Table A6. <u>https://www.cms.gov/Research-Statistics-Data-and-Systems/Monitoring-Programs/Medicare-FFS-Compliance-Programs/CERT/Downloads/2018MedicareFFSSuplementalImproperPaymentData.pdf</u>

³ Ibid.

suggests that the measure is effectively capturing the systematic differences between the clinician and their peer cohort.

The following section provides a clarification of the interpretation of the test/retest results. While the reliability testing for this measure was not discussed at the Scientific Methods Panel meetings, the subgroup referenced Adams (2010) in the discussion of the test/retest results for the reliability of two other episode-based cost measures submitted within the same cycle. Since the test/retest analysis had also been included for this measure, we would like to clarify that this analysis cannot be interpreted as akin to the analysis conducted in Adams (2010).

First, each of the test/retest split samples has fewer cases per provider than a full-year performance period would have. This systematically results in reduced precision relative to how the measure would be used in practice. Consequently, the test-retest analyses likely understate the stability in provider measure scores. Second, the test/retest analysis is conceptually distinct from the type of analysis in Adams (2010). The Adams type of reliability method must first take some number (e.g., the provider's observed mean score) as the assumed value for a provider's performance and test the influence of "statistical noise" on provider classification. This statistical noise is given by the "within variance" of the mean score, which is the σ_w^2 term used in the signal-to-noise reliability equation (above). By contrast, test/retest split-sample quintile shifts simply consider both sample scores to be two noisy estimates of the provider's underlying score. Since this is a conceptually distinct exercise, equating a test/retest analysis with a reliability analysis of the type pursued in the Adams paper yields a misleading interpretation.

Change in Provider Classification (Adams)

To address the SMP's expressed interest in Adams (2010), we provide an additional analysis that aims to investigate the relationship between the provider's measured score on this cost measure and their true performance relative to other providers. This analysis uses the variance in each provider's performance to calculate how often a provider's measured score is in the same performance tier as that of their true score.

2a2.3. For each level of testing checked above, what were the statistical results from reliability testing? (e.g., percent agreement and kappa for the critical data elements; distribution of reliability statistics from a signal-to-noise analysis)

Test/Retest

Across the two random samples of episodes (with a 10 episode case minimum applied for each sample), we see a Pearson correlation of 0.93 at a TIN level, and 0.88 at a TIN-NPI level and limited movement across quintiles. Over 81 percent of TINs and over 77 percent of TIN-NPIs in the lowest-spending quintile (Quintile 1) in one sample are also in the lowest-spending quintile in the other. Moreover, approximately 98 percent of TINs and 95 percent of TIN-NPIs in the lowest-spending quintile in one sample are in one of the two lowest spending quintiles (Quintiles 1 and 2) in the next.

Similarly, over 78 percent of TINs and 71 percent of TIN-NPIs are in the highest-spending quintile (Quintile 5) in both samples, with approximately 96 percent of TINs and 92 percent of TIN-NPIs in the highest-spending quintile in one sample are in one of the top two highest spending quintiles (Quintiles 4 and 5) in the other sample. Full quintiles results are listed in Appendix Table 2a2.3.

Reliability Score

Using the methodology outlined in the previous section, Acumen previously calculated reliability scores that are publically available in the National Summary Data Report on Eight Wave 1 Episode-Based Cost Measures.⁴ These scores were calculated using episodes ending from June 1, 2016, to May 31, 2017.

⁴ CMS. "National Summary Data Report", July 2018. Table 2. <u>https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/Value-Based-Programs/MACRA-MIPS-and-APMs/2017-field-test-materials.zip</u>

At a 10-episode case minimum, 100 percent of TINs and TIN-NPIs have a reliability score greater than 0.4, the standard that CMS generally considers as the threshold for 'moderate' reliability. The mean reliability for TINs is 0.96 and for TIN-NPIs is 0.93.

The full reliability distribution at the listed case minimum is as follows. To address the SMP's interest in seeing reliability at varying case minimum thresholds for another episode-based cost measure, we have also provided reliability at a 20 and 30 episode case minimum. Based in part on these results, the measure as used in the MIPS CY 2019 performance period uses a case minimum of 10 episodes. A higher volume threshold or case minimum would have yielded even higher reliability, but at the cost of further reducing the number of clinicians and clinician groups able to receive a score.

Reporting	Case	Mean	10 th	25 th	50 th	75 th	90 th
Level	Minimum	Reliability	Percentile	Percentile	Percentile	Percentile	Percentile
TIN	10	0.956	0.888	0.931	0.971	0.990	0.996
TIN-NPI	10	0.926	0.838	0.893	0.941	0.969	0.981
TIN	20	0.973	0.936	0.958	0.980	0.992	0.997
TIN-NPI	20	0.950	0.905	0.929	0.956	0.974	0.983
TIN	30	0.980	0.954	0.968	0.984	0.994	0.997
TIN-NPI	30	0.961	0.933	0.946	0.963	0.977	0.984

Change in Provider Classification (Adams)

We also analyze reliability in a manner analogous to the Adams paper. We classify each provider into "Low Cost" if below the 25th percentile of provider's scores and "Not Low Cost" if above. Using methods similar to the reliability calculation, we then computed each provider's standard error of the mean score. We then estimate the probability of a provider shifting to a different classification, and take the mean across these probabilities. For a measure with high stability, we would expect only a small proportion of low cost providers to be categorized as high cost (or vice-versa). However, under this methodology, due to the existence of some clinicians very close to the border (e.g. within \$5 of the low cost classification), we would expect some movement in classification. The results of this analysis show that an average provider has a 7.0% probability of being classified as "Low Cost" when they should be classified as "Not Low Cost" or vice-versa.

For illustrative purposes, given the SMP's interest, we used similar techniques to provide a quintile analysis that is more analogous to the Adams method than the test-retest analyses above. However, while this analysis using quintiles is more similar to the Adams paper, it is important to note a key distinction: by definition, an analysis of scores using more tiers will have greater movement than an analysis using fewer classes, due to the movement of scores for providers near the cutoffs. As such, using five quantiles (such as in the analysis below) rather than only two in the Adams paper will see greater movement. Acumen calculated the probability that a provider with performance in one quintile is classified to a different quintile, and averaged these probabilities across providers. Based on this analysis, 96% of the time, providers with a measure score in the lowest-spending quintile (Quintile 1) will remain in that quintile. Similarly, 96% of the time, providers with a measure score in the highest-spending quintile (Quintile 5) will remain in that quintile.

TIN Performance	Probability of Measure Score in Quintile					
Quintile	Q1	Q2	Q3	Q4	Q5	
Quintile 1	95.6%	4.1%	0.3%	0.0%	0.0%	
Quintile 2	8.0%	85.5%	6.0%	0.4%	0.1%	
Quintile 3	0.5%	6.4%	84.4%	7.9%	0.8%	
Quintile 4	0.1%	0.6%	8.4%	82.6%	8.3%	
Quintile 5	0.0%	0.1%	0.3%	3.2%	96.4%	

2a2.4 What is your interpretation of the results in terms of demonstrating reliability? (i.e., what do the results mean and what are the norms for the test conducted?)

Test/Retest

The test/retest results indicate the Colonoscopy measure is robust to statistical noise resulting from random sampling and is therefore expected to consistently reproduce the same result. More specifically, the test/retest analysis shows that a large majority of clinicians have similar measure quintile ranks regardless of which episodes are used to calculate these scores. This indicates that the Colonoscopy measure is a reliable measure of a clinician's risk-adjusted Medicare spending compared to other clinicians.

As noted previously, the requirement to split the measure into two samples results in each provider having fewer cases than in a full performance period. This systematically results in reduced precision relative to how the measure would be used in practice. Consequently, per Adams, the test-retest analyses can only be considered a lower bound on the stability in provider measure scores⁵. The quintile tables for the Change in Provider Classification analysis therefore provide a better estimate of provider stability.

Reliability Score

Overall reliability of the Colonoscopy measure is very high at a 10-episode case minimum for both TINs and TIN-NPIs due to the large number of episodes attributed to clinicians. CMS generally considers 0.4 as the threshold indicating 'moderate' reliability. This is supported by previous work into reliability.⁶ Applying a case minimum of 10 episodes per clinician or clinician group ensures both high reliability and measure inclusiveness.

Change in Provider Classification (Adams)

The analysis results indicate that the percentage of low cost providers classified as high cost, or vice versa, is low. More specifically, this analysis indicates that measure score rankings are largely driven by differences in true clinician performance, and that random noise has little effect on the results of the measure.

2b1. VALIDITY TESTING

2b1.1. What level of validity testing was conducted? (may be one or both levels)

Critical data elements (data element validity must address ALL critical data elements)

⊠ Performance measure score

\boxtimes Empirical validity testing

Systematic assessment of face validity of <u>performance measure score</u> as an indicator of quality or resource use (*i.e., is an accurate reflection of performance on quality or resource use and can distinguish good from poor performance*) **NOTE**: Empirical validity testing is expected at time of maintenance review; if not possible, justification is required.

⁵ Adams, John L., The Reliability of Provider Profiling: A Tutorial. Santa Monica, CA: RAND Corporation, 2009. https://www.rand.org/pubs/technical_reports/TR653.html

⁶ Mathematica, Inc. "Memorandum: Reporting Period and Reliability of AHRQ, CMS 30-Day and HAC Quality Measures – Revised." <u>http://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/hospital-value-based-</u> <u>purchasing/Downloads/HVBP_Measure_Reliability-.pdf</u>

2b1.2. For each level of testing checked above, describe the method of validity testing and what it tests

(describe the steps—do not just name a method; what was tested, e.g., accuracy of data elements compared to authoritative source, relationship to another measure as expected; what statistical analysis was used)

Face validity

The Colonoscopy cost measure was developed with extensive input from clinician experts and other stakeholders. Acumen incorporated input from (i) a Gastrointestinal Disease Management – Medical and Surgical Clinical Subcommittee (CS), (ii) Technical Expert Panel (TEP), (iii) Person and Family Committee (PFC), and (iv) national stakeholder feedback from field testing.

The Clinical Subcommittee was convened to provide detailed input on each component of the measure, and was composed of 35 members with clinical experience in GI disease management, representing 23 specialty societies, including the American College of Gastroenterology, American Gastroenterological Association, American Society for Gastrointestinal Endoscopy, American Society of Colon and Rectal Surgeons, and American College of Radiology. The Clinical Subcommittee provided recommendations on detailed specifications for the measure through an in-person meeting and a series of webinars from May 2017 to January 2018. Input was gathered in a structured manner including the use of a polling process requiring greater than 60 percent consensus.

The TEP provided high-level guidance and input on the overall direction of measure development and the framework for episode-based cost measures, while the PFC provided input on concepts of healthcare quality and value. In addition, the national field testing feedback period in October and November 2017 offered all stakeholders an opportunity to review and provide input on draft measure specifications and measure feedback reports for attributed clinicians and clinician groups. During this period, over 65,000 field test reports for TINs and TIN-NPIs were available for download and review.

One of the key roles of the Clinical Subcommittee was to develop service assignment rules for the cost measure. These service assignment rules are intended to ensure clinicians are evaluated on services and costs that are clinically related to the attributed clinician's role in screening and surveillance colonoscopies, thus preventing inclusion of unrelated cost variation in this measure. Costs for the initial procedure and services and complications related to the index colonoscopy were included. Each specific service assigned as a cost could have a tailored post-trigger window to reflect clinician expert input on an appropriate length of time for a service to be included in the measure cost (e.g., readmission for pneumonia was only counted as a cost if it occurred within 3 days of the colonoscopy, within the overall 14-day post-trigger period). Examples of other assigned services that are related to the attributed clinician's reasonable influence and care decisions include cardiopulmonary complications, post-procedure lower gastrointestinal bleeding, pathology services, perforation or peritonitis, and repeat colonoscopy or flexible sigmoidoscopy. Costs associated with these complications including diagnostic testing, appropriate emergency room (ER) evaluations and hospitalization and subsequent related procedures were assigned. Admissions and treatments for unrelated medical care to the index colonoscopy were not included.

Empirical Validity Testing

We evaluated the empirical validity of the Colonoscopy cost measure by examining correlation with known indicators of resource or service utilization, specifically ER visits and services to treat a complication of colonoscopy or to investigate whether a complication related to colonoscopy has occurred. For this analysis, we compared the ratio of observed over expected spending for Colonoscopy episodes with and without ER visits occurring in the post-trigger period. We also compared the ratio of observed over expected episode cost for episodes with and without services indicating or investigating complications. This analysis sought to confirm the expectation that variation in service utilization is captured by the Colonoscopy cost measure.

In addition to the empirical validity testing above, the Scientific Methods Panel discussed the question of how different types of cost impact risk-adjusted measure scores. We address this question with further analysis into measure costs.

Certain services or costs included in the Screening/Surveillance Colonoscopy measure were classified into clinically coherent groups of services, called "clinical themes". The clinical themes are:

- Anesthesia and Anesthesia Complications
 - This theme primarily includes anesthesia costs. Types of anesthesia can include minimal to moderate sedation, deep sedation, and general anesthesia.
 - The theme also includes a small amount of rare anesthesia complications, which will vary by the type of anesthesia administered.
- Cardiopulmonary Complications
 - Complications captured in this theme include hypotension, myocardial infarction, stroke, arrhythmias.
- GI Complications Excluding Repeat Lower Endoscopy
 - Complications captured in this theme include bleeding, infection, post-hemorrhagic anemia, peritonitis, sepsis, abdominal pain, nausea.
- Pathology
 - o This theme includes expected pathology of any removed tissue.
 - It also includes the possibility of special stains. An excess of pathology charges may be the result of the removal of tissue from multiple sites (e.g. polyps) or splitting a single or few samples into many tissue blocks for review.
- Repeat Colonoscopy or Flexible Sigmoidoscopy
 - A repeat colonoscopy may occur due to incomplete visualization (e.g. residual stool, stenosis, or patient factors leading to discontinuation), inadequate pathology sample, or one of the GI complications listed above.

As with the original empirical validity testing, the aim of this analysis was to determine whether the measure is capturing variation in provider cost in the manner intended and expected. To measure this, we took the Pearson correlation between the cost of each clinical theme and the overall risk-adjusted cost for an episode.

As most of these themes are largely related to complications of the procedure, we would expect them to have moderate to high correlation with risk-adjusted costs, as complications are likely associated with high cost even after accounting for beneficiary characteristics⁷. However, we would anticipate certain themes, such as the Anesthesia and Anesthesia Complications theme to have low correlation, as the majority of this theme represents non-complication anesthesia costs.

2b1.3. What were the statistical results from validity testing? (e.g., correlation; t-test)

The mean observed to expected cost for all episodes is 1.00. In comparison, the mean observed to expected cost is 1.49 for episodes with an ER visit and 1.00 for episodes with no related ER visit during the post-trigger period. The mean observed to expected cost for episodes with services indicating or investigating a complication related to the index colonoscopy is 1.33, compared to 1.00 for episodes that do not include such services during the post-trigger period. Full results are in Appendix Table 2b1.3.

Additionally, the Clinical Themes analysis demonstrates that there is a moderate to strong correlation between all of these themes and risk-adjusted cost. Correlation was highest for the Pathology theme (correlation: 0.50), and lowest for the Anesthesia and Anesthesia Complications theme (correlation: 0.24). Besides the Pathology theme, correlation was also high for other complication-related themes such as the GI Complications Excluding Repeat Lower Endoscopy theme (correlation: 0.48) and the Cardiopulmonary Complications theme (correlation: 0.46).

⁷ Khan, N.A., Quan, H., Bugar, J.M. et al., "Association of postoperative complications with hospital costs and length of stay in a tertiary care center" J Gen Intern Med (2006) 21: 177. <u>https://doi.org/10.1007/s11606-006-0254-1</u>

2b1.4. What is your interpretation of the results in terms of demonstrating validity? (i.e., what do the results mean and what are the norms for the test conducted?)

As expected, the average ratio of observed to expected cost for episodes with downstream ER visits is substantially higher than for episodes without ER visits. Similarly, the mean observed to expected spending for episodes with services to treat or investigate complications is substantially higher than for episodes without these services related to complications. These results demonstrate that the Screening/Surveillance Colonoscopy measure is able to accurately capture higher resource use.

The Clinical Themes analysis demonstrates that high risk-adjusted cost is associated with themes related to complications. This indicates that the measure may penalize clinicians who have higher rates of complications. Importantly, we see that the correlation is as strong or stronger for low cost themes such as Pathology (average cost for a median quintile physician: \$88) as for higher cost themes such as Anesthesia (average cost for a median quintile physician: \$151), indicating the correlation does not come from a mechanical increase in episode costs from high-cost themes.

2b2. EXCLUSIONS ANALYSIS

NA \Box no exclusions – *skip to section* <u>2b3</u>

2b2.1. Describe the method of testing exclusions and what it tests (describe the steps—do not just name a method; what was tested, e.g., whether exclusions affect overall performance scores; what statistical analysis was used)

Exclusions are used in the Colonoscopy measure to ensure a homogenous patient population within the scope of the measure focus on screening and surveillance colonoscopies. These exclusions ensure that episodes provide meaningful information to attributed clinicians and are listed below:

- Episodes where beneficiary death date occurred before the episode end.
- The episode trigger claim was not in an outpatient, office, or ASC setting (or in an inpatient or emergency room setting) based on its place of service
- Episodes where the trigger event includes endoscopic mucosal resection.
- Episodes where the trigger event includes upper GI endoscopies.
- Episodes where the beneficiary has a history of inflammatory bowel disease based on ICD-10 diagnosis codes in the 120-day lookback period
- Episodes classified as outlier cases.

Further explanation and rationale for each of the measure exclusions above can be found in Section S.9.1 of the Intent to Submit form. Please also see Section 2b6 (*Missing Data Analysis and Minimizing Bias*) of this testing form for more information on exclusions implemented as part of data processing.

Given the rationale for the exclusions listed above, we would expect these excluded episodes to have a different risk profile than the included episodes, such as a higher mean cost, or a different distribution of costs (e.g., a long tail of high-cost episodes). For the exclusions, we examined the number of episodes and beneficiaries affected, as well as the distributions of observed cost and ratio of observed over expected spending (calculated by applying existing risk factor coefficients to the excluded episodes) for excluded episodes. We then compared the cost characteristics of the excluded episodes to those of final episodes included in measure calculation to assess the distinctness between the two patient cohorts.

2b2.2. What were the statistical results from testing exclusions? (*include overall number and percentage of individuals excluded, frequency distribution of exclusions across measured entities, and impact on performance measure scores*)

Table 1 below presents observed cost statistics and observed to expected cost ratios for the Colonoscopy measure exclusions. Cost statistics are also provided for the final set of episodes included in the Colonoscopy measure for comparison, with a 10 episode case minimum at the TIN and TIN-NPI levels. Full results can be seen in Appendix Table 2b2.2.

	Observed Cost		Observed Cost/Expected Cost			
Exclusion	Mean	10 th Percentile	90 th Percentile	Mean	10 th Percentile	90 th Percentile
Death in Episode	\$1,882	\$327	\$2,901	1.31	1.00	1.01
Trigger code occurred in inpatient facility or emergency room	\$1,052	\$264	\$1,452	1.00	1.00	1.00
Endoscopic mucosal resection	\$1,249	\$434	\$1,963	1.15	0.45	1.72
Upper GI endoscopy	\$948	\$368	\$1,447	0.93	0.43	1.37
History of Inflammatory Bowel Disease	\$1,028	\$398	\$1,465	1.03	0.65	1.40
Outlier Cases	\$1,657	\$191	\$2,781	1.67	0.17	2.85
Final Episodes (TIN level)	\$985	\$675	\$1,339	1.00	0.75	1.38
Final Episodes (TIN- NPI level)	\$984	\$675	\$1,338	1.00	0.75	1.38

Table 1: Cost Statistics for Screening/Surveillance Colonoscopy Measure Exclusions

2b2.3. What is your interpretation of the results in terms of demonstrating that exclusions are needed to prevent unfair distortion of performance results? (*i.e.*, the value outweighs the burden of increased data collection and analysis. <u>Note</u>: **If patient preference is an exclusion**, the measure must be specified so that the effect on the performance score is transparent, e.g., scores with and without exclusion)

The statistical results generally indicate that excluded episodes have higher observed cost than the final set of episodes included in the measure calculation for TINs and TIN-NPIs, in line with expectations. In addition, the ratio of observed cost to expected cost for most of these exclusions is higher than for the final set of episodes. As such, these excluded episodes may not be comparable to final episodes. Results suggest that including episodes from these populations would introduce heterogeneity into the patient cohort and/or would not be appropriate for a measure focused on screening/surveillance colonoscopy procedures. Furthermore, the current risk adjustment model may be inadequate to account for the higher risk of these excluded episodes, indicating that the inclusion of these excluded populations could potentially introduce systemic bias against clinicians who treat a higher risk case mix of patients. Further discussion of results for each exclusion is outlined below.

Episodes ending in death: Cases where the beneficiary dies during the episode are not eligible to be included in the Colonoscopy measure. There is a large difference between the observed cost of episodes ending in death in the 10th percentile (\$327) and the 90th percentile (\$2,901). These results indicate that some episodes ending in death have truncated periods of care, giving the appearance of more cost effective care. Other episodes ending in death with the higher end of observed costs indicate that there may have been expensive complications occurring before death. Including episodes ending in death in the measure calculation may therefore distort measure scores.

Episodes where the trigger code occurred in an inpatient facility or ER: Episodes where the trigger code occurs in these settings are not included in the measure given the measure intent to capture screening and surveillance colonoscopies, an elective procedure, which generally is not appropriate to perform on patients hospitalized for another illness. The mean episode cost for these episodes is higher than for the final set of episodes included in the measure.

Episodes where the trigger event includes endoscopic mucosal resection: The mean episode cost of these episodes is higher than the final set of episodes, as these patients are often associated with higher risk of complications. Endoscopic mucosal resection is indicated for polyps that are larger and may be more technically challenging to remove. As such, these episodes are excluded to ensure clinical homogeneity in the patient cohort since the mean observed to expected ratio (1.15) indicates that the risk adjustment model as currently specified may not be able to sufficiently account for the additional cost of these patients.

Episodes where the trigger event includes upper GI endoscopies: These episodes are excluded to ensure that the measure captures the intended patient cohort undergoing screening or surveillance colonoscopies. Upper GI endoscopies done in conjunction with colonoscopies indicate that the patient is having symptoms that necessitate the endoscopy, so could indicate that the colonoscopy is diagnostic, rather than screening. The results also indicate that these episodes are different from the final set of episodes used in the measure, with a slightly lower mean observed cost than the final set of episodes (\$948 compared to \$985 for final episodes at the TIN level and \$984 for final episodes at the TIN-NPI level) and a lower observed to expected ratio (0.93 compared to 1.00).

Episodes where the beneficiary has a history of inflammatory bowel disease: The mean episode cost for these episodes is slightly higher than for the final set of episodes included in the measure (\$1,028 compared to \$985 for final episodes at the TIN level and \$984 for final episodes at the TIN-NPI level), as expected for a patient cohort that has higher risk of complications. These episodes are excluded to ensure a clinically meaningful cohort.

Outlier cases: Outliers are excluded from the Colonoscopy measure calculation to avoid cases where a handful of high-cost and low-cost outliers have a disproportionate effect on measure score. The ratio of observed to expected episode cost ranges from 0.17 at the 10th percentile to 2.85 at the 90th percentile, indicating that the risk adjustment model is currently unable to account for the patient characteristics associated with these high-and low-cost outlier episodes. Excluding outliers based on risk-adjusted cost eliminates the episodes that deviate most from the spending levels one would have expected based on patient characteristics.

2b3. RISK ADJUSTMENT/STRATIFICATION FOR OUTCOME OR RESOURCE USE MEASURES

If not an intermediate or health outcome, or PRO-PM, or resource use measure, skip to section <u>2b4</u>.

- 2b3.1. What method of controlling for differences in case mix is used?
- □ No risk adjustment or stratification
- \boxtimes Statistical risk model with <u>104</u> risk factors
- \boxtimes Stratification by <u>3</u> risk categories

\Box Other,

2b3.1.1 If using a statistical risk model, provide detailed risk model specifications, including the risk model method, risk factors, coefficients, equations, codes with descriptors, and definitions.

The Screening/Surveillance Colonoscopy measure risk adjustment model broadly follows the CMS-HCC risk adjustment methodology, which is derived from Medicare Parts A and B claims and is used in the Medicare Advantage (MA) program. Although the MA risk adjustment model includes 24 age/sex variables, this risk adjustment model does not adjust for sex and only includes 12 age categorical variables. Severity of illness is measured using HCCs, indicators of enrollment and long-term care status, and disease interactions. The measure also includes variables for factors that affect resource use that expert clinician input identified as important to account for.

The model includes 79 HCC indicators derived from the beneficiary's Parts A and B claims during the period 120 days prior to the episode trigger. The 79 HCC indicators are specified in the CMS-HCC Version 22 (V22) 2016 model. Patients without a full 120-day lookback period (i.e., the beneficiary is not enrolled in both Medicare Part A and Medicare Part B for the 120 days prior to the episode trigger) have their episodes

excluded from the measure. This 120-day period is used to measure beneficiary health status and ensures that each beneficiary's claims record contains sufficient fee-for-service data both for measuring spending levels and for risk adjustment purposes.

The risk adjustment methodology includes status indicator variables for whether the beneficiary qualifies for Medicare through Disability or End-Stage Renal Disease (ESRD). The model also includes an indicator of whether the beneficiary recently required long-term care, defined as 90 days in a long-term care facility without being discharged to community for 14 days. Beneficiaries who need to reside in long-term care facilities typically require more intensive care than beneficiaries who live in the community. These enrollment and long-term care status variables are non-diagnostic measures of severity of illness indicators.

The model also accounts for disease interactions by including interactions between HCCs and/or enrollment status variables that are included in the MA model. These interactions are included because the presence of certain comorbidities increases costs in a greater way than predicted by the HCC indicators alone.

Beyond the variables outlined above, the Screening/Surveillance Colonoscopy measure risk adjustment model also includes additional factors to further isolate costs that attributed clinicians can reasonably influence, informed by recommendations from the Clinical Subcommittee based on clinical expertise and empirical analysis. These additional risk adjustors capture whether the beneficiary has a history of:

- (i) Automatic Implantation Cardioverter Defibrillator (AICD)
- (ii) Use of Anti-coagulation
- (iii) Asthma/OSA
- (iv) History of Anesthesia Difficulties
- (v) Valvular Heart Disease and HOCM
- (vi) Home Oxygen/Respiratory Failure
- (vii) Poorly Controlled Hypertension
- (viii) Pulmonary Hypertension

Just like the CMS-HCC model, the Screening/Surveillance Colonoscopy measure risk adjustment approach uses an ordinary least squares (OLS) linear regression model. The predicted, or expected, cost is winsorized at 0.5th percentile to make sure episodes with unusually small predicted cost, which will make O/E abnormally large, do not dominate certain clinicians' final score. The winsorized expected costs are renormalized to ensure the average expected episode cost is the same before and after winsorizing. Then, extremely low- or high-cost outlier episodes with residuals below the 1st percentile or above the 99th percentile are excluded to reduce the effect of episodes that deviate the most from their expected values in absolute terms. The expected cost after excluding these outliers is again renormalized to similarly ensure that average expected costs are the same after outlier removal.

The risk adjustment model outlined above is performed separately for each of the three Colonoscopy measure sub-groups which are based on the procedure place of service:

- (i) Ambulatory Surgical Center
- (ii) Hospital Outpatient Department
- (iii) Office

Full details of the risk adjustment model are in the Measure Codes List File (see S.1.). Appendix Table 2b3.1.1 includes regression coefficients and standard errors for each of the covariates used in the risk adjustment model.

2b3.2. If an outcome or resource use component measure is <u>not risk adjusted or stratified</u>, provide <u>rationale</u> <u>and analyses</u> to demonstrate that controlling for differences in patient characteristics (case mix) is not needed to achieve fair comparisons across measured entities. **2b3.3a.** Describe the conceptual/clinical <u>and</u> statistical methods and criteria used to select patient factors (clinical factors or social risk factors) used in the statistical risk model or for stratification by risk (*e.g., potential factors identified in the literature and/or expert panel; regression analysis; statistical significance of p*<0.10; correlation of *x* or higher; patient factors should be present at the start of care) Also discuss any "ordering" of risk factor inclusion; for example, are social risk factors added after all clinical factors?

The CMS-HCC model was selected based on previous studies evaluating its appropriateness for use in risk adjusting Medicare claims data. This model was developed specifically for use in the Medicare population, meaning that it accounts for conditions found in the Medicare population and is calibrated on Medicare Fee-for-Service (FFS) beneficiaries. In addition, the CMS-HCC model is routinely updated for changes in coding practices (e.g., the transition from ICD-9 to ICD-10 codes) and is exhaustive on these code sets. Because the CMS-HCC model has already been extensively tested, we focus on adapting the CMS-HCC model to the Screening/Surveillance Colonoscopy measure methodology.

Measure-specific risk adjustors were selected based on expert clinician input through the Clinical Subcommittee. Members were provided with empirical analyses on different subpopulations of interest to assess whether and if so, how, particular factors should be accounted for in the model. These could include patient characteristics, factors outside of clinician control, or any other factors that would help prevent unintended consequences. For this measure, Subcommittee members recommended accounting for the following variables to avoid unintended consequences:

- (i) whether the beneficiary has a history of AICD and thus a history of cardiac arrhythmias or other cardiac conditions, which may mean that a procedure done on this potentially higher risk patient may be more difficult;
- (ii) whether the beneficiary has a history of use of anti-coagulation, which is associated with higher risk of post-procedure bleeding;
- (iii) whether the beneficiary has a history of asthma/OSA, which may indicate higher risk of procedural complications from sedation for colonoscopy;
- (iv) whether the beneficiary has a history of anesthesia difficulties, making them a higher risk population;
- (v) whether the beneficiary has a history of valvular heart disease and HOCM, which may indicate a sicker patient more prone to cardio-respiratory complications from sedation;
- (vi) whether the beneficiary has a history of home oxygen/respiratory failure, which may indicate a patient at higher risk of procedural complications from sedation;
- (vii) whether the beneficiary has a history of poorly controlled hypertension, which may indicate a patient at higher risk of procedural complications from sedation; and
- (viii) whether the beneficiary has a history of pulmonary hypertension, which may indicate a sicker patient more prone to cardio-respiratory complications from sedation.

As previously noted, the risk adjustment model is run on episodes stratified into sub-groups which may qualify as "ordering" of risk factors. Sub-groups were also selected based on expert recommendation from the Clinical Subcommittee, with the goal of ensuring clinical comparability among episodes so that the cost measure fairly compares clinicians with similar patient case-mix. The Clinical Subcommittee, recommended the following Screening/Surveillance Colonoscopy sub-groups based on site of service:

- (i) Ambulatory Surgical Center
- (ii) Hospital Outpatient Department
- (iii) Office

The stratification of episodes by site of service ensures that costs were compared across homogeneous patient populations and account for cost differences specifically related to facility type. More information on sub-groups can be found in Section 2b3.9 on risk stratification analyses.

Information on data sources and methodologies used to analyze social risk factors are in Section 1.8 of this testing form.

2b3.3b. How was the conceptual model of how social risk impacts this outcome developed? Please check all that apply:

- Published literature
- ⊠ Internal data analysis
- □ Other (please describe)

2b3.4a. What were the statistical results of the analyses used to select risk factors?

The Screening/Surveillance Colonoscopy model broadly replicates the CMS-HCC V22 2016 model. The literature has extensively tested the use of the HCC model as applied to Medicare claims data. Although the variables in the HCC model were chosen to predict annual cost, CMS has also used this risk adjustment model in a number of other settings (e.g., ACOs, previous physician QRUR programs, and other measures such as NQF #2158 MSPB-Hospital cost measure). Recalling that the risk model relies on the existing CMS-HCC model, more information on factors included in the CMS-HCC model can be found at Pope et al. 2011.⁸ Expert clinician input was also sought through a Clinical Subcommittee, including recommendations on additional risk adjustors and sub-groups.

Appendix Table 2b3.1.1 includes regression coefficients and standard errors for each of the covariates used in the risk adjustment model.

2b3.4b. Describe the analyses and interpretation resulting in the decision to select social risk factors (*e.g.* prevalence of the factor across measured entities, empirical association with the outcome, contribution of unique variation in the outcome, assessment of between-unit effects and within-unit effects.) Also describe the impact of adjusting for social risk (or not) on providers at high or low extremes of risk.

Acumen analyzed gender, dual status, income, education, and unemployment as social risk factors (more information on these variables can be found in Section 1.8). Beneficiary gender and dual status were obtained from the EDB and CME. Information on income, education, and unemployment was obtained from ACS data and linked to episodes by census block group where possible to provide a more granular level of analysis than ZIP code.

The percentage of female beneficiaries range from 52 to 53 percent across the three sub-groups in this measure. The majority of the beneficiaries (87-93%) have non-dual status. Income level is categorized into high, medium, and low from the continuous average income variable in ACS; therefore, each category has 33.33 percent of observations. While 1.5 to 1.8 percent of beneficiaries are classified below a high school education level, the majority of beneficiaries are classified at a high school level or greater. Finally, 19 to 20 percent of beneficiaries have high unemployment designation (>10%). Full results can be seen in Appendix Table 2b3.4b.1.

Acumen examined the impact of including social risk factors into our risk adjustment model by running goodness of fit tests when different risk factors are added and compared to the base risk adjustment model, where the base risk adjustment model refers to the full standard set of risk adjustors described in previous sections (variables from the CMS-HCC V22 2016 model, disability status, ESRD status, interaction variables, recent long-term care use, and measure-specific clinical risk adjustors). Acumen ran a step-wise regression to include gender, dual status, gender + dual status, and gender + dual + income + education + unemployment + race, on top of the adapted CMS-HCC model. The step-wise regressions help evaluate individual as well as joint significance of the social risk factors. We examined the impact of including social risk factors into our risk adjustment model with T-test of individual significance and F-test of joint significance.

⁸ Pope, Gregory C., John Kautter, Melvin J. Ingber, Sara Freeman, Rishi Sekar, and Cordon Newhart. "Evaluation of the CMS-HCC Risk-Adjustment Model: Final Report." RTI International: March 2011.

First, we analyzed the model coefficients and p-values for each of the base and social risk factor models to understand whether any of the social risk factor covariates are predictive of episode cost. The T-test and F-test revealed many significant p-values, indicating that social risk factors are likely predictive factors for determining resource use among beneficiaries for the relevant characteristic. However, the analysis also shows that the directions of the effects of social risk factors are not consistent. For example, high income episodes may display higher spending for the HOPD sub-group but lower spending for the Office sub-group. Full results can be seen in Appendix Table 2b3.4b.1 and Table 2b3.4b.2.

Secondly, we analyzed the impact of adding these social risk variables on overall model performance by looking at the differences in the ratio of observed to expected episode cost (O/E) with and without social factors in the risk adjustment model. When including social risk factors in our risk adjustment regression, the minor differences in the O/E ratios, even for providers at high or low extremes of risk, indicates that social risk factor effects on the model performance are likely captured through existing risk adjustment variables. When including the social risk factors in risk adjustment, the measure scores for 87.1 percent of TINs and 84.2 percent of TIN-NPIs changed by ± 0.01 or less. Please see Appendix Table 2b3.4b.3 for complete results.

Finally, we analyzed the correlation between measure scores calculated with and without the social risk factors. The measure scores calculated with and without the social factors were highly correlated at both the TIN level, with a Pearson correlation coefficient of 0.999, and the TIN-NPI level with a correlation coefficient of 0.999. These results indicate that the inclusion of social risk factors in the current risk adjustment model would have a limited effect on measure scores. Please see Appendix Table 2b3.4b.4.

Due to the inconsistent direction and limited impact of social risk factor effects under the current risk adjustment model, we believe the Screening/Surveillance Colonoscopy measure risk adjustment model sufficiently accounts for the effects of social risk factor on clinician measure scores.

2b3.5. Describe the method of testing/analysis used to develop and validate the adequacy of the statistical model <u>or</u> stratification approach (*describe the steps*—*do not just name a method; what statistical analysis was used*)

Provide the statistical results from testing the approach to controlling for differences in patient characteristics (case mix) below.

If stratified, skip to 2b3.9

To analyze the validity of current risk adjustment model, we examined three analyses: (a) R-squared and adjusted R-squared for the regression models, (b) predictive ratios to examine the fit of the models at different levels of patient complexity, and (c) coefficient estimates, standard errors, and p-values for each sub-group.

- (a) *R-squared and adjusted R-squared* were calculated for the measure overall as well as for each subgroup. The results should be evaluated in the context of the service assignment rules, which indicate which costs are counted in the measures and which costs are not counted. This is an important distinction from all-cost measures, as a low R-squared does not necessarily indicate that a measure reflects variation unrelated to clinical care, while a high R-squared does not necessarily indicate the opposite; instead, the risk adjustment models must be evaluated in concert with the service assignment rules. These results are discussed in Section 2b3.6.
- (b) The predictive ratios aim to examine the fit of the model at different levels of patient complexity to examine the model's ability to predict both very low and high cost episodes. Specifically, we created a "risk decile" for each episode calculated as the expected cost values from each episode divided by the national average expected cost value. After arranging episodes into deciles based on the risk, we calculated the average predictive ratio for each decile by using the formula of average(expected cost)/average(observed cost) for all episodes in each decile. These are discussed in Section 2b3.8.
- (c) Coefficient estimates, standard errors, and p-values were run for each sub-group to consider the extent to which the coefficients for the risk factor covariates are predictive of episode cost. Results for individual risk adjustment variables should be viewed in the context of the entire model and set of sub-groups, rather than being analyzed individually. For instance, coefficients indicate the incremental

effect of a model variable, holding all other variables fixed. As another example, interactions between model variables must be interpreted in concert with the effects of those variables in isolation. Predictive ratios are provided to aid in the overall assessment of the predictive ability of the risk adjustment models. These results are provided in Appendix Table 2b3.1.1 and Table 2b3.8.

2b3.6. Statistical Risk Model Discrimination Statistics (e.g., c-statistic, R-squared):

The overall R-squared for the Screening/Surveillance Colonoscopy cost measure, calculated by dividing explained sum of squares by total sum of squares is 0.12. The adjusted R-squared was also 0.12.

Appendix Table 2b3.1.1 also includes regression coefficients and standard errors for each of the covariates used in the risk adjustment models. More information on discrimination testing for the CMS-HCC model can be found at Pope et al. 2011.⁹

2b3.7. Statistical Risk Model Calibration Statistics (e.g., Hosmer-Lemeshow statistic):

We interpret calibration as how accurately the risk model's predictions match the actual episode cost. For each of the risk factors included in the model, we calculate the average observed cost over expected cost ratio to demonstrate the model's prediction accuracy. The average observed to expected cost is generally close to one across risk factors, indicating that the model is accurately predicting actual episode cost for that risk factor. Full results are in Appendix Table 2b3.1.1.

2b3.8. Statistical Risk Model Calibration – Risk decile plots or calibration curves:

As seen in Appendix Table **2b.3.8** showing predictive ratios by risk decile for the measure, the model has consistent predictive ratios across risk score deciles, with all decile having a predictive ratio of 1.00 except for one decile (Decile 2) with a predictive ratio of 0.99.

2b3.9. Results of Risk Stratification Analysis:

Results indicate that the three measure sub-groups have varying measure scores (see Appendix Table 2b4.2). Specifically, HOPD episodes are more expensive than ASC and Office cases (\$1,112 compared to \$811 and \$849, respectively at the TIN level, and \$1,167 compared to \$846 and \$811 at the TIN-NPI level). Given that clinicians often do not have access to the same treatment options, ASC and HOPD episodes are considered separately to prevent bias against clinicians who may not have access to ASC. Furthermore, whether an episode occurs in an ASC or HOPD may also be related to the beneficiaries' underlying characteristics such as health conditions. Stratifying episodes into these sub-groups helps ensure meaningful comparison of clinician resource use.

2b3.10. What is your interpretation of the results in terms of demonstrating adequacy of controlling for differences in patient characteristics (case mix)? (i.e., what do the results mean and what are the norms for the test conducted)

The R-squared values for the model, which measure the percentage of variation in results predicted by the model, are in line with the values presented in similar analyses of risk adjustment models.¹⁰ As noted in Section 2b3.5, this result should be interpreted alongside service assignment rules which remove clinically unrelated services so the resulting variation is reflective of variation related to factors within a clinician's reasonable influence.

As demonstrated in Section 2b3.7 and 2b3.8, the average observed over expected ratios for each risk factor included in the model and for all risk deciles are close to one. Predictive ratios close to one indicate that expected spending is accurately predicting observed spending. Overall, the results show that the model is accurately predicting observed spending, regardless of individual risk factors or overall risk level.

⁹ Ibid.

¹⁰ Ibid, 6.

2b3.11. Optional Additional Testing for Risk Adjustment (*not required*, but would provide additional support of adequacy of risk model, e.g., testing of risk model in another data set; sensitivity analysis for missing data; other methods that were assessed)

2b4. IDENTIFICATION OF STATISTICALLY SIGNIFICANT & MEANINGFUL DIFFERENCES IN PERFORMANCE

2b4.1. Describe the method for determining if statistically significant and clinically/practically meaningful differences in performance measure scores among the measured entities can be identified (describe the steps—do not just name a method; what statistical analysis was used? Do not just repeat the information provided related to performance gap in 1b)

Our method to determine clinically meaningful differences in episode-based cost measure scores consists of stratifying the clinician measure scores by meaningful characteristics and investigating the clinician score distribution by percentile. Stratification is performed for each of the following characteristics: urban/rural, census division, census region, risk score, and the number of episodes attributed to the clinician. We analyze the distribution of measure scores for clinicians defined by these characteristics, as well as for the overall episode group and for each sub-group.

The purpose of this analysis is to ensure that there is a sufficiently large difference in measure scores among clinicians to meaningfully determine a difference in performance. In addition, this analysis looks to confirm that the measure behaves as expected with respect to meaningful clinician characteristics.

2b4.2. What were the statistical results from testing the ability to identify statistically significant and/or clinically/practically meaningful differences in performance measure scores across measured entities? (e.g., number and percentage of entities with scores that were statistically significantly different from mean or some benchmark, different from expected; how was meaningful difference defined)

Key findings show that, generally, there is a large performance difference among clinicians in the Screening/Surveillance Colonoscopy cost measure:

- (i) the Colonoscopy measure score at the 99th percentile is approximately 96 percent greater than the score at the 1st percentile at the TIN level, and more than 92 percent greater at the TIN-NPI level; and
- (ii) the mean Colonoscopy score for HOPD sub-group is 30-40 percent higher than for ASC and Office subgroups at both the TIN and TIN-NPI levels.

These results indicate there is large potential for saving Medicare spending.

The results also show that there is not systemic regional difference in clinician score. For instance, the mean scores for clinicians across nine census divisions (excluding 'Unknown') are within less than a \$100 dollar range (e.g., \$870-\$960 at the TIN level and \$936 to \$1,003 at the TIN-NPI level). Similarly, clinicians in urban areas seem to perform comparably to those in rural areas.

In terms of other clinician characteristics, analysis of clinicians by number of episodes indicates that clinicians with more episodes perform similarly to those who perform fewer procedures. We also analyzed clinicians by risk score decile, as variation by risk score decile could indicate that the risk adjustment model is over- or under-correcting for clinicians with systematically riskier patients. Measure scores also show little variation by risk score decile, with a range in mean score of \$881 to \$953 for TINs and \$935 to \$1,002 for TIN-NPIs, indicating that the risk adjustment model is functioning as intended. Full results can be seen in Appendix Table 2b4.2.

2b4.3. What is your interpretation of the results in terms of demonstrating the ability to identify statistically significant and/or clinically/practically meaningful differences in performance across measured entities? (i.e., what do the results mean in terms of statistical and meaningful differences?)

There are clinically and practically significant variation in Colonoscopy measure scores, indicating the measure's ability to capture differences in performance. The measure was constructed with extensive, detailed clinical input to assign only services that are related to the procedure; as such, the differences in costs

across clinicians are limited to costs that are within the reasonable influence of the attributed clinician. This leads to a more clinically meaningful and actionable comparison of cost across TINs and TIN-NPIs.

Our findings regarding variation in measure scores are consistent with expert clinician input. The Gastrointestinal Disease Management – Medical and Surgical Clinical Subcommittee provided input to create sub-groups for place of service, noting the differences in cost between ASCs, Office, and HOPDs and that clinician access to these may be dependent on regional availability. Clinician expert input also noted that stratifying by these sub-groups would ensure that comparability across homogenous patient populations. These results are consistent with that clinical input; in addition, it is consistent with the small (less than 0.5 percent at the TIN level and around 3 percent at the TIN-NPI level) difference in cost between rural and urban location since those differences are already accounted for through the clinically meaningful sub-groups that considers regional availability of these places of services.

Overall, results expectedly show that clinicians are not being systematically penalized or rewarded due to risk score decile given the current Screening/Surveillance Colonoscopy measure design.

2b5. COMPARABILITY OF PERFORMANCE SCORES WHEN MORE THAN ONE SET OF SPECIFICATIONS

If only one set of specifications, this section can be skipped.

<u>Note</u>: This item is directed to measures that are risk-adjusted (with or without social risk factors) **OR** to measures with more than one set of specifications/instructions (e.g., one set of specifications for how to identify and compute the measure from medical record abstraction and a different set of specifications for claims or eMeasures). It does not apply to measures that use more than one source of data in one set of specification for the numerator). Comparability is not required when comparing performance scores with and without social risk factors in the risk adjustment model. However, if comparability is not demonstrated for measures with more than one set of specifications/instructions, the different specifications (e.g., for medical records vs. claims) should be submitted as separate measures.

2b5.1. Describe the method of testing conducted to compare performance scores for the same entities across the different data sources/specifications (describe the steps—do not just name a method; what statistical analysis was used)

2b5.2. What were the statistical results from testing comparability of performance scores for the same entities when using different data sources/specifications? (*e.g., correlation, rank order*)

2b5.3. What is your interpretation of the results in terms of the differences in performance measure scores for the same entities across the different data sources/specifications? (i.e., what do the results mean and what are the norms for the test conducted)

2b6. MISSING DATA ANALYSIS AND MINIMIZING BIAS

2b6.1. Describe the method of testing conducted to identify the extent and distribution of missing data (or nonresponse) and demonstrate that performance results are not biased due to systematic missing data (or differences between responders and nonresponders) and how the specified handling of missing data minimizes bias (*describe the steps—do not just name a method; what statistical analysis was used*)

Since CMS uses Medicare claims data to calculate the Screening/Surveillance Colonoscopy measure, Acumen expects a high degree of data completeness. To further ensure that we have complete and accurate data for each beneficiary who opens an episode, Acumen excludes episodes where beneficiary date of birth information (an input to the risk adjustment model) cannot be found in the Enrollment Database (EDB), the beneficiary does not appear in the EDB, or the beneficiary death date occurs before the episode trigger date.

The Screening/Surveillance Colonoscopy measure also excludes episodes where the beneficiary is enrolled in Medicare Part C or has a primary payer other than Medicare in the 120-day lookback period and episode

window. In such situations, Medicare Parts A and B claims data may not capture the complete clinical profile for the beneficiary needed to capture the clinical risk of the beneficiary in risk adjustment. Furthermore, Parts A and B claims data may not capture all Medicare resource use if some portion of the beneficiary's care is covered under Medicare Part C.

2b6.2. What is the overall frequency of missing data, the distribution of missing data across providers, and the results from testing related to missing data? (e.g., results of sensitivity analysis of the effect of various rules for missing data/nonresponse; if no empirical sensitivity analysis, identify the approaches for handling missing data that were considered and pros and cons of each)

The table below presents the frequency of missing data across the four categories of missing data which caused episodes to be excluded from the Screening/Surveillance Colonoscopy measure. Frequency is presented in terms of the number of episodes excluded due to missing data, as well as the number of TINs and TIN-NPIs who had at least one episode excluded due to missing data. The table also shows these figures as percentages of all episodes, TINs, or TIN-NPIs. The missing data categories are:

- Beneficiary date of birth is missing
- Beneficiary death date occurred before the trigger date
- Beneficiary has a primary payer other than Medicare during the episode window or in the 120-day lookback period
- Beneficiary was not continuously enrolled in Medicare Parts A and B, or was enrolled in Part C, during the 120-day lookback period and episode window

Exclusion	# Episodes	# TINs	# TIN-NPIs
Beneficiary birth date is missing	0	0	0
Beneficiary died before trigger date	101	97	101
Primary payer other than Medicare	224,998	6,919	21,107
No continuous enrollment in Medicare Parts A and B, or was enrolled in Part C	119,191	6,545	19,321

Table 2: Missing Data Categories for Screening/Surveillance Colonoscopy Measure

2b6.3. What is your interpretation of the results in terms of demonstrating that performance results are not biased due to systematic missing data (or differences between responders and nonresponders) and how the specified handling of missing data minimizes bias? (i.e., what do the results mean in terms of supporting the selected approach for missing data and what are the norms for the test conducted; <u>if no empirical analysis</u>, provide rationale for the selected approach for missing data?

Since the Screening/Surveillance Colonoscopy measure is calculated with Medicare claims data, Acumen expects a high degree of data completeness which is supported by the limited frequency of missing data as noted in Section 2a.2.2. Acumen takes measures to ensure that missing or inaccurate information in claims data is not included in the cost measure.

Feasibility

F.1. Byproduct of Care Processes

For clinical measures, the required data elements are routinely generated and used during care delivery (e.g., blood pressure, lab test, diagnosis, medication order).

F.1.1. Data Elements Generated as Byproduct of Care Processes.

Generated by and used by healthcare personnel during the provision of care, e.g., blood pressure, lab value, medical condition

Coded by someone other than person obtaining original information (e.g., DRG, ICD-9 codes on claims)

If other:

F.2. Electronic Sources

The required data elements are available in electronic health records or other electronic sources. If the required data are not in electronic health records or existing electronic sources, a credible, near-term path to electronic collection is specified.

F.2.1. To what extent are the specified data elements available electronically in defined fields (*i.e.*, data elements that are needed to compute the performance measure score are in defined, computer-readable fields)

ALL data elements are in defined fields in electronic claims

F.2.1a. If ALL the data elements needed to compute the performance measure score are not from electronic sources, specify a credible, near-term path to electronic capture, OR provide a rationale for using other than electronic sources.

F.2.2. <u>If this is an eMeasure</u>, provide a summary of the feasibility assessment in an attached file or make available at a measure-specific URL.

Attachment:

F.3. Data Collection Strategy

Demonstration that the data collection strategy (e.g., source, timing, frequency, sampling, patient confidentiality, costs associated with fees/licensing of proprietary measures) can be implemented (e.g., already in operational use, or testing demonstrates that it is ready to put into operational use). For eMeasures, a feasibility assessment addresses the data elements and measure logic and demonstrates the eMeasure can be implemented or feasibility concerns can be adequately addressed.

F.3.1. Describe what you have learned/modified as a result of testing and/or operational use of the measure regarding data collection, availability of data, missing data, timing and frequency of data collection, sampling, patient confidentiality, time and cost of data collection, other feasibility/implementation issues.

Lessons and associated modifications may be categorized into three types: data collection procedures, handling of missing data, and sampling data associated with beneficiaries who died during an episode of care.

Data Collection

Acumen receives claims data directly from the Common Working File (CWF) maintained at the CMS Baltimore Data Center. Medicare claims are submitted by healthcare providers to a Medicare Administrative Contractor (MAC), and are subsequently added to the CWF. However, these claims may be denied or disputed by the MAC, leading to changes to historical CWF data. In rare circumstances, finalizing claims may take many months, or even years. As a result, it is not practical to wait until all claims for a given month are finalized before calculating this measure. Therefore, the time at which a measure developer pulls claims data represents a trade-off between efficiency (accessing the data soon) and accuracy (waiting until most claims are finalized). In order to determine the appropriate "run-out" period for claims data, Acumen has performed testing on the delay between claim service dates and claims data finalization. Based on this analysis, Acumen uses a "runout" period of three months after the end of the calendar year to collect data for development purposes. MIPS reporting for this cost measure will be done in line with program reporting.

Missing Data

This measure requires complete beneficiary information, and a small number of episodes with missing data are excluded to ensure completeness of data and accurate comparability across episodes (see Section 2b6 of the measure testing form for addition details). For example, episodes where the beneficiary was not enrolled in Medicare Parts A and B for the 120 days prior to the episode start date are not included in this measure. This enables the risk adjustment model to accurately adjust for the beneficiary's comorbidities using data from the previous 120 days of Medicare claims. Additionally, the risk adjustment model includes a categorical variable for beneficiary age bracket, so episodes for which the beneficiary's date of birth cannot be located are not included in this measure.

Sampling

During measure testing, Acumen noted that episodes in which the beneficiary died prior to the episode end date exhibited different cost distributions to other episodes. In order to avoid this effect impacting clinician scores, this measure does not include episodes for which the beneficiary's date of death occurs prior to the end of the episode window.

F.3.2. Describe any fees, licensing, or other requirements to use any aspect of the measure as specified (e.g., value/code set, risk model, programming code, and algorithm)?

N/A.

F.3.3. If there are any fees associated with the use of this measure as specified, attach the fee schedule here. (Save file as: F3_3_FeeSchedule)

Usability and Use

Extent to which intended audiences (e.g., consumers, purchasers, providers, policy makers) can understand the results of the measure and are likely to find them useful for decision making.

NQF-endorsed measures are expected to be used in at least one accountability application within 3 years and publicly reported within 6 years of initial endorsement in addition to performance improvement. U.1.1. Current and Planned Use

Specific Plan for Use	Current Use (for current use provide URL)	
	Payment Program	
	Quality Payment Program Merit-based Incentive Payment System	
	https://qpp.cms.gov/mips/overview	

U.1.2. For each CURRENT use, checked above, provide:

- Name of program and sponsor
- Purpose
- Geographic area and number and percentage of accountable entities and patients included

Program Name: Quality Payment Program (QPP) Merit-based Incentive Payment System (MIPS) Sponsor: CMS

Purpose: The Medicare Access and CHIP Reauthorization Act of 2015 (MACRA) established the Quality Payment Program. Under the Quality Payment Program, clinicians are incentivized to provide high-quality and high value care through Advanced Alternate Payment Models (APMs) or the Merit-based Incentive Payment System (MIPS). MIPS eligible clinicians will receive a performance-based payment adjustment to their Medicare payment. This payment adjustment is based on a MIPS final score that assesses evidence-based and practicespecific data across the following categories:

- 1. Quality
- 2. Improvement activities
- 3. Advancing care information
- 4. Cost

As specified in the CY 2019 Physician Fee Schedule final rule (83 FR 59765 through 59776), this measure will be implemented as part of MIPS beginning in the 2019 MIPS performance year and 2021 MIPS payment year.

Geographic Area: U.S.

Number/Percentage of Accountable Entities:

The number of clinicians in the Quality Payment Program varies by performance period. For 2017, there were 1,057,824 MIPS eligible clinicians receiving a MIPS payment adjustment.[1] As clinicians have choices on how to participate in the Quality Payment Program (e.g., through MIPS or the Advanced APMs, as groups or individuals), the exact number and percentage of clinicians who will receive a performance score on this measure will only be confirmed after the end of each performance period.

The number of patients covered by this measure is dependent on whether providers report at the group (TIN) or individual clinician (TIN-NPI) level. The number of patients covered by group reporting is 814,149, while the number of patients covered by individual reporting is 795,473.

[1] CMS, 2017 Quality Payment Program Reporting Experience, <u>https://qpp-cm-prod-</u> content.s3.amazonaws.com/uploads/491/2017%20QPP%20Experience%20Report.pdf

Number/Percentage of Accountable Patients: N/A.

U.1.3. If not currently publicly reported OR used in at least one other accountability application (e.g., payment program, certification, licensing) what are the reasons? (*e.g.*, *Do policies or actions of the developer/steward or accountable entities restrict access to performance results or impede implementation*?) N/A.

U.1.4. If not currently publicly reported OR used in at least one other accountability application, provide a credible plan for implementation within the expected timeframes -- any accountability application within 3 years and publicly reported within 6 years of initial endorsement. (*Credible plan includes the specific program, purpose, intended audience, and timeline for implementing the measure within the specified timeframes. A plan for accountability applications addresses mechanisms for data aggregation and reporting.*)

N/A.

U.2.1.1. Describe how performance results, data, and assistance with interpretation have been provided to those being measured or other users during development or implementation. How many and which types of measured entities and/or others were included? If only a sample of measured entities were included, describe the full population and how the sample was selected.

DEVELOPMENT: FIELD TESTING

Acumen and CMS conducted a national field test of episode-based cost measures, including the Screening/Surveillance Colonoscopy measure, for a 35-day comment period (October 16 to November 20, 2017). The testing sample for providing field test reports was all clinicians and clinician groups who were attributed 10 or more episodes associated with at least one of eight episode-based cost measures developed during 2017. The measurement period was June 1, 2016, to May 31, 2017. Cost performance information on these episodes were provided in confidential reports available for download on the CMS Enterprise (EIDM) Portal by attributed clinicians and clinician groups.[1]

A sample of 17,557 clinician groups and 48,263 clinicians received a confidential field test report. The testing sample was selected to balance coverage (i.e., a lower minimum number of episodes per attributed clinician increases the number of TIN-NPIs and TINs who would receive reports) and reliability (i.e., a higher minimum number of episodes per clinician or clinician group provides more reliable and meaningful metrics), since a key

goal of field testing was to test the measures with as many stakeholders as possible. This sampling technique was used for field testing only and did not determine case minimums used for program implementation.

We provided field test reports for the following number of clinician groups and clinicians. Each report included information for all measures for which the clinician or clinician group was attributed 10 or more episodes.

- Total: 17,557 TINs; 48,263 TIN-NPIs
- Screening/Surveillance Colonoscopy: 6,739 TINs; 19,085 TIN-NPIs

All stakeholders, including those who did not receive a field test report, could review a mock field test report that was posted on the CMS website. Other public documentation posted during field testing included: measure specifications for each measure (comprising a Draft Cost Measure Methodology document and a Draft Measure Codes List file), a Frequently Asked Questions document, and a Fact Sheet.[2] During field testing, Acumen conducted education and outreach activities including hosting National Provider Call webinars, office hours with specialty societies, and Help Desk support.

The purpose of field testing was to provide a voluntary opportunity for clinicians and other stakeholders to provide feedback on: (i) the draft measure specifications, including each component of the measure (e.g., the clinical validity of assigned services and the trigger codes), (ii) the field test report template (e.g., what information is most meaningful to allow clinicians to make changes to their care practices), and (iii) all accompanying documentation (e.g., the level of detail in specifications documentation). Acumen sought feedback through an online survey, with the option to attach a comment letter in PDF or Word document format.

[1] CMS Enterprise Portal, <u>https://portal.cms.gov/wps/portal/unauthportal/home/</u>

[2] These documents were posted to the CMS MACRA Feedback page

(https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/Value-Based-Programs/MACRA-MIPS-and-APMs/MACRA-Feedback.html). The field testing fact sheet and FAQs are in a zip file at https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/Value-Based-Programs/MACRA-MIPS-and-APMs/2017-field-test-materials.zip.

IMPLEMENTATION: PRE-RULEMAKING and RULEMAKING

The Screening/Surveillance Colonoscopy measure was implemented in MIPS after going through the prerulemaking process and notice-and-comment rulemaking. The measure was submitted to and included in the 2017 Measures Under Consideration (MUC) List. It was then considered by National Quality Forum (NQF)'s Measure Applications Partnership (MAP) Clinician Workgroup and Coordinating Committee in December 2017 and January 2018, respectively. The final recommendation from the MAP was 'conditional support for rulemaking,' with the condition of NQF endorsement.

The measure was proposed for use in the MIPS cost performance category in the CY 2019 Physician Fee Schedule proposed rule.[1] Measure specifications were publicly posted and linked to from the proposed rule. A National Summary Data Report containing information about the measure performance (e.g., measure score distributions by different provider characteristics) was also publicly posted. Stakeholders submitted comments on the proposed rule during a 60-day public comment period. CMS considered these comments and finalized the measure for use in MIPS from the CY 2019 performance period onwards in the CY 2019 Physician Fee Schedule final rule.[2]

[1] The CY 2019 Physician Fee Schedule proposed rule can be found here:

https://www.federalregister.gov/documents/2018/07/27/2018-14985/medicare-program-revisions-to-payment-policies-under-the-physician-fee-schedule-and-other-revisions

[2] The CY 2019 Physician Fee Schedule final rule can be found here: <u>https://www.federalregister.gov/documents/2018/11/23/2018-24170/medicare-program-revisions-to-payment-policies-under-the-physician-fee-schedule-and-other-revisions</u>

U.2.1.2. Describe the process(es) involved, including when/how often results were provided, what data were provided, what educational/explanatory efforts were made, etc.

FIELD TESTING:

National field testing was organized for the purpose of gathering targeted comments on the Screening/Surveillance Colonoscopy measure. During the feedback period, field test reports were accessed by accounts corresponding to a total of 1,364 clinician groups (TINs) and 10,628 clinicians (TIN-NPIs). After field testing, the comments received on the measure were summarized for the Clinical Subcommittee to consider in making refinements. Field test reports continued to be available on the CMS Enterprise Portal until September 2018.

The following sections offer more details on the contents of each report and describe the education and outreach efforts associated with the field testing feedback period.

Data Provided During Field Testing

Each field test report Excel file contained the following sheets, which were described in more detail in Appendix C of the field test reports ("How to Interpret this Report"):

- Summary
 - o High-level information on the performance of the TIN or TIN-NPI across all episodes within each measure attributed to said TIN or TIN-NPI
 - o Metrics listed in this tab related to the cost measure score:
 - Episode count
 - Average episode risk score percentile
 - Cost measure score (average risk-adjusted cost to Medicare for that measure)
 - National average cost measure score and percent difference between the TIN/TIN-NPI's score and the national average
- Results for Each Measure
 - o Understanding Your Cost Measure Score: information from the Summary tab in context
 - o Breakdown of Cost Measure Score by Episode Sub-Group: comparison of the TIN/TIN-NPI's average risk-adjusted cost to Medicare to the national average risk-adjusted cost to Medicare for the measure as a whole and separately for each episode sub-group
 - Episode sub-groups are divisions within a cost measure's episode group that define more homogenous patient cohorts to ensure clinical comparability (i.e., the cost measure fairly compares like patients)
 - o Breakdown of Episodes by Episode Sub-Group for Your TIN/TIN-NPI and National Average: comparison of the allocation of the TIN/TIN-NPI's episodes to the various sub-groups within the overall episode group to the average allocation across episodes for TINs/TIN-NPIs nationally
 - o Breakdown of Part B Physician/Supplier Episode Cost by Your TIN/TIN-NPI vs. Other TINs/TIN-NPIs: average share of episode costs that came from the evaluated TIN/TIN-NPI versus other TINs/TIN-NPIs and average of each share across episodes for TINs/TIN-NPIs nationally
 - Breakdown of Utilization and Cost by Selected Clinical Theme: TIN's/TIN-NPI's service utilization and costs by "clinical themes" (clinical categorizations of the services assigned to episode costs during the episode window)[1]
- Appendix A for Each Measure
 - o More detailed information on potential cost drivers in the TIN/TIN-NPI's episodes
 - o Breakdown of Utilization and Cost by Medicare Setting and Service Category: analysis of utilization and cost for the measure, both for all services and by specific service categories[2]

- Breakdown of Utilization and Cost for Physician/Supplier Part B Claims: same comparison of utilization and cost as given in "Breakdown of Utilization and Cost by Medicare Setting and Service Category" above (i.e., (i) the national average, (ii) TINs/TIN-NPIs in the same risk bracket, and (iii) the evaluated TIN/TIN-NPI), but by top 5 most billed services and by risk bracket
- Breakdown of Utilization and Cost for Inpatient Claims: same information as in "Breakdown of Utilization and Cost for Physician/Supplier Part B Claims" for inpatient claims assigned to the TIN/TIN-NPI's episode costs
- Appendix B
 - o Detailed episode-level information for all episodes attributed to the TIN/TIN-NPI across all measures in the report
 - Data across six major categories: (i) Episode Costs, (ii) Beneficiary Information, (iii) Attributed
 Clinician(s), (iv) Evaluation and Management Visits Performed During Episode, (v) Physician Fee
 Schedule Costs to Medicare Billed During Episode, and (vi) Other Providers Rendering Care Within the
 Episode

[1] Definitions of the clinical themes are available in the "SA_" tabs of the Measure Codes List file for the measure, downloadable from the QPP Resource Library at this link: <u>https://qpp-cm-prod-</u> content.s3.amazonaws.com/uploads/344/2019%20Cost%20Measure%20Code%20Lists.zip

[2] Definitions of the various categories of services presented in this table can be found on page 438, Table C.2 of the "Detailed Methods of the 2015 Supplemental Quality and Resource Use Reports (QRURs)" document available here: <u>https://www.cms.gov/Medicare/Medicare-Fee-for-Service-</u> Payment/PhysicianFeedbackProgram/Downloads/2015-SQRUR-Detailed-Methods.pdf

Education and Outreach

Acumen directly conducted outreach via email to tens of thousands of stakeholders using the stakeholder contact list developed through previous education and outreach and Clinical Subcommittee recruitment efforts, as well as CMS, QPP, and other available listservs. Outreach emails included:

- Targeted messages to a small number of specialty societies whose members we anticipated would be attributed a report, to assist in reaching their members about field testing
- Targeted emails to available contact details linked to a TIN or TIN-NPI that received a field test report
- General emails to contacts from clinician and healthcare provider organizations, noting that we sought feedback from all stakeholders even if they did not receive a confidential report
- General emails to all our contacts in clinician and healthcare provider organizations to inform them about the opportunity to join National Provider Calls (NPCs)

Acumen and CMS hosted two office hours sessions on September 14 and 18, 2017, to provide an overview of field testing to specialty societies, discuss what information their members would be particularly interested in, and answer any questions. After the webinars, Acumen also prepared and distributed measure summaries that societies could use to inform their members of the basic specifications on which Acumen was requesting input. Between the two webinars, there were 31 attendees affiliated with at least 21 specialty societies, including representatives from the American Society for Gastrointestinal Endoscopy and the American Medical Association, among others.

During the field testing feedback period, Acumen organized an inquiry management strategy with the Physician Value and QPP Help Desks; Acumen directly handled more than 160 inquiries during the feedback period.

Acumen and CMS hosted two National Provider Calls on October 30, 2017, and November 2, 2017, to engage clinicians and other stakeholders during field testing. The two webinars, both covering the same content, consisted of an hour-long presentation, outlining (i) the cost measure development activities, (ii) how to access the confidential field test reports, and (iii) the contents of the reports. The presentation was followed by a 30-

minute Q&A session. In total, approximately 1,000 people attended one of the webinars and around 120 comments and questions were received via webinar chat and on the phone.

PRE-RULEMAKING:

There was a public comment period after the release of the Measures Under Consideration (MUC) list from November 30, 2017 to December 7, 2017, prior to the MAP Clinician Workgroup meeting. The MAP Clinician Workgroup met on December 12, 2017, to consider measure specifications and testing updates. In accordance with MAP procedure, these documents were not publicly released but were made available to MAP members. Following the release of the Clinician Workgroup's preliminary recommendation, the report was open for a public comment period from December 21, 2017, to January 11, 2018. The MAP Coordinating Committee met on January 25-26, 2018, to consider these comments alongside the Clinician Workgroup's recommendation. Both MAP meetings were open to the public.

RULEMAKING:

During the public comment period for the proposed rule from July 12, 2018, to September 10, 2018, stakeholders could review the proposed rule language, measure specifications, and National Summary Data Report when submitting comments. CMS conducted email outreach via its listserv to notify stakeholders about the release of the proposed rule.

U.2.2.1. Summarize the feedback on measure performance and implementation from the measured entities and others described in 4d.1. Describe how feedback was obtained.

FIELD TESTING:

In total, Acumen received 219 survey responses and 53 comment letters, including many from specialty societies representing large numbers of potentially attributed clinicians.

Survey responses and comment letters were collected via an online survey, which proved advantageous in reaching a wider audience, increasing the amount and variety of feedback provided, and facilitating a faster turnaround for the measure development team to process and operationalize feedback. The survey was divided into four sections for general and detailed questions on the reports themselves, questions on the supplemental documentation, and questions on the measure specifications. Questions in the survey included Likert scales specific to the report, process, and measure components; multiple-choice questions; and open response questions. The survey was designed to take 20-30 minutes, but allowed flexibility based on a stakeholder's use of open-ended responses and the number of measures on which they chose to provide feedback.

Inquiries were also registered and feedback submitted via email to macra-episode-based-cost-measuresinfo@acumenllc.com, Physician Value and QPP Help Desks, and verbally and via webinar chat at the NPCs and office hours.

PRE-RULEMAKING:

CMS received over 40 comments on the eight episode-based cost measures included in the 2017 Measures Under Consideration List. This included seven comments for the Screening/Surveillance Colonoscopy Cost Measure. After the MAP Clinician Workgroup meeting in December 2017, there was another public comment period on their preliminary recommendations, which received over 20 comments across the eight measures, with two comments specific to the Screening/Surveillance Colonoscopy Cost Measure. These public comment periods were facilitated by NQF. Stakeholders were able to submit their comments via the NQF website.

RULEMAKING:

CMS received over 15,368 comments on the CY 2019 Physician Fee Schedule proposed rule. A search on the regulations.gov website returns 242 results for "episode-based cost measure" as a rough approximation of the number of comments on the eight episode-based cost measures during rulemaking. Stakeholders could submit comments through the Federal Register website or via mail.

U.2.2.2. Summarize the feedback obtained from those being measured.

FIELD TESTING:

The publicly available Field Testing Feedback Summary Report[1] presents all feedback gathered during the field testing period. The following list synthesizes some of the key points that were raised through the field testing feedback period:

- Stakeholder engagement and involvement is an important aspect of the measure development process. Stakeholders expressed appreciation for the opportunity to provide feedback during field testing and for CMS' continued effort to involve stakeholders in the measure development process, such as convening Clinical Subcommittees to seek an extensive amount of clinical input in constructing these measures. Commenters urged CMS to continue to work closely with specialty societies and other involved stakeholders.
- Provide additional time for stakeholders to review materials and provide feedback during field testing. According to some stakeholders, the October to November 2017 field testing feedback period was too short given the large amount of new information that was presented and suggested that the period be extended or be kept open.
- Accessing the confidential field test reports from the CMS Enterprise Portal presented many challenges. Some stakeholders noted that they faced difficulties creating accounts and downloading their confidential field test reports from the portal that may have had a negative impact on the number of clinicians who took part in field testing.
- While some stakeholders believed the field test report presented useful information for understanding clinician cost measure performance, they also highlighted areas for improvement in regard to providing actionable information. Stakeholders praised the navigability and the inclusion of useful information in the report. However, some stakeholders also expressed concerns with the comprehensibility of the report and its usefulness in terms of providing actionable information for clinicians.
- Stakeholder feedback received on the supplemental field testing materials was mixed, with some stakeholders finding them helpful and informative and others believing the materials were too complex. Some stakeholders found the supplemental field testing materials informative, providing helpful information on field testing and the specifications of the cost measures. Some stakeholders believed that the materials were not detailed enough. However, many noted that the materials were comprehensive but too lengthy and complex, and they believed the amount of information was overwhelming to absorb within the field testing feedback period.

The aforementioned report additionally contains measure-specific feedback, which was used as the basis for the post-field testing measure refinements discussed in U.2.3. At a high level, feedback included the following recommendations:

- Refinements to trigger codes, attribution, sub-groups, episode windows, assigned services, risk adjustment variables, exclusions, and alignment of cost with quality
- Adding/removing certain trigger codes and assigned services, further sub-grouping, and revising the attribution methodology

Stakeholders also noted that the level of clinician engagement in the development of these episode-based cost measures is a significant improvement over the development process for earlier cost measures.

Feedback collected via email, Help Desk, and at the NPCs and office hours covered a wide range of topics, such as:

- Email and Help Desk inquiries: accessing field test reports, MIPS cost performance category, cost measures for chronic conditions, interpreting field test reports, using the online survey, payment standardization
- NPC and office hours comments and questions: risk adjustment methodology, supplemental field test resources, field test methodology, quality alignment, future cost measures

[1] The report can be downloaded at <u>https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-</u> Instruments/Value-Based-Programs/MACRA-MIPS-and-APMs/2018-field-testing-feedback-summary-report.pdf

PRE-RULEMAKING:

The MAP gives feedback on performance measures from a wide variety of perspectives, with representatives including "consumers, businesses and purchasers, laborers, health plans, clinicians and providers, communities and states, and suppliers."[2] The Clinician Workgroup specifically aims to "ensur[e] the alignment of measures and data sources to reduce duplication and burden, identif[y] the characteristics of an ideal measure set to promote common goals across programs, and implemen[t] standardized data elements."[3]

[2] National Quality Forum, Measure Applications Partnership https://www.qualityforum.org/Setting_Priorities/Partnership/Measure_Applications_Partnership.aspx

[3] National Quality Forum, MAP Member Guidebook

http://www.qualityforum.org/WorkArea/linkit.aspx?LinkIdentifier=id&ItemID=80515

RULEMAKING/PUBLIC COMMENT:

CMS received comments on the proposed episode-based cost measures during the public comment period for the CY 2019 Physician Fee Schedule proposed rule. There was support from several commenters on the proposed adoption of the episode-based cost measures in MIPS. Commenters provided feedback on the development process, including voicing support for the development of episode-based cost measures through a transparent process that engages with stakeholders and submitting critiques of the short timeline clinicians are given to understand and gain experience with the measures before they are used in the program. CMS also received comments supporting the submission of the episode-based cost measures for NQF endorsement prior to their use in the program. Measure-specific comments were also received on the specifications of the measures, which CMS and Acumen reviewed to determine whether changes needed to be made to the specifications of the measures. For more detailed information on the comments received on the measures as part of the proposed rule public comment period, please see the episode-based cost measures section in the CY 2019 Physician Fee Schedule final rule for a summary of the public comments received along with CMS responses: https://www.federalregister.gov/d/2018-24170/p-2965.

U.2.2.3. Summarize the feedback obtained from other users.

PRE-RULEMAKING:

MAP recognized the importance of this Screening/Surveillance Colonoscopy cost measure given the volume of this procedure. MAP Conditionally Supported this measure pending NQF endorsement. During the NQF endorsement review, the MAP encourages the Cost and Resource Use Standing Committee to specifically consider the appropriateness of the risk adjustment model to ensure clinical and social risk factors are reviewed and included when appropriate. MAP cautioned about the potential stinting of care and noted that appropriate risk adjustment could help safe guard against this practice. Additionally, MAP expressed concern over the precision of the cohort definition and whether there was a sufficiently large cost performance distribution in this measure.

U.2.3. Describe how the feedback described in 4a2.2 has been considered when developing or revising the measure specifications or implementation, including whether the measure was modified and why or why not

FIELD TESTING:

Careful consideration was given to all feedback gathered during field testing, and several updates were made to the measure based on the recommendations of field test commenters and a Clinical Subcommittee comprised of subject matter and measure-development experts.

After completing field testing, the feedback provided through the survey and comment letters was compiled into a measure-specific report, which was then provided to the Clinical Subcommittee (CS) that provided the bulk of measure development input. CS members then discussed and voted on which of the proposed

specifications updates should be implemented in the finalized measure. More specifically, this process included the following steps for each of two webinars:

- Pre-webinar production of summary sheets, first of applicable field testing feedback and then of first-round measure refinements
- The webinar itself, to gather first substantive and then non-substantive measure refinement feedback
 - CS members discussed each update suggested by field testing commenters to determine whether, based on their best clinical input, they should recommend implementation of the change or not.
 - In some cases, CS members acknowledged the validity of the suggestion, but felt they had already addressed the commenter(s) concerns.
- A survey to gather CS member input
 - For the purposes of considering which measure specifications changes to implement, CS consensus was defined as >60% agreement.
- Incorporation of CS input into final measure specifications

The changes to the Screening/Surveillance Colonoscopy measure made as a result of field testing feedback are as follows:

- Triggers:
 - Require PT modifier for the following 5 (of 7) HCPCS/CPT trigger codes: 45378, 45380, 45381, 45384, and 45385
 - Add exclusion for surveillance colonoscopies performed in IP setting and done in the same session as an upper GI endoscopy/EGD
 - Add exclusion for endoscopic mucosal resection (EMR HCPCS code 45390)
- Sub-Groups: Update sub-groups based on place of service, resulting in the following sub-groups:
 - (1) HOPD
 - (2) ASC
 - (3) Office
- Exclusions: Add exclusion for surveillance colonoscopies for patients with inflammatory bowel disease
- Service Assignment: Do not assign costs associated with the following post-trigger services:
 - o Fracture of femur
 - o Dizziness and giddiness
 - o Malaise and fatigue
 - o Atelectasis
 - o Cough
 - o Acute respiratory infection unspecified
 - o Respiratory failure NEC
 - o Non-specific GI (such as non-specific colitis)
 - o Flatulence
 - o Tachycardia
 - o Chest pain or precordial pain
 - o Bradycardia
 - o Palpitations
 - o Other and unspecified head injury

- o Services with DGNs for intraoperative and postop complications
- o Services for complications of procedures
- Risk Adjustment: Add risk adjustor for patients who may be on anti-coagulant prior to colonoscopy (i.e., those with a history of DVT, PE, or atrial fibrillation)

RULEMAKING/PUBLIC COMMENT:

During the public comment period for the CY 2019 Physician Fee Schedule proposed rule, stakeholders submitted comments on the proposed episode-based cost measures, including on the Screening/Surveillance Colonoscopy measure. We received feedback on the proposed measures generally, as described in Section U.2.2.2, and also received a measure-specific comment on the specifications of this measure. One commenter expressed concern with the possibility of high cost variation for this measure based on the codes that trigger the episodes or the place of service in which the episode is triggered. To address this variation, the commenter suggested incorporating a place of service sub-group for this measure. In response to this feedback, CMS noted that the measure specifications for the Screening/Surveillance Colonoscopy measure was determined with significant input from the Clinical Subcommittees. Instead of choosing to create a sub-group for the place of service factors in the risk adjust for that factor by including place of service factors in the risk adjustment model for this measure. Since no additional changes were made to the measure, the measure was finalized as proposed.

U.3.1. Progress on Improvement. (Not required for initial endorsement unless available.) Performance results on this measure (current and over time) should be provided in IM.1.2 and IM.1.4.

Discuss:

- Purpose Progress (trends in performance results)
- Geographic area and number and percentage of accountable entities and patients included

N/A.

U.3.2. If no improvement was demonstrated, what are the reasons? If not in use for performance improvement at the time of initial endorsement, provide a credible rationale that describes how the performance results could be used to further the goal of high-quality, efficient healthcare for individuals or populations.

N/A.

U.4.1. Please explain any unexpected findings (positive or negative) during implementation of this measure including unintended impacts on patients.

While the measure has technically been implemented into the MIPS program, the measure results are first scheduled to be calculated for performance year 2019 (payment year 2021), and thus no unexpected consequences can be identified at this time.

U.4.2. Please explain any unexpected benefits from implementation of this measure.

While the measure has technically been implemented into the MIPS program, the measure results are first scheduled to be calculated for performance year 2019 (payment year 2021), and thus no unexpected consequences can be identified at this time.

Related or Competing Measures

If a measure meets the above criteria and there are endorsed or new related measures (either the same measure focus or the same target population) or competing measures (both the same measure focus and the same target population), the measures are compared to address harmonization and/or selection of the best measure.

H.1. Relation to Other NQF-endorsed Measures

If there are related measures (conceptually, either same measure focus or target population) or competing measures (conceptually both the same measure focus and same target population)? If yes, list the NQF # and title of all related and/or competing measures.

H.1.1. List of related or competing measures (selected from NQF-endorsed measures)

H.1.2. If related or competing measures are not NQF endorsed please indicate measure title and steward.

Related NQF-Endorsed Measures:

There are no NQF-endorsed cost measures with the same focus or the same target population.

Competing NQF-Endorsed Measures:

There are currently no NQF-endorsed measures that address both this same measure focus AND this same target population.

Related Non-NQF-Endorsed Measures:

There are no non-NQF-endorsed cost measures with the same focus or the same target population submitted to NQF or implemented in MIPS.

Competing Non-NQF-Endorsed Measures:

There are currently no non-NQF-endorsed measures that address both this same measure focus AND this same target population.

H.2. Harmonization

H.2.1. If this measure conceptually addresses EITHER the same measure focus OR the same target population as NQF-endorsed measure(s):

Are the measure specifications completely harmonized?

H.2.2. If the measure specifications are not completely harmonized, identify the differences, rationale, and impact on interpretability and data collection burden.

H.3. Competing Measure(s)

H.3.1. If this measure conceptually addresses both the same measure focus and the same target population as NQF-endorsed measure(s):

Describe why this measure is superior to competing measures (e.g., a more valid or efficient way to measure quality); OR provide a rationale for the additive value of endorsing an additional measure. (Provide analyses when possible.)

N/A. There are currently no measures that have both the same focus and target population. This Screening/Surveillance Colonoscopy measure evaluates clinicians' and clinician groups' risk-adjusted episode cost. The target population is Medicare beneficiaries enrolled in Medicare fee-for-service and who undergo a screening or surveillance colonoscopy procedure that triggers a Screening/Surveillance Colonoscopy episode. The cohort for this cost measure is also further refined by the definition of the episode group and measurespecific exclusions.

Contact Information

Co.1 Measure Steward (Intellectual Property Owner): Centers for Medicare & Medicaid Services

Co.2 Point of Contact: Joel, Andress, joel.andress@cms.hhs.gov, 410-786-5237-

Co.3 Measure Developer if different from Measure Steward: Acumen, LLC

Co.4 Point of Contact: Binglie, Luo, ccsq-macra-support@acumenllc.com, 650-558-8882-

Additional Information

Ad.1 Workgroup/Expert Panel involved in measure development

List the workgroup/panel members' names and organizations.

Describe the members' role in measure development.

Acumen convened multiple stakeholder and expert groups to contribute to the measure development process, including Clinical Subcommittees and a Technical Expert Panel (TEP). Clinical Subcommittees convened between May 2017 and January 2018 made recommendations on all components of the episode-based cost measures, including what diagnoses and/or procedures should trigger and define an episode, which services should be assigned to an episode, what patient populations should be excluded, and which clinical characteristics should be accounted for in the risk adjustment model. The TEP, which met four times between August 2016 and August 2017, served a high-level advisory role and provided cross-measure guidance on the overall direction of measure development.

Technical Expert Panel Members:

Adolph Yates, American Academy of Orthopaedic Surgeons

Alan Lazaroff, American Geriatrics Society

Allison Madson, American Society of Cataract and Refractive Surgery

Alvia Siddiqi, American Academy of Family Physicians

Anupam Jena, Harvard Medical School

Caroll Koscheski, American College of Gastroenterology

Chandy Ellimoottil, American Urological Association

Diane Padden, American Association of Nurse Practitioners

Dyane Tower, American Podiatric Medical Association

Edison A. Machado, Jr., The American Health Quality Association

Jackson Williams, Dialysis Patient Citizens

James Naessens, Mayo Clinic

John Bulger, American Osteopathic Association

Juan Quintana, American Association of Nurse Anesthetists

Kata Kertesz, Center for Medicare Advocacy

Kathleen Blake, American Medical Association

Mary Fran Tracy, National Association of Clinical Nurse Specialists

Parag Parekh, American Society of Cataract and Refractive Surgery

Patrick Coll, University of Connecticut Health Center

Shelly Nash, Adventist Health System

Sophie Shen, Johnson and Johnson Health Care Systems, Inc. Gastrointestinal Disease Management - Medical and Surgical Clinical Subcommittee Members: Amanda Chaney, American Academy of Nurse Practitioners Ammar Sarwar, Society of Interventional Radiology Bonnie Martin-Harris, American Speech-Language-Hearing Association C. Matthew Hawkins, Society of Interventional Radiology Caroll Koscheski, American College of Gastroenterology Catherine Bauer, The Society of Gastroenterology Nurses and Associates Charles Hobson, American College of Surgeons Colleen Schmitt, American Society for Gastrointestinal Endoscopy Costas Kefalas, American College of Gastroenterology David Bernstein, American College of Gastroenterology Edward Sun, American Society for Gastrointestinal Endoscopy Eric Haas, American Society of Colon and Rectal Surgeons Gene Lambert, Society of Hospital Medicine Glenn Littenberg, American Society for Gastrointestinal Endoscopy Guy Orangio, American Society of Colon and Rectal Surgeons James Richter, American Society for Gastrointestinal Endoscopy Jason Gilleylen, American College of Surgeons Jeffrey Cohen, American Society of Colon and Rectal Surgeons Jennifer Bracey, Society of General Internal Medicine Joel Brill, Digestive Health Physicians Association Jonathan Gal, American Society of Anesthesiologists Joseph Vicari, American Society for Gastrointestinal Endoscopy Kate Willcutts, Academy of Nutrition & Dietetics Linda Barney, American College of Surgeons Lukejohn Day, American Society for Gastrointestinal Endoscopy Mark Levine, American Geriatrics Society Mark Savarise, American College of Surgeons Mary Cathleen Shellnutt, National Association of Clinical Nurse Specialists Matthew Heller, American College of Radiology Michael Morelli, American College of Gastroenterology Robert Gauvin, American Association of Nurse Anesthetists Ronald Nahass, Infectious Diseases Society of America Steve Sentovich, American Society of Colon and Rectal Surgeons Steven Carpenter, American Gastroenterological Association Walter Peters, American Society of Colon and Rectal Surgeons Measure Developer/Steward Updates and Ongoing Maintenance Ad.2 Year the measure was first released:

- Ad.3 Month and Year of most recent revision:
- Ad.4 What is your frequency for review/update of this measure?
- Ad.5 When is the next scheduled review/update for this measure?
- Ad.6 Copyright statement:
- Ad.7 Disclaimers:
- Ad.8 Additional Information/Comments: