

NATIONAL QUALITY FORUM

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COST AND RESOURCE USE PHASE 3 PULMONARY MEASURES STEERING COMMITTEE MEETING

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WEDNESDAY
JUNE 25, 2014

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The Steering Committee met at the National Quality Forum, 9th Floor Conference Room, 1030 15th Street, N.W., Washington, D.C., at 9:00 a.m., Brent Asplin and Lisa Latts, Co-Chairs, presiding.

PRESENT:

BRENT ASPLIN, MD, MPH, Catholic Health
Partners, Chair
LISA LATTI, MD, MSPH, MBA, FACP, LML Health
Solutions, Chair
ARIEL BAYEWITZ, MPH, WellPoint, Inc.
LARRY BECKER, Xerox Corporation
MARY ANN CLARK, MHA, Intralig
CHERYL DAMBERG, PhD, RAND Corporation*
NANCY GARRETT, PhD, Hennepin County Medical
Center
ANDREA GELZER, MD, MS, FACP, AmeriHealth
Mercy Family of Companies
MATTHEW MCHUGH, PhD, JD, MPH, RN, CRNP,
FAAN, University of Pennsylvania
JAMES NAESSENS, ScD, MPH, Mayo Clinic
EUGENE NELSON, DSc, MPH, Dartmouth Institute
for Health Policy and Clinical
Practice
CAROLYN PARE, Minnesota Health Action Group
JOHN RATLIFF, MD, FACS, FAANS, American
Association of Neurological Surgeons

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JOE STEPHANSKY, PhD, Michigan Hospital
Association

LINA WALKER, PhD, AARP - Public Policy
Institute

HERBERT WONG, PhD, Agency for Healthcare
Research and Quality*

NQF STAFF:

HELEN BURSTIN

ANN HAMMERSMITH

TAROON AMIN

QUINTIN DUKES

ANN PHILLIPS

LINDSEY TIGHE

ASHLIE WILBON

ALSO PRESENT:

BEN HAMLIN, NCQA

LEIN HAN, CMS

NANCY KIM, Yale University

STEVEN SPIVACK, Yale University*

BOB REHM, NCQA

*Via teleconference

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1 P-R-O-C-E-E-D-I-N-G-S

2 9:00 a.m.

3 MS. TIGHE: Good morning,
4 everyone. Thank you, to those of us in the
5 room, for joining us today for the Phase 3 Cost
6 and Resource Use in-person meeting to discuss
7 the pulmonary condition-specific measures.
8 If you could just begin to take your seats, and
9 I know we have some people on the phone.

10 We will go ahead and just kind of do
11 a brief run-through of the plan for the day and
12 the plan for tomorrow, some introductions.

13 Most of you have been here before at
14 this point, but just a reminder that the
15 restrooms are past -- if you exit the conference
16 room, if you go past the elevators, the
17 restrooms will be down the hall to the right.

18 We will have a couple of breaks
19 today. We'll also have lunch provided at
20 12:30.

21 It has been displaying, but if you
22 need the password for the wifi network, the wifi

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1 network is NQFguest. The password is
2 NQFguest. Certainly, we can send that if
3 anyone needs more information.

4 I'll just go ahead and briefly
5 introduce our project team.

6 So, we have our new Project Manager
7 Quintin Dukes, who is sitting to my right. He
8 has just joined us about two weeks ago. So,
9 he's coming up to speed on one our more
10 challenging projects, certainly, but glad to
11 have him.

12 We have Ann Phillips, who is the
13 Project Analyst for the team.

14 I'm Lindsey Tighe. I'm the Senior
15 Project Manager. I was here in Phase 1 and I'm
16 back for Phase 3. And then, of course, Ashlie
17 Wilbon. Taroon, also will be joining us later.
18 So most faces are familiar at this point.

19 We'll get the slides caught up to
20 where I am, since I'm reading from them.

21 I'll just go through, briefly, the
22 agenda for the day. Obviously breakfast has

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1 happened already. We'll have Ann Hammersmith
2 lead the group through some disclosures of
3 interest and introductions.

4 Ashlie and I will run through a
5 brief project introduction and overview of the
6 evaluation process, and then we'll move right
7 into the evaluation of the candidate measures.

8 We do plan to get through all three
9 measures during today's discussion. So it
10 will be certainly, a very thoughtful day.

11 There is an optional happy hour at
12 6:00 p.m. at Mio, which is very close to your
13 hotel on Vermont Avenue. Feel free to join us.
14 We'll be there. I will just remind you all, as
15 I'm sure you know, NQF cannot pay for this happy
16 hour, but you're welcome to join us.

17 And then I will turn it over to Ann
18 Hammersmith, our General Counsel, who will do
19 some introductions and disclosures of
20 interest.

21 MS. HAMMERSMITH: Thanks, Lindsey.
22 I see a lot of familiar faces. So I think you

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1 know the drill, but I'm going to tell you again
2 anyway.

3 You received a form for us, it was
4 fairly lengthy, asking you about your
5 professional activities.

6 So, what we'll do this morning is,
7 we'll go around the table, ask you to introduce
8 yourselves and tell us if you have anything to
9 disclose.

10 We do not want you to summarize your
11 resume. We only want you to disclose things
12 that you believe are relevant to the subject
13 matter that the Committee will consider.

14 Just because you disclose does not
15 mean you have a conflict. A lot of people
16 think, "If I speak up, it means I'm conflicted."
17 It doesn't. A lot of this is disclosure. It's
18 pure disclosure, so that everyone knows where
19 you are coming from.

20 I want to remind you that you sit as
21 a individual. You don't represent your
22 employer. You don't represent anyone who may

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1 have nominated you for service on the
2 Committee.

3 One thing that makes NQF's process
4 somewhat unique is that we are not simply
5 interested in financial disclosures. Because
6 of the nature of the work we do, and that you
7 do, you may have served on committees as a
8 volunteer. No money may have changed hands.
9 Where what you did was relevant to the work of
10 the Committee, we would expect you to disclose
11 that.

12 In addition, we are particularly
13 interested in grants, research or consulting
14 that you may have done, but only if it is
15 relevant to the work of the Committee.

16 So, let's go around the table.
17 Tell us who you are, who you're with and if you
18 have anything you wish to disclose. And the
19 Chairs get to start.

20 CO-CHAIR LATTS: All right, well,
21 then I will start.

22 Good morning, everyone. I am Lisa

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1 Latts. I am a physician based in Denver,
2 formerly with WellPoint, now independently
3 consulting, and I have no disclosures.

4 CO-CHAIR ASPLIN: Good morning.
5 Brent Asplin, Chief Medical Officer with
6 Catholic Health Partners in Ohio, and I have no
7 disclosures.

8 MEMBER GELZER: Good morning.
9 Andrea Gelzer. I'm Chief Medical Officer for
10 AmeriHealth Caritas. We're a health plan.
11 So, one of the measure developers -- all of our
12 health plans are NCQA-accredited. Other than
13 that, I have no disclosures.

14 MEMBER PARE: Hi. I'm Carolyn
15 Pare, President and CEO of the Minnesota Health
16 Action Group. I sit on the NCQA Standards
17 Committee and do work with Minnesota Community
18 Measurement, but I don't have any conflicts.

19 MEMBER BAYEWITZ: Ariel Bayewitz.
20 I'm Vice President of Provider Analytics at
21 WellPoint. I used a lot of the NCQA measures
22 for payment models and reporting, but I don't

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1 have anything further to disclose.

2 MEMBER MCHUGH: Matthew McHugh.
3 I'm from the University of Pennsylvania and I'm
4 a health outcomes and policy researcher, and I
5 have no disclosures.

6 MEMBER STEPHANSKY: Joe
7 Stephansky. I'm with the Michigan Health and
8 Hospital Association, a trade and advocacy
9 organization, and I have nothing to disclose.

10 MEMBER RATLIFF: Good morning.
11 I'm John Ratliff, practicing neurosurgeon at
12 Stanford, co-sponsored with AANS and AMA.
13 I've got nothing to disclose. And I missed the
14 first meeting because of the snowpocalypse that
15 didn't actually come to be, so I'm glad I made
16 it out here this morning. Thank you, all.

17 MEMBER WALKER: I'm Lina Walker.
18 I'm with the AARP and I have nothing to
19 disclose.

20 MEMBER NELSON: Good morning.
21 Gene Nelson from Dartmouth. We have
22 subcontracts around quality measurement with

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1 CMS and Yale and BoozAllen, NCQA is part of
2 that, and working with grants or contracts from
3 PCORI and Robert Wood Johnson Foundation and
4 National Institutes on Aging, all of which go
5 to outcomes and cross-measurement. I don't
6 think there is any conflicts.

7 MEMBER NAESSENS: Good morning.
8 I'm Jim Naessens, a health services researcher
9 at Mayo Clinic, and I have no disclosures.

10 MEMBER GARRETT: I'm Nancy
11 Garrett, the Chief Analytics Officer at
12 Hennepin County Medical Center, and I'm serving
13 on the NQF Committee looking at the issue of
14 risk-adjustment and socio-demographic
15 factors.

16 So, I noticed in the comments, it's
17 going to probably come up today. So, I'm happy
18 to give people an update on where that's at, if
19 that would be helpful at some point today.

20 MS. CLARK: Hello. I'm Mary Ann
21 Clark from Intralign. Nothing to disclose.

22 MS. HAMMERSMITH: Okay, thank you.

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1 I understand there are some Committee members
2 on the phone. I will call your name. Cheryl
3 Damberg.

4 MEMBER DAMBERG: Yes, Cheryl
5 Damberg from RAND. I have nothing to disclose.

6 MS. HAMMERSMITH: Okay, thank you.
7 Jennifer Eames-Huff? Is Jennifer Eames on the
8 phone?

9 (No response.)

10 MS. HAMMERSMITH: Okay, Martin
11 Marciniak? Is Martin Marciniak on the phone?

12 (No response.)

13 MS. HAMMERSMITH: Herbert Wong?

14 MEMBER WONG: Yes, Herbert Wong
15 with the Agency for Healthcare Research and
16 Quality, and I have nothing to disclose.

17 MS. HAMMERSMITH: Okay, thank you.
18 I just want to remind you of a few additional
19 things.

20 We sent you, in addition to the
21 general disclosure of interest form, you were
22 given measure-specific disclosure of interest

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1 forms. My understanding is that no one has any
2 conflict there. If you think you do, or
3 something has changed, please speak up when
4 that measure is considered.

5 The last thing that I want to remind
6 you of is that we rely on all of you to help us
7 make our conflict of interest process
8 effective.

9 So, if you were sitting there, you
10 think that you may have a conflict, you think
11 that one of your fellow Committee members may
12 have a conflict, you think somebody is acting
13 in a biased manner, please speak up. We don't
14 want you just sitting there thinking, "This
15 isn't quite right," and not telling us.

16 So, if you do want to raise anything
17 like this, you can always raise it openly in a
18 meeting. You can go to your Co-Chairs, who
19 will go to NQF staff. Or you can go directly
20 to NQF staff.

21 So, based on that, based on the
22 disclosures this morning, do any of you have

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1 anything that you want to discuss regarding
2 disclosures or any questions of each other?

3 (No response.)

4 MS. HAMMERSMITH: Okay, thank you.

5 MS. TIGHE: All right, thank you,
6 Ann. So, moving onto the next slide. Okay,
7 we just wanted to give a brief overview as to
8 where we've been and where we are currently.

9 Okay, so, this project is a
10 three-phase effort, as many of you are well
11 aware.

12 In the first phase, we looked at
13 total cost, non-condition specific per capita
14 or per hospitalization episodes. One measure
15 was endorsed during this effort. It was the
16 Medicare spending per beneficiary measure.

17 In Phase 2, we looked at
18 cardiovascular condition-specific per capita
19 and condition-specific episodes. As you have
20 been updated over email, those three measures
21 were recommended and they're out for NQF member
22 vote at this point in time.

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1 And then today, we're focusing on
2 Phase 3 of the pulmonary and other
3 condition-specific per capita and
4 condition-specific episodes.

5 The next slide, we've got just a
6 little bit more detailing of the three -- oh,
7 is there one before this?

8 MS. WILBON: Just give us a second.
9 I think this may be a different version of
10 slides that we uploaded. Just give us a second
11 to switch this over.

12 MS. TIGHE: Okay, well, I'll just
13 speak to them while we're looking at the slides.

14 So, as I mentioned, all three
15 measures that were submitted to Phase 2 were
16 recommended for endorsement.

17 The first measure, 1558, which was
18 the relative resource use for people with
19 cardiovascular conditions, was the NCQA
20 measure that was recommended for endorsement
21 during the in-person meeting.

22 2431 and 2436, which were the

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1 Yale/CMS measures for hospital level
2 risk-standardized payment for AMI and for heart
3 failure, were initially in the gray zone, where
4 consensus was not reached during the in-person
5 meeting. After reconsideration on the
6 post-comment call and some additional
7 discussion with the developer, these measures
8 were re-voted on after the commenting period.

9 The AMI measure was recommended
10 with 14 'yes' votes and seven 'no' votes, which
11 would be a 66.67 percent approval rate, which
12 puts us into the recommended for endorsement.

13 2436, the heart failure measure, it
14 was recommended by 13 Committee members and not
15 recommended by eight. At 61.9 percent, it
16 squeaked by into a recommended measure.

17 So, all three of these have gone out
18 for vote as recommended for endorsement by the
19 Committee.

20 As you know, they're out for NQF
21 member voting. So, we'll see where that comes
22 back, if we reach consensus with our membership

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1 or not.

2 If we do reach consensus, it will go
3 on to CSAC consideration during their July 9th
4 meeting. If we don't reach consensus, we'll be
5 going out to our stakeholder councils, getting
6 some more input, understanding the issues and
7 having some rehashing, similar to what we did
8 for the Medicare spending per beneficiary
9 measure.

10 So, that's kind of the update on
11 Phase 2. Are there any questions or comments
12 before I move on?

13 (No response.)

14 MS. TIGHE: Okay, so, moving into
15 Phase 3, we do have three measure submissions
16 today.

17 There is the relative resource use
18 for people with asthma, relative resource use
19 for people with COPD, and then the hospital
20 level risk-standardized payment associated
21 with a 30-day episode of care for pneumonia.

22 The first two, the relative

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1 resource use measures, are maintenance
2 measures. They were recommended for
3 endorsement during what was actually the first
4 phase of this work, which may not have involved
5 most of this Committee, but was several years
6 ago.

7 Just walking through the timeline.
8 At this point, we're at our in-person meeting,
9 of course. This draft report, as we come out
10 of this meeting, will be posted for NQF member
11 and public comment August 14th through
12 September 12th.

13 You all recently should have
14 received a calendar update with a new
15 appointment for the call to review and respond
16 to comments, which will be on September 24th.

17 And then the draft report will be
18 posted for NQF member vote in October, will go
19 our Consensus Standards Approval Committee in
20 November, and then endorsement by the NQF Board
21 of Directors during late November or early
22 December.

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1 Okay, I will turn it over to Ashlie
2 for an overview of the evaluation process,
3 unless there are any questions.

4 MS. WILBON: I'm just going to
5 pause for a second give Ann a chance to upload
6 the slides. I think it will be easier for you
7 guys to follow along if you have something
8 visual to look at.

9 But a lot of it is the same material.
10 It's really just a refresher. I tried not to
11 regurgitate the criteria, but really just give
12 you some key guiding questions for things you
13 should be thinking about as we evaluate each of
14 the criteria.

15 We have given you the algorithms
16 that we had you guys working with on the last
17 meeting, which caused a lot heartache, which we
18 recognize.

19 So, it is in your packets for
20 reference, but, you know, if you have kind of
21 questions or you want to kind of see what types
22 of things you should be thinking about as we're

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1 having the discussion around the criteria for
2 each of the measures, it's there for your
3 reference. But we're not going to structure
4 the discussion so much around the algorithm,
5 per se, but we will kind of refer to it here and
6 there to make sure we're staying on track with
7 what we should be evaluating for the criteria.

8 So, we heard you guys and we
9 recognize that operationalizing isn't always
10 as easy when you're in the moment. So, we'll
11 do our best to guide you through that process.

12 And, as always, you guys have been
13 doing this for a while, but if there are
14 questions and clarifications, you can
15 certainly do that along the way.

16 The other thing that we wanted to do
17 to kind of start this phase off is, because you
18 guys have been reviewing these measures, you're
19 getting so good at it at this point, the
20 measures that we reviewed in Phase 2 are from
21 the same developer. They essentially used the
22 same methodology to structure the measures.

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1 And we've already had a work group
2 call, as well, where you guys had an opportunity
3 to discuss some of the information that the
4 Technical Expert Panel came up with, and have
5 a little bit of early discussion about the
6 measures. Which was also something that we
7 integrated as a result of the feedback that you
8 gave us last time in wanting to get a little bit
9 more into the measure before the meeting, so
10 that you could kind of have a little bit more
11 thoughtful discussion at the meeting.

12 So, hopefully you found that
13 helpful. And so we'll pull up a slide shortly
14 that will show some of the main issues that
15 we've encountered over the evaluation of these
16 measures, and just have a little bit of
17 discussion on where the Committee stands on
18 some of these issues, so that we're not kind of
19 rehashing the same issues over and over again.

20 There may be some kind of broad
21 agreement that the Committee has on some of
22 these issues, like hospital transfers, who

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1 accepts responsibility for cost for patients
2 that are transferred from Hospital A to
3 Hospital B. Where we stand on some of the
4 attribution and some of the risk-adjustment
5 challenges.

6 And some of these don't have
7 answers. We recognize that, and we've gone back
8 through the reports to kind of see how we've
9 characterized the Committee's responses to
10 some of these other issues that have come up
11 before, and there aren't really answers.

12 But we just kind of want to have an
13 open discussion about some of these issues, as
14 we already know that, given the similarity of
15 these measures to the measures we've already
16 discussed, that a lot of these issues will come
17 up again. And so maybe there is kind of some
18 broad agreement that we have on how the
19 Committee would like to handle these issues as
20 they come up in the measures, so that our
21 discussion, when we get to the actual measure,
22 is a little bit easier.

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1 So, with that, I'll just point out
2 some of these issues. Again, I pointed out the
3 approach to transfer patients. We've talked
4 about attribution, risk-adjustment.

5 In the last phase, there was concern
6 again, particularly with the Yale/CMS
7 measures, around the R-squared value, whether
8 or not it accounted for enough of the variation.

9 We've also had discussions around
10 SES, which Nancy has graciously offered to
11 provide the Committee with an update on where
12 that Committee is. But we've kind of put that
13 on the back burner for now, until we have some
14 additional guidance.

15 We are kind of working with the
16 criteria that we have for now, and NQF is not
17 changing the risk-adjustment criteria at this
18 point, until we've seen this other kind of
19 parallel effort through.

20 The other issue that has come up is
21 the handling of deaths and whether or not the
22 cost for death should be included or excluded.

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1 Pharmacy data has been another
2 issue. Some of the measures have not had the
3 capability, but I think particularly with the
4 CMS measures, of including Part D claims, which
5 are for pharmacy.

6 And the linking quality and cost
7 issue has always been an overarching issue with
8 these measures, and we do have also another
9 parallel effort going on with that, as well.
10 We'll spend a lot more time talking about that
11 in the agenda that's planned for day two, and
12 to give us some guidance on where we go with that
13 piece.

14 But just with that brief overview,
15 I'd like to kind of just open it up and hand it
16 over maybe to Lisa and Brent to gauge whether
17 or not the Committee has any thoughts on these
18 issues and how we might broadly approach the
19 discussion on some of these issues as we move
20 forward.

21 CO-CHAIR ASPLIN: Okay.

22 MS. WILBON: Sorry, or if there are

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1 additional things that you think should be on
2 this diagram that we haven't included, feel
3 free to add those, as well.

4 CO-CHAIR ASPLIN: Thank you,
5 Ashlie. So, we have the slide in front of us.
6 Are there any of the bubbles that you see here,
7 the different issues that Ashlie just walked
8 through, that any of you would like to have a
9 conversation about right now?

10 CO-CHAIR LATTS: Or is there
11 anything that's missing that we've had issues
12 with?

13 CO-CHAIR ASPLIN: Some of these, to
14 me, end up falling into a couple of different
15 general categories.

16 Like for example, the transfer
17 issue seems to be sort of almost a policy issue,
18 as a Committee, that we settle on one way or the
19 other and deal with.

20 Pharmacy data, on the other hand,
21 may be something that we ask for in future
22 measures, given that, currently, the

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1 variability in enrollment in Part D and the
2 reporting of it would unfairly penalize some
3 hospitals and not others.

4 So, it's really not fair to put it
5 in now. But perhaps, over time, if there is any
6 other way to manage that, it may be something
7 that would be of interest.

8 CO-CHAIR LATTIS: In looking at
9 this, it sort of strikes me that there is a bunch
10 that are around the inputs. There are several
11 that are around what=s done and how the data is
12 treated, and then there=s the outputs. You
13 know, what do you with the information and how
14 do you use that? And we've had a lot of
15 questions and concerns about that in these
16 meetings, although it's sort of come up
17 repeatedly that there is not much we can do
18 about it, essentially, besides be as true as we
19 can to the measure and then put it out there and
20 see how the universe uses it.

21 MEMBER GARRETT: So, I'd be
22 interested in a quick summary of the linking

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1 quality and cost work. I haven't had a chance
2 to read the draft report. Would anyone be able
3 to give us a summary?

4 MS. WILBON: Sure. So, that's an
5 effort that we've been working on, again,
6 parallel to this work that's funded by the
7 Robert Wood Johnson Foundation.

8 We convened some experts. I think
9 some of you guys were on that Committee. Maybe
10 not. There are some people who are on this
11 Committee who are serving on that piece.

12 Wait, Joe, you're on that, right?
13 The linking cost and quality.

14 So, feel free to -- and Herb, as
15 well. Thank you. So, feel free to chime in if
16 I miss anything, or you'd like to add.

17 We basically convened the experts
18 to really think about some of the
19 methodological challenges around actually
20 combining cost and quality measures, and also
21 thinking about some of the pros and cons or the
22 different approaches that are out there.

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1 We asked the authors, Andy Ryan, who
2 is actually on this Committee, and Chris
3 Tompkins were the authors, and they did a really
4 nice environmental scan of some of the
5 approaches that are out there in the field for
6 different entities who are combining cost and
7 quality signals in different ways, and
8 characterizing them so that there is some order
9 or some understanding about the pros and cons
10 of the different approaches, how efficiency is
11 measured, what the thresholds are set at. And,
12 really, in the different ways that the measures
13 are linked, it gives you different types of
14 information.

15 You know, if you set the quality
16 threshold at a certain point and then compare
17 on cost, or if you set the cost threshold and
18 then compare on quality, whether or not the
19 providers are efficient, they really end up in
20 different quadrants. So, kind of comparing
21 the pros and cons and laying out some of the
22 differences in the approaches.

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1 They also provided some operational
2 guidance for NQF on terms of where they would
3 recommend that we go in the future, in terms of
4 evaluating the linkage of cost and quality
5 measures. And that's really something that
6 we're going to spend some time talking about
7 tomorrow, because, really, we kind of feel like
8 that is the foundation of what this group was
9 initially established to do.

10 We, initially, for those of you that
11 have been with us from the beginning, this was
12 called the Efficiency Committee. And that was
13 because, ultimately, the goal for us always was
14 to get towards efficiency and value, but we
15 really hadn't gotten to the point yet where we
16 were ready to say what we were asking for when
17 we were saying we were evaluating efficiency
18 measures.

19 So, this report has really helped
20 us, I think, get a lot closer to doing that. But
21 I think there is still probably a few questions
22 we'd like some input from you guys on, and we

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1 need to think through a little bit more about
2 how we operationalize that, what is it that NQF
3 will be endorsing, do we change our current
4 process for evaluating resource use measures by
5 asking for some additional information about
6 how those measures would be linked to quality.

7 You know, so, there is a lot of
8 there. We're still trying to work it through
9 and see what the implications are for our
10 process. But if you get a chance tonight, I
11 would really suggest reading the paper. It's
12 a good read, and I think it will help the
13 discussion tomorrow, as well. So, does that
14 help, Nancy?

15 MEMBER GARRETT: That's very
16 helpful. Would you send us the link, so that
17 we could --

18 MS. WILBON: Yeah, it's in the
19 discussion guide. If you go on SharePoint, I
20 think it's linked in the discussion guide, but
21 we can also send out the actual report, as well,
22 if it's easier for people to just get to.

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1 So, is everyone settled kind of on
2 that bubble slide? There didn't seem to be a
3 lot of --

4 MEMBER GARRETT: So, if we don't
5 talk about those issues now, we can't bring them
6 up during the day?

7 MS. WILBON: No.

8 (Laughter.)

9 CO-CHAIR LATTIS: That=s right,
10 this is an all-inclusive list of everything we
11 can discuss.

12 MS. WILBON: Not at all. We were
13 trying to create some efficiencies, if there
14 were some to be had. But you guys are still
15 asleep a little bit, so that's fine. I know you
16 guys will get warmed up as we go.

17 So, the last point I just want to
18 raise is that, you know, we want to make sure,
19 as much as possible, that we are remaining
20 internally consistent. I think because these
21 measures are very similar to what we've done
22 before. There is the possibility, you know, as

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1 discussion evolves, that decisions are made
2 that may be contradictory or vary from where the
3 Committee has landed before. And that was kind
4 of also our effort at kind of laying some of the
5 issues out, to make sure that the Committee had
6 an understanding of where they land on some of
7 these issues and that they can be consistently
8 applied in the evaluation of the measures.

9 So, what we'll do is, throughout the
10 day, we'll just make sure that, you know, if
11 there are any check points, and staff and the
12 Chairs will be working together to make sure
13 that we're staying internally consistent and
14 kind of, you know, raising any questions, if we
15 feel like things are veering in that direction.
16 So, does that sounds fair? Okay.

17 I'm sorry, Lina?

18 MEMBER WALKER: Hi, Ashlie. Just
19 a quick follow-up comment to the point you made
20 about consistency.

21 I understand that the three
22 measures, the three Yale measures, were kind of

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1 created and developed very similarly, using the
2 same methodology.

3 But the conditions are different.
4 So, sometimes, even though the methods are the
5 same, the outcome can be different because, you
6 know, one condition might have a lot of
7 variation in severity, for instance. So, the
8 lack of an adjustment for severity might be more
9 of an issue for one measure, rather than
10 another.

11 And then, you know, things like not
12 having pharmacy cost. The pharmacy cost is a
13 really large input in the total cost of care for
14 particular conditions. You can imagine then
15 that might be more of a deficiency for one
16 condition rather than another.

17 So, I just wanted to mention that,
18 because there are reasons why, you know, votes
19 might be different even if the methodology were
20 the same.

21 MS. WILBON: That's a very good
22 point. Thanks, Lina. And we certainly

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1 recognize that. I think as long as there is,
2 you know, adequate discussion and there is
3 justification for that, I think we're perfectly
4 fine with that. Anything else?

5 Okay, next slide. So, here are
6 four criteria. We'll focus, again, on
7 importance to measure and report, scientific
8 acceptability, feasibility, and use and
9 usability.

10 Again, we're not going to spend a
11 lot of time on these, but, again, the goal is
12 to make sure that the topic of the measure is
13 important to measure, that there is potential
14 for driving improvements.

15 Scientific acceptability is really
16 focused on ensuring that the measure is
17 reliable and valid.

18 Feasibility, we want to make sure
19 that there is not an undue burden to implement
20 the measure.

21 And with the usability and use
22 criteria, we're looking to make sure that the

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1 outcome or the results are usable. And in
2 particular, with cost and resource use
3 measures, we're also looking at the issue
4 around transparency, the ability to kind of
5 understand what's behind the measure.

6 MEMBER BAYEWITZ: In terms of is
7 the measure important, you know, a lot of the
8 RRU measures focus on rolling up at the plan
9 level.

10 So, if we feel as though that isn't
11 a good way to evaluate, would that go at the use?
12 Or would that go as that -- the first -- could
13 you just go back a slide? No, the one before
14 that. The one that was showing -- yeah, there
15 you go.

16 So, important to measure import is
17 a must-pass, whereas usable is not a must-pass.
18 So, if the way that they're using the measures
19 to evaluate plans, is that going at usable or
20 is that going important to measure?

21 So, theoretically, that measure
22 could be used -- you could roll it up at multiple

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1 levels and one could be important to measure for
2 a certain purpose, but the way that it's being
3 submitted, you know, we might feel that's not
4 the case.

5 MS. WILBON: Yeah, I would say the
6 importance criteria is more focused on the
7 topic areas.

8 So, for example, with the RRU
9 measure, they're measuring total cost for
10 asthma patient for the course of the year.

11 So, the question would be is it
12 important to measure all the cost that an asthma
13 patient would use for a health plan over the
14 course of a year, and is there room -- or is
15 there potential for driving improvement in that
16 area?

17 So, it's more about the topic area,
18 and I would say less around the actual approach,
19 which may actually go more into the validity and
20 the usability criteria, in terms of how
21 they've actually structured the measure to
22 measure that, and whether or not that is the

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1 right approach. Does that make sense or no?

2 MEMBER BAYEWITZ: It does. So, if
3 you feel as though it's important to evaluate
4 asthma costs, right, to look at that in terms
5 of giving feedback to a provider, let's say a
6 large organization, do you feel as though that
7 is helpful beyond quality, right?

8 But you feel as though when you roll
9 it up to a plan level, it's not -- it's not
10 important because it's not actionable. There
11 is nothing that the plan can do that's clear.

12 Is that -- is it no longer
13 important, because that's the way that they're
14 currently submitting the measure or is it still
15 important because one could theoretically look
16 at that measure and use it for something else?

17 MS. WILBON: I would say -- I don't
18 want to split hairs here -- but I would say the
19 latter part, in terms of whether or not it's
20 actionable really is kind of a usability
21 discussion.

22 MEMBER BAYEWITZ: Okay.

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1 MS. WILBON: And then we're trying
2 to kind of parse out with the importance of
3 whether or not, you know, it would be important
4 to measure costs for asthmatics over the course
5 of the year and whether or not there is enough
6 variation in cost for those patients that,
7 measuring cost in that area would, in some --
8 somehow illuminate variation or help us to
9 improve the variation and cost in that -- for
10 those patients. Does that help?

11 MEMBER BAYEWITZ: Okay.

12 (Off microphone comment)

13 MS. WILBON: Okay, does that help?

14 MEMBER BAYEWITZ: Yes, it helps.

15 MS. WILBON: Carolyn you --- okay,
16 you have this? Okay, I didn't know if you were
17 giving a look like, "That didn't make sense."

18 MEMBER BAYEWITZ: No.

19 MS. WILBON: Okay.

20 MEMBER PARE: I'll comment on the
21 look, since I'm making the face, and I just
22 think it's an interesting thing to think about

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1 because as I've looked at these cost and
2 resource use measures and the issue of
3 importance, there is a number of different ways
4 to look at it, because so much depends on for
5 what purpose and by whom, and that's not
6 globally applicable.

7 MEMBER BAYEWITZ: Right, and just
8 as a bubble, to add to your bubble, I mean, I
9 think just from speaking from a plan
10 perspective, the more cost measures that we can
11 have that are in fact actionable, that would be
12 helpful, and I think even though we're not
13 saying it's a must-pass, I mean, if we're only
14 looking at three measures every, you know, six
15 months or whatever number of months, and we're
16 saying -- and maybe as a group, we don't all
17 agree about this.

18 But if we do say, "This is not
19 actionable. There is nothing you can do with
20 it," it is technically, you know,
21 scientifically acceptable, and why -- just from
22 a prioritization standpoint, why would we put

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1 those four, I mean, just into in terms of
2 spending out time?

3 CO-CHAIR LATTS: I think that also
4 starts to get to the issue which we've touched
5 at in previous meetings and I suspect we'll get
6 to tomorrow, which is that we're not really
7 getting the measures we want.

8 You know, we're reviewing and
9 spending a lot of time reviewing the measures
10 that come our way, and you know, we've had this
11 in basically, every single Panel I've been on,
12 which is that NQF is essentially a passive
13 process.

14 We've put out a call for measures
15 and then we review what we get in, without the
16 ability to say, "These are the measure we want,"
17 and nobody is developing them, and so, I think
18 it's an ongoing frustration of how do we get
19 more measures that are aligned with what -- you
20 know, at least the Committee, and there is a
21 fair amount of expertise on this Committee, the
22 measures that we want?

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1 CO-CHAIR ASPLIN: Larry?

2 MEMBER BECKER: so, Lisa, I agree
3 with you. The question is do we have a list of
4 the measures we want, and can we create that and
5 put that out, so that when people are thinking
6 about it, they develop the measures that we
7 want?

8 CO-CHAIR ASPLIN: Gene?

9 MEMBER NELSON: I agree with both
10 of those comments that were just made, and
11 perhaps tomorrow is a chance to specify the
12 measures that we want.

13 Getting back to the health, we're
14 warming up, I think.

15 CO-CHAIR ASPLIN: We'll get to the
16 measures by noon.

17 MEMBER NELSON: Getting back to the
18 health plan level and is that actionable or not.

19 I find that Dartmouth-Hitchcock
20 health system and we have a lot of asthma
21 patients, which we do, and if the health plan
22 provides us with information that tracks total

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1 cost per year, that sometimes is in our system
2 and sometimes is out of the system, that's
3 helpful to us.

4 I would say that could be
5 actionable. We can bring it down to the level
6 of the health system. We can look at the care
7 teams that are responsible for those asthma
8 patients. We can look at their patterns of
9 care, and if they're out of line, higher cost
10 and lower benefits, we can do something about
11 it.

12 MEMBER BAYEWITZ: And like I said,
13 I could see why an RRU would be helpful to a
14 provider system, and from a health plan
15 perspective, if I could effectively quantify
16 RRU's at a system level and whether that
17 statistically is meaningful, I don't know.

18 I could understand that, because
19 providers could actually drive a lot of these
20 things and providers could evaluate whether
21 certain resource use makes sense or not.

22 Again, we don't know if more is

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1 necessarily bad in certain cases. But the way
2 that it's being used, at least to my
3 understanding here, is rolling it up at a plan
4 level. It's not looking at Dartmouth, but
5 looking at an overall, you know, Aetna versus
6 United, and saying at a plan level, or WellPoint
7 or some other Blue, and saying at a plan level,
8 what is the observed versus expected? You
9 know, who is "better" or who has higher use?
10 And to me, that -- I don't know if it's
11 actionable. I don't know what you do with it.

12 I mean, some of these, I mean, we'll
13 get to it when we talk about, you know, COPD,
14 but you know, 40 percent of plans moving two
15 quartiles, you know, for an observed versus
16 expected measure, I mean, what do you do with
17 that?

18 So, again, that's why I'm wondering
19 -- I could see it might be important, if
20 scientifically we said, "It can be evaluated at
21 provider level," and then I would say 100
22 percent, but if I'm not seeing that, if what I'm

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1 seeing is more of the scientifics around at a
2 plan level, to me, that, I just don't -- I don't
3 see why an employer, for example, would, you
4 know, care as much.

5 You know, to me, they would care
6 about what is the quality and they would say
7 what is the actual cost, but a resource use,
8 which is where you strip out unit costs, I don't
9 know what they would do with that.

10 CO-CHAIR ASPLIN: Helen?

11 DR. BURSTIN: Good morning,
12 everybody. Helen Burstin. Sorry I was late.
13 Larry and I were having a chat this morning
14 about consensus with Chris Cassel.

15 Just a quick reflection on the gaps
16 piece, and this does come up pretty often.

17 I think one of the challenges --
18 there are several challenges here. I think one
19 of the biggest challenges is, we often times
20 have lists of measure gaps that are frankly, not
21 specific enough.

22 I mean, people just put out lists

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1 saying, "We need more cost research use
2 measures." That isn't enough really, I think
3 enough of a signal for the developers to really
4 kind of dive in.

5 The second thing is, we do still
6 have significant data limitations.

7 Now, a lot of what you see being
8 brought forward to you is based on what is
9 available at this time, in terms of data. So,
10 I think some of this is also thinking
11 prospectively about how you could use different
12 data to bring it together from different
13 sources, to make some sense of this.

14 So, I think for example, the
15 pharmacy conversation is an important one, of
16 how you begin pulling in those streams of
17 pharmacy claims data, and the third piece of
18 this is that we also need to start thinking
19 about what is actually being used in the field,
20 perhaps more local or regional initiatives or
21 state initiatives, that have been useful, that
22 have moved the needle and start prospecting for

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1 those measures.

2 I was just on a Panel with Arnie
3 Milstein, Dana Safran and Jill Yegian from IHA
4 at AcademyHealth, and it was really interesting
5 to see the cost measures that IHA and each of
6 them use.

7 So, I think we need to increasingly
8 start looking at what's being used on the ground
9 as a starting point, rather than assuming
10 everything has to be built de novo from the
11 ground up in terms of new measures.

12 So, this is where we really look to
13 you, as you know where there might be good
14 examples of cost resource use or even optimally
15 efficiency measures that could be brought
16 forward and that hopefully, work with our
17 measure developers to see if that looks
18 promising, would they want to try to move that
19 into being a national standard.

20 But again, it's very easy to be
21 negative about the measures before you, but
22 keep in mind, they're there mainly because of

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1 data limitations. This is the best they could
2 do to date. You know, none of the developers
3 before us have been static. They've all tried
4 to improve on these measures and make them
5 better and better.

6 So, just keep that in mind, that
7 these are often times based on best available
8 at this time, and if you want to push further
9 and say what we need, be very specific, would
10 be my recommendation.

11 MEMBER BECKER: So, all of these
12 things are really important, and they are about
13 signals, I believe, to patients and providers
14 about where to go, but they'll never be perfect.

15 I don't know if anyone has ever run
16 a sales organization, but you put out an
17 incentive plan and the sales people figure out
18 how to game it. I mean, it's like
19 instantaneous, right? They figure out how to
20 work the incentive plan.

21 So, I think the best for us is to
22 create measures and signals that are

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1 directionally correct to move people in the
2 right direction, at least for my health, that's
3 what I want.

4 I want a signal. I want a measure.
5 We're never going to get it perfect, but we've
6 got to move to something that is better than a
7 random walk for patients and providers, so they
8 can prove the system, so we can get better care.

9 So, we focus a lot on the details,
10 but directionally, I think it's really
11 important to move some of these things forward
12 and understand their implications.

13 MEMBER GELZER: Thanks, Brent.
14 This is a journey. For some of us, this is a
15 long, painful journey, but that said, and one
16 of my comments about the relative resource
17 measures was the issue of unit cost.

18 But I think from a scientific -- I
19 mean, if the measure is valid from a measurement
20 perspective, and we get to price transparency
21 of some sort and get through all that
22 proprietary stuff, if you add the actual cost

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1 of the drugs and you add the actual costs at each
2 hospital or for each DME or for each service
3 into the measure, they become very powerful and
4 actionable.

5 So, I agree with you. This is --
6 you know, this is a step in our journey, and I
7 don't -- I think we need to make it very clear
8 that we expect the journey will accelerate and
9 continue, and we will get additional
10 information, but I think these measures are
11 certainly good enough to go forward.

12 CO-CHAIR ASPLIN: John and then
13 Gene.

14 MEMBER RATLIFF: It's something
15 I'm having an issue with, with evaluating
16 these, especially the asthma measure. How do
17 we reconcile changes in NQF policy, while these
18 measures have been developed?

19 Like now, we have risk-adjustments
20 for socio-economics, which hopefully we'll be
21 talking about. That, to me, seems like it's
22 only high-impact for that asthma measure, and

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1 yet, the developers who are working on this
2 measure were doing it kind of in parallel with
3 the NQF process of developing the
4 risk-adjustment strategy, which we have now.

5 Do I ding the developer because they
6 didn't bring in socio-economic factors with
7 regards to evaluation of asthma, which I think
8 would be pretty high impact, or do we give them
9 kind of the benefit of the doubt because they
10 weren't party to or knowledgeable of what NQF
11 has now endorsed, or NQF is developing, I should
12 say, with regards to --

13 CO-CHAIR LATTS: And in fact,
14 historically, they've been specifically told
15 not to adjust for SES. So, they weren't
16 allowed to.

17 DR. BURSTIN: One comment on that.
18 The report is still -- has not yet been
19 approved. So, we're still acting on the
20 current state, and it's still, as Nancy knows
21 well, still being edited up to the very last
22 moment.

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1 CO-CHAIR ASPLIN: Gene?

2 MEMBER NELSON: On the issue of
3 level of analysis and aggregation, one of the
4 points underneath the statement that I made, it
5 might be consistent with what Larry Becker was
6 saying, is this idea of parsimonious, powerful
7 set of measures that go to value, and that
8 create the conditions at lower levels, that
9 provide the opportunity for innovation and
10 improvement, without overly -- being overly
11 restrictive.

12 So, if we have a parsimonious set of
13 measures at the plan level or the health system
14 level, and allow more detailed measures that
15 get drilled down and used internally and
16 operationally, we might be in a better
17 position, because we can easily have -- go from
18 1,000-plus measures to 10,000-plus measures
19 with different units of analysis being
20 prescribed, rather than creating the
21 conditions for the organizations to work
22 inside, to deliver better outcomes at lower

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1 real costs to society.

2 CO-CHAIR LATTS: I am just sort of
3 reflecting on this conversation and Helen, what
4 you had said about finding out what's on the
5 ground and in being specific, in terms of what
6 we at the Committee want, and it seems like
7 there is a real disconnect between sort of what
8 we at the Committee want, what's going on, on
9 the ground and what's going out to developers.

10 I mean, just that process is not --
11 we're not getting -- we on the Committee are not
12 getting the specific information of what the
13 plans and the providers are using at the ground
14 level. That's not going out to developers and
15 then frankly, there is not sort of the resources
16 to fund both at the NQF level and at the
17 developer level, because the plans and those
18 using these, I won't call them ad hoc, but not
19 -- non-NQF approved measures don't have the
20 resources that the developers have.

21 I mean, it's incredibly expensive,
22 as we know, to get a measure developed in the

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1 way that -- through the NQF process.

2 So, there is just a real disconnect
3 in this process and I don't know how to change
4 that, but it's not working.

5 DR. BURSTIN: We agree completely.
6 We really do need to think about how we have
7 better feedback loops from what's happening on
8 the ground, what's being used, what's moving
9 the needle, what's not. It's been a
10 frustration in how you find it and how you fund
11 it, and frankly, from the developers point of
12 view, there is not a whole lot of money for
13 measure development, as our friends at the
14 table at NCQA over there can attest to.

15 It is still really difficult, and
16 you're often times being asked to develop a
17 measure for a specific intended purpose, that
18 you believe is funded by CMS, which again,
19 limits the applicability to a specific intended
20 use.

21 So, it's a challenge, but you know,
22 I think we're hoping through a whole series of

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1 initiatives, to see if we can make more sense
2 of that, particularly in this phase, where I
3 think everybody really wants more, and try to
4 get a handle on that.

5 CO-CHAIR ASPLIN: The silver
6 lining in that phenomenon is to Gene's point,
7 that it has somewhat slowed down what
8 otherwise, would have been an exponential
9 explosion of measures.

10 Now, there is still an explosion of
11 measures, right? But the barriers to entry to
12 come through this process have been raised
13 significantly and it has both positive and
14 negative effects, I think, and so, we'll see how
15 that unfolds.

16 You know, I think if we're going to
17 put our two days together into a frame work, I
18 think this conversation, prior to us getting
19 into the measures is helpful, and then spending
20 the rest of this day to kind of work through some
21 of the similar issues that we've encountered
22 previously with the similar constructed

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1 measures, I think it's going to really help set
2 up a rich conversation for tomorrow, about what
3 we will look for over the long run, and I am
4 still interested in trying to understand how we
5 measure population-based acuity-adjusted
6 healthy base and the cost to produce health,
7 rather than the cost to produce care, over time
8 how can that paradigm shift? Not that we would
9 abandon measuring the cost of the care we
10 provide, but if our ultimate goal is to improve
11 on an acuity-adjusted basis, the health status
12 of a population would be very interesting to
13 understand.

14 What partnerships of payer and
15 delivery systems can provide the most
16 acuity-adjusted healthy days at the lowest cost
17 for populations? Larry?

18 MEMBER BECKER: Just a thought, and
19 maybe it's a slight turn off the topic, but in
20 the research world, there is this debate around
21 randomized control trials and observations
22 studies and that, and I wonder if for us, what

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1 we're doing is the RCT paradigm and out in the
2 world, there is the observational piece and
3 maybe we should figure out a way to do both, and
4 spend some time trying to figure out how do we
5 take what is actually in use, with their actual
6 results, and bring that forward, because as
7 opposed to trying the other way.

8 Right now, we're creating measures
9 and putting them in the field. Why don't we
10 take what's in the field and figure out if that
11 can be spread?

12 CO-CHAIR ASPLIN: Let's take a
13 moment here to see if either anyone else has
14 joined us on the phone or if either Cheryl or
15 Herb have comments.

16 Jennifer, have you joined us on the
17 phone?

18 MEMBER DAMBERG: I don't think
19 Jennifer has. This is Cheryl.

20 I think that this conversation is
21 really a useful one to have and I think it both
22 helps us get clear on what our expectations are,

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1 as well as sending signals to the field.

2 So, I'm looking forward to
3 tomorrow's conversation.

4 CO-CHAIR ASPLIN: Great. Herb,
5 any comments?

6 MEMBER WONG: No, I think that I
7 agree with Cheryl, that this conversation has
8 been incredibly helpful. So, I have really
9 nothing else to add to the conversation at this
10 point.

11 CO-CHAIR ASPLIN: And Martin, have
12 you joined us on the phone?

13 So, not to dive way into the weeds,
14 but we've got to dive way into the weeds here.
15 Cheryl and Herb, have we figured out a mechanism
16 for when you have a comment or a question, as
17 we move through the day?

18 Okay, you can raise -- we will be
19 looking at the chat. If you want to raise your
20 hand on the chat, and we'll get you into the
21 queue.

22 MEMBER DAMBERG: Okay.

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1 MEMBER WONG: Very good.

2 CO-CHAIR ASPLIN: And Ashlie and
3 Lindsey, can you remind all of us where we are
4 vis-a-vis the quorum and how are we going to
5 actually vote, or what are we going to do?

6 MS. WILBON: We're going to get to
7 that in just a second.

8 Let me just -- we've actually talked
9 a little bit about our -- or a lot about some
10 of these things. So, I'm going to keep going,
11 and Ann, if you could go to the next slide for
12 me.

13 This again, it's kind of the
14 question Ariel, that I was trying to get to, but
15 for importance, we're really asking will this
16 measure make significant contributions towards
17 understanding healthcare costs in the clinical
18 area. So, again, kind of at the topic level,
19 and whether or not the developers demonstrate
20 that there is variation and an opportunity for
21 improvement in that area, by using this
22 measure. Next slide.

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1 So, for scientific acceptability,
2 just again, highlighted some key questions or
3 things for you guys to consider as we're
4 discussing these elements of the criteria.

5 Particularly for reliability,
6 whether or not the measure specifications are
7 ambiguous, small same size, rare event, other
8 random areas like missing data, whether or not
9 those are occurring.

10 Threats to validity that should be
11 considered or conceptual or clinical
12 mis-alignment with, you know, expected
13 clinical course or something like that, or
14 evidence. If the measure is unreliable, it
15 can't be valid.

16 Whether or not the exclusions are
17 appropriate. Whether or not there is
18 differences in patient mix, which may attribute
19 a little bit to the risk adjustment and the
20 adequacy of that.

21 If there are systematic or missing
22 incorrect data, and then also, consideration of

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1 the costing approach and whether not based on
2 how they're attributing dollars makes sense in
3 the -- based on the measure intent. Can you go
4 back one slide?

5 So, in terms of testing, just want
6 to highlight again, we're asking you guys to
7 consider whether or not the appropriate method
8 was used, whether or not the scope of testing
9 was adequate.

10 In particular, a reminder that
11 face-validity is our minimum requirement for
12 the measure to pass. We're just asking that
13 the developer has demonstrated that there --
14 face-validity has been systematically assessed
15 and that through that, that they've
16 demonstrated that it was valid, based on their
17 assessment. And if you guys determine that the
18 measure for that particular criteria, in terms
19 of rating, would be at least a moderate rating
20 for that.

21 So, I know we've had discussions in
22 the past on whether or not their testing was

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1 adequate and whether or not the face-validity
2 demonstration has been adequately met, and so,
3 just want to remind us of where we are there.

4 Whether or not the results were in
5 acceptable norms. Again, this is one that's
6 come up around the R-squared value, with the
7 risk-adjustment of the risk model. Again,
8 whether or not the risk model has been
9 adequately calibrated.

10 So, you guys are obviously on the
11 right track, but considerations that we should
12 -- in terms of conversations we should be
13 having, as we go forward.

14 In terms of feasibility and
15 usability and use, again, the key thing for
16 feasibility, particularly because these
17 measures don't have any costs associated with
18 them, we're just asking whether or not there is
19 undue burden -- undue burden would be imposed,
20 in order to implement the measure.

21 That tends to be a pretty easy
22 criteria to get through, so we probably won't

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1 be spending a lot of time there.

2 Usability and use, I think is
3 somewhere where we will probably end up
4 spending a lot of time, and in our previous
5 discussions, I think -- and a lot of our other
6 committees, and Helen may have comments on
7 this, as well, is that, you know, and there is
8 discussions at other levels of NQF and whether
9 or not endorsement should be considered for
10 certain -- for the measure to be used for
11 certain purposes or certain applications.

12 We're not there yet. But we do, in
13 this criteria, ask you to consider how the
14 measure will be used, if there is a plan for how
15 the measure is going to be used or in the
16 application that is currently used, is it used
17 in an accountability application, particularly
18 for payment or public reporting, and then the
19 other question is about whether or not the
20 benefits outweigh the risks for unintended
21 consequences. I think that is a conversation
22 that we've had before, as well.

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1 Demonstrating whether or not the
2 performance has improved through the use of
3 this measure. So, through implementing the
4 measure, is there evidence or data that the
5 developer has been able to submit, particularly
6 for maintenance measures, as this is something
7 that we tend to rely more on, to see whether or
8 not there has actually been improvement in
9 care.

10 So, is there a usefulness in an
11 application implementation of this measure,
12 such that we're getting better information,
13 performance is improving over time?

14 Then the last piece that I mentioned
15 earlier is around transparency. Particularly
16 with these measures there is a lot of very dense
17 information around, you know, risk adjustment
18 and the specifications and the costing, and due
19 to our multi-stakeholder audience, we want to
20 make sure that there is a level of transparency,
21 particularly for those who are being measured,
22 and those who are using the measure, that that

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1 information, that result, can be kind of broken
2 down for other stakeholders to be able to
3 understand. So, that's another consideration
4 for you guys to think about.

5 And I would just add to the -- to
6 Ariel's point, which is not on the --
7 particularly on this slide, but around whether
8 or not the measure is actionable and usable for
9 those who are going to be using the measure or
10 being measured by the measure.

11 So, in terms of today's meeting, a
12 lot of these things are kind of a given, but
13 being prepared. Hopefully, everyone has had
14 an opportunity to look at the measures and have
15 something to contribute to.

16 If you have to take a call, an urgent
17 call, we understand, but we do have -- we have
18 strategically placed breaks. We will be very
19 -- we'll be making sure in taking care to make
20 sure that we do take those breaks on time.

21 We realize that you guys have lives
22 and jobs, and we want to give you an opportunity

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1 to handle any business, but as much as possible,
2 particularly with our quorum issues today, we'd
3 like as much as possible, to have everyone in
4 the room for as much of the meeting,
5 particularly during the measure voting, so that
6 we have all the votes that we need to be able
7 to move the process forward.

8 We've talked about kind of keeping
9 comments concise and focused, and where
10 possible, being efficient about our
11 discussion, so we're not repeating
12 information, being courteous of each other,
13 allowing others to contribute and I think
14 that's about it.

15 So, I think Lindsey, is that it?

16 MS. TIGHE: Okay, so, just as a
17 reminder, for the process forward, discussing
18 the measures, we'll ask our developer
19 colleagues to give a brief introduction to the
20 measure.

21 We'll have NQF staff provide an
22 instruction to the criterion that we'll be

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1 discussing, and then we'll ask the
2 lead-discussants to provide an overview of the
3 measure and a description of any submission
4 information, comments that were received
5 during the pre-meeting comment period or from
6 Committee members, and have them just kind of
7 provide an high-level overview of where the
8 preliminary ratings and comments came in, and
9 then open it up for Committee discussion, which
10 Lisa and Brent will facilitate.

11 We'll ask you after each discussion
12 of criteria to stop and vote. A little bit more
13 on the voting process in a few minutes, but from
14 there, we'll ask for the co-chairs just to
15 provide a brief summary of where the Committee
16 landed in their discussion, so that we can
17 ensure that it aligns potentially with the
18 votes, and that we have enough to substantiate
19 our draft report, as we write this after the
20 meeting.

21 The next slide, just a reminder for
22 the lead-discussants, hopefully this is not the

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1 first time you've seen this, if you a
2 lead-discussant.

3 We'll have Nancy and Joe for 1560,
4 Matthew and Mary Anne for 1561 and Janice and
5 Jim for 2579.

6 Andrea has joined our TEP in their
7 discussions, and so, if there are any questions
8 that relate to the TEP evaluation, which has
9 been provided to you in the worksheet or
10 anything related to the clinical
11 specifications for the measure, if it was
12 discussed, hopefully Andrea is able to answer
13 it. If it wasn't discussed, certainly she can
14 let you know. So, next slide.

15 Voting guidance and process. So,
16 next slide.

17 As you all know at this point in time
18 I'm sure, measure is recommended for
19 endorsement by the Committee when the vote on
20 the must-pass criteria and the overall vote is
21 greater than 60 percent. It's not recommended
22 when it's less than 40 percent, and then we have

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1 the -- kind of the gray zone, where we haven't
2 reached consensus, if the vote falls between 40
3 and 60 percent.

4 If we're in -- this will be a little
5 bit different. We will discuss each criteria
6 for the measure. Going into the next slide.

7 Okay, just to finish. Sorry, I've
8 got these in the wrong order for myself, but
9 just to finish on this point.

10 If consensus isn't reached on the
11 measure, we'll put it out for NQF member and
12 public comment. After the comment period,
13 we'd then ask you to reconsider the measure and
14 all of the comments that we received at that
15 point in time, similar to what we just did for
16 the Phase 2 measures.

17 Next slide. Here is what I wanted
18 to talk about.

19 So, as you may have noticed, we're
20 a little bit light on Committee members at this
21 meeting today. We have 14 of you in-person.
22 We have two or three who joining by the phone.

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1 NQF has defined a quorum as 75 percent of the
2 Committee members, which would be 18 members
3 for us.

4 So, we're not quite at a quorum of
5 Committee members participating. So, to
6 address this and to ensure that we have a
7 thorough discussion of the measures, get a
8 robust input on the measures, we're going to
9 have you discuss all of the criteria for each
10 of the measures. We're going to have you vote
11 via SurveyMonkey link, which Ann has emailed
12 out to you all.

13 So, we won't be getting live voting
14 results during this meeting. We'll just have
15 a discussion of each criteria vote and then move
16 onto a continued discussion.

17 After the meeting, we'll be holding
18 two conference calls for the people who haven't
19 been able to attend, where they'll be able to
20 join with the measure developers, and certainly
21 any of you are welcome to join too, providing
22 them with a meeting summary of this meeting.

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1 MS. WILBON: Can you use your
2 microphone, please?

3 MEMBER PARE: So, we're going to
4 vote today and they're going to vote later?

5 MS. TIGHE: Yes.

6 MEMBER PARE: Why don't we all vote
7 at the same time?

8 MS. TIGHE: They're not available
9 to participate today, and so --

10 MEMBER PARE: Yes, but they're
11 going to vote -- why don't we all vote later
12 then?

13 FEMALE PARTICIPANT: Because we're
14 not going to be on those calls.

15 MS. TIGHE: Well, if you wanted to
16 join the call and vote later, you potentially
17 could do that. We just thought it would be
18 easier --

19 MEMBER PARE: It just seems --

20 MS. WILBON: So, the reason we're
21 doing that is because we tend to have to bug
22 people a lot to submit after. We'd rather just

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1 get people's input while we're here. It just
2 saves a lot of like e-mailing back and forth
3 when people have to vote via SurveyMonkey, it
4 just -- and getting everyone on the call again
5 together, corralling, these space quorum
6 issues again, so --

7 MEMBER PARE: Is that a valid way to
8 vote though?

9 MS. WILBON: It's kind of what
10 we're faced with at this point.

11 MEMBER PARE: Okay.

12 MS. TIGHE: Yes, so, we'll giving
13 them the benefit of your discussion,
14 informing them via the summaries that we put
15 into our draft report, and then having the
16 opportunity for them to ask questions of the
17 developers.

18 MEMBER BAYEWITZ: Would there be a
19 way for us still to see live, what our general
20 consensus is here? I'm just thinking about the
21 last meeting, where there was a re-vote after
22 people saw the results.

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1 I wouldn't want to have a situation
2 where we vote and then they vote, and then we
3 find out, "Oh God, we need to do this again."

4 Because you know, if 75 percent of
5 us are all in agreement, mathematically it
6 won't matter for that one additional person.

7 MS. WILBON: So, the other thing to
8 keep in mind is that there will be an option to
9 re-vote after commenting. So, given that
10 every -- we have a quorum on that call and there
11 is an opportunity for everyone to participate,
12 depending on how the votes come out, you know,
13 there will be an opportunity to discuss again
14 and vote again, just like you guys did for the
15 Phase 2 measure.

16 So, we recognize it's not ideal, but
17 we're trying to figure out the best way to
18 accommodate getting everyone's vote and having
19 everyone have an opportunity to participate.

20 MS. TIGHE: Okay, so certainly, we
21 understand it's less than ideal. We also, to
22 your point, Ariel, we didn't want your votes to

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1 potentially sway those who haven't voted, so
2 that's the reason why we have the SurveyMonkey
3 link, just to kind of maintain that ability to
4 be impartial when voting.

5 Okay, next slide. So, at this
6 point, if there no more questions or
7 discussion, we are ready to move into the
8 consideration of the first measure.

9 So, we'll ask NCQA to come join us
10 at the table.

11 CO-CHAIR ASPLIN: Good morning.
12 Welcome, and we'll hear from the developers
13 first, 1560 relative resource use for people
14 with asthma.

15 MR. HAMLIN: So, my name is Ben
16 Hamlin. I'm the Director of Performance
17 Measurement at NCQA.

18 I'm going to discuss overall, kind
19 of the two measures together, because the
20 methodology and the reporting strategies are
21 the same for the resource use components of the
22 measure, addressing two separate conditions.

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1 These measures that NCQA reported
2 along side the HEDIS quality measures for the
3 same domain, for these same populations to get
4 to our value equation, and obviously, the
5 quality measures are slightly different for
6 each of the different domains.

7 The relative resource use measures
8 at NCQA are total resource use for members who
9 have been identified with a condition. So,
10 it's not either episode based or to be related
11 to the condition itself. It's all services
12 delivered during the measurement period.

13 We ask plans to use the standardized
14 pricing tables that we provide. So, it's not
15 actual cost. It's standardized costs which
16 helps us get around some of the issues with, you
17 know, price variation and market variations and
18 regional variations that occur, and it's a bit
19 of a Wild West in that regard. So, we use these
20 measures to compare health plan performance.

21 These measures are risk-adjusted
22 using the modified HCC's from CMS, and we

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1 provide the plans back their individual
2 expected information in detailed plan reports
3 every year, based on all plan submissions, and
4 currently right now, there are well over 1,100
5 plans reporting RRU for HEDIS. So, that's a
6 fairly substantial base of information that we
7 use to tackle these thresholds. So, I think
8 I'll just leave it at that.

9 CO-CHAIR ASPLIN: Very good. Any
10 high-level questions for the developers,
11 before we move forward to the criteria?

12 Next one, and then I would ask the
13 Committee, as we move through the various
14 domains for endorsement, if we could just try
15 to stay as disciplined as possible, to stay
16 within the domain and not bring in scientific
17 issues necessarily, while we're talking about
18 importance and et cetera. Sometimes,
19 these are open to debate. I certainly
20 understand that, but it would be much more
21 efficient, if we can keep all of our comments
22 in this same domain. We'll get to everything,

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1 as we move through it. Thanks.

2 So, we'll start with importance to
3 measure and report.

4 MS. WILBON: So, the first criteria
5 for 1a for importance is around whether or not
6 a -- sorry, whether or not there has been a
7 high-priority area that's been identified,
8 that this measure addresses or whether or not
9 the developers demonstrated that this is a
10 high-impact aspect of care, affects large
11 numbers. There is large variation, in terms of
12 cost of resource use in this area.

13 CO-CHAIR ASPLIN: Great, and we are
14 going to hand it over to our lead discussants.
15 I'll just call on the lead discussants and
16 again, ask them to stay to the criterion of
17 importance to measure and report, and while
18 we're preparing -- or if anybody has had trouble
19 getting to the SurveyMonkey link, maybe you
20 could raise your cards, so that we can solve
21 that for you, while we're moving through the
22 conversation.

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1 With that said, Nancy or Joe. Joe,
2 you're going to talk for the -- okay, go ahead
3 then.

4 MEMBER STEPHANSKY: One thing I
5 want to start right out with, given some of the
6 comments, the written comments that we got
7 back, is the misunderstanding about what it
8 means to be a plan level measure, because there
9 seems to be an emphasis upon going back to the
10 providers, because the providers are who the
11 patients, not interact with, but when -- and
12 we've been dealing with accountability at the
13 provider level for a long time, and it's kind
14 of refreshing to me, coming from the hospital
15 area, to run into measures that might
16 eventually develop into a way of defining
17 accountability for health plans.

18 Again, we do seem to have some
19 misunderstanding about what it means to have a
20 health plan level measure and how those are
21 actually being used in the field.

22 One thing that I will say is having

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1 dealt with some large insurers, the NCQA
2 measures, both the quality and the cost
3 measures are taken very seriously by the plans
4 that I interact with, and the fact that they're
5 willing to consider these things as credible
6 and actionable, are I think important to the
7 group.

8 I don't know if NCQA, if either of
9 you would want to add anything to that, about
10 the importance that plans attach to these. I
11 know that Blue Cross/Blue Shield of Michigan,
12 for example, has considered adding a specific
13 NCQA compliance committee.

14 I don't think they've put that into
15 place, but that tells you something about how
16 serious the health plans take these things, and
17 I know that they have used the data from NCQA
18 in looking at plan-benefit design.

19 So, there are ways in which this
20 data gets used, that we may not all be aware of.

21 MR. HAMLIN: So, I have two points
22 to make there.

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1 You know, one is that we do provide
2 the plans, very detailed plans, specific
3 reports that give them their benchmarks for
4 each of the individual service categories for
5 their peer group. So, it does provide the
6 plans kind of -- I don't know, a competitive
7 edge, but it give them competitive information,
8 if you will, to sort of see where their position
9 is at least, for the measurement time frame.

10 On the other hand, the plans only
11 submit aggregate information to NCQA. So, we
12 don't get the patient level/member level
13 detail.

14 So, it's hard for us to really
15 identify true quality opportunities, you know,
16 for each individual plan, even despite the fact
17 we have a huge amount of data from each plan for
18 each of these measures.

19 But you know, we have ideas of
20 where, you know, we can make suggestions, and
21 our plans can do much more sophisticated
22 analysis of their own data, using both the

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1 expected and true-cost data plugged into the
2 same formula to see, you know, their actual
3 position, relative to the benchmarks we
4 provide.

5 On the other hand, the people that
6 are very interested in these measures are very
7 much on the employer side, in the employer
8 community and the purchaser side, who like this
9 information because it gives them, even in the
10 broad perspective, of some of the value offered
11 for the price of the services that are being
12 provided by each individual plan.

13 So, you know, while individual
14 quality opportunities may be more difficult
15 than a traditional quality measure, you know,
16 there are many aspects of these measures that
17 people find very useful, depending on who the
18 stakeholder is.

19 MR. REHM: Can I add to that?
20 Thanks, Ben.

21 I'm reminded of Larry's comments
22 earlier about the -- I think he brought up the

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1 directional issue, and I think that by -- I
2 mean, this is a measure that's now -- we were
3 just looking at some of the old test data from
4 2003/2004.

5 So, the development phase was
6 incredibly long, and in that time, you know,
7 it's clear -- we're trying to send a signal,
8 NCQA tries to send many signals and it has a
9 portfolio of signal senders, if you will. This
10 is just one of them and it's in an area where
11 there is really a dearth of measurement.

12 We really are appreciative of the
13 fact that this probably isn't where we want to
14 land, in terms of getting true accountability
15 and getting at true cost, because those are --
16 they're slippery and there is not really yet a
17 consensus by all the stakeholders who are
18 involved in the process, to be as transparent
19 as we would hope.

20 But that frame is changing and these
21 measures or ones that may supersede or follow
22 it are going to change accordingly.

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1 We're reasonably sensitive to the
2 market and we don't want to have measures that
3 are no longer addressing important areas.

4 So, we understand the limitations
5 about that, but I think, from a signaling
6 aspect, to not have a measure or measures like
7 this in play, would be to really, from our
8 perspective and our mission perspective, to be
9 not doing our duty.

10 So, I appreciate all the comments
11 before that, but I just wanted to emphasize
12 that.

13 CO-CHAIR ASPLIN: Nancy, do you
14 have any other comments to add?

15 MEMBER GARRETT: Yes, just a couple
16 of things to add to those comments.

17 I think the question about the level
18 of analysis does come up every time we talk
19 about these measures, and I think it's a good
20 point. It is kind of refreshing to see
21 measures at the health plan level, but at the
22 same time, for actionability, how can this be

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1 constructed at the provider level? Is it
2 drillable, because really, what you're looking
3 at is a collection of providers and what they're
4 doing with their patients.

5 So, I think that's kind of a
6 question that some of the Committee members
7 raised.

8 There was also a point raised about
9 asthma, prevalence and treatment is different
10 in children versus adults, pediatric versus
11 adult. Would it make sense to have two
12 measures, this really aggregate set into one
13 concept? Does that make sense conceptually,
14 clinically?

15 So, I think that's another question
16 that was raised, and then the question about
17 identification of asthmatics came up here, as
18 well, which I think fits into this, you know,
19 in terms of the overall criteria for the
20 measure, some of the concerns about
21 over-identification, which I think that TEP had
22 raised.

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1 So, I'm not sure if this is the right
2 place or not to discuss that, but those are some
3 of the comments we got.

4 MEMBER STEPHANSKY: Yes, and that
5 last point, I think is quite important in that
6 these same definitions come up in different
7 committees, because those clinical measures
8 are -- in other committees we don't interact
9 with and, as the science changes over time for
10 example, we don't really have any way of
11 coordinating a response across these different
12 measures to get definitions changed, say at one
13 time, or you know, are we, as a Committee now,
14 if we see something wrong, do we have to raise
15 that and therefore, force other committees to
16 re-look at these definitions.

17 NQF, I don't believe, we don't have
18 a way of coordinating that, do we?

19 MS. WILBON: You mean broadly, the
20 definition of asthmatics?

21 MEMBER STEPHANSKY: Or here,
22 because we have a HEDIS measure or measures,

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1 that use the same definition. If we were to
2 challenge that definition here, what is the
3 consequence for those other measures, or is
4 there a way that we would look at the
5 definitions across multiple measures at the
6 same time, if there were a problem? I'm not
7 sure there is, this time around.

8 MR. HAMLIN: So, I mean, we did
9 participate in the clinical measures in the
10 first round, and the same issue keeps coming up
11 with the asthma definition for persistent
12 asthma through claims, which is why we keep
13 testing it and keep looking at it over the
14 years, to see if there is a better way to do it.

15 Right now, because we use claims
16 only for these approaches, this is the best
17 definition we can come up with, and it is the
18 most sensitive and specific for persistent
19 asthmatics from health plan claims that we can
20 come up with, and that's been sort of validated
21 over time.

22 That being said, we recognize there

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1 are some limitations to the definition and
2 there is probably a better way to do it, if we
3 can get more clinical information into the
4 definition for it, and this definition is
5 consistent across all of the HEDIS asthma
6 measures. The same population is identified
7 the same way, using the same claims.

8 So, we appreciate this feedback.
9 So, we continue to keep pressing and testing and
10 looking for better ways to do it, but right now,
11 this is -- you know, as I think was mentioned
12 earlier, is through claims that we have access
13 to, this is the most specific and sensitive
14 definition for persistent asthmatics that we
15 can get. It's not perfect.

16 But we do appreciate the feedback
17 because we do take that back and then build that
18 into our development process.

19 MEMBER STEPHANSKY: And I have some
20 confidence in the NCQA process, after having
21 followed some measures through your
22 organization, but I'm not sure that we can --

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1 I could have the same confidence in all measure
2 developers to keep looking at it. So, that's
3 why I'm asking about an NQF process for this.

4 MR. HAMLIN: Well, thank you for
5 that.

6 DR. BURSTIN: So, there are a
7 couple different responses to that.

8 First, you know, as part of when
9 asthma measures come up, and these guys lived
10 through this recently, the Committee does, in
11 fact, take a pretty close look at the
12 definitions of the populations.

13 Again, it's often complicated by
14 different data sources and issues along those
15 lines, but they try to get the numerator and
16 denominator, at least in terms of the science
17 and the population, as close as they can, and
18 you know, an important point that you said
19 several times was, given claims data, and I
20 think the real issue is now, moving and thinking
21 prospectively about what you could do with
22 eMeasures. There is a whole effort now, as

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1 part of this to create value sets and work on
2 harmonizing those value sets and NCQA has been
3 doing a lot of that work, as well.

4 So, I think some of that is coming,
5 but I think it's kind of the best we can do with
6 the data sources we have. That's part of the
7 problem.

8 CO-CHAIR ASPLIN: Andrea, any
9 comments from the TEP on importance to measure
10 and report?

11 MS. WILBON: So, the TEP didn't
12 really evaluate importance, per se. It was
13 more in the scientific acceptability portion.

14 CO-CHAIR ASPLIN: Yes, okay.

15 MS. WILBON: So, we can --

16 CO-CHAIR ASPLIN: Then open it up
17 to the full Committee.

18 MEMBER GELZER: I've got to get to
19 my notes, please.

20 Okay, so you want the TEP --

21 CO-CHAIR ASPLIN: If your comment
22 -- if your comments from the TEP perspective,

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1 I only was just going to you, to stay on this
2 criterion.

3 So, if you have --

4 MEMBER GELZER: Well, I actually
5 have a comment to -- I feel I need to respond
6 to a comment that was made here.

7 CO-CHAIR ASPLIN: Great. Why
8 don't you do that, and then we'll open it up to
9 the Committee.

10 MEMBER GELZER: Okay, very good.
11 Just a point of clarification. Health plans
12 deliver population-based strategies.

13 We manage costs and quality across
14 the continuum. We are, we have been, we
15 continue to be held accountable for both costs
16 and quality.

17 NCQA developed the first HEDIS data
18 set in the 1990s. So, we've been measured on
19 quality metrics and now, they're adding cost
20 metrics, and I think that's a natural
21 evolution, and again, I don't think they're
22 perfect, but I think they're certainly very

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1 well-constructed.

2 CO-CHAIR ASPLIN: Very good.
3 Cheryl, do you have a comment?

4 MEMBER DAMBERG: Yes, and tell me
5 if I'm straying into the next section, because
6 I wanted to talk about the measure intent a
7 little bit. So, am I straying?

8 CO-CHAIR LATTS: That's okay.

9 MEMBER DAMBERG: That's okay? So,
10 I had a question for NCQA because one of the
11 things that I was challenged with, if the goal
12 here is to marry costs and quality metrics to
13 create some type of value metric, it seems that
14 the quality measures are very narrowly
15 specified around asthma care, but yet this
16 measure, as constructed, looks more broadly
17 across all the care that an asthmatic gets in
18 a year.

19 And I sort of found somewhat of a
20 mis-alignment there, and what I wasn't quite
21 sure, because I didn't see any data -- if it was
22 there, I'm sorry if I missed it -- related to

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1 what proportion of the total costs for a given
2 asthmatic are asthma specific in a given year,
3 because I think that there is sort of lack of
4 specificity in this measure.

5 MR. HAMLIN: Yes, so, that's a
6 great point. You know, the strength of the
7 value equation is dependent upon both sides of
8 the equation and the asthma quality side is
9 certainly not as detailed, because we use the
10 existing measures that are available and HEDIS
11 said are only allowed for public reporting.

12 We've had additional conversations
13 about other services that could be included in
14 that quality composite, some of the prevention
15 and screening measures for immunizations and
16 things that might be appropriate for the asthma
17 population, that could be informative of that
18 quality dimension.

19 There are other additional measures
20 that are being developed for, you know,
21 patient-reported outcomes and patient
22 assessments for asthmatics, and people like

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1 that, that I think would be very important to
2 have in this, and unfortunately, until those a
3 fully developed, tested and available, you
4 know, for public reporting status, which I
5 think is still a little time away because of
6 data issues, really and truly, the quality
7 dimension for the asthma RRU is still quite
8 limited.

9 However, we think it's critical to
10 include it, and so, therefore we do include it
11 as part of our value equation.

12 Unfortunately, that's probably not
13 the answer you wanted to hear. We do not -- we
14 cannot look specifically because again, we get
15 aggregate information on the different patient
16 cohorts for the different populations at RRU.
17 We cannot split out the episode -- I'm sorry,
18 the condition specific treatment versus the
19 non-condition specific treatment, and then
20 again, that was kind of the decision that was
21 made early on in the development, in discussion
22 with plans and the committees, such as this one,

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1 because that is a rabbit hole that you continue
2 to spiral down, and you can get into
3 conversations about what is attributable and
4 what is not.

5 So, just looking at the total
6 resources for health plan use per year, to
7 manage populations, gives us a comparison model
8 for other plans who are managing, and assuming
9 that using the risk adjustment methodology, the
10 management strategies and the patient
11 severities and things are relatively
12 comparable, using a fairly specific
13 risk-adjustment model, that the results can
14 still be compared to -- you know, within the
15 peer groups.

16 MEMBER DAMBERG: So, is there a
17 reason you didn't proceed with an episode based
18 approach?

19 MR. HAMLIN: There is, because the
20 idea of, you know, episodes attributed to the
21 condition became sort of endless debate.

22 You know, the examples that I use

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1 are, you know, asthmatic attack and like, child
2 fell of the monkey-bars and broke their arm.
3 Well, is that services used to treat the broken
4 arm attributable to the asthma, because it was
5 an asthma attack, but that may or may not show
6 up in the record again.

7 So, total services per the
8 measurement period for someone identified with
9 a disease was a more reliable method for us to
10 be able to measure and compare plan
11 performance, you know, within their peer
12 groups.

13 CO-CHAIR ASPLIN: Mary Ann?

14 MEMBER CLARK: Yes, thanks. I
15 just wanted to say that, you know, I think there
16 is no question on the importance to measure and
17 report. You know, that's obviously a
18 prevalent, costly condition, and at the plan
19 level, the measure -- I mean, it seems to me that
20 it is appropriate for measuring plan-to-plan
21 performance and at a high level, you know, plans
22 can compare themselves to each other. I think

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1 that's the goal, right?

2 Then they are -- would be able to
3 then determine where they need to focus their
4 efforts.

5 I guess one of the questions I had
6 in this section had to do with reporting
7 information over time, and I know that this has
8 been, I guess an issue because of the ability
9 to compare how plans have changed over time,
10 because the measure is actually comparing to an
11 average in a peer group or other types of
12 comparisons.

13 I know that you've been working on
14 that and I was just curious how that is
15 progressing, because in some of the -- for
16 example, I know in some of the CMS measures, for
17 example, they are looking at two different
18 tiers of performance in some of their measures,
19 like plan -- or improvement of the institution,
20 for example, if it's at the institution level
21 to themselves, and then improvement to -- over
22 time -- you know, as their peer group.

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1 So, I was just curious on how that
2 is progressing.

3 MR. HAMLIN: Right, so, these are
4 again, conversations we continually have.

5 The benchmarks for the RRU measures
6 are basically calculated using all submissions
7 for that year, and so, in order for us to compare
8 year over year, we'd have to hold a number of
9 things constant.

10 First of all, the standardized
11 prices. So, we'd have to basically freeze
12 prices at a certain level. We'd also have to
13 freeze a number of plan submissions at a certain
14 level.

15 So, we would probably lose a great
16 proportion of the plans because of the way plan
17 ID's are used to identify plans that are
18 reporting to HEDIS. You would probably see a
19 huge drop-off.

20 So, there would be a few plans that
21 perhaps, could compare their performance year
22 over year over year, but again, we're still

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1 looking for the value in that comparison
2 because again, you know, everything being
3 normalized to the average for each plan on a
4 yearly basis, in sort of a snap-shot fashion has
5 been what people find useful, as far as where
6 things shift.

7 We do look at the -- you know, as I
8 think you saw in the testing report, the
9 quadrant shift, to see if a plan significantly,
10 so that suddenly, something happens and
11 something significantly changed, but that's
12 really been the only indicator that people have
13 really found useful, I think given that we would
14 have to hold so many other things constant, the
15 final result of plan tracking through the
16 quality and cost dimensions probably would be
17 too artificial, I think even really, because we
18 would have to unwind so many of the different
19 calculations that go into the actual RRU
20 calculation to begin with.

21 So, yes, we're still having this
22 conversation about, you know, is that possible

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1 and how can we provide less static reporting
2 methods, to try and show maybe confidence
3 interval and things around plan results, to
4 give at least a much more meaningful
5 information, but we haven't figured out the
6 perfect method to really report that tracking
7 of quality. The tracking of resource use
8 changes over time for each of the specific
9 categories, or even at the aggregate level, but
10 at the total medical level. We haven't given
11 up yet though. We're still trying.

12 CO-CHAIR ASPLIN: All right, thank
13 you for the conversation. Ariel?

14 MEMBER BAYEWITZ: Yes, I would just
15 echo what Joe said before that, you know, from
16 a plan perspective, we take these measures very
17 seriously. There is -- I mean, I could speak
18 for, you know, WellPoint. There is very large
19 teams that look at the NCQA, specifically HEDIS
20 measures.

21 We have proactive programs to reach
22 out to providers. We have -- you know, I think

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1 of one program which has more than, you know,
2 around \$15 billion in spending that's trying to
3 these kind of measures.

4 So, we definitely take them very
5 seriously. I think the question is, in terms
6 of resource use, you know, what is the value of
7 looking at that at a plan level, and I think from
8 an overall cost perspective, to what Andrea
9 mentioned, I think there is value.

10 I think there are things that a plan
11 can do to drive cost. I think about our
12 referential pricing programs, which have
13 significantly reduced certain costs in certain
14 areas, or bundle payments.

15 I mean, there is a lot of things that
16 you can do, but a lot of that is intimately tied
17 to unit cost, and I don't know if stripping out
18 unit cost from this equation gets you to a place
19 where looking at a plan comparison is
20 meaningful.

21 You know, I think the next step is
22 always going to be, to Nancy's point, okay,

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1 well, who controls this, these resources, and
2 that's the provider, and if at the provider
3 level, you can't evaluate the measure, then
4 what is the point of rolling it up at the plan
5 level?

6 You know, unless -- and maybe we'll
7 speak in a bit, we can prove that provider
8 roll-ups are meaningful, I don't know if, you
9 know, if this is going to make significant
10 contributions to understanding, you know, cost
11 at a plan level.

12 MR. HAMLIN: I think our
13 perspective on that has been primarily that if
14 anyone has a great lever to help encourage
15 providers to change habits or to, you know,
16 change utilization patterns, the plan is
17 probably the first target, if you will, and I'll
18 say target.

19 But has probably the -- you know,
20 can get both hands on the lever and try and
21 change those behaviors or, you know, through
22 their reimbursement policies, through their

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1 payments, I mean, you mentioned bundle payment,
2 I mean, I was just at a bundle payment seminar
3 last week in the Midwest and they were talking
4 about, you know, the -- because of the nature
5 of bundle payments, you know, you really work
6 within very strict confines of, you know, what
7 you're getting reimbursed for.

8 So, therefore, it's really
9 important to drive quality and efficiency
10 because if you don't, you end up having to pay
11 back money or you end up having to, you know,
12 lose out on significant amounts of financing.

13 So, again, you know, thinking of it
14 in that context and by providing this measure
15 that gives you very detailed information, there
16 is 37 different categories of information
17 provided back to the plan, you know,
18 plan-specific benchmarks that are calculated
19 from their peer groups, their peer group at a
20 national and regional level, to really try and
21 show them their positioning and where those
22 opportunities may lie, to further dive in, and

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1 we think that the plans really --there has been
2 some limited testing in provider groups using
3 these in -- using the structure for the
4 measures, which has been very interesting for
5 the plans that -- at California.

6 You know, limited number of plans
7 that operate in that space, and so, they were
8 able to really look at that provider group
9 information, but again, you know, it requires
10 those benchmarks and those expecteds from the
11 average peer group performance at these very
12 specific levels, and to do that, you need big
13 data sets.

14 And so, that is -- so, our
15 perspective has been we provide it at the plan
16 level, we provide you the benchmark specific to
17 the plan, the plan at the national perspective
18 and the plan at the regional perspective, and
19 it's HHS region, in the hope that it gives the
20 plan enough information that they can then go
21 and use special programs to try and drill down
22 into that data, using other specific data or

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1 specific program.

2 You know, there are HEDIS shops, if
3 you will, to try and identify, you know, places
4 where they can really maximize their efficiency
5 through the quality services being provided,
6 without losing the quality, obviously, because
7 that's most important.

8 CO-CHAIR ASPLIN: Lisa?

9 CO-CHAIR LATTS: So, my comment to
10 that, Ariel, is that that's what we used to say
11 about quality, you know, in the -- back in the
12 early days, the late 90's and early 2000's when
13 all the HEDIS measures started coming out, we
14 used to say, "Oh, you can't hold the plans
15 responsible for quality. That's not our
16 problem. That's the provider," and we don't
17 even talk like that anymore, because it's just
18 accepted that the plans will do -- take efforts
19 to improve the quality of care that their
20 members receive, and I think cost will get
21 there, as well, that it will be just taken for
22 granted.

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1 My sort of issue with it is that this
2 is a measure where you don't want to be too high
3 and you don't want to be too low, because even
4 though we talk about efficiency, and sort of the
5 cost quality equation, with the limited quality
6 measures we have, you can't feel comfortable
7 that a very low cost with the limited quality
8 measures we have actually is in a good place.

9 So, really, where you want to be is
10 clustered around one and clustered in with
11 everybody else.

12 So, that's sort of my issue with
13 these measures, is that it's not really getting
14 to value because you just want to -- you don't
15 want to stand out from the pack. You want to be
16 in the middle.

17 MR. HAMLIN: I don't know if I
18 really -- I think I might argue with that, in
19 fact.

20 I mean, maybe for the total medical
21 roll-up you might want to be clustered around
22 your peer group, because it makes sense.

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1 We've seen, even with the limited
2 quality information, we've seen huge variation
3 in plan resource use at the same level of
4 quality, as the early -- I think you may have
5 seen in the early days.

6 But I think the message here is
7 really, we don't -- we've very specific that we
8 don't say higher or lower is better for either
9 -- well, for resource use. Certainly,
10 quality, we are very much in one side of that
11 equation.

12 But you know, I would argue that,
13 you know, a plan being higher than average in
14 their outpatient E/M resource use, and that's
15 driving very high quality scores, would
16 probably be a very good thing, and if it's
17 higher than their peers, it means they're
18 investing in those services to get patients
19 into that outpatient E/M, and I think that's a
20 good use of their investment.

21 I don't judge them on that, but I
22 think that doesn't -- that doesn't -- that makes

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1 sense to me, if you will, and those are the --
2 I think those are the things, but by again,
3 splitting the measures out into specific
4 service categories, I think there are some
5 things --

6 I mean, you know, obviously high ED
7 utilization is bad. No matter what, there is
8 no argument for that, that it's ever a good
9 thing.

10 But on the other hand, we don't say
11 higher is better, lower is better for these
12 measures, very carefully, and we're very
13 deliberate about that, because I think certain
14 high services for high quality is good, as long
15 as the quality is high, even if it's limited,
16 you know, and we're always hoping to add more
17 to that quality equation to help, you know,
18 again, as we did with asthma.

19 We just expanded to now, three
20 measures in the composite, which gives much
21 more variation on the quality dimension.

22 The resource dimension still kind

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1 of looks fairly similar, still broadly
2 distributed for every plan, you know, quality
3 level, but you know.

4 So, looking for high quality
5 reasonable resource use clusters in those
6 roll-ups, I think is probably where you want to
7 be, not necessarily just at the average,
8 because average is just average.

9 CO-CHAIR ASPLIN: Bob, and I think
10 we'll move on to a vote.

11 MR. REHM: It will be a really quick
12 comment.

13 I love to disagree with Ben, and I
14 also like to agree with Lisa.

15 You know, one of the conundrums on
16 cost, and you know, the most typical example is,
17 especially for measures like this, is pharmacy
18 costs, which we do capture in the measure, and
19 in many, many ways, you would want to see a
20 higher utilization, better adherence,
21 appropriate medications applied, you know,
22 regardless of where it may reside on the

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1 formulary, and that's going to -- you know, in
2 the year or whatever, that could increase your
3 cost, maybe downstream of course, the ROI on
4 that is very attractive and a lot of people like
5 Mark Fendrick, would suggest value-based, you
6 know, benefit design would make that a smart
7 move.

8 So, you know, in some ways, you're
9 right, where is the right place to be on that
10 bubble? It's really up to really the
11 community, to figure that out, I think.

12 CO-CHAIR ASPLIN: Very good.
13 Thank you for the conversation.

14 So, we are going to move into the
15 vote on the criteria, first the sub-criteria
16 and then the overall importance to measure and
17 report. Ashlie, do you want to walk us
18 through?

19 MS. WILBON: Sure. So, hopefully
20 everyone has been able to open their
21 SurveyMonkey link. No? Okay, I think we have
22 -- do we have paper?

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1 So, we have some -- we came
2 prepared, just in case we had IT issues. So,
3 we have a paper version. If you just want to
4 circle what your votes are, we'll enter them on
5 the back end for you.

6 So, if anyone else is having IT
7 issues, just let us know. You can just keep
8 track of that and just give it to us at the end
9 of the day.

10 What I'll do is, why don't we just
11 walk through all the importance criteria, and
12 you guys can just take a minute or two, to just
13 think about your votes and we'll continue on and
14 start the scientific acceptability criterion.

15 So, again, the first criteria
16 within importance to measure and report is
17 around the high priority, which I've already
18 discussed that they've demonstrated that there
19 is variation in performance in this area, and
20 that it's a high aspect -- high-impact aspect
21 of healthcare.

22 Opportunity for improvement, that

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1 they've demonstrated that there is an
2 opportunity, again, variation with an
3 opportunity for improvement or a gap in
4 performance, such that there is room for
5 providers or health plans to improve on the
6 measure.

7 Then the last one is around measure
8 intent, and whether or not the intent is clearly
9 described and that the resource categories that
10 are listed support the intent of the measure.

11 Then the last vote again, is on the
12 overall importance. So, I'll give you guys --
13 considering all those three components, I'll
14 give you guys just two minutes or a minute or
15 so, to enter your votes on SurveyMonkey, and you
16 can just keep it open, as we go for the day and
17 we'll go from there. Let us know if you're
18 having any technical difficulties.

19 I would just keep it open. Can you
20 just keep the survey open?

21 MEMBER GELZER: Keep the survey?

22 MS. WILBON: Open.

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1 MEMBER GELZER: Okay.

2 MS. WILBON: Yes, so, don't -- yes,
3 don't close it. Just keep it open for the day.
4 Hopefully, it won't time out. If we have those
5 issues, we can deal with them.

6 CO-CHAIR ASPLIN: We are going to
7 take a stab at going all the way through
8 scientific acceptability and then we'll take a
9 break, okay?

10 CO-CHAIR LATTS: Figured it would
11 speed people up, if you didn't get a break until
12 after it was over.

13 CO-CHAIR ASPLIN: So, if folks have
14 completed their voting, I think we can move on
15 to scientific acceptability and Joe, did you
16 want to lead the way again?

17 MEMBER STEPHANSKY: Given the data
18 source, let's see, oh, the specifications on
19 reliability.

20 I didn't really have any issues with
21 the way that they presented their reliability
22 approach. So, I am not in a real good position

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1 to offer any criticism on this particular area.

2 I do have some concern that some of
3 what we are seeing in the measure still comes
4 from problems at the plans, essentially from
5 their IT and coding areas, where they're
6 preparing the data to send to you.

7 My own experience is that in
8 insurance companies of any size, these
9 responsibilities get put in different silos and
10 some silos are very good in their analytical and
11 data processing capabilities, and other silos
12 are not so good, and that I know that you are
13 trying to do auditing, and I guess I would be
14 somewhat interested in what kind of audit
15 problems you have run in to with this.

16 MR. HAMLIN: So, the RRU measures,
17 because of their immense size, if you will, I
18 mean, there's almost 70,000 data points per
19 measure that get submitted on occasion to NCQA,
20 which pretty much over -- goes well beyond the
21 entire HEDIS set for quality care.

22 So, we've been pushing out for the

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1 last couple of years, the measures in
2 electronic form in XML, to provide electronic
3 interfaces for plans to -- once they've got
4 their systems up and aligned and their coding
5 up and aligned, to be able to report the
6 measures more accurately, sort of reducing the
7 human error, if you will, on the input side.

8 The auditors, in conjunction with
9 that, we have NCQA certified auditors that must
10 sign off on all the data before it gets
11 submitted to NCQA for HEDIS reporting, have
12 developed very sophisticated tools to go in and
13 use those electronics and that coding to
14 validate the data sources and the, you know,
15 primary source verification and things like
16 that. Much of this is becoming really very
17 technology driven.

18 So, we haven't heard a lot of -- you
19 know, lately, because the measures have
20 remained fairly stable over the last few years,
21 a lot of really interesting auditor comments,
22 like we do for some of the more clinically

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1 focused measures, because again, we've really
2 tried to remove some of that error component as
3 much as possible.

4 You know, again, do errors probably
5 exist because of the volume of data that is
6 required to report the measures? True, yes,
7 I'm sure there probably is some, but again, we
8 do everything we can to maintain the measures
9 as standard as possible, the cost and the
10 standardized pricing tables as much as
11 possible, and like I said, by pushing this out
12 in XML to plans as well, in a very detailed
13 fashion and keeping that very consistent, you
14 know, it should theoretically be easier for
15 plans to update their systems without having to
16 re-code the entire measure every single year
17 for reporting purposes, and we think that is a
18 great leap forward in reducing error, as far as
19 reporting the measures.

20 MEMBER STEPHANSKY:
21 Theoretically.

22 MR. HAMLIN: Theoretically. Most

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1 of the plans we deal with are extremely
2 sophisticated and also, NCQA also certifies
3 software vendors to do some of these plan
4 calculations, in addition.

5 So, we use extensively Test X, with
6 thousands and thousands of patients, to
7 validate software certification, or the
8 software vendors who are calculating these
9 results, as well.

10 So, there is many ways that we have
11 confidence in our data, if you will, through
12 these different programs that we use for each
13 report.

14 CO-CHAIR ASPLIN: So, other
15 comments on reliability? Nancy?

16 MEMBER GARRETT: Well, I'll just
17 call out a few other comments that the Committee
18 had made, through the process here.

19 On risk-adjustment, there were some
20 mixed comments. Some people thought the
21 risk-adjustment model seemed to be working
22 pretty well, but other people thought the

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1 R-squared was low, and had some concerns, and
2 then the issue with socio-economic
3 risk-adjustment came up pretty strongly,
4 saying for asthma, it's like we have a big
5 effect, and so, that was a concern.

6 So, one thing for the committee to
7 be aware of is that while the current guidance
8 from NQF recommends -- basically says that you
9 can't use these socio-demographic variables in
10 the risk-adjustment model, you can stratify,
11 you can recommend that the measure be
12 stratified after the fact, and that you use it
13 by stratifying by the groups that you're
14 concerned about, in terms of the impact on the
15 measure.

16 So, that's something that we could
17 recommend. So, keep that in mind, as we talk
18 about it.

19 Then some people said that they
20 didn't know if they had enough information
21 specifically on validity and reliability for
22 this measure. So, I don't know from the TEP,

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1 if you want to add some things.

2 MEMBER GELZER: Yes, from the TEP
3 perspective, I don't think there were any
4 show-stoppers, as far as reliability was
5 concerned.

6 They did make the same comments
7 about risk-adjustment and that referral
8 centers would perhaps, be adversely affected.

9 On the follow -- one of the follow
10 up calls, I don't know if it was -- I think it
11 was the call, the joint call with the Committee,
12 with our Committee, that NCQA responded that
13 they were closely following NQF's work on
14 stratification and that -- just from my
15 observation of the discussion, appeared to
16 alleviate concerns.

17 CO-CHAIR ASPLIN: Andrea, was the
18 TEP satisfied overall with the diagnostic
19 criteria for inclusion in the measure, because
20 that seemed to be one of the topics that they
21 were most interested in and in our
22 conversations together with the developer and

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1 phone calls, there was still some questions.

2 However, I think your
3 characterization of -- my take-away was the
4 same, that it wasn't a show-stopper, although
5 there was questions about single ED visits,
6 etcetera.

7 MEMBER GELZER: So, the inclusion
8 criteria were a big topic of discussion, as well
9 as the measurement time period, and the TEP was
10 concerned that -- I think certain individuals
11 on the TEP were concerned that you could get an
12 asthma diagnosis if you went into an emergency
13 room one year, and it's a two-year measurement
14 period.

15 I believe that NCQA clarified that
16 you would have to have a diagnosis in each of
17 the consecutive measurement years, and once
18 that clarification was made, I think that the
19 TEP was again, appeased.

20 MR. HAMLIN: Yes, so, it's a two
21 year identification period. It's only a one
22 year measurement period.

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1 So, that is true, you need to meet
2 the criteria in both years of a two year
3 identification period, in order to get in, and
4 that was, I think -- that clarification was what
5 the -- helped the TEP come to --

6 CO-CHAIR ASPLIN: Other comments
7 or questions on reliability from the Committee?

8 MR. HAMLIN: Did you want me to
9 address the issue of --

10 CO-CHAIR ASPLIN: Sure.

11 MR. HAMLIN: So, the measures
12 themselves are reported by product line, and
13 for asthma in particular, has the highest
14 number of age stratifications of any measure,
15 and that's designed primarily because of both
16 clinical factors, the younger age population is
17 separated out, but also reporting programs.

18 So, there is a stratum there for,
19 you know, child health programs which
20 generally, the cut-off is around 18, the
21 Medicare -- Medicare is only -- sorry, Medicaid
22 is only reported with Medicaid plans.

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1 Commercial is only reported with commercial
2 plans, for each of these individual age strata.

3 So, while we are very closely
4 following the SES conversations, and I'm
5 probably providing more feedback than NQF staff
6 want to hear on the SES risk-adjustment, you
7 know, these -- through stratification and
8 through using product line reporting
9 comparisons, we feel we're as close as we can
10 come at this point in time, again, without
11 further specification on what's appropriate
12 for SES reporting.

13 CO-CHAIR ASPLIN: Okay, I think
14 prior to the vote, we want to walk through the
15 algorithm that's in front of you on
16 reliability. Do you want to?

17 MS. WILBON: Yes, well, I --

18 CO-CHAIR ASPLIN: It's at a very
19 high level.

20 MS. WILBON: I will just say that
21 we're not going to strictly enforce it, but it
22 might be good to just highlight some of the

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1 questions you should be considering or how you
2 should be framing your vote on reliability, in
3 particular.

4 So, the questions around
5 reliability are around whether or not there was
6 adequate testing or empirical testing, whether
7 or not that testing was at the measure score,
8 the data element level or both.

9 Your vote based on the scope of
10 testing of high, moderate or low is based on
11 your confidence on whether or not, you know, the
12 measure score, the testing demonstrates that
13 the measure score is highly reliable,
14 moderately reliable or not reliable, and the
15 same for the data element, depending on which
16 route they took, and I'm pulling up their
17 testing and I believe they did testing at the
18 measure score level, is that correct? Yes, so,
19 okay, okay.

20 MEMBER RATLIFF: I don't want to
21 keep us away from our break, okay, so, quick
22 question, but let me keep us away from our

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1 break.

2 So, you identify asthmatics based
3 on a claim with a diagnosis of asthma? Do you
4 see a lot of patients drop out over that two year
5 period, where maybe they have a claim with
6 asthma and then they don't have any further
7 claims?

8 With adoption of EHR's by
9 clinicians, it seems that once that ICD-9 for
10 asthma goes in, it's going to perpetuate for
11 ever.

12 So, have you seen a change in those
13 drop-outs or a change in that reporting over the
14 --

15 MR. HAMLIN: Well, so, ICD-10 was
16 supposed to solve everything, because ICD-10 is
17 specific to just asthma, and we all know where
18 that is, at this point in time.

19 So, we are looking at dual coding
20 practices to see how the plans are actually
21 converting the clinical data to an ICD-9 code
22 for persistent asthma -- well, for asthma, to

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1 ICD-9 for ICD-10 for persistent asthma. So, to
2 see how that all affected our denominator
3 potentially.

4 On the e-measure space, we're
5 really designing algorithms that look really
6 for persistent asthma in the problem list at the
7 current moment. I personally feel that's not
8 probably specific enough for what we're looking
9 for.

10 So, I'm continuing to push, sort of
11 how those algorithms are done, but that work has
12 really gotten down into some details and
13 they've been bogged down, as far as what we can
14 use to identify patients, which is why it's
15 still in e-measure theoretical development
16 space and not really sort of in HEDIS programs.

17 You know, the HEDIS algorithm right
18 now using ICD-9 requires a combination of
19 multiple encounters with a diagnosis of asthma,
20 with medication events, medication events
21 alone under certain criteria, and over a two
22 year period.

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1 So, you have to have -- meet those
2 criteria in both years, and so, by doing that,
3 we feel we do weed out most of the seasonals and
4 the non-persistent asthmatics. You know,
5 again, the sensitivity of that identification
6 algorithm gets better, the better the data gets
7 and the more specific the codes get.

8 So, we're hoping to see clinicians
9 coding persistent asthma in the future and in
10 the e-measure space coding -- you know, again,
11 identifying persistent asthma versus just
12 writing a generic asthma diagnosis in the
13 claims and requiring for us to take a look for
14 additional elements that might help define
15 whether that patient is truly a persistent
16 asthmatic or not, which probably again, will
17 look for multiple encounters in the healthcare
18 system over time, or medication events, you
19 know, consistently throughout the measurement
20 period, to try and refine that algorithm, but
21 those are still very much in development and
22 testing at this point, and testing has just

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1 begun on those, to try and see how they compare
2 to the current algorithms.

3 CO-CHAIR ASPLIN: Any other
4 questions prior to voting on reliability, as
5 you review the algorithm?

6 MS. WILBON: So, again, questions
7 to consider as you're voting, whether or not
8 reliability testing was conducted, whether or
9 not the method was described, the approach that
10 they used to test reliability, such as
11 signal-to-noise, random split-half
12 correlations and so forth, and because they did
13 both data element and measure score
14 reliability, you'll want to ask yourself
15 questions around both of those.

16 Then again, your scoring or your
17 rating of high, moderate, low is based on your
18 certainty, your confidence level on whether or
19 not the measure is reliable, high, moderate or
20 low.

21 Does anyone have questions about
22 that?

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1 The other piece of reliability
2 including -- in addition to the testing is
3 around whether or not the specifications were
4 clear and precise.

5 So, if you want -- if you guys are
6 ready to vote, we can take -- pause for a minute
7 or two, to let you do that.

8 CO-CHAIR ASPLIN: All right, let's
9 go ahead and complete the reliability section.
10 Thanks.

11 So, we've collapsed this, just to
12 one vote on reliability.

13 MS. WILBON: Yes, there is only
14 one, yes one vote. The other elements were
15 just kind of a reminder of what's included in
16 the specification.

17 So, if we're ready, just a quick
18 reminder.

19 Generally, because of the -- if you
20 guys remember from the last meeting around the
21 must-pass criteria, because we're getting the
22 votes in pieces from the Committee, we're just

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1 going to go through all the criteria for all the
2 measures, and we'll see where we land at the
3 end, once we've had all the Committee weigh in.

4 So, we're not going to stop.
5 Obviously, we're not going to stop and
6 calculate or anything like that. We'll just
7 continue to evaluate.

8 CO-CHAIR ASPLIN: Thank you.
9 We'll stay with the same order. Joe, any
10 comments on the validity?

11 MEMBER STEPHANSKY: On validity, I
12 think we'll -- as we discussed at our last
13 meeting, much of what we are looking at is face
14 validity, and I found that was really pretty
15 good, from my standpoint.

16 The one area where we had people
17 making comments was perhaps on our -- the
18 risk-adjustment approach, where we were using
19 a modification of the CMS hierarchical
20 condition categories, yes, and my use of that,
21 I have found it to at least go down fairly low
22 on the age scale and still be appropriate, but

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1 others are saying it hasn't been appropriately
2 validated for the non-Medicare population.

3 So, is there any discussion we need
4 to make on that?

5 CO-CHAIR ASPLIN: I would lean on
6 our methodological experts in the room. We
7 have four others, but Andrea, do you have a
8 comment?

9 MEMBER GELZER: Yes, I'm not a
10 methodological expert, but one would think,
11 just from a common sense perspective, that the
12 younger asthmatic diagnosis would be more
13 reliable, wouldn't they? More valid, because
14 as you get older, then you have COPD and other
15 stuff complicating. That's just --

16 MR. HAMLIN: Right, so, two points
17 to that. When we tested the appropriateness of
18 the different risk-adjustment models, it was
19 not -- before I came to NCQA many, many years
20 ago.

21 They looked at four different
22 models for appropriateness of the measure.

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1 They did do some additional testing of the
2 appropriateness of the HCC to the broader
3 population and across asthma and COPD. So,
4 they'd look at the younger.

5 I can't speak to how sensitive it
6 was down at the five to 11, you know,
7 asthmatics, if you will, but there were
8 differences in the different populations, but
9 they were not deemed to be significant enough
10 to make the model invalid.

11 You know, to your second point, you
12 know, again, not having an extensive testing
13 data in the HCC down at that age level, it's
14 harder to sort of say whether it would be, you
15 know, more or less valid, but you know, despite
16 the fact there were differences noticed in the
17 testing, they really were not -- they didn't --
18 weren't significant enough for us to be
19 concerned about them, and so, we felt again, for
20 the -- you know, the large populations that were
21 going to be included in the measure, that they
22 were -- the HCC was adequate enough to predict

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1 the utilization, to adjust for the utilization
2 expectations for these populations.

3 MEMBER STEPHANSKY: And then there
4 were some issues raised regarding the costing
5 approach at different times, not so much in the
6 comments from our members this time, but in
7 earlier meetings.

8 We are stuck with, for a variety of
9 reasons, having to do some sort of costing
10 approach. We fight this all the time, any time
11 we're dealing with an insurer, because of the
12 differences in contracts that, for example, our
13 hospitals have with the individual insurers,
14 and the necessity for keeping some of that
15 confidential.

16 I find if there was a costing
17 approach out there, I wish more insurance
18 companies would adopt it. It would be the one
19 that NCQA uses.

20 So, again, I'm not in a position to
21 be able to offer any criticisms of it, but there
22 may be some out there. Comments?

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1 MEMBER GELZER: The TEP noted that
2 -- but again, that was not a show-stopper. I
3 mean, they just noted that the measure was not
4 specified for an episode of care. It was for
5 a cost of care, and that the clinical -- you
6 know, clinical diagnoses were less considered
7 than the cost.

8 MR. HAMLIN: Yes, we wish we could
9 publish a standardized cost for every service
10 that's out there. But again, we're really
11 limited to what's available in data, and we
12 again, are very conservative in pricing out the
13 services that we feel we can reliably cost.

14 So, the things that are included in
15 our standard pricing table are tested every
16 year for sort of reliability, if you will, of
17 that code being used in the huge data set that
18 we use to provide those standardized costs.

19 So, you know, some of the more rare
20 codes will not appear in the standard pricing
21 tables for reasons that we just can't -- we
22 don't feel like we can reliably price them for

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1 this particular model, and there are
2 adjustments to those -- the standard pricing
3 methodology for the RRU model that are, you
4 know, based on a number of large data sets, but
5 also, sort of for the -- you know, the
6 outpatient versus inpatient.

7 There is an adjustment there, built
8 into the model too, to account for the resources
9 that are identified as used for that particular
10 procedure or for that encounter.

11 CO-CHAIR ASPLIN: Nancy, do you
12 have any other comments, and I know Cheryl is
13 on the phone, but we'll have Nancy and then
14 Andrea, if there are other TEP comments first.

15 Any other comments from the TEP?

16 MEMBER GELZER: No, I think we've
17 covered them.

18 CO-CHAIR ASPLIN: Okay, Cheryl?

19 MEMBER DAMBERG: Thank you. I had a
20 question for NCQA related to the SES issue, and
21 I was curious whether you had run any kind of
22 sensitivity analyses, including some type of

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1 SES adjustment to see what kind of impact that
2 would have, because I know that is sort of this
3 niggling concern about potential validity of
4 the measure.

5 MR. HAMLIN: So, specific to RRU,
6 we have not run an SES analysis because again,
7 the data that we use is, you know, a large data
8 set from plans, and it's not universal.

9 We have done -- you know, again, the
10 SES really comes down to an issue of data
11 availability, particularly with certain
12 factors, even at the zip code level, some of
13 that data is buried within the confidentiality
14 contracts of the plans.

15 So, some plans have very good race
16 ethnicity and SES data available in their data
17 sets, where other plans have blanks, blanks,
18 blanks and blanks 100 percent across all of
19 their data sets.

20 So, again, it's a matter of, you
21 know, when health plans consistently collect
22 and make that data available in these -- you

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1 know, for us to be able to test the appropriate
2 approach to SES stratification beyond what we
3 already do, as far as age and product line.

4 You know, we probably will start
5 running those analyses, but right now, it's
6 just too -- we keep testing, you know, the
7 availability of this data within plans and
8 every time, it gets from zero to 100, depending
9 on what you're looking at.

10 MEMBER DAMBERG: Well, related to
11 that, do you have any sense that the SES mix
12 varies a lot across the plans that you're
13 measuring, because I think if it was randomly
14 distributed, you wouldn't necessarily care,
15 but if there are concentrations of those
16 populations in some subset of plans, that, I
17 think is when you would, you know, be more
18 concerned.

19 MR. HAMLIN: Yes, and I think this
20 is -- the limitations of reporting this are
21 already at the national level, certainly, and
22 even at the regional level.

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1 I think the further you drill down,
2 the larger those differences potentially
3 could create problems in the measurement
4 strategy.

5 But because it really is so high
6 level, because of the inherent variations in
7 the -- you know, the way the plan reporting is
8 structured, and you know, plans have gotten
9 bigger and bigger and have covered areas that
10 don't really -- aren't really geographically
11 bound necessarily, you know, state lines are
12 possible still in the data sets, but they, you
13 know, create complexities, once you start
14 getting down to HSA, and who -- which members
15 are from which plan and which HSA or things
16 along those lines, you know, at a much lower
17 level, it gets really, really complicated.

18 So, again, the concern there is the
19 amount of error you introduce, just trying to
20 get down to that level of detail, and so, we
21 continue to investigate it, but I think at this
22 point, we're uncomfortable with the level of

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1 area that would be in the data, if you will, or
2 the level of unreliability of the data, because
3 of the complexity involved, and just to -- in
4 assigning members and -- or plan
5 responsibility, if you will, to the certain
6 members within certain geographic areas or
7 certain markets.

8 CO-CHAIR ASPLIN: Could you
9 clarify the R-squared and the risk-adjustment
10 in this space, because there was some comments
11 that were at a much lower number than kind of
12 the one on the third measure, was kind of --
13 we'll discuss.

14 I thought it was relatively high on
15 the HCC RRU model.

16 MR. HAMLIN: Right, so, when we
17 were -- when we did the R-squared testing,
18 initially it was to compare the four different
19 risk-adjustment approaches, and the HCC
20 R-squared in comparison to the other three
21 approaches that were, you know, under
22 consideration was basically deemed to still be

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1 acceptable.

2 I don't think it was necessarily the
3 lowest, but again, I think there were other
4 factors that were taken into consideration.

5 Initially, these measures were
6 released with just an age/gender cohort yes/no
7 risk-adjustment approach. It was one -- I
8 think it was model one that was tested, and it
9 was -- because the complexity of HCC, you know,
10 they went on to delay that implementation.

11 But again, it really wasn't the --
12 you know, we didn't validate the HCC approach
13 itself because that was -- you know, the model
14 was maintained and developed by CMS, but you
15 know, in terms of appropriateness for this
16 population and perhaps, because the R-squared
17 was higher because we did actually expand the
18 -- the HCC beyond just the Medicare population
19 when you look at the testing, those R-squared
20 might be slightly higher than you would have
21 expected, but it wasn't concerning in the
22 context of comparison to the other three models

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1 that we were comparing it against.

2 CO-CHAIR ASPLIN: And it's the HCC
3 RRU that is being used in the --

4 MR. HAMLIN: It is and it's just --
5 we just don't use all of the CC's from CMS,
6 really so, it's HCC -- it's just -- it's
7 narrowed slightly, not much, but slightly.

8 MR. REHM: And just an additional
9 point. When I happen to be, at that time,
10 AHIP's representative on the CPM, which voted
11 on -- during the period where the shift was
12 made, and it was really considered a
13 significant improvement on the measure and one
14 that was hard-won, if you will, because of all
15 the concerns.

16 Historically, I'm going way back in
17 time now, about getting the measure, it's like
18 a stepwise function.

19 So, the public comment was really
20 quite positive around that.

21 CO-CHAIR ASPLIN: Nancy?

22 MEMBER GARRETT: I just wanted to

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1 follow up a bit on the comments about data
2 availability, related to the
3 socio-demographics.

4 So, certainly, I'm empathetic to
5 that. It's come up a lot on the
6 risk-adjustment Panel as well, and one of the
7 things that we really talked about is if we
8 don't change the way we're approaching this and
9 change the overall recommendation for the need
10 for that adjustment when it -- when there is a
11 conceptual reason to do so, then we're not going
12 to change and we're not going to actually start
13 getting the data.

14 So, you know, continue to watch
15 that, and that will be happening here in
16 parallel, but I'm hopeful that some change in
17 the NQF approach will also start to change the
18 way the data is collected and start to change
19 the measurement, and so, hopefully, that will
20 all be happening.

21 But also there is -- I mean, plans
22 have member addresses and you can geo-code down

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1 to the census block level, and there is some
2 increasingly more sophisticated methods around
3 using that as proxies for SES.

4 So, you know, that is another option
5 that you could potentially explore.

6 MR. HAMLIN: So, yes, I mean, my
7 mantra is, there is nothing like a quality
8 measure to change the way data is being
9 collected and report -- you know, plans,
10 because when -- once you give them a template
11 to build to, they tend to build it and I agree
12 with you, there are very sophisticated
13 geo-coding analyses that are -- that some plans
14 are doing, and again, once NQF outlines a
15 systematic -- a standardized criteria for, you
16 know, how SES risk adjustment should be
17 performed, we were certainly going to start
18 testing our RRU against that criteria, to
19 provide that standard template for people to
20 build their systems to, to start reporting
21 again, and I am absolutely hopeful that that
22 will drive further collection and more

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1 sophisticated, you know, standardization of
2 the geo-coding analysis, that we can then have
3 a better RRU measure that is stratified by SES.

4 MEMBER GARRETT: Well, I don't want
5 to over-promise here. So, the risk-adjustment
6 committee is really focused on the question of
7 whether to do this socio-demographic risk
8 adjustment and not as much about the 'how'.

9 So, the specifics of how this is
10 going to happen is going to have to evolve as
11 the science of how to do a well-evolved, so just
12 to set expectations for what is going to happen.

13 CO-CHAIR ASPLIN: Bob?

14 MR. REHM: Yes, I mean, I would --
15 if you think the measure development enterprise
16 is getting smaller and smaller because of the
17 resource uses required, I think there is a new
18 industry, but I don't know who will fund it,
19 trying to get at the science of risk adjustment
20 and appropriateness for -- I mean, a plethora
21 of measures that are different sizes, shapes
22 and where they fit into the whole spectrum.

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1 So, maybe people at RAND and other
2 folks, the Yale folks and others will help us
3 along.

4 CO-CHAIR ASPLIN: Both require
5 data, but to the extent that we use a
6 stratification rather than adjustment
7 approach, you may bypass some of that
8 complexity. That doesn't -- your point is
9 still quite valid, about the resources involved
10 in creating these measures.

11 Gene, do you have a comment?

12 MEMBER NELSON: It's a question on
13 page 41, the table four, the R-squares for
14 medical plus drug costs are .50 or for medical
15 costs, .48.

16 At what level do you -- are you
17 concerned about over-adjustment?

18 MR. HAMLIN: That's kind of a
19 loaded question, actually.

20 Yes, I'm not sure I can really
21 answer that question.

22 I think that the -- you know, again,

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1 when we were looking at the R-squares for the
2 different risk adjustment models, it was really
3 in comparison to each other.

4 Once we had selected the model, we
5 really didn't focus so much on the specificity
6 of the model beyond the appropriateness for
7 this type of measurement approach.

8 I'll have to get back to you on the,
9 you know, if we actually really have a criteria
10 for threshold, of what is over-adjustment
11 versus what is under, and where the target is
12 being missed.

13 It's kind of a wide margin at this
14 point in time, just because of the -- you know,
15 the data issues, again, primarily, and you
16 know.

17 CO-CHAIR ASPLIN: Very good. Once
18 again, if we could do a high level overview of
19 the algorithm, as we prepare a vote on validity,
20 unless there are other comments from the
21 Committee.

22 Ashlie, if you have any comments on

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1 the algorithm, that would be great.

2 MS. WILBON: Sure. So, the
3 algorithm, again, highlights some key
4 questions you can be asking yourself as you're
5 jotting down your vote or answering your vote
6 on SurveyMonkey, whether or not, similar to
7 what we have on the slide here, but whether or
8 not potential threats to validity were
9 empirically assessed, whether or not empirical
10 validity testing was conducted, and on this
11 measure again, they did face validity testing.

12 So, the question is whether or not
13 the face validity testing was systematically
14 assessed and the results demonstrated that it
15 was actually valid.

16 So, I think those are some of the key
17 questions to be asking yourself and again,
18 there may be some other questions along the box
19 plots but I think the key thing here again is
20 that, remember face validity is the minimum
21 threshold, and if you guys feel that that was
22 adequately addressed within what -- the

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1 materials they submitted, then that should be
2 considered.

3 Validity also includes other
4 components around risk adjustment, exclusions,
5 some of the things listed here. So, those can
6 also be weighed in your vote.

7 Testing is one component of
8 validity, so, again, just other things to
9 consider that are related to threats of
10 validity and the overall validity of the
11 measure.

12 So, take a minute or two for you guys
13 to vote, if you want to think about it, and we'll
14 be just right at break time.

15 CO-CHAIR ASPLIN: When you are done
16 voting, let's be back in 15 minutes, and we'll
17 start again. Thank you.

18 (Whereupon, the above-entitled
19 matter went off the record at 11:10 a.m. and
20 resumed at 11:30 p.m.)

21 CO-CHAIR ASPLIN: All right, in an
22 effort to stay on schedule, I'd ask that we come

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1 on back and get ready to finish up 1560.

2 Very good. Has anyone else joined
3 us on the phone?

4 All right, let's move ahead and
5 let's just stick with the order that's working.
6 Joe, if you wouldn't mind adding any comments
7 from your perspective on feasibility of Measure
8 1560.

9 MEMBER STEPHANSKY: I think we
10 already covered a little bit about the issue of
11 getting the data from the plans and the
12 methodology for collecting the data, which at
13 least makes it more feasible than it used to be,
14 I suspect, from the plan level, and perhaps more
15 accurate.

16 The feasibility side, I think there
17 still are going to be some issues with
18 differences in cost among plans, for even
19 getting the XML kind of a set up in place, but
20 it shouldn't be extreme. I think we're
21 actually reducing the costs overall by that
22 approach.

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1 So, on the feasibility side, I don't
2 have anything else to add.

3 CO-CHAIR ASPLIN: Thank you.
4 Andrea, any comments from the TEP perspective?

5 MEMBER GELZER: Yes, and there was
6 no significant discussion.

7 CO-CHAIR ASPLIN: All right, any
8 other comments from the Committee?

9 Hearing none, let's go ahead and
10 vote on feasibility. Are there any other
11 comments, Ashlie, before we move to that
12 section of the SurveyMonkey?

13 MS. WILBON: Sure. So, there is --
14 feasibility is just one vote, considering three
15 different sub-criteria or sub-elements,
16 whether or not the data is readily available,
17 can be captured without undue burden and can be
18 -- there -- can be easily implemented.

19 So, considering those things, why
20 don't you go ahead and submit your -- or jot down
21 your vote?

22 CO-CHAIR ASPLIN: Thank you.

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1 Let's move on to our last section on -- prior
2 to overall, on this measure, and Joe, comments
3 on usability?

4 MEMBER STEPHANSKY: Well, I think
5 that's been kind of the big question by the --
6 questions that have been raised by the
7 Committee members, is do we have something here
8 that is actionable, or something that may be
9 actionable in the future, depending upon some
10 development of some better outcome measures on
11 the asthma side?

12 This is more of a toss-up, I think
13 for me. I do have, just as a side comment, that
14 we may want to discuss more in a general way,
15 is the fact that some of the measures that the
16 plan may have, let's just look at readmission
17 measures, Ariel and I were just discussing.

18 Hospitals, for example, are used to
19 looking at the data from the CMS hospital-wide
20 readmission measure, which has a planned versus
21 unplanned algorithm built into it now.

22 I think NCQA is looking at initially

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1 bringing in an unplanned versus planned
2 algorithm in 2015. Well, that means that the
3 plans have got to think about well, if I'm
4 looking at the NCQA measure for readmissions
5 and there is something that I need to do here,
6 and I need to communicate it with my provider
7 networks in different ways, and I don't have the
8 same kind of a line-up of those measures, there
9 is potential usability issues there, I think,
10 not with this particular asthma measure, but
11 overall, that we need to consider where we're
12 going to go with that.

13 MR. HAMLIN: So, I mean, to use your
14 example, it's not RRU, but you know, in our
15 readmissions measure, we align very closely
16 with the CMS/Yale measure for hospitals.
17 Where they don't align is because that is a
18 hospital based measure and ours is a plan based
19 measure, and so, where those differences were
20 necessary, in the RRU space, there really is
21 nothing like this out there.

22 So, we want to align certainly with

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1 what plans are doing and we interact with plans
2 on a regular basis, to look for improvements,
3 and we continually ask for information from
4 them, from our stakeholder panels, you know,
5 what are you using this information for, and how
6 are you using it, and we try and then turn that
7 around in the community and provide them
8 opportunities for improvement on RRU or you
9 know, we call them drill-down seminars, where
10 how you can drill down in your data and look at
11 --

12 But to be honest with you, again, I
13 get aggregate data and I know most of the plans
14 have much more sophisticated analysis that
15 they're running on these than I could possibly
16 ever hope to accomplish with the data that I
17 have in-house.

18 You know, they've pretty much
19 gotten to the point where they don't need my
20 advice anymore on what to do with this
21 information. They've gone well beyond what I
22 could provide them.

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1 So, we just continue to try and
2 provide them what they need that's relevant, as
3 far as benchmarks and you know, and service
4 categories to compare peers and help them
5 provide information and public reporting
6 status and compare it with the HEDIS measures
7 for their stakeholders, but you know, that's
8 really as far as -- as deeply as we can provide
9 them that information.

10 MR. REHM: Just because I know
11 there is transcripts and all of this, I wanted
12 to -- thanks, Joe.

13 The readmission measure, by the
14 way, does have a planned readmissions removed
15 from the measure and also has readmissions as
16 index admissions, just like the Yale/CMS model.

17 So, that's done and -- well, you're
18 correct, that is reflected in the HEDIS 2015
19 specifications.

20 To the point of, you know, this
21 issue of -- just like we have in our clinical
22 measures, we are very clear to say this is not

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1 a guideline, you know. The same -- in some
2 ways, the measures -- you know, measures are
3 what they are and at times, I think when you're
4 in a measurement group and that's all you're
5 talking about, you tend to think it's the whole
6 world, and it's the whole environment.

7 Larry and I were just -- and Ben,
8 talking about the role of communities and
9 leadership and just getting your arms wrapped
10 around a single goal and going after it.

11 I think a measure like all of our RRU
12 measures, as well as readmissions, because in
13 some ways, they have a similar sort of angle of
14 attack and risk-adjustment, but they -- the
15 reality is, is that you know, plans have their
16 own metrics internal to their own
17 organizations, that are going after many things
18 that they have prioritized as important.

19 There may be some consistency
20 across the plan environment around those.
21 There may be really focused in some plans, that
22 are not in others. Some people may have black

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1 boxes better than other black boxes.

2 I do think that by having a
3 standardized approach, audit-able measure that
4 sets the table, if you will, it encourages those
5 plans that -- and I can't think of a plan, why
6 they would not be going after this linkage
7 between cost and quality. It would not seem in
8 their best interest, to not do that, and I think
9 that's why I think so many are doing it.

10 But some of it is underneath the
11 radar and that's fine. I don't think we have
12 to know that. I don't think we have to -- you
13 know, we are not the entirety or the -- we're
14 not the total community here. We're simply a
15 measure in play, and I'm trying to make it a
16 little bit more pedestrian than it is, but --

17 MEMBER STEPHANSKY: To me, on the
18 usability side, I like this, in this sense.
19 It's like an old fashion quality improvement
20 measure from 20 years ago.

21 It points to something that might be
22 a problem, but doesn't necessarily mean there

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1 is a problem, and I think there is still room
2 for those kinds of quality measures in the
3 world, even though we have gotten to the point
4 where we seem to want to be able to put a very
5 precise metric on everything.

6 CO-CHAIR ASPLIN: Nancy, any
7 comments on usability? Nothing? Okay.

8 MEMBER GELZER: No additional.

9 CO-CHAIR ASPLIN: Great. Mary
10 Ann?

11 MEMBER CLARK: Yes, I'm just
12 looking at the different sub-components of this
13 usability and one of them that keeps sticking
14 out in my mind is improvement, progress
15 demonstrated, if new, credible, rationale.

16 So, again, I mean, I agree at a high
17 level, this is a useful measure and it's
18 something that the plans can look at from a high
19 level, and then like you were saying, use their
20 own data to drill down into where they can make
21 improvements.

22 But I mean, isn't there -- as part

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1 of this requirement for usability, isn't there
2 supposed to be demonstrated improvements? I
3 mean, I don't know that we've seen any
4 information. It's all anecdotal, right? I
5 mean, unless I'm missing something.

6 MR. REHM: So, and this may be a
7 question to NQF and Helen, I may not recall and
8 maybe Ben can help me.

9 This is -- is the -- the usability
10 requirements for the cost measures any
11 different than the usability requirements in
12 others, so that there is no differentiation.

13 I think because we created this --
14 you know, we had to make choices on lots of
15 things, and Ben has been able to articulate the
16 lots of different choices we made, whether it
17 was a risk-adjustment model or whether it was
18 a trendable measure or an un-trendable measure,
19 using real data that comes back to us, so that
20 we can compare plans to each other.

21 Medicaid to Medicaid, Medicaid
22 Southeast to Medicaid Southeast, you know,

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1 whatever -- however you wish to chop the data,
2 and once we made that decision, we lost
3 trend-ability. It's not trend-able, and when
4 we put the stuff up on our website, we have a
5 big cautionary note, "Please don't try to click
6 on five different years of data, and then draw
7 a trend line and say that's informative,"
8 because it's not. It's apples to, I don't
9 know, bananas.

10 So, I think in some ways, we're --
11 maybe, if you will, an unwilling hostage to the
12 -- what the criteria here, which is very, very
13 important, very helpful, when we think about
14 traditional, clinical measures.

15 The nature of the data collection,
16 the nature of what we're trying to show here may
17 not fit that terribly well.

18 So, I don't think it's a weakness of
19 the measure that was a decided choice we made,
20 and it could be we made the wrong choice. I
21 don't know. I think you could lose as much
22 going into trend-able measure that doesn't use

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1 the kind of data that we're using to validate
2 it, if you will.

3 So, those are choices that any
4 measure developer has to do, and not all
5 measures can do everything we want them to do,
6 and so, I can understand the frustration here.

7 MEMBER CLARK: I'll just follow up
8 with a question.

9 I noticed there was one report
10 though on your website that kind of gave a
11 summary, more of a layperson's kind of summary
12 of how these measures are used and things like
13 that, and I was just wondering, do you -- I mean,
14 do you survey your membership on what care
15 process redesign changes, or anything that
16 they've put in place, to help address any issues
17 they found, you know, in their reports?

18 MR. HAMLIN: So, the public
19 interpretation of our RRU we put on their
20 website is driven primarily by the other
21 audience, like I said, is very interested in
22 these measures, which is the purchasers and the

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1 consumers, increasingly.

2 You know, consumer's union uses
3 some of this data for, you know, reporting
4 health plan rankings nowadays, because people
5 are -- people want to know.

6 That is not driven by, like I said,
7 the other -- the sort of other information that
8 we gather from plans about, you know, how
9 they're using the data and where they're
10 finding quality improvements.

11 Again, we did a lot of that in the
12 early days, but to sort of help provide best
13 practices for other plans to be informed about
14 how you do, you know, quality opportunities
15 across opportunity calculations using this
16 data, for the most part now, the discussions
17 that we had with plans are around their specific
18 annual results.

19 So, when they see their snap-shot,
20 and they might be surprised by certain
21 categories, we will work with them
22 individually, to sort of help them understand,

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1 you know. We first make sure it's not a data
2 issue, which it could be, so, we'd continually
3 look at that.

4 But we try and work with them, you
5 know, one-on-one, and these conversations are
6 all over the map. So, really, there is no model
7 for really, them saying, "Well, this is what
8 we're doing," and I think part of that may be
9 proprietary for them.

10 They want to use their best
11 practices for managing their costs for their
12 members, and their own really innovative
13 strategies, and not share, because they might
14 lose some competitive advantage. I don't know
15 because they don't tell me that, but that's what
16 I suspect perhaps.

17 We do continually seek feedback on,
18 you know, how they're using information and
19 some of that does go into those consumer
20 briefings that are posted on their web, again,
21 to help people understand, because they're very
22 complex measures and this issue is not straight

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1 forward.

2 So, those are -- you know, it's --
3 we do try and provide as many different
4 perspectives and explanations as possible.

5 We tried to initially develop an
6 elevator speech of 30 seconds or less to
7 describe RRU and we could not do it. We spent
8 a year trying, and it just would not work.

9 CO-CHAIR ASPLIN: And along
10 similar lines, to Mary Ann's question, and the
11 comment that Ariel had earlier.

12 Do you have a sense of what percent
13 of the plans that are reporting on this measure
14 are, taking the next step, using architecture
15 of the measure, running it through an internal
16 attribution model and then going to the various
17 components and delivery system, that are
18 delivering care to their members and
19 representing the data to them in ways that they
20 understand how they're doing, relative to other
21 delivery systems that have members with that
22 plan?

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1 MR. HAMLIN: So, my biased opinion
2 is that they all are doing it. I suspect that,
3 you know, given our experience on the quality
4 measure side of, you know, how the -- like,
5 again, as we have -- you know, how much plans
6 take this information seriously, I would
7 suspect that they're using their -- if they're
8 taking the time and the resources and investing
9 in reporting the RRU, they are going to turn
10 that around and use that information, because
11 they would be kind of silly not to, because it's
12 significant to report.

13 You know, I just don't see anyone --
14 it's a huge burden to report these measures. I
15 will be very honest with you, and in order --
16 you know, to do that, just for the purposes of
17 reporting to NCQA, to me, seems nonsensical.

18 So, I suspect, and you know, there
19 is a bias because, you know, I think everyone
20 is using my measures all the time, that they are
21 using this information in various different
22 ways.

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1 CO-CHAIR ASPLIN: That has been my
2 experience, and that's why I rate the usability
3 very high, because the plans that you've
4 interacted with as a delivery system have
5 taken the extra step and that information is
6 very valuable, as a delivery system understand
7 for similar kind of conditions in a market, and
8 in that context, a plan can also do a price index
9 that's relevant, without revealing specific
10 data.

11 So, that is why I think usability is
12 quite high. Bob?

13 MR. REHM: You know, back to Ben's
14 comment. We always think that everyone is
15 using our measure.

16 You know, I am sure that there are
17 some folks out there that are. Let's be
18 honest, folks prioritize what they're going to
19 go after, and the things they can go after at
20 a corporate level are highly market-sensitive,
21 highly temporal.

22 I mean, it's -- you know, they make

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1 a big play and you know, if there is a new
2 Federal program in play, and it's all stars and
3 there is millions on the table, they may just
4 go after that, then go after something else.

5 So, I never want to have -- assume
6 that everyone is following all the stars that
7 we create for them to follow, because they
8 simply can't. They have to pick and choose,
9 and then they have their own internal
10 priorities, as well, which we respect.

11 You know, I was thinking when we
12 developed this measure and we added the imaging
13 component, the lab and imaging component that
14 didn't use to exist in it before, in many ways,
15 that was being very sensitive to market
16 appreciation of how to control costs in some of
17 those areas.

18 So, do I think that health plans
19 without RRU being on the table would look at lab
20 and imaging? I think they would look at lab and
21 imaging. The fact that it's consolidated
22 around condition states and populations can be

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1 instructive and helpful to them.

2 Again, a measure does not live in
3 its little bubble. The measure -- especially
4 a measure like this, and if we're talking about
5 a total cost of care measure, I can't imagine
6 the discussion, because a total cost of care
7 measure is a total cost, and you know, where is
8 the horizontal and the axis, where do they meet?

9 So, just some considerations about
10 again, this is part of a larger issue and the
11 fact that areas of interest overlap is a good
12 thing.

13 CO-CHAIR ASPLIN: Andrea and then
14 Gene.

15 MEMBER GELZER: I just agree with
16 all these comments, and they -- from a plan
17 perspective, these are usable. There is a
18 significant burden to the plan and significant
19 resource output to deliver the information.

20 But that said, I see these are a
21 reliable way going forward, to really start
22 talking about network composition in a rational

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1 way, and preferred providers.

2 I mean, this is -- I'm on the
3 evolutionary scale, where this is a positive
4 step.

5 MR. HAMLIN: Yes, I think I forgot
6 to mention that of the thousands of -- of the
7 thousand or so plans that are reporting RRU,
8 it's all voluntary reporting, so, there is no
9 requirement that they report these measures.

10 But there is one-thousand plans
11 voluntarily reporting this information to us,
12 so --

13 CO-CHAIR ASPLIN: Gene?

14 MEMBER NELSON: I'm always
15 interested in measured improvement, and I was
16 -- wanted to ask a question.

17 In golf, if you're in the senior
18 tour, you can see your standing at the end of
19 the year and then you can see your standing at
20 the prior year and the prior year, against the
21 field.

22 On page 32, there is this graph by

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1 product line, and couldn't this be used year on
2 year, to plot my point in the distribution, to
3 see if I am improving relative to my flock year
4 on year?

5 MR. HAMLIN: So, what we refer to as
6 scatter-plots do that. We present this
7 information. Again, box plots, people love
8 them and hate them. Consumers don't
9 understand them.

10 So, we developed that scatter-plot
11 idea with the value equation, which has both
12 equality and the RRU dimension, which
13 effectively presents very similar information
14 at a more consumer level.

15 We feel that people really --
16 they've been -- we've tested that and people
17 actually really prefer that methodology.

18 For me as a scientist, it's not
19 specific enough. It doesn't give me enough
20 information, but you know, again when we're
21 talking about additional enhancements to our
22 reporting, public reporting availability for

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1 the data, right now, we have a very high level,
2 which is the scatter-plots, and an extremely
3 detailed level, which is large CSD files of, you
4 know, extensive information for the plan, and
5 not a lot in between for those that might be
6 curious.

7 So, we're kind of trying to work, to
8 kind of bridge that gap, about how we can have
9 more sophisticated interactive tools to help.
10 You know, if you want this information, click
11 on a button, get it, without having to create
12 it from the data yourself.

13 MEMBER NELSON: I followed what you
14 said, but I was referring to a plan looking at
15 itself over time, by product line, and I think
16 an earlier remark said we can't do that, but if
17 you look at the data in a different way, maybe
18 you can.

19 MR. HAMLIN: Well, we can't because
20 again, the data is calculated based on all
21 submissions for that year, and the prices that
22 are adjusted every year, understand it as

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1 pricing tables.

2 So, we could have several of those
3 thing constant and present this information,
4 but then it's questionable about the -- you
5 know, how useful that information is because
6 we've held -- sort of artificially held so many
7 things constant, to present that information,
8 and right now, we haven't heard from anybody
9 that they're interested in that because they
10 basically, you know, use our individual
11 benchmarks for their plan at the different
12 levels, and then, you know, dive into their own
13 data.

14 It's that comparison, that sort of
15 snap-shot that they can see, and then that's
16 where they sort of make their decisions about
17 how much input they want to put into their data.

18 You know, I mean, we could certainly
19 hold these things constant and present that
20 information. I think it just adds one more
21 dimension that hasn't really been found to be
22 wanted, I think by the field at this point in

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1 time, but we hear that it should be something
2 that should be done, we can certainly look --
3 you know, dive further into that information.

4 CO-CHAIR ASPLIN: Okay, with that,
5 unless you have another comment, Nancy. Your
6 card has been up. Okay, would you mind
7 flipping that? Thanks. That's okay.

8 Let's go ahead with a vote on
9 usability, and Ashlie, if you have any comments
10 to introduce this.

11 MS. WILBON: Usability, again, is
12 one vote overall for usability, keeping four
13 sub-criteria in mind, whether or not there is
14 a current or planned use of the measure in
15 public reporting or accountability application
16 that the measure -- or the developer has
17 demonstrated that there has been an improvement
18 of cost and resource use and performance over
19 time.

20 I think that question came up and
21 Bob provided a response to that.

22 That the benefits of the measure

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1 outweigh the unintended consequences, or
2 potential unintended consequences of the
3 measure, and the final one being whether or not
4 the measure can be de-constructed for
5 transparency for other stakeholders, including
6 those being measured.

7 So, considering those four
8 sub-criteria, you can go ahead and vote overall
9 on usability and use.

10 CO-CHAIR ASPLIN: And then we have
11 the overall recommendation for endorsed,
12 yes/no vote. I don't know if you have any other
13 comments, prior to that vote, Ashlie, otherwise
14 I think members can go ahead and submit their
15 vote.

16 Any other Committee comments?
17 Otherwise, we will be leaving this measure for
18 the time being, and I'll hand it over to Lisa.

19 CO-CHAIR LATTS: All right, well, I
20 think that's probably the first time in NQF
21 history that a first measure has ever been
22 completed ahead of schedule. Usually, the

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1 first measure is the one that we fall down on.

2 So, we're now going to have a bit of
3 deja vu all over again, and we are going to go
4 to relative resource use for COPD.

5 Now, we will have our lunch break at
6 the regular time of MEMBER NAESSENS: 30, which
7 is when the food is coming.

8 So, why don't we see how far we can
9 get through COPD prior to that lunch break?

10 We're going to take public comments
11 at MEMBER NAESSENS: 25 p.m. So, we'll hold
12 public comments until then.

13 So, Matt and Mary Ann are the
14 reviewers on this. Are either one of you going
15 to take the lead? Matt is going to?

16 All right, you want to start with
17 the first section, any comments that you guys
18 need to make, before we -- okay.

19 MEMBER MCHUGH: So, a lot of this is
20 similar, obviously, to our last measure. So,
21 I'll just try to highlight some of the
22 differences and places where there was

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1 substantial agreement.

2 Around importance, I think the
3 overall tenor was that this was an important
4 measure. COPD is high cost and very common.

5 The question about being able to
6 track plans over time was raised, as well, and
7 one question about the intent, and it may go in
8 our scientific discussion, was about
9 mis-diagnosis and the ability to truly identify
10 patients with COPD and false-positives.

11 CO-CHAIR LATTS: All right, any
12 other comments? Mary Ann, anything you want to
13 ask -- add to that?

14 MEMBER CLARK: No, I think that
15 about covers it.

16 CO-CHAIR LATTS: Andrea, any
17 comments?

18 MEMBER GELZER: No additional
19 comments.

20 CO-CHAIR LATTS: All right, any
21 other comments from the Committee, prior to
22 voting on importance to measure?

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1 Seeing none, everybody, if you
2 could go to the SurveyMonkey, enter in COPD
3 measure and vote on importance to measure.

4 MS. WILBON: I'll just highlight
5 again that importance to measure includes three
6 sub-criteria, that we have you vote
7 individually on each of those three
8 sub-criteria, which is a little bit different
9 than the others, and then overall vote for
10 importance.

11 So, keeping in mind, the kind of
12 three different components around opportunity
13 for improvement, the measure intent and whether
14 or not it's a high priority area with
15 demonstrated variation in care.

16 CO-CHAIR LATTS: All right, if
17 everybody is finished voting, we will move on
18 to scientific acceptability. Matt, you want
19 to take that?

20 MEMBER MCHUGH: So, on -- and we're
21 doing reliability first?

22 CO-CHAIR LATTS: Correct.

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1 MEMBER McHUGH: So, there were some
2 questions raised about whether there actually
3 was information presented at both the data
4 element and performance measure less. I don't
5 know if particular people who have questions
6 about that, want to follow up.

7 There was a question about patients
8 with both COPD and asthma, who were in -- are
9 included only in this COPD cohort.

10 The question about the Medicare H --
11 I'm sorry, I'm going into validity. I think
12 those were the biggies.

13 CO-CHAIR LATTS: Mary Ann?

14 MEMBER CLARK: Just one other thing
15 I wanted to point out.

16 It looked as though for identifying
17 the COPD patients, that they -- it was any time
18 during the measurement year, correct, as
19 opposed to the asthma one, which was two -- or
20 prior to that.

21 So, I guess what I'm wondering is,
22 how does that affect costs if you only -- you

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1 know, if the patient was identified, you know,
2 just at a certain point in time in the year, they
3 were a new patient, I guess. Is that --

4 MR. HAMLIN: So, couple things.
5 You're correct, that COPD and asthma
6 concomitant and diagnosis patients are
7 included in this data set, where in asthma, we
8 exclude specifically COPD to try and keep it a
9 little distinct, if you will.

10 You know, because COPD also
11 includes chronic bronchitis and other sort of
12 diseases that I think were clinically deemed to
13 be appropriate by our measures.

14 We did look at many years ago, on the
15 HEDIS side of the clinical COPD measures,
16 looking at the diagnosis criteria for COPD. We
17 did extensive inter-rater reliability testing
18 on the -- you know, the piece of information in
19 the medical record, translated down to the
20 ICD-9 level codes for COPD and chronic
21 bronchitis, etcetera, etcetera.

22 Those were found to be in very high

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1 agreement, and to your point, again, I think
2 that, you know, because these again, are plan
3 measures, the number of people who are included
4 in the measure, over the measurement period is
5 fairly consistent because of the fact that
6 these are very extensively risk-adjusted
7 through 13 different risk categories and so,
8 patients starting late in the measurement
9 period would only have so many services
10 included for that, you know, once they're
11 identified.

12 But we would assume that difference
13 is not great enough to affect the measure
14 between plans, if you will, because of the way
15 that the measures are structured.

16 So, one plan is fairly comparable to
17 its plan -- other plans because of -- you know,
18 because of the adjustments for -- as much as we
19 can adjust for it, to be honest with you.

20 CO-CHAIR LATTS: Andrea, any TEP
21 comments?

22 MEMBER GELZER: Yes, that

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1 discussion also occurred at the TEP level, and
2 NCQA confirmed that the diagnosis code, if the
3 diagnosis code is present in the record during
4 the measurement year, they're included in the
5 measure population, and that seemed to then be
6 okay with the TEP.

7 There was some discussion of the
8 potential of mis-diagnosis of COPD at the
9 technical committee level, and they talked
10 about individuals with sleep apnea, but again,
11 that was just a minor discussion and didn't seem
12 to be a real issue.

13 MR. HAMLIN: Actually --

14 MEMBER GELZER: And I believe that
15 NCQA said there was good correlation.

16 MR. HAMLIN: I just wanted to
17 actually add one more thing to my response to
18 Mary Ann.

19 The measures are reported on
20 member-month basis too, so member-months to
21 member-months I think is much more consistent
22 than inclusion in all costs. So, sorry for

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1 that.

2 CO-CHAIR LATTI: All right, any
3 discussion on the reliability, and I heard some
4 phone -- is there anybody on the phone that
5 wants to make a comment? It seemed like there
6 was some action there.

7 MEMBER DAMBERG: Yes, this is
8 Cheryl. I wanted to ask NCQA, because I wasn't
9 clear from the documentation.

10 You indicate that you only report on
11 plans with at least 200 cases, and I know you
12 stratified the results. So, is that 200 cases
13 per strata?

14 MR. HAMLIN: I'm sorry, I missed
15 part of your question. Can you repeat it?

16 MEMBER DAMBERG: Sure. So, in the
17 documentation, it seemed that you're only
18 reporting out for plans with at least 200 cases,
19 and I wasn't sure whether that 200 cases in each
20 of the strata that you report out on.

21 MR. HAMLIN: No, the population has
22 to be at least 250 members, 200 members for the

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1 plan to be able to report, or for us to report
2 the data for the plan.

3 So, it's not episodes. It's not
4 cases. It's just members who have been
5 identified with that disease. It's not by each
6 of the strata, because that would be a huge
7 population.

8 CO-CHAIR LATTS: All right, other
9 comments? Yes, Ariel.

10 MEMBER BAYEWITZ: I am not a
11 statistician. I was just looking at page eight
12 here with the results, in terms of percent of
13 plans with no more than one quartile shift, just
14 getting to reliability.

15 Just seemed like a high percentage
16 of plans shifting from, you know, in terms of
17 moving to quartiles, you know, 30, more than 30
18 percent in one of the buckets, commercial PPO.
19 The shifting two quartiles.

20 So, I mean, how do you -- it just
21 seems very high. Is that not statistically a
22 problem?

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1 MR. HAMLIN: So, there are in some
2 product lines for this measure, in the earlier
3 years, I think, if you make sure you're looking
4 at the final column, which I believe is the most
5 recent data.

6 The quartile shifting in those
7 decreases significantly, but it is -- there is
8 a proportionate plan, you know, 15 to 20 percent
9 in some cases that do shift, and again, this is
10 an issue of, you know, we look at those plans,
11 we look at the outliers, if you will. They're
12 not really outliers if they shift more than two
13 quartiles.

14 But it is sort of the rough trending
15 analysis that we can do, to see if there are
16 significant changes between plan performance
17 from year to year, and some of that is driven
18 by plan changes. Some of that is driven by the
19 number of plans and the types of plans they
20 submit.

21 It again, was -- you know, again,
22 since the majority of plans -- it really is

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1 dependent again, and there were plans in their
2 first completed reporting, that may shift more
3 because of, you know, just coming into the RRU
4 reporting methodology, if you will.
5 Sometimes, you know, the earlier years, our
6 data is used and sometimes there are actual --
7 more representative of the results of the plan.

8 But I think to your question, you
9 know, we do expect these data to shift year to
10 year to year, and so, I don't think that, you
11 know, a plan shifting more than two quartile --
12 and we say more than two quartiles because much
13 of the shift is around the meaning, depending
14 upon the -- you know, so they could shift one
15 quartile easily. They can shift between the
16 mean, just depending upon the submission.

17 So, we don't treat them as outliers,
18 but we can just look at those plans carefully,
19 to try and understand why they're shifting, but
20 those numbers have gone significantly down in
21 the years, and now, we're seeing, you know,
22 again, for most plans or for most product lines,

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1 it's really in the high 80's and low 90 percent
2 of plans who are not shifting more than one
3 quartile.

4 So, it's really the only -- it's the
5 only trending analysis we can do and look at to
6 see, you know, changes in plans, but so it's a
7 little rough in the methodology, but it's --
8 like I said, because we only get aggregate data,
9 that's all we can do.

10 CO-CHAIR LATTS: Other questions
11 or comments? Mary Ann?

12 MEMBER CLARK: I think there was
13 just another comment that someone had,
14 regarding -- and maybe you can clarify this, but
15 about whether denied claims were included in
16 identifying the population. I don't think they
17 were, is that correct?

18 MR. HAMLIN: Denied claims are
19 included in the population. You know, most of
20 the -- the costs, the PMPM, you know, resources
21 used are used -- are the only ones used for the
22 resources that are tracked.

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1 So, you know, for identification of
2 population, denied claims are included, but for
3 the resource use reporting, only claims that
4 are expected to be paid or paid are included as
5 part of that, because the plan did not actually
6 pay the claim.

7 MEMBER CLARK: Okay, then maybe, I
8 don't know if the person who had that comment
9 wants to elaborate or question that further,
10 because I think the rest of the comment had to
11 do with maybe the service wasn't really -- maybe
12 -- if it was a -- as a result of a test, for
13 example. Maybe it was, you know, a rule-out,
14 COPD, but I don't know. That seemed like that
15 was the area of the question.

16 MR. HAMLIN: I mean, again, you
17 know, we include the denied claims in the ID
18 algorithm, because we want to make sure that
19 we're capturing as many, you know, potential
20 COPD patients as possible, to try to be as
21 sensitive as possible.

22 But again, you know, it's resources

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1 used to manage a chronic disease population.
2 If those claims were denied, I think our opinion
3 is that if they were denied, they were probably
4 denied for a reason, because they weren't
5 necessary for managing that condition, and on
6 a plan by plan basis, you know, that's kind of
7 the assumption we have to operate on, basic
8 level of information we have.

9 CO-CHAIR LATTS: Brent?

10 CO-CHAIR ASPLIN: I think that
11 Fred, if I recall correctly from the TEP
12 conversation was, is that if it's used to get
13 people in to the measure, then there are no
14 resources used -- associated with the plans,
15 with the disproportion high rate of denial,
16 going to look better from a relative resource
17 perspective. I don't know if you can comment
18 on that.

19 MR. HAMLIN: I think in theory,
20 they probably could, but given the fact that
21 there are 13 risk categories for multiple age
22 and gender cohorts for this, you know, we would

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1 see -- the HCC would assign plans to -- you know,
2 those patients would end up in a -- probably a
3 lower risk category first of all, which would
4 make us suspicious in the first place, and then
5 they would also sort of end up in the zero
6 utilization and we look at the zero numbers
7 very, very carefully.

8 So, I think in theory, it's
9 possible, but I think, you know, does it -- a
10 vast proportion, it could affect the measure,
11 probably not.

12 CO-CHAIR LATTS: Gene?

13 MEMBER NELSON: I think in the
14 prior measure I saw the information on extreme
15 outliers greater than three and less than .33.

16 What is the policy for outliers here
17 and how many plans hit the outlier above or
18 below?

19 MR. HAMLIN: It depends. There is
20 a table for this measure too. I have to find
21 it for you, but I can explain.

22 Outliers are -- is a very low

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1 proportion nowadays. Initially, it was -- and
2 primarily we find the outliers are in
3 calculation errors. They're not actually in
4 relative resource use. They're not in
5 outliers of relative resource use. It's
6 generally in programming and calculation
7 errors and reporting the measure.

8 New plans are the ones most likely
9 to end up in the outlier status, but less than
10 one percent for almost all of measures nowadays
11 are plans that are identified as outliers.

12 Early days, that was not the case.
13 It was much higher, and so, we use that outlier
14 status check to sort of look to see who we should
15 look at carefully, to see if it's -- if they're
16 having problems reporting the measure, which is
17 usually the case.

18 MEMBER NELSON: Is the same
19 convention used, .33 and --

20 MR. HAMLIN: Yes.

21 MEMBER NELSON: -- bigger than
22 three?

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1 MR. HAMLIN: Right, and those
2 outliers are not included in any of the
3 calculations because we think it's a data
4 issue. We don't think it's an actual resource
5 reflection, reflection of resources use.

6 CO-CHAIR LATTI: Any other
7 comments on reliability?

8 If not, let's move onto validity,
9 and just plow through.

10 MEMBER McHUGH: Again, some of the
11 comments were about the presentation of the
12 materials, and being able to find all of the
13 necessary pieces around particularly in the
14 empirical testing of the measure. We did say
15 this earlier, but there was one comment about
16 the R-squared of the model that was being used,
17 not being evidently clear.

18 This may be less of an issue with
19 this measure than the prior one, but again, the
20 comment about the HCC, using the Medicare HCC's
21 and I believe this population is 40, and what
22 -- the degree to which that's applicable.

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1 Again, as with all of our measures,
2 this is -- uses billed services and denied
3 claims as well, but and whether that's actually
4 measuring the process of care that is being
5 provided, but is probably the best that we can
6 do.

7 I think those are the primary areas,
8 different from the prior measure. Mary Ann?

9 MEMBER CLARK: I mean, there were
10 some comments, I think on the asthma one, as
11 well, but on this one, on severity, you know,
12 COPD severity which, you know, if we're using
13 claims data, the best we can do is adjustments
14 with the diagnosis codes, primarily.

15 So, until that changes, I don't know
16 that there is a lot that can be done to -- you
17 can only use those codes to proxy, sort of as
18 a proxy for severity. So, I don't think there
19 is a lot that can be done.

20 MEMBER McHUGH: And it's probably
21 just for the record, to note that comments
22 around SES adjustment were raised with this

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1 measure, as well.

2 CO-CHAIR LATTS: Right, we are
3 still are bound by the previous -- the rule --
4 the law of the land today is do not adjust,
5 whether it's that law of the land tomorrow,
6 we'll see.

7 Andrea, any TEP comment?

8 MEMBER GELZER: No really
9 significant ones.

10 CO-CHAIR LATTS: All right. Any
11 Committee comments on validity? Everybody is
12 quiet.

13 MR. HAMLIN: Actually, I just
14 wanted to address the R-squared comment a
15 little bit, because I don't think I fully
16 addressed it enough.

17 You know, again, we use R-squared to
18 test the appropriateness of the HCC model for
19 the RRU measures, you know, but again, since we
20 don't get member level data in every year, it's
21 very, very difficult for us to retest that model
22 every time, and until additional guidance or,

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1 you know, some other appropriateness criteria
2 steers us in another direction, we probably
3 won't retest the HCC appropriateness for this
4 model because it's been tested and found to be,
5 you know, most relevant and valid.

6 So, you know, again, even though
7 it's a huge amount of data coming into us, it's
8 still at the member level. So, it would be very
9 difficult for us to get do -- sort of annually
10 test the R-squared.

11 So, we annually test as much as we
12 can, to make sure that relevance of the model
13 is, you know, still working and we listen to the
14 public feedback continuously about that, but
15 without big, big, big data --

16 CO-CHAIR LATTIS: All right, any
17 other comments? Anybody on the phone have any
18 comments?

19 Have Jennifer or Martin joined us,
20 by any chance?

21 All right, if not, then let's go
22 ahead and vote on scientific acceptability,

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1 both reliability and validity.

2 All right, well, we are going to
3 plow through and finish this before lunch.

4 So, let's go ahead then and move
5 onto feasibility.

6 MEMBER McHUGH: Really seemed, at
7 least from the comments, pretty much agreement
8 on feasibility.

9 MEMBER GELZER: I mean, similar, it
10 was -- you know, there was a lot of discussion
11 that this measure was constructed similarly to
12 the asthma measures, and quite honestly, I
13 think the TEP Committee had a little bit more
14 issue with the asthma measure than the COPD
15 measure.

16 So, there were no other significant
17 comments.

18 CO-CHAIR LATTS: All right, any
19 comments from Committee? If not, let's vote on
20 feasibility and usability.

21 MEMBER McHUGH: So, here, again,
22 this is a measure that is in use. There was

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1 discussion about how plans would and would use
2 it, but again, in line with our prior
3 discussion. Yes, I think --

4 CO-CHAIR LATTS: Mary Ann?
5 Andrea?

6 MEMBER CLARK: No other comments.
7 They're pretty much the same, I think, as for
8 the asthma one.

9 MEMBER GELZER: Agree.

10 CO-CHAIR LATTS: All right.
11 Somebody has something exciting to say.
12 Nancy?

13 MEMBER GARRETT: I don't know if
14 it's exciting, but I did want to bring up the
15 issue of stratification for SES. I don't know
16 if this is the right place or not.

17 But you know, when we did that vote
18 on the Phase 2 measures, we added a
19 recommendation that the measure be stratified
20 for SES variables, and we could do that here for
21 this measure and the previous one, I think.

22 So, do we want to do that, and

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1 realizing that data is a big problem, but with
2 the recommendation in place, then it can start
3 to move that ball forward, in terms of trying
4 to find the data and finding ways to do it, so
5 that's kind of an open question for the
6 Committee.

7 I would recommend it, based on the
8 evidence that we've seen, that with the asthma
9 and the COPD, it would be very important to
10 include.

11 CO-CHAIR LATTS: And you have the
12 inside track on what the recommendations are
13 going to be, so, we're anticipating that the
14 recommendation --

15 MEMBER GARRETT: They're getting
16 ready.

17 CO-CHAIR LATTS: -- will be to
18 stratify.

19 MEMBER GARRETT: Yes.

20 CO-CHAIR LATTS: Brent?

21 CO-CHAIR ASPLIN: Yes, I am
22 supportive of recommending it. I think whether

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1 you put it in the model, the risk model or if
2 you stratify it, you've got to have the data
3 either way.

4 So, I mean, I think the same data
5 limitations are going to hang up, making that
6 something that can be implemented over the
7 short-run, but that is by no means, a suggestion
8 that we should not recommend it, you know.

9 CO-CHAIR LATTS: Larry?

10 MEMBER BECKER: Yes, I am sort in
11 the same place, and you know, in light of these
12 being relatively accepted, non-controversial
13 measures, as we start to think about the
14 stratification and the SES, might be a good
15 place to start and to learn, and sort of shake
16 out some of the issues, so that we can learn from
17 that and it's something that's less
18 controversial, just because it would be a good
19 opportunity, because we will get to things, I'm
20 sure that are more controversial.

21 CO-CHAIR LATTS: Matt?

22 MEMBER MCHUGH: Just a point of

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1 clarification in terms of what we might
2 recommend and what we recommended previously.

3 I thought that we recommended to
4 report both stratified and the full process
5 spectrum, un-stratified, essentially. Yes,
6 yes.

7 MEMBER GARRETT: The current NQF
8 guidance is that the endorsed measure can't be
9 statistically risk-adjusted.

10 MEMBER McHUGH: Right.

11 MEMBER GARRETT: And so, we
12 recommended that since we can't recommend that,
13 that the measure be stratified after the fact,
14 meaning reported by the relevant
15 socio-demographic groups, to be able to
16 identify disparities in care and adjust them.

17 So, that would be more, as the
18 measure is used in the real world,
19 recommendation for after, it kind of leaves us.

20 MEMBER McHUGH: So, that users
21 would only see their -- within their strata, the
22 results within their strata or would they see

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1 all of the data?

2 I mean, that's my -- I would just be
3 interested in making sure that the full
4 spectrum, as well as within the strata, are
5 available.

6 MEMBER GARRETT: So, the NQF
7 endorsed measure would be unadjusted for those
8 variables. So, that would be the one in use.

9 MEMBER MCHUGH: Okay.

10 MEMBER GARRETT: But then we'd be
11 making recommendation that it also be
12 stratified when it was being used out in the
13 real world by the relevant system --

14 CO-CHAIR LATTS: In a
15 non-NQF-endorsed way, as of today.

16 MEMBER GARRETT: Well, no, the
17 stratification can be endorsed by NQF. It's
18 maybe not the word endorsed, but the current
19 guidance actually recommends that NQF send
20 measures out into the world with this
21 stratification idea, as a way of dealing with
22 the SES issue, and yet, it hasn't happened very

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1 often, because I think committees have just
2 said, "Well, we can't risk-adjust, so we're not
3 going to worry about it," and also then, once
4 the measures leave us, you know, there is not
5 a lot of control that NQF has over how they're
6 used.

7 But we can make a strong statement,
8 I think by putting that in the recommendation
9 in a strong way, to help people think about it
10 more. So --

11 CO-CHAIR LATTS: Bob, do you want
12 to comment on that?

13 MR. REHM: Sure. So, a
14 recommendation, you know, to essentially alter
15 the implementation of a measure is not an
16 insignificant task.

17 I mean, you're asking, and I think
18 we've reflected throughout and I think Ben has
19 in particular, that we're operating kind of in
20 a learning environment, where we're open to the
21 suggestions of this Committee and others, to
22 improve all of our measures.

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1 So, you know, we'll obviously --
2 this topic is getting a high level play, across
3 the healthcare field, and within all of our own
4 committees, and we're doing it in a thoughtful
5 way.

6 In many ways, you're suggesting
7 that we test the hypothesis, that for a measure
8 like RRU, that you know, we already offer three
9 stratifications. We offer Medicaid,
10 commercial and Medicare, and let's be honest,
11 that's not -- that's a lot more than many, and
12 it is instrumental and it does affect policy.

13 So, I think from a -- to say that
14 we're -- and I know no one has said this, but
15 to -- we're not operating with dis-interest.
16 We're operating with a high level of interest.

17 You know, Ben pointed out that in
18 this particular measure set, and I appreciate
19 Larry, that you suggested this is kind of a nice
20 place to start, because it's non-controversial
21 and easy. It's 70 -- how many data elements?
22 Seventy-thousand?

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1 MR. HAMLIN: Between 69,000 and
2 75,000.

3 MR. REHM: Seventy-five-thousand
4 data elements. We literally had to invest
5 thousands of dollars in our servers to be able
6 to accommodate the input on this measure alone.
7 It was a revolution at NCQA. We didn't know
8 what hit us.

9 We felt like healthcare.gov, but
10 the early version. So, I just want to make sure
11 that you appreciate that we are very sensitive
12 to this. We appreciate recommendations.

13 I do think that there is somewhere,
14 a fuzzy line between letting us know what's
15 important to you and then, there is that fuzzy
16 line, the gray zone of saying, "This measure is
17 a better measure, if you do x, y or z."

18 Sometimes, we know that, and we kind
19 of have an instinct about that. Sometimes we
20 have an instinct that that's probably really a
21 bad idea, you know. I am not going to
22 characterize our instincts on this one.

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1 But I think that it's a hypothesis
2 that we may want to test, you know, I guess it's
3 the difference between a -- being part of a
4 larger policy conversation and using the
5 measure as a lever, and I think that I can
6 appreciate why you'd want to do that. It's the
7 famous nail-hammer thing, you know, everything
8 is a nail.

9 But I just -- I am suggesting and
10 saying, you know, we're reasonably
11 conservative about our measure development
12 process. It's taken us years to get to where
13 we're at with this measure and with other
14 measures.

15 So, I think that we would want to
16 test those things, because I don't think this
17 is a one-size-fits-all answer, but we've heard
18 certainly, what you said, and I just thought
19 it would be helpful to get our reflection on
20 that larger issue, and to separate the measure,
21 which is trying to live and breathe its own
22 space, and the larger, you know, political,

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1 legal policy sort of orientations that we all
2 have to improve the healthcare system and make
3 it more sensitive to patients.

4 CO-CHAIR LATTS: Thanks, Bob.
5 Those are measured comments. Appreciate it.
6 Cheryl on the phone wants to make a comment.

7 MEMBER DAMBERG: Yes, I just wanted
8 to -- you know, we've looked at the
9 stratification piece, because I do think it's
10 an important step in the right direction, in
11 terms of separated by Medicare versus Medicaid
12 versus commercial. So, I applaud NCQA for
13 doing that.

14 I do think that, you know, moving
15 forward, it's not going to be in the near-term
16 period, but I do think for plans, as well as the
17 provider networks, that they operate, it's
18 going to be essential to have more drilled down
19 by different race, ethnicity, populations
20 because there is where we see the disparities.

21 CO-CHAIR LATTS: Mary Ann?

22 MEMBER CLARK: Just a comment, an

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1 observation.

2 I agree that with the
3 stratification approach, but I thought we also
4 heard that a lot of this information is not
5 collected or it's very difficult for the plans
6 to collect, and you know, may not be realistic
7 to have it reported out that way, at this point,
8 I guess. I don't know.

9 MR. HAMLIN: Yes, I mean, to
10 simplify it down, I call this the Costner
11 principle.

12 I mean, if you build something and
13 build a template, they eventually will come,
14 but of course, all they had to do was bulldoze
15 a corn field. We have to do a lot more, and I
16 agree, I think with the comments that, you know,
17 if we don't recommend this and we take -- you
18 know, we take NQF Committee recommendations
19 very seriously and we try and work them in
20 wherever possible into our process and we, you
21 know, move it forward.

22 But you know, so the

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1 recommendations that it should be done this way
2 is one thing. You know, the requirement that
3 if you want to report this measure, you have to
4 report it this way is another, and I think we're
5 still trying to find the carrot, not the stick,
6 at this point in time, as far as SES goes, or
7 even, you know, the geo-coding analysis,
8 because I think the plan -- the data is just too
9 unreliable at this point for our comfort level
10 and we are very conservative, before we release
11 a measure. We have to be extremely comfortable
12 with the comparability of the results.

13 CO-CHAIR LATTS: Nancy?

14 MEMBER GARRETT: So, two points.
15 One is if we make a recommendation that this
16 measure should be stratified by the
17 socio-demographic characteristics that are
18 relevant, it gives you leverage with the plans
19 targeting the data. So, it could actually help
20 you.

21 The other thing is, that I think it
22 is more of a recommendation than a requirement,

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1 that I guess I look to NQF to speak to that,
2 because I don't know exactly what that would
3 look like, because it's not really part of the
4 endorsement, it's more part of the -- isn't that
5 true?

6 DR. BURSTIN: Yes.

7 CO-CHAIR LATTS: Because I don't
8 think we would have the capability to require
9 it, because it's not the measure that we're
10 reviewing, that we would have to review -- there
11 would have to be testing and the supporting
12 information, that we would need, just like we
13 do with --

14 MR. HAMLIN: But you're actually
15 right. I mean, it would be, you know, this
16 Committee making the recommendation that helps
17 us continue to drive this importance for it, and
18 you know, and folks like CMS pay very close
19 attention to NQF recommendations.

20 So, that also helps. So, if you're
21 recommendation, then you'll hear about it and
22 pick it up and it just continues to move that

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1 conversation forward, if nothing else. So,
2 it's definitely helpful.

3 CO-CHAIR LATTS: I think it feeds
4 into that conversation we had this morning
5 about wanting to be very explicitly clear about
6 what it is that we want as a Committee, and if
7 this is something that we want, making the
8 recommendation, I think is helpful and you
9 know, getting the resources and all that.

10 So, if there are no further
11 comments, let's go ahead and vote on usability.
12 Which button?

13 MEMBER GARRETT: Just a process
14 question. Can we vote on that recommendation
15 at some point or do we --

16 CO-CHAIR LATTS: Do we?

17 MEMBER GARRETT: How does that get
18 done?

19 MS. WILBON: So, we can document it
20 in the report. It would be -- so, the measure,
21 depending on what the final recommendation on
22 the measure would be, for example, if the

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1 measure was recommended, we would have notes
2 with the measure -- what the recommendation
3 said that the Committee also recommends this
4 measure be stratified and used, but it's not
5 dependent on the endorsement recommendation.
6 I think it's the clarification that I think Ben
7 and Bob were looking for.

8 So, if you guys are amenable to
9 that, we can just document that the report, that
10 that was kind of the Committee's feeling and
11 they felt strongly that it should be done, but
12 it would not change your recommendation for
13 endorsement, if that makes sense.

14 MEMBER GARRETT: I don't know if
15 we've heard from the Committee. I mean, we've
16 only heard a couple comments.

17 MS. WILBON: Yes.

18 MEMBER GARRETT: So, I was --

19 CO-CHAIR LATTS: I was wondering if
20 we should -- yes --

21 MEMBER GARRETT: Okay.

22 CO-CHAIR LATTS: -- get some sort

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1 of a, I don't know, straw poll.

2 MS. WILBON: Sure, we can.

3 MEMBER GARRETT: My proposal is
4 really for this measure and the previous
5 measure.

6 CO-CHAIR LATTS: Yes, so maybe,
7 everybody do their online voting for usability,
8 as well as for the measure endorsement overall,
9 and then we can do a hand-raise for the
10 stratification by socio-economic status.

11 All right, looks like everybody is
12 done with that.

13 So, do you want to state your motion
14 for the record?

15 MEMBER GARRETT: So, I move that we
16 include in the -- that we recommend that this
17 measure and the previous measure be stratified
18 for socio-demographic characteristics that
19 have a conceptual link and empirical evidence
20 of a link with both of the variables.

21 CO-CHAIR LATTS: Do you need a
22 second? Do we have a second? Andrea?

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1 MEMBER GELZER: Can I modify that?

2 CO-CHAIR LATTS: So, but it would
3 not -- I just want -- it would not delay -- the
4 request will not delay implementation, should
5 not delay implementation of the measure.

6 MEMBER GELZER: It is unrelated to
7 --

8 CO-CHAIR LATTS: I mean, it's --

9 MEMBER GELZER: -- endorsement of
10 the current --

11 CO-CHAIR LATTS: Correct.

12 MEMBER GELZER: -- measures before
13 the Committee?

14 CO-CHAIR LATTS: Thank you for that
15 clarification.

16 MEMBER GELZER: Then I second.

17 CO-CHAIR LATTS: Okay, all in
18 favor, please raise your hand and for those on
19 the phone, if -- do you want them to email you?

20 (Off the record comments)

21 CO-CHAIR LATTS: Chat. Please
22 chat yes or no. All right, any opposed?

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1 Larry, are you opposed? Okay, he just feels
2 really strongly in the affirmative.

3 Okay, we're good. All right, okay,
4 so, at this point, let's open it up for public
5 comment.

6 OPERATOR: At this time, to ask
7 your question, please press star and then the
8 number one.

9 There are no questions or comments
10 at this time.

11 CO-CHAIR ASPLIN: All right,
12 excellent. Well, guys, great work on the
13 Committee. We are ahead of schedule and it is
14 time to break for lunch.

15 MS. WILBON: Yes, so, we'll take 30
16 minutes. Yes, we may extend, but I think we'll
17 do a 30-minute lunch for now, and so, we'll come
18 back at one o'clock. Thank you.

19 (Whereupon, the above-entitled matter
20 went off the record at 12:30 p.m. and resumed
21 at 1:05 p.m.)

22 CO-CHAIR LATTS: So, we're not yet

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1 sure when the developers will be here for the
2 next phase, so in the interim what we thought
3 we would begin with, courtesy of Nancy, is a
4 debrief of the decisions and the concerns
5 around the Phase 2 measure that is similar to
6 the pneumonia measure we'll be considering in
7 a moment so that --- because if you recall, it
8 was very controversial at the meeting itself.
9 We ended up in that --- well, I think initially
10 we even ended up with a less than 40 percent to
11 not continue, and then there was a re-vote at
12 the meeting, and we ended up in the equivocal
13 zone, that 40 to 60 zone. Then we had the
14 follow-up call a couple of weeks ago, and then
15 there was concerns --- and then there was a
16 suggestion to re-vote, and then there was a
17 suggestion not to re-vote, so there was some
18 back and forth about that.

19 Ultimately, there was a re-vote.
20 Enough people changed their votes, which was
21 probably two to three people that we are now in
22 the --- squeaking by in the endorsed range. So,

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1 Nancy had a suggestion, and I think it's a good
2 one, to talk a little bit, debrief in this
3 Committee. And we're obviously a smaller group
4 than we were at the last meeting, but just see
5 if anybody had any comments about their feeling
6 on the measure, where we ended up, again, in
7 anticipation of review of a very similar
8 measure in a few minutes.

9 MEMBER GARRETT: I think the moral is
10 just keep voting and then ---

11 CO-CHAIR LATTS: Words for the
12 federal government to hear.

13 MEMBER GARRETT: Can I start
14 with -- I think just my general comment or thing
15 I want to talk about is that it feels like in
16 our in-person meeting we had raised significant
17 concerns with the measure, so do people who
18 changed their vote feel that those concerns
19 were addressed in the interim by the
20 developers, or what changed so that now we're
21 endorsing that measure, and then that's going
22 to inform the next conversation? So, that's

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1 what I'd like to hear from people about.

2 CO-CHAIR LATTIS: Anybody want to
3 comment? It certainly may be that the people who
4 changed their vote are not here today.

5 MEMBER WALKER: I would like to
6 comment because I did change my vote. I would
7 say that the --- in our initial conversation and
8 present conversation I was quite dissatisfied
9 with the risk-adjustment approach. And when we
10 were starting the evaluation for the pneumonia
11 measure clearly it was the same issue that was
12 arising, so I started to do a little bit more
13 digging, reading a little bit more about what
14 they had done for their Quality Measures.

15 Now, one of their responses had
16 always been --- the developer's responses has
17 always been we're limited by the data so we
18 can't do very much around the severity
19 adjustment. And, also, another response was,
20 you know, we did the same methodology with the
21 Quality Measure and that was approved. And, for
22 me, I found those two responses quite

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1 insufficient. But if you read a lot of the
2 background information that comes with the
3 --- you know, all the references to all the
4 previous testing and validation that they had
5 done around the Quality Measures, they actually
6 had done quite a bit. So, in the Quality
7 Measures they had compared the use of
8 claims-based data to data that was extracted
9 from medical records. And for, I think maybe it
10 was the heart failure or AMI, I can't remember,
11 they were able to report it at the hospital
12 level. For the other measure and for pneumonia
13 they could only report it at the state level
14 because of limitations with the data.

15 But reading those reports was very
16 compelling to me, so I felt that given what they
17 had done to demonstrate that the use of
18 claims-based measure was very similar to what
19 you would achieve using medical --- data
20 extracted from medical records, I felt that it
21 wasn't as much of a concern now around the
22 risk-adjustment, so I changed my vote.

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1 CO-CHAIR LATTS: Thank you. That's
2 helpful. Other comments? Yes?

3 DR. BURSTIN: I would also be
4 interested to see whether the public comments
5 also modulated your thinking for those of you
6 who thought differently after the call.

7 CO-CHAIR LATTS: Nobody is
8 commenting. Lina.

9 MEMBER WALKER: I would say the
10 public comments didn't really. I mean, they
11 echoed all our concerns. There was nothing
12 really new in the public comments.

13 I would say that the way the
14 developers respond to some of these questions
15 really don't do them justice. I mean, they can
16 anticipate, I think, some of our concerns prior
17 to coming to these Committees, and in my opinion
18 ---

19 CO-CHAIR LATTS: Can you get a little
20 closer to the ---

21 MEMBER WALKER: All right. Is this
22 better?

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1 CO-CHAIR LATTS: Yes.

2 MEMBER WALKER: Right. They can
3 anticipate what our concerns are. And it makes
4 sense to me if I were a developer to address
5 those concerns head-on. When we write articles
6 we know what the data limitations are. We talk
7 about them in the article and say why we think
8 it doesn't affect our results.

9 They don't actually do that when
10 they're writing up their reports. They just say
11 this is what we did, instead of saying we did
12 this, we realize this might be an issue, this
13 is why we think it isn't an issue. And then it
14 can alleviate a lot of the concerns, a lot of
15 the discussions around the Committee table.

16 CO-CHAIR LATTS: I actually thought
17 C-- you know, we'll get to it whenever we get
18 to it this afternoon, but I thought the
19 developers did a much better job this round
20 anticipating our concerns than in the second
21 version.

22 Joe, did you want to make a comment?

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1 I saw you motioning before Nancy ---

2 MEMBER STEPHANSKY: I think we
3 talked once before at one of our meetings about
4 the idea of the developers giving us more of a
5 story about how they got to where they are, and
6 how useful that could be. And I think we saw a
7 little more of that in the pneumonia piece than
8 we had earlier. That story I think is very
9 important, and I think that's what you were
10 getting at.

11 CO-CHAIR LATTS: Well, I agree. It
12 gives you context and it gives you an
13 understanding why they didn't do some of the
14 things that we've asked them to do. Nancy?

15 MEMBER GARRETT: I think my comment
16 --- I didn't change my vote so I still have
17 concerns about the measure. And I think the
18 concern is still applicable to the next
19 measure. And one of the main ones is really
20 about the risk-adjustment, the conceptual
21 risk-adjustment, so not so much the technical.
22 But they're not adjusting for co-morbidities

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1 that happen in the hospital that could possibly
2 be related to a complication caused by the care.
3 And that conceptual framework means that
4 there's a lot of things they're not
5 risk-adjusting for that actually are patient
6 characteristics and not caused by the care. So,
7 it's like an over-correction.

8 And I don't have a solution for it
9 because it's one of the --- it's kind of a
10 --- it's related to data limitations, but it's
11 also conceptual, so coming from a provider
12 organization that really concerns me that
13 you're not adequately adjusting for the patient
14 severity and what's really going on with that
15 patient. So, that's a big concern I have with
16 the approach to the risk-adjustment, in
17 general.

18 MEMBER WALKER: Can I just respond to
19 that? I mean, the issue is whether or not there
20 are systematic differences across hospitals.
21 Right? So, if they're making the same kind of
22 --- doing the same mismeasurement for one

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1 hospital, potentially they could be doing the
2 same mismeasurement for the other hospitals.
3 So, I guess the question I would generally ask
4 myself is, is there anything for me to suspect
5 that they're more likely to be mismeasuring for
6 one hospital rather than another?

7 I mean, I don't know the answer to
8 that question, but it's the same kind of
9 conundrum I had with the severity issue, which
10 is similar to what you're saying. I think it's
11 a --- so, I mean, it would be helpful for them
12 to respond to that question, whether or not they
13 see systematic differences across these
14 hospitals, which is really what we're trying to
15 get at.

16 MEMBER GARRETT: In some ways that's
17 kind of unmeasurable, but yes, that is the
18 question. And I think the --- just
19 conceptually that I would imagine that there is
20 a lot of differences in patient severity across
21 hospitals because there's so much difference in
22 patient needs. So, I'm going in with the

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1 hypothesis that there probably is and that
2 we're not capturing it.

3 CO-CHAIR LATTS: And my issue with
4 that then ends up that you let the --- to my
5 mind, let the perfect be the enemy of the good
6 and that if you wait until we can get all that
7 information because of the limitations of our
8 data, we wouldn't be able to do anything. So,
9 I would rather have something knowing it's
10 imperfect than nothing. Any other comments?

11 MEMBER NAESSENS: Lisa, just in
12 responding to your comment.

13 CO-CHAIR LATTS: Yes, Jim.

14 MEMBER NAESSENS: That would be good
15 if we knew what the measure intent was, and if
16 they've got limitations on it. But when it
17 starts coming into accountability measures,
18 then we have more concerns that the perfect or
19 the good may not be good enough --

20 CO-CHAIR LATTS: Right.

21 MEMBER NAESSENS: -- to not bring
22 in some unintended consequences.

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1 CO-CHAIR LATTS: Yes, and I think
2 that gets to an issue that we've talked about
3 before on this Committee, which is the -- how
4 divorced we are from any control over how a
5 measure is used. So, whereas, we might -- we
6 would be more in favor of a measure used for Y
7 than used for X, we can't control that, so it's
8 an all or nothing from that perspective. Yes,
9 Nancy?

10 MEMBER GARRETT: I was going to
11 quickly say, I mean, this is going to be used
12 in value-based purchasing, so let's just be
13 open. This can be used to move large sums of
14 money around so you absolutely have to think
15 about those consequences.

16 MEMBER CLARK: Playing the devil's
17 advocate a little bit in maybe the way they're
18 thinking. Of course, I can't speak for CMS, but
19 they're trying to really hold the hospital
20 accountable for these costs even out to 30 days,
21 so from their point of view probably from what
22 occurs when they enter the hospital, if they've

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1 had a complication, you know, as a result, the
2 theory is that's something that occurred while
3 they were in the hospital, so that's maybe the
4 issue behind that. That, you know, also, I'm
5 just thinking from my days in looking at
6 clinical trials. I mean, that would be
7 considered an outcome of an intervention, so
8 that's kind of a standard way to approach these
9 things.

10 CO-CHAIR LATTS: John?

11 MEMBER RATLIFF: I would be
12 concerned on those comments that CMS is going
13 to apply these to like the letter grades,
14 they're going to apply a Hospital Compare, so
15 our kind of rarefied decision here is going to
16 become like a grade of a B, or a C for a facility.
17 And let's worry about the implications of how
18 this will be used.

19 CO-CHAIR LATTS: Carolyn?

20 MEMBER PARE: And my concern isn't so
21 much about the enemy of the good, it's back to
22 the is it good enough? And is it something, if

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1 there's so little variability in the scores, so
2 little variation in the scores because you've
3 made all these exclusions and changed the
4 specification in such a way what's the purpose?
5 How are you really going to get to true -- being
6 able to discern the actual value between the
7 organizations if they all look alike?

8 CO-CHAIR LATTS: All right. Any
9 other comments? Let's do a quick check of who's
10 on the phone. Cheryl, are you on the phone now?

11 Herb, are you on the phone?

12 MEMBER WONG: Yes, I returned about
13 10 minutes ago.

14 CO-CHAIR LATTS: Great. And then do
15 we have Jennifer or Martin? Okay, so just Herb
16 right now.

17 Okay. So, the developer will be here
18 at 2:00, so in the interim we thought we would
19 get a jump on tomorrow's discussion. And this
20 is the part where we, as a Committee, will give
21 feedback to NQF about what we want and what's
22 going on within the cost and resource use space.

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1 So, if everybody wants to turn to their
2 Discussion Guide handout, are you guys going to
3 start?

4 MS. WILBON: So, for those of you
5 that have had a chance to review ahead of time,
6 a lot of the front matter, I would say in pages
7 1-3, is kind of background. It walks you through
8 kind of a timeline of our work. Given that this
9 was intended to be kind of a strategic
10 discussion, we wanted to make sure that
11 everyone, although we talk about it all the
12 time, had a good kind of perspective and idea
13 where we've been. So, the first three pages are
14 really devoted to that.

15 I want to focus your attention on
16 page 4, though, where we've laid out a table of
17 the various different topic areas that we
18 currently do have topics -- clinical and
19 topical area committees around on our Quality
20 side. And some of the work that we've been doing
21 with this group and with the linking costs and
22 quality work has been grounded in the fact that,

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1 you know, are looking for resource-use measures
2 to be linked with quality measures in some
3 fashion; again, still exploring what that is,
4 but the idea would be, you know, resource-use
5 measures, or quality measures to accompany the
6 resource-use measures that are endorsed.

7 So, to that end we took this chart
8 to give you a sense of the measures that are
9 endorsed in the other topic areas, and kind of
10 where we are right now with cost and
11 resource-use. Obviously, the numbers look a
12 little disheartening because, obviously, we
13 don't -- the portfolio of cost measures is not
14 that large. So, we've just kind of done a
15 side-by-side here of quality measures, where we
16 are with resource-use measures, just to kind of
17 give you an idea of where we are and get your
18 thoughts around where we need to go. Do we need
19 to have a resource-use measure in every
20 clinical topic area? Is there another approach
21 that we should be using to grow the portfolio?

22 I also wanted to draw your attention

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1 to Appendix A, which -- let me just look and see
2 what the page number is, where we've captured
3 some of the recommendations that came out of the
4 MAP Affordability Task Force. This Task Force
5 is one that we've talked about in I think our
6 last meeting, but to give you a quick refresher,
7 they were tasked with coming up with coming up
8 with what we have affectionately termed a
9 family of measures. But because there aren't a
10 lot of measures around cost, their exercise
11 tended to be more around a gap analysis, if you
12 will, identifying different topic areas for
13 high-impact areas that impact cost, or spending
14 within the health care system, and identifying
15 those measures that currently exist, and then
16 measures where they think end in concepts or
17 ideas for where they think measures should
18 exist to further the field in terms of cost
19 measurement.

20 So, laying that out we wanted to,
21 again, get the Committee's input on where we
22 think we need to go. We don't currently have

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1 funding for a next phase of measure endorsement
2 at this point, so we wanted to really take the
3 time to think through if you were to try to
4 further this work what should that next step be?
5 We've had very low numbers of cost measures that
6 have been submitted up to this point and to the
7 discussion that occurred this morning around,
8 you know, not getting the measures that we want,
9 and how we can, you know, strategize about
10 getting that. And, specifically, during this
11 discussion I would encourage you guys if you
12 have ideas, to Helen's point, about specific
13 measures and not just, you know, here in this
14 table in Appendix A you'll see there's kind of
15 some high-level conceptual ideas about
16 conditions like diabetes. We need
17 condition-specific episode cost measures for
18 mental health condition, COPD, asthma, so it's
19 very broad kind of recommendations. But to the
20 extent that you have experience in your own work
21 with the organizations or other entities that
22 you do work with, when you have ideas about

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1 specific types of measures that would actually
2 be a foundation for a developer organization,
3 or some other entity to kind of pick up and have
4 a starting place for how to fill that gap, we're
5 certainly interested in hearing that. So, open
6 to Lisa's additions and go on from there.

7 CO-CHAIR LATTS: Great. Yes, I
8 think, you know -- and I would ask us maybe even
9 sort of where you were going, Ashlie, to take
10 these questions and look at these areas, but
11 even more out-of-the-box thinking, you know. Is
12 this the right way to go about resource-use by
13 topic, by condition, or are there different
14 ways that potentially could accelerate -- that
15 would accelerate this so that we're not sitting
16 here three years from now with maybe a one in
17 each category, or a two, because I think that
18 will be disheartening. And it's going to take
19 decades for cost measures to catch up with
20 quality measures at this rate, so let's sort of
21 open the box and think the world, and let's see
22 what we can come up with. So, Andrea, kick us

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1 off.

2 MEMBER GELZER: So, the list of
3 conditions, I mean, ideally, yes, it would be
4 great to have both quality metric and a cost
5 metric for all those conditions, something that
6 could be used generally for that chronic
7 condition.

8 That said, there are going to be
9 things that are coming up pretty rapid-fire I
10 think in the next couple of years from a cost
11 perspective, and a resource-use perspective
12 that are not sustainable for the health care
13 system. So, just take the Sovaldi example,
14 hepatitis C. So, I mean, if there were some kind
15 of generic kind of a cost measure that we could
16 then apply to hepatitis C, or if multiple
17 sclerosis is the next one, apply to those
18 conditions, that would be very helpful.

19 CO-CHAIR LATTS: Almost a
20 plug-and-play framework --

21 MEMBER GELZER: Plug-and-play,
22 exactly.

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1 CO-CHAIR LATTS: -- where you have
2 the processes and all you have to do is fit in
3 the diagnoses and the conditions, and it's
4 applicable and a very rapid turnover so that
5 you're -- you know, because it -- you know, a
6 hepatitis C measure would take three years to
7 develop at this point.

8 MEMBER GELZER: Exactly.

9 CO-CHAIR LATTS: Nancy, did you want
10 to comment on that?

11 MEMBER GARRETT: I just wanted
12 to -- I don't have an answer to the general
13 question yet, but the -- I was struck by the
14 person and family-centered care, and I assume
15 that's the same as patient experience. And
16 there was a New York Times piece about a year
17 ago that said -- that had a series of
18 photographs, and then the question was is this
19 a hospital or a hotel lobby? And then it would
20 give you the pictures and you had to choose, it
21 was a quiz. And it was hard to tell in a lot of
22 the cases. And I tell you, if you come to

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1 Hennepin County Medical Center, it will not
2 feel like a hotel. We have a piano but, you know,
3 that's about it in the lobby. So, it just
4 strikes me that, you know, when you're looking
5 at something like patient experience, the
6 resources that the provider has is a really big
7 part of that, and we don't really think about
8 that, of the tripe aim, you know, but really
9 make sure that that cost piece is encompassing
10 of all the different aspects of providing care.
11 So, it's kind of an interesting one to have on
12 there.

13 CO-CHAIR LATTS: Larry?

14 MEMBER BECKER: So, I agree with
15 Andrea, but I'd like to build on that; and that
16 is that, you know, cost -- you know, the data
17 is going to be a couple of years out of date,
18 so we ought to keep that up to date. And we also
19 ought to get a measure of people impacted,
20 because not just cost but, you know, influenza
21 or one of those things might be less expensive,
22 but there might be lots of volume. So, I think

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1 that's something we have to -- and we ought to
2 keep it updated, and that might be to our
3 earlier discussion giving direction to
4 developers, to CMS, et cetera, where to go next.
5 And I would also urge that we break that up by
6 commercial plans, Medicare plans, Medicaid
7 plans, et cetera, because I think that's also
8 important, because if this became just a
9 Medicare, because that's what they're
10 interested in, then perhaps, for example,
11 OB/GYN and pediatrics would fall to the
12 wayside.

13 CO-CHAIR LATTS: Never have any
14 measures, yes. As we saw when the initial
15 quality development work, you know, there were
16 no OB/GYN or peds measures for years because of
17 that. Yes, Ashlie?

18 MS. WILBON: I just had a question to
19 Andrea's point about the plug-and-play. I guess
20 my question, my immediate response when I heard
21 you say that was about the -- like an episode
22 just because, you know, gathering costs around

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1 a specific conditions varies for so many
2 conditions on whether or not you count this cost
3 or this cost. So, I was just trying to figure
4 out whether or not you were suggesting that as
5 more of like a total cost perspective, or less
6 of the episode, or just like more of a
7 stratification that these people have --

8 MEMBER GELZER: I think I'm
9 suggesting it more as a concept --

10 MS. WILBON: Okay.

11 MEMBER GELZER: -- because
12 some -- I mean, how to structure that? Yes, I'm
13 not really quite sure how to do that.

14 MS. WILBON: Okay. That's fair
15 enough. Thank you.

16 CO-CHAIR LATTS: Ariel?

17 MEMBER BAYEWITZ: Yes, I just -- I
18 was wondering just in terms of differentiating
19 this group from the episode group, so we're
20 going after specific conditions, we're looking
21 at resources there. I mean, you could also look
22 at a grouper. Right? And say from an overall

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1 grouping perspective, overall RRUs, and using
2 the grouper to allow you to differentiate
3 providers, or plans, or lines of business. That
4 would be a much quicker way to do this. Right?
5 You'd have then -- and you'd be able to roll that
6 up at a plan level across all conditions, or you
7 could pick X number of conditions, because
8 these groupers map the conditions, also. Right?
9 And then you could have then within that
10 episodic groupings, and that would be a really
11 easy way for a plan then to roll that up at a
12 provider level. And you wouldn't have an issue
13 with the Ns, you know, because you'd have a lot
14 of conditions going across. Not that you
15 have -- you know, could -- most of the folks here
16 are much more knowledgeable on the scientific
17 side than I am, and I'm -- it could be there's
18 a really good reason why we're not doing that,
19 but just is there a reason why we don't approach
20 it that way?

21 MEMBER GELZER: And, quite honestly,
22 as I hear him saying that, that is probably the

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1 most expeditious way to go.

2 MEMBER BAYEWITZ: And it doesn't
3 have to be -- I mean, there's a lot of
4 episode -- you know, there's ETGs, there's
5 MEGs, there's CAVE, there's Prometheus, I mean,
6 there's lots of stuff out there that you could
7 look at. Each of them have their own benefits,
8 but all of them at the end of the day do map
9 somehow to condition.

10 CO-CHAIR LATTS: And I think we
11 had -- maybe it was even Phase One, or even in
12 earlier groups that I've been on have talked
13 about this, and we sort of ran into the
14 proprietary methodology being a big part of the
15 problem from an NCQ NQF perspective because the
16 whole methodology has to be reproducible. I
17 seem to recall that, some of that.

18 MS. WILBON: Yes.

19 CO-CHAIR LATTS: Are we --

20 MS. WILBON: We have,
21 actually -- well, a two-fold answer, I think,
22 to Ariel and then to Lisa. To Ariel's point,

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1 we are -- we do actually have a separate
2 committee that's convened around just trying to
3 determine what it takes to actually evaluate a
4 grouper, what that means and so forth. So, there
5 are -- there's a CMS grouper in development, and
6 as you mentioned there's a lot of other
7 commercial groupers on the market. I think
8 we're still trying to figure out exactly what
9 that means in terms of endorsement, but I think
10 there is definitely agreement that an
11 episode -- for an episode-based approach to
12 measuring cost at the condition level, that
13 that seems to be a very amenable route to go.

14 We have in the past tried to
15 evaluate kind of individual episodes that are
16 part of a grouper. It was very difficult, which
17 is one reason why we wanted to do this separate
18 project around episode groupers and trying to
19 think through what that means. Okay, if we say
20 we're going to endorse a grouper, you know, how
21 does that work for each individual episode, and
22 then the measures that are used, you know. So,

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1 it creates this cascade of kind of questions on
2 what that means. So, it's definitely something
3 that we're exploring as NQF. I think we're a
4 ways away from that, probably at least a couple
5 of years for the CMS grouper, and the value of
6 commercial entities having an endorsed grouper
7 I think is still under discussion, so given some
8 of the proprietary issues and the other
9 discussions that have been going on.

10 MEMBER BAYEWITZ: Yes. You know, I
11 mean, the reality is RRUs do also take a lot of
12 work from a plan perspective as do use measures.
13 All these things are -- and, you know, NCQA or
14 whoever is saying this is how we define X. There
15 could be a way to define X around groupers.
16 Right? Around episodic groupings, and that
17 would be a standard way, and that way -- you
18 know, plans may still choose to use one of these
19 proprietary groupers for other purposes, but at
20 least then they would have -- there would be a
21 standard out there that they could use for
22 measuring resource-use.

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1 CO-CHAIR LATTS: Gene, and then
2 Cheryl.

3 MEMBER NELSON: Building, perhaps,
4 on what Ariel was saying, that there are always
5 populations, and sub-populations, and
6 sub-sub-populations, so it might be the State
7 of New Hampshire and the Town of Keene, or it
8 might be the United States, the State of New
9 Hampshire, and the Town of Keene, or it might
10 be everyone, and then everyone with a chronic
11 disease, everyone with multiple chronic
12 diseases, everyone with asthma. So, we
13 have -- we always have this reality in front of
14 us that there are populations and
15 sub-populations, and we have the reality in
16 front of us that we'd like to understand cost
17 at all those levels. And we'd like to understand
18 especially outcomes at all those levels. So,
19 one point on the cost side is that, again,
20 thinking as to what we need in the future is
21 the direct cost of health care to the community,
22 so getting at expenditures for health care by

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1 the individual or by the payer behind the
2 individual. And, also, we want indirect cost
3 because the community is paying those indirect
4 health-related costs, as well, for back pain or
5 pick your condition. And, oftentimes, indirect
6 costs are equal to or greater than the direct
7 costs.

8 So, I think we'd like to have a
9 structure on the cost side where you can go to
10 the highest level and start to disaggregate it
11 into important sub-populations defined by
12 health systems, or by providers, or defined by
13 clinically relevant populations.

14 The NQF Efficiency Measurement
15 Framework, I think it came out in about 1910,
16 or 2010 --

17 (Laughter)

18 CO-CHAIR LATTS: I was like wow, it's
19 really ancient.

20 MEMBER NELSON: It seems like a long
21 time ago, but it's pretty relevant that
22 there's the idea of a population at risk. This

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1 is the Efficiency Measurement Framework, and
2 then some of those people at risk, let's say
3 it's the State of New Hampshire, or it's all of
4 Medicaid patients, a population, some of those
5 people at risk have an event, and they move from
6 at risk to an event. And then we're going to
7 follow that event for a period of time and
8 sometimes it turns into a chronic condition,
9 and we're going to follow that person over time,
10 so three big populations, at risk, an event is
11 occurring, and then we're into follow-up.

12 And to be able to attribute direct
13 and indirect health care costs for those three
14 large populations, then to be able to further
15 refine it by our clinically relevant
16 sub-populations is a good idea, I think. And
17 that framework has been developed by NQF and
18 experts contributing to it for about four
19 years. And I think it goes to this issue of
20 populations, and sub-populations, and it
21 certainly went to total direct health care
22 costs. I've forgotten, maybe Helen remembers,

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1 does it also include indirect health care
2 costs, as well?

3 DR. BURSTIN: I don't recall, but I
4 can pull up the picture, the chart.

5 MEMBER NELSON: You can't go to an
6 employer group without being concerned with
7 indirect costs. Right? You can't go to any civic
8 group that's well aware and not be concerned
9 with indirect health care costs.

10 CO-CHAIR LATTS: Great. And maybe
11 we'll go to Cheryl, but I think, Gene, maybe you
12 could comment how -- after Cheryl, how would you
13 then in terms of specific guidance for
14 developers and calls for measures, how would
15 you then break that down into measures, measure
16 requests?

17 MEMBER NELSON: I think there are
18 some, probably in this page 4, the row that says
19 "Resource Use Non-Condition Specific," it
20 indicates that are three measures there. And
21 one of them, I think, is a very high-level
22 expenditures per person per year, probably not

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1 Medicare, probably age 65, I think came from
2 Minnesota. So, that would represent this
3 highest level --

4 CO-CHAIR LATTS: Right.

5 MEMBER NELSON: -- health care
6 expenditures.

7 CO-CHAIR LATTS: Right.

8 MEMBER NELSON: And then if we start
9 to splay that out for different populations and
10 sub-populations, we'd start to have that
11 architecture of being able to go up to everyone
12 and break it down in a variety of meaningful
13 ways depending on how we'd like to define the
14 sub-population, by health plan, by clinically
15 relevant group, et cetera. So, starting at that
16 level, and then carrying that down, cascading
17 it down would be a way of dealing with it. Maybe
18 we focus on the 20 high-impact conditions as a
19 result of -- as a way of prioritizing clinically
20 relevant sub-populations.

21 CO-CHAIR LATTS: Okay, great.
22 Cheryl.

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1 MEMBER DAMBERG: Yes, thank you. One
2 of the things that I guess I've been struggling
3 with related to the cost and resource-use
4 measures, it seems like much of what we've been
5 looking at has been really aggregated. And I
6 guess I've been intrigued by some of the work
7 that Howard Beckman has done with some health
8 plans and medical groups, taking the
9 information that's generated from these
10 episode groupers and trying to deconstruct it
11 into a set of overuse measures. To me, I think
12 if there's some way we could signal to measure
13 developers that we would like them to go in and
14 try to, you know, flesh out the areas of
15 variation and identify those areas where
16 differential use of resources doesn't
17 necessarily achieve greater patient benefit. I
18 think those are going to have, you know, greater
19 precision and greater face validity with
20 providers.

21 CO-CHAIR LATTS: Great, thank you.
22 Other comments? Nancy, did you have --

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1 MEMBER GARRETT: So, I was just
2 thinking about as my provider, as we're
3 entering into more ACO arrangements, what are
4 some of the things that we're trying to
5 understand as new measures of cost and
6 resource-use? And, you know, a lot of them are
7 the classic actuarial health plan measures that
8 health plans have been tracking for decades,
9 but there aren't necessarily standards about
10 how to measure them, so it's ED visits per
11 thousand, it's in-patient visits per thousand,
12 it's ambulatory visits per thousand. NCQA has
13 some standards for those, I don't know that
14 they're publicly available. I don't know that
15 they're endorsed by NQF, I don't think they are.
16 So, there's lots and lots of different ways of
17 measuring those, so would that be of value to
18 have some endorsed national measures of
19 utilization that increasingly providers are
20 being held accountable for and are looking at?
21 So, that's one thought.

22 And then kind of related to that,

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1 some of the other -- I mean, it might -- a place
2 to go might be to just at some ACOs and what are
3 they tracking? So, another measure that we're
4 really tracking is the percentage of ambulatory
5 care that's in specialty versus primary care.
6 And that's something that varies quite a bit
7 across providers, and really is a huge cost
8 driver. If you move more of that care back into
9 primary care for a whole population, you can
10 really save a lot of money and do things more
11 efficiency, but it really has a lot to do with
12 practice patterns, but it's very amenable to
13 intervention. So, that's kind of some more -- I
14 think we might find some more creative ideas for
15 cost and resource-use if we look at what the
16 ACOs are tracking and what they're starting to
17 look at.

18 CO-CHAIR LATTS: So, I virtually put
19 my own placard up. I think what is really
20 occurring to me throughout this conversation
21 is that we've sort of done the shotgun approach
22 up until now, you know. We need all these

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1 measures so we're going to have these various
2 phases and bring stuff into us, and we'll review
3 it. And it almost makes me wonder whether or not
4 NQF should seek funding because, of course,
5 it's all funding-generated for a exploratory
6 group, committee, you know, smaller than this,
7 you know, eight to ten people or something like
8 that, that would then go out, gather those
9 measures and prioritize a list, and then bring
10 the prioritized list to a Standing Committee to
11 endorse, or suggest, or give feedback on, and
12 then go out and seek -- you know, request
13 measures based on that prioritized list rather
14 than, you know, sort of this shotgun approach
15 that we've been doing up until now. Helen, I'll
16 let you --

17 DR. BURSTIN: Well, that was timely.
18 I would have responded to your virtual card
19 being up, anyway. But, quickly, I just
20 wonder -- just to Nancy's point, which I think
21 is a really interesting one about utilization
22 measures, it's come up a lot over the years. And

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1 one of the concerns when they've been raised is
2 should we bring in utilization measures,
3 because by themselves they have no quality
4 signal? Well, maybe we cross that bridge by
5 bringing in cost and resource-use measures
6 which we know also in and of themselves don't
7 have a quality signal. And maybe it is time.

8 I mean, one of the issues that comes
9 up a lot as we try to align measures, for
10 example, with the private health plans is they
11 have lots of utilization measures. I assume
12 purchasers like you, Carolyn, use utilization
13 measures all the time. So, that -- but,
14 actually, that's an interesting approach, and
15 there's lots of those out there, and it might
16 be useful to get a prioritized list of which
17 ones. ED visits, for example, comes up
18 constantly, and every time we've tried to
19 review it, this whole issue of avoidable and
20 preventable, and all the stuff attached to that
21 gets really complex, as Brent knows all too
22 well. But maybe as building blocks, just

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1 starting to think that through, it might be
2 interesting.

3 But to Lisa's point, which is a
4 great one, that's actually been a lot of our
5 thinking about this idea of trying to move to
6 a measure incubator, trying to bring all the
7 right players together saying here's the big
8 ideas, this is how they're prioritized, here
9 are the -- here's potential funding for it, here
10 are the experts, here are the developers. Can
11 you take this measure used in Minnesota and help
12 create it into something that could be a
13 national standard? So, we've had lots of
14 discussions like that, and one of the key issues
15 we have to figure out, as well, is how do we find
16 out what's being used on the ground? I think
17 that's -- we have a good sense of it through
18 federal programs, you have a reasonably good
19 sense now with some of our work with Michael
20 Bayliss' group in terms of at least 25 states'
21 measures, but there's so much more, and it
22 just -- again, we don't have -- the IOM talked

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1 about having this continuous-learning health
2 care system. And without those kind of feedback
3 loops or information from the ground, we don't
4 have it, so your thoughts on how to get those
5 kind of data would be really useful.

6 CO-CHAIR LATTI: Brent.

7 CO-CHAIR ASPIN: To Nancy's point on
8 this thread, that's what ACOs are looking at
9 right now is utilization, because we don't -- I
10 mean, we don't have timely enough data. And even
11 that's challenging because you get out of your
12 clinical EMR and you have to use claims in order
13 to have reliable information about it. Right?
14 But, yes, I think that would be a fruitful area
15 for looking at resource-use, and there would be
16 a number of different areas where you could tie
17 it to the quality framework that's in place.

18 MEMBER GARRETT: There aren't
19 standards, so as opposed to a harmonization, it
20 would be really useful.

21 MEMBER BECKER: And maybe this is
22 sort of opening up another box, but I started

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1 to read this and I said so, how do we begin to
2 engage or put in all of this what the provider
3 and the patient we've talked about and come up
4 with a preference around some option? Because
5 if I read this right, it says on page 7 from the
6 9th line it says, "Requirement that patient
7 receive all recommended care for the composite
8 to be met."

9 Well, some patients might not
10 prefer all of that care. A cancer patient might
11 decide to go all in, or not. A hip replacement
12 on a skier might go one way, and a person in
13 their 70s might go another way, so how do we
14 begin to sort of bake in patient preferences
15 into all this measurement?

16 CO-CHAIR LATTS: So, actually,
17 Larry, that gets into one of my favorite topics
18 which I've been talking about for several years
19 now, which is that as we start to get
20 sophisticated in our quality measurement and
21 now increasingly in our cost measurement, where
22 does that come up against the whole idea of

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1 patient empowerment? Because, you know, in
2 patient empowerment the idea is we're going to
3 let patients make informed decisions based on
4 good information, and based on what's relevant
5 to them. And if that means that I'm not going
6 to get this or that recommended test, and maybe
7 it's going to cost less, maybe it's going to
8 cost more, that that's my decision as a patient,
9 I think we're in for some interesting times.

10 MEMBER BECKER: So, a comment on this
11 as a patient and ask people who are providers
12 to comment, as well. So, as we begin to put
13 payment at risk here, there's this conversation
14 between the patient and the provider, and
15 really trying to come to some agreement as to
16 where we're going to go. So, when you have that
17 dyad and you have these measures and those
18 pressures, how do we manage through that?

19 MEMBER WALKER: From a consumer
20 perspective, a lot of the cost and resource-use
21 measures we've looked at recently is just -- I'm
22 sorry. A lot of the cost and resource-use

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1 measures we've looked at recently are not very
2 helpful to consumers. You know, most of them are
3 more interested in what their out-of-pocket hit
4 is going to be, and we don't -- I mean, we've
5 not considered that at all.

6 That said, that doesn't suggest
7 that these measures are unimportant. I think
8 that they're really important. You know,
9 I'm -- Jennifer isn't here, but I'm channeling
10 Jennifer, and one of the comments she made at
11 our very first meeting was that maybe a
12 developer, or maybe CMS isn't necessarily
13 responsible for interpreting and presenting
14 the information in a way that's used for
15 consumers, maybe consumer groups can do that,
16 too. But I just want to put it out there that,
17 I mean, I think -- developing these measures I
18 think is one step towards getting into
19 information -- creating information that we use
20 for consumers. In and of itself right now we're
21 not there yet. I think that we continue along
22 this road, we'll get to a place where consumers

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1 will be able to have the tools they need to make
2 more informed decisions.

3 I mean, these days a lot of
4 employers are asking consumers to take on more
5 accountability for their choices, and lots of
6 places are moving towards consumer-driven
7 health plans, or high-deductible health plans
8 where they have to assume those
9 responsibilities and accountability. So,
10 having good quality and cost measures will be
11 very critical, not just for providers and for
12 plans and hospitals, but also for consumers.
13 So, you know, I don't know -- right now I can't
14 offer what exactly those measures are, but I
15 think with more thinking and conversation we'll
16 get there.

17 CO-CHAIR LATTS: Good. So, where
18 does this leave us? You know, let's answer that
19 question. Yes, I mean, in terms of the questions
20 that NQF asked us to review, you know, where are
21 we? Brent.

22 CO-CHAIR ASPLIN: I don't know if I

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1 can answer where we are. I mean, there's a lot
2 of good news/bad news in a lot of these
3 conversations. At a macro level, I think we are
4 trying to skate towards where we want the -- we
5 think the puck is going to be. Right? Think
6 about the measures we're reviewing in this
7 context. We have a combination of longitudinal
8 total cost of care measures over a year, and
9 episode-based measures that are designed to be
10 tied to quality measures. And I agree with your
11 point that maybe it's not as consumer-relevant
12 now, but I think those are the two right buckets
13 to be in, you know, bundles and global payment
14 and quality, and total cost of care measures.

15 You know, how we translate that more
16 to relevance to consumers, I think the comment
17 was made earlier today that we maybe have to
18 tackle the standardized pricing piece at some
19 level if it's really going to be compelling.
20 Now, that creates potentially enormous
21 complexity but, you know, if you think about all
22 these measures outside of Medicare, that is

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1 probably one of the most important missing
2 links both in terms of out-of-pocket and total
3 cost of care differences where we would take out
4 standardized pricing and bring in actual
5 prices.

6 I don't know if that is somewhere we
7 want to go, and what kind of methodological and
8 market-based, and other issues that creates. It
9 feels like a lot of the secrecy is going to get
10 blown up anyway, so maybe it won't be that
11 threatening of a ground to be in.

12 CO-CHAIR LATTS: Yes.

13 MEMBER GARRETT: But I thought the
14 Health Partners total cost of care measure has
15 one version with standardized pricing and one
16 version with actual prices. Isn't that right?

17 MS. WILBON: That's correct.

18 MEMBER GARRETT: So, that measure
19 portfolio actually has real prices in it. I
20 think it's the only one. Right? So, there's a
21 precedent that ---

22 CO-CHAIR ASPLIN: Well, I don't know

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1 how Minnesota Community Measurement is --- so,
2 they were planning to take this to the next
3 level with transparency on total cost of care,
4 and I just don't know which version they were
5 using. I know Health Partners shares your
6 --- both our resource-use index and a price
7 index for each condition suite when they sit
8 down and talk with you, your delivery system in
9 their market, because I've had those
10 conversations.

11 Now, I don't know which versions,
12 and Jim or Nancy, maybe the two of you know which
13 version Minnesota Community Measurement
14 --- which track they're taking, because all I
15 know is that what's in process, but I haven't
16 gotten an update since I left.

17 MEMBER GARRETT: I was just saying
18 that the endorsed NQF measure does include real
19 prices, so if anyone is using it as it was
20 endorsed they would be showing real prices. And
21 the Community Measurement more work is in
22 process, I do believe they're going to be

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1 showing both versions. I believe the plan in
2 Minnesota is to have both versions.

3 CO-CHAIR LATTS: Real and
4 standardized.

5 MEMBER GARRETT: Yes.

6 CO-CHAIR LATTS: Which, you know,
7 is -- I think gives you the best of both worlds
8 because you can look at actual if that matters,
9 but you can also compare apples to apples for
10 a standardized methodology. I think Gene was
11 next.

12
13 MEMBER NELSON: Maybe building on
14 Brent's comment of total per capita costs and
15 bundled costs for certain kinds of people,
16 certain kinds of situations, and where we need
17 to be going where the puck is. So, this image
18 may not be right but I like it a lot. If I'm a
19 patient now and if I go to the Spine Center at
20 Dartmouth, I can see --- and let's say I have
21 a herniated disk or a degenerative spine. Based
22 on data collected at Dartmouth and 13 other

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1 centers, I can look at my calculator and I can
2 get a sense of my disease burden at one, two,
3 four, and six years for my back problem. I can
4 get a sense of what my physical functional
5 health will be using, for example, an SF-36
6 physical. I can get a sense of for the average
7 person like me, if I got surgery or if I was
8 treated non-surgically my satisfaction with
9 the treatment benefit that I got, and I can look
10 at my direct and indirect costs of care in a
11 rough way. And then I could go to our payment
12 office, basically, and they would say well,
13 Gene, since you are on a Medicare or since
14 you're on Harvard Pilgrim, this is what your
15 out-of-pocket costs are going to be related to
16 the spine treatment approach you pick for the
17 next 12 months. That's pretty powerful
18 information. That's what I would like to have.

19 CO-CHAIR LATTS: Yes. Ariel.

20 MEMBER BAYEWITZ: I was just going to
21 say from --- I mean, the comment was made around
22 consumers. I think in thinking about consumer

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1 perspective, RRU's are probably confusing, and
2 it doesn't really get to where they want to be,
3 which is what is it going to cost me. And I think
4 you need costs.

5 Now, we know what the problems are
6 there, right, specifically around provider
7 contracts. And I agree, at some point, probably
8 in the near future that we're probably going to
9 get through that just because of exchange
10 membership, and all of these new
11 consumer-directed benefit programs. They're
12 just growing rapidly.

13 But I do think if we're trying to
14 think about the consumer, you need to know
15 costs. And even in the example Gene mentioned,
16 I mean, the person is going to want to know what
17 is it going to cost me, not what would it cost
18 me if there was some normalized fee schedule.

19 I think where it is helpful, and
20 this is not always the same as a bundle, but
21 sometimes knowing cost for service can be
22 confusing, also, for a consumer because, you

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1 know, you get a procedure done, and there's the
2 hospital cost, and the pre-op cost, and the
3 physician versus the hospital, and there's the
4 lab, and the radiology, and then the --- even
5 within the professional provider the
6 anesthesiologist, and there's a pricing there.
7 It's per 15-minute increments, and other
8 persons per visit. I mean, it's very confusing,
9 so to just show cost per service I don't think
10 is helpful. There is a value of having one way
11 to sort of summarize --- synthesize that for a
12 consumer to say this is the standard way that
13 we look at endoscopies, for example. And this
14 is what costs here versus here.

15 Again, we have this problem with
16 people sharing that information, but I think if
17 we're trying to think about a consumer, that
18 would be helpful.

19 CO-CHAIR LATTS: So, I actually
20 raised my placard that time. As this is
21 proceeding it seems to me we're trying to boil
22 the ocean. I don't know that we can be all things

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1 to all people, and I don't know that we can
2 develop measures for consumers, and measures
3 for health plans, and measures for providers,
4 and the public, and the private.

5 I'm just not, you know --- I just
6 don't know how I see that happening long term.
7 But also reflecting back onto Andrea's earlier
8 comment about the --- you know, we need a
9 generic template that we can just plug-and-play
10 our top 10 conditions, or be flexible. I mean,
11 it seems like we --- you know, it's not perfect,
12 and we've discussed it, but the measures that
13 we've reviewed at these last two meetings are
14 standardized measures. I mean, you know, the
15 RRU measure and the 30-day cost measure, you
16 know, have essentially been plug-and-play for
17 three different conditions now. And, I mean,
18 I think that's at least a guide for something
19 potentially going forward that, you know, I'm
20 sure it's not cheap or easy but could be at least
21 somewhat rapidly adopted rather than starting
22 from scratch.

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1 CO-CHAIR ASPLIN: Backing up for a
2 second coming at this focusing on the per capita
3 longitudinal cost side of the equation. You
4 know, just looking at the ACO 33, I mean, it's
5 in four domains that make a reasonably
6 compelling case when coupled with the cost
7 performance against a target from a purchaser's
8 perspective. You know, you have patient
9 experience, you have at-risk populations, you
10 have care coordination and safety, you have
11 prevention, and that suite is reasonably
12 compelling when coupled with your cost
13 performance to achieve those outcomes.

14 Now, there's lots of details, and we
15 could spend a long time talking about the
16 challenges with the specific measures, and
17 attribution, and so forth. And I still don't
18 think it gets to your comment, Lina, around
19 consumer engagement, although, in the context
20 of the exchange that might begin to evolve in
21 that direction. I think it's maybe some measure
22 of engagement that needs to get brought into the

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1 domain on CGCAHPS and other experience
2 measures. That might be one of the missing links
3 there, although that in itself is still
4 probably going to be compelling to purchasers
5 and employers than it is to individual
6 consumers.

7 The point I'm trying to get at here
8 in maybe too long-winded of a way is that we had
9 a bite at that apple. Right? And we passed on
10 it for lots of good reasons; don't take that as
11 an editorial. I'm just saying we had the total
12 per capita cost into the suite and it feels like
13 at least in the Medicare space, you know, we're
14 going to have to kind of --- part of the
15 conversation should be how do we come back at
16 that? Most of our concerns are around the
17 attribution model. There were a list of others,
18 risk-adjustment and attribution, common
19 themes. Right? But a balanced portfolio in the
20 NQF space of some subset or, either validation
21 or addition, or comment on the categories of
22 quality experience and so forth that we have in

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1 the ACO 33 coupled with something that we could
2 get through this process that we believe in.
3 It's got to meet the criteria on total per
4 capita cost I think would be really helpful for
5 those that are in the longitudinal space.
6 We kind of have that in commercial but we're
7 missing it on the Medicare side.

8 CO-CHAIR LATTS: Carolyn.

9 MEMBER PARE: I was going to make
10 comments very similar to yours, Lisa, in that
11 I don't feel a lot of the work that we're doing
12 right now here at the Quality Forum resonates
13 with consumers, and I think we're a long way
14 away from it. And I sometimes am concerned even
15 with some of the conversations we have right now
16 about total cost of care and SES that we're
17 going to make it even more opaque for consumers
18 because we need to satisfy providers that
19 things are fair. And I don't know that people
20 --- so, I don't know if I've shared my story in
21 this group before, so throw something at me if
22 I have and you're bored with it.

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1 But when we rolled out exchanges in
2 our state, there were some markets, and this
3 happened to me because I walked into a pharmacy
4 and I was getting a prescription filled, and
5 that's one story just in the
6 prescription-filling piece, but in the other
7 piece the way it summed up was the pharmacist
8 tech said to me, you think that's bad. My
9 parents are down in New Ulm and they pay here
10 in the Twin Cities, they could get their
11 insurance for \$200 a month, but in New Ulm it's
12 \$500 a month, and that's because of that damned
13 Obamacare. So, I had to say, well, no, it's
14 because there's a large health care system in
15 that part of the state that really has a
16 monopoly and can drive the prices up. And that's
17 something that the basic consumer doesn't
18 understand, so basically when costs are high
19 they'll blame the health plan. They'll talk
20 about all these things that they've heard or
21 seen in the media about those people being on
22 the take. They really don't understand all the

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1 different cost drivers, and so much of the work
2 we do here is about the cost drivers, the
3 quality that drives poor cost results.

4 CO-CHAIR LATTS: Matt.

5 MEMBER McHUGH: It just reminded me
6 of a conversation that we had, and a reminder,
7 and I'll channel my inner Jack Needleman that
8 this is where we're focusing on billed
9 services. And there's a whole range of
10 providers who are invisible to that even though
11 their variation in provision of care certainly
12 will affect quality, but also gets absorbed in
13 these measures around cost.

14 CO-CHAIR LATTS: Brent.

15 CO-CHAIR ASPLIN: I'll just make
16 this quick. One other thing just to throw in the
17 hopper that we capture it, is trend. Okay? So,
18 we've talked a fair amount about
19 acuity-adjusted costs in a given performance
20 year, and we have not yet really brought in
21 trend into the conversation.

22 Again, I don't think this will be

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1 compelling to consumers right out of the gate.
2 I really do think over time it will become more
3 and more compelling to consumers and will help
4 address some of the concerns that organizations
5 that are taking on risk are worried about in
6 hopping from year, to year, to year just over
7 minuscule changes in price on a premium, that
8 if measures that have made it through this
9 process could become reliable rival measures of
10 how well combinations of delivery systems and
11 financing organizations can hold down costs
12 over time, I think that would be compelling.

13 CO-CHAIR LATTS: Great. Sorry, I'm
14 not sure who was first.

15 MEMBER BECKER: I was going to say,
16 so I agree that consumers and most people don't
17 really understand the hydraulics of health
18 care. I think what we have to do is challenge
19 ourselves to think about these measures, who's
20 the customer for the measure, and who's the
21 end-user of that measure? And how do we
22 construct it so that those two parties can

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1 actually use it? I think we've got to challenge
2 ourselves.

3 CO-CHAIR LATTS: But to that point,
4 and to many --- I mean, do consumers really even
5 care about the cost of health care? They care
6 about their cost of health care.

7 MEMBER BECKER: That's right, they
8 do.

9 CO-CHAIR LATTS: Yes.

10 MEMBER BECKER: They want to know
11 their price.

12 CO-CHAIR LATTS: Right.

13 MEMBER BECKER: You know, what it
14 costs them. And so, we be careful when we say
15 the price of health care.

16 CO-CHAIR LATTS: Right.

17 MEMBER BECKER: What we really mean,
18 will it ---

19 CO-CHAIR LATTS: Is what does it cost
20 me? Yes.

21 MEMBER BECKER: That's right. What
22 does it cost me? And oh, by the way, the

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1 providers are caring more and more about
2 providing the patient with the cost that it's
3 going to --- they need to extract from them ---

4 CO-CHAIR LATTS: Because they ---

5 MEMBER BECKER: --- at the visit
6 because ---

7 CO-CHAIR LATTS: Bad debt.

8 MEMBER BECKER: You know, balanced
9 billing, and bad debt, and all of those costs
10 are rising dramatically.

11 CO-CHAIR LATTS: All right. John,
12 then --- oh ---

13 MEMBER DAMBERG: This is Cheryl. I
14 want to concur, I thought it was Larry speaking.

15 CO-CHAIR LATTS: It was.

16 MEMBER DAMBERG: Because I think
17 with very specific end-users just for the use
18 measures, and that purchasers are acting on
19 behalf of patients in trying to reduce health
20 care spending so that it is more affordable. So,
21 I don't have any expectation that the measures
22 we adopt through this process will be

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1 ultimately useful by a consumer, but I think we
2 have agents who act on their behalf.

3 MEMBER WALKER: And that was exactly
4 my point. I think a lot of the work that we're
5 doing is to make pricing --- well, maybe moving
6 towards making pricing, but definitely cost and
7 quality more transparent to consumers. And if
8 purchasers are able to make better decisions,
9 ultimately, it benefits consumers, so
10 definitely agree with what Larry and Cheryl
11 just said.

12 CO-CHAIR LATTS: Right. John.

13 MEMBER RATLIFF: Although the
14 end-users of our measures are not consumers,
15 they're going to be the plans that are utilizing
16 the quality metrics, or the resource-use
17 measures, other things that are being vetted by
18 NQF, so the NQF work product is really not
19 something relevant to consumers.

20 I also offer that consumers of
21 health care probably also have some idea of
22 value, too, and if you can provide them data as

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1 to what the return on their investment is going
2 to be, then they may be not so concerned about
3 the out-of-pocket expense but what they're
4 going to get for it, such as what Dartmouth is
5 able to do with the Sport Study, with the data
6 they've wisely provided.

7 And, thirdly, this really reminds
8 me of the conversations we had on the Overuse
9 Committee like seven or eight years ago when we
10 were talking about patient autonomy and
11 choosing to have a stress test, or choosing to
12 have a cardiac intervention.

13 I don't know that NQF can answer
14 those concerns. I remember being on that panel
15 probably seven or eight years ago and I do
16 recall at that point a patient would come into
17 an ER with a headache and want a CT scan. And
18 if he didn't get a CT scan, he'd be unhappy, but
19 thanks to Choosing Wisely, and thanks to a very
20 concerted effort to educate patients as to the
21 radiation exposure entailed by CT scans, now
22 when I as a spine surgeon order a CT scan, I have

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1 to talk the patient into getting it done because
2 they're terrified of the radiation exposure.
3 So, there is a way to get around this with
4 regards to educating consumers, patients. But,
5 again, I don't know if that's within the scope
6 of NQF. I don't know if we can do that.

7 CO-CHAIR LATTS: Yes, good point.
8 Nancy.

9 MEMBER GARRETT: Just following up
10 on John and Larry's point about what consumers
11 care about. One thing to keep in mind is that
12 when you're talking about costs and health
13 care, you know, you're trying to make a complex
14 consumer decision, and consumers don't
15 necessarily want the lowest price option
16 because there's conflation of price and value.
17 Just like with a lot of things we buy, do we want
18 the Cadillac surgery, or do we want the really
19 cheap car that's going to break in a month? So,
20 that --- you know, until we have really, really
21 strong measures of quality that completely tell
22 the story, that's going to be conflated, so I

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1 just want to throw that out.

2 But then, Brent, I had a question
3 for you about the trends. So, I'm not quite sure
4 I understand what you mean when you say we need
5 some endorsed measures, ways of measuring
6 trend. Is it the --- like if you're trying to
7 compare an ACO's performance from year one to
8 year two, is it what you're building in for what
9 would have happened naturally in environments
10 so that you could understand the impact that
11 you've had, or is it --- what exactly ---

12 CO-CHAIR ASPLIN: No, I think it's
13 just a matter --- I don't think it is
14 necessarily new measures, but just starting to
15 expand the viewpoint over a period of time. You
16 know, like for example, the NCQA measures we had
17 today were not constructed in a way, we had that
18 conversation, that would enable that, the per
19 capita total cost of care. Yes, they're
20 shifting populations to some degree, and we
21 have to sort through those details to
22 understand that you're not just changing your

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1 mix in order to make it look good. But, you know,
2 the question is why should I make a commitment
3 to you over the long run? That's the question
4 I would propose that would be an understanding
5 space to try to answer over time.

6 CO-CHAIR LATTS: Carolyn.

7 MEMBER PARE: My earlier comments
8 were never to imply that the work we're doing
9 here has no value. I just ---

10 (Simultaneous speaking.)

11 MEMBER PARE: --- which I suddenly
12 felt. The reality is yes, we do want to engage
13 consumers, but I don't know that that's going
14 to happen in the short term because of just the
15 way the system is constructed, and the work that
16 we need to do in order to get there.

17 I do agree with the other purchasers
18 and consumers in this room that one of the
19 reasons NCQA metrics are so important, even
20 though they just measure at the health plan
21 level, is that's typically the organization
22 that we look to in order to be our stewards of

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1 our cost. So, a lot of employers work through
2 their health plans in order to manage the
3 providers underneath that within the system so
4 it's important work.

5 I just need to keep on coming back
6 to it, because sometimes we get very circular
7 in our discussion, and we do get to do exactly
8 what you said, Lisa, and that is we boil the
9 ocean. We're trying to think about how these
10 measures will work for everyone, and the answer
11 is they won't work for everyone. There are
12 different measures for different stakeholders,
13 and we have to hope that they resonate with
14 those stakeholders that can move the market the
15 best.

16 CO-CHAIR LATTS: Ariel.

17 MEMBER BAYEWITZ: Yes, just on the
18 --- two points. One, on the consumer price
19 piece, you know, I would just echo what a lot
20 of folks have said. I just add that benefit
21 differences for the member, those benefits vary
22 widely by plan, within plan by product, within

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1 product, there's employer groups that have
2 different benefits than others, so it gets very
3 tricky if you're trying to have sort of one
4 approach to how do we show cost to a consumer,
5 because cost --- it's not even --- even if there
6 was one rate to the consumer, that would
7 manifest itself differently.

8 Just to Larry's point, you know, I
9 think this is what I was getting to earlier. If
10 we had to prioritize measures, I think it is
11 helpful to think about who is the end-user, who
12 is going to take action on this? And it could
13 that be that we could say, you know, for
14 resource-use, for example, I think providers
15 own those --- providers determine which
16 resources are used, you know. It's not to say
17 that plans aren't involved. Plans could
18 incentivize providers to make certain
19 decisions. And that would be a good example
20 where you could actually capture something at
21 a plan level, but you need to make sure that
22 whatever you're measuring is also meaningful at

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1 a provider level if you expect that providers
2 are the ones that are responsible. You know,
3 give you an example, you know, as part of one
4 of our big programs we're looking at well, which
5 utilization measures should we use to evaluate,
6 you know, some outcomes? And, you know, a lot
7 of people mentioned well, why don't you look at
8 these certain readmission measures? They're
9 endorsed by, you know, lots of folks, and we
10 said well, we're not going to use that because
11 at the end of the day it's not statistically
12 meaningful at a group level. You can have a
13 20-30,000 member group level, some of these
14 readmission measures just aren't meaningful,
15 so we're not going to build a program around
16 that.

17 You know, you could look at
18 potentially preventable ER visits,
19 ambulatory-sensitive conditions, there are
20 measures that at a group level even not a huge
21 ACO, but even a large provider organization
22 that is meaningful. And if you would evaluate

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1 plans measures like that so then they would
2 understand at a plan level how are they
3 performing against other plans, but then they
4 could actually take those same measures and
5 incorporate it into actionable programs and
6 incentivize providers. So, if --- and I don't
7 know what that ocean is of measures out there.
8 If we could think about, to the point, who is
9 the end-user, who's going to take action, use
10 that to then drive prioritization, obviously,
11 and keeping in mind cost, you know, overall
12 spend out there. You're not going to go after
13 a measure that doesn't have an impact, but I
14 think that would be helpful.

15 CO-CHAIR LATTS: So, calling on
16 myself next. I sort of wanted to emphasize
17 something I've heard here that I think is really
18 interesting, which is almost a return to
19 simplicity: the idea that every health plan and
20 probably most of the larger provider groups out
21 there are using basic level --- basic
22 assessments of utilization, and cost, and

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1 resource-use that are used every day, every
2 quarter to assess every single plan=s success,
3 that now with the rise of value-based
4 purchasing and ACOs and provider-based
5 measures to have those standardized and
6 endorsed might provide some value. So, almost
7 saying okay, let's step back from the
8 complexity of what's on whatever table this is,
9 and let's do basic utilization measures, and
10 standardize those. And I don't even know who
11 would bring them forward, or how that would
12 work, but that that might, indeed, have some
13 value in today's environment that wouldn't
14 necessarily be valuable five years ago.

15 MEMBER GELZER: Lisa, would you
16 clarify those measures? You're talking about
17 days per thousand.

18 CO-CHAIR LATTS: Yes, the basic
19 --- you know, days per thousand trend numbers,
20 PMPM costs for inpatient/outpatient pharmacy
21 professionals, you know, some of the basic
22 things that health plans do as bread and butter

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1 that are now --- you know, provider groups and
2 others will be held accountable through
3 value-based purchasing.

4 MEMBER BECKER: So, this is a really
5 good conversation. And going through my mind is
6 okay, so what do we do with it? And would it be
7 within our purview to set up with a
8 multi-stakeholder group a series of I'll call
9 them principles about where we want to go, get
10 buy-in from all the stakeholders, and put that
11 out there as sort of this is sort of
12 directionally how all the stakeholders think we
13 ought to move going forward. Put it out for
14 public comment, get that kind of input so that
15 we can set some kind of agenda, doesn't have
16 any, you know, teeth in it, right? We can't
17 enforce it, but at least it's a considered
18 approach by all the stakeholders.

19 CO-CHAIR LATTS: Does NQF want to
20 comment on that?

21 DR. BURSTIN: That's part of what
22 you're doing right here. You have the

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1 stakeholders at the table so I think some of
2 this is --- put out what you're going to come
3 out of this, and maybe we can invite further
4 dialogue, Larry, I think about the path forward
5 and get some input on it and the path forward
6 of how you actually make it happen.

7 MS. WILBON: I'll just add, I think
8 there are some things that --- at least I've
9 been taking notes here, and there are some
10 things that I think we could kind of turn into
11 principles if that's the direction that the
12 Committee would like to kind of frame it in. I
13 think that's definitely doable in terms of us
14 capturing the discussion and putting it out for
15 comment.

16 CO-CHAIR LATTS: What I really like
17 about that idea, Larry, is I think it would help
18 us --- it would keep us from boiling the ocean.
19 If we stick to our principles and prioritize
20 based on the principles it might give us some
21 direction that otherwise we're flailing about.
22 So, I didn't see the exact order, so I think Jim,

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1 then Brent, then Ariel. Okay.

2 MEMBER NAESSENS: So, kind of
3 reflecting back on one of the things Brent said
4 is that we really have kind of two approaches
5 in terms of our cost and utilization measures.
6 And as a provider organization we really have
7 two different types of patients, we have, in
8 essence, the capitated approach where we're
9 really providing primary care and community
10 care, capturing all of those capitation bases.
11 Then we have kind of, in our case kind of a
12 destination patient or a referral patient who's
13 coming to us for a short term, short period of
14 time. And, unfortunately, a lot of the
15 population measures don't apply very well to
16 that group of patients, so we need to keep in
17 mind that to be in an effective --- to come up
18 with effective measures for our sort of
19 practice we need to have almost a two-tiered
20 approach.

21 The episodes seem to do a reasonable
22 job with the destination patients for those

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1 kind of patients coming to us for elective
2 surgeries, things like this. And the capitated
3 population model works very well for the
4 primary care model, but we can't always C-- and
5 measures currently don't always separate those
6 two groups very well.

7 CO-CHAIR LATTS: Ariel, Brent is
8 going to switch, so go ahead.

9 MEMBER BAYEWITZ: Yes, just on the
10 comment of looking at days per thousand, claims
11 per thousand, visits per thousand, those kind
12 of things. So, I guess I would wonder what --- if
13 we would look at a measure like that, who in that
14 case is the audience because the --- each payer
15 probably has --- I mean, I know they have their
16 own method of calculating these things. And I
17 don't know how meaningful it would be to compare
18 payers on measures like that. You know, I don't
19 even know, you know, like a days per thousand,
20 honestly, a lot of that stuff is driven by
21 contracting and how the rates are structured.
22 Are you paying per day, are you paying per base,

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1 and that has a huge impact. And it's not always
2 necessarily true that it's bad to have a few
3 more days in some cases, so I would personally
4 be interested in looking at not just overall
5 days per thousand, or overall admissions per
6 thousand, or overall ER, but more targeted like
7 potentially avoidable ER, like
8 ambulatory-sensitive conditions per thousand
9 which are more specific and people would argue
10 much more actionable than just a more general,
11 so I don't know if there's interest in that.

12 But the other piece on days per
13 thousand just blanket ER visits, you know, I
14 mean, I know with our states there's different
15 ways that people code in different markets. And
16 how you, you know, for ER, do you include a 456
17 revenue code as ER, or urgent care? I mean,
18 there's little things like that that actually
19 are market-specific so, you know, something to
20 think about.

21 CO-CHAIR LATTS: It occurs to me,
22 though, that the place for the standard or the

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1 approved measure of those things would be not
2 within an organization, because you've got your
3 thing, you do your thing, but between
4 organizations. So, where there's a value-based
5 purchasing agreement so that a provider group
6 doesn't have to deal with the five different
7 methodologies of each health plan they're
8 contracting with, or in cases of transparency
9 where a division of insurance, or a state
10 government is requiring a health plan or
11 provider group to make certain information
12 public, to give them a standardized way to
13 require that. That's what I was sort of
14 thinking.

15 MEMBER BAYEWITZ: Yes. No, I agree.
16 I mean, we --- and that's how we use HEDIS right
17 now for quality. We say, you know, we know it's
18 not perfect but it's been sort of approved to
19 some extent by everyone. It's not perfect but
20 it's something that --- it's a common measure
21 that everyone can use across payers and across
22 providers.

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1 CO-CHAIR LATTS: Apples to apples.

2 MEMBER BAYEWITZ: So, how do we get
3 a similar kind of thing for targeted
4 utilization measures?

5 CO-CHAIR LATTS: Right.

6 CO-CHAIR ASPLIN: Yes, I think
7 --- just to pull the thread on this, and then
8 I want to open a different topic, maybe. I think
9 the audience would be --- would follow an
10 attribution model. I think it's really an
11 accountability for primary care teams which is
12 where we would want most of the utilization for
13 a population, not an individual patient, but a
14 population, most of the accountability to
15 reside there. I mean, that's the construct in
16 ACOs, and I think that would be helpful.

17
18 What would really be helpful in
19 addition to the fully adjudicated final answer
20 would be if there are ways to get early warning
21 signs of utilization patterns in real time,
22 because one of the challenges is we get this

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1 really clear detailed depiction of the accident
2 scene, you know, a year later, and it doesn't
3 help at all at that point because other than
4 tell the story, and then you try to change some
5 things you find out a year later. Now, what
6 those of us in most organizations are starting
7 with their own associates, their own employees,
8 they're trying to do it, and you have your own
9 TPA function, is try to get early signals well
10 before the fully adjudicated claims run-out
11 period so that I can understand, you know, when
12 so and so is in the emergency department more
13 in real time that I'd have the opportunity to
14 intervene and prevent the bounce-back ED visit,
15 and then the third ED visit that results in the
16 hospitalization. That would be a full other
17 area of complexity, but it would be
18 interesting.

19 Reflecting on this list, if I just
20 shift for one second, I would be interested, not
21 necessarily right now, but I would be
22 interested in learning more about the 63

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1 quality measures in health and well being,
2 because if you think where we want to be 10, 15,
3 20 years down the road, I think we've made a lot
4 of progress starting at the intensive
5 utilization end of the spectrum, and for good
6 reason. Right? That's where the money is. It's
7 sort of the Willie Sutton approach to how we
8 understand cost and resource-use. And right now
9 those are the people that are at greater risk
10 for harm due to their care.

11 Over time, though, we obviously
12 want to keep the --- you know, narrow the
13 pipeline of people getting into the categories
14 with multiple chronic conditions, and it would
15 be very interesting to understand,
16 particularly since health care only accounts
17 for about 15 percent of health status, anyway.
18 Right? Forty or 50 of it is health behaviors,
19 20 genetics, 20 environment. To the extent that
20 some of these 63 measures are around health
21 behaviors, it would be interesting to segment
22 the populations by band, and then across into

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1 different buckets starting with the whole
2 category of people who have no chronic
3 conditions. And what's the cost to achieve high
4 performance in certain measures of health
5 behaviors and wellness, because it's really
6 around engagement, engaging people in
7 maintaining their health, and maintaining
8 healthy behaviors. And I don't know what the
9 right answer is. Should the cost to do that be
10 low or high? Maybe we should be investing more,
11 so we've had similar questions in that regard.
12 But we really need to start thinking from the
13 other end of the spectrum in addition to
14 resolving some of the complexities in the
15 current space we're in.

16 CO-CHAIR LATTS: I was thinking
17 about that. Gene.

18 MEMBER NELSON: So, once again
19 building on what Brent just said and thinking
20 about the future, something --- measures that
21 would apply to larger populations that can then
22 be cascaded down. I think there's three major

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1 buckets of measures of health outcomes, and
2 this to some degree relates back to that earlier
3 comment on the NQF Efficiency Measurement
4 Framework where we have three populations. So,
5 the big three measures might be risk status,
6 avoidable risk of death, that can apply to a
7 population or to individuals, so think of
8 Framingham-plus, avoidable risk of death.
9 That's a population one.

10 The second big category of measures
11 is disease burden. And now that I'm out of the
12 risk group and I have one or more conditions,
13 what's my burden of disease? And this
14 especially goes to the multi-morbidity person,
15 but if I just have bad asthma, I've got a disease
16 burden. How does that get measured and
17 improved?

18 And then where people live is the
19 third. It's their everyday functioning,
20 physical health, mental health, cognitive
21 function, you know, ability to do what I need
22 to do. And that, especially, goes to that third

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1 group where you're living with different
2 problems. And there's the doctor's problems,
3 and that's the high blood pressure, and the bad
4 blood sugar, and all this other stuff, but
5 there's my problem, and it's getting around and
6 feeling mentally acute, and not being
7 depressed, et cetera, physical health, mental
8 health, all gotten very well with modern
9 measures like PROMIS.

10 So, there are three big buckets that
11 apply to people, risk status, and that
12 generally gives way over time to disease status
13 and states, and that gives way to limitations
14 in physical functioning, mental functioning,
15 et cetera. And just as we would like to have
16 global costs that can be cascaded down, we'd
17 like to, I think, have risk, disease and
18 function that can be cascaded down.

19 CO-CHAIR LATTS: It's overwhelming
20 to me just thinking about it. It seems hard.

21 MEMBER NELSON: It seems hard, but
22 there's a lot of good work that's been done, and

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1 it's increasingly possible.

2 CO-CHAIR ASPLIN: If we want to buy
3 health rather than care.

4 MEMBER NELSON: Right.

5 CO-CHAIR ASPLIN: That's kind of
6 where we need it.

7 MEMBER NELSON: Right. Yes,
8 we're -- some places are in a pretty intense
9 dialogue around health and health care in a
10 region, so now how do we get best health and
11 lowest cost health care in the region? And you
12 start to have to go into the health care and the
13 total cost and the determinants of health. And
14 that, you know, is part of our future. It's not
15 very pressing today in most places, but the
16 Aligning Forces work at Robert Wood Johnson
17 Foundation, the Rethink Health work, many of
18 these are starting to bridge those areas.

19 CO-CHAIR LATTS: It's important. It
20 feels --- this is one of those big, hairy,
21 audacious goals. All right. Anybody else want
22 to have the last word? Otherwise, we'll give it

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1 to Gene and move on to the measure. Oh, we're
2 actually scheduled for a break right now, so
3 we'll have a break and then move on to the
4 measure. Sorry, guys. Anybody on the phone want
5 to make any comments?

6 (No response.)

7 CO-CHAIR LATTS: All right. Then why
8 don't we take --- oh.

9 MEMBER BECKER: Do we have next steps
10 now? I mean, we've had this conversation before
11 ---

12 CO-CHAIR LATTS: We have it
13 tomorrow.

14 MEMBER BECKER: Okay.

15 CO-CHAIR LATTS: Next step is to talk
16 more tomorrow. So, the good news is we have cut
17 some time off our day tomorrow because of having
18 the conversation today.

19 Okay, great. So, let's take a
20 10-minute break. Yes, 2:45 back here, and then
21 we'll do the pneumonia measure.

22 (Whereupon, the above-entitled

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1 matter went off the record at 2:31 p.m. and
2 resumed at 2:45 p.m.)

3 CO-CHAIR LATTS: Welcome back and
4 welcome to our measure developers. So, we are
5 about to embark on our third measure of the day
6 so we're really cranking today. And this is the
7 episode of care for pneumonia. And as you all
8 recall, we had our discussion earlier today
9 going over the Phase 2 measures, and our
10 concerns with that. Do these guys know about the
11 revotes and all that?

12 MS. WILBON: I believe, yes, you guys
13 got the voting results for Phase 2. Correct?
14 Yes, okay.

15 CO-CHAIR LATTS: So, that there was
16 some changes in certain members' votes. And the
17 --- it was related to changes in the
18 understanding of how the measure was developed
19 and the history behind it, and how
20 applicability, so that was some of the reasons
21 for why the votes were changed, and a better
22 understanding of measure use.

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1 So, I think that there was --- yes,
2 we're talking about Phase 2, yes, the AMI
3 measure. Yes, Phase 2. And I think one of the
4 things we also noticed was that you addressed
5 some of our concerns in the AMI measure in the
6 packets for the pneumonia measure, so we do
7 appreciate that.

8 So, with that said, I'll hand it
9 over to Brent, and we'll start talking about
10 pneumonia.

11 CO-CHAIR ASPLIN: Thank you, Lisa.
12 So, we're on Measure 2579, episode of care for
13 pneumonia. And we will turn it over to our
14 developers. You want to introduce yourselves,
15 again, and welcome back. And we'll just hear
16 kind of a high-level overview briefly of the
17 measure.

18 MS. KIM: Hi, my name is Nancy Kim.
19 Thank you for having me today. Yale really
20 appreciates the opportunity to be here. I'm a
21 general internist trained in health services
22 research, also a hospitalist actively seeing

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1 patients and I led the development of all of
2 three measures, including this one that I'll
3 present today. But I wanted to take a moment to
4 --- for Lein to introduce herself.

5 MS. HAN: Hi, I'm Lein Han from CMS.
6 So, I would like to say a few words from the CMS
7 perspective on payment measure, in general, and
8 I will ask Nancy to present a summarized payment
9 measure, a pneumonia payment measure. Okay.
10 Thank you for the opportunity for us to present
11 the cost measures.

12 CMS has developed and implemented
13 quite a few outcome measures, and for our
14 Quality and Payment Program, and this is first
15 CMS attempt to examine value of care by
16 combining quality measure with the cost
17 measures.

18 These measures, when I say these
19 it's because I'm taking into account AMI, heart
20 failure, and pneumonia. These payment measures
21 are not perfect measures, but they are good
22 measures as recommended for endorsement by the

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1 Committee. For us, these measures are the first
2 step for moving forward. And providers and
3 consumers, so far they have no information on
4 cost data across care settings.

5 We heard in the past that people
6 were saying that well, CMS is data-rich but
7 information-poor. And we have a lot of data
8 collect --- a lot of data submitted by
9 providers. And these data are collected using
10 taxpayers= money, so we thought we should use
11 these data to do something good to benefit of
12 the patients.

13 I want to point out that only CMS can
14 provide this type of bigger picture and
15 detailed cost data across settings nationwide.
16 This measure can use --- could use the data CMS
17 has, and the data, when I say data not just the
18 measures, because when we implement measures we
19 do provide a lot of data for the hospitals. So,
20 I think this measure will good use the CMS data
21 and the data will be useful for the hospitals.

22 This is a new type of measure. We

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1 heard the debates in the panel discussion. As
2 you are quite aware that we run into the same
3 difficulties and skepticisms when we first
4 started with reporting the mortality and
5 readmission measures, and we learned that if we
6 bring these data/information to light, and in
7 the long run would benefit the --- would help
8 improve the quality of care. And this is the
9 lesson we learned.

10 And, also, we believe that this is
11 an opportunity for CMS, of course, with your
12 help to lead and begin a conversation about this
13 type of measures. It's a measure -- it's an area
14 unmeasured, but critical --- it's a critical
15 dimension to health care. Thank you.

16 MS. KIM: Sorry, it's Nancy Kim
17 again. Just a very brief overview of the
18 pneumonia episode of care payment measure. I
19 know that this methodology is familiar to the
20 Steering Committee, so please stop me in the
21 middle if you have questions, but the
22 methodology is very, very similar to our AMI and

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1 heart failure episode of care payment
2 methodology.

3 So, the goal is to measure a
4 hospital level payment through an episode of
5 care that begins with the pneumonia
6 hospitalization and ends 30 days
7 post-admission. To create a relative hospital
8 measure that reflects both differences in
9 inpatient and post-discharge care we remove
10 payment adjustments that are unrelated to
11 clinical care, such as geographic
12 considerations like cost of living and wage
13 index, as well as policy adjustments like
14 indirect medical education and DSH,
15 Disproportionate Share payments that CMS makes
16 for other reasons. We also risk-adjust for the
17 patient case mix, and we are aligned with our
18 publicly reported NQF-endorsed pneumonia
19 mortality measure.

20 We create these measures with the
21 chronic condition data warehouse or CCW data.
22 These are Medicare fee-for-service

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1 administrative claims data that contain 100
2 percent of patients with a primary discharge
3 diagnosis of pneumonia. And these data include
4 payments for the index admission up to seven
5 other post-discharge settings that you can see
6 here, inpatient care, skilled nursing
7 facilities, outpatient, home health agency,
8 hospice, non-institutional providers, and
9 durable medical equipment. We do not include
10 Medicare Part D.

11 Our cohort again is aligned with our
12 pneumonia mortality cohort with a couple of
13 additions. We have to exclude admissions for 30
14 days post --- without 30 days post-admission
15 enrollment in fee-for-service Parts A and B
16 because we simply can't capture 30 days of
17 payment. We have to exclude transfers where
18 federal or a VA hospital is included because we
19 have no method of capturing those claims or
20 payments. And we have to exclude patients who
21 have no DRG during their index admission, and
22 this is vanishingly rare, but because we rely

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1 on the DRG to calculate our inpatient payment,
2 if you don't have a DRG, we can't calculate it.

3 Number of questions about our
4 transfer attribution methods, so I think it's
5 worth going over. For inpatient transfer
6 patients we define the start date of our episode
7 of care payments as the date of the index
8 admission. So, in this figure you can see that
9 a Medicare fee-for-service beneficiary was
10 admitted with pneumonia to Hospital A on day
11 zero. They were then transferred to Hospital B
12 for the same pneumonia care, and then they made
13 some post-discharge claims and 30 days came up.
14 That whole episode of care payment would be
15 attributable to Hospital A, the hospital that
16 started the index admission.

17 We calculate payments by removing
18 payment adjustments, we call them stripping or
19 standardizing. Basically, we strip geographic
20 adjustments and policy adjustments, and we
21 standardize where we cannot strip, so we
22 average geographic differences when geographic

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1 adjustments cannot be removed for things like
2 durable medical equipment and other fee
3 schedules.

4 Next. This is our actual payment
5 calculation example. I don't think I have to run
6 through this. This is the way that Medicare pays
7 for the inpatient prospective payment system.
8 If you move to the next slide, the red Xs show
9 you where we take out the components of
10 geography, IME and DSH. The next slide is an
11 example of how we standardize payment
12 calculations. So this, again, is the January
13 2012 durable medical equipment
14 prosthetics/orthotics supplies fee schedule.
15 You can see all the HCPCS codes in the leftmost
16 column, so for the first HCPCS codes it's an
17 insulin irrigation syringe. It cost a different
18 amount across four states. We would simply
19 average that amount across all 50 states and
20 apply that average amount any time that claim
21 came up.

22 We prorate payments, so when

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1 payments begin during the measurement window
2 but end after the measurement window, we only
3 include that proportion of the payment that's
4 included in our measurement window. In this
5 figure you see that a patient was admitted for
6 pneumonia, discharged to a skilled nursing
7 facility, made some claims for home health.
8 Those home health claims straddled the end of
9 our measurement window shown here as day 30. We
10 would assign a per diem claim amount to each day
11 that that person made that home health claim,
12 and only include those per diem amounts that
13 were included in that 30-day window. Next
14 slide.

15 We do risk-adjust for age and
16 diagnoses present 12 months prior to the
17 admission date and during the index admission
18 as long as they don't represent complications
19 of care. We have a long list that we submitted
20 to NQF. As we all know, we don't adjust for SES,
21 gender, race, ethnicity. These were in
22 compliance with NQF guidance when we developed

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1 the measure. We don't adjust for hospital
2 characteristics or admission source. And we
3 risk-standardize our payments, and this is a
4 numerator of our predicted which is the
5 estimated hospital-specific payment over our
6 denominator which is our expected or average
7 hospital payment for the same case mix that
8 appeared in our numerator. And then we multiply
9 this P/E times the national average for public
10 so we end up in a dollar amount.

11 I think you can --- if you can
12 advance the slide to the table that shows the
13 same data. Sorry, I wasn't using the microphone
14 at all. These are episode of care payment
15 results. I hope you can all hear me anyway. So,
16 the statistics are in the leftmost column, the
17 unadjusted payment amounts for the entire
18 30-day episode of pneumonia in the second
19 column, and then our risk-standardized payment
20 appears in the third column. And I just want to
21 point out one thing if you look at the risk in
22 the third column, the median is about \$13,000,

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1 but it ranges from a minimum of is it \$8,000
2 and goes to a maximum of about \$27,000, so
3 that's a threefold difference for payments made
4 for the same condition after we take away case
5 mix, geography, and other policy adjustments.
6 So, it's a threefold variation in payments
7 we're making for pneumonia care.

8 And if you can advance to the next
9 slide, I think that's it. I'm happy to take any
10 questions.

11 CO-CHAIR ASPLIN: Larry.

12 MEMBER BECKER: I'm sure everybody
13 else knows the answer to this question, and I
14 just --- why did you pick 30 days?

15 MS. KIM: So, we picked 30 days
16 really when we started to develop these
17 measures we really had an eye toward value, as
18 I think Lein mentioned. We understand payments
19 are one dimension of care, but without payments
20 you can't get to value. Value is really that
21 relationship between payments or cost and
22 quality. And we'd like to get quality metrics

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1 NQF-endorsed, publicly reported, but we can
2 start with any payment metrics, and we really
3 wanted to make sure those aligned, so we picked
4 the outcome that we thought was most
5 inarguable, mortality, can't argue about
6 mortality. And that pneumonia mortality
7 measure is 30 days post admission.

8 We also thought it made a lot of
9 sense since the attribution is to hospitals and
10 a 30-day window is now an accepted time period
11 in which hospitals are taking responsibility
12 for other outcomes, such as mortality and
13 readmission. It is true that when hospitals
14 discharge patients, a lot of the decisions they
15 make can affect a patient up to 30 days because
16 patients are admitted for conditions that
17 usually require coordination of care after
18 discharge, so we liked it for a lot of reasons.
19 We thought it had a lot of face validity for
20 hospital attribution, and it was aligned with
21 our pneumonia mortality measure.

22 MEMBER BECKER: So, I didn't hear you

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1 say that it was aligned in any way to the
2 resolution of the condition.

3 MS. KIM: Correct.

4 CO-CHAIR ASPLIN: Although, we would
5 hope this condition that might be
6 --- clinically, it would make more sense for
7 this condition than it would with our
8 conversation around heart failure, for
9 example. Good point. Lisa.

10 CO-CHAIR LATTS: And you may have
11 said this, and I may have missed it. What do you
12 do with cases where the patient is still in the
13 hospital at 30 days?

14 MS. KIM: We provide them a per diem
15 rate for the index stay. Again, it's not very
16 many patients, but we do provide them with a per
17 diem for their index stay.

18 CO-CHAIR ASPLIN: Lina.

19 MEMBER WALKER: Question for the
20 developer. On the call, one of the questions
21 that came up was whether or not --- it was around
22 risk-adjustment, and so one of the questions

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1 was what if there are hospitals that have more
2 ICU beds, and those hospitals are more likely
3 to take in patients the need ICU care? And you
4 said you had some data that you were going to
5 share with us.

6 MS. KIM: So, thank you so much for
7 the opportunity to clarify. Those ICU analyses
8 were not done with our CMS data. It was done by
9 our group, and it is Safavi in Circulation:
10 Heart Failure. I forgot to bring the reference,
11 but if anybody for Neil is on the phone please
12 note this, and maybe send it out in an email
13 right now.

14 Just again to clarify for the
15 purposes of this measure, those analyses were
16 done by Yale, but not with Medicare data. They
17 were another project, and it was an example of
18 --- I was using it to illustrate the fact that
19 many times clinical severity does not indicate
20 how providers behave. Certainly, I've had that
21 experience where I admit somebody who has a
22 gastrointestinal bleed, one specialist will do

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1 an endoscopy immediately, one will send home,
2 and one will scope them seven days later, if
3 they have the same exact clinical parameters.
4 So, for me it has a lot of face validity, and
5 that's the reason I brought that up. But I don't
6 want to confuse the Committee. Those analyses
7 were not done on these data.

8 E.T., I feel like I'm talking to
9 E.T. Yes, hi. Is anybody on the phone? It's
10 Nancy. If anybody has Qian's paper, Safavi in
11 Circulation: Heart Failure 2013, the ICU rates
12 in heart failure patients, if you could send
13 that in to the Committee.

14 MR. SPIVACK: Hi, this is Steven. We
15 can send that out.

16 MS. KIM: Thank you.

17 MEMBER CLARK: Hi. Yes, a question
18 came up earlier, and I don't think you were in
19 the room, but it had to do with the
20 complications that occur during the
21 hospitalization, and you mentioned, of course,
22 that those are not included in the

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1 risk-adjustment. And it sounded like the way
2 you're calculating the payment for those is
3 based on the DRG on the claim, not really
4 regrouping and repricing the claim. Right? So,
5 if that's the case then it would --- if they did
6 have a complication that was not present on
7 admission, it would into a lower paying DRG.
8 Right? Is that the DRG reimbursement you're
9 using?

10 MS. KIM: So, I'm just going to
11 answer in two parts. We do use the DRG. We don't
12 reprocess the claim or look in any way to parse
13 out the complications of care from the DRG. It
14 is possible. I forget if our materials include
15 the list of DRGs for pneumonia. Your point is
16 a good one, and we should look at that in more
17 detail. We looked at that a little more with AMI
18 because of the procedures bumping up your DRG,
19 so I can't answer that directly, but it's a
20 really good thought, and something that we've
21 been thinking about as we move forward with the
22 other payment measures, on how to deal with

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1 complications that may also impact your DRG.

2 MEMBER GELZER: Excuse me. Is there
3 a different DRG for complicated pneumonia,
4 versus uncomplicated pneumonia?

5 MS. KIM: So, DRGS, in general, many
6 DRGs for pneumonia. There are many DRGs for one
7 type of condition, and typically what bumps you
8 into a DRG is your complications, your
9 co-morbidities and procedures. And for the
10 pneumonia ones, I can't recall off the top of
11 my head what they are for the DRGs, but there's
12 more than one. Correct, there is more than one.

13 And it's not just complications
14 that can bump you into a DRG, it's also if you
15 have any procedures, or if you have a lot of
16 co-morbidities, so it's a little bit difficult
17 to parse out, if we wanted to go that route. But
18 it's a really good question that we have to
19 consider as we move forward.

20 CO-CHAIR ASPLIN: Very good, thank
21 you. And first a question, Janice, have you
22 joined us on the phone? Are you on mute,

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1 Janice? Okay, so then we will have Jim serve as
2 our lead discussant here as we go through, and
3 then Andrea can make comments from the TEP,
4 where applicable. Jim, do you have --- we move
5 to importance to measure and report. And if you
6 would go ahead with any comments you have.

7 MEMBER NAESSENS: Okay. Kind of
8 summarizing all the comments and my own
9 perspectives in terms of impact, it's clearly
10 one of the leading causes of hospitalization
11 on Medicare patients, accounting for a lot of
12 costs. Opportunity, there is variation in costs
13 for the same mortality and readmission in the
14 data presented. And in intent, it's intended to
15 provide a cost measure to help assess value, to
16 pair up with CMS quality measures for
17 pneumonia.

18 CO-CHAIR ASPLIN: Any other comments
19 on importance to measure and report? Hearing
20 none, let's go ahead and move forward with the
21 vote on importance to measure and report. You
22 have to revive your SurveyMonkey here. We have

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1 three sub-criteria and the final overall
2 measure on importance measure report. All
3 right. Let's move forward to reliability, and
4 Jim, once again, if you have comments on
5 reliability.

6 MEMBER NAESSENS: Specifications
7 did appear precise, well explained
8 construction. As Kim --- as had been mentioned,
9 it was covering all services from admission
10 through 30 days post-admission. Clinical logic
11 appears sound, and look forward to the TEP
12 comments, because there were some concerns that
13 all the TEP questions had not been answered.
14 They are making adjustments for age and
15 co-morbidity.

16 Condition categories used for
17 co-morbidities rather than the HCCs for
18 Medicare. There's no adjustment for pneumonia
19 severity or type of pneumonia other than
20 perhaps what the DRGs are doing. They are using
21 one randomly selected pneumonia admission per
22 patient per year, excluding appropriate cases,

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1 one-day stays, patients who left against
2 medical advice, those who are in prior or
3 current hospice and bad data, and their
4 standardized pricing. Do you want me to go ahead
5 on testing, or address specifications?

6 MEMBER BECKER: Can I ask a question?

7 CO-CHAIR ASPLIN: Sure.

8 MEMBER BECKER: You say randomly
9 selecting.

10 MEMBER NAESSENS: Yes.

11 MEMBER BECKER: What does that mean?

12 MEMBER NAESSENS: A patient who has
13 more than one pneumonia admission during the
14 year, it's apparently random. There's one of
15 those cases, one of those hospitalizations is
16 randomly selected so that you don't have
17 multiple observations for the same patient.
18 Now, is that specific for a hospital, or if I'm
19 in three different hospitals with pneumonia
20 admissions?

21 MS. KIM: It's specific for the
22 Medicare beneficiary.

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1 MEMBER NAESSENS: For the
2 beneficiary.

3 MS. KIM: Yes, for the unique
4 beneficiary.

5 CO-CHAIR LATTS: So, each
6 beneficiary can only be in the database once?

7 MS. KIM: Can only be represented in
8 one year, one time.

9 MEMBER GELZER: So, a frequent flier
10 can't hurt you too --- multiple times.

11 MS. KIM: Any admissions for
12 pneumonia in the same year, you would get one.
13 And we randomly select, because we're not sure
14 which one is more expensive. We don't want to
15 bias.

16 MEMBER NAESSENS: And Andrea may
17 want to comment at this time, in terms of the
18 TEP for the specifications.

19 CO-CHAIR ASPLIN: Great.

20 MEMBER GELZER: They agreed that the
21 measure population was clinically appropriate.
22 They noted that the ID is based on ICD-10 code

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1 --- ICD-9 codes. They talked about alignment
2 with NQF-endorsed CMS pneumonia morality
3 measures. They felt that the time period for
4 measurement, the inclusions were appropriate.
5 There were no significant issues from TEP with
6 this measure.

7 CO-CHAIR ASPLIN: Thank you. Jim, do
8 you want to comment on reliability testing?
9 Mary Ann, do you have a question? I'm sorry.

10 MEMBER CLARK: Yes, I'm not sure this
11 is now or in a minute, but I just have C-- you
12 brought up risk-adjustment, and it's using the
13 CC methodology as opposed to HCC. And I just was
14 a little bit --- I was wondering if you could
15 just comment on that. Because we just saw NCQA
16 use HCC, and now CMS is changing. And I don't
17 know the reason.

18 MS. KIM: I can comment on that. We
19 do use CCs. We use CCs because we find they're
20 more discrete. The HCCs --- I wasn't present for
21 the discussion. The HCCs are really concerning
22 ambulatory population to predict one-year cost

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1 outcomes, and they do subsume the lower
2 categories; that is to say, if you have
3 cirrhosis, it might subsume hepatitis A,
4 hepatitis B, hepatitis C.

5 And some of those things, clearly
6 it makes a lot of sense, it just depends on what
7 you're trying to predict. And for us, a GI
8 bleed that's subsumed into something much
9 bigger like cirrhosis, that that makes a big
10 difference on how you treat patients. Are you
11 going to give them blood thinners? What kind of
12 DVT prophylaxis are going to give, et cetera?
13 So, we prefer the CCs for our 30-day inpatient
14 payment and outcome for that reason, because we
15 felt it allowed us to be more specific in terms
16 of the conditions that we could consider for
17 risk-adjustment.

18 CO-CHAIR ASPLIN: But these are the
19 CCs that then roll into the HCCs?

20 MS. KIM: Yes, they are.

21 CO-CHAIR ASPLIN: Okay. Go ahead,
22 Jim, with reliability testing.

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1 MEMBER NAESSENS: So, for testing
2 for reliability they used a split sample
3 comparing half of, my understanding was, 2009
4 with a developmental half with the validation
5 half. Then also compared it to the full year of
6 2008, primarily focusing on the inter-class
7 correlation. The method was appropriate, and
8 the scope of testing appeared good. Agreement
9 at the hospital level was 0.825, which is
10 considered to be quite good. And the overall
11 measure was reliable and independent samples.

12 There were some concerns expressed
13 across the Committee in terms that the data
14 element reliability was not well described.

15 CO-CHAIR ASPLIN: Any comments from
16 the Committee, or questions from the Committee
17 around reliability in any of the elements that
18 are listed up on the screen? Nancy.

19 MEMBER GARRETT: I think this is the
20 right place to bring up risk-adjustment, and
21 some of the conversation we had earlier about
22 the Phase 2 measures. And I think the overall

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1 concern that I have is around the
2 risk-adjustment within the hospital episode.
3 And there's this list of exclusions that might
4 possibly associate with complications, so at
5 what point are you over --- you're not adjusting
6 enough, because that's a gray area there, in
7 terms of what's really a complication and
8 what's patient severity, and really does
9 require more resources to treat.

10 And I worry that this measure is too
11 --- goes too far in not adjusting for those
12 things. So, to the extent that there are
13 differences in the patient populations and to
14 severity across hospitals, that we're not
15 taking that into account. So, that's my big
16 concern about the measure.

17 MS. KIM: Thanks, Nancy. I know it's
18 always --- it does come up a lot with
19 claims-based measures, and our approach,
20 you're right, is not completely clean. A lot of
21 --- I hope that a lot of this might with ICD-10
22 and POA. Right now we don't use POA, present on

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1 admission codes, because they're not terribly
2 reliable in the data that we have, but we do use
3 a year, a year --- any transaction you have with
4 a health care system we use a year for
5 risk-adjustment.

6 So, you're really only considered a
7 complication if you have a secondary diagnosis
8 on your index admission, and it hasn't appeared
9 in the year that you've been there, that you've
10 been seen and you've had some transaction, some
11 claim. So, we do rely on that, and we also do
12 review that list of complications every year.

13 Our main goal is to be as fair as
14 possible to the hospitals. And when you see the
15 way that our measures are reported, it's really
16 higher than the national average, lower than
17 the national average, it's pretty
18 conservative. You know, we don't say Hospital
19 A next to Hospital B down the street because we
20 are very attuned to your point. We really do try
21 to be fair.

22 If there is something cleaner,

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1 please share it with us. But in the absence of
2 something cleaner, we're just not sure how to
3 move on that. You know, we do have a clinical
4 panel of experts who does review this year by
5 year, but I understand the comment. I'm just not
6 sure how to correct the measure for that without
7 going too far in the other direction, but I
8 appreciate the comment.

9 MEMBER GARRETT: I think the
10 opposite would be to control for the DRG. Right?
11 So, that would be going far in the other
12 direction, but those are the two extremes. That
13 would be clean and easy. Right?

14 MS. KIM: You're totally right, but
15 we are pretty opposed to doing that, because
16 it's --- it would take away the signal we're
17 trying to eliminate. We really are, while being
18 fair and conservative to hospitals, trying to
19 characterize variation in payments that don't
20 provide an equality.

21 Payment measure doesn't do that,
22 the payment just provides --- the payment

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1 measure just provides the variation of payment,
2 just gives you that one dimension. And then in
3 conjunction with the already publicly reported
4 measures we hope that that's how they'll be
5 assessed, but we don't want to do that, and we
6 don't want to do that because we believe that
7 hospitals are different, and they do act
8 differently, and that has a consequence for
9 patients and care. And we do want to illuminate
10 that without being unfair.

11 MEMBER GARRETT: In response to your
12 comment about not comparing Hospital A with
13 Hospital B down the street, I thought the intent
14 of the measure was actually to do that
15 comparison for purposes of payments. Isn't that
16 going to be ultimately the use of the measure?

17 MS. KIM: No, it'll be reported the
18 same way the other ones are, higher than
19 national average, lower than national average.
20 In the hospital-specific reports you'll be able
21 to see how your hospital compares with other
22 hospitals in the state, as well as the nation,

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1 but it won't be oh, Hospital A is more
2 expensive. And remember, the dollars that you
3 see are not real dollars.

4 They're stripped, standardized
5 dollars that are --- so, I know that in light
6 of your conversation, early conversation about
7 consumers it will be challenging, but that is
8 not the intent, to say Hospital A is more
9 expensive than Hospital B. The way that it will
10 come out is, again, much like our morality and
11 readmission, higher than national average,
12 lower than national average. And we really want
13 to emphasize that higher doesn't necessarily
14 mean bad. We really don't know. What we're doing
15 is providing transparency in the variation of
16 fair prices, apples to apples. We don't know if
17 a higher payment is bad. We need to compare that
18 with quality.

19 MEMBER GARRETT: Well, that's
20 helpful but isn't that higher than average and
21 lower than average going to be used for payment
22 purposes, as part of value-based purchasing?

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1 Isn't that the ultimate intent?

2 MS. KIM: That is not the intent.
3 This is --- this measure is intended to be used
4 in inpatient quality reporting. As far as I
5 know, and CMS is here and they can speak for
6 themselves, that is not our intention. I just
7 want to be crystal clear about that, that is not
8 the intention, as far as we know.

9 MS. HAN: Yes, Nancy is correct. We
10 are --- we don't intend to use it for payment,
11 because just because this is a measure, you need
12 to look at it together with the quality
13 measures. And the way we report it is not like
14 compare one hospital to the other by dollar
15 amount. No, that's not the way we're going to
16 display it.

17 CO-CHAIR ASPLIN: Jim, did you have
18 a comment, or did it get answered? Okay. There
19 was some question, and Nancy did comment, we
20 understand, you know, at the macro level a split
21 sample, reliability testing. There were some
22 questions about the individual data element

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1 testing. If you could comment on --- respond to
2 those comments?

3 MS. KIM: Sure. So, the way we --- we
4 rely a lot on CMS's RAC audits for data element
5 reliability testing. As you know, we use claims
6 data so we use all the variables in the claims
7 data that we feel are reliable. There are some
8 things that we don't use because they are not
9 well populated, where we see a large variation
10 across the way it's being coded in certain
11 hospitals. So, some hospitals will code zero
12 percent of the time, some will code it 40
13 percent of the time, so that's not one we like
14 to use because we just don't feel that's
15 reliable. Have we dug down and done every
16 analysis possible on that particular variable?
17 No, but that's one way we do go through the data
18 elements and try to assess their reliability.

19 Another thing we do is we look at the
20 frequency year to year. You know, this is a
21 multiple year sample, and we just try to make
22 sure that there is some stability in those

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1 estimates, but other than that we do rely on RAC
2 audits. I'm sure many of you know that CMS does
3 audit their claims in order for payment
4 purposes, nothing to do with a measure. This is
5 just something CMS does in order to prevent
6 fraud, so they are always looking at their
7 variables and claims, and they do rely on that
8 work that they do, for no purpose particularly
9 for this measure, but we do rely on their claims
10 data.

11 CO-CHAIR ASPLIN: Thank you. Any
12 other comments on reliability, or questions on
13 reliability? Yes?

14 MEMBER BECKER: Can I ask a question.
15 It's a little bit --- it goes back to this notion
16 of fit for purpose. So, you've made a decision
17 that you're not going to use this measure for
18 payment. Would you at some point in the future
19 change that decision about this measure, or
20 would you come back here first, if you were
21 going to make that change in your use of this
22 measure?

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1 MS. HAN: I don't know there's a
2 process for us to come back. We do take the
3 measure to MAP.

4 DR. BURSTIN: Right.

5 MS. HAN: MAP is the ---

6 MEMBER BECKER: Okay.

7 MS. HAN: Okay, we do take the
8 measure --- if we propose anything we go to MAP
9 first.

10 MEMBER BECKER: Okay.

11 DR. BURSTIN: Just to be clear, at
12 least in our current state, it wouldn't affect
13 the endorsement decision, whether it was for
14 public reporting or payment. It would be just
15 endorsed.

16 MS. HAN: And I just want to make sure
17 that --- I can't make decision for the future,
18 so I just wanted to let you know there is a MAP
19 that make the decision, make recommendation for
20 CMS. At this point, we want to use this measure
21 for reporting. Okay? And pair it up with our
22 quality measure.

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1 CO-CHAIR ASPLIN: Very good. Not
2 seeing any cards up, are there any comments on
3 the phone? If not, we will move forward to
4 validity. And, Jim, if you could summarize all
5 the comments that was received from a validity
6 standpoint, that would be great. And then we'll
7 vote on both.

8 MEMBER NAESSENS: So, on --- in terms
9 of specifications, the specifications appeared
10 consistent with the measure intent. Testing,
11 they did a face validity assessment with their
12 technical advisory panel and the consulting
13 health economist. They did data element
14 validity, based on the chart review of the
15 quality measures.

16 Exclusions, they appeared
17 reasonable and accounted for relatively small
18 proportion of patients. Risk-adjustment,
19 risk-adjustment factors were assessed through
20 bootstrap samples. Their final model is
21 assessed on split samples on R-squared which
22 averaged about a 7 percent explanation. They

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1 looked at over fitting. The worst performance
2 for the other year looked quite reasonable.
3 Standardized Pearson residuals, how many
4 outliers do we have, and it's about 5 percent
5 per sample. And predictive ratios, even the
6 highest 1 percent was only about 17 percent
7 predicted high. The highest decile was about 6
8 percent high.

9 There was some concern among
10 comments that the risk-adjustment was
11 inadequate, the low R-squares, and then also
12 the issue that we might need to consider race,
13 we also might need to consider severity as
14 impacted factors.

15 Identifying significant
16 differences, the current method identifies
17 just a small number of hospitals that are
18 significantly different than the national
19 mean. Comments about being unclear whether the
20 measure discriminated performance across
21 providers, which we've kind of already
22 addressed. And then in disparities, again,

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1 there is concern that the risk-adjustment for
2 race may need to be added, if we're looking at
3 longer term care pending recommendations of the
4 NQF Committee.

5 CO-CHAIR ASPLIN: Are there any
6 comments from the TEP in terms of validity on
7 this measure?

8 MEMBER GELZER: The population,
9 again, was felt to be appropriate. They did have
10 a question about assigning cost associated with
11 transfer patients between hospitals, and I
12 wondered, Nancy, if you would comment on that?

13 MS. KIM: Sure, thanks. Transfer
14 attribution comes up with every measure. So,
15 you saw the way we do it, admitted to A for
16 pneumonia, transferred to B for same pneumonia,
17 claims post-discharge setting attributed to
18 Hospital A.

19 The only other two ways to --- and
20 it was a very low proportion, 0.3 percent of the
21 population, which has a lot of face validity.
22 Typically, you're not transferring a lot of

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1 pneumonia patients, unlike an AMI or something
2 like that.

3 The only other ways to do it are
4 really to attribute to Hospital B, start that.
5 We don't like that, because it's a really
6 non-standard measurement period. Everybody
7 else is starting on day zero, and decisions made
8 at Hospital A. And this is an inpatient at
9 Hospital A, this is not from the ER of Hospital
10 A, or an odd-state Hospital A to Hospital B.
11 This is an inpatient overnight stay. Decisions
12 made there can impact the care that they receive
13 at Hospital B, so we feel they do bear some
14 responsibility. And attributing to Hospital A
15 is also consistent with our transfer
16 attribution approach in the pneumonia
17 mortality cohorts.

18 You could attribute to B but, again,
19 we don't like that because it's non-standard
20 and it misaligns with our pneumonia mortality
21 cohorts and our other payment measures, or you
22 could exclude, and we don't like that because

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1 we hate to lose patients because when you get
2 to small volume hospitals losing a patient also
3 means that you lose hospitals, so we really try
4 to be as inclusive as possible when it's
5 sensible.

6 So, to us, A made the most sense.
7 And, again, for pneumonia .38 percent of your
8 cohorts being transferred, so in our minds it's
9 not --- it's negligible, but the approach is the
10 same approach we use for other payment and
11 mortality measures.

12 CO-CHAIR ASPLIN: Thank you. Any
13 comments on validity, any additional comments
14 on validity testing, Jim or Andrea? You covered
15 portions of it already. Nancy.

16 MEMBER GARRETT: So, I just wanted to
17 make the proposal that we also did for the Phase
18 2 measures that were like this, that we
19 recommend that the measure be stratified by
20 sociodemographic characteristics that have a
21 conceptual link with the measure, and that we
22 include that as a recommendation, as per this

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1 going forward. I don't know what the process is
2 for that, but that's my proposal.

3 CO-CHAIR ASPLIN: If we can manage
4 that right now, I guess it's a bit of a usability
5 thing, but since we're in the middle of it, is
6 there a second to that, if we take that as a
7 motion that is parallel to what we talked about
8 with the earlier measure?

9 MEMBER GELZER: I'll second.

10 CO-CHAIR ASPLIN: Any discussion on
11 that point, as it relates to this measure? We're
12 presuming we're going to recommend this,
13 obviously. But if we do recommend, then it would
14 be -- all those in favor then of stratifying by
15 socioeconomic status, please raise your hand.

16 CO-CHAIR LATTS: Do you guys need
17 some background on what we're talking about?

18 MS. KIM: I'm thinking I don't, but
19 if there are any specific issues, I'm well aware
20 of the ---

21 CO-CHAIR ASPLIN: Your intuition is
22 right on track, Nancy. Don't mess with this.

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1 This is about ---

2 MS. KIM: They were specific.

3 CO-CHAIR ASPLIN: We're outside of
4 our --- we're in our sphere of influence and our
5 sphere of control. Right? And we are making
6 recommendations about how the measure would be
7 used, not making any comments about the
8 specification of this model or anything like
9 that. Mary Ann.

10 MEMBER CLARK: Yes. So, the only
11 point I would raise is that in the application
12 when they looked at variation by socioeconomic
13 status and race, including race, there was no
14 --- there was little variation. Right? So, I'm
15 just wondering about that.

16 MS. KIM: That's correct. As part of
17 the NQF application we did look at quartiles of
18 hospitals and a proportion of Medicaid
19 patients, so that's the way we looked at
20 poverty. You can say what you want, but this is
21 the easiest measure of poverty. If you have
22 others that are easy to use in claims data we're

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1 more than open to hearing that.

2 And where we did that, so hospitals
3 with the lowest quartile of Medicaid patients
4 and the hospitals with the highest quartile
5 really had very little difference in their
6 risk-standardized payments. We did the same
7 thing for race, and this was hospitals with
8 quartiles by proportion of African American
9 patients, and the median risk-standardized
10 payment from the first and last quartile was not
11 that different, and there was a lot of spread
12 in those data, so there wasn't a clear, clear,
13 clear conceptual imperative to adjust for that.

14 And, again, when we developed these
15 measures the NQF guidance was explicitly not to
16 adjust for SES surveys when we did develop them,
17 but we did do those analyses as part of the NQF
18 process and we didn't see a huge difference.

19 CO-CHAIR ASPLIN: Thank you. So,
20 since we didn't have that comment and
21 discussion, maybe I'll --- we have a motion and
22 a second, but we can just close the loop on this.

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1 Are there any other comments on this particular
2 issue around stratification? Nancy.

3 MEMBER GARRETT: Well, just to
4 follow-up on that, maybe a stratification is
5 that that allows us to see what differences
6 there are, and then have done them, so I still
7 think that the --- I would recommend that we
8 C-- that the stratification happen, because
9 that's the only way we'll understand what the
10 disparities are. So, I don't think that that
11 means we shouldn't do it.

12 CO-CHAIR ASPLIN: Gene, do you have
13 a comment on stratification, or a different
14 issue? Different issue. Lein.

15 MS. HAN: Just for curiosity,
16 because there are so many ways, or so many
17 recommendations that people give to CMS about
18 stratification, so when you talk about
19 stratification, you're talking about display
20 stratification or --- okay, so stratify by
21 race? That's what you're recommending? I just
22 want to understand.

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1 MEMBER GARRETT: That's a great
2 question. The proposal is actually more in
3 general than that, it's to say that our
4 Committee, because we're in this in-between
5 time when NQF hasn't released the new guidance
6 on risk-adjustment for these factors, so right
7 now you can't actually include it in the model.
8 So, we're saying we recommend stratification of
9 the measure by the sociodemographic factors,
10 where there's a conceptual link with the
11 measure, and where there's empirical evidence
12 for it.

13 So, we're leaving that up to you to
14 figure out what that is, as the measure
15 developers with the most familiarity with the
16 data that's available and that kind of thing,
17 but we're not going to be that specific about
18 exactly which variables to use at this point.

19 DR. BURSTIN: But the --- just a
20 quick question. I mean, they're basically
21 showing analysis showing that there isn't an
22 empiric relationship, so I don't know that we

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1 need to formally make that recommendation on
2 this measure, unless you have a conceptual
3 reason you think there's a specific relation to
4 ---

5 MEMBER GARRETT: Well, that is a good
6 point, but we don't know what other variables
7 are available, what other things to look at, so
8 we're making the recommendation that we think
9 it's important to keep considering. And the
10 stratification over time will show whether
11 those differences start to appear, because it
12 does look like in the literature there's some
13 evidence that there would be a relationship
14 with race, so I think we're saying we don't want
15 to just discard it, that it's still important
16 to consider.

17 MS. HAN: So, I understand that you'd
18 really like to see we provide analysis
19 stratify, by strata to see whether there is any
20 difference. And I just want to say that that's
21 what we always do, and NQF requires to do that.
22 My --- out of curiosity is that when people say

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1 stratified, we always wonder stratify
2 displaying all this, or Hospital Compare? Is
3 that what people are looking for? So, just need
4 some information, that's it.

5 MEMBER GARRETT: Yes, that's exactly
6 the idea, is that it's publicly available and
7 that those differences are available to see
8 whether Hospital Compare, or whatever other
9 method there is, so it's not just within your
10 methodology paper that only we see, but it's
11 --- that we can have the conversation about it.

12 MS. KIM: Thank you. I just wanted to
13 make clear that we did submit some analyses. The
14 analyses that I mentioned are in the NQF
15 application, if that is helpful. The
16 recommendation is to make it publicly
17 available, not that we should submit more, that
18 we should make the analyses that we've already
19 done publicly available. And I just C-- can I
20 ask NQF, is the application a public document?
21 Okay.

22 MS. HAN: I just want to make --- to

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1 point it out that it's our responsibility,
2 CMS's responsibility to always monitor the
3 disparity care. This is one of our strategy
4 goal.

5 CO-CHAIR ASPLIN: So, I am not sure
6 we closed the loop here. So, I guess we're kind
7 of in the middle of that. There's been
8 significant conversation here around the
9 desire to stratify by SES in sociodemographic
10 factors, and also some dialogue that maybe it's
11 not necessary for this particular measure. So,
12 I guess I would call the question for the
13 Committee. Those who would favor a
14 recommendation for stratification along
15 sociodemographic variables for reporting the
16 measure raise your hand.

17 (A show of hands)

18 MEMBER BECKER: Would you accept a
19 friendly amendment to add the last part, and
20 that is to make it public?

21 MEMBER GARRETT: Yes, absolutely.
22 That's definitely part of the intent.

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1 CO-CHAIR ASPLIN: All right. So,
2 those in favor of stratifying for this
3 --- recommending that, raise your hand, please.

4 (A show of hands)

5 CO-CHAIR ASPLIN: Those who would
6 not recommend stratifying for the pneumonia
7 measure, raise your hand.

8 (A show of hands)

9 DR. BURSTIN: Again, this SES report
10 is still being in processed. It's still going
11 through development. Stratification is always
12 something recommended for a measure we think is
13 particularly disparity sensitive. And that's
14 still going to be the case, I think, post hoc,
15 regardless of what happens with this report.

16 So, I guess I'm a little confused
17 because I think what they showed you in their
18 application is this measure doesn't appear to
19 be very disparity sensitive, so I'm not sure I
20 understand the push to have them openly
21 stratify a measure that doesn't appear to be
22 disparity sensitive other than sort of their

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1 own ongoing monitoring. But I --- it's just
2 confusing to me.

3 MEMBER BAYEWITZ: That's why I
4 didn't --- I wasn't voting for it. It's not that
5 I think there's anything wrong. I think we
6 should definitely stratify, generally
7 speaking. Just I think it's too soon to start
8 changing things in applications. It's a lot of
9 work to change visual cues on the website. And
10 if there's no evidence that there's any
11 difference, I don't see why we would say
12 anything at this point. Let's wait and then if
13 we see something, maybe that's when we make a
14 recommendation.

15 CO-CHAIR ASPLIN: Matthew.

16 MEMBER MCHUGH: I think, just to
17 clarify what the level of evidence is, the
18 evidence around socioeconomic status is about
19 the percent of Medicaid. And that's one
20 measure. I wouldn't take it as conclusive.

21 CO-CHAIR ASPLIN: Lisa.

22 CO-CHAIR LATTS: I guess my answer to

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1 that, Ariel, would be that if there is no
2 difference that's still worthy of putting out
3 there. So, it's better to put it out there and
4 show there's no difference than not put it out
5 there.

6 MEMBER BAYEWITZ: And I would say,
7 more broadly speaking, if we said all of the
8 measures that they're showing in Hospital
9 Compare have that kind of stratification, I
10 totally agree, and I would be fine with that
11 kind of recommendation.

12 But to specify this particular
13 measure, and to then have a requirement or have
14 a proposal that CMS now change their system for
15 that measure, and specifically a measure where
16 we're not actually seeing any difference, to me
17 that would be a lot of work, and would be,
18 honestly, for an end user, a little bit
19 confusing. You know, why split things out if
20 there's nothing really to show?

21 CO-CHAIR ASPLIN: So, thank you for
22 the conversation. I mean, to me it's sort of a

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1 sensitivity specificity thing. I agree it's too
2 early. We don't know how the whole
3 stratification in SES is really going to play
4 out, so be broad and conclusive rather than
5 really specific at this point, and then we'll
6 see whether that's the right answer for a broad
7 set of measures, or if it's going to be really
8 narrowly selected, specific measures where we
9 want to focus that effort. And it's too early
10 to tell.

11 All right. So, we have gone in and
12 exited the alley of stratification. We're back
13 on the roadway of validity and validity
14 testing. I think we've heard from TEP and our
15 lead discussant. Are there any other comments
16 on validity from the Committee? I have one, but
17 oh, go ahead. Ariel. Do you have another
18 comment? Your card is up. I'm sorry.

19 You know, this almost --- this kind
20 of points out just when you think you know these
21 measures, you suddenly realize you really don't
22 know anything about these measures. So,

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1 somewhat sheepishly, I will admit that I had the
2 construction of this along the same logic as the
3 MPSB, the Medicare Spending Per Beneficiary,
4 MSPB measure, and that I thought the 30-day
5 period started with discharge from the acute
6 care admission and ran out for a 30-day period
7 there, like Medicare Spending Per Beneficiary.
8 Now, somebody is probably going to point out
9 that I misunderstood the measure, too.

10 My assumption is the reason you
11 started it at 30 day, with the onset of the
12 admission, is that that harmonizes with your
13 mortality measure. On a resource-use basis,
14 though, and a comment was made that if you have
15 a longer length of stay eating up those 30 days,
16 and particularly when you think that 85 percent
17 of the national variation on resource-use and
18 the Medicare Spending Per Beneficiary is in the
19 post-acute period, it seems that you're kind of
20 leaving hospitals off the hook that have
21 potentially longer length of stay.

22 Now, maybe that just doesn't play

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1 out, but in that case I would almost want a
2 resource measure to harmonize more with MSPB
3 than it would to harmonize with mortality.

4 MS. KIM: It's a great comment. So,
5 the reason did day of admission to 30 days was
6 for all the things we said, but we also think
7 that index care is very expensive and it turns
8 out --- I don't know if you can pull up my slides
9 again or not, but it turns out that for a 30-day
10 episode of care for pneumonia, 61 percent of the
11 payments made in that 30 days goes to index
12 care, and there is variation for the index care
13 in and of itself.

14 And this differs across conditions,
15 it's much higher for AMI, very similar for heart
16 failure. We do see a lot of variation in
17 post-acute care payments made for pneumonia,
18 much more so than AMI, and we do also find that
19 when they separate hospitals into quintiles of
20 risk-standardized payment, so looking at
21 hospitals who have very inexpensive payments
22 in one side -- and it would be really helpful

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1 if we could pull up my slides -- and the
2 expensive hospitals on the right, that high
3 payment hospitals tend to send more patients to
4 expensive post-acute care settings such as
5 readmission, skilled nursing facilities, and
6 other inpatient care like long-term care
7 hospital, inpatient psych and inpatient rehab
8 more frequently, so more patients, and at a
9 higher dollar amount per patient.

10 So, we were interested in both the
11 index and the post-acute because I know a lot
12 of measures are focusing on post-acute, but
13 there's a lot of variation in index. And it
14 turns out index is responsible for the majority
15 of episode of care payment costs.

16 CO-CHAIR ASPLIN: So, the 61 percent
17 you're saying the majority of the variability,
18 or the majority of the cost? I mean, or both?
19 I mean, obviously, it's going to be the majority
20 of the cost.

21 MS. KIM: Yes, it's the majority of
22 the cost, and we, in developing another suite

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1 of payment measures, were interested in that
2 variation across conditions. That's one reason
3 we also looked at some admission. It differs
4 across conditions. Right? So, for AMI it's 77
5 percent of your episode payments are index, so
6 that's one reason we looked at it.

7 We were interested in index and
8 post-acute, and then we were interested what's
9 contributing to the threefold variation we saw
10 in that risk-standardized payment, the total
11 risk-standardized payment? Was it your index
12 care, or was it your post-acute care? It turns
13 out it's a little bit of both for pneumonia, but
14 the post-acute care is --- it is prominent in
15 pneumonia as opposed to other conditions.

16 CO-CHAIR ASPLIN: Right. So, it
17 sounds like you're making my point.

18 MS. KIM: Well, I'm making the point
19 that ---

20 CO-CHAIR ASPLIN: So, why not then
21 have a full post-acute period and a full
22 inpatient index stay and capture all of it like

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1 we do with MSPB?

2 MS. KIM: Well, the MSPB is 30 days
3 post-discharge, so you lose ---

4 CO-CHAIR ASPLIN: Right.

5 MS. KIM: I think that it's important
6 to have a standardized measurement period, so
7 that hospitals are fairly compared over the
8 same amount of time. If you go 30 days
9 post-discharge, on the one hand you're making
10 the argument well, those with longer length of
11 stay have less post-acute care eligibility, or
12 something like that.

13 But if you go 30 days post-discharge
14 you also don't have a standard window, so
15 somebody who discharges a patient within two
16 days you're just not --- I don't think it's
17 fair. You don't have a standard measurement
18 period.

19 Either way, it's a reasonable
20 measure. Obviously, MSPB is endorsed, but if
21 the question is why didn't we go that way, it's
22 for all the things that we said, 30 days

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1 post-admission seems much more attributable to
2 the hospital. Once you go 30 days
3 post-discharge you're getting further from
4 that index admission. We did want to harmonize
5 with our mortality. We wanted a mortality
6 cohort, and we really felt it was a standard
7 start date.

8 You know, everything that happens
9 in the index also influences what happens in the
10 post-acute care, so if you take that away or you
11 minimize that by extending the post-acute care,
12 it's just another trade off. I'm not saying one
13 is better than the other, but if the question
14 to me is why did we do that, those are the
15 reasons we did that.

16 CO-CHAIR ASPLIN: Thank you. Jim.

17 MEMBER NAESSENS: Actually, MSPB
18 covers from three days prior to admission
19 through 30 days after discharge, so you do have
20 that acute piece, plus you have the admission
21 piece.

22 MS. KIM: That's basically the way a

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1 Medicare --- oh, I'm sorry.

2 CO-CHAIR ASPLIN: No, go ahead. I
3 mean, I would just --- to channel Jack again,
4 I mean, I --- his comments on both of these
5 earlier, and on MSPB around how much the DRG
6 consumes the variability for the index stay,
7 you know, but you're saying that there's not as
8 much --- there is quite a bit more variability
9 even in the context that you ---

10 MS. KIM: MSPB is all condition, so
11 again the DRG is going to weigh them a little
12 more heavily. We're condition-specific, so
13 everybody in ours has pneumonia, so there is
14 still play in the index variation. There will
15 be less because of the way the two measures are
16 constructed.

17 And just to comment on the three
18 days pre, that's the way Medicare pays through
19 the IPPS. We didn't do that because related
20 payments now they're considering one more
21 related three days within your patient stay is
22 kind of bundled into the way Medicare pays for

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1 your inpatient stay. But some of that stuff
2 isn't really related, like an ambulance cost or
3 something, so we again wanted to be fair to the
4 hospitals and not make their payments look more
5 expensive because stuff that happens before
6 your admission, it's hard to hold the hospitals
7 liable for that. If you decide to take an
8 ambulance to the hospital, that's expensive,
9 and we didn't want to jack up the costs, forgive
10 the colloquialism, to the hospital, because the
11 hospital didn't decide to do that. So, that's
12 the reason we don't do that.

13 CO-CHAIR ASPLIN: Very good. Are
14 there other comments or questions from the
15 Committee relative to validity? Gene.

16 MEMBER NELSON: I was just wondering
17 how the propensity to admit patients for
18 pneumonia, and how that varies across hospitals
19 might play into the --- how to interpret the
20 results for cost? And the same would apply to
21 the other paired conditions, or paired
22 measures.

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1 MS. KIM: I think that's a great
2 question. I think the propensity in it probably
3 plays a lot into it, you know. What we know from
4 other literature, again not directly related to
5 this measure, is hospitals do have
6 phenotypes, they have propensity to admit,
7 propensity to readmit, et cetera, et cetera,
8 that may or may not have anything to do with the
9 clinical severity of the patient.

10 And maybe, again, we haven't
11 investigated this with this measure, that may
12 explain some of the variation we're seeing. So,
13 we don't know to directly answer your question,
14 we're not sure, but I --- my hypothesis,
15 untested hypothesis, is that it may explain
16 some of the variation we're seeing.

17 MEMBER NELSON: This may not be
18 correct, but you would think that if your
19 propensity to admit is higher, then severity is
20 going to be lower, costs would be lower, bigger
21 denominator, better results. High cost, better
22 results and quality.

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1 MS. KIM: Yes, we're concerned about
2 that. Again, now we're just in the realm of
3 hypothesizing, if you're asking what I think.
4 It is true that a lot of those low severity cases
5 for pneumonia, those may be one-night stays or
6 going to Obs, so those Obs --- the way Medicare
7 treats Obs is like an outpatient, so those don't
8 get into our measure.

9 You're only in our measure if you're
10 admitted as an inpatient for pneumonia. If your
11 hospital considers you an observation, and many
12 pneumonia patients are observation stays, that
13 doesn't get you into a measure. You have to be
14 an inpatient, so it may be taking care of
15 itself, unless they have a propensity to stay.
16 Admit and stay, and we haven't done those
17 analyses. It's hard to drill down in claims.

18 CO-CHAIR ASPLIN: One of the few
19 silver linings of two midnights. Larry.

20 MEMBER BECKER: So, the deeper we get
21 into this the more confused I get. And I'm sure
22 this is naive, but my assumption about this

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1 whole 30-day readmission piece was that we want
2 to do the right things in the hospital to get
3 the patient to a place where the probability of
4 them being readmitted is as low as we can
5 reasonably make it.

6 And if that's the case, then we're
7 counting this period of what it takes to get
8 somebody to that point, irrespective of their
9 --- you know, because all these different
10 severities. So, why does the clock start back
11 here? Why doesn't the clock start once I get you
12 to a place?

13 MS. KIM: Because our conceptual
14 model is that of an episode of care payment,
15 obviously, re-admissions make you more
16 expensive, but it isn't really predicated on
17 trying to harmonize with our readmission
18 measure.

19 That's a different way we could have
20 gone, but we chose mortality because we felt it
21 was, quote-unquote, the harder outcome. And the
22 mortality measure, the pneumonia mortality

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1 measure is day of admission plus 30 days. So,
2 just to clarify this is really a payment
3 measure.

4 I know we've been talking a lot
5 --- our stream of conversation has flown a
6 little bit, but this is really an episode of
7 care payment measure that's harmonized with our
8 mortality measure. And that's the reason for
9 day of admission to 30 days. That doesn't
10 directly answer your question. It's another way
11 we could have gone but we didn't because, again,
12 we really had to make the choice.

13 The reason we didn't choose
14 readmission is it conflates the payment.
15 Re-admissions are expensive pieces of your
16 episode of care payment, and it's sort of
17 tautological. And we really wanted to minimize
18 that tautology in this first go around and have
19 something sensible that's harmonized with a
20 hard outcome, like mortality.

21 CO-CHAIR ASPLIN: All right. Many
22 choices along the way, great. I think we're

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1 going to --- unless there are other comments or
2 questions. I'm not seeing any currently.
3 We're going to move ahead to voting. You have
4 your survey in front of you, and ask that you
5 would make your recommendation on both
6 reliability and validity, keeping in mind the
7 conversations we had along the algorithms this
8 morning. Okay. Jim, could you take us into the
9 next section around feasibility, please? And
10 your comments and the comments from the
11 Committee.

12 MEMBER NAESSENS: And on
13 feasibility, basically, it's based on Medicare
14 claims data, so all the burden is on CMS.

15 CO-CHAIR ASPLIN: Good. And, Andrea,
16 any comments from the TEP relative to
17 feasibility?

18 MEMBER GELZER: No.

19 CO-CHAIR ASPLIN: Any comments from
20 the Committee relative to feasibility, any
21 questions? Seeing none, let's go ahead and vote
22 on feasibility. And, Jim, you can summarize

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1 comments on usability and use, please.

2 MEMBER NAESSENS: For usability,
3 generally, they said it would be useful for
4 providers. Kind of the challenges or the
5 questions were that it's not really useful for
6 consumers. It would be ideal if they could hold
7 the hospital and post-acute care provider
8 jointly accountable.

9 This will be a challenge for
10 providers as transparency as possible in the
11 utilization outside the index provider must be
12 accessible and easy to use, including specific
13 reimbursed amounts and providers by name. In
14 other words, we can't address the outside
15 providers unless we know where the money is
16 going and who they're going to.

17 CO-CHAIR ASPLIN: And any comments
18 on usability from the TEP or Committee? Nancy.

19 MEMBER GARRETT: So, just a
20 question, actually, about that comment. I think
21 that's really important in order to make this
22 useful, to give the providers that really

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1 detailed data, including costs. Can you tell us
2 a bit about the plans? I think for the last
3 measure you showed us some of the information
4 that providers will get, and I can't remember
5 what it had in it.

6 MS. KIM: Thank you for the question.
7 So, the last time I brought to the Steering
8 Committee an example of our hospital-specific
9 report, this was particularly for AMI, but it
10 will look very, very similar for pneumonia. And
11 it should really be a reflection of, also, what
12 you get for mortality, but it will have more
13 complicated cost data.

14 It will have pages, it's an Excel
15 spreadsheet, and each hospital will get a
16 --- the first column is your Medicare
17 beneficiary that fell into the measure, so all
18 your pneumonias for the period of time that the
19 measure, this is '08-09, so you get all your
20 pneumonia patients in your measure for
21 2000-2009, the first sheet will be a summary.
22 You total up the payment how it breaks down by

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1 the index payments, as well as post-acute
2 payments. And the next tab will be all the
3 post-acute care, more information than you ever
4 wanted or could make sense of, but you will be
5 getting a lot of specific information on who
6 went to what setting, and how much was spent in
7 that setting.

8 I should have brought another page,
9 but if you remember from last time for those of
10 the Steering Committee, it was very detailed,
11 line by line of every claim that that particular
12 patient for, in this case pneumonia, had made
13 in that episode of care, whether they died,
14 whether they lived, where they went, what they
15 spent there, and whether they were readmitted,
16 as well as if they had Obs stays, ED stays.

17 We really try to make it usable for
18 the hospitals, so we try to categorize the
19 claims in usable buckets for the hospitals.

20 MEMBER GARRETT: So, if you could
21 convince the people doing the Medicare Spending
22 Per Beneficiary to do that, too, that would be

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1 great, because they're not giving us --- we can
2 see what other providers people are going to.
3 It's just the top 10 per service category, and
4 it doesn't show you the money, so you're really
5 kind of at a loss of how to take action because
6 the data is too general.

7 MS. KIM: I can't comment on that a
8 lot. I'm not involved in MSPB at all. But, you
9 know, again when you see the files I hope that
10 it's usable. We tried to really fashion it from
11 the hospital's perspective as the hospital's.
12 These are questions that I would like to know
13 if my patient was readmitted, if they went and
14 had an ED visit, an Obs visit, an outpatient
15 visit, whether they went to a SNF or rehab. So,
16 it's really focused on those types of
17 post-acute care settings, meaningful. I think
18 they're clinically meaningful.

19 CO-CHAIR ASPLIN: Gene, and then
20 Larry.

21 MEMBER NELSON: I have --- I was
22 looking at the sort of the three by three table,

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1 high dollars average, low dollars as the
2 columns, and the rows are high quality, medium
3 quality, low quality, and we fill it in with
4 5,000 hospitals. And how many are going to fall
5 in some of those interesting quadrants, and how
6 useful would it be if the number is vanishingly
7 small, that are, for example, high quality-low
8 cost, or low quality-high cost?

9 MS. KIM: So, to answer your
10 question, we don't know yet, we've bootstrapped
11 those results again to make sure that we have
12 an estimate with a certain --- a range of
13 uncertainty and confidence in the formula that
14 before we categorize any hospital we have to do
15 that.

16 We feel we have to do that, again.
17 But for AMI just to give you a sense, I think
18 I can share those publicly. Right? I shared them
19 with the Committee last time. It was: 8 percent
20 were higher than average payment, and I think
21 3 or 4 percent were lower than average payment,
22 so that's the magnitude it was for AMI.

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1 We won't know yet for pneumonia, but
2 I will say for the risk-standardized payment in
3 AMI we saw a twofold difference in
4 risk-standardized payment from the min to the
5 maximum, and then we saw threefold, like it went
6 from \$8,000 to \$27,000. So, if that's what it
7 was for AMI, I would imagine it would be more
8 hospitals in pneumonia, but I don't know for
9 sure, to answer your question directly.

10 MEMBER NELSON: But once you pair
11 that with the quality outcome it gets very
12 --- that 8 percent gets really spread out.

13 MS. KIM: Just to be clear, there's
14 no statistical method to incorporate both the
15 morality and a payment outcome right now. You
16 would have to look at --- you could go on
17 Hospital Compare, you'd see their payments for
18 each hospital in quality, mortality and
19 readmission estimates.

20 And it would be more of a
21 qualitative view, so we don't provide those
22 quadrants or anything on Hospital Compare. It's

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1 confusing and difficult to interpret, so you
2 won't see something like the quadrant there on
3 Hospital Compare.

4 CO-CHAIR ASPLIN: Larry.

5 MEMBER BECKER: So, twice you used
6 the years 2008 over 2009, or vice versa. I
7 assume that was for testing. So, what's the time
8 delay when hospitals actually get their data?

9 MS. HAN: To answer that question,
10 for the claim-based measure we usually have one
11 year lag, nine months.

12 MS. KIM: It'll be 2010 to 2013.

13 MS. HAN: Yes.

14 MS. KIM: But it's usually one year
15 lag.

16 MEMBER BECKER: Okay.

17 CO-CHAIR ASPLIN: Lein, did you have
18 a comment? Did you have other comments to make?

19 MS. HAN: Okay. I don't know which
20 question right now, because it's kind of delay
21 now. So, I think the question was related to the
22 display quality and also the payment. I think

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1 this is not an easy thing to do, so we talk about
2 value of care. How do we splay value of care?
3 So, this is something that CMS is working on.
4 We do consumer testing and try to convey the
5 concept.

6 Welcome recommendations. I mean, if
7 you guys have any recommendation to splay this.
8 We also try to do some environmental scan to see
9 how other organizations are currently doing
10 that. It's just that's a new thing, and then
11 it's not an easy way to display this.

12 CO-CHAIR ASPLIN: Any other
13 comments? Gene or Nancy, do you have any other
14 comments? Nancy.

15 MEMBER GARRETT: Just a quick thing
16 on recommendation. It's a recommendation for a
17 little bit of different thing, but again
18 talking about the data that you're giving to
19 providers to help make this actionable. One of
20 the big challenges, as a provider, is that we're
21 getting data from CMS, as well as from other
22 payers in all kinds of different formats, and

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1 so to have the resources to take that data in
2 and make it usable, it's really unaffordable.

3 So, to the extent that, like, within
4 CMS you could harmonize the data that you're
5 giving to us for the different efficiency
6 measures, so Medicare Spending Per
7 Beneficiary, these resource measures, that
8 would be a huge step forward, or even creating
9 some kind of interactive website where you've
10 already created a queryable format for us, so
11 that we're not having to invest in those
12 analytic resources to set it up so that we can
13 start looking at it. So, that's just something
14 that would be really helpful.

15 MS. HAN: Yes, this is a great
16 suggestion and I appreciate that you point it
17 out. I just want to explain one thing. I'm not
18 familiar with that measure, but I want to say
19 that whether we have the authority to provide
20 what kind of data, especially patients from
21 other hospitals, other care settings, it all
22 depends on the program, whether the program

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1 that we have the authority to do that.

2 For example, for IQR, HRRP we have
3 the authority, we can do that. But others that
4 we need to check into that, so that's probably
5 sometimes you got limited data for certain
6 programs, but you got a lot from HRRP or from
7 IQR. That's what happened. And whether we can
8 combine together, you know, we just have to
9 check legally whether we can do that, because
10 of HIPAA, you know, all this concern. I just
11 wanted to make that clear.

12 CO-CHAIR ASPLIN: Unless there are
13 other questions or comments from the Committee
14 then I would call the question, and ask you to
15 vote using the survey tool on usability and use,
16 as well as your overall recommendation for
17 endorsement of Measure 2579. And on behalf of
18 the Committee, I'd like to thank you both, Nancy
19 and Lein, for your comments and being here to
20 answer our questions. Really appreciate the
21 work that's gone into the measure.

22 MS. HAN: It's wonderful discussion,

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1 and like to see, and great that you are engaged
2 in this. This is wonderful, thank you.

3 MS. KIM: Thank you for the
4 opportunity.

5 CO-CHAIR ASPLIN: We always have to
6 find something new, Nancy, to dive into. A
7 little less on the risk model this time, but we
8 got into the 30-day post-acute period.

9 CO-CHAIR LATTS: We wouldn't want
10 you to be bored.

11 MS. KIM: No, I wouldn't want to be.

12 CO-CHAIR LATTS: So next time be
13 prepared to defend that.

14 MS. HAN: We have a very good
15 contractor too, they did fantastic jobs.

16 CO-CHAIR LATTS: Great, thank you.
17 So, guys, we're done early, obviously. Now, the
18 options are, a), continue pressing on until
19 5:00 doing some of the work tomorrow and ending
20 early tomorrow, or leave now and go later
21 tomorrow. And my vote is to end early tomorrow,
22 and I'm seeing nodding around the heads, so with

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1 that in mind let's take just a five-minute
2 break, and then we'll resume and go for another
3 hour, and then we'll plan on ending at noon
4 tomorrow, with lunch for folks who want to stay
5 and have lunch. And for those of you who are
6 fortunate to live locally, you can get out of
7 Dodge and go do stuff.

8 (Whereupon, the above-entitled
9 matter went off the record at 3:57 p.m. and
10 resumed at 4:13 p.m.)

11 CO-CHAIR ASPLIN: Well, recognizing
12 that we've probably lost our mojo for the day,
13 if we don't get started again here quickly we
14 might as well just pack it up and head to the
15 hotel. And given the expense of bringing us all
16 here, we do want to make sure we devote
17 sufficient time to the dialogue we had
18 dedicated for tomorrow, so to honor that we had
19 the conversation earlier this afternoon, and we
20 can --- I guess I would ask Ashlie or Lindsey
21 to help us frame up exactly what the most
22 important next steps are in this overall

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1 conversation around direction setting for cost
2 and resource-use measures.

3 MS. WILBON: Sure. That was a
4 hand-off to me. Correct? Sorry, I was ---

5 CO-CHAIR ASPLIN: Yes, that would be
6 great.

7 MS. WILBON: Okay.

8 CO-CHAIR ASPLIN: I'm thinking as
9 I'm speaking here. We ended up on page 4 of the
10 discussion guide having a number of different
11 factors. Anyway you could display your ---

12 MS. WILBON: Okay, sure. So, just
13 based on where we ended up over kind of keeping
14 with the discussion guide. And I want to just
15 note, Taroon has joined us for this discussion,
16 so he'll be chiming in as well. But we --- trying
17 to be flexible with today's schedule we looked
18 at what we have left in the discussion guide,
19 and we would like to keep the latter part of the
20 discussion around linking costs and quality
21 measures, and the criteria piece to tomorrow
22 just because those two pieces kind of go

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1 together. Andy Ryan will be here tomorrow. He's
2 one of the authors of the paper around linking
3 costs and quality, and he's going to help us
4 through that discussion, so we really want to
5 make sure he's present for that. So, we're going
6 to save that piece for tomorrow, and that's
7 probably the more lengthy part of the
8 discussion. But we've broken off this piece
9 right here that we think will probably take us
10 between now and 5, or we may finish early. But
11 as sort of a primer for tomorrow's discussion
12 in terms of the path that we're on, and whether
13 or not we're still --- our goal is still the same
14 in terms of getting to efficiency and value.

15
16 We have this conceptual model here
17 that we've been using for some time that I'm
18 sure everyone has seen a million times by now,
19 but we wanted to just take a step back again,
20 look at this conceptual model, and see whether
21 it still fits where we think we're going in this
22 space in terms of using resource-use measures

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1 as a building block to get to efficiency and
2 value. Is that still our goal? And just to make
3 sure that, you know, are there any pieces of
4 this model that we need to add to. We've
5 somewhat added a dimension to the work that
6 we've been doing here at NQF in terms of
7 including affordability and what that means
8 from a consumer perspective. As staff, we've
9 been exploring ways and how to integrate that
10 affordability concept with this conceptual
11 model, so ideas that you have on that are also
12 welcome. So, really just wanted to get
13 Committee reactions on the path forward, are we
14 still on the path to efficiency and value, and
15 any input in particular on the conceptual model
16 as it relates to that in terms of the path
17 forward. And I think that will set us up nicely
18 for the discussion tomorrow around actually
19 linking cost and quality measures, assuming
20 that we are still on the path to efficiency in
21 terms of those --- combining those two signals.
22 So, I will leave it there and ask if Taroon has

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1 any additions or clarifications.

2 MR. AMIN: Yes, I think the only
3 thing that I would also like to raise for the
4 Committee's discussion is that, you know, as
5 part of this conceptual model that we laid out
6 a number of years ago, we looked at sort of
7 resource-use with the idea that we would be
8 endorsing resource-use measures in the context
9 of quality, and with the implication that
10 efficiency could be evaluated in an objective
11 way. And one of the things that we've asked Andy
12 to do and, again, we'll have some version of
13 this conversation tomorrow when Andy is here,
14 but I know, Cheryl, you on the phone, as well,
15 have done a lot of work in terms of profiling
16 efficiency models that have been used across
17 different types of applications. But, you know,
18 the idea here in terms of the way we've framed
19 efficiency is that there should be some
20 objective way to really look at quality
21 performance in the context of cost performance.

22 And one of the questions that the

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1 staff have been thinking through or
2 conceptually trying to rationalize is whether
3 such an objective evaluation is actually
4 possible. When you're looking at sort of
5 quality and cost constructs, is it really
6 possible to objectively put them in a single
7 model to be able to come up with a single score,
8 or to be able to display them in a way that comes
9 up with some summary score for the purposes of
10 a payment or even a public reporting program,
11 or is just the fact that you're putting these
12 two constructs together imply some type of
13 weighting. What quality measures you select,
14 how much you weigh the quality measures
15 vis-a-vis the cost measures. There is some
16 implicit weighting of these two different
17 constructs, and that weighting would seem to
18 imply that --- would seemingly vary depending
19 on the stakeholder.

20 So, one of the specific elements in
21 addition to what Ashlie described, which is
22 essentially our journey, you know, the journey

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1 that we've described in the past and we've
2 talked about a number of times is that, you
3 know, the importance of cost and resource-use
4 measures, while they don't offer
5 directionality in themselves, necessarily, of
6 which way is better, we use the quality measures
7 to give us the fuller picture. And we're on a
8 journey toward efficiency and value.

9 But I guess the question really that
10 we're trying to explore is, you know, how --- is
11 there this objective weigh station, if you
12 will, of efficiency before we get to value. And
13 is that really where we're trying to get toward,
14 or once we have these cost measures, and once
15 we have quality measures, you know, what is the
16 ideal state for how these come together? And is
17 it at the measure level, or is this something
18 really that ends up being at the program level
19 of how one would put these two concepts together
20 to be able to give reliable and valid estimates
21 of cost and quality performance together.

22 So, again, that's a lot to start the

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1 conversation, but that's the nature of the
2 conversation we want to get toward just to make
3 sure that we're all clear on, you know, where
4 our end destination is, and making sure we're,
5 you know, making incremental progress toward
6 getting there.

7 CO-CHAIR ASPLIN: All right. Lina,
8 you want to start?

9
10 MEMBER WALKER: Sure, thank you.
11 Just reflecting back on the more recent
12 measures we've evaluated, the way that it's
13 been presented has been around these categories
14 of --- you know, around average, above average,
15 less than average. And the average category is
16 very large, as we just heard for the AMI
17 measure, you know, 90 percent of hospitals fall
18 into that category. So, inherently we're
19 looking at measures, current cost and
20 resource-use measures and quality measures
21 that are very imprecisely measured. You know,
22 there are these broad categories where most of

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1 the hospitals for those particular measures
2 fall. So, if you're using those kinds of
3 constructs, I think it would be very difficult
4 to develop an index measure that would
5 represent efficiency. Now, that's --- you know,
6 so if this is the direction we keep going in
7 terms of evaluate how we categorize and
8 evaluate cost and resource-use and quality, I
9 don't think if we wanted to get to an objective
10 measure or an objective index, which I
11 personally don't think is the direction we
12 should be going, we're not heading in that
13 direction right now.

14 CO-CHAIR ASPLIN: Thank you. Gene.

15 MEMBER NAESSENS: I guess first a
16 disclosure. We've written a book, Value By
17 Design, and so I'm not plugging it. But it is
18 to say I think I've thought quite a bit about
19 it, and probably have my biases that I'll share
20 now; that the idea, as Taroon said, of in health
21 care and looking at the product of health care
22 as being health outcomes, having a technical

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1 one number measure of efficiency, to my
2 sensibilities, is not the right way to go.
3 That, again, if we're looking at from a
4 community or social perspective, what are we
5 trying to get better health outcomes, lowest
6 total real cost to patients, families,
7 communities, society. So it's end use best
8 health results, best outcomes at total lowest
9 cost possible.

10 So, a community might make
11 decisions about better outcomes and lower or
12 acceptable costs, but for an individual, I've
13 got cancer now, it becomes highly specific, and
14 highly vested interest, and society might step
15 back, and the economist might step back and have
16 guidelines about cost per quality- adjusted
17 life-year, et cetera. So, I think an approach
18 is to have our best indicators of health
19 outcomes especially that matter most to people,
20 and alongside those, literally alongside those
21 have our best estimates of, as I mentioned
22 earlier, total direct cost and total indirect

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1 cost. And then enable an individual to make
2 their decisions, and for health systems to try
3 to literally, or provider groups literally, or
4 health plans literally to try to find best ways
5 of getting the best outcomes at the lowest
6 production costs and, therefore, pass those
7 lower production costs over to the people that
8 are paying for it, the family, the insurance
9 company.

10 So, that is to say a value array that
11 has health outcomes, oftentimes technical
12 indicators of quality and especially harm, and
13 cost indicators to patients and the community
14 that can be looked at side by side is most
15 helpful, rather than doing let's say, a cost per
16 quality-adjusted life-year approach.

17 As I was talking about earlier for
18 spine surgery, we can do that, and we have done
19 it, show the incremental cost for per
20 quality-adjusted life-year for surgery, and so
21 we can come up with one number. But it's
22 probably not all that helpful to all that many

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1 people unless we're going to ration and make our
2 list and say we're only go down this far in our
3 list of interventions at x cost
4 quality-adjusted life-year. So, a value array
5 rather than a number, especially focusing on
6 outcomes and cost.

7 CO-CHAIR ASPLIN: Nancy.

8 MEMBER GARRETT: So, I really agree
9 with you, Gene. I like the way you eloquently
10 stated that, and I kind of think about consumer
11 reports and the way they present ratings. And
12 so you get information essentially on quality,
13 let's say you're buying a dishwasher, you can
14 see quality arranged from high to low, and
15 however they're --- whatever dimensions
16 they're including, but then you also have
17 costs. So, you might be looking for those
18 low-cost high-quality items, you might be in a
19 situation where you actually want to buy a brand
20 name so you want to go to Mayo, and that's what's
21 important to you. But it gives those decisions
22 to the consumer to make, so I think having those

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1 dimensions available in an easily consumable
2 format is really important.

3 At the same time, I think we're in
4 a situation because of the rise in health care
5 costs and the need to do something about it as
6 a society where increasingly employers, health
7 plans are going to be making those decisions for
8 consumers. So, narrow networks, for example,
9 who's going to be in the network? Well, it's
10 going to be those low-cost high-quality
11 providers that are going to make it in the
12 network, and so that's going to influence the
13 choices available to a lot of consumers. So,
14 you've got both factors going on at the same
15 time, I think.

16 CO-CHAIR ASPLIN: Carolyn.

17 MEMBER PARE: I think what you say,
18 Nancy, is right on, and employers and health
19 plans are making those decisions for consumers
20 right now, but there's a lot of suspicion around
21 that as to whether or not there are any quality
22 factors in those kind of limited networks. So,

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1 I think it behooves us to be on a fast track to
2 array the quality metrics, as well, so that we
3 can dissolve that suspicion, as well as start
4 making the point that you can get high quality
5 at low cost.

6 CO-CHAIR ASPLIN: Backing up to the
7 broader framework question here, I really agree
8 with the comments that have been made. One
9 comment I would make is that it really just
10 depends on who your audience is as to whether
11 the framework, because it's not the same for the
12 various constituencies. I mean, I could create
13 a story for a delivery system that wants to take
14 on risk for a population that would look
15 different than the framework that the very
16 populations that organization is trying to
17 serve might think about these issues or the
18 plans, et cetera. So, it depends on your
19 constituent group.

20 I would say that I agree with Gene
21 that the best combination of quality,
22 experience, engagement, perhaps health

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1 behavior, and functional status measures on one
2 side coupled with as specific as possible
3 indicators on cost over time or cost related to
4 a bundle is really going to be the most helpful
5 story for a period of time. And down the road,
6 you know, I know I've advocated for this even
7 earlier today, at some point we may get to
8 meaningful descriptors and measures of what it
9 costs us to create healthy days, et cetera.
10 Right now the ratio isn't as important to Gene's
11 point as having compelling cost, quality
12 experience, functional status measures
13 alongside --- I think I meant quality, I said
14 cost, alongside specific cost measures. So, a
15 comment on the latter group. It has to go a lot
16 further than average, you know, above average,
17 below average where it's kind of a Lake
18 Woebegone story. Just only that everybody is
19 average, not above average. We've got to get
20 more specific if it's going to be meaningful,
21 meaningful discriminators on cost, I think.
22 Lina.

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1 MEMBER WALKER: One of the
2 challenges of getting more specific with the
3 cost measures is precisely some of the
4 challenges we've raised in this Committee. Like
5 if you don't have the right data to risk-adjust
6 appropriately, then you have to allow for those
7 errors. So, in the cases that we evaluated in
8 heart failure, AMI, pneumonia, it made sense
9 that they had these wide ranges because you
10 acknowledge that your risk adjustment is
11 imperfect, and so you allow for variation and
12 let them all fall in the same group. I mean, I
13 think it's a high bar to say we need to get more
14 specific. You know, until we get the data, I
15 don't know how we're going to be able to achieve
16 that bar.

17 CO-CHAIR ASPLIN: Wouldn't some of
18 that have to be, you know, marching to --- with
19 the eMeasures and so forth using more clinical
20 data, and that's been commented on during our
21 last meeting that we were face-to-face. We
22 won't get there with claims only cost measure.

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1 Yes, Larry.

2 MEMBER BECKER: So, I was
3 particularly bothered by, I don't know what she
4 said, 2 percent above, 6 percent above, 4
5 percent below, everybody sort of hiding under
6 the yellow line. Doesn't that defy the laws of
7 statistics, that there is an equal distribution
8 of performance? And isn't the point to give
9 people information so they can improve their
10 performance? If we allow everybody just to hide
11 under the yellow line in the middle of the road,
12 nobody is incented to make change and to get
13 better.

14 CO-CHAIR LATTS: It also suggests
15 that their stratification has removed all
16 variability when they risk-stratify all those
17 various pieces.

18 MEMBER BECKER: Right.

19 CO-CHAIR ASPLIN: A lot of that
20 depends on what happens with the business
21 model. Right? And the measures, the measure
22 framework is one component that will push the

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1 business model. I think the market forces will
2 take care of other aspects of it. Lisa, and then
3 Ariel.

4 CO-CHAIR LATTS: So, one of the
5 things that sort of bothers me is we're talking
6 about the sort of conceptual framework here
7 versus the real world applications. In the real
8 world, cost and quality tend to be a floor, so
9 especially for cost, you pick your measures.
10 You have your basic standards, and you're not,
11 at least in my experience and those of you
12 working with health plans can contradict me,
13 but you're not necessarily picking your
14 high-quality providers. You're picking the
15 providers that are above a floor and then
16 looking at cost. So, it's not that you're
17 picking, necessarily, your high-quality
18 providers, you're making sure that the
19 providers that are a) willing to partner with
20 you because that's number one differentiator,
21 b) coming in at a reasonable cost mark. Their
22 quality is not substandard, so it's a floor

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1 versus a ceiling.

2 CO-CHAIR ASPLIN: Ariel.

3 MEMBER BAYEWITZ: Yes, so just
4 --- I'll move back on that last point. So, I
5 think it probably depends on the use. I will say
6 from a plan perspective it is not just about a
7 floor, it's a ladder, and we do have significant
8 variance in terms of how we pay providers and
9 how we share risk, based on how you land in that
10 ladder. And it's not if you're average you get
11 this, and then we look at cost. It's if you meet
12 the floor, then we look at you period. We won't
13 give you anything if you don't hit the floor.
14 Beyond the floor we'll give you more the better
15 you get.

16 Now, not all programs are like that,
17 but I would say, I mean, most of the ones we have
18 now are like that. Just in terms of, Larry, your
19 comment, you know, I have to say for a lot of
20 the measures that we looked at, it sounds like
21 what she was describing in most of the markets,
22 especially when you talk about quality. I mean,

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1 most providers do hover around that middle
2 point, and then you do see people on the tails.
3 Oftentimes the tails are the smaller groups,
4 and you kind of wonder is it because they're
5 really bad, or is it just because they're small
6 size. But generally speaking, the large groups
7 do tend to cluster, it does vary by market. And
8 I wouldn't be surprised on the resource-use if
9 it was the same. It would be nice if you could
10 have a wide distribution, but a lot of the
11 measures that I look at it's not like that.

12 MEMBER BECKER: Are the big groups
13 clustered because they're big groups and you
14 can't discern the performance inside the group,
15 because when you take 100 docs, you got a normal
16 distribution, and so they cluster around a
17 mean?

18 MEMBER BAYEWITZ: It might be. I'm
19 just saying from a group perspective, I mean,
20 it's --- and it's not just the really large
21 groups, the majority of the groups are, you
22 know, tend to go towards that. It could be what

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1 you're saying, it could be that because you have
2 a wide distribution within an organization and
3 people practice differently. It just --- you
4 know, the smaller you get the harder it is going
5 to be to evaluate them.

6 CO-CHAIR ASPLIN: Carolyn.

7 MEMBER PARE: In our experience it
8 is. There's wide, huge variation in those big
9 medical groups, and so you do have --- when you
10 spread them all out, you do actually have small
11 practices that are doing extremely well in
12 comparison to bigger groups. There's tons of
13 variability within those medical groups.

14 CO-CHAIR ASPLIN: Yes, there is. And
15 the same phenomenon occurs within the group,
16 though. I mean, we found that our overall D5
17 compliance score got higher the larger the
18 panel size, in general, with some exceptions.
19 So, same phenomenon occurs within.

20 Other comments or questions on this
21 aspect? Are we answering the --- yes, go ahead,
22 Cheryl.

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1 MEMBER DAMBERG: This is Cheryl. I
2 just wanted to jump in and say that, you know,
3 I always like a conceptual framework, and I
4 think it's useful to have this here to remind
5 us what we're trying to achieve. But I feel like
6 we're having a difficult time just getting out
7 of the green box, let alone to work our way up
8 the scale. And I think part of that is, you know,
9 we've got sort of more than a decade, almost two
10 decades worth of a lot of foundational work
11 around measuring quality. I think we are still
12 in the very early stages of just even trying to
13 figure out how to measure resource-use, and
14 what it means, and how to display it, and how
15 to use it. So, I think in order for us to be able
16 to move up the scale there's going to have to
17 be a lot of what I call conceptual methods work
18 done to really advance the space. But I guess
19 I would ask NQF and maybe the Committee to sort
20 of take two steps back and say, you know, what
21 are our near-term goals? And is our focus here
22 really on trying to help reach the three aims

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1 of the National Quality Strategy, one of which
2 I believe is reducing spending. Because I think
3 that a lot of the measures that we've considered
4 start to get at that by putting providers on
5 notice that we are going to be looking at their
6 relative resources spent, you know, for a
7 given year, or condition, and I think that
8 starts to move that discussion.

9 I think we are probably a little bit
10 premature to put it side by side, but I think
11 we're getting a little closer to that,
12 particularly where the measures line up well
13 with whatever the resource-use measure is.

14 CO-CHAIR ASPLIN: Thank you. Gene.

15 MEMBER NELSON: It's probably
16 because Jack Lundberg is down the hall from me,
17 but I would take the opposite point of view that
18 was --- what was just said, that we've had since
19 the late '70s, looking at hospital service
20 areas across the country, total Medicare
21 expenditures per person per year based on what
22 hospital service area you're in, and we see

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1 fivefold variation for many conditions, but
2 there are some conditions that are very low
3 variation, and many that are extraordinarily
4 high. And getting that actually per person
5 rolled up annual measure is extremely helpful,
6 and then with that, and that being part of a
7 reporting and payment environment, if you're
8 Dartmouth-Hitchcock Health System and you
9 start getting measured and paid for better
10 outcomes at lower per capita cost. We're free
11 to innovate, so we can do things because what
12 used to be a profit center is now a cost center.
13 So, to have these things that we've been
14 studying academically with the Dartmouth Atlas
15 and others have done around the world, it's very
16 helpful. And we know a lot about these higher
17 level public expenditures that we might call
18 public costs, like Medicare, spending per
19 person per year, case mix adjusted. So, I take
20 the opposite point of view that we actually ---

21 MEMBER DAMBERG: Gene, I'm sorry.
22 Actually, I wasn't trying to be inconsistent

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1 with what you just said. I agree that we know
2 a fair amount about differential spending and
3 variation, and I would like to say that we
4 suggest the price you're talking about which is
5 better outcomes on a lower per capita cost
6 basis, but I think we're still struggling with
7 how to measure outcomes.

8 Now, maybe within health systems
9 that's sort of an easier task, but I don't feel
10 like we are quite there yet. I think it's a
11 laudable goal and something we should be
12 working toward. And I guess the question is, is
13 does the conceptual framework on this slide
14 that's being displayed capture that?

15 CO-CHAIR ASPLIN: Thank you. That's
16 a good clarification. I think the presumed
17 bucket that would capture that would be in the
18 generic term quality. Right? And I think what
19 you're suggesting is that it needs to be more
20 robust than what we have today. Joe.

21 MEMBER STEPHANSKY: Just a couple of
22 things that are unrelated entirely to anything

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1 we've been talking about. As I have already
2 said, the consistency, the value of consistency
3 is highly overrated.

4 In terms of looking at that
5 conceptual box, and this goes right to
6 something that Gene was talking about earlier,
7 and that we talked about in the Linking Quality
8 and Cost Committee, was that it's a matter of
9 whose costs are going to count in that, because
10 right here we're talking about the cost
11 resources used to provide care. But when you
12 start --- and not all of them are in there. And
13 we have to make choices about if we have
14 efficiency as a ratio of outputs to inputs.
15 Well, who gets to decide what counts as an
16 input? Are we going to count family costs in
17 this? Are we going to count transportation cost
18 to consume care? So, that's a whole different
19 area that perhaps that resource-use box needs
20 to be a little bit more fluid.

21 The other thing that we got to
22 talking about in the Linking Cost and Quality

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1 Committee was there is some evidence, and
2 perhaps a growing body of evidence that we
3 cannot keep talking about higher quality is
4 going to happen at lower cost. Higher quality
5 may mean higher costs, and we're just shifting
6 around where the dollars get spent so to speak.
7 I just want to be careful about that, that high
8 quality-lower cost kind of concept, and that's
9 not universally accepted.

10 CO-CHAIR LATTS: Well, I think
11 there's --- just to comment on Joe's comment.
12 I totally agree with you. I think that the whole
13 paradigm that high quality will lead to lower
14 cost is --- I'm not a believer. But I do think
15 that it's then high quality along the range of
16 costs, and so you're able to select the lower
17 cost providers within that high quality bucket,
18 theoretically if they exist.

19 MEMBER STEPHANSKY: Yes, you were
20 assuming that somehow that that quadrant, the
21 low cost-high quality quadrant has some
22 providers in it. And there might not be anybody

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1 in it.

2 CO-CHAIR LATTS: Well, but I think
3 the question then gets to be if you build it,
4 will they come? So, if you incentivize
5 correctly, you know, whether it's through
6 reference pricing, or some sort of differential
7 payment that if you build it, will the prices
8 drop appropriately such that there will be
9 someone in that quadrant? And I agree with you,
10 it may be, you know, the Yeti phenomenon.

11 CO-CHAIR ASPLIN: Mary Ann.

12 MEMBER CLARK: So, in terms of this
13 graph, again back to that, I mean, we have this
14 big efficiency bucket, as well. And I guess when
15 I look at that I think of tying it into costs.
16 And you mentioned well, maybe there's nobody in
17 the low cost-high quality bucket but, you know,
18 when I think of efficiency, I almost think of
19 it more from a internal facility efficiency and
20 process improvement because, you know, we heard
21 from --- even from CMS that the highest cost of
22 these episodes is the inpatient episode. And

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1 hospitals don't really know what it costs them,
2 you know, to provide their services, and we're
3 basing costs on reimbursement right now.

4 You know, I think there needs to be
5 somehow, maybe we need to talk about more
6 emphasis on doing more, you know, the
7 time-driven activity-based costing studies or
8 something in order to get at well, how are these
9 hospitals actually going to manage their costs
10 actually, you know, drive it down to the payers,
11 to the employers?

12 CO-CHAIR ASPLIN: Larry.

13 MEMBER BECKER: So, with all due
14 respect, you might be right eventually, but I
15 think there's so much variation in the system
16 now that there's got to be efficiency, and we
17 see it in the cost distributions, you know, in
18 the stuff that Lansky did on the West Coast with
19 colonoscopies, as an example. So, there's
20 always variation in the system, and until we get
21 to an actually efficient system --- and when we
22 do, I think you're probably right. But in the

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1 meantime, there's all this waste in the system
2 that we've got to drive out.

3 CO-CHAIR ASPLIN: I would agree with
4 Larry's comment, and you may be right, Joe. You
5 may look at the --- you know, so I think there's
6 reset opportunities that are today right in
7 front of us relative to waste and variability
8 that we need to capture. Now, how technology
9 affects trend over time is an unknown factor
10 looking forward. Joe, do you want to comment?

11 MEMBER STEPHANSKY: I just think
12 when Andy is here tomorrow we'll cover probably
13 more of the things that we've discussed in
14 trying to get down to, for example, what Mary
15 Ann was talking about in terms of hospitals
16 don't know what it costs them to do this.
17 Actually, I would disagree, we're getting very
18 good at it, but we don't want to give away the
19 store either.

20 The things that you're getting at I
21 think we will get to tomorrow, but I would
22 rather have Andy here to start talking about

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1 them, and then he and I can bounce things off
2 each other. He and I don't agree on everything
3 either.

4 CO-CHAIR ASPLIN: Ariel.

5 MEMBER BAYEWITZ: Yes, I was just
6 going to comment on the significant variation,
7 just again on her point before. I think if that
8 was stripped out, risk stripped out unit cost,
9 I think if you add those pieces into the
10 equation then you're going to get much more
11 variations across the system. I'm just thinking
12 within ---

13 CO-CHAIR ASPLIN: Great. One just
14 real high-level comment I have. I like the
15 diagram in that it shows some of the
16 inner-related components of value and so forth,
17 so from that standpoint it captures the
18 contributors to value. What it's missing for
19 me, and maybe this is captured in some of the
20 work that the Linking Cost and Quality group has
21 done, but is sort of a longitudinal timeline of
22 where we are today, and where we're trying to

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1 go. And, you know, I could see a couple of
2 different figures capturing these elements
3 over a time frame that might be helpful
4 complements to this. One around total per
5 capita spending, you know, what is the quality,
6 experience, engagement, functional status
7 journey from here to some point in the future?
8 What is the total cost and resource-use
9 journey, and how do they come together to create
10 a better, more well defined picture of value at
11 some point down the road? Maybe that's exactly
12 what you did.

13 And then another longitudinal
14 picture story of where we could go from a bundle
15 payment perspective? Kind of envisioning the
16 two at least obvious business models now that
17 hopefully would get us closer to value than
18 fee-for-service reimbursement. There may be
19 others, but those two pictures might be a nice
20 complement to this. Cheryl, do you have a
21 comment?

22 MEMBER DAMBERG: I actually had an

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1 earlier comment that was taken care of, but I
2 like what you just said about this sort of
3 bundling notion because I think that, you know,
4 if we're trying to think about combining sort
5 of everything that happens to the patient, that
6 is in terms of resource-use and quality, you
7 somehow or other have to get to this concept of
8 a bundle. And I know that there's concern about
9 all these episode groupers and the proprietary
10 nature of them, but I think somehow or other we
11 have to tread in that space if we want to get
12 some measure of value going.

13 CO-CHAIR ASPLIN: So, we're going to
14 wrap up. I don't know who still has an
15 outstanding comment. I think Ariel, Taroon, I
16 don't know if you had something. Do you have
17 another comment, Ariel?

18
19 MEMBER BAYEWITZ: Just very quick
20 just in terms of the image. I mean, we use it
21 in one of our programs, you know, which is a
22 Shared Savings Program similar to Medicare's

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1 program where you have a total cost to care
2 target, so a risk-adjusted PMPM target. And
3 then you have sort of sliced, if you think about
4 that as a pie, so your \$400 average commercial
5 for Medicare it's eight, nine thousand,
6 whatever it is, and then within that there's a
7 --- it's a pie and there are slices, and each
8 of those slices are opportunities around
9 resource-use. So, from a plan perspective, and
10 we haven't talked about this at all, but
11 thinking about leakage, thinking about lab
12 being done in a hospital versus reference,
13 thinking about surgery options, hospital
14 versus ambulatory surgery centers, thinking
15 about radiology, I mean, you could go down the
16 list. There's all sorts of opportunities, and
17 those are also resource-use. Right? I mean,
18 we're not really talking about that, but those
19 are examples and some of the stuff we're talking
20 about, that they're all slices, we're giving
21 directional slices. Ultimately, Dartmouth has
22 their choice of following that advice or

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1 looking somewhere else, but it is still helpful
2 to cull out very specific opportunities within
3 that global payment structure.

4 CO-CHAIR ASPLIN: I'll give Taroon
5 the last word. Joe, do you have a quick comment
6 before that? We're going to capture this again
7 in the morning. I'll let Taroon get the last
8 word, and then we're going to have --- see if
9 there's any public comments, and then we'll do
10 logistics for tonight and tomorrow.

11 MR. AMIR: Yes, I don't know if this
12 is last-word-worthy, but I just wanted to
13 provide some --- you know, we had a number of
14 conversations over the day around measures of
15 expenditure, or actual prices paid by the
16 health plan for providers. And one reflection
17 I had on the total cost of care measure that
18 actually uses actual prices paid was that when
19 that went through the endorsement process, and
20 some of you will remember this. There was
21 significant amount of push-back not only for
22 that measure but also the ETG-based episode

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1 measures that used actual prices paid down to
2 the individual provider level, that there was
3 a lot of --- there was significant amount of
4 push-back from some stakeholders around
5 whether, you know, individual providers or even
6 larger provider groups can be held responsible
7 a) for input factors, wages, differentials,
8 things of that nature in their communities, and
9 whether it was appropriate to be comparing
10 regions based on these variables that may not
11 be under an individual provider's control, if
12 you will. So, it's an interesting question when
13 we look at the --- even this question around the
14 green box, which I agree with Cheryl in some
15 ways that we're still working through this.

16 The way that we measure cost,
17 whether it's episode verse total cost of care,
18 I think that's an important differentiator. And
19 then also the pricing model and the fact that
20 standardized prices is --- the way you do the
21 standardized prices is still --- there's still
22 variation there. And if you use actual prices

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1 paid using an expenditure approach, I'm curious
2 to see --- you know, that was two years ago.
3 Maybe the environment has changed and people
4 are willing to, you know, engage in a
5 conversation around the actual prices paid and
6 take more accountability for that. But, you
7 know, I think there's still some significant
8 differences across our stakeholders around the
9 acceptability of that as a measurement
10 approach, particularly when comparing across
11 regions. And it's just an observation to say
12 that, you know, there obviously is still work
13 to do in the green box.

14 CO-CHAIR ASPLIN: Yes, I can
15 understand that across the country. It would be
16 hard to justify it within a market. Sorry, I
17 lied about giving you the last word.

18 Ashlie, can you --- let's see. We
19 move to public comment, if there --- are there
20 any --- Operator, if we could see if there are
21 any public comments or questions.

22 OPERATOR: And at this time, if you

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1 would like to ask a question or make a comment
2 please press *1. There are no questions or
3 comments at this time.

4 CO-CHAIR ASPLIN: Thank you. Ashlie,
5 do you want to help us out with the logistics
6 here tonight and tomorrow?

7 MS. WILBON: Sure, I'm actually
8 going to let Lindsey do that. She's probably
9 better than I.

10 MS. TIGHE: So, for tonight if you
11 want to join us at an optional not paid for happy
12 hour, it'll be ---

13 CO-CHAIR ASPLIN: I.e., if you want
14 to buy Lindsey a drink.

15 MS. TIGHE: It'll be at Mio, which is
16 on Vermont Avenue right across the street from
17 your hotel. We'll be starting at 9 a.m. tomorrow
18 with breakfast at 8:30 a.m., trying to wrap up
19 around lunchtime, so if you need to check out,
20 which I assume you will, there's space for your
21 suitcases here. Just a small plug, if you have
22 a little free time tonight and you want to read

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1 the Linking Cost and Quality paper, it is
2 available through the discussion guide. You can
3 link out to it and download it. It will inform
4 our conversation tomorrow.

5 I think that's it for me. Ashlie, is
6 there anything else?

7 MS. WILBON: I think we'll email you
8 guys the attachment paper, just to make it a
9 little bit easier, so instead of like five
10 clicks you've only got one, so we'll email it
11 and attach it to the --- it's a great read for
12 bed.

13 MS. TIGHE: For those who joined us
14 on the web, it was a long day so thank you very
15 much, we appreciate it.

16 MS. WILBON: Yes, certainly
17 appreciate it. Thanks, Cheryl.

18 CO-CHAIR ASPLIN: Thank you all.

19 MS. WILBON: And thank you to our
20 Chairs for getting us in early, and ahead of
21 schedule. We appreciate it. Thank you.

22 CO-CHAIR LATTS: We're experienced

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1 now.

2 CO-CHAIR ASPLIN: Okay, have a good
3 night.

4 (Whereupon, the above-entitled
5 matter went off the record at 4:54 p.m.)
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