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NATIONAL QUALITY FORUM

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EPISODE GROUPER EVALUATION CRITERIA EXPERT PANEL

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WEDNESDAY FEBRUARY 5, 2014

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The Expert Panel met at the National Quality Forum, 9th Floor Conference Room, 1030 15th Street, N.W., Washington, D.C., at 8:30 a.m., Kristine Anderson and Joseph Cacchione, Co-Chairs, presiding.

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PRESENT:
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KRISTINE MARTIN ANDERSON, MBA, Panel Co-Chair JOSEPH CACCHIONE, MD, Panel Co-Chair STEPHEN BANDEIAN, MD, JD, John Hopkins University Bloomberg School of Public Health DAVID BODYCOMBE, MSc, ScD, Johns Hopkins University Bloomberg School of Public Health FRANCOIS DE BRANTES, MS, MBA, Health Care Incentives Improvement Institute* NANCY GARRETT, PhD, Hennepin County Medical Center JENNIFER HOBART, MBA, MSc, Blue Shield of California DAVID HOPKINS, PhD, Pacific Business Group on Health JIM JONES, MBA, AmeriHealth Caritas MARJORIE KING, MD, American Association of Cardiovascular and Pulmonary Rehabilitation MARK LEVINE, MD, Centers for Medicare & Medicaid Services

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JIM LOISELLE, McKesson Corporation* THOMAS MACURDY, PhD, Stanford University JELANI McLEAN, PhD, MPA, Health Intelligence Company, LLC DAVE MIRKIN, MD, Milliman MedInsight JAMES NAESSENS, ScD, MPH, Mayo Clinic DAVID REDFEARN, PhD TAMARA SIMON, MD, MSPH, Seattle Children's Hospital CHRIS TOMPKINS, PhD, Brandeis University NQF STAFF: TAROON AMIN, Senior Director, Performance Measurement HELEN BURSTIN, MD, MPH, Senior Vice President, Performance Measurement NEAL COMSTOCK, JD, Vice President, Member Relations ANN HAMMERSMITH, JD General Counsel ANN PHILLIPS, Project Analyst ASHLIE WILBON, RN, MPH, Managing Director, Performance Measurement EVAN WILLIAMSON, MPH, MS, Project Manager, Performance Measurement * present by teleconference

Page 3 A-G-E-N-D-A Welcome, Project Purpose, Scope, Time-line. 4 Committee Introductions and Disclosure of Interest.1832 Defining Key Modules and Principles for Constructing an Episode Grouper 183 Public and Member Comment 235 Breakout Sessions: Discussion of Individual Modules . . . 240 • • Public and Member Comment 310

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1	P-R-O-C-E-E-D-I-N-G-S
2	8:33 a.m.
3	MR. WILLIAMSON: Good morning and welcome to
4	the expert panel meeting. We will now
5	begin. We will start with Neal Comstock who
6	will give us an update on the annual
7	conference.
8	MR. COMSTOCK: Well, good morning
9	and welcome to NQF. Thank you for coming
10	here and joining us in person as well as on
11	the phone.
12	I wanted to just introduce myself
13	and tell you a little bit about our annual
14	conference next week which I very much hope
15	you can join us for.
16	We will have a terrific
17	conference to focus specifically on the type
18	of information, information about healthcare
19	quality that can be useful to actual
20	patients and consumers, and also of course
21	to providers and other healthcare
22	professionals.

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1	There's a great wealth of
2	information that's made available as a
3	result of measures approved by NQF and as a
4	result of many other sources, some reporting
5	by professionals and institutions as well.
6	And there's a very wide array of
7	sources that actual patients when they need
8	to make healthcare decisions go to to get
9	this information.
10	There is a wide variety of
11	information that is better some which is
12	better than others and that is more
13	accessible than others. And we want to have
14	basically a day and a half conversation with
15	everyone in the quality enterprise about how
16	we can collectively make that information
17	more useful to actual patients and
18	consumers.
19	And so that's what we're going to
20	do. We will start off with of course
21	remarks from our CEO Chris Cassel. This
22	will be her first annual conference as CEO

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1	of the organization.
2	We'll have a series of
3	discussions on variations of this topic.
4	But among those who will be speaking are
5	James Guest, the president of the Consumers
6	Union. And of course Marilyn Tavenner, the
7	CMS Administrator.
8	And on Friday afternoon to close
9	out our conference we'll have remarks from
10	Senator Tom Daschle, the former Senate
11	Majority leader and from Mike Leavitt, the
12	former Governor of Utah and HHS Secretary.
13	We'll have an engaging and
14	interesting and I believe you'll find
15	informative conference. I very much hope
16	that you can join us for it.
17	It's at the Marriott Wardman Park
18	Hotel next Thursday and Friday. And you can
19	find more information about it at our
20	website. But please also don't hesitate to
21	ask me any questions or follow up with me
22	afterwards.

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1	Again, my name's Neal Comstock.
2	I'm fairly new to NQF here as vice president
3	for member relations. Welcome to NQF.
4	Welcome to our meeting. Thank you for your
5	time and for your work here today. We very
6	much hope we will see you next week. Thank
7	you.
8	MR. WILLIAMSON: Great, thank you
9	very much, Neal.
10	At this point we'll go over some
11	of the logistics for the meeting. And my
12	name's Evan Williamson. I am the project
13	manager for this project. We want to go
14	over and make sure everybody knows the lay
15	of the land here, what we'll be doing the
16	next 2 days, where everything is and how we
17	can functionally operate through this
18	meeting.
19	So if you want to leave the room
20	here, head out past the elevators and take a
21	right. We have restrooms. We'll be taking
22	three main breaks today, 10:15, 12:45 for

	Page 8
1	lunch and then again at 3:15 after the
2	breakout session.
3	We do have wi-fi here. The
4	network is NQF Guests. The login is "guest"
5	lowercase and the password is "nqfguest."
6	We want to make sure everybody
7	mutes their cell phone during the meeting.
8	We don't want to have any unwelcome
9	interruptions.
10	We will be using again
11	microphones. Please be sure when you are
12	speaking that you speak directly into the
13	microphones. You see that these
14	microphones, red means that it's on. We can
15	only have three microphones on at once so if
16	you are not speaking and you have finished
17	speaking please be sure to press the speak
18	button again to turn it off.
19	And you just need to press to
20	turn it on. Don't press and hold. We've
21	had issues with that. So these microphones
22	pick up everything for the court reporter.

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1	We want to make his job as easy as possible.
2	We have provided a discussion
3	guide along with an agenda. The discussion
4	guide will be the main document we'll be
5	using for this meeting. We have printed out
6	a copy for you. It's also available on the
7	SharePoint site. We'll be making realtime
8	changes to it as we go through. You see
9	it's displayed on our two auxiliary monitors
10	on the side. So we'll be going through that
11	as well. Again, that contains all of the
12	key questions for today's meeting that we'll
13	be hoping to answer as we go through. And
14	that's our main document.
15	I'll introduce the rest of the
16	project staff now. Or I'll let them
17	introduce themselves. I'll start with
18	Ashlie.
19	MS. WILBON: Good morning,
20	everyone. I think I got a chance to greet
21	everyone individually this morning so I just
22	want to thank everyone for coming.

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1	I am one of the managing
2	directors in the performance measurement
3	department and I've been working on most of
4	our cost and resource use work over the last
5	couple of years. So I'm really excited
6	about this work and I'm excited about the
7	group that we've gathered today. So I'm
8	looking forward to a good meeting. Thanks.
9	MR. WILLIAMSON: And Taroon?
10	MR. AMIN: Good morning,
11	everyone. I'm very excited to get started
12	on this work.
13	My name's Taroon Amin. I'm a
14	senior director here at NQF supporting our
15	cost of care efforts both on the performance
16	measurement side and on the Measure
17	Applications Partnership side of NQF.
18	In terms of disclosures I just
19	wanted to note that I maintain an academic
20	affiliation with Brandeis University and was
21	part of version 1 of the Medicare Episode
22	Grouper Development Team. But I have since

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	Page 11
1	not been part of that team for almost 3
2	years now.
3	MR. WILLIAMSON: Thank you,
4	Taroon. We also have Ann Phillips.
5	MS. PHILLIPS: I'm Ann Phillips.
6	I'm a project analyst here at NQF.
7	MR. WILLIAMSON: Additionally
8	next to me we have Helen Burstin.
9	DR. BURSTIN: Good morning,
10	everybody. I'm Helen Burstin, the senior
11	vice president for performance measurement
12	here at the National Quality Forum.
13	I'm delighted to see so many
14	familiar faces and we're also and some
15	new ones. I'm really thrilled to get to
16	consider this really very important new line
17	of inquiry for us.
18	MR. WILLIAMSON: We also have Ann
19	Hammersmith, our general counsel. She'll be
20	talking to you all in a minute.
21	At this point I want to go over
22	the time-line. We went over this in

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	Page 12
1	orientation just to remind everybody of what
2	we are doing today and then we will be doing
3	in the future.
4	So again, we've gone through our
5	orientation. We've had our information
6	review. We'll be doing our in-person
7	meeting today and tomorrow.
8	We do have two post meeting calls
9	scheduled on March 12 and March 19. We will
10	have a draft report posted on March 24 for
11	public review and comment. We'll be meeting
12	again on May 14 to review those comments by
13	phone.
14	Then we have a CSAC review and
15	approval through June. Hope to get
16	endorsement by the board at the end of June.
17	And then our final report will be complete
18	by the 1st of July.
19	So again, this is a quick trip
20	through this. We appreciate all your effort
21	on this. We know it's going to be a lot of
22	work here going forward. We'll hope to make

Page 13 1 it as easy as possible. At this time I'll turn it over to 2 Ashlie to go over the project scope. 3 MS. WILBON: So I'll just talk a 4 5 little bit -- some of these slides you may remember from orientation, but since we're 6 reconvened here in person we just want to 7 8 make sure that everyone is on the same page 9 as we start the day. 10 So, our work today is primarily 11 going to be focused around understanding exactly what we mean when we say episode 12 grouper. So how do we define that, how do 13 14 we differentiate that between other types of 15 measurement systems. 16 And in doing that we're going to 17 take a lot of time kind of defining what those key elements of a grouper would be. 18 What are some of the key principles when 19 20 you're defining those and evaluating them. 21 And then what criteria might we use to evaluate them. 22

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1	And then the last part of the day
2	tomorrow will be used to kind of think
3	through some of the implications that we
4	need to think through before we begin to
5	actually endorse grouper. So that will be a
6	key discussion we'll have tomorrow.
7	In terms of the scope of this
8	project I just want to reiterate that we are
9	going to be focusing on principles and
10	considerations. We're not going to be
11	actually evaluating groupers today. That's
12	not the purpose and the charge of this
13	group.
14	We're going to really try to stay
15	away from talking specifically about the
16	merits of specific tools or products, and
17	that the criteria that we would develop
18	potentially could be applied to any grouper.
19	This criteria will not be
20	developed to evaluate a specific grouper or
21	tool that we may be familiar with. So just
22	want to make sure that everyone understands

	Page 15
1	this is kind of, just like our measurement
2	evaluation criteria for resource use
3	measures and quality measures, the criteria
4	are broad such that any type of measure
5	could be or the criteria could be applied
6	to evaluate any type of measure within those
7	domains. So, just want to make sure that we
8	reiterate that as we go forward.
9	MR. AMIN: Yes, and I'll just
10	sort of emphasize I think one point that
11	Ashlie is bringing up here. We can't stress
12	how critical this is.
13	We recognize that when we're
14	talking about principles and considerations
15	many of you in the room have spent a
16	considerable number of hours and days and
17	years working on either developing groupers
18	or using groupers in various different
19	applications.
20	So the thought of making
21	considerations or principles that are
22	divorced of your own product seems a bit

Page 16 1 challenging. So one of the critical things 2 that we're going to ask you to do in a 3 minute is to make sure that at least 4 everyone -- I mean, it may be challenging, 5 but we're going to ask you to do that 6 7 anyway. 8 And at least we can try to understand various different people who have 9 10 worked with different products. Maybe we can generalize some different principles and 11 considerations across different products. 12 But it is extremely important 13 14 that all members of the panel disclose to each other if they have any experience using 15 any of these groupers in any application. 16 17 That way we have any potential 18 considerations or your own personal interest 19 in terms of how you developed groupers out 20 on the table so we can all have a pretty 21 open conversation about how these principles may transcend an individual product but 22

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	Page 17
1	could be applied across different grouper
2	types. So again, I just want to reiterate
3	that.
4	It's extremely important for the
5	success of this project and the credibility
6	of the outcomes of this group that we make
7	sure that we're at that level of making sure
8	that this is across different products. So,
9	I think that's all I needed to say.
10	MS. WILBON: And pardon me if you
11	were going to say this, but just to kind of
12	piggyback on Taroon's statement.
13	Considering that all of you guys come from
14	various backgrounds and we've actually
15	convened you because of the expertise that
16	you have.
17	And you are actually sitting on
18	this committee as individuals because of
19	your expertise that you bring as an
20	individual professional and so forth. And
21	so you're not representing your organization
22	or affiliations that you have with

	Page 18
1	particular products and so forth.
2	So that said, I'll hand it over
3	to Ann to carry us through the disclosures
4	process. Thank you.
5	MS. HAMMERSMITH: Thanks, Ashlie
6	and Taroon, both of whom did a very good job
7	of summarizing key considerations when doing
8	disclosures of interest.
9	As Ashlie mentioned you sit as
10	individuals so you're not representing an
11	organization that nominated you or that you
12	work for or that you're somehow associated
13	with.
14	And as Taroon pointed out you're
15	not looking at measures today, you're not
16	looking at individual groupers. You're
17	looking at developing criteria.
18	And because of that as Ashlie and
19	Taroon noted most, if not all of you are
20	going to have involvement with groupers.
21	You've worked on them, you've consulted on
22	them, and so on.

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	Page 19
1	So what we want to do today is we
2	want to go around the table, tell us who
3	you're with and have you disclose any
4	involvement you've had with groupers.
5	On the slide you will see the
6	specific disclosures that we are looking
7	for, involvement in the development of an
8	episode grouper system, a personal financial
9	arrangement or affiliation with a specific
10	product or service based on a product. That
11	may be stock ownership. It may be that you
12	consulted with a company on a grouper.
13	Investment in a specific product
14	by your organization. And employment by or
15	other affiliations with organizations,
16	companies, or other entities that own,
17	develop, or use episode groupers.
18	We are not looking for you to
19	summarize your résumé. We're looking for
20	you to make specific disclosures regarding
21	the work of the committee today.
22	So, with that I'm going to start

	Page 20
1	with the co-chairs. We can go around the
2	table. To the extent people are on the
3	phone I will call on them.
4	MS. MARTIN ANDERSON: Thank you,
5	Ann. I'm Kristine Martin Anderson. I'm
6	currently employed by Booz Allen Hamilton.
7	I've had two interactions with
8	grouper development, one in the late
9	nineties where CareScience, my former
10	employer, developed a grouper that
11	ultimately was not taken to market because
12	we weren't satisfied with its overall
13	reliability of performance.
14	And then now I work for Booz
15	Allen and Booz Allen is a subcontractor to
16	Brandeis University and their CMS contract
17	on the open source grouper.
18	DR. CACCHIONE: I'm Joe
19	Cacchione. I'm with the Cleveland Clinic.
20	I'm on the scientific advisory
21	board for United Healthcare which has an
22	ownership of Optum Insights. And we have

	Page 21
1	customized some grouper tools for local use
2	only with Optum. Otherwise I have no other
3	affiliations that are material.
4	MR. HOPKINS: I'm David Hopkins
5	from Pacific Business Group on Health. And
6	I don't have anything to disclose that fits
7	any of those bullets. But I do have some
8	experience with groupers, so a couple of
9	things.
10	Back in the early two thousands
11	we got an AHRQ grant and worked with Doug
12	Cave as he was actually developing his
13	grouper system. And we were looking at the
14	variation in costs among physician groups
15	with Blue Shield of California.
16	More recently I was chair of the
17	technical efficiency committee for IHA's
18	pay-for-performance program and we did some
19	work with what was the name at the time?
20	It was Medstat, or Thomson Reuters, or
21	something, one of those. At any rate the
22	owner of MEGS. So I got some familiarity

	Page 22
1	with MEGS but never had any involvement of
2	that type.
3	MR. BODYCOMBE: Hi, I'm Dave
4	Bodycombe. I'm with Johns Hopkins Bloomberg
5	School of Public Health. I direct research
6	and development for the ACG System. It's a
7	commercially available case mix adjustment
8	predictive modeling tool. We do not have an
9	episode grouper component to that so I don't
10	think any of these particular conflicts
11	would apply.
12	DR. LEVINE: HI, I'm Mark Levine.
13	I'm a physician employed by Centers for
14	Medicare and Medicaid Services and I'm the
15	clinical lead for the development of the
16	Medicare episode grouper.
17	DR. BANDEIAN: I'm Steve
18	Bandeian. I'm an internist at AHRQ. I
19	developed at AHRQ an analytic system that
20	includes groupers as episode groupers as
21	a component. And I have participated in the
22	CMS project.

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1	MR. TOMPKINS: HI, I'm Chris
2	Tompkins. I'm on the faculty at Brandeis
3	University. I'm the project director for
4	the CMS support contract to develop the
5	public source grouper.
6	MR. JONES: I'm Jim Jones. I'm
7	vice president at AmeriHealth Caritas. It's
8	an IBC-owned Medicaid plan.
9	I don't have any specific
10	disclosures that fit the descriptions there.
11	But like everyone else I've used various
12	tools for network tiering and performance
13	contracting, MedStat, BPS, tools like that.
14	MS. HOBART: I'm Jennifer Hobart
15	at Blue Shield of California. I'm also on
16	the technical committee of IHA California
17	PFP, the technical committee of CHPI which
18	is a California collaborative that among
19	other things is working towards an all-
20	claims database, and worked with PBGH and
21	other entities.
22	I think in terms of particulars

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1	Blue Shield has had a grouper in the past.
2	They had Optum ETGs which we suspended for
3	awhile but now we're re-initiating, putting
4	in a grouper, and the various collaboratives
5	use groupers.
6	MR. MCLEAN: Hi, I'm Jelani
7	McLean. I'm the head of cost analytics for
8	BCBSA Blue Distinction Center Program, so
9	developing the entire methodology from
10	administrative claims all the way to
11	evaluating the facilities.
12	And in that component obviously
13	would be some sort of grouper. So I've had
14	experience with a lot of customer groupers
15	when they come for transplants, so forth and
16	so on.
17	MS. SIMON: I'm Tamara Simon.
18	I'm a pediatric hospitalist at Seattle
19	Children's.
20	I've been involved in I
21	haven't been involved in the development of
22	an episode grouper system, but I have been

	Page 25
1	developing through the Centers for
2	Excellence for Children with Medical
3	Complexity a pediatric medical complexity
4	algorithm that is through funding from AHRQ
5	and CMS.
6	It's essentially designed to be a
7	publicly available algorithm to identify
8	children with medical complexity. Our
9	center has done comparisons with the 3M CRG
10	system.
11	MR. REDFEARN: I'm David
12	Redfearn. On Monday of this week I retired
13	from WellPoint after 31 years with the
14	company.
15	While I was at WellPoint
16	WellPoint licenses the Optum ETG product and
17	the Truven MEG product. I've had fairly
18	extensive experience with both of them.
19	I've also spent some time looking
20	at the Optum procedure episode grouper. And
21	most recently I've been trying to take a
22	look at the 3M patient-focused episodes

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1	model.
2	So I've had wide experience, in
3	fact, hands on experience with trying to run
4	these suckers which is sometimes a
5	challenge. But no conflicts at all.
6	MS. GARRETT: Good morning, I'm
7	Nancy Garrett. I'm the chief analytics
8	officer for Hennepin County Medical Center
9	which is a safety net care provider in
10	Minneapolis.
11	And I don't have any conflicts to
12	disclose of that nature. I have worked with
13	various episode groupers from a payer
14	perspective in past positions in my career.
15	And at NQF I'm involved in a
16	couple of other committees, the cost and
17	resource use as well as the risk adjustment
18	and socioeconomic status group.
19	DR. MIRKIN: Hello, I'm Dave
20	Mirkin. I'm the chief medical officer for
21	Milliman MedInsight analytic platform.
22	And as far as I know I have

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	Page 27
1	nothing to disclose, but I do need to
2	disclose that Milliman on the consulting
3	side works with a number of organizations.
4	And I wouldn't know if they actually
5	contributed to development of an episode
6	grouper.
7	MR. NAESSENS: Good morning. I'm
8	Jim Naessens, a health services researcher
9	at Mayo Clinic.
10	I've been involved with
11	evaluating groupers including MEG and ETGs
12	and PROMETHEUS, but haven't been involved
13	with any development and as far as I know
14	Mayo Clinic has not been involved in
15	developing an episode grouper.
16	MR. MACURDY: Hi, I'm Tom
17	Macurdy. I'm a professor of economics at
18	Stanford University but I also serve as the
19	senior research associate at Acumen LLC.
20	Acumen has held the evaluation
21	contract for evaluating episode groupers for
22	CMS since 2008. And we've had extensive

	Page 28
1	experience with ETG grouper, the MEG grouper
2	and the 3M grouper.
3	Acumen also is a payment support
4	contractor for the hospital payment system
5	with Medicare and in that role we have
6	developed groupers for pay-for-performance
7	sort of schemes.
8	DR. KING: Hello, I'm Marjorie
9	King. I'm a clinical cardiologist working
10	at an acute rehab hospital in the
11	metropolitan New York area, Helen Hayes
12	Hospital affiliated with Columbia
13	University.
14	For disclosures I was involved in
15	the Brandeis PCPI et cetera initial product
16	that was developed for CMS and am now in the
17	clinical work group of the CMS episode
18	grouper project.
19	MS. HAMMERSMITH: Okay, thank
20	you. I'm going to call on some people who
21	may be on the phone so that they can do
22	their disclosures. Is Francois de Brantes

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1	on the phone?
2	MR. DE BRANTES: Yes, I am. Hi,
3	Ann. Can you hear me?
4	MS. HAMMERSMITH: Yes.
5	MR. DE BRANTES: All right. So
6	I'm Francois de Brantes. I'm the executive
7	director of the Healthcare Incentives
8	Improvement Institute. And I led the
9	development of the PROMETHEUS payment model
10	which created as a part of that payment
11	model a grouper tool called the Evidence-
12	informed Case Rate Analytics.
13	I then worked with Brandeis on
14	the development of a prototype for what we
15	refer to as version 1 of the Medicare
16	episode grouper. And HCI3 is also a
17	subcontractor on the development of the
18	current versions of the Medicare episode
19	grouper.
20	In addition to that HCI3 has a
21	relationship with the SAS Institute in which
22	the SAS Institute has developed a new

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	Page 30
1	episode system that's based on our ECR
2	analytics called the SAS episode analytics.
3	MS. HAMMERSMITH: Okay, thank
4	you. Is Dan Dunn on the phone? Is Jim
5	Loiselle on the phone?
6	MR. LOISELLE: Yes, good morning,
7	everyone. Jim Loiselle from McKesson
8	Corporation.
9	Going down the bullets no direct
10	involvement with developing episodic
11	groupers. But at my work through McKesson
12	we have in various business units we have
13	deployed and/or implemented as OEM partners
14	ETGs and PEGs from Optum, MEGs from Truven,
15	PROMETHEUS tools in our payer solutions as
16	well as I've evaluated internally for
17	McKesson the 3M grouper as well.
18	MS. HAMMERSMITH: Okay, thank
19	you. Thanks, everyone, for those
20	disclosures. I just want to give you a few
21	additional reminders.
22	The most important one is that we

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1	expect you to participate in the committee's
2	work in an open way. We expect you to
3	listen to each other, keep an open mind.
4	We realize that you all have
5	ideas and opinions which is part of the
6	reason you're on the committee, but this is
7	a group process.
8	If you are ever in a committee
9	meeting doing work with the committee and
10	you believe that a fellow member is biased,
11	is unable to participate in an open and fair
12	manner you should bring that to our
13	attention immediately.
14	If you want to bring it up openly
15	in the meeting you are entirely welcome to
16	do that. You can go to your co-chairs who
17	should then go to NQF staff, or you should
18	go to NQF staff directly.
19	What we don't want is any
20	committee member sitting thinking that there
21	is bias or something improper is going on
22	and not speaking up.

	Page 32
1	So, in that spirit do you have
2	any questions of each other, or of me, or
3	anything you'd like to discuss based on the
4	disclosures this morning?
5	Okay, thank you.
6	MR. WILLIAMSON: Thanks a lot,
7	Ann. And we're running exactly on time.
8	Let's see how long that lasts.
9	Now we'll move into setting the
10	stage. We have Ashlie Wilbon and Taroon
11	Amin.
12	First, we'll just quickly go over
13	the agenda of the meeting. We just went
14	over the welcome, the project purpose and
15	the time-line. We just did the disclosures
16	of interest. We will now set the stage.
17	After that we will review key
18	definitions. We will then review the
19	existing NQF resource use measure evaluation
20	criteria.
21	After that we will define the key
22	modules for episode groupers followed by a

	Page 33
1	public and member comment period.
2	After that we'll have lunch. We
3	then have breakout sessions where we will
4	use those defined modules to really talk
5	about how we construct and evaluate an
6	episode grouper.
7	We'll then convene back as a full
8	group where we'll review the work of the
9	breakout groups, going over the principles
10	for constructing and evaluating. After that
11	we will adjourn.
12	We do have a dinner planned
13	tonight that is optional but we will get a
14	final headcount at lunch. It's located just
15	a block away from the hotel so we hope that
16	most of you will be able to join us.
17	MR. AMIN: Evan, before you move
18	on if we can just go back to the slide right
19	before lunch.
20	I just wanted to point out to the
21	committee one of the critical things that
22	we're going to be doing today is there's a

	Page 34
1	degree of flexibility in the agenda here in
2	terms of how we define the key modules.
3	NQF staff has sort of developed a
4	straw person for the committee to react to
5	in terms of what the key modules are for
6	episode groupers. And we can discuss that
7	at further length.
8	In general terms the clinical
9	logic, construction logic and adjustments
10	for comparability.
11	Our goal is to ensure that those
12	are appropriate modules and the components
13	within those modules are appropriate. So,
14	once we have that structure in place we'll
15	use the breakouts to then do deep dives in
16	each of those modules.
17	So, by no means is this setup set
18	in stone. The purpose of the morning
19	session is to go through those modules and
20	ensure that we're all comfortable with that
21	construction or at least can live with that
22	construction and then do a deep dive later

Page 35 1 on in the day. So there is a high degree of 2 variability here but we wanted to at least 3 start with a structure and ensure that we 4 had something to start with and then we can 5 make some adjustments as we move forward. 6 So you may have noticed that as 7 8 you reviewed your discussion guide that 9 there's a lot -- much of the structure is 10 already set up for you to react to. But you shouldn't feel constrained by that structure 11 as it's set up. 12 Thank you very 13 MR. WILLIAMSON: 14 much, Taroon. 15 MR. DE BRANTES: Evan, this is Francois. Just a question on the breakout 16 17 sessions. How is that going to work for us on the phone? 18 19 MR. WILLIAMSON: Yes, we will 20 have a dial-in available. We have a speaker 21 sub-conference that we'll pull the groups We have one group set for this main 22 into.

Page 36 1 conference room and so we'll make sure that you guys are able to participate via phone. 2 MR. DE BRANTES: Okay, thank you. 3 DR. BANDEIAN: This is Steve 4 5 Bandeian. I'm sorry to raise this but I'm a little -- I mean, while I understand that 6 there are modules I'm -- and I've read 7 through the document so I kind of know 8 9 what's there I sort of think that actually 10 higher-level discussion prior to consideration of modules is, you know, may 11 be worth considering. 12 13 And while it may well be true 14 that almost any grouper would have these 15 modules that somehow seems a bit more 16 detailed than sort of the very high-level 17 concepts of what is required for the grouper to be acceptable. 18 19 And so to me I appreciate all the 20 work that's been done here, but it does seem 21 to me that some higher-level concepts may be worth considering first. 22

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	Page 37
1	MR. AMIN: So, let me propose
2	this in terms of how we were thinking about
3	it. And if the committee feels strongly
4	about that we can have some fuller
5	discussion.
6	So, the goal of this isn't of
7	my statement wasn't to jump right into the
8	conversation around those modules.
9	The agenda is set up to first
10	have some overarching considerations of how
11	we're thinking about this space. And then
12	that would certainly be the opportunity to
13	have general higher-level conversation.
14	And more importantly, there is a
15	section right afterward which is to define
16	the critical components of what a grouper
17	entails. And in that period we can also
18	talk about general constructs that seem
19	appropriate for the group that may need to
20	be discussed in broader detail, or from a
21	broader context. See if that's sufficient
22	to the group and the chairs.

	Page 38
1	MR. REDFEARN: First, a
2	procedural. Should we use a little rule of
3	turning our signs sideways if we want to
4	talk so that the chair can recognize us?
5	DR. CACCHIONE: Yes, I think that
6	would be a good idea.
7	MR. REDFEARN: But, my comment
8	was that I think we're going to start
9	talking about definitions. And I already
10	have comments about the definitions. I
11	don't think the definition is broad enough
12	to encompass all the variety that's out
13	there. So I suspect we're going to get into
14	some of these issues before we drill down
15	just inevitably, just based on what we're
16	seeing.
17	MS. WILBON: So, this is one of
18	our template slides that I'm sure most of
19	you have seen if not on the orientation a
20	few weeks ago. Just to kind of give a
21	little bit of context on NQF and the work
22	we've been doing and how we conduct our work

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	Page 39
1	in terms of using multi-stakeholder groups
2	to build consensus around different
3	measurement, quality measurement and cost
4	measurement topic areas.
5	And for this particular process
6	we have named you guys an expert panel.
7	Generally the expertise for our steering
8	committees tend to be more multi-stakeholder
9	and representative of our eight membership
10	councils which include consumers, providers,
11	health professionals and so forth.
12	Because the task of this group is
13	much more specific and technical we have
14	convened a group that as you can hear from
15	the introductions around the table that
16	there are multiple stakeholders represented,
17	but that the people we've actually asked to
18	participate on the committee have that very
19	specific technical expertise.
20	But I did want to add that
21	because we are a membership organization and
22	we do represent a multi-stakeholder group

	Page 40
1	that the work of this group will be shared
2	with our multi-stakeholder group.
3	And we would like to work with
4	you guys in terms of the report that we put
5	out to make sure that it is a product that
6	can be shared with the multi-stakeholder
7	group and that is understandable and
8	digestible for a broader audience than just
9	a very technical group.
10	Although we understand obviously
11	that you guys, we're asking you to do a very
12	technical task and the context of this
13	meeting will be very technical. So I just
14	wanted to kind of bring that context in as
15	we embark on this journey.
16	MR. AMIN: Just quickly, sorry.
17	I will also note that the work of this
18	committee clearly impacts both our
19	endorsement process. And we will have a
20	discussion as well about potential
21	implications to the Measure Applications
22	Partnership and potential considerations for

	Page 41
1	applications of measures that might be
2	coming out of episode groupers. And that
3	will be part of our day two path forward
4	discussion.
5	MS. WILBON: Thanks. So, a lot
6	of these things we've talked about before.
7	And some of these things will be covered in
8	upcoming slides, and particularly the "why
9	now?" so I'll kind of skip over that.
10	But historically the purpose of
11	NQF endorsement has been to adopt standards
12	that can be used to be compared, to make
13	national comparisons around different
14	quality measurement topics. Particularly in
15	the last few years we've moved into the cost
16	measurement space.
17	So generally endorsed measures
18	are deemed to be kind of national standards
19	for measuring these topics. So that theme
20	is going to kind of carry through as we get
21	into the criteria for episode groupers as we
22	kind of think about whether or not that

	Page 42
1	concept of having a national standard or
2	particularly having one particular method
3	for measuring episodes in a particular way
4	is applicable in terms of the endorsement
5	context that we have used in the past. So
6	we'll kind of refer back to that as we go.
7	And that also kind of encompasses
8	the balancing the flexibility in some of the
9	grouper methods in that many of the tools
10	have user options that allow users to choose
11	different methods depending on what the
12	intended use of their analysis is. So we'll
13	talk a little bit about that as well as we
14	go forward.
15	Clearly there is a cost
16	imperative that there is a need for more
17	tools and measures to measure costs in the
18	healthcare system. And a lot of policy
19	implications some of which are listed here
20	in terms of legislation around physician
21	feedback programs, value-based payment
22	modifier and so forth. I won't read them

	Page 43
1	all off.
2	MR. AMIN: Yes. And clearly this
3	discussion broadly has implications for both
4	commercial and public applications.
5	So that, again, we want to keep
6	this conversation broad. It obviously has a
7	lot of implications for various programs.
8	Chris, do you have a question?
9	MR. TOMPKINS: Yes, it's more of
10	a state-setting question I guess as we sort
11	of feel our place here.
12	When I think of NQF I think
13	sometimes in terms of your mission is to
14	uphold I'll just call them minimum
15	standards. You probably don't call them
16	minimum standards, but standards of
17	acceptability.
18	And it's possible that many
19	measures that are purporting to do the same
20	thing or similar things can be acceptable in
21	their own way.
22	We say we're going to do this,

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	Page 44
1	we're going to say we're going to do it that
2	way. And then somebody else comes along,
3	does a measure development activity. We say
4	we're going to do something similar but
5	we're going to choose a different pathway.
6	In general are you trying to look
7	for standards that are minimum which could
8	accommodate a lot of flexibility discretion
9	among the building of episode systems in
10	such a way that NQF could see that several
11	of them meet those standards because they
12	say what they're going to do and they do
13	what they're going to say.
14	Or, part two is sometimes I think
15	of NQF as this best in class kind of thing.
16	In other words, discriminating criteria that
17	say yes, two of them are reasonably good but
18	we are going to choose the winner.
19	So anyway, you can comment or not
20	comment on that. Are we attempting the
21	latter?
22	MS. WILBON: I will just say real

	Page 45
1	quickly and I'll just have Kristine add on.
2	I think we're still trying to figure some of
3	that out. And I think some of your
4	questions may be the discussion on day
5	two will help us flesh some of that out.
6	But I'll
7	MS. MARTIN ANDERSON: I think
8	we're not definitely not at the point of
9	trying to do a best in class here in this
10	particular area.
11	But one thing I would offer is
12	that there's a lot to be learned from past
13	efforts to look at and proper ways to
14	approach sort of methodologies. And I think
15	the most recent one in my mind for NQF was
16	around risk adjustment. Where in the end of
17	the day it really turned out that it's not
18	so much exactly how you do it, it's that how
19	do you know if when it's done it's good.
20	So I think from that perspective
21	I always think about us looking from the
22	endpoint backward.

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	Page 46
1	And it may be that there are many
2	different methods that can produce a good
3	result and this committee needs to talk
4	about that.
5	But the question is what's a good
6	result. And in context of how it's being
7	used, or intended to be used.
8	So I think if we keep ourselves
9	at that level it will be easier to try to
10	figure out what kind of criteria should
11	there be that you could then say this is a
12	good episode grouper without getting into
13	this is how you create an episode, you know,
14	being so prescriptive about the how.
15	DR. BURSTIN: Yes, that was great
16	actually, Kristine.
17	I think the only thing I'd add to
18	Chris' question is I think this may not be
19	the same space as the measure space we have
20	lived in traditionally of individual measure
21	by measure.
22	And I think we're open to

	Page 47
1	whatever emerges out of this, what is the
2	right approach.
3	We do hear a lot from the field
4	of people wanting to at least have some
5	confidence that if they're using different
6	systems the results are somehow comparable.
7	I think that's going to be
8	something from an end user perspective
9	people will want to feel comfortable that
10	the end results of the use will not
11	disadvantage one group or another. But
12	again, I think that's to be told as you go
13	through your process.
14	So I think you should assume this
15	is a very open-ended assignment and we're
16	really in a space we've not been in before.
17	So we really look to your guidance.
18	MS. WILBON: This is a very busy
19	slide, but I will just highlight a few
20	things.
21	The purple boxes are highlighting
22	some of the other work that we have going on

	Page 48
1	in the cost measurement space. We've
2	definitely grown in terms of the type of
3	work we've been taking on in this space over
4	the last few years.
5	And those purple boxes are
6	superimposed upon another kind of framework
7	in the blue and the green boxes that kind of
8	show how we think about kind of cost
9	measurement in the context of efficiency and
10	value.
11	And that cost measurement really
12	along with quality is how you come up with
13	your efficiency signal. And that the
14	efficiency signal potentially with the cost
15	and quality in combination with stakeholder
16	preference is how you get your value, how
17	you better understand value.
18	So, the purple boxes within the
19	different blue boxes is kind of explaining
20	the different parts of work and which parts
21	of the model they're addressing.
22	So, in the value box, the big

	Page 49
1	value box you can see we're doing a project
2	around measuring affordability for
3	consumers.
4	That's a piece of work that is
5	sponsored by the Robert Wood Johnson
6	Foundation and it's really focused on kind
7	of understanding what types of measures and
8	measurement concepts are important to
9	consumers in understanding affordability and
10	how they can make decisions about purchasing
11	and engaging with the healthcare system.
12	There's another effort just under
13	that in the linking cost and quality project
14	also sponsored by Robert Wood Johnson
15	Foundation in which we're producing a white
16	paper that will discuss some of the
17	methodological challenges around combining
18	costs and quality signals to get an
19	efficiency signal, what that looks like, the
20	different approaches that there may be to
21	get to an efficiency signal. And we're
22	convening an expert panel to discuss those

Page 50 1 issues as well. And then the episode grouper work 2 we have in the resource use space as well as 3 a parallel effort we have with the standing 4 committee for cost and resource use 5 measurement in which they are using the 6 consensus development process to evaluate 7 cost and resource use measures. 8 9 So, our current effort, we're 10 reviewing three cardiovascular measures for 11 cost and resource use and that is ongoing. We also have an ongoing effort 12 13 through our Measure Applications Partnership in which there is a subset of one of the MAP 14 15 committees that has been developed to 16 address, to discuss affordability and 17 develop an affordability family of measures, and kind of think about some of the high-18 19 leverage opportunities there are to identify 20 measures and measure costs at the system 21 level. So, that's kind of some of the 22

	Page 51
1	work we're discussing. You can kind of see
2	how it's somewhat connected in the context
3	of what we're doing here today.
4	MR. AMIN: I'll just reiterate on
5	that, our conceptual framework that we've
6	been working with at NQF is that in order to
7	really understand efficiency you need to
8	look at costs in relationship to quality.
9	And really what differentiates
10	value is taking into account preferences of
11	various different stakeholders. So our goal
12	is to try to move toward measures and
13	measurement of efficiency which really
14	includes both signals, to be able to really
15	understand the efficiency of providers and
16	the health system broadly.
17	So again, this work fits in the
18	context of broader work that some members of
19	the committee are very familiar with as
20	being part of the Cost and Resource Use
21	Standing Committee that is essentially
22	overseeing the body of this work.

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1	So, the current landscape for
2	groupers. Again, we have many of you in
3	the room are obviously very familiar with
4	them. But for those of you that are not
5	episode groupers have, you know, this is an
6	established space in some ways and new in
7	some ways.
8	There's been established players
9	in the episode grouper market from many
10	established people including Optum Insight,
11	former or still part of I think United
12	Healthcare, and various different other
13	products that are in the market for the
14	commercial population that have been used
15	for commercial, potentially profiling, for
16	provider profiling and potentially for pay-
17	for-performance applications.
18	There has been increasingly new
19	work that has been in play for an episode
20	grouper for the Medicare population which
21	Tom and Chris obviously are very familiar
22	with and others in the room as well clearly.

	Page 53
1	And so there's various different
2	tools. And a lot of what we heard is that
3	it clearly varies by region. There is not
4	one national standard.
5	And there is a concern and
6	there are various concerns about episode
7	groupers that we've heard from our
8	stakeholders. And we will explore these
9	challenges during the course of these two
10	days.
11	The first which is not an
12	insignificant challenge is the complexity of
13	the groupers makes it very difficult to do
14	an evaluation of them and to understand what
15	the cost implication on the other end when
16	you're being profiled, what you're actually
17	being profiled for.
18	The transparency of these
19	groupers varies. Understanding how decision
20	logic or how individual claims are being
21	assigned to various different episodes, how
22	various episodes relate to one another.

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	Page 54
1	There is a varying degree of transparency in
2	the market.
3	Part of what this initiative is
4	intending to do is to create increased
5	transparency or expectations for increased
6	transparency for products that are in the
7	market both for consumers and purchasers,
8	clearly, and also for providers who are
9	being profiled using these products going
10	forward.
11	There's obviously a lot of
12	challenges for providers who are being
13	profiled using multiple different grouper
14	systems and are being given different
15	information, different results. And
16	different methodologies causes a lot of
17	challenges in terms of being able to
18	understand how to improve.
19	We also recognize and we're
20	obviously not walking into this blindly that
21	this effort has clear market implications
22	where the efforts of many different

	Page 55
1	commercial products that are in the market.
2	And also there are various
3	different proprietary components of these
4	groupers that should not be underestimated.
5	Again, the goal of NQF's effort
6	in this space is to move toward national
7	standards of how to measure cost and
8	resource use using episode groupers as one
9	potential approach, and to keep transparency
10	at the forefront of that effort.
11	And so NQF's role in the
12	evaluation of groupers is very new. We are
13	in, in a lot of ways, uncharted territory
14	for NQF. And so we will be asking a number
15	of series of path-forward questions around
16	can episode groupers be evaluated in
17	isolation of their can they be evaluated
18	just in terms of their output, meaning the
19	episode grouper measures as in the way that
20	they're slated to be used for the Physician
21	Feedback Reporting Program and potentially
22	other value-based purchasing applications.

	Page 56
1	Or can they be looked at in or
2	should they be looked at in totality,
3	meaning the episode grouper, all of its
4	components and its output.
5	So, this is a very new space for
6	NQF. Again, we're looking for some
7	guidance. And the guidance here will be
8	translated to other governing bodies of NQF
9	that will evaluate the recommendations of
10	this expert panel. And those will mainly be
11	our Consensus Standards Approval Committee
12	and the board who will both be looking at
13	the recommendations of this committee in
14	terms of what NQF's future role will be in
15	the actual evaluation of groupers going
16	forward.
17	That seemed to have initiated a
18	lot of comments so I'll turn it to the
19	chairs to manage that.
20	DR. CACCHIONE: Steven, you had a
21	question or a comment?
22	DR. BANDEIAN: On the previous

	Page 57
1	slide where you have the different boxes and
2	the different colors the point that I'd make
3	is that if one is talking about sort of cost
4	of care or efficiency one might want to
5	think about going back and looking at the
6	existing types of things that you've been
7	looking at and approving.
8	Because all cost and efficiency
9	measures are really part of a more
10	comprehensive picture of care. So one could
11	look at, you know, an emergency room visit,
12	what the cost of that is. But if you didn't
13	consider what happened to the patient after
14	they leave the emergency room you may not
15	have a very good understanding of what the
16	implications were of that care in the
17	emergency room.
18	So what I'm trying to say is I
19	suspect that this episode discussion may
20	well ultimately move to looking at the whole
21	range of cost measures because there is a
22	lot of interconnectedness between the

	Page 58
1	different ways of looking at costs.
2	And so it may be that there will
3	be implications of this episode work that
4	feed back to how you've been thinking about
5	cost of care measures in other contexts.
6	Even for the consumer, by the
7	way. Because when the consumer has a knee
8	problem and is thinking about going to Dr.
9	Jones or Dr. Smith ultimately what's
10	important is what the total cost to the
11	consumer will be, likely, from beginning to
12	end which is almost an episode type of
13	concept.
14	So, all I'm trying to say is if
15	one sort of goes up to an abstract level and
16	thinks about how do we measure efficiency
17	broadly, cost and quality, I think you'll
18	find that all of these areas have a lot of
19	interconnectedness. And it may be
20	worthwhile to try to puzzle that out. At
21	some point in the longer term.
22	DR. CACCHIONE: The episodes tend

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	Page 59
1	to be somewhat arbitrary in terms of their
2	time constraints or the constraints that are
3	put on them by how we do that.
4	Mark, you were next I think.
5	DR. LEVINE: Yes, just the
6	observation that on the following slide when
7	you talk about the current uses of groupers,
8	that really is just a population and
9	geographic look at uses.
10	But I wonder whether or not we
11	would be wise to consider the use case for
12	groupers in general.
13	What are the use cases that we
14	have? And what are their purposes? A
15	grouper that is good at one use case might
16	not be applicable in another use case.
17	And I suspect that we're going to
18	need to evolve different standards and
19	different approaches for looking at
20	different use cases of groupers. So I
21	welcome discussion about use case.
22	MS. MARTIN ANDERSON: Yes, that

	Page 60
1	is on the agenda.
2	MR. TOMPKINS: I think I just had
3	a quick clarifying question. Under
4	"Challenges" the first two bullets are
5	complexity and transparency. So if you
6	understand that complexity is a challenge
7	then you move on to the next bullet,
8	transparency.
9	Does that mean that the methods
10	that are used in the grouper are disclosed?
11	Or does it mean that, for example, that they
12	are proprietary and undisclosed? In other
13	words, are these two separate bullets?
14	You can have a complex system
15	that is fully disclosed in which maybe some
16	people understand it and some people don't,
17	versus you could have a system of any
18	complexity that isn't disclosed and it
19	becomes literally kind of a black box.
20	MS. MARTIN ANDERSON: One of the
21	elements that's come up often in NQF review
22	of measures is could somebody repeat the

1	
	Page 61
1	results on their own. So there's a level of
2	typically that would be required.
3	Now, if they could handle the
4	complexity is a whole nother issue. Could
5	they do it, right? But is it transparent
6	enough that someone could recreate the
7	results for themselves.
8	And assuming they have the
9	capability with the complexity which
10	oftentimes people do not, and/or the access
11	to the data that would allow them to do it
12	which oftentimes they do not. So I think
13	they're two very separate things, but
14	important.
15	MR. HOPKINS: So, just to extend
16	that issue a little bit more.
17	So, episode groupers are by
18	nature very complex. They are difficult to
19	understand. By busy physicians, certainly
20	by lay consumers.
21	So often when I have heard people
22	raise issues around transparency what

Page 62 1 they're really saying is, you know, I don't have time to look at it, it's too 2 complicated. It's really about complexity. 3 I haven't met an episode grouper 4 5 yet that one can't delve down into the deepest part of it and look at codes if you 6 want to do that. 7 8 So, I haven't seen that 9 transparency is an issue. But maybe I'm 10 missing something. 11 MR. LOISELLE: This is Jim Loiselle. May I interject? 12 13 Yes, I think the distinction, and I think the previous commenter made that 14 15 point, is that the greater variation comes 16 in how you apply the episode, whether it's 17 for a payment purpose, an initiative 18 purpose, or an analytical purpose, or an 19 efficiency purpose. The outcomes are very 20 variable even on the same grouped 21 information. So I think that looking at the 22

	Page 63
1	use case question about how you use this
2	information is really a much wider and
3	broader discussion than actually the
4	evaluation or the creation of the episodes
5	themselves.
6	MS. MARTIN ANDERSON: Thank you.
7	DR. LEVINE: I was just going to
8	suggest that perhaps the issue is really not
9	complexity or transparency but
10	understandability, that it must be committed
11	to the user in a way that they understand
12	what's going on and can therefore interpret
13	the results.
14	MS. MARTIN ANDERSON: Let's have
15	this conversation that's a great point
16	and let's have that conversation when we
17	talk about the applicability of the NQF
18	endorsement criteria because I think that
19	comes up, that usability element comes up
20	very clearly, as do some of these issues
21	around transparency.
22	DR. BANDEIAN: Just briefly. So,

	Page 64
1	why are complexity and transparency
2	important? That also then relates to the
3	use case.
4	But part of the use case is also
5	what do we want people to do with this. And
6	so if we want doctors to trust and feel
7	comfortable to be able to use the
8	information to improve the care that they're
9	providing that I think has if one says
10	that, that statement has a whole series of
11	logical consequences that I think are
12	what I would argue would be the principal
13	things that this committee should define as
14	criteria.
15	What needs to be in a grouper so
16	that the medical community looks at this and
17	says we trust it, we're comfortable with it,
18	we think it's fair, but even more than that
19	it's providing us information that we can
20	use to do a better job.
21	And if we can then say what is
22	logically required so that physicians across

	Page 65
1	the country feel that this is something that
2	they can trust and use to transform the care
3	that they provide, those logical
4	requirements I think would go a long way to
5	what you want to specify.
6	MR. DE BRANTES: Evan, this is
7	Francois. Unfortunately I don't have a
8	table tent that I can raise so I don't know
9	if I'm so I'm raising my hand, but if I'm
10	not in order
11	MR. WILLIAMSON: That's fine.
12	Whenever you want to talk just go ahead and
13	speak up.
14	MR. DE BRANTES: All right, thank
15	you. So, my concern about these comments is
16	that it seems to me that we're veering from
17	a task which to me seems to be pretty clear,
18	and that is establishing some criteria that
19	others can use, i.e., other committees in
20	NQF ultimately will use to evaluate a
21	grouper as opposed to establishing criteria
22	that prejudge groupers.

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	Page 66
1	And I think this is an important
2	and dangerous line that we shouldn't cross.
3	So in other words, criteria to
4	evaluate a measure should include things
5	such as, and it's on the list, reliability
6	and validity testing and so on and so forth.
7	Then the burden is on the
8	developer of the grouper to demonstrate that
9	they have and they can meet those criteria
10	of validity and usability and so on and so
11	forth.
12	Some of these issues such as
13	transparency and understandability by
14	physician, I mean that's fine. But you
15	know, to a large extent it's irrelevant.
16	And I'll tell you why it's
17	irrelevant from my perspective which is if
18	someone wants to develop a grouper that they
19	feel is valid and that a committee might
20	feel is valid but is completely not
21	understandable by the field, it will
22	essentially fail.

	Page 67
1	Now, then it's NQF's decision as
2	to whether or not it wants to spend time
3	reviewing those types of submissions. But
4	I'm not sure that we should stand in
5	prejudgment of the submission of potential
6	developers of groupers.
7	MS. MARTIN ANDERSON: Thank you,
8	Francois. And I think we are going to get
9	deep into this conversation when we talk
10	about what the endorsement criteria should
11	be. And so thanks for offering that and to
12	Steve, and to Mark, and to David, and I
13	think we'll be getting deep into that.
14	I think we want to dive into now
15	the definitions of a grouper because I think
16	we have plenty of debate to have around that
17	too. That's where we'll attack the use case
18	issue, for what purpose are you developing
19	the grouper.
20	So, Taroon?
21	MR. AMIN: Yes, I think actually
22	Evan is going to lead that section. Evan,

	Page 68
1	take it away.
2	MR. WILLIAMSON: Great. At this
3	point we'll be starting with the key
4	definitions of episode groupers to make sure
5	that we are all speaking the same language
6	and have a general agreement on the
7	definition.
8	So these are a straw man. These
9	are provided for talking points. So we will
10	pull them up here. We have these five
11	discussions. The full discussions are
12	listed in the discussion guide on page 3.
13	So, we are asking key questions about these
14	definitions.
15	So the first question we want to
16	go through is describing the purpose and
17	function of an episode grouper. And so we
18	have two definitions here laid out that will
19	help us get to that and where we have a
20	definition of an episode and then definition
21	of an episode grouper.
22	So, as far as the episode we have

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	Page 69
1	an episode of care is defined as a series of
2	temporally contiguous healthcare services
3	related to the treatment of a given spell of
4	illness or that is provided in response to a
5	specific request by the patient or other
6	relevant entity.
7	Do we have comments on the
8	episode definition?
9	DR. CACCHIONE: One thing that I
10	would say here is that the episode is not
11	just related to the treatment but also to
12	the condition itself.
13	I mean, I think that
14	comorbidities that confound an illness are
15	very important in terms of the providers.
16	So it's not just related to the treatment
17	arm. David?
18	MR. REDFEARN: There is sort of
19	an implication here that an episode is sort
20	of a clinically homogenous set of
21	complaints. It's sort of driven off of the
22	diagnosis. And a patient that has multiple

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	Page 70
1	diseases is going to have multiple episodes.
2	First, there are groupers that
3	are driven by procedures. For example, the
4	Optum PEG Procedure Episode Grouper. So
5	what triggers the episode is a procedure
6	being performed.
7	And that may be fairly homogenous
8	with regard to the underlying condition but
9	not necessarily. You can do the same
10	procedure for multiple underlying
11	conditions. So you have to expand it a
12	little bit to take into consideration when
13	procedures drive the groupers because
14	they're out there, they're being used.
15	The other is something I ran into
16	in terms of looking at the new 3M patient-
17	focused episode model in which there is only
18	one episode active at a time for a member.
19	So what happens when you have a
20	member that has multiple comorbidities?
21	They're all in the same episode. They're
22	all lumped together.

	Page 71
1	And 3M argues that that avoids
2	the difficulty of parsing the utilization
3	out by disease when a patient has multiple
4	diseases. And we all know there's lots of
5	work that's been done to show, for example,
6	ETGs and MEGs carve things up differently
7	when you do that. So basically we're just
8	going to avoid it, we think that's too hard
9	to do, and lump it together.
10	So it's not necessarily driven by
11	diagnosis and it's not separate by
12	underlying diagnosis codes. So I think we
13	need to expand the definition a little bit.
14	MS. SIMON: As the pediatrician
15	in the room I just want to point out that I
16	agree with your statements. And with
17	children, particularly with children we have
18	acute episodes of illness for the vast
19	majority of healthy children that are out
20	there.
21	And then we have these incredibly
22	complex children who are born with chronic

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	Page 72
1	conditions and continue to have chronic
2	conditions. So when I read about episode of
3	care I really struggled with acute versus
4	chronic conditions, and really understanding
5	how long an episode of care might last for a
6	chronically ill child.
7	MR. JONES: That's the exact
8	point I was going to make, building on what
9	David said. In that one challenge that I've
10	always found and quite frankly the reason
11	that we stopped using some of these tools
12	was how do you really put bookends around
13	something that has no clean period.
14	So, I almost would argue that it
15	should not be considered an episode.
16	MS. GARRETT: I was going to talk
17	about chronic conditions as well. And they
18	just don't fit very well here and I don't
19	think we can leave them out. So I'm not
20	sure what the answer is, but I don't feel
21	that the treatment of a given spell of
22	illness is broad enough for what we're doing

	Page 73
1	here.
2	MR. MACURDY: I guess I think the
3	definition is broad enough. Because in the
4	cases of multiple comorbidities which come
5	up a lot in Medicare you can, I mean the
6	illness is kind of the comorbidities
7	themselves and the combination.
8	I understand that you get a lot
9	of combinations of illness as a consequence
10	but that's actually the way a lot of the
11	risk adjustment models work. And then the
12	issue becomes, well how do you have not too
13	many kind of conditions or episode kind of
14	constructions. But I think the definition
15	is broad enough.
16	And the issue on chronic care,
17	that's true it's not a well-defined period.
18	But this doesn't necessarily have a
19	definition of a well-defined period. It can
20	be over an extended period of time. You
21	have an illness and there's a particular
22	kind of sequence of care you're going to

	Page 74
1	have. So, I don't think you have to modify
2	the definition accordingly.
3	DR. CACCHIONE: I think there's
4	some or there's anchoring in all of our
5	heads when we think about episodes around
6	time constraint.
7	And you know, I think that to
8	somebody's point earlier we may have to
9	think about this thing more broadly and
10	think about things differently. Because we
11	all have this preconceived notion about an
12	episode being anchored in time. And I think
13	that that might not be the case when we walk
14	out of this room.
15	MS. MARTIN ANDERSON: One thing
16	to ask is do you all I'm hearing various
17	levels of support for even including the
18	words "of care" right? So, an episode of
19	care. And is it just treatment, or is it
20	also natural progression of disease, or a
21	period of time that a disease exists.
22	Because this and the next

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	Page 75
1	definition both are anchored in how the care
2	is provided which I think is the signal we
3	see through the data. But are you all in
4	support that we're looking at episodes of
5	care? Or episodes of illness? What is the
6	feel of the group there? Dave?
7	DR. LEVINE: I think it goes back
8	again to use case in the sense that if
9	you're looking at an episode of care for
10	hypertension or diabetes your use case may
11	require looking at it over 20, 30, 40 years
12	in order to if what you're looking at,
13	what your endpoint is trying to get to is
14	how does care influence the outcomes of the
15	disease.
16	So, it needs to be very flexible
17	I think at this level of definition of what
18	is an episode. And then as you get into a
19	particular use case each use case may be
20	defining what it means by an episode in a
21	much more flexible way.
22	So I think we're going to need to

	Page 76
1	wind up eventually looking at a whole set of
2	criteria for different use cases. But in
3	the overall way I think the definition as
4	presented is appropriate.
5	MR. BODYCOMBE: When I looked at
6	this I thought what happens between
7	episodes. And you know, there are episodes
8	of management, there are episodes of
9	prevention.
10	And in fact, I would argue that
11	an episode of care is in a sense a
12	performance measure of a poor job at
13	management or prevention. It's a failure.
14	So you could actually use it as
15	an outcome measure. You shouldn't be having
16	an episode of care if you have a well-
17	managed patient.
18	DR. BANDEIAN: Episode of care, I
19	read this definition and I was kind of okay
20	with it.
21	But to have a complete picture of
22	the consequences of the care that is

	Page 77
1	provided for a particular condition one may
2	need to look at other conditions so to
3	speak.
4	So, for example, a person has a
5	hip fracture and it's treated and the
6	patient is discharged. And a few weeks
7	later the person develops a pulmonary
8	embolism or deep venous thrombosis.
9	Well, that's sort of itself an
10	episode, you know, the treatment of the deep
11	venous thrombosis or the pulmonary embolism.
12	But if it were the case that that
13	was caused in effect by the care or lack
14	thereof during the hip fracture care somehow
15	one needs to take those two things into
16	account.
17	Because if one only looks at the
18	care or the surgery and not some of the
19	consequences of the care or the surgery that
20	may create new condition episodes one may be
21	having an incomplete picture.
22	So, I'm okay with the concept of

	Page 78
1	episode of care more or less with how it's
2	defined and also including treatment
3	episodes, surgical episodes, et cetera.
4	But that's not necessarily the
5	unit of analysis on which one makes
6	judgments as to whether what was being
7	provided is the most efficient or the best
8	possible. One needs to look at the
9	interconnectedness of these things.
10	DR. CACCHIONE: Do you think that
11	when you use the term related to the
12	treatment so, a pulmonary embolism that
13	occurs after a hip replacement is thought to
14	be causal and related because of some
15	whether it be some comorbidity.
16	So, is it covered in the
17	definition by saying health services related
18	to the treatment of a given does that
19	suffice for the definition?
20	DR. BANDEIAN: It may well be
21	that one can do something of that sort to
22	tweak it. Yes, it may well be.

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	Page 79
1	But I guess what I'm trying to
2	say is there are, you know, a clinical
3	entity may give rise to complications which
4	are also clinical entities. And to have a
5	complete picture one may need to make
6	connections between episodes.
7	So one might say what are the
8	costs of the condition plus the cost of
9	complications which are fairly attributed to
10	the base episode.
11	MS. MARTIN ANDERSON: We're going
12	to take these did you have another
13	question? These questions that are here, or
14	these comments that are here.
15	But then I think I'm being
16	persuaded to Mark's argument that we better
17	talk about purposes and function. Because I
18	think it's going to be hard to agree on a
19	definition if we don't understand the
20	breadth of purposes and functions in this
21	room. So let me just
22	MR. DE BRANTES: This is

	Page 80
1	Francois. I just, you know, sometimes it's
2	good to go back to the origin of the
3	concepts because the concept of an episode
4	of medical care was developed was at
5	least written about in March 1967 by Dr.
6	Jerry Solon.
7	And his definition of an episode
8	of medical care is as follows. An episode
9	of medical care is a block of one or more
10	medical services received by an individual
11	during a period of relatively continuous
12	contact with one or more providers of
13	service in relation to a particular medical
14	problem or situation.
15	And since then pretty much
16	everyone has built groupers around that
17	definition.
18	Now, the relationship of one
19	episode to another episode, and how someone
20	might construct it, and link a complication
21	to a core episode and so on and so forth,
22	those are design definitions for those who

Page 81 1 will submit the episode groupers. And at some point they'll have to justify why they 2 made those decisions. 3 Here we're talking about a base 4 5 definition of what is an episode. And I 6 would submit that we go back and use Jerry Solon's. 7 8 MS. MARTIN ANDERSON: Thank you, 9 Francois, that's a good suggestion. That 10 sounds like a good definition. Jelani? 11 I'm okay with the MR. MCLEAN: concept of episode of care, but I do go back 12 13 to Mark's point about the use case. And you 14 know, and to Jim's point about constraints 15 around time. 16 When you work with groupers a lot 17 you find out that either the time frame for the standard software is too long or it's 18 too short. 19 20 I would argue that the key thing 21 that's just really missing here is an episode is either designed to -- or an 22

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	Page 82
1	episode is either an objective to get to a
2	certain point of care, so a certain state
3	for the patient, or a certain time of care
4	based on some time constraint. But it's not
5	really just time. It could be the
6	alternative of I'm trying to achieve a
7	certain state for a given patient. I think
8	that's the one pressing thing that's missing
9	in the definition.
10	MR. REDFEARN: Maybe I'm getting
11	down I have a tendency to get down to a
12	practical level real quickly. And I don't
13	mean to disrupt things.
14	Going back to the acute versus
15	chronic things, when you're actually using
16	these things you have to deal with chronic
17	episodes.
18	And I think what we need to ask
19	the groupers is that they produce data with
20	enough flexibility so that based on your use
21	case you can do what you need to do with
22	them based on your practical considerations

	Page 83
1	and what you're trying to do.
2	Typically at WellPoint we run 2
3	years of data with 3 months of run-out.
4	That's our production. But we're running it
5	on 35 million members.
6	Now, we would like to go out to 3
7	years but there are technical constraints in
8	doing that.
9	And then from a practical point
10	of view, and we deal with chronic what
11	the grouper defines, the ETG grouper defines
12	as a chronic episode, we chop them up,
13	analyze them. That's generally the default
14	way we do it.
15	But there is flexibility in the
16	grouper that you could say I want to look at
17	2 years at a time. Or maybe if we could run
18	3 years of data we want to look at 3 years
19	of data or something. So you have to have
20	that flexibility and it's based I think on
21	the use case.
22	DR. KING: And I was just going

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	Page 84
1	to comment on hospice care, end of life
2	care. I'm just concerned that this
3	definition we have here is a little bit too
4	narrow.
5	I really like that historical
6	definition a lot better. I think it covers
7	a lot more.
8	MS. MARTIN ANDERSON: Let's jump
9	into the thank you, that was all great
10	input. And one thing I've learned is that
11	the NQF staff is really good at taking that
12	input and then giving us something else to
13	react to.
14	So we're not going to try to
15	write the definition here, although
16	Francois, I would invite you to send in the
17	one that you offered on the telephone to the
18	NQF staff so they can also take a look at
19	that and bring that back to us.
20	MR. DE BRANTES: On its way.
21	MS. MARTIN ANDERSON: Let's jump
22	into this first question on the purpose and

Page 85 1 function of an episode grouper. For those 2 on the phone we're looking at slide 20. Mark? 3 DR. LEVINE: You do it in the 4 5 singular. Is there a purpose and a function. 6 7 MS. MARTIN ANDERSON: Purposes 8 and functions, yes. 9 DR. LEVINE: I guess the real 10 question is how many purposes and how many functions. 11 MS. MARTIN ANDERSON: 12 Let's figure out what this group at least thinks 13 14 the range is. 15 I have one at MR. REDFEARN: least to add. One of the things that I have 16 17 done and we had done for some of the ACO and patient-centered medical home pilots that 18 19 we've been working on, we have used episode 20 of care models in which you assign a 21 physician to the episode to link patients to the physicians. 22

Page 86 1 Rather than using the Dartmouth method of just sort of counting PCP direct 2 interventions, we actually put them all 3 around and said well, what episodes are 4 being managed for that patient, what 5 physicians are managing those episodes, and 6 then linking the patient back to a physician 7 8 so that you can assign the patient to the 9 physician and the ACO. So that's one thing 10 that's not mentioned here. We didn't get very far with the 11 methodology. Everybody's kind of gone back 12 to the Dartmouth methodology because that's 13 14 the default, but I think that's a very 15 interesting and possibly productive use of the groupers. 16 17 DR. CACCHIONE: Attribution. So you say you didn't get very far using it as 18 an attribution tool? 19 20 MR. REDFEARN: Well, we actually 21 did it in California and got about a year into it until the company decided that no, 22

	Page 87
1	we're going to go with the default
2	methodology of Dartmouth.
3	Interestingly the medical groups
4	we were dealing with in California which was
5	Healthcare Partners and Monarch, very, very
6	large medical group, so large that they're
7	almost like insurance companies, didn't have
8	a problem with the methodology.
9	In fact, they kind of liked it
10	because they thought it did a better job of
11	actually identifying what physicians are
12	actually managing the care for the patients.
13	Because they didn't want to have people mis-
14	assigned, thrown into the group that they
15	have to figure out how to deal with. They
16	wanted to know who was actually seeing their
17	physicians already in the medical group. So
18	they were very happy with it.
19	But our network folks kind of
20	said well, that's not the way the industry
21	is going so we're going to default back to
22	the Dartmouth methodology of just looking at

Page 88 1 the PCPs which I had a lot of problem with. I didn't really like that methodology. 2 Ι think it was over-simplistic. 3 So it's these operational things 4 5 that happen that kind of go in a different direction. But I think the method worked 6 fine. 7 8 DR. BANDEIAN: Episode is 9 something that we're sort of focusing in on 10 as sort of the starting point. 11 I think actually episodes are a means to an end. They are not an end of 12 13 themselves. 14 What I mean by that is the 15 purpose of all of this is to try to 16 accurately understand the efficiency of 17 care. So, for example, if one just uses 18 a hospital admission as a unit of analysis 19 20 and does not take into account what happens 21 after the hospital discharge one might have a misleading impression as to the efficiency 22

	Page 89
1	of the care. I mean, if the patient is
2	rehospitalized 3 days later or what have
3	you.
4	So, the reason why episodes are a
5	useful approach is because care is often
6	provided over a period of time. And to have
7	a complete picture of the care one has to
8	look over a period of time and link things
9	together.
10	So, to me the I mean, maybe
11	not the very top-level principle, but the
12	second to the top level would be to have a
13	valid basis for comparing resource use. And
14	that's what we're trying to accomplish.
15	It's not necessarily and
16	episodes are a means to that end. But the
17	goal I should imagine is not to have a
18	perfect episode grouper, but rather to have
19	a valid measurement of resource use and
20	episodes are a means to that end I would
21	submit.
22	MR. LOISELLE: And this is Jim

	Page 90
1	Loiselle. Just to add to that.
2	From all of these definitions I
3	think the important concept that needs to be
4	built in is the concept of variation, is
5	whether it's warranted or unwarranted.
6	That's really what you're using these for at
7	some level. That term "variation" needs to
8	be built into these definitions.
9	DR. LEVINE: While variation and
10	efficiency of care are important attributes
11	and outcomes of groupers that doesn't
12	address what is the purpose.
13	The purpose of the grouper, you
14	know, there are basically two things. One
15	is judging providers and helping to score
16	their efficiency and use it for tiering, or
17	for value-based purchasing, or for
18	improvement purposes, or whatever have you.
19	Another is these are also applied
20	for populations of patients for purposes of
21	bundling and payment and other things.
22	And perhaps in David's use case

	Page 91
1	where you have different people in the same
2	company some of whom thought it was good and
3	others who didn't, maybe they were looking
4	at it from different purposes. Looking at
5	perhaps even the same attributes of
6	variation efficiency, you know, capture, et
7	cetera.
8	So I wonder whether or not we
9	wouldn't be wise just to continue the
10	discussion about what are the use cases.
11	What are people using groupers for? What is
12	their intent? What are people hoping to get
13	from the output of groupers?
14	MR. DE BRANTES: This is
15	Francois. To Mark's point, in addition to
16	broadly speaking network management, network
17	design which includes efficiency
18	measurement, and tiering, and so on and so
19	forth, and payment there's a third use that
20	I can think of which is calculating the
21	price of an episode for public transparency
22	purposes. And that's a function that's

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	Page 92
1	being increasingly done in states around the
2	country in response to the lack of
3	transparency on price information.
4	DR. CACCHIONE: We have used it
5	for standardization of care as well, and for
6	quality purposes. Using understanding
7	what's in an episode and understanding that
8	variability to the point earlier,
9	understanding that variability to help
10	reduce that variability and used to
11	prescribe care paths and things like that.
12	So, I think there is a quality purpose to
13	these as well.
14	DR. BANDEIAN: Following up on
15	Mark's comment and also I think what I heard
16	Francois say.
17	I think the two basic use cases
18	are measurement on the one hand of
19	efficiency or at least the cost of the care
20	of a particular set of clinical problems,
21	and the other use case would be a bundle
22	payment. Maybe there's a third or fourth,

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	Page 93
1	but to me those are the two principal use
2	cases that I'm aware of. One is a
3	measurement purpose and the other is a pre-
4	payment purpose or definition of a payment.
5	MS. MARTIN ANDERSON: I think
6	we've heard four use cases so far, at least
7	articulated. And we can see if there are
8	more to add to the list.
9	One, the most frequently cited so
10	far is a measurement of resource use, or
11	comparison of clinicians around resource
12	use, or something that's around that to that
13	effect.
14	There's been an example of not
15	just resource use but quality, right? Is
16	this series of treatments effective in the
17	quality of care which, Joe, is I think what
18	you were getting at.
19	We've also heard that payment,
20	right, a mechanism to bundle payment.
21	And then I think a fourth one
22	that is always important to keep in mind is

	Page 94
1	that it's being also used operationally
2	within in this example health plans to try
3	to tackle other operational challenges like
4	attribution.
5	And I'm sure there are perhaps if
6	we had a broader stakeholder group there
7	would be other examples of operational uses
8	where it's a convenient way to solve a
9	problem that's related to and it's not a
10	problem that can be solved with looking at a
11	single incident or a single form of care.
12	David?
13	MR. HOPKINS: I think you missed
14	Francois' suggestion which is actually a
15	very good one.
16	More and more we're talking about
17	price transparency these days. And very
18	seldom do I hear people notice that what
19	really matters to the consumer who's got
20	skin in the game now is what's it going to
21	cost me to go through in fact an episode of
22	care.

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	Page 95
1	Rather, we talk about oh, the
2	hospital is going to cost you this, and the
3	pathologist will charge that. That's not
4	the answer the consumer is looking for.
5	It's got to be built around episode.
6	MS. MARTIN ANDERSON: Right, the
7	consumer-driven one.
8	MR. MACURDY: A classification
9	that commonly gets used is whether an
10	episode is patient-centric or provider-
11	centric which I actually think is a good
12	categorization to use to kind of organize
13	these uses.
14	MS. MARTIN ANDERSON: And Tom,
15	does that map to specific use cases as well?
16	I mean, I can map them in my head, but are
17	there other use cases that we're missing in
18	either the patient-centric or the, those of
19	you that are providers, a provider-centric
20	view of what's valuable in getting an
21	episode?
22	MR. MACURDY: I think between the

	Page 96
1	notion of a patient-centric and provider-
2	centric almost everything goes under those
3	classifications because in any case you're
4	doing it from the perspective of providers
5	in terms of the care they're providing. And
6	you can do cost, you know, resource use,
7	quality, et cetera.
8	And then the other one is from
9	the patient perspective which would hit
10	David's point on cost transparency. But
11	it's kind of then reorganized from the
12	patient's perspective irrespective of what
13	provider they're getting, what is the kind
14	of sequence of care, cost of care, quality
15	of care, et cetera. So I think almost
16	everything can be categorized under those
17	two categories.
18	I mean, everything you mentioned
19	are uses but there was large overlap in what
20	you discussed.
21	DR. LEVINE: I just wanted to add
22	a nuance to the efficiency use because I

	Page 97
1	think there's two things that there's two
2	different use cases.
3	One is actual use of resources in
4	which case you did want some kind of
5	standardized pricing methodology for that so
6	you could compare physicians or health
7	systems equitably.
8	And the other one is use of
9	different priced services. So, if you have
10	I think that's how United uses the ETGs
11	to tier their Premier Network. They looked
12	at use of more expensive specialists I think
13	in the episodes. So I think there's those
14	two nuances.
15	MR. LOISELLE: When you say
16	population or person you're really talking
17	disease management or something less broad
18	than that?
19	DR. CACCHIONE: Are you
20	addressing that to the last speaker?
21	MR. LOISELLE: The one before
22	that. I didn't get a chance to interject.

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	Page 98
1	When you talk about population management or
2	person, the person as opposed to the
3	provider, the physician. Is it really the
4	disease management application, or is it a
5	cost management application? Where at the
6	person level does this become relevant?
7	MR. MACURDY: Actually, I guess
8	I'm still not very clear on your question.
9	So, you're saying
10	MR. LOISELLE: The application of
11	the use case. Is the use case evaluating
12	the cost or the disease management which is
13	above and beyond the cost. Obviously it's
14	an outcome question. How far do you take
15	this in evaluating the performance at a
16	person level?
17	MR. MACURDY: Well, I mean all of
18	the above. There are instances where if you
19	take a look at, say, the quality measures or
20	kind of how they're evolving one is a
21	measure of cost. Another one is a measure
22	of re-hospitalization, you know, various

	Page 99
1	kinds of healthcare sequences.
2	So, I mean I think they're pretty
3	broad in terms of the way they're done. And
4	I didn't mean to restrict it to either cost
5	or just purely efficiency. It's just kind
6	of outcomes.
7	And outcomes I kind of view as
8	all those combined. I mean is just a way of
9	aggregating across a variety of outcomes.
10	But if you
11	MR. LOISELLE: Yes, exactly.
12	Cost is just one
13	MR. MACURDY: Yes, sure, but
14	that's all I meant.
15	MR. LOISELLE: Okay, just a
16	clarification.
17	MR. MACURDY: Yes, the notion is,
18	you know, rehospitalization from a
19	provider's perspective I mean, a patient
20	can have a rehospitalization and from one
21	provider's perspective it may be the case
22	that they aren't very accountable for it,

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	Page 100
1	another provider is. But from the patient's
2	perspective they had one, so.
3	So when I meant provider-centric,
4	I mean that it's a different perspective
5	for each set of providers.
6	MR. MCLEAN: I was going back to
7	David's point about the patient and the
8	value. One of the ways we use, or we're
9	looking at using groupers is understanding
10	for us it's members but patients to
11	understand the value they're going to get.
12	And then I would argue it's not
13	just cost. We're looking at the cost and
14	the balance between cost and quality.
15	Because what good is buying a service if you
16	don't get your outcome that you desire.
17	So, trying to figure out
18	groupers, how to use a grouper to look in
19	that holistic view of what is the most
20	effective in that sense outcome for a
21	patient. And also evaluating providers by
22	doing that and saying this provider is good

Page 101 1 at providing the holistic view of care for best value for a patient. 2 So yes, I just -- my key point is 3 just I would argue that value is not just. 4 5 Efficiency is not just cost. It is some 6 sort of relationship between cost and the outcome or the end result. 7 MS. HOBART: I think in terms of 8 9 the use cases there's really two dimensions 10 which weave together a bunch of the things we've been talking about. 11 So one is what are you trying to 12 find out or accomplish, like efficiency 13 14 versus quality. And the second is pragmatically, be it WellPoint or whoever, 15 16 how are you going to operationalize that and 17 do it. And that's where you tend to get into sort of pragmatically being driven in 18 terms of the time period that you can look 19 20 at. 21 So to me naturally the episode of care, it's a fuzzy line when it starts or 22

Page 102 1 So you can go from a day to a DRG to stops. the events around the procedure to in the 2 end, you know, life is an event or an 3 And you're getting into population 4 episode. health, and they're all really episodes. 5 So to me you're just going to have to kind of 6 make a somewhat arbitrary decision about how 7 you're defining the episode for a particular 8 9 It's not going to naturally use case. 10 define itself. 11 MS. MARTIN ANDERSON: Thank you. I'll give the last two words here and then 12 we want to try to move onto the third 13 14 question. 15 DR. LEVINE: I see us coming to sort of a categorization in a way all based 16 17 upon a series of P's. I think there are two basic categories: payment and performance. 18 And within each of those there 19 20 are a series of P's too. For payment 21 purposes it's a population approach and it needs to be a patient-centered mechanism in 22

	Page 103
1	order to evolve the episodes.
2	Whereas for performance it needs
3	a provider-centric approach. If you're
4	really looking at how well does a provider
5	perform you need a whole different approach
6	to the construction of episodes than you
7	would have otherwise. So, is the series of
8	five P's properly arranged?
9	MR. BODYCOMBE: I wonder if,
10	since we've talked about quality, we've
11	talked about cost, if there's not you might
12	consider a bundle of quality measures and
13	cost measures that might be associated with
14	an episode, and would those be considered
15	something that NQF, for instance, might wish
16	to approve on their own.
17	And that way you kind of mix and
18	match different episode groupers. Well, I
19	like the way this grouper handles this
20	particular episode, but for this other kind
21	of episode I prefer the other kind. You
22	know, I hate to complicate your work but

	Page 104
1	that could happen.
2	MS. MARTIN ANDERSON: I think
3	we're going to get to the how do you go
4	about getting to endorsement from all this.
5	So let's hold that thought.
6	I think we want to move on now to
7	the third question on how an episode grouper
8	differs from a case mix or risk adjuster.
9	I don't know that we need to
10	focus too much on that last after the comma
11	"or other measurement systems." I think the
12	real question here is how is an episode
13	grouper different from the other types of
14	constructs that are currently evaluated.
15	MR. JONES: I think the biggest
16	difference is I just view them in two
17	broad categories, a member or total cost of
18	care based versus provider-centric,
19	episodic. So, tools like CRGs, ACGs,
20	population-based. You know, your total cost
21	of care, your illness burden, your risk
22	score. Whereas the episodic is completely

	Page 105
1	different in that there's a trigger event,
2	there's the clean period, there's all that
3	focus on how that particular disease or
4	episode of care was actually managed as
5	opposed to the total burden of the member.
6	Does that make sense?
7	MR. TOMPKINS: Part of my I'm
8	just pointing out that there are actually
9	two different words here. It might be
10	equivocating or semantics.
11	In the first part of the question
12	it's an episode grouper. And then the
13	sentence ends with "systems." Because there
14	is such a thing as an episode system. And
15	an episode system I would argue properly
16	configured or fully configured would include
17	a case mix adjuster and maybe some other
18	features to it. But, all right, I'll come
19	back to that.
20	The grouper itself is a portion
21	of the function of the entire episode system
22	where you're trying to make logical

	Page 106
1	decisions about which disparate data
2	elements ought to be, quote unquote,
3	"grouped" to become clinically meaningful or
4	otherwise actionable.
5	And then the episode system takes
6	advantage of that, or uses that as a basic
7	engine, but then does some other things too.
8	For example, in that clinical context what
9	is average performance or, quote unquote,
10	what is "expected." And as soon as you
11	start to say well, what's average
12	performance or what's expected, controlling
13	for what? That's the case mix adjuster.
14	So I think a fully episode system
15	would incorporate the risk adjustment into
16	it because you want, in my book, all
17	analytical comparisons should be actual to
18	expected.
19	MS. MARTIN ANDERSON: In that
20	construct that you just laid out, right, you
21	have a grouper which is a sequence of how
22	we're putting together care. And we'll get

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	Page 107
1	into or disease over time.
2	And then you have, I presume,
3	measures that you create around a grouper
4	that are then risk-adjusted. Is there such
5	a thing as an episode that's risk-adjusted,
6	or is it really just the metrics that are,
7	you know, built on top of the grouper that
8	actually get risk-adjusted or in whatever
9	way?
10	DR. CACCHIONE: I think there is
11	risk adjusting to an episode. I mean, I
12	think that was your question.
13	MS. MARTIN ANDERSON: Is there a
14	risk adjustment applied actually to the
15	episode, or is it to the elements of the
16	care that you're evaluating within the
17	episode? So, for instance, cost, or
18	quality, or any other type of outcome.
19	MR. REDFEARN: When I saw the
20	section on risk adjustment I did kind of a
21	double take.
22	Because my working assumption is

	Page 108
1	that an episode of care model should produce
2	a clinically homogenous group of patients.
3	So the fundamental episode methodology
4	should have built into it some sort of thing
5	that you could call risk adjustment, or some
6	adjustment. So it should produce a
7	clinically homogenous group.
8	But the odd thing is from a
9	practical point of view that's not the way a
10	lot of the groupers work.
11	For example, ETGs now for some
12	episodes will have a layer on top of it and
13	will generate up to four levels of risk that
14	is layered on top of the grouper.
15	The MEGs which is sort of
16	designed from a disease progression, that's
17	the basic underlying model, they will still
18	tell a lot of people using the models well,
19	go license the DxCG risk model and put
20	patient risk on top of the MEGs that you
21	already have.
22	So, from a logical point of view

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	Page 109
1	I think all episode modules should produce
2	clinically homogenous groups of patients.
3	From a practical point of view typically you
4	have another process that's layered on top
5	of it because the underlying model I guess
6	doesn't produce a homogenous enough group.
7	So, they sort of say well, we didn't quite
8	get there so here, use this too. So it's
9	kind of an odd dichotomy.
10	But from a theoretical point of
11	view they should the groupers themselves
12	should produce a homogenous group of
13	patients I think.
14	MS. MARTIN ANDERSON: Do others
15	agree with that?
16	DR. BANDEIAN: I understand
17	exactly what you're saying. There are lots
18	of ways to skin a cat. And I'm not
19	necessarily sure that one necessarily wants
20	to get into the, at least at this initial
21	stage of the discussion, whether it's okay
22	to do kind of risk adjustment after you've

	Page 110
1	constructed your episodes. I personally
2	think it is and we could have a longer
3	discussion about that.
4	I'm sorry, I kind of want to go
5	back to a very high level. To me, in terms
6	of, for example, how is it different from
7	DRGs it's again the episodic nature of
8	things.
9	But why do we care about episodic
10	nature? The only reason why we're doing
11	this I think in terms of the measurement.
12	And I think the pre-bundled payment is a
13	completely different kettle of fish and I
14	would actually advocate perhaps we don't
15	talk about that and focus on measurement
16	because we already have a huge set of things
17	to talk about.
18	So, basically from a measurement
19	perspective the systems however they're
20	constructed are intended to lead to a
21	result, a conclusion that says Dr. ABC or
22	Healthcare System XYZ is providing care of

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	Page 111
1	some acceptable standard at a lower cost
2	than other people are. So that's a good
3	thing. So we want to reward them somehow.
4	So the question really is is that
5	a true statement. Or if we have a whole
6	bunch of methodologists sitting around the
7	table and we poke holes in the methodology
8	and say it didn't take into account this,
9	this, this and this, and basically you can't
10	draw any conclusions from the methodology,
11	do you have confidence that when the system
12	says episode cost is 1.3 times benchmark
13	that that's a reasonable statement to make?
14	So I think that largely it's a
15	question of what do you need to do to have
16	validity so that when you look at the output
17	you have confidence that it's that's
18	true, that you can actually hang your hat on
19	it, that it is therefore reasonable for
20	Medicare to give a bump up in payment under
21	the value modifier, that it's reasonable for
22	a health plan to kick out a doctor because

	Page 112
1	they have a high episode score. So, that's
2	sort of one use case. It's a measurement
3	use case.
4	Now, there's a different use case
5	which is still measurement which is now
6	we're a group practice, or an ACO, or what
7	have you. How can we improve what we're
8	doing and what can we do within our ACO or
9	whatever to get a better high-level
10	aggregate score.
11	So, to me the principal use case
12	that we should be focusing on here are
13	measurement. And there are two types of
14	measurement. The sort of external to the
15	providers saying you're doing a good job or
16	bad job, and then within the provider
17	community what can we do to get a better
18	score.
19	And in both cases what's a
20	critical issue is are the conclusions
21	correct. Or if we had a whole bunch of
22	methodologists sitting around and throwing

Page 113 1 rocks at the methodology and looking at statistical outputs it would be obvious of 2 course you can't draw a conclusion on this. 3 In terms of 4 DR. CACCHIONE: 5 specified level of quality --6 DR. BANDEIAN: Yes. And the only reason why I phrase it that way is because 7 we still have got a long ways to go on the 8 9 quality space. And so kind of short-term we 10 have to a little bit fudge on the quality. 11 Because obviously if XYZ --DR. CACCHIONE: I know what you 12 13 mean. 14 DR. BANDEIAN: -- it's pretty 15 complicated. And maybe we should try to 16 take that on. But obviously if XYZ Healthcare 17 System or ACO or practice is lower-cost and 18 also very low quality then that's not a very 19 20 good situation either. 21 But these things are being used to draw conclusions to reward under a value 22

	Page 114
1	modifier, or alternatively within an ACO or
2	an organized delivery system of some sort as
3	a guide to what they can do to improve their
4	performance.
5	MS. MARTIN ANDERSON: I want to
6	give just one more piece of clarity here
7	which is that while we're talking about uses
8	because it's important to understand the
9	context of all these high-stake uses as
10	we're coming up with the criteria, NQF has
11	not historically endorsed specific measures
12	or whatever for a specific use.
13	So I think what we need to keep
14	in mind, not saying that would never happen,
15	but I think what we need to keep in mind is
16	these uses are context for the rest of our
17	work on what are some of the criteria.
18	And it would be the measure
19	developer would state what their intended
20	use is and under what context they've
21	developed such a thing.
22	The criteria need to support the

	Page 115
1	evaluation by the committee of whether or
2	not it's acceptable in terms of whatever
3	criteria we get through next.
4	And then users will do what users
5	do with things after they're endorsed and
6	out there. And so I don't think we need to
7	I'm saying that because I don't think we
8	need to restrict that we're only going to
9	think about one kind of use.
10	I think it's important for us to
11	understand there are broad and high-stake
12	uses, and keep that in mind in the context
13	of our work. Rather than thinking that we
14	need to come up with criteria for one type
15	of use or another type of use at this stage.
16	So I think it's a good idea to keep it broad
17	and that gives us context.
18	So we have I think a couple of
19	more tents up.
20	MR. JONES: I just wanted to echo
21	a couple of things that I heard and
22	underscore a point that Dave made earlier in

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	Page 116
1	that when you're using these tools to,
2	quote, "gauge efficiency" if there's not
3	that flexibility to level for your
4	differences which are oftentimes very large
5	in how you're contracting with providers,
6	you know, you really need to have that
7	flexibility in there where you're solving
8	that price equation and you're teasing out
9	differences due to mix and volume.
10	I don't know if we want to add
11	that to criteria anywhere, if anybody agrees
12	or disagrees with that.
13	DR. CACCHIONE: Are you getting
14	at this idea that you assume a standardized
15	cost model?
16	MR. JONES: Yes.
17	DR. CACCHIONE: So that we don't
18	get corrupted by contractual relationships
19	between whoever the purchaser is and the
20	provider.
21	MR. JONES: Yes, I think that's
22	key. And that was a cause of a lot of

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	Page 117
1	challenges that we had.
2	DR. CACCHIONE: Okay. Jelani?
3	Jelani, move a little closer to the mike
4	because you sort of drop off.
5	MR. MCLEAN: Sorry, I just don't
6	talk that loud. I'll make sure I stay
7	closer.
8	One of the things I think we're
9	missing, we're overlooking is groupers don't
10	historically groupers don't evaluate
11	providers. The analytics you put around it
12	evaluates the provider. So therefore while
13	I agree with case mixing which is more
14	around the provider and the mix the provider
15	actually has and the and the risk
16	adjustment portion I'll get to in a second.
17	But I don't think you can case
18	mix from a provider standpoint within the
19	grouper because the grouper is focused on
20	the patient, the population that they're
21	using in it.
22	And so you would essentially if

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	Page 118
1	you're using claims have to match the claims
2	to the provider. And then it's a whole
3	nother algorithm that you're going to apply
4	to it. There would be another requirement
5	and criteria you would have to put in your
6	evaluation of the grouper and its
7	effectiveness, and how good it really is.
8	And I don't think it's something
9	you want to go down that path, having the
10	experience with trying to match claims to
11	providers is a challenge in itself.
12	To the risk adjustment portion,
13	risk adjustment from my experience is all
14	about the data and the population that
15	you're trying to evaluate.
16	Trying to do that within a
17	grouper while I agree is useful, I agree
18	with Steve it's probably more practical to
19	do that after or before you've put the data
20	within the group inside the grouper because
21	of the fact that it's all about the data
22	that you're having.

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	Page 119
1	The population, for example,
2	transplants. Everyone is risky. But there
3	is a large variation of risk within the
4	population receiving the transplant. But
5	how do you do that as opposed to evaluating
6	a cardiac care facility, or cardiac
7	population? It's totally different. So
8	therefore I would argue that that may be a
9	bit of a challenge and a bit extreme with
10	trying to evaluate a grouper.
11	DR. CACCHIONE: One last comment
12	before the break because we're over the
13	break. So Tom, if you could give us a
14	zinger for the last comment before the
15	break.
16	MR. MACURDY: I don't know if I
17	want to do that. I just wanted to note I
18	don't think there's a sharp distinction
19	between the risk adjustment case mix
20	adjuster and the grouper. I think the best
21	way to do it is to illustrate it.
22	I kind of see a continuum between

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	Page 120
1	a bundler and a grouper. If the services
2	you're looking at are provided by one
3	provider you call it a bundle, and if it's
4	across providers you call it a grouper.
5	And to illustrate the difference
6	here is I mean, DRGs are a good example,
7	either MS DRGs or APC DRGs, et cetera.
8	There the risk adjustment is partly involved
9	in the bundling because you essentially are
10	moving the DRG around depending upon the
11	risk characteristics of the patient.
12	Another way to really get at this
13	issue is if you take a 3M bundler or grouper
14	versus, say, an ETG MEG grouper the main
15	distinction between those two is that the 3M
16	combines its risk adjustment with the
17	grouping. So it'll take all expenses after
18	a certain period of time irrespective of
19	what the circumstances are and try to fix it
20	all with the risk adjustment.
21	Whereas the ETG grouper and the
22	MEG grouper try to select a particular set

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	Page 121
1	of those services in those categories and
2	then do the risk adjustment separately.
3	One other point I wanted to make
4	is it is true that it would be nice to have
5	groupers have homogenous patients. And you
6	get one patient per item. And that's the
7	challenge.
8	I mean, the difficulty is if you
9	take the MEG grouper you can get up to 1,800
10	categories, and if you take the ETG you get
11	about the same order and you get hardly any
12	individuals per group and then you can't do
13	any benchmarking. So that's always the
14	challenge. You're always going to have a
15	heterogenous set of patients. You're going
16	to have to be able to do some kind of
17	adjustments.
18	DR. CACCHIONE: For those of us
19	who treat patients we know that it's a
20	who we treat is heterogenous.
21	(Laughter)
22	MR. MACURDY: That's the reason.

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1	It's because yes, you can get them
2	homogenous, it's just then you get really
3	small cells and you can't do very much. So
4	everybody is their own special case.
5	MS. MARTIN ANDERSON: Thank you.
6	I think we're going to take our break. Just
7	to give you a closing comment to think about
8	during the break is that keep in mind that
9	our objective here isn't to push the science
10	in a certain direction, it's to acknowledge
11	the state of the science and come up with
12	some criteria that can live within where we
13	are.
14	So I think it's important that we
15	as we continue through the criteria we
16	keep that in mind. We're not trying to
17	create criteria to box developers in. We're
18	really trying to figure out how given the
19	state of this business could we assist NQF
20	in evaluating how to do endorsement for
21	where we are today. And it might look
22	different in the future. So, let's take our

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	Page 123
1	break.
2	(Whereupon, the foregoing matter
3	went off the record at 10:24 a.m. and went
4	back on the record at 10:44 a.m.)
5	DR. CACCHIONE: Ashlie, do you
6	want to go ahead and get started with the
7	criteria?
8	MS. WILBON: Sure. There's a few
9	people missing. We'll go ahead and get
10	started without them.
11	So this next portion of the
12	discussion is designed to give you guys an
13	overview of our existing criteria that we
14	use to evaluate kind of standalone cost and
15	resource use measures in our consensus
16	development process.
17	And this section is really
18	focused around kind of giving you some broad
19	protocols for how our criteria is applied
20	and then walking through each of the four or
21	five criteria.
22	And then we'll have a discussion

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	Page 124
1	about which of those criteria we think could
2	be applied to episode groupers and if there
3	are criteria that are missing or ones that
4	don't apply, do apply we'll have that
5	discussion. So I'll just kind of go through
6	all the criteria and then we'll open it up
7	for discussion if that's okay.
8	So, there are essentially four
9	kind of core criteria that we use to
10	evaluate resource use measures: importance
11	to measure and report, scientific
12	acceptability of measure properties,
13	feasibility and usability and use.
14	There is a fifth criteria that
15	we'll talk about that is applied only when
16	we have identified when there are measures
17	that have similar specifications and we have
18	identified them as similar or competing.
19	And we'll talk a little bit about that as
20	well.
21	So, some of the key principles
22	that guide the application of the criteria.

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1	So, within the four kind of major criteria
2	that we described there's two must-pass
3	criteria. And the criteria are applied in a
4	hierarchical manner so they're in a specific
5	order.
6	And the measures have to meet the
7	importance to measure and report criteria in
8	order to move onto the next criteria which
9	would be scientific acceptability of measure
10	properties. And once they pass that
11	criteria they move onto the other two.
12	If they don't pass these two
13	criteria the measure doesn't the
14	remaining criteria aren't applied and the
15	measure cannot be recommended for
16	endorsement.
17	Within each of the four overall
18	criteria there's a series of subcriteria
19	which really are used to provide the
20	additional detail. So, how do you know if
21	the scientific acceptability if the
22	measure is scientifically acceptable. How

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	Page 126
1	do you know if the measure is important.
2	And so there's a series of subcriteria
3	within each of those major criteria that
4	we'll discuss in some detail.
5	Also, the criteria that were kind
6	of originated or out of the quality
7	measurement side were really designed to
8	parallel best practice for measurement
9	development.
10	So, some of the way that we
11	structured this discussion with this group
12	is to kind of think about some of the key
13	principles that should be applied when
14	developing episode groupers and identifying
15	which criteria might be applied to kind of
16	parallel those key principles or
17	considerations so that there's some
18	alignment of those ideas.
19	And generally the application of
20	the criteria require both evidence and
21	expert judgment. So, not everything is
22	black and white. There's usually a matter

	Page 127
1	of degree in judging whether or not a
2	criteria has been met.
3	And generally all the criteria
4	are rated as we go through, walk these
5	through with our committees we ask them to
6	rate the overall criteria and some of the
7	subcriteria on a scale of high, moderate and
8	low and insufficient, and then at the end
9	make an overall recommendation depending on
10	the criteria that have been met throughout
11	the evaluation process.
12	So, actually we'll just pause
13	here for one second. Some of the questions
14	that we'll be asking you guys to address,
15	and we'll come back to these after we kind
16	of walk through each of the four criteria,
17	is whether or not these criteria can be
18	applied to episode groupers. Of the major
19	criteria that apply how might the
20	subcriteria also apply to groupers.
21	And then trying to find out
22	whether or not there are other major or

	Page 128
1	subcriteria that should be considered that
2	aren't listed here that we haven't captured
3	already in some of our existing framework
4	for thinking about other types of measures.
5	So, the first criteria, and I'm
6	on page 5 of the discussion guide. What we
7	have on the slides is kind of a summary of
8	what's in the discussion guide. So if you
9	want some additional detail you can kind of
10	read along as I go.
11	So, the importance to measure and
12	report criteria is used to determine if the
13	measure focus or the topic is important in
14	making significant contributions towards
15	understanding healthcare costs for a
16	specific high-impact aspect of healthcare.
17	So, for example, is it important
18	to measure the cost of hip and knee
19	replacements in an over-65 population. So
20	it's really the topic itself and whether or
21	not it's important to measure in the context
22	that the developer is suggesting.

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	Page 129
1	And then to determine whether or
2	not there's variation or demonstrated high-
3	impact aspect of healthcare or overall poor
4	performance.
5	So, in the submissions we really
6	are asking the developers is this an area of
7	healthcare that we know there's a lot of
8	variation already that this measure is going
9	to help illuminate or help us better
10	understand that variation or poor
11	performance in that area? So we're really
12	just trying to understand the need for
13	measuring this topic with this particular
14	measure for this population, et cetera.
15	So the subcriteria are really
16	focused on having the developers identify
17	which major national health goal or priority
18	that this measure would help to address,
19	that there is a demonstrated resource use or
20	cost problem and an opportunity for
21	improvement.
22	And we're also asking them to

	Page 130
1	explain the intent of the measure and the
2	types of costs and ensure that the types of
3	costs they're capturing are actually
4	consistent with the intent of the measure
5	and that those costs are important to
6	measure for that particular topic area.
7	So, for scientific acceptability
8	this criteria is focused on determining the
9	extent to which the measure is reliable and
10	valid, and produces consistent and credible
11	results about the cost of resources used to
12	deliver care.
13	Again, the two main components of
14	this criterion are reliability and validity.
15	And within the reliability criteria there's
16	two additional kind of micro-criteria if you
17	will that look at the preciseness of the
18	specifications and whether or not they can
19	be used to reproduce or facilitate
20	consistent implementation of the measure.
21	And then that there are testing
22	results submitted that demonstrate the

	Page 131
1	results are repeatable. So that's generally
2	some statistical analysis of the measure
3	results or the data elements.
4	MR. AMIN: So, I just wanted to
5	reiterate here that when we're talking about
6	the preciseness of the specifications that
7	will be the specifications in what we're
8	describing will be the module discussion
9	that will which will be the next agenda
10	item.
11	So that would consist of the
12	clinical logic, construction logic and
13	adjustments for comparability broadly at
14	this point unless we decide that there are
15	other specifications that we would need to
16	evaluate as part of an episode grouper.
17	MS. WILBON: So, the next major
18	subcriteria within scientific acceptability
19	focused on the validity of the measure.
20	And there's several bullets here.
21	I guess I'll go ahead and read through them
22	just to make sure we're all on the same

	Page 132
1	page.
2	That the measure specifications
3	are consistent with the measure intent. So
4	are they actually measuring what they said
5	that they are intending to measure with the
6	measure results.
7	That the validity testing
8	demonstrates that the measure data elements
9	are correct and the measure score accurately
10	reflects the cost of care.
11	That exclusions are supported
12	with clinical evidence or a rationale or
13	analysis of those exclusions. That the
14	exclusions are transparent. That the
15	evidence that exclusions are applied due to
16	patient preference are also disclosed.
17	That an evidence-based risk
18	adjustment strategy if it is applied that
19	it's based on patient clinical factors that
20	influence the measured outcome.
21	That there's adequate
22	discrimination and calibration of the risk

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	Page 133
1	model or rationale to support why they have
2	not chosen to use a risk adjustment method.
3	That the scoring and analysis of
4	the measure produces statistically
5	significant and practically and clinically
6	meaningful differences in performance.
7	If they have chosen to use
8	multiple data sources we ask them to
9	demonstrate through their analysis that the
10	results are comparable between those two
11	data sources.
12	Generally we don't run into this
13	issue as much with the cost measures because
14	they tend to all be specified using admin
15	claims data so that tends to be a moot
16	point. But it is part of the kind of
17	framework for the criteria.
18	MR. AMIN: Ashlie, let me just
19	point out though while it's not necessarily
20	from a data source perspective, there are
21	the bar here is that if there are multiple
22	methods meaning other multiple risk

	Page 134
1	adjustment methodologies or multiple costing
2	approaches there that only one is specified
3	so that it can actually produce comparable
4	results for an individual provider.
5	If they're using one particular
6	measure we can't have the same measure
7	having both a standardized pricing approach
8	and an actual prices paid approach because
9	those two obviously wouldn't be comparable
10	even though they're using the same NQF
11	measure number.
12	So it does come up in other ways
13	in terms of episode groupers that we should
14	consider because we are looking for precise
15	specifications and not really looking for
16	potentially additional variation or
17	flexibility that are typically designed in
18	these types of products.
19	MS. WILBON: Thanks, Taroon,
20	that's a really important point.
21	The last kind of micro-criteria
22	if you will within the validity subcriteria

	Page 135
1	are around disparities. And that if there
2	are disparities in care that have been
3	identified for this particular topic area or
4	measure focus that the measure actually
5	allows for the identification of those
6	disparities through some mechanism,
7	stratification or what have you.
8	MR. AMIN: So just one other
9	point of clarification that I want to just
10	make here is that when we're talking about
11	reliability and validity testing we offer
12	the opportunity to do that at the data
13	element level or the performance measure
14	score level.
15	But when we talk about validity
16	testing here we're really it could be at
17	any one of those levels. And when we're
18	looking at testing that also includes
19	testing of the risk adjustment model.
20	So, those are two different
21	components that we would be looking at. And
22	again, that would potentially translate

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	Page 136
1	potentially translate to how we're looking
2	at testing of episode groupers. And so
3	we'll explore that in more detail later on
4	in the discussion.
5	MS. WILBON: Thanks. The third
6	criteria is around feasibility. And the
7	goal of this criteria has been to assess the
8	extent to which the required data elements
9	are readily available and can be captured
10	without undue burden and implemented for
11	performance measurement.
12	So, the subcriteria for this
13	major criterion focus around whether or not
14	the required data elements are routinely
15	generated through the delivery of care, that
16	the data elements are available in
17	electronic sources and that a data
18	collection strategy can be implemented
19	without undue burden.
20	And this criterion has also in
21	our resource use work tends to include an
22	assessment of any cost or financial burden

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to implement the measure. So any measures
that require some type of purchase of risk
adjustment software or licensing or anything
to be able to run the measure, that that is
taken into consideration in terms of the
evaluation process as well.
The fourth criterion is around
usability and use. And the goal of this
criterion is to assess the extent to which
potential audiences which encompass kind of
our stakeholder and membership councils, so
the consumers, purchasers, providers,
policymakers and others are using or could
use the performance results for both
accountability and performance improvement.
And the subcriteria are focused
around the developer explaining or
demonstrating how the measure is currently
used, or how they expect the measure will be
used. So how they plan for it to be used.
And a public reporting or accountability
application.

	Page 138
1	That the measure if it's
2	already in use we're asking them to show
3	data that demonstrates that there is some
4	type of improvement or, you know,
5	understanding of cost and resource
6	performance over time. And that any
7	benefits of the measure outweigh any
8	unintended consequences. So, asking them to
9	think about if there are any unintended
10	consequences of the measure that they've
11	thought those through and that weighing
12	those between the positives and the
13	negatives of the measure, that the benefits
14	outweigh those unintended consequences.
15	And then the last one which
16	seemed to come up already in some discussion
17	is around whether or not the measure can be
18	deconstructed to facilitate transparency and
19	understanding. So, based on provider or
20	clinician receiving a measure score, can he
21	or she go back into the measure and figure
22	out exactly what that score represents and

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	Page 139
1	what they're actually being measured on.
2	MR. AMIN: So Ashlie, before you
3	move on on this criteria I just want to
4	reiterate something that Kristine said and I
5	think will translate to multiple different
6	components over the next two days.
7	So, NQF's current criteria
8	requires essentially reliability and
9	validity for the measure to be used for both
10	accountability and performance improvement
11	applications. It does not draw distinctions
12	between accountability applications, meaning
13	between public reporting or payment
14	applications.
15	And so the idea here is that the
16	criteria should apply broadly for all
17	applications.
18	Now, we've had a lengthy
19	discussion around use and we will have
20	additional conversations around use as we go
21	through each of the modules. So if there is
22	a belief that depending on which

	Page 140
1	accountability application the grouper
2	potentially is intending to be used for that
3	if the criteria do need to be different that
4	needs to be really clearly laid out.
5	Because as current standard at
6	NQF there is no you use the same criteria
7	and think about it broadly for
8	accountability applications and performance
9	improvement. So, I just wanted to kind of
10	reiterate that.
11	And especially also this last
12	subcriteria around transparency and
13	understanding was also another key
14	subcriteria as we were looking at measures
15	that were a result of episode groupers in
16	our first evaluation of cost and resource
17	use measures. So again, that would be
18	another logical subcriteria that might
19	require more exploration as we move forward.
20	MS. WILBON: So, the last
21	criteria. Again, and this is one
22	criterion. And this is one that again we

	Page 141
1	generally only apply if the four previous
2	criteria have been met and if the measure or
3	measures that are under review have been
4	identified as being related or competing
5	with other measures under review or
6	currently in the portfolio of endorsed
7	measures.
8	And for resource use measures the
9	way that we've kind of conceptualized this,
10	taking into consideration that there are
11	different components to cost measures that
12	we may want to consider in this analysis of
13	related and competing, that we take into
14	consideration whether or not it's been a
15	per-episode or per capita measure, whether
16	or not they're applying the same types of
17	costing methodology, so actual prices paid
18	versus standardized prices, the types of
19	costs that are being measured, and the
20	actual population that's being addressed
21	within the measure.
22	So is it an all-population

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	Page 142
1	measure, total cost. Is it focused around a
2	specific disease condition like diabetes or
3	cardiovascular disease.
4	And a measure that we would call
5	competing would actually share all of these
6	same characteristics. And we have generally
7	done some analysis with the committee to
8	determine whether or not both measures are
9	needed, or is there some justification for
10	having both measures endorsed at the same
11	time considering they are similar in many
12	aspects.
13	We can have some discussion. I
14	think this issue has come up already I think
15	with Chris' question in the beginning about
16	whether or not we would want to potentially
17	endorse multiple groupers, or is there a
18	best in class if you will.
19	So with that we can kind of go
20	back to the questions that we're asking the
21	group to consider and have the co-chairs
22	take it away.

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1	MS. MARTIN ANDERSON: So I think
2	the thing that I'm struggling with in
3	reading through these criteria is that the
4	episode grouping is really, it's unit of
5	analysis. It's a building block for
6	measures.
7	And so it's a way of taking
8	different kinds of healthcare services and
9	putting them together into often clinically
10	meaningful groups.
11	But from that then you use that
12	to build measures. You might have a
13	disease-specific measure of provider
14	efficiency, or you might have a cost
15	measure, or a resource use measure.
16	So, this is all geared toward
17	individual measures and that's why I think
18	we're going to have to really change the
19	language in order to make it work for
20	evaluating what is really a building block
21	towards measurement.
22	MR. TOMPKINS: I have comment

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1	that's similar to that, namely that in a
2	sense an episode grouper is like a sausage
3	maker, or it's actually maybe a sausage
4	maker in reverse, right, because it takes
5	the scrambled and unscrambles.
6	And I could deliver you an
7	episode grouper and say, you know, if you
8	run this properly it will produce 600
9	different measures for you.
10	And then you could convene panels
11	around 600 panels if you want around each
12	
	measure and probably apply many of these
13	criteria to each one at a time. Is this
14	important? Is it important to measure
15	resource use for transplantation? Is it
16	important to measure resource use for Band-
17	aid placement? Some will be yes, some will
18	be no. So the importance question is, you
19	know, magnitude and so forth, or variation
20	issues.
21	And then reliability the same
22	way. Have I measured the transplantation

	Page 145
1	costs reliably so that you can repeat them,
2	and that they have fairly narrow confidence
3	intervals, for example. Again, that
4	applies.
5	Feasibility as well seems duck
6	soup here, especially with Ashlie's side
7	comment that these often just rely on
8	administrative data.
9	I think when the trip-up comes in
10	is in the validity and the usability.
11	Because if you were going to in my mental
12	thought experiment there of giving you a
13	grouper and saying you can evaluate 600
14	measures, the validity question comes in.
15	Because sometimes the groupers in that
16	sorting-out process, in that parsing-out
17	process are using presumably consistent
18	logic for doing so.
19	And therefore there's an
20	efficiency to you examining the logic by
21	which that is done which would cross the 600
22	measures to a large degree as opposed to

Page 146 1 each one at a time. But my short comment is that most 2 of these criteria apply because you're 3 looking at the end use, the measures 4 5 themselves, the reliability, the importance and even the validity. But it's nice to 6 have an engine or a grouper that 7 systematically gives you logic that you can 8 9 review in advance which gives you a head 10 start on the 600 measures that you would 11 otherwise be evaluating. MS. MARTIN ANDERSON: Since the 12 first two comments took us here I just want 13 to make sure we have just a little bit of 14 15 discussion around this topic of is there 16 value in evaluating a grouper as well as the 17 outputs from a grouper that might be around measures themselves. Or do you just focus 18 19 on the measures and by default you're looking at the grouper. 20 21 I see this as the reverse of the bundling -- I mean, the composite 22

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	Page 147
1	discussion, where originally all measures
2	needed to be endorsed and then a composite
3	could be endorsed.
4	And at first it was all the
5	measures inside the composite had to be also
6	endorsed.
7	So the question is if you have a
8	measure that's an episode-based measure does
9	the grouper itself also have to be endorsed
10	in order for the measure to be endorsed. So
11	there's a relationship here.
12	So I just want to hear your
13	thoughts on this concept of the grouper and
14	also of measures, and how it might impact
15	how we do our work this afternoon.
16	MR. LOISELLE: This is Jim
17	Loiselle. I struggle with the context. I
18	never thought of a grouper in the context of
19	a measure. Obviously it populates outputs
20	and the outputs are variable. So I think
21	the focus should be on the grouper itself.
22	Because you can create measures

	Page 148
1	that are valuable that are not otherwise
2	outputs of the grouper. It's whatever
3	analytical process, or payment, or clinical
4	process you add on top of it where measures
5	become specific. That's my struggle with
6	thinking of a grouper as a measure-based.
7	MS. MARTIN ANDERSON: Well no,
8	I'm not saying that, it's just that there
9	are current measures that are approved that
10	are actually episode-based.
11	MR. LOISELLE: Yes.
12	MS. MARTIN ANDERSON: Right?
13	Where you say, you know, there's total cost
14	of care over an episode. So the question is
15	do you agree that NQF should also look at
16	the grouper itself as something to be
17	endorsed, or are we looking at the outputs
18	that are used in specific ways for
19	endorsement.
20	MR. LOISELLE: That's I think a
21	whole topic of discussion and an afternoon
22	in and of itself, just going on the total

	Page 149
1	cost element. Cost is variable, and trying
2	to differentiate performance from a payment
3	perspective, or a clinical utilization, or
4	care management perspective, what cost you
5	use might be a different thing. It all
6	depends what you want to use the grouper
7	for.
8	Because we evaluate and look at
9	cost. A tertiary hospital is less expensive
10	than a primary inner city hospital attached
11	with a medical school. So trying to use
12	cost variations as a topic, that's not
13	really an output of the grouper, that's the
14	intelligence that you apply afterwards. The
15	groupers themselves just might create that
16	number but there's too much variation in
17	even the term I think in just saying total
18	cost.
19	MS. MARTIN ANDERSON: Even 30-day
20	mortality, that is an episode that has been
21	defined just for the purposes of calling
22	mortality at 30 days. So let's continue.

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	Page 150
1	MR. REDFEARN: My work has mostly
2	been focused on using episodes of care as a
3	foundation for provider cost efficiency
4	profiling.
5	And there's a certain amount of
6	variability when you do that across time.
7	When you repeat the measures of the
8	physicians. Physicians can change. They
9	can move around a little bit about how
10	efficient they look.
11	And I was curious about whether -
12	- ETGs has been our default tool. I was
13	curious about if you pull ETGs out, plug
14	something else in and run the rest of the
15	analysis in exactly the same way to see what
16	kind of results you get. And I've done
17	that. I did it using MEGs. I plugged MEGs
18	in.
19	And the interesting outcome for
20	my work is that essentially the results are
21	very similar. I'm exaggerating but it's
22	almost like I don't care how the groupers

	Page 151
1	carve things up. They carve them up into
2	groups that make some sense and I use them
3	for my analysis.
4	Now, it doesn't mean that they're
5	exactly the same. Things move around.
6	Doctors move around. But they don't move
7	around much more than they move around
8	across time when I use the ETGs. So, my
9	argument there is it's the measure, it's not
10	the grouper that you would want to really
11	focus on.
12	I really am struggling with the
13	idea of how you can evaluate a grouper. How
14	could you look at ETGs and MEGs and say
15	clinically I think one is better than the
16	other. It makes more sense. It's all very
17	specific to how you're using them and
18	whether you can justify them.
19	Because I know there's a lot of
20	really smart people that develop those two
21	models and they did it they ended up
22	doing it differently. And how can you say

	Page 152
1	that one is better than the other. It's
2	just how you end up using it.
3	DR. CACCHIONE: I think it's the
4	output that we're really looking here for.
5	I mean, I think that to go that far up the
6	chain, I mean I think people there are a
7	lot of different groupers that are out there
8	that work.
9	But we've had the same
10	experience. We've evaluated two different
11	grouper tools and have come up with very,
12	very similar outcomes with as best we can
13	tell different methodologies. So you can
14	arrive at the same thing that is valid and
15	has valid outputs. I don't know that we
16	need to go that far up the chain to evaluate
17	the individual tool. Jim?
18	MR. JONES: I agree and I do
19	think they produce similar results. But in
20	terms of looking at a grouper I think that
21	we should consider having certain criteria
22	that they must certify that they've done

Page 153 1 properly. An example of that is that when 2 they're normalizing your data, when they're 3 using their reference data sets that they 4 should not be allowed to market to a 5 6 Medicaid plan and allow that Medicaid plan, for example, to run the grouper based on a 7 commercial reference set, for example. 8 9 Those things I think should be disclosed. 10 Because I have run into that problem before 11 and I was guite shocked. DR. CACCHIONE: But that's not a 12 13 problem of the tool itself, that's the input 14 that was used to --15 MR. JONES: It's not the tool, it's just -- exactly. 16 17 DR. CACCHIONE: -- into the tool. So I think that is -- so I'm not sure it's 18 the grouper itself, but it's the inputs in, 19 20 the data inputs. Tom? 21 MR. JONES: More like rules of the road for groupers. 22

Page 154 1 MR. MACURDY: So I guess I want to indicate that I disagree with this. And 2 the reason why is I've looked at a lot of 3 grouper output. They don't give the same 4 5 answers. And the difficulty is if you're 6 using -- I'll use the specific example of 7 8 using this for payment purposes. There is going to be the provider, say the physician 9 10 who's going to ask why did I get stuck with that claim and you're going to have to have 11 an answer to that question. 12 And the challenge is with a lot 13 14 of the groupers, especially if you take a 15 Medicare population where they're very complex kinds of cases. 16 There's a lot of 17 comorbidities, there's a lot of competition for where the claim could be assigned. 18 And 19 if you have a rule the claim goes to one and 20 only one spot there's a back-end kind of logic that's kind of going on there which is 21 somewhat of a black box. 22

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1	Which I've spent a lot of time on
2	groupers and you can't understand. The
3	people who develop the grouper don't really
4	understand how those rules get applied and
5	why the claim went where it did.
6	So if you have a provider who got
7	stuck with a \$10,000 home health claim and
8	you can't explain to them why they got that
9	claim it may be an okay measure but it's
10	going to be a real challenge.
11	Because at some point the grouper
12	has to be actionable on the part of the
13	provider so they can make that correction.
14	If there's something in the back that nobody
15	really understands why it got assigned,
16	well, you've got your measure and that's
17	fine.
18	Depends on the level you're
19	looking at. If you're at a really high
20	level maybe it doesn't matter. But I can
21	tell you when you get down to the individual
22	level and you're actually docking somebody's

	Page 156
1	pay based on this you're going to have to
2	have a pretty clean explanation as to why.
3	MR. DE BRANTES: This is
4	Francois. I'm going to build exactly on
5	Tom's comments because whether you're using
6	it for pure payment purposes, or whether
7	you're using it for analytic performance
8	evaluation purposes you have to the
9	physicians are going to look at not just
10	which claims were assigned but whether or
11	not the condition or the episode that was
12	triggered was in their estimation a valid
13	episode.
14	So in other words, based on the
15	criteria that the episode grouper is using
16	to determine whether or not a patient has
17	essential hypertension, or hypolipidemia or
18	ischemic heart disease, or some other
19	conditions, or had one procedure versus
20	another procedure, is that even a valid
21	determination.
22	So in other words, does that

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1	actually match the clinical evidence of that
2	patient based on the physician's medical
3	records.
4	And if it doesn't, I mean if
5	there's no matching whatsoever then it's a
6	completely invalid output.
7	So, I think we're caught in a
8	dilemma because and in full disclosure I
9	had this conversation with NQF way over a
10	year ago when they started this process of
11	establishing criteria for measuring
12	efficiency.
13	And at one point we were looking
14	at whether or not we would bother applying
15	for into that process. And the answer at
16	the end was no because the language used to
17	determine these criterion have nothing to do
18	with a grouper.
19	And so I think it's the language
20	that has been developed and the evaluation
21	criterion used by NQF traditionally are for
22	measures.

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1	And here we're not talking about
2	a measure. We're talking about a grouper
3	which is a process to assemble claims into
4	logical units of inference, or as logical as
5	they can be. And then used for various
6	purposes as Mark and Steve and others have
7	mentioned.
8	And so if you're going to
9	evaluate the logic of that grouper to
10	determine whether or not it does have any
11	resemblance to the medical reality of the
12	patient it requires a different way of
13	looking and evaluating and establishing
14	criteria than I think NQF has done in the
15	past.
16	So, if you ignore the grouper
17	itself then you're asking people to submit
18	for potentially 300 measures or 500
19	measures. Or maybe they decide oh, I'm just
20	going to file for diabetes but how does that
21	even make any sense.
22	So I think we're and again,

	Page 159
1	this is like an 18-month now, or 24-month
2	discussion. And we need to resolve this
3	today. Because otherwise I don't even know
4	why we're on this call.
5	DR. CACCHIONE: Tom, I'm going to
6	come back to you. I want to ask a question,
7	then we'll go to Dave.
8	What do you consider the source
9	or the benchmark what do you consider the
10	source of truth when you compare grouper
11	tools to grouper tools?
12	And what do you consider, as you
13	have done the analytics on this what do you
14	consider the source of truth and what are
15	you establishing as the benchmark?
16	MR. MACURDY: I said you got
17	different results. I don't know the source
18	of truth.
19	I mean, ultimately what I
20	mean, I don't think I'm the best person to
21	judge on that sort of thing. Ultimately
22	what you need are the clinicians you're

Page 160 1 trying to provide information to and incentivize to provide better care as to 2 whether it's something that's understandable 3 to them and actionable and moves them in the 4 direction that whoever happens to be paying 5 them or supervising them wants them to go. 6 DR. CACCHIONE: 7 The problem is 8 that most of the providers are in an 9 information void. Being on the front line 10 they're in an information void. MR. MACURDY: But that's part of 11 the goal of the grouper is to give them 12 better information. And that is doable, 13 14 it's just right now the way the -- you know, 15 it's difficult. DR. CACCHIONE: Most of them 16 17 can't spell "episode" right now or understand it. 18 19 (Laughter) 20 MR. MACURDY: Well, if it's not 21 understandable to them you haven't been successful on doing it. It's going to be 22

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1	very difficult to make a payment modifier
2	based on that.
3	DR. CACCHIONE: David.
4	DR. MIRKIN: I may be getting
5	ahead of the discussion but Tom was talking
6	about attribution which is a very important
7	issue obviously.
8	But I'm just wondering given all
9	these experts around here is an attribution
10	rule, even a rule set, essential to the
11	definition of a essential part of an
12	episode grouper? Or is there so many ways
13	to slice and dice attribution is that an
14	entirely different topic?
15	MR. MACURDY: I don't think it's
16	a different topic. I mean, attribution,
17	first of all it can be sliced and diced
18	different ways.
19	The easiest way to see that is if
20	you take just take concretely, say, a
21	hospital admission. Well, depending on
22	which kind of provider group you're

	Page 162
1	evaluating, be it the physician, be it the
2	hospitalist, be it the anesthesiologist,
3	what's relevant for them in terms of grouper
4	may be different.
5	If it's provider-centric
6	attribution is really fundamental. If it's
7	patient-centric it's not so fundamental
8	because patient-centric is the patient is
9	looking and they may not care which
10	providers are giving them services, how that
11	sequence is put together.
12	But from a provider perspective I
13	think it's absolutely essential. But it's
14	also multiple ways. Is is completely.
15	For one set of providers it's one, for
16	another set of providers it's another. So
17	there's no uniqueness there.
18	MS. GARRETT: So, I'm just
19	building on what Francois said. I really
20	agree that we're talking about evaluating
21	building blocks, not a measure. And so I
22	think we're going to have to really change

Page 163 1 the criteria. And so it would just be helpful 2 to understand a little more of the context 3 of why the group is convened. Is it because 4 CMS is going to be required to bring their 5 publicly available measure through the NOF 6 endorsement process? Is that the reason? 7 And if so we have to figure out how to do 8 9 that, how to get ready for that. Or is that 10 still in question. And then are the commercial 11 grouper companies going to -- is Optum going 12 to bring ETGs forward for NQF endorsement. 13 14 I mean, what's their rationale for doing 15 that and would they even do it. So I have some questions about what are we doing here 16 17 and why. MS. MARTIN ANDERSON: 18 And this issue has been around for awhile. 19 Because 20 the day that measures that were based on 21 episodes start coming in for endorsement you're already dealing with, well, what do 22

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1	you do with the grouper and how do you
2	evaluate the underlying grouper. So I think
3	it's been around for awhile.
4	I think what we'll do because as
5	this panel was empaneled for, we're going to
6	go forward saying you actually can. For the
7	rest of this afternoon we're going to go
8	forward and say you actually can evaluate a
9	grouper. And we're going to try to figure
10	out how you do that. Even if it means
11	changing this criteria.
12	And just keep in mind a couple of
13	things. One is how useful is it if when you
14	define it everything passes. So everybody
15	who has a grouper brings it in, they're all
16	endorsed, we're in the same spot. You're
17	still then looking at the measures.
18	And that's okay, that can be an
19	outcome, but at least there's a vetting
20	process.
21	And doing that while also not
22	trying to shape the science through what

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	Page 165
1	we're doing. So I think we have a needle to
2	thread that I think will be hard. But I
3	think we should now just jump to saying
4	okay, we don't have to start with the NQF's
5	measure process. It was a place to look at,
6	to think about.
7	I think we've heard already that
8	there is at least some interest in the
9	components that might not look the same but
10	be similar around the scientific
11	acceptability on reliability and validity.
12	And then I think there's been a focus on
13	validity but both apply.
14	And then there also has been a
15	number of comments on the feasibility
16	elements and usability.
17	So, let's try to figure out
18	should we eliminate any of those categories.
19	Should we just say, hey you know what, I
20	can't get my head around importance, I can't
21	get my head around whatever.
22	And then say what else would we

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	Page 166
1	add. If we're going to do breakout groups
2	we have to decide what we're breaking out to
3	talk about. So, let's start with at least
4	what are these high-level categories that we
5	think are important if you're actually going
6	to endorse a grouper. Steve?
7	DR. BANDEIAN: Hi. I obviously
8	missed most of the discussion. My daughter
9	is on their way to the emergency room right
10	now with paroxysmal atrial tachycardia but I
11	can't do anything about it so I might as
12	well come back to the conversation.
13	(Laughter)
14	DR. BANDEIAN: I think she's
15	fine. The doctor said she was laughing and
16	taking pictures of herself with the cell
17	phone at the student health. And her mom is
18	in South Africa. My wife, her mom, is in
19	South Africa.
20	(Laughter)
21	DR. BANDEIAN: Anyway, so I
22	obviously missed most of this.

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1	The importance issue let me
2	just that to me seems to me to be kind of
3	an issue of use of NQF resources. Like, if
4	an illness affects a well, as long as
5	there are enough people to do statistics on
6	the illness and if somebody can do a useful
7	set of measures that are helpful to that
8	illness even if it's pretty rare in the
9	scheme of things I wouldn't know that that
10	means that it shouldn't be done.
11	So I don't quite understand the
12	purpose of importance other than
13	prioritization of NQF resources. Is that
14	really what the purpose of importance was?
15	MS. MARTIN ANDERSON: When we're
16	looking at individual measures it's really
17	is this important to measure. Does it have
18	value in being endorsed and worth the
19	resources.
20	I think the question is how does
21	that apply to one grouper system versus
22	another. Can you look at one and say is

	Page 168
1	this one important, is that one important.
2	Or are they already fundamentally so similar
3	in their
4	DR. BANDEIAN: Yes. I guess,
5	again, I missed almost all the discussion.
6	To me it does seem as though one should look
7	at the system to see how well the system
8	works.
9	There needs to be some checking
10	to make sure that the logic for individual
11	conditions is okay as well. That may be a
12	different level of scrutiny. But I could
13	easily imagine that in a comprehensive
14	system that addresses all conditions there
15	would be some conditions that wouldn't make
16	it onto anyone's top 100 list. Even there
17	though.
18	So you might think about some
19	alternative sort of lesser resource-
20	intensive way of being able to pass judgment
21	on you know, there's like probably, I
22	don't know, depending upon how you slice and

	Page 169
1	dice there could easily be one to two
2	thousand conditions in the entire universe.
3	MS. MARTIN ANDERSON: So let me
4	ask another parallel question here to help
5	get us focused again.
6	Is it possible or is it desirable
7	to endorse a grouper, or are you talking
8	about endorsing the episode construction for
9	some subset? So, is it do you evaluate
10	whether or not a grouper for AMI, or a
11	grouper for diabetes, are you evaluating
12	them all separately or could NQF steering
13	committees actually evaluate the whole
14	grouper itself? Can you create a list of
15	sample conditions or something that would
16	allow you to evaluate the entire grouper all
17	at once?
18	MR. DE BRANTES: This is
19	Francois. Just a couple of points.
20	So, on the importance you can
21	boil it down to potentially how much of
22	total spend does the grouper cover.

Page 170 1 Because if, you know, you could theoretically have someone go in and submit 2 for endorsement a grouper that only covers 3 two conditions, or one specific set of 4 5 procedures. That would be a very small 6 percentage of total spend and specify Medicaid, Medicare, commercial. 7 Versus a grouper to Steve's point 8 9 which is an entire system that covers 10 everything in which case obviously it has a 11 lot of importance because it's going to cover 80 percent, 90 percent of total cost 12 of care. 13 14 So, all the rest of the questions 15 become meaningless because if you're covering 80 percent of care of course you're 16 17 covering -- it's important. Then you've got lots of variation and so on and so forth. 18 19 So that might be a way to cut to 20 the chase at least from a -- is it 21 important? Yes, if it covers a lot of -- a significant percentage of total cost of care 22

	Page 171
1	it's important.
2	And then to your other question
3	about should NQF waste its time evaluating a
4	grouper for one condition or two conditions.
5	I mean, that's NQF's decision.
6	MS. MARTIN ANDERSON: Okay.
7	Mark.
8	DR. LEVINE: I again think that
9	we should bifurcate in the sense that if one
10	is looking at a grouper whose intent is to
11	inform upon payment, spending, financial,
12	population performance then, for instance,
13	looking at importance you'd look at
14	percentage of spend and what it is that
15	you're are you coming up with valid
16	measures that reflect your intent.
17	But if the intent of the grouper
18	is to inform upon practice and performance
19	then you might be able to look at importance
20	might be the amount of a physician's
21	practice that you're actually able to
22	address, et cetera. So again, separate

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1	criteria for separate use cases would seem
2	to be in order.
3	MS. SIMON: I would be concerned
4	about framing it in the context or
5	importance in the context of total spend
6	because children will lose out. And I think
7	that's pretty important to incorporate total
8	population. If you're going to improve
9	overall health.
10	MR. REDFEARN: Just a slightly
11	different take on that.
12	In the conversation I've had with
13	the 3M folks before they went into this
14	full-blown PFE the argument that they were
15	making is that the real episodes are
16	basically hospital-based episodes. It's an
17	admission plus things that surround that
18	admission and discharge.
19	And the explanation for that is
20	that's where the money is. That's where the
21	expensive care occurs and that's what you
22	should be focusing on.

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So it doesn't have to account for
80 or 90 percent of the total experience to
be important I think in that context.
MR. MACURDY: I wanted to address
the earlier question about whether you have
to evaluate the whole grouper or particular
components of the grouper. It depends on
the grouper.
And the best example there is if
you were to look at groupers like ETG, less
so MEG.
The difficulty there is when you
look at the particular outcome for one
measure there is this competition that's
taking place on the back end about where a
claim goes. So there you almost have to
understand what overall the grouper is doing
to be able to figure out why it did the
assignment it did.
Another and 3M was a good
example. If you take 3M, you could take
each individual one and they're modular so

Page 174 1 they're pretty well self-contained and you wouldn't really need to understand what was 2 happening with the other episodes to be able 3 to do that. So I think it really depends on 4 5 the grouper constructed. I would like to 6 DR. MIRKIN: agree with Mark that it really depends on 7 the use case and maybe expand that a little 8 9 bit that the use case would include 10 population. 11 So, for pediatrics the use case would be if we're going to evaluate the 12 13 quality of care in the pediatric population that's one use case. And I think Francois 14 15 would agree with that in terms of we might want to measure total cost of care for that 16 17 population in that setting. And I also agree that they're also different. 18 And then finally, I know it's not 19 20 directly related to this, but again in my 21 role as a software basically marketer or seller for MedInsight one of the things that 22

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	Page 175
1	happens is we produce so much information to
2	our clients is that they basically want to
3	winnow it down.
4	So I do think that there needs to
5	be some way of maybe prioritizing the actual
6	what's most important for a particular
7	use case. Which is different than
8	evaluating it for endorsement. I think
9	that's it sort of fits in that same
10	bucket.
11	MR. BODYCOMBE: I think I would
12	have to put myself along the lines of
13	Kristine's argument about I think there is
14	some sense in looking at that.
15	Episodes are kind of a commodity.
16	And they exist in a context. And when
17	you're evaluating a performance measure I
18	think you need to think about is it
19	important to look at this measure in the
20	context of an episode, or would it be just
21	as valid outside of that episode.
22	And as I think I was indicating

	Page 176
1	before, yes, it really depends on the
2	specific instance. You know, like every
3	episode grouper is different. They define
4	episodes somewhat differently.
5	It gets back to that use case.
6	When you get down at the micro level maybe
7	one's better than another, but that all gets
8	lost when you look at a global evaluation of
9	it.
10	MR. HOPKINS: So, Kristine,
11	you've asked the right and the very
12	difficult question. Can we mention
13	endorsing a grouper?
14	I don't know the answer to that.
15	It's difficult to see how one would go about
16	that.
17	If one did I think you'd reach
18	the conclusion that most of the groupers
19	that are widely used meet these criteria.
20	And I sure can't imagine anybody
21	trying to answer which is the best in class.
22	Some are probably better at doing some

Page 177 1 things and some at others. By the way, the ones that I'm 2 familiar with have all been put together 3 with very solid clinical expert panels. 4 There were a bunch of clinicians that 5 advised these folks on how to do the 6 grouping and all of that. 7 8 And yet they come out somewhat differently. So, it's hard to imagine that 9 10 one could endorse groupers. On the other hand, you have to 11 consider the implications of not endorsing a 12 grouper. Which is what we saw in one of the 13 14 recent Cost and Resource Use Steering Committees where they were grappling with a 15 16 specific use and very specific to a 17 condition as I remember or procedure. 18 And are we going to have expert 19 advisory committees for NQF go through this 20 exercise every time? Of deconstructing the 21 episode that's under consideration and rehashing the same issues. 22

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1	And by the way, while I have the
2	floor I just want to note that a couple of
3	times we've sort of passed through some
4	mention of actual versus standardized
5	pricing. I hope we can come back and have a
6	discussion of that as a property of actually
7	a grouper but also the use of groupers.
8	Because I don't want to see what
9	went on in that steering committee again
10	which is the whole discussion about what's
11	right, is actual versus standard,
12	standardized. And no, you shouldn't use
13	actual pricing because of X, Y and Z. Let's
14	see if we can at least resolve that one
15	here.
16	MS. MARTIN ANDERSON: I think two
17	reasons we passed by it. And we'll see if
18	either one of them changes. Because I did
19	hear it.
20	One is it's getting into a
21	detail. We have to figure out how it's
22	going to fit in the framework. So is that

	Page 179
1	going to be something that gets into the
2	scientific acceptability? Or is it
3	something where the science differs and you
4	just want transparency? I think we're just
5	going to have to deal with that. There's
6	lots of issues like that. Should a claim go
7	in one episode versus many.
8	Those are kinds of examples of
9	things that are the detail of constructing a
10	grouper and using a grouper. And we just
11	have to decide if they have any place in how
12	you evaluate groupers given that our
13	objective is not to tell someone what they
14	have to do to get to a grouper.
15	I know the couple of times that
16	we've kind of gone down that route I think
17	we've regretted that from a point of view
18	outside of episodes.
19	DR. BANDEIAN: I'm still having
20	trouble with and I'm sorry, maybe the
21	discussion has moved on. But I'm still
22	having trouble with the issue of importance.

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And to me there are, you know,
this is a great big country. There are all
sorts of healthcare programs, and there are
all sorts of users who may have different
priorities than national, you know, the
Medicare program, what have you.
So, to me the only issue with
importance is is it worthwhile NQF spending
its time on the subject given that you have
a limited amount of time.
So it's kind of like the Supreme
Court deciding not to issue certiorari to
consider an appeal.
And so I could see that you might
say well, you know, it may well be
worthwhile but we can't look at it.
Now, having said that, to me on
the other point which is I think you do need
to make sure that the methodology in the
grouper system as a whole is sound. And so
I think the system does need to be
evaluated.

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	Page 181
1	And then it would seem to me at
2	least for those conditions which are quote
3	unquote "very important" then one would need
4	to make sure that the logic for, for
5	example, coronary disease or heart failure
6	was sound and that you would look at some
7	outputs from the system relative to coronary
8	disease or heart failure and convince
9	yourself that when this grouper is saying
10	that somebody has a high cost for heart
11	failure or coronary disease that that is a
12	valid conclusion and that the user can act
13	upon that conclusion.
14	With regard again to these and
15	Tom is exactly right that there is
16	competition for the assignment in the
17	background. And so that's again part of the
18	reason why you need to look at the system as
19	a whole. But it also might be for these
20	things that are, quote, "less important"
21	maybe there would be a less resource-
22	intensive way of at least saying if they've

	Page 182
1	done XYZ in developing their logic for these
2	500 lesser conditions then it's probably
3	good enough and we'll sort of provisionally
4	or kind of give it a 50 percent endorsement
5	as opposed to the intense review of the
6	critical I'm being a little, you know, I
7	don't know the right language here.
8	But I'm saying for the things
9	that are really, really, really important,
10	dollars or lives, I think you need to
11	actually be convinced that the system is
12	functioning properly.
13	For the other stuff, well, it may
14	be very important to the patients who have
15	those conditions, et cetera, et cetera. But
16	given that you have limited resources you
17	may need to come up with a sort of less
18	resource-intensive way of saying in general
19	it looks okay and maybe eventually we'll be
20	able to get around to looking at the
21	specific details.
22	MS. MARTIN ANDERSON: So, we are

Page 183 1 a little over time. Thank you, Steve. We're going to start talking a 2 bit now about the key modules. 3 I just want to ask you guys is it something you really 4 5 feel like you need to get out now? Because we have a whole -- we'll be in deep on this 6 for the rest of the day. Okay. 7 Marjorie? You haven't said much 8 9 so go ahead. 10 DR. KING: I just wanted to get in the point that as a clinician and as 11 someone who has submitted a measure for 12 endorsement, it's been endorsed and re-13 endorsed, et cetera, I understand where 14 15 you're coming from with this. 16 But you may want to think about 17 that the importance and the scientific applicability are not the pass-go steps for 18 19 this particular project. 20 That the pass-go steps really are 21 is it understandable, is it valid, is it reliable. And they may want to go up to the 22

	Page 184
1	top.
2	Because this importance thing is
3	one paragraph and you're done for this.
4	MS. MARTIN ANDERSON: So yes,
5	we've got that. I think for now we'll leave
6	it in because there was some debate about
7	it, but does not mean it will be in any
8	way what's done for measures just be adapted
9	here. So, Taroon?
10	MR. AMIN: Okay, great, Kristine.
11	So, again, so for context where we're going
12	now is that we wanted to introduce the
13	criteria, what we've been using.
14	It doesn't you know, that it's
15	a starting point and we'll continue to have
16	this discussion as we talk through each of
17	the modules both today and tomorrow. So
18	we'll come back to this to make sure that
19	we're all in alignment.
20	And so what we're really talking
21	about now is that when we're talking about
22	the scientific acceptability of the grouper

	Page 185
1	and the grouper measures that come out of
2	the grouper we wanted to start with a straw
3	person of the key elements of the grouper.
4	And these are by no means
5	intended to be sequential, first and
6	importantly, nor is it intended to be a
7	steady state meaning that these are all
8	adjustable.
9	So the questions that we want you
10	to consider as we go through this section
11	are do these modules reflect the major
12	elements of episode groupers. Let's just
13	call it episode groupers, not construction
14	but episode groupers.
15	And again, we want to have the
16	most diverse perspective around that, around
17	every type of episode grouper that's out
18	there, ETG, MEGs, the PROMETHEUS product,
19	the Medicare grouper.
20	So do these modules reflect the
21	major elements? Are there elements missing?
22	And secondly, we want to look at

Page 186 1 the components within the modules and we want to make sure that that association is 2 appropriate, or at least that we can live 3 with the classification system that we've 4 5 developed. Again, for context what we want 6 to be able to do after this is take whatever 7 8 key modules we come out with. You know, 9 let's assume that we're starting with 10 construction, clinical and adjustments for comparability, and that we'll break out into 11 groups and each group will be responsible 12 for each one of these modules. 13 14 They will be evaluating the best 15 practices -- sorry, that's not the right term -- the key principles that one should 16 17 keep in mind for each of the modules and the 18 components. 19 Also, think about what use cases 20 may do to the specification. If there is 21 some guidance related to how the use might change the construction of the module. 22

	Page 187
1	And the relevant criteria for
2	each of the modules. So those are the key
3	things that we'll be looking at this
4	afternoon.
5	So, what I want to present to you
6	now is just this straw person for your
7	reaction. And the key takeaway before we
8	break for public comment and lunch and where
9	we want to get to is ensuring that we're in
10	general agreement around the construction of
11	these modules and the components within the
12	modules.
13	So let's get started with
14	construction logic. Although it probably
15	would have been easier to start with
16	clinical logic now that I think about it.
17	Go ahead.
18	DR. BANDEIAN: Why I'm just
19	again curious why do we want to do this?
20	Why do we want to identify the modules?
21	MR. AMIN: So, the way that we're
22	the reason why I wanted to set it up this

	Page 188
1	way is because we still think that so,
2	the purpose of NQF endorsement, let's just
3	take it all the way back, is that we want to
4	have some standardized specifications for
5	national comparison.
6	And so if you're using this
7	episode grouper we want the straw person
8	we're working from here is that these
9	modules represent the specification of an
10	episode grouper system. That is where we're
11	starting.
12	Now, if that if others
13	disagree with this setup, that this is not
14	really the specification of what an episode
15	grouper contains we can have that
16	discussion. But maybe if I can just start
17	with where we start here and then we can
18	disagree if this is not an appropriate
19	approach.
20	DR. BANDEIAN: I'm sorry to press
21	the point but I'll
22	MR. AMIN: Go ahead, please.

Page 189
DR. BANDEIAN: one more time.
So, for example, missing data. Why is that
there? Well, presumably it's there because
it somehow relates to perhaps validity, or
maybe to feasibility or some such.
So, and why are complementary
services here? Complementary services I
think, if I understand what that means and I
think I do understand what it means would be
like anesthesia. And so here a person gets
surgery. Now, how are we going to put the
anesthesia with the surgical episode
perhaps. Maybe that's what's intended or
not.
MR. AMIN: Perhaps, yes.
DR. BANDEIAN: Again though that
strikes me as a validity issue. Because if
the anesthesiologist puts on his claims or
her claims my mom is an anesthesiologist
you know, COPD because that's what he or
she is most concerned about as a risk factor
for the patient, but the patient is actually

	Page 190
1	undergoing cardiac surgery it should
2	probably go into the cardiac surgery episode
3	as opposed to the COPD episode.
4	But that again is sort of an
5	issue of validity of the construct.
6	So it seems to me that these are
7	all things that are in grouper systems as a
8	means to an end.
9	And I think there really are two
10	ends. And number one is validity and number
11	two is actionability of the outputs.
12	And so to me I would first try to
13	flesh out those concepts. Because maybe
14	there are different ways of accomplishing
15	the goals of validity and actionability, and
16	not necessarily these specific components.
17	MS. WILBON: Right. So let me
18	just try to give you a little context on
19	kind of where our starting point framework
20	is for doing kind of evaluation of measure
21	work.
22	Generally the way we've

	Page 191
1	structured our evaluation of measures on the
2	resource use side, we're starting with
3	quality and then kind of moving into
4	resource use, is identifying what
5	information do we need from the developer in
6	order to (a) understand how the measure
7	works.
8	Which these components
9	essentially represent if a developer was to
10	submit a grouper to us, for example, we
11	would want to know how they've handled these
12	different things, and explain and describe
13	their rationale for why they decided to do
14	it that way to make sure that it aligns with
15	the intent, that it aligns with the intended
16	use that is transparent.
17	So without having this type of
18	information that you can't evaluate it
19	without kind of understanding how these
20	different components work.
21	And similarly on our quality side
22	we essentially asked for the developer to

	Page 192
1	submit specifications on the measure. And
2	the criteria are applied in context of what
3	has been submitted by the developer.
4	So we may find that these
5	different components, that the validity
6	criteria, whatever we decide those are, need
7	to be applied to these different elements in
8	order to determine whether or not the
9	approach that's been specified is valid.
10	So, these are really kind of to
11	help us understand (a) what types of
12	information we would need to understand how
13	the construction of the grouper has been
14	proposed in order to give an evaluator an
15	idea of what we're looking at. So that's
16	kind of the context that we're coming from.
17	And the criteria piece will come
18	as we kind of identify what those are and we
19	figure out how we would actually determine
20	whether or not it's appropriate.
21	DR. BANDEIAN: Okay. I'll just
22	try one more. See to me, I heard what you

Page 193 1 said, but to me what I would suggest is an alternative. But I understand you're pretty 2 far down this road. 3 Is first to have a discussion of 4 what the threats to validity are. 5 Identify the threats to validity. And so, and then -6 - as opposed to saying let's have this 7 8 component, identify what is going to put validity at risk. And have a bulleted list 9 10 of these things. And then you would ask the developer what are you doing. 11 So rather than calling it a 12 module I would say to the developer what are 13 14 you doing to deal with complementary 15 services. Not necessarily a module, but just the question -- or maybe I'm now 16 17 getting tied into semantics. DR. CACCHIONE: There's a little 18 semantics here. I think that -- David, did 19 20 you have a comment? I just -- we're 21 MR. REDFEARN: going to split up in groups and I guess 22

	Page 194
1	mechanically I'm concerned about that
2	process.
3	I think we have a very wide
4	spread of opinion here and I am concerned
5	about chopping us into pieces so that we are
6	not exposed to that wide range of
7	experience. That's just mechanically an
8	issue that I'm a little concerned about.
9	Especially since we're chopping
10	it into pieces that the group has widely
11	divergent opinions on whether that's the
12	right way to do it.
13	MR. AMIN: So, I mean again, we
14	have a tall order in the next two days. So,
15	part of this is to achieve a little bit of
16	efficiency.
17	However, this discussion right
18	now and the discussion at the end of the
19	breakouts is to bring some of these pieces
20	together and to make sure that we have that
21	diversity of opinion across the various
22	different groups.

Page 195 1 We're open to making some changes here, but we're also trying to make sure 2 3 that we're --I think we ought 4 DR. CACCHIONE: 5 to just keep with the program the way it is. I think we'll have a rich discussion 6 afterward. Because I think there will be 7 some efficiencies gained by being in 8 9 breakout groups. 10 And so as much as, David, I hear you and respect that, I think that there is 11 some efficiency in breaking out and them 12 13 reassembling to do a debrief. 14 MS. MARTIN ANDERSON: I think one 15 other thing we want to remind everyone is 16 we're just, we're testing this. So this is 17 one bite at an apple that we have to eat over a couple of months. 18 19 So, it may not work. We may find 20 that this isn't the right set of issues to 21 discuss that the NQF staff has laid out for 22 us.

	Page 196
1	But I think some of the right
2	issues are at least in here. And then we
3	can add others that we need to put together.
4	I do think there is a lot of
5	diversity of experience in the room. And so
6	we'll I guess the one risk that we run is
7	that we'll get back together and we'll have
8	to rehash each section.
9	But I think in that sense if
10	that's the reality that is going to have to
11	be the reality. We have to hear all
12	viewpoints and see how we can advance.
13	I actually don't know how we're
14	assigned, so. Are we choosing ourselves or
15	are we assigned?
16	MR. DE BRANTES: Can I make a
17	couple of comments? This is Francois. Can
18	I just make a couple of comments?
19	MS. MARTIN ANDERSON: Yes, go
20	ahead.
21	MR. DE BRANTES: Okay. So, on
22	the construction logic I felt that there

	Page 197
1	were a few issues that were blended together
2	that might best be kept separate.
3	So, if you because as you look
4	at both you almost have to look at
5	construction logic module and the clinical
6	logic module and the components that you
7	would put in there together.
8	So, the clinical logic has as I
9	read it mostly issues around the rules to
10	trigger episodes and close them and so on
11	and so forth.
12	But then in the construction
13	logic you also put clinical hierarchies. So
14	the methods used to define the hierarchy of
15	codes and condition groups.
16	And it seems to me that that's an
17	inherent part of the clinical logic.
18	Because if you're going to figure out how to
19	trigger an episode and you're blending in
20	some kind of clinical hierarchy in your
21	definition of codes that's going to impact
22	inherently how the grouper works to trigger

Page 198 1 an episode. So I thought that was kind of putting something there that belonged in the 2 other one. 3 And the construction logic to an 4 extent as I read through this seems to be 5 dealing mostly with what decisions are made 6 to assign services to different episodes 7 8 which is a very complex and important issue to discuss. 9 10 I'm not sure I would blend that with the attribution. Because the 11 attribution here as I read it is really 12 about attributing how claims are assigned to 13 14 responsible entities. Usually claims are not assigned 15 to responsible entities because the claims 16 17 emanate from an entity. It's the episode that ends up by being assigned to an entity. 18 19 So (a) let's be clear about what 20 you're actually asking here. And second, if it is about the 21 assignment of episodes to providers that's a 22

	Page 199
1	completely separate issue from the
2	construction logic and the clinical logic.
3	And we had a little bit of
4	discussion earlier today. It deserves a
5	separate conversation. And blending it in
6	with the construction logic is going to
7	not going to be particularly helpful.
8	MR. AMIN: So, if it's okay with
9	the chairs maybe I can just walk through
10	these three modules really quickly, just
11	talk about what's in them, and then we can
12	open it up to see.
13	That is exactly the type of
14	feedback we're looking for, Francois. And
15	we can decide what to do with attribution.
16	We can maybe have a separate group to
17	discuss it, or we can figure that out.
18	But let me just make sure that
19	we're all on the same page. I don't want to
20	assume anything here.
21	So, the construction logic
22	essentially is the methods of assigning

	Page 200
1	claims beyond that which is associated with
2	the clinical logic.
3	So you can think about the
4	clinical logic as essentially the individual
5	episode, and then the construction logic is
6	essentially how you're dealing with episodes
7	and how they relate to one another. So,
8	hierarchies, concurrence of clinical events,
9	things of that nature.
10	There is some components here
11	that may not be directly related to that
12	topic around missing data, how missing data
13	is handled in the system.
14	And then essentially what are the
15	resource use service categories that are
16	built into the episode grouper, meaning
17	resource use service category would include
18	sort of durable medical equipment, or
19	pharmacy claims, things of that nature.
20	What are the categories that these services
21	are assigned to.
22	And attribution would be

	Page 201
1	essentially I think the intent of this
2	was to describe what Francois is describing
3	which is how the episode essentially is
4	attributed to an entity.
5	The clinical logic on the next
6	slide is essentially the definition of how
7	the individual episode is constructed,
8	meaning the trigger and end mechanisms and
9	potentially interactions of comorbidities
10	and how that is handled in the system.
11	And then finally, adjustments for
12	comparability includes inclusion and
13	exclusion criteria broadly, meaning the
14	claim line or other data quality exclusions,
15	high-dollar claims, Winsorization, any other
16	approach that's included there outside of
17	the trigger and end mechanisms.
18	Your risk adjustment methodology,
19	your stratification approach, if any, the
20	costing method which David was referring to
21	before around actual versus standardized
22	pricing approaches, and then the scoring

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	Page 202
1	methodology of how you come up with the
2	whether you're using an O/E ratio, observed
3	to expected and how one could interpret
4	that.
5	DR. CACCHIONE: There seems to be
6	a lot of overlap in these. I mean, these
7	are sort of arbitrary, the buckets.
8	MR. AMIN: Absolutely.
9	DR. CACCHIONE: Because I look at
10	clinical severity levels versus
11	stratification versus risk adjustment. And
12	I think that some of the uncomfortable I
13	just have sort of because it just doesn't
14	it's not clean.
15	MR. AMIN: Okay.
16	DR. CACCHIONE: And I'm not sure
17	that I have a solution for you. Just it
18	doesn't feel quite right looking at these
19	because there is a lot of overlap.
20	David, you have some comments?
21	DR. MIRKIN: I was just going to
22	say what you just said pretty much.

	Page 203
1	(Laughter)
2	DR. MIRKIN: Other than maybe
3	one thing that helped me was to get rid of
4	the modules and get rid of the titles for
5	the modules and just say there's a bunch of
6	topics that in order to get through them
7	they're going to have to divide the group up
8	to attack those topics.
9	And maybe as we discuss
10	individual topics we may say this is a total
11	overlap. Or maybe, I don't know if you want
12	to spend the time going through some of that
13	now? Because I do agree there's a lot of
14	overlap.
15	And when you actually look at
16	those individuals who are actually building
17	episode groupers these are all part of one,
18	you know, one thought process. There's one
19	logical process that they go through. So,
20	anyway.
21	MS. MARTIN ANDERSON: We'll take
22	proposals. We've got a half hour to figure

	Page 204
1	out what we're going to do after lunch. So
2	if there are alternate proposals let's get
3	them out.
4	DR. CACCHIONE: So, do we want to
5	hold to this sort of breakdown of the three
6	modules? Or do we want to think about
7	things differently and break it down
8	differently? Mark?
9	DR. LEVINE: There's an interface
10	between the grouper and the user of the
11	grouper that is murky in my mind.
12	For instance, one talks about
13	attribution. That will depend upon what the
14	user is intending to do with the underlying
15	technology that is able to group claims in
16	an appropriate way.
17	And so if we're really going to
18	be looking at what are the criteria for a
19	grouper we also need to discuss when does
20	the responsibility of the grouping and we
21	pass it over to the user to be able to pick
22	up at this point in time and apply it to a

Page 205 1 given use case. And that's within the context of 2 these broad use cases of a patient-centric 3 4 approach versus a provider-centric approach which I think is a useful bifurcation. 5 DR. CACCHIONE: Is that a 6 bifurcation that we ought to think about in 7 terms of the breakouts? Thinking about the 8 9 use of these as a patient. And I think, 10 Tom, you were the first one to -- but breaking it on that -- that's the breakout? 11 Is it around patient-centric versus 12 provider-centric? 13 14 And then addressing all of these 15 issues. David? 16 MR. HOPKINS: Sort of addressing 17 the same issue. I think there's some logic 18 to having the breakouts. It matters less to 19 me what the labeling is of construction versus clinical logic than that the bullets 20 21 underneath are meaningful. So we can have discussions of those. 22

	Page 206
1	But I've heard suggestions that
2	there's two big bullets here that really
3	ought to be discussed by all of us. So one
4	is attribution and the other is what I guess
5	is referred to as costing method. Those are
6	big topics and I don't think they should be
7	limited to breakouts.
8	MR. MACURDY: I just wanted to
9	note that I mean, obviously, I have no
10	objections to discussing how to rearrange
11	these. But I assume that when we're all
12	done it's not going to be super satisfactory
13	to everyone already.
14	And the fact that there's overlap
15	here I would have thought people would be
16	happy with because everybody wanted to have
17	one meeting to start with. The fact that
18	there's overlap is kind of fine.
19	I mean, no matter what if I
20	did mine, people would object. You do
21	yours, it seems like it's fine.
22	I think maybe underneath if

	Page 207
1	there's maybe following up with David, if
2	you want to have like attribution across
3	many maybe we can do that, something of that
4	nature so that we can get more discussion
5	and have the breakouts and then people can
6	share their ideas when they get back.
7	But I would have thought trying
8	to reorganize them is going to be a lot of
9	time for something about where we're going
10	to be.
11	DR. CACCHIONE: To staff, I mean,
12	other than the fact that these you had to
13	draw lines somewhere. That's great. I
14	mean, is there going to be enough with
15	all the overlap you guys will feel
16	comfortable with synthesizing this into some
17	sort of logical rule around these different
18	modules?
19	MR. AMIN: So, these, just for
20	context these modules are reflected in terms
21	of the specifications that we get for cost
22	and resource use measures already.

Page 208 1 And we recognize that there is some overlap, again, specifically around how 2 we handle the severity levels and the 3 comorbidity interactions. I think that's 4 what's causing a lot of -- and the clinical 5 hierarchies which is what's causing some 6 7 concern. 8 But part of what we're trying to get from this is which of these components 9 10 can we sort of eliminate or combine. And so 11 if we could just, you know, if we go through the discussion it will become very natural 12 to us which ones to take away. 13 14 So in summary, I feel pretty comfortable that we could probably get that 15 information from the work groups. 16 17 MS. WILBON: I think from a broader perspective it would be useful to 18 19 know whether or not there are things that 20 are glaringly missing. If it's an issue that there's 21 overlap like Taroon I'm less concerned about 22

	Page 209
1	that, as opposed to making sure that we
2	captured everything that potentially we
3	might want to evaluate if we were to look at
4	a grouper or individual episodes within a
5	grouper.
6	So, if we could kind of maybe,
7	like David suggested kind of take a step
8	back, try not to look at the labels that
9	we've given these different buckets and kind
10	of look within the buckets and determine
11	whether or not there's anything here that is
12	or anything that's missing.
13	Again, I think the overlap is
14	something that we can address as we kind of
15	synthesize the information and hear your
16	discussion. It'll give us an idea of how we
17	might actually frame the criteria.
18	Because the criteria have to be
19	based on something. It has to be based on
20	either the components that we're asking for
21	within the grouper, or things that we think
22	represent what a grouper is.

	Page 210
1	So, I think I'm still struggling
2	in understanding, you know, getting some
3	consensus from the group on where you are
4	with what we think actually consists of the
5	grouper. So, I don't know if that helps
6	anyone.
7	MR. MCLEAN: So, one, I start off
8	by saying I'm okay with doing it this way if
9	you want to do it that way.
10	I think where I'm struggling
11	though, where I think most people is
12	struggling is when I step back for a program
13	for BDC and select a grouper that I want to
14	use for this evaluation I don't look at it
15	this way.
16	I look at it in a holistic form
17	of what I want and what my use case is, what
18	my purpose is. If I'm looking at it from a
19	provider evaluation, or I'm looking at it
20	from a patient-centric evaluation.
21	And then I look at for each
22	component in a holistic form. I don't look

	Page 211
1	at it in parsing it out.
2	And so it would be easier for
3	this group to take a step back and say well,
4	this is your user case. Now, what
5	components need to go from your perspective
6	into that grouper?
7	So if we want to make a change
8	that would be my suggestion. But otherwise
9	I would just do it the way it's set up.
10	MS. HOBART: I had a comment and
11	a question. My comment was basically the
12	same, that I think if you're a health plan
13	or something else you're applying the whole
14	package.
15	So you want it to have certain
16	characteristics, that it's easy to explain,
17	it's consistent over time and other things,
18	that it's going to be holistic, not so much
19	individual components as how they come
20	together. So at some point I think we need
21	to put that openly.
22	My question is when we're talking

	Page 212
1	about the provider-centric versus patient-
2	centric whether that's the organizing
3	principle of the logic as to whether it's
4	tagged to the person versus the provider, or
5	it's the use case as to who's taking the
6	results and using it. I just wasn't clear.
7	DR. CACCHIONE: So I guess one of
8	the questions and I'm going to answer a
9	question with a question and get consensus
10	from the group.
11	Do you think that within each of
12	these modules that we should is it
13	important to think about a construct that
14	would divide this into a patient-centric and
15	a provider-centric within each of the
16	modules? And to see if within each of these
17	modules there is a separation about these
18	issues?
19	Or is there just enough of an
20	overlap that it shouldn't be that we
21	should just sort of go generically and look
22	at these modules?

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	Page 213
1	Because in the absence we are
2	talking here, in the absence of any concrete
3	proposal we're going to stick with what
4	staff has put together for our discussion
5	purposes simply because we'll sit here all
6	day and try to figure out how to break it
7	up.
8	So, I would just say we'll stick
9	with what staff proposed. And I just offer
10	that up as a potential way to sort of take
11	it a different route within each of those
12	modules.
13	MR. MCLEAN: You guys put it
14	together. I think at the end of the day,
15	like someone said earlier no one's going to
16	be satisfied with either way. Let's just go
17	with the way you guys kind of have set it
18	up. I think we'll get it done either way.
19	MR. NAESSENS: It's always good
20	to think about examples, and I think those
21	two examples of the patient perspective or a
22	provider perspective would help us think of

	Page 214
1	more of the issues that will come out in
2	each one.
3	DR. CACCHIONE: Whoever the leads
4	are of the staff maybe they can at least
5	direct a discussion in that way.
6	MR. HOPKINS: Can someone help me
7	understand better what that's provider
8	perspective versus patient perspective? I'm
9	not sure.
10	MS. MARTIN ANDERSON: I think
11	what we just want to do is say would you
12	evaluate a grouper differently in whatever
13	you're discussing if you were taking a
14	perspective of a provider use case, and
15	there were some examples of those, or of a
16	patient-centered use case, and there were
17	some examples of those.
18	Because I think we're getting at
19	the question of does the actual evaluation
20	need to be divided according to the use.
21	And I think we can only take that up at a
22	detailed level. And so we're saying

	Page 215
1	consider that in each of your subgroups,
2	whether or not you would be stating what's
3	important to evaluate differently had you
4	had one or the other use case in mind. And
5	that way we can bring that back into the
6	dialogue.
7	MR. HOPKINS: So what's the
8	patient-focused use case? I'm just not
9	MS. MARTIN ANDERSON: Well, I'll
10	give you the I take all these notes. Or
11	actually, Mark said payment versus
12	performance. You use those. And Tom used
13	patient-focused episodes versus provider-
14	focused episodes.
15	So, whereas under performance a
16	provider-centric view of looking at, say,
17	resource use and whatever outcome based on a
18	provider. Or under payment where it might
19	be more focused on, you know, you're paying
20	at a patient level so it's more patient-
21	centered, or population-centered groups of
22	patients. So that was part of your Mark,

	Page 216
1	that was your summary of a proposal?
2	DR. LEVINE: Yes. Let's look at
3	it in terms of patients with diabetes. A
4	patient-centric approach would be looking at
5	diabetes over a period of time and it would
6	consider nephropathy and retinopathy and all
7	of the different kinds of complications.
8	All of those can apply to a patient.
9	Whereas a provider, a particular
10	physician might be a nephrologist, or he
11	might be an ophthalmologist, or something
12	like that who would be looking at only one
13	part of that whole continuum.
14	So a patient-centric is looking
15	at a continuum of care whereas a provider-
16	centric is looking at it within the
17	provider's context.
18	MS. HOBART: So I think this goes
19	back to my question. I think we've actually
20	thrown two different concepts out there.
21	Because I think one of the use
22	cases was around transparency to the member

	Page 217
1	or patient in terms of what their overall
2	cost liability would be. Which that's why
3	I'm saying that's saying it's just from the
4	perspective that you're the user and that's
5	different than a provider wanting to know
6	his or her efficiency.
7	But then to say if your cut for a
8	provider by a population clinical cut versus
9	maybe their practice cut it's a different
10	thing.
11	So that's why I was asking are we
12	talking about the logic of the attribution,
13	or are we talking about who's using the
14	information? And if we get some more into
15	the member liability question. And I think
16	they're two different things.
17	DR. CACCHIONE: So we're going to
18	take I think that we've sort of come to a
19	closure on this. At least we have a roadmap
20	for the breakouts.
21	And I don't know, are there more
22	that you feel like you need to cover?

Page 218 1 Because we're sort of -- I think we've at least come to a consensus as much as the 2 3 group is going to come to consensus on how we're going to discuss this, how we're going 4 to break out the discussions. 5 6 Is there more you need to cover from the staff perspective? 7 MS. WILBON: I think --8 9 DR. CACCHIONE: Because we'd like 10 to spend -- we'd like to spend some time on 11 this cost issue and this attribution issue which are sort of in a lot of people's -- in 12 13 the forefront of a lot of people's thoughts. I would say let's 14 MS. WILBON: 15 I think we're still a little bit move on. 16 unsure where the group is going and how -- I 17 think we're just going to --MS. MARTIN ANDERSON: 18 We're going 19 to go with your design. 20 MS. WILBON: Okay. Okay. 21 MS. MARTIN ANDERSON: And see where it takes us. We are organic. 22

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	Page 219
1	Was there something you needed to
2	add? I didn't want to cut you off.
3	MR. NAESSENS: No, I was just
4	going to give another example from our
5	practice. It's more or less separating off
6	the referral patients from the community or
7	population-based. It's a very different
8	focus and a very different thinking about
9	the groups.
10	MS. MARTIN ANDERSON: Thank you.
11	Okay. So you want to go to attribution or
12	pricing?
13	DR. CACCHIONE: David, do you
14	want to start us off on cost issue? Because
15	this was something that
16	MR. HOPKINS: So, I'm stretching
17	this memory for this discussion that took
18	place at a steering committee. And it was a
19	lot of these you folks were there. And
20	so, I wasn't actually but I read all this.
21	What I think I recall was this
22	resistance to a measure using actual pricing

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	Page 220
1	because actual pricing reflects local market
2	conditions. And therefore we could not
3	compare performance, you know, across the
4	country.
5	And I found that to be a really
6	interesting and somewhat strange argument
7	because for those of us who work in the
8	purchaser and payer domain we care a lot
9	about these market factors that do influence
10	pricing.
11	And the fact that episode
12	groupers can reveal some of the variation in
13	pricing is part of what makes them important
14	to us.
15	So we had a very strong reaction
16	to a group that seemed to kind of get dug in
17	on that particular issue.
18	So maybe we could discuss it
19	here. Maybe I would hope that we could be
20	more open to the idea that actual pricing
21	does have its place in episode groupers and
22	their applications and certain use cases.

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1	MS. MARTIN ANDERSON: So, just a
2	proposal for where this might belong. How
3	you think about, whether you're looking at
4	standardized pricing or actual pricing or
5	cost to whom, whatever, probably doesn't
6	affect much how somebody would form the
7	group through the construction logic or the
8	clinical logic.
9	But it does come into play when
10	there is this question of risk adjustment
11	and just adjustments of output that you can
12	around specific types of measures that
13	are dollar-oriented.
14	So, maybe the best place to put
15	it for now is in that group that's going to
16	handle talking about adjustments that are
17	made.
18	I know it's very specific to a
19	certain kind of measure in a way. I mean, I
20	don't know whether or not you could evaluate
21	I could imagine the person who creates
22	the groupers may or may not have a

	Page 222
1	preconceived notion of exactly how that gets
2	done. You know, many of them give it to you
3	both ways and then users choose which way
4	they want to use it.
5	So in evaluating the grouper I
6	think we have to decide I want to hear
7	from this group is this really an element
8	of evaluating the grouping methodology, or
9	is it really an element of evaluating the
10	user of the measure.
11	MR. HOPKINS: But if we punt on
12	that here then I just foresee I'm trying
13	to be really practical. I foresee that
14	every time a grouper or a measure, specific
15	measure that uses one of these groupers
16	comes up on the table at future steering
17	committees the same discussion is going to
18	go on. And depending on the makeup of the
19	committee you'll come out one way or
20	another.
21	I just feel like we ought to
22	weigh in on it. It doesn't feel to me,

	Page 223
1	Kristine, quite like an adjustment issue.
2	It feels like kind of a standalone issue.
3	MR. JONES: I think we need to
4	discuss that at detail. Because I think the
5	criteria should be how flexible the grouper
6	is to accommodate those adjustments.
7	In that you want to see what your
8	actual network looks like, for example, if
9	you're going to tier it and develop select
10	networks and higher copays and all that.
11	But if you're trying to actually
12	see which providers are more efficient, you
13	want to flatten and just make sure you're
14	solving for mix and volume changes.
15	So I haven't seen too many good,
16	acceptable responses from the big players in
17	their ability to do that. So I think if
18	they can disclose how they plan to do it, or
19	how they do do it and how easy it is for us
20	to adjust I think that's a key, key
21	criteria.
22	Because if you can't take the

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	Page 224
1	output of this outside of your building an
2	actual, you know, and face out to the docs
3	in a credible way there's really no value.
4	MR. DE BRANTES: Well, this is
5	Francois. Again, I think it depends on the
6	use. Because if you're going to use a
7	grouper for payment purposes you're not
8	adjusting for price. I mean, that defeats
9	the entire purpose of using a grouper for
10	bundle payments.
11	MS. HOBART: I was going to say
12	basically the same thing. I think it's a
13	question of functionality, not a black or
14	white is it standard cost or whatever.
15	I mean, there are different
16	situations where you're going to want to
17	look at the utilization pattern, you're
18	locked into some crazy contract. It's not
19	going to make sense to look at the cost or
20	whatever. So, for me I would want the
21	functionality to look at both utilization
22	and the cost as a dependent variable. And

	Page 225
1	it's not a higher-level conversation, it's
2	just functionality.
3	MR. MACURDY: I just want to go
4	back to Kristine's point. I mean, most of
5	the use of the groupers that I've seen you
6	can either use real prices or use
7	standardized prices. And obviously I
8	totally agree with you that depending on how
9	you're using it if a hospital costs twice as
10	much in one area versus another that
11	actually matters. Because if you're trying
12	to get lower costs then that's what you do.
13	On the other hand if you're
14	trying to do quality measures you might use
15	standardized price.
16	But I think it's and I'm going
17	to use the term "side issue." And I don't
18	mean that it isn't important, but from a
19	grouping perspective once it's grouped you
20	can use either real prices or standardized
21	prices.
22	And if somebody kind of says,

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	Page 226
1	well, the only way we'll report the measure
2	is in standardized prices because well,
3	okay, that I agree with you I don't
4	understand. It depends on the purpose.
5	But as far as the challenges you
6	have with regard to the grouper it can go
7	either direction. I mean, you can even use
8	another price mechanism as well if you need
9	to and that's sometimes done.
10	It depends on its context. But I
11	think it's an easy sort of thing at the end
12	just to say use these prices, or use those
13	prices, or use yet a third price level.
14	DR. CACCHIONE: So Mark?
15	DR. LEVINE: I think this goes
16	back to a point we were discussing earlier,
17	when does the grouper's responsibility end
18	and the user's responsibility take over.
19	And we're going to need to have some
20	discussion about that.
21	This is one area in which we
22	might want to have a defined handover point.

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	Page 227
1	And there may be others that we should
2	discuss.
3	DR. CACCHIONE: Do we want to
4	talk about attribution now? I think about
5	the groupers and attribution. Those were
6	two big themes that we wanted to have.
7	MR. MACURDY: Well, I think
8	attribution is easy too because in some
9	cases groupers don't do attribution. And
10	they explicitly don't do attribution. They
11	leave it up to the user to do attribution.
12	And if you're talking the
13	mainline groupers like ETG, or MEG, or 3M
14	don't do attribution. So that has to be a
15	feature that's added on.
16	I mean, if you want to basically
17	say they have to have attribution as well
18	you're not going to get very far in this
19	regard.
20	But I mean, it depends on its
21	purpose. I mean, if it's for provider
22	payment there's going to have to be some

	Page 228
1	attribution role, but that can be kind of
2	done separately.
3	DR. CACCHIONE: So it's almost
4	like a cost issue. David?
5	MR. REDFEARN: I think
6	attribution is sort of an add-on. But if
7	you want to look at it another way, I mean
8	the ETGs, for example, the current version
9	of ETGs generate what's called an
10	attribution file. And they give you data to
11	let you get yourself in trouble. The user
12	can get into trouble.
13	There's a whole host of pieces of
14	data that you can make choices in terms of
15	cost, who the first provider was, who the
16	last provider was. There's a whole host of
17	kinds of information.
18	So, one thing I would look at a
19	grouper if I am doing provider profiling I
20	would say does the grouper provide
21	information for me that helps me make these
22	kind of decisions on the back end. But

	Page 229
1	that's not a core it's not the grouper,
2	that's just what information it provides
3	that you can use.
4	Because MEGs makes by default I
5	think, just says the most expensive one.
6	And the PFE doesn't do it at all. So,
7	that's just the dimension.
8	MR. MACURDY: I just want to note
9	both ETG and MEG explicitly say that they'll
10	provide you information but it's up to the
11	user to do attribution. They don't do
12	attribution.
13	DR. LEVINE: There's a
14	responsibility I think of the grouper to
15	align the technology and the approach to
16	attribution that enables appropriate
17	attribution.
18	In other words, if the intent of
19	the grouper is to inform upon provider
20	performance and they're using a patient-
21	centric method of evolving the grouper
22	they're going to have trouble in coming up

	Page 230
1	with an appropriate attribution algorithm.
2	So, one of the things that we
3	might want to consider for a grouper is that
4	they are explicit in terms of what the
5	attribution opportunities are as a result of
6	their grouping technology.
7	DR. BANDEIAN: We've actually
8	spent a little bit of time on this topic,
9	the so-called off-ramp discussion that we've
10	had.
11	And again, if one steps back and
12	says well, why are we talking about
13	episodes. And ultimately the purpose of
14	that I think is to assess the efficiency of
15	the care being delivered and the further
16	discussion about care being provided over a
17	period of time.
18	The problem with the sort of
19	conventional standard whole episode concept
20	is you're attributing the entire enchilada
21	to one or more or a team of physicians who
22	may or may not have had really an

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opportunity to influence what happened
during certain aspects of the care.
So, if you think, for example,
about say hip fracture and there is the
acute care of that and then there might be
the rehabilitation portion of the care.
The folks who are involved in the
rehabilitation may not necessarily have had
much opportunity to influence the acute care
side of things.
So again, depending upon what one
wants to do, how one wants to implement it
one might attribute the entire episode to
one or more physicians, or one might split
the episode into pieces that reflect what
different roles and responsibilities people
had at different times.
So again, in turns out that this
actually, it can be potentially quite
complicated. But certainly the traditional
way of implementing this which I guess to
use Tom's language would be the sort of

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	Page 232
1	patient-centric I suppose whole episode
2	approach is to try to attribute the entire
3	episode to somehow a small number of
4	physicians or some such.
5	An alternative implementation
6	tries to figure out what parts of the
7	episode different people were responsible
8	for and/or had control over, and then
9	attribute that to those people.
10	And there are pros and cons of
11	both approaches and I suspect there could be
12	lots of discussion. But it is itself a
13	fairly complicated topic.
14	MR. MCLEAN: I'd add to Steve's
15	point about it being very, very complicated.
16	Provider attribution, and I think
17	I said it earlier, I actually believe it
18	should be a separate discussion from
19	episodes. I don't think just like I
20	mentioned about risk adjustment.
21	Simply for the fact that the
22	purpose of a grouper is to figure out how to

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	Page 233
1	take these claims or this data and group it
2	into some meaningful information.
3	Now, how you want to use that, do
4	you want to attribute it to five different
5	providers with one main provider and then
6	some other ancillary services and those
7	providers? Or do you want to just do a
8	population-based analysis? That's more
9	about the user and the use case.
10	Do you want to risk-adjust or do
11	you want standardized cost, the actual cost?
12	All those things are about the use case and
13	what you are trying to attempt to do with
14	this grouper.
15	The more complex you make things
16	with the grouper with the attribution and
17	the adjustments you're relying heavily on
18	the reliability of data. And anyone who's
19	ever tried to match claims data knows it's
20	very, very complicated.
21	Because a lot of times it's not
22	there. And what groupers typically do when

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	Page 234
1	data is not there is they drop the episode.
2	Which is also problematic because the
3	reliability and validity discussion we had,
4	you don't have the samples now.
5	So, the more complex although
6	it sounds great at a very high level I think
7	when you get down to thinking about it these
8	discussions I think should take place, and
9	they're very important, but outside of
10	evaluating an episode.
11	MS. MARTIN ANDERSON: So I think
12	at least what I've heard so far is that
13	these are both issues of user preference,
14	not just they are related to a grouper.
15	And I've also heard a perspective
16	that says maybe at a minimum we need some
17	transparency on what the grouper allows.
18	And maybe others feel like there ought to be
19	standards for what a grouper needs to be
20	able to allow to occur.
21	But regardless we can pick those
22	up in breakouts as needed if there is a

	Page 235
1	specific point of view someone wants to put
2	forward in terms of how you would consider
3	these issues if you're doing endorsement, or
4	whether you would just leave them outside.
5	So I think it's good that we took
6	this time to hear the perspectives on these
7	two topics. If there are other topics like
8	that I'm sure we'll be taking some time to
9	hear perspectives too.
10	The good news is we actually
11	don't have to solve everything right here,
12	we just have to keep inching forward in our
13	work.
14	So, I know that you had a member
15	comment scheduled for now before lunch?
16	MR. WILLIAMSON: Yes. Any public
17	comments in the room?
18	OPERATOR: At this time if you
19	would like to ask a question or have any
20	comments please press *1 on your telephone
21	keypad. We'll pause for just a moment to
22	compile the Q&A roster.

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1	MR. WILLIAMSON: Operator, we
2	have one comment in the room.
3	MS. RUBIN: Hi. First, thank you
4	for the opportunity to comment. Today's
5	discussion was very insightful and helpful.
6	From a physician's perspective
7	evaluation of episode groupers need to
8	include all components within the episode
9	for physicians to have actual information to
10	know how they are evaluated and to improve
11	upon their care.
12	Also, the construct of an episode
13	may be different based on what you are
14	evaluating and what is included in the
15	episode.
16	And that's all I have to say. My
17	comments are just reflective of the
18	discussion that occurred today. Thank you.
19	OPERATOR: There are no public
20	comments or questions over the phone line.
21	MR. WILLIAMSON: Thank you very
22	much. At this point we will break for

	Page 237
1	lunch. And so lunch will be served in the
2	other half of the room over here. We will
3	be convening again at 1:15 for breakout
4	sessions.
5	Actually, we could we'll say
6	1:10 and we'll give you some instructions.
7	We'll be taking you to other rooms for the
8	breakout session. But we'll reconvene at
9	1:10.
10	(Whereupon, the foregoing matter
11	went off the record at 12:29 p.m. and went
12	back on the record at 1:18 p.m.)
13	MR. WILLIAMSON: So, as we break
14	into our module groups, again construction
15	logic, clinical logic and adjustments for
16	comparability we're going to really discuss
17	the principles for constructing an episode
18	grouper. And we might get into criteria for
19	evaluation. We'll see if there's enough
20	time on that. But we really want to dive
21	into the principles right now.
22	So, in that regard we're going to

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1	examine the key questions that we've
2	outlined. We're going to further define the
3	module and key elements, and really identify
4	the principles and considerations.
5	So we've broken the group up into
6	three groups here. We have construction
7	logic will be in this main meeting room,
8	clinical logic will be in the other half of
9	the room and adjustments for comparability
10	will be downstairs with me in the 8th floor
11	conference room.
12	Taroon Amin will be facilitating
13	group A, Ashlie will be facilitating group B
14	and again I have group C.
15	So at this point we're going to -
16	- or Ashlie, do you have any other? Okay.
17	So at this point for people on the phone
18	we're going to be going into a speaker
19	subconference in this room. So Operator, if
20	you could please pull in Jim Loiselle and
21	Francois de Brantes. They'll be staying in
22	the main meeting room here on the line.

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1	And for the rest of you on the
2	phone, I'm sorry, you won't be able to
3	listen in for the group discussion. But we
4	will be reconvening again at 3:15 on the
5	line to recap the breakout session.
6	So Operator, are you able to do
7	that?
8	OPERATOR: Okay, one moment.
9	Okay, you did say Jim and Tim's line,
10	correct?
11	MR. WILLIAMSON: Jim and
12	Francois, yes.
13	OPERATOR: Jim and Francois.
14	Okay, one moment. Okay, I've pulled all
15	three of your lines into the subconference.
16	MR. WILLIAMSON: Thank you. Jim
17	and Francois, are you on the line?
18	MR. LOISELLE: Yes, I'm here.
19	This is Jim.
20	MR. DE BRANTES: Yes.
21	MR. WILLIAMSON: All right.
22	Excellent, okay. So we're all set here in

Page 240 1 the main room. And so again, if group B wants to 2 meet in the room next door and group C wants 3 to meet me by the front desk here in the 4 5 conference center I'll take you downstairs 6 and we can go ahead and get started. MS. WILBON: I would suggest if 7 you're not taking your laptop to bring your 8 9 paper copies of the discussion guide because 10 we'll be referring to several questions in 11 there as the group goes along. (Whereupon, the foregoing matter 12 went off the record at 1:21 p.m. and went 13 14 back on the record at 3:35 p.m.) 15 MR. WILLIAMSON: At this point 16 we're going to go over the breakout 17 sessions. We're going to do kind of a report-out and overarching discussion of 18 each breakout session. 19 We'll start with the clinical 20 21 logic module, or clinical logic group. We may move away from the module moniker for 22

	Page 241
1	this.
2	But I think, again, a lot of
3	great discussion over the last 2 hours so we
4	want to make sure we share that with the
5	whole group, get input, feedback. And so
6	we'll go ahead and kick it off here.
7	MS. WILBON: We have two
8	spokespersons. Marjorie and Jennifer are
9	going to kind of partner up and present kind
10	of what the group came up with.
11	We have a document on Word we
12	weren't able to get it into slides kind
13	of summarizing what we came up with.
14	And we also have our notes on the
15	notepad paper in the back of the room. I
16	don't know if it's legible but if you were
17	trying to figure out where we were going you
18	can kind of see where we ended up. So thank
19	you, Jennifer and Marjorie.
20	MS. HOBART: So, I'm tag-teaming
21	this with Marjorie so I'll start.
22	So our group really came up with

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	Page 242
1	three categories of criteria. So the first
2	criteria was just around basic what I'd call
3	software functionality which was just
4	considered the minimum to even be considered
5	for the episode grouper.
6	So, you had to have something
7	that would be relatively easy to implement,
8	there's clear documentation, it's reliable
9	just in terms of if you do the same thing
10	twice you're going to get the same answer.
11	If it's hosted at a vendor site that there's
12	a clear security protocol for PHI
13	information. There's a plan for user
14	support and maintenance.
15	So, those are just examples, but
16	just very standard expectations if you have
17	some sort of software product. And then
18	after that you can start talking about the
19	content.
20	So then we got into what was the
21	actual clinical logic that was put onto that
22	software and Marjorie's going to talk about

	Page 243
1	that.
2	DR. KING: And that's what we
3	spent most of our time talking about. We
4	looked at the subgroups under clinical logic
5	section, the second page in the back, and
6	talked about well, should we have specific
7	criteria within each? Should we require the
8	measure it's not really a measure, but
9	the grouper submitters to describe how
10	they're addressing each of those criteria,
11	the evidence to support it, the triggers,
12	end mechanisms, the clinical severity and
13	the comorbidities.
14	And we basically ended up with we
15	really want them to give us a coherent
16	description of why they are using this
17	clinical logic, the evidence to support the
18	clinical logic, how they are going to deal
19	with triggers and end mechanisms, how
20	they're going to deal with some sort of
21	risk adjustment may not be the right term,
22	but how they're going to separate the

	Page 244
1	different types of patients with different
2	levels of clinical severity into different
3	buckets to compare across providers, how
4	they're going to deal with clinical
5	characteristics that occur during the
6	episode that are part of the underlying
7	pathophysiology as opposed to a patient
8	safety issue that arises related to, or an
9	occurrence that arises due to an actual
10	complication of what happened. And we had
11	some discussion around that.
12	And decided that rather than
13	being proscriptive about what they want them
14	to do, we would want the submitters to
15	provide a narrative so that the reviewers
16	could understand their logic.
17	We talked about basic principles.
18	And one of the principles that we and it
19	really ended up with at the end was that
20	whatever the clinical logic is that's used
21	the system should have been tested for
22	reliability, perhaps with a set of claims

	Page 245
1	data related to various diseases that then
2	the episode grouper can be run using that
3	set to look at the results, similar to what
4	Medicare did when they did their bid for an
5	episode grouper.
6	We also talked about other
7	that we felt that the clinical logic should
8	undergo some sort of face validity testing,
9	perhaps using panels of expert clinicians.
10	I'm trying to remember what else.
11	Did I miss anything else within the testing?
12	The reliability and validity testing.
13	We basically felt that rather
14	than say here's what you should do for your
15	clinical logic, show us, help us understand
16	the logic behind your clinical logic and
17	show us that it's valid and reliable.
18	That's sort of where we ended up.
19	We also felt that the clinical
20	logic should be patient-centric clinical
21	logic, but that it should be understandable
22	and usable by providers and by patients.

	Page 246
1	So, it's always patient-first logic about
2	how you think about these clinical things.
3	And we listed the things that we
4	had talked about before. We re-discussed
5	attribution but we just they reminded me
6	that we'd already put that to rest.
7	And from the rest of the group
8	I was the only one that had three cups of
9	coffee so that's why I got elected to speak.
10	Did I miss anything?
11	MS. HOBART: The third category
12	we talked about was handling of the data
13	that fed into the model.
14	So, currently that's probably
15	largely claims-based but that might evolve
16	over time into more clinically rich
17	information.
18	But whatever the source was that
19	there should be criteria around having clear
20	documentation about the specifications,
21	about how the model is expecting to see the
22	data.

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	Page 247
1	There should be some sort of data
2	profiling capability that would identify
3	when the data that the model is receiving is
4	not in the format or content of what's
5	expected. So people could make sure there
6	wasn't a mismatch of the actual model and
7	the data that was going into it.
8	And in general that there would
9	be those types of feedback processes to make
10	sure that you were using the model correctly
11	in terms of the data that you were
12	submitting.
13	DR. KING: And we also, we
14	forgot, we also talked about the fact that
15	the data should be able to be used for
16	performance improvement by providers.
17	MS. HOBART: Yes, so there was a
18	usability component too I think with the
19	clinical logic. Not only there needed to
20	be a high-level story that people could
21	understand the derivation of the clinical
22	logic and what the framework was.

	Page 248
1	And then there needed to be a
2	drill-down capability that you could see the
3	services that were bundled into the episodes
4	that would give you a path for action.
5	So, was there anything else from
6	the rest of the group?
7	MS. WILBON: Other group members,
8	feel free to chime in if there's something
9	that you're you're doing a great job.
10	But if there's something.
11	So, I'll just kind of summarize
12	some things that I think were really good
13	that the group came out with in terms of
14	principles around some of these topics.
15	Marjorie mentioned there should
16	be the ability to drill down for clinical
17	improvement.
18	We talked a lot about kind of the
19	use of clinical severity levels and how the
20	specificity of the episode in terms of the
21	type of I guess the broadness or the
22	specificity of the episode may be indicative

Page 249 1 of how severity levels are used. So, I think Chris' example if I 2 can use that about heart failure patients, 3 if there may be different levels of severity 4 5 of heart failure patients, that if your 6 episode is just heart failure that you may want to use some type of severity levels to 7 kind of further differentiate and further 8 9 specify the type of heart failure patient 10 that is being measured. 11 Also, some discussion about the sensitivity of triggers and that there are 12 different types of trigger codes and flags, 13 including -- some of them may be clinical. 14 15 They could be site-specific in terms of 16 whether it's outpatient or inpatient. 17 They could be potentially clinical data, or claims data-based, or 18 procedure-based, or what have you. 19 20 And, let's see. That there needs 21 to be some kind of recognition that you don't want your episodes to be so sensitive, 22

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	Page 250
1	opening to everything so that you're
2	creating kind of these false episodes that
3	don't really have any meaning, but that
4	there's the episodes that are being open
5	are still clinically relevant to the
6	population of the data that is being put
7	into the grouper.
8	DR. CACCHIONE: We also thought
9	there would be some consistency on the
10	triggers.
11	But on the end mechanism, or the
12	end events, that that might be variable
13	depending on the end user who might choose
14	or it may be the contractor, somehow that
15	those would have some variability.
16	Whereas the triggers would be
17	very consistent. There would be a
18	transparency and a consistency to the
19	triggers in terms of both how they're used
20	and then the risk profile that might be
21	the prospective risk profile for these
22	triggers.

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1	DR. BANDEIAN: Can I ask a couple
2	of questions? Now that I've stopped looking
3	at the EKG.
4	I think I just heard you say
5	something to the effect of defining things
6	to try to prevent false positive episodes
7	from opening falsely when the condition was
8	not really there.
9	I understand that that's an
10	issue. There are multiple ways of
11	addressing that question. And so I'm not
12	I mean, I think that the issue is not so
13	much how the episode is defined, but rather
14	what protection is being taken against the
15	possibility of false episodes being opened.
16	And I don't think that that
17	concern is necessarily one that should
18	govern the identification of the condition
19	episode. Because again, as I say, there are
20	countermeasures so to speak that so
21	that's sort of point number one.
22	MS. WILBON: I think the group

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1	generally agree with that. It was just a
2	recognition that that's an important
3	consideration. Yes, we're on the same page.
4	DR. BANDEIAN: Okay. Point
5	number two, and maybe I because I've been
6	multitasking and being bad looking at my
7	phone, did you talk about sort of how one
8	would think about how one would define a
9	condition? What is a condition? And is
10	that up there?
11	DR. KING: We didn't talk about
12	it because we talked about it but we
13	weren't explicit about it. I mean,
14	basically again, I'm on the cardiac work
15	group for the CMS one so I just figured that
16	they all worked that way.
17	DR. BANDEIAN: Okay. Because
18	DR. KING: We did talk a little
19	bit about surgical ones versus medical ones
20	versus do you get it out of claims data. We
21	talked about registries, would that be an
22	appropriate way to get

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1	DR. BANDEIAN: No, I mean like
2	what are the basic units of analysis.
3	DR. KING: No, I don't think so.
4	DR. BANDEIAN: So, because this
5	then actually relates to, I don't know, not
6	necessarily drill-down but sort of
7	actionability, usability, as well as perhaps
8	to validity as well.
9	Let me give you an example. This
10	is probably the one. I'm trying to
11	remember.
12	So, just as an analogy if you
13	look at some of the DRG labels. I shouldn't
14	be throwing rocks at them, but if you look
15	at some of the DRG labels it's a little
16	unclear exactly what is clinically in that
17	DRG category.
18	And actually, in terms of episode
19	groupers of when I was in the commercial
20	health insurance world and we were using
21	groupers I remember one occasion where we
22	showed some grouper results to one of our

	Page 254
1	specialty committees and the doctors on the
2	committee said well, that's interesting.
3	Now tell me exactly what that condition
4	category is.
5	And so for things to be
6	clinically meaningful, actionable, et
7	cetera, it would seem that it would be at
8	least helpful, not necessarily something
9	that you would require for the Good
10	Housekeeping stamp of approval, but it might
11	be at least helpful that it would be
12	reasonably clear from reading the condition
13	category label to clinicians exactly what it
14	is that is within that unit of analysis.
15	DR. KING: We didn't talk about
16	it at that level, but we did talk about it
17	in the context of face validity, perhaps
18	that you would show, and Chris may have to
19	help me out, but that you show clinicians
20	the result of your episode grouper.
21	You show them the clinical
22	characteristics of that person who had that

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	Page 255
1	claims data not the clinical. You show
2	them the claims data from that one
3	individual person with that episode grouper
4	to a clinician and they say yes, that makes
5	sense, or no, that doesn't make sense as
6	sort of a face validity level.
7	But Chris, do you understand his
8	question and can you help me out here? You
9	were in our group.
10	MR. TOMPKINS: Well, he probably
11	understands his question too and can restate
12	it if we need to.
13	I think what he's saying let
14	me make a stylized comment here which is
15	that being a non-clinician but observing a
16	lot of clinicians over the last few years
17	there is an art to determining when do you
18	say that there are distinguishing
19	characteristics of a condition that make it
20	different from some other condition, and
21	furthermore, there are distinguishing
22	characteristics within a condition that need

	Page 256
1	to be identified and kept track of whenever
2	you're trying to purportedly make constructs
3	that are useful for comparison.
4	And part of the clinical logic of
5	an episode grouper is to have an inventory
6	of definitions as to what constitutes those
7	conditions. And presumably somebody can
8	articulate how that came about. I mean,
9	that's a nice aspiration.
10	But even more concretely and more
11	immediately the episode grouper should have
12	in fact an objective definition of what that
13	condition is which consists of what we call
14	trigger codes which are individual diagnosis
15	codes, et cetera.
16	So that anybody who is viewing
17	supposedly the outcomes related to heart
18	failure can actually trace it all the way
19	back to say what set of diagnostic codes
20	would have qualified to call this person a
21	heart failure case in the first place.
22	DR. KING: Which is why we left

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1	the first part very open-ended, so that
2	people could explain that. As opposed to
3	being proscriptive and say you've got to
4	have specific definitions here. But you
5	have to explain sort of how you got there.
6	As a clinician I understand that
7	there's an infinity of heart failure
8	patients. It's a continuum within many,
9	many, many little subsets within there.
10	DR. BANDEIAN: I don't know if
11	this is helpful or not, but let me I
12	could give an example or two.
13	My sort of favorite example would
14	be talking about an ankle fracture. It's
15	fairly simple.
16	So, should that be a condition
17	episode? Should it be fracture of the lower
18	extremity as a condition episode?
19	And then even further let's talk
20	about ankle fractures. And there's a
21	difference between a simple lateral
22	malleolus fracture versus a trimalleolar

	Page 258
1	fracture.
2	And there would be very, very
3	different resource use implications as well
4	as very different implications in terms of
5	complications.
6	So it's not just it's
7	partially a clinical
8	meaningfulness/understandability/usability
9	concept, but it also goes to the underlying
10	issue of whether the entity that is being
11	looked at actually is homogenous in terms of
12	the expected resource use and the expected
13	rate of complications.
14	DR. CACCHIONE: We had a lot of
15	discussion around this about when do you
16	because there is, you know, your example is
17	a good one.
18	We talked a lot about a
19	pneumonia, an outpatient pneumonia versus an
20	inpatient pneumonia. And then a pneumonia
21	with a parapneumonic effusion.
22	And so we talked about should

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1	risk-adjusting or severity judgments, or do
2	we specify populations based on severity
3	prospectively, or does everybody go in as a
4	uniform population with a fractured ankle?
5	And is that taken care of on the back end
6	through risk-adjusting and through whatever
7	data you're collecting through the bundle?
8	We deferred to Chris on this a
9	little bit because he has more experience,
10	but we really did arrive at the fact that we
11	thought that there is some sort of
12	prospective risk profiling, risk
13	stratification, something.
14	And that using that risk
15	stratification as best we can up front to
16	identify what bundle, is it 1, 1A, 1B, or 1C
17	around this ankle fracture is something that
18	we believe we thought was one of the
19	clinical constructs that needed to be in
20	place in a bundle.
21	And that needed to be sort of
22	transparent to who is by the bundle-maker

	Page 260
1	or whatever the author to say this is how we
2	use this construct.
3	MS. MARTIN ANDERSON: One thing
4	that I'm getting a little bit mixed up in
5	this conversation on is it seems to be a
6	mixture of some software features which I
7	think, you know, we can have opinions on,
8	but I'm not really sure whether or not it's
9	evaluable for NQF.
10	Some principles around some
11	things that you need to know, have submitted
12	about an episode and how the clinical logic
13	is done so that you can make it evaluate.
14	And then also some preferences
15	maybe on how the actual episode grouping
16	happens. And I think it's this third
17	category that makes me the most nervous.
18	Because I don't know that we can superimpose
19	how someone in the should do an episode.
20	But I do think this issue of this
21	is an area where you want some transparency
22	in the application process. And if we could

Page 261 1 translate that into this should be explicitly noted in terms of how are you 2 handling --3 DR. CACCHIONE: -- done 4 5 prospectively, retrospectively, but it needs 6 to be transparent. MS. MARTIN ANDERSON: But it 7 8 needs to be transparent. And we can 9 articulate you need to be -- this is a 10 question you need to be able to answer about 11 your grouper and justify and test. DR. CACCHIONE: David, do you 12 13 have a comment? I'm interested in 14 MR. REDFEARN: 15 the idea of prospective risk. Because most 16 of the risk adjustment with groupers that 17 I'm familiar with you calculate the risk on the same time period that you do your 18 19 grouping. So they're happening at the same 20 time. 21 Now, I do know the PFE model will allow you to go back a year before you 22

	Page 262
1	actually start your grouping process to
2	calculate the CRG risk score that you want
3	to apply. Is that what you're talking
4	about?
5	MR. DE BRANTES: This is
6	Francois. I can interject here. We create
7	prospective budgets in our grouping system,
8	so that's a pure prospective adjustment of
9	the patient's historical cost. But you're
10	actually doing a prospective budget, so
11	you're severity-adjusting and estimating
12	what the future cost is going to be. Which
13	by the way is essential for payment
14	purposes.
15	MR. TOMPKINS: If I may, I may
16	get this wrong but I think I understood your
17	question.
18	I think Joe used the word
19	"prospectively" but in a different sense.
20	We did talk about the fact that we want to
21	make sure that there's clinical homogeneity.
22	And that can be done he said front end, back

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1	end. And I think he was using front end and
2	he said prospectively with regard to the
3	taxonomy of the episode definitions
4	themselves.
5	In other words, you can to use
6	Steve's example you could have four
7	different episodes that define four
8	different types of ankle fractures, and if
9	you did it that way then you need less risk
10	adjustment at the back end because
11	prospectively in the taxonomy you have
12	already absorbed, or you've already
13	accounted for by stratification a lot of the
14	severity.
15	Now, Francois' comment also ties
16	back to maybe something you said too. But
17	it is and was part of our conversation
18	too, namely when you are defining the risks
19	that you want to control for when you're
20	making useful comparisons across providers,
21	to what extent do you want to limit yourself
22	to information that is, quote,

Page 264 1 "prospectively known" that is before the episode begun or before the period of 2 accountability begin. 3 And Francois was saying that in 4 many instances people prefer to define the 5 risk, quote, "prospectively" so that the 6 consequences of clinicians actions and 7 inactions and so forth are part of the end 8 9 result and are not adjusted for in mid --10 MR. DE BRANTES: Adjusted for, 11 right. And again, I mean I think to the 12 comments earlier I'm not sure we should be 13 14 deciding which approach is best or worst more than encouraging the developers to be 15 16 clear about what approach they've taken and 17 then delineate its shortcomings if there are 18 any. 19 DR. CACCHIONE: I'm not sure 20 where you left off. 21 DR. KING: As far as I'm concerned I'm done. 22

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1	(Laughter)
2	DR. KING: He summarized it.
3	Basically it's explain yourself and convince
4	us that this works and that it's valid and
5	reliable and all that.
6	Did we miss anything? I sense
7	everybody running out of steam. Did we miss
8	anything from your perspective?
9	MS. SIMON: We didn't elaborate a
10	lot about this in the group, but there was a
11	little bit of a distinction made between
12	diagnosis and procedures. Procedure is a
13	very clear trigger event for lack of a
14	better term.
15	But I think part of our
16	discussion around this example of pneumonia
17	and really stratifying out the outpatient
18	pneumonia from the inpatient pneumonia from
19	the pneumonia with parapneumotic effusion
20	was trying to come up with a comparable
21	trigger for a diagnosis code for lack of a
22	better construct. Does that make sense?

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1	DR. CACCHIONE: The only thing I
2	would add would be the use case and I think
3	you hit it a little bit. We did try to
4	break it down versus the provider-centric
5	versus the patient-centric.
6	So we talked about the uses of
7	the clinical logic using a more provider-
8	centric use for this with regards to public
9	reporting, payment, comparisons, whether
10	health plans or networks would be using that
11	and performance improvement. We did brush
12	over the attribution.
13	And then on the patient-centric
14	side it's really about the patients having
15	the ability to compare cost and out-of-
16	pocket cost as well as provider quality.
17	And so we do think that the uses
18	of these tools will have a little different
19	implications as we start to look at if
20	they're being designed more in a provider-
21	centric or a patient-centric way.
22	But there is some convergence of

	Page 267
1	all these things, especially as you start to
2	look, the cost item, the quality item. But
3	they do and they do converge, but there
4	are some subtle differences.
5	MR. HOPKINS: That's sort of
6	interesting, that last point. I'm trying to
7	think of the role of NQF in monitoring or
8	arbitrating how insurers present cost
9	information to their members. Is that
10	something that NQF would be involved in?
11	MS. WILBON: Can you repeat that
12	question? I missed the last few words of
13	your sentence, sorry.
14	MR. HOPKINS: I think Joe was
15	suggesting that one obvious use of episode
16	groupers is, and we talked about this
17	earlier, enabling patients to see or health
18	plan members, let's say, to understand what
19	costs they're facing when somebody has
20	recommended a procedure or treatment regimen
21	to them.
22	And maybe they have some choices

Page 268 of providers, and maybe those choices in 1 part are related to cost. 2 So my question was would NQF ever 3 be wanting or needing to interpose itself in 4 5 that process of determining whether the health plan is providing that information in 6 an appropriate way to its members. I can't 7 see that. But that's really what that use 8 9 case was if I understood it. 10 DR. KING: I don't think so. Ι 11 think that was just a codicil. Unless the insurer was going to 12 say the average Doctor X cost \$10,000 to 13 14 replace your knee or whatever, and they have 15 a deductible. That would be the only way --16 they're not going to. I couldn't see --17 I mean, it's really about making sure that the measure is valid, reliable, 18 19 that the grouper is a good grouper that can 20 really give a good estimate of cost that's 21 not going to encourage -- that's going to discourage fly-by-night companies from 22

	Page 269
1	developing them and selling them to
2	insurance companies. That's kind of my
3	thought.
4	DR. CACCHIONE: Maybe I was
5	misunderstood or I probably misspoke. I
6	don't see it being that granular, at that
7	level.
8	But I do think that the use of a
9	grouper tool if it is patient-centric should
10	have the ability for if it's done in a
11	way that is transparent and is useful can
12	aggregate costs around an episode so a
13	patient can understand what a total episode
14	of cost is.
15	Now, whether it translates into
16	the NQF needs to be the entity that sort of
17	discloses that. But at least around the
18	idea around an episode or a payment model
19	like the episode payment model that it at
20	least allows the consumer for comparison
21	purposes to understand that there is an
22	episode cost that far exceeds the event that

	Page 270
1	occurred, but there is some episode cost.
2	So I guess I don't know that I
3	guess I don't know I would defer to the
4	NQF folks to say. I mean, I don't think NQF
5	wants to insert itself there, but I do think
6	that there is a role for NQF to establish
7	the principles of how an episode tool would
8	work to and how it should be constructed
9	to allow an apples to apples comparison.
10	Mark?
11	DR. LEVINE: Yes, I think it
12	would be pretty difficult and dangerous for
13	NQF to get into endorsing the uses of
14	groupers. That's up to whoever is using the
15	grouper to be able to do that.
16	I think our role is to look at
17	are the groupers being constructed in a way
18	that enables them to be used in a reliable
19	manner.
20	MR. AMIN: Just quickly on the
21	NQF note. So, the challenge that we have
22	here is that in typical performance measures

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	Page 271
1	we endorse measures for quality improvement
2	and performance accountability applications
3	broadly. We don't distinguish between
4	accountability applications.
5	I think one of the issues that we
6	need to explore further, and I know that our
7	subgroup had a lot of discussion around
8	this, is that there still is this
9	overarching fact of the use of the episode
10	grouper may in very clear ways influence the
11	design of the grouper itself.
12	And so bringing in the use case
13	obviously has to be front and center, but I
14	will say that it's not NQF's goal of this
15	effort to impose itself in particular
16	applications, particularly in commercial
17	applications which I'm not even sure that we
18	quite have the leverage to do anyway.
19	But it's more to say let's
20	understand the use case in a more detailed
21	way, especially if it has implications for
22	the actual design of the grouper itself.

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1	MR. TOMPKINS: I'm not sure if we
2	want to belabor this or play it out.
3	Because if I understood the question it
4	could be framed something like this. Is NQF
5	indifferent to the use of a grouper one
6	grouper versus another.
7	Let's say one grouper studiously
8	collects likely complication costs
9	associated with an elective procedure and
10	the other grouper doesn't.
11	The health plan might prefer to
12	use the grouper that does not if it turns
13	out that it's the cheaper providers who have
14	the higher complication rates.
15	So that if they're trying to give
16	information to the members about which ones
17	to choose that they're very selective about
18	the costs that they're revealing as part of
19	that bundle then it might lead more people
20	to use the cheaper one, whereas there's been
21	a research base showing that consumers are
22	very sensitive to avoiding providers who

	Page 273
1	have a high share of costs that are related
2	to complications.
3	DR. MIRKIN: I can't speak for
4	NQF, but I think as far as and certainly
5	there's no there's nothing that requires
6	insurers or anybody else who aggregates data
7	to use NQF-endorsed measures.
8	But in fact I think NQF-endorsed
9	measures have become sort of the standard
10	for health insurance or anybody who's going
11	to report on those kinds of areas.
12	So I see no reason why NQF can't
13	more or less endorse principles for a
14	construction of an episode grouper which I
15	think is what we discussed in our clinical
16	group. Not saying this is the only way to
17	do it, but if your grouping methodology
18	follows these principles and this is
19	something that we think is appropriate for -
20	- it can be endorsed. So I guess that would
21	be up to NQF. You can't force anybody to
22	use it.

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1	The other thing, as far as use
2	case I don't think we were discussing, and
3	the rest of the group correct me. I don't
4	think we were discussing use cases as
5	something that would be required for NQF
6	endorsement, but it was a way of packaging
7	the various criteria.
8	If you have this is your
9	intended use case, and I guess if a
10	developer said we want to use it for all
11	these things then they would be the whole
12	set of criteria would be applied against
13	that. I think that's how we were looking at
14	use cases, correct?
15	MS. MARTIN ANDERSON: Just to
16	make sure I'm getting this right, you're
17	articulating a desire to make sure that the
18	use case disclosed. And then I think you
19	all took it a step further and said and
20	maybe NQF could have a set of principles
21	that would be important to support that kind
22	of a use case. Right? But not a required.

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	Page 275
1	So it's how to walk that line of not telling
2	them exactly how they have to group it.
3	DR. MIRKIN: To Mark's point, I
4	don't think the group ever was suggesting
5	that NQF would say here are appropriate use
6	cases. But more or less you disclose what
7	use case if you are going to limit yourself
8	to a particular use case and then here are
9	the criteria that NQF would say are
10	appropriate to use to evaluate your grouper
11	for that particular use, be it reimbursement
12	or different kinds of things.
13	DR. BANDEIAN: This is a
14	different topic from what just has been
15	talked about so I can either stop or
16	continue on. I mean, it's within the
17	clinical domain.
18	MS. MARTIN ANDERSON: Mark, is
19	yours related to this topic or a new topic?
20	And Jennifer?
21	MS. HOBART: I'll just quickly
22	close on this. I mean, I think it would

	Page 276
1	just the health plans would benefit from
2	having what expertise there is to help
3	guide. Because there is a lot of both
4	market and political pressure for these
5	transparency things. And it's complicated
6	to figure out so we would like, at least
7	some health plans would like to leverage the
8	expertise without saying it's a mandate on
9	either side if one needs to be done.
10	And also, to have some
11	consistency of engagement with the provider
12	community so on both sides we aren't going
13	crazy with 50 different approaches.
14	DR. BANDEIAN: I see that there
15	is some mention of complications there. And
16	again, maybe I missed the further
17	discussion. And we talked a little bit
18	about that in our group.
19	But complications can add a lot
20	to the cost of a condition episode. And so
21	I would think that one would want to know
22	what the mechanism is for determining

	Page 277
1	whether a complication should be assigned to
2	a condition.
3	And in cases where I mean, and
4	what's the logic and what is the mechanism,
5	if any, of resolving some ambiguities as to
6	what actually caused the complication and
7	what do you do if it seemed like two
8	conditions might have caused the
9	complication.
10	And I'm not sure if you'd
11	necessarily want to quite go down this road,
12	but it does seem almost in my mind that
13	addressing complication costs is a
14	requirement in the sense that the
15	comparisons of cost can be extremely
16	misleading if complications are not
17	considered.
18	But this is also a complicated a
19	topic and it's hard to get it right. So I
20	don't know whether you address that, or any
21	folks
22	DR. CACCHIONE: We did talk a lot

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about complications versus comorbidities
versus expected complications. And we
thought there was a real continuum there.
And we understood that there was a yes,
there was quite a bit of variability in
terms of the cost as it relates to those
things.
And we had a fair amount of
discussion. I don't know that we concluded
anything, we just really spent a fair amount
of time talking about that there were
comorbidities, there were expected
complications and then complications that
were a defect in care.
And that there was definitely a
gradation in terms of the expense of care or
the cost of that care. And there are
implications. I mean, I think that
everybody understands that there are
implications that you would be paid for
comorbidities but you might not be paid for
unexpected complications. But we never got

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	Page 279
1	that far down the road on that.
2	DR. BANDEIAN: If I might just
3	elaborate just for a second if that would be
4	helpful.
5	So, comorbidity I think has an
6	impact on the expected cost of a condition.
7	So, if a person has a hip fracture but also
8	happens to be morbidly obese they're
9	probably going to have a little difficulty
10	with rehabilitation and the rehabilitation
11	would take a little bit longer. So that to
12	me is kind of a risk adjustment issue.
13	Now, complications also have some
14	risk adjustment implications, although I
15	think as Chris Tompkins just indicated you
16	might not necessarily want to risk-adjust
17	for the complication because that would be
18	kind of giving the folks a little bit of a
19	pass on the fact that the complication
20	occurred.
21	So, actually really what I'm
22	focusing in on is a concern that if we do

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	Page 280
1	not have a mechanism for taking into account
2	complications, you know, a post-operative
3	wound infection, et cetera, it might appear
4	as though episode A is less expensive for
5	the same condition than episode B. But
6	actually if you factored in the
7	complications it was twice as expensive.
8	And so in terms of again the
9	validity concept of when we compare two
10	episodes, putting aside the issue of
11	comorbidity for the moment, and one is more
12	costly than the other is that actually a
13	true statement that makes sense.
14	And I would submit that if we do
15	not have at least some mechanism of taking
16	into account the complications that are
17	directly related to that condition episode
18	we might be making a very misleading
19	judgment.
20	So, if one
21	DR. CACCHIONE: So that's part of
22	the clinical construct. The complications

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1	need to be somewhere, and that we needed
2	to have those complications that are
3	failures and those complications that I
4	guess are less about a failure, more about
5	something that is a known complication.
6	But yes, we did account for that
7	in the discussion and we think that needs to
8	be part of it.
9	I think we ought to stop with
10	this. We only have 45 minutes left and we
11	have two other topics to go and we're sort
12	of beating this. And so let's go onto the -
13	- did I miss that?
14	MS. WILBON: If the group feels
15	like we're done with this and there's not
16	anything else to add then we can move onto
17	the next topic.
18	DR. CACCHIONE: I wasn't aware
19	that
20	MS. WILBON: No, that's fine. I
21	mean, I think we were thinking there might
22	be more discussion, but I know people are

	Page 282
1	kind of petering out.
2	DR. CACCHIONE: Well, if there
3	are more discussion points or there are
4	other questions. I think, David.
5	MR. HOPKINS: I don't understand
6	what episode grouper would not incorporate
7	complications? I can't imagine that. So,
8	it sounds more like an academic issue than a
9	real one.
10	MS. MARTIN ANDERSON: I think one
11	thing I'm trying to catch up on is this
12	concept of what really is a principle. You
13	know, what is a principle statement.
14	And if a principle statement for
15	an episode grouper was something like the
16	episode grouper must be able to account for
17	complications. You know, I don't really
18	know what
19	MR. DE BRANTES: You can't say
20	that. I'm sorry. This is Francois. You
21	can't say that without then having to define
22	very, very, very clearly your concept, i.e.,

	Page 283
1	NQF's concept of a complication.
2	MS. MARTIN ANDERSON: Yes, I
3	wasn't actually trying
4	MR. DE BRANTES: And so is the
5	complication a natural progression of the
6	disease which is how some people define a
7	complication? Is it an error? If it is,
8	what type and how do you bind it.
9	MS. MARTIN ANDERSON: Yes, I
10	think that what I just heard them say is
11	that they're saying the complication can be
12	all of those. And I was just trying to
13	paraphrase and give an example of is that
14	what we mean when we say we want to have
15	principles. And if it's just so obvious
16	MR. DE BRANTES: The principle
17	should be you explain what you're doing.
18	MS. MARTIN ANDERSON: But you
19	have to tell them under what dimensions do
20	you still need explanation.
21	So there's a couple of different
22	things. One is some principles. The other

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	Page 284
1	is what information do you have to submit.
2	If this just falls under the category of the
3	kinds of things you should have to submit
4	and explain in your application that's what
5	I'm trying to get at.
6	When we said there are some
7	principles that came out of this clinical
8	logic workgroup what are those principles as
9	compared to and do we have clarity on
10	that? If we do then we can follow up later.
11	Versus what are those things that just need
12	to be submitted.
13	DR. KING: Yes, the principle is
14	you need to explain. Not that you need to
15	define your condition, your complications,
16	but you need to explain it, you need to
17	address it.
18	And another principle is that you
19	need to pass testing criteria or validity
20	criteria for your measure. And we kept
21	going back to the test cases, or what did we
22	call them, sample cases or something.

	Page 285
1	So, if really what an episode
2	grouper is is about defining cost of care
3	then you should be able to have the person
4	who had the hip fracture, got the anemia,
5	got the myocardial infarction. And you
6	should still come up with the same cost of
7	care regardless of whether you call that
8	myocardial infarction a complication or part
9	of the disease of that poor old person who
10	happened to have silent coronary disease,
11	got anemia and had the heart attack.
12	But, so if you go to the testing
13	part of it, the validity, the reliability
14	testing part of it with the test cases then
15	who cares how you explain your clinical
16	logic and what you call a complication
17	versus what you call just a natural
18	progression of disease.
19	Did I explain that sort of?
20	That's basically what we cardiologists kind
21	of came up with.
22	MS. MARTIN ANDERSON: Were you

	Page 286
1	saying that the test are you articulating
2	what needs to be tested, or a particular
3	methodology for how to do the testing? Or
4	were you saying both?
5	DR. KING: We landed on test
6	cases, but there may be a better methodology
7	for doing it.
8	DR. CACCHIONE: I think we said
9	it was iterative, you know, that it was
10	going to be continually refined. But I
11	don't think that we got answered your
12	question specifically.
13	MS. MARTIN ANDERSON: Okay. So
14	we still maybe have some work to do to say
15	what information would have to be collected
16	as part of an application for endorsement,
17	what are anything that you would tease out
18	as principles that are just information
19	you're going to share, or you know, require
20	to be shared. And then if you have any
21	requirements.
22	It would be relatively unusual to

	Page 287
1	specify exactly how something needed to be
2	tested, but I do think we have to wrestle to
3	the ground how do you determine validity if
4	on the clinical logic.
5	MR. AMIN: Our construction logic
6	group touched upon some of these very same
7	topics. So maybe what would be helpful is
8	to walk through a little bit of where we
9	were. Because this is not by any means
10	complete but I think it raised some of the
11	same concerns that you're raising right now.
12	And I think some of us walked
13	away wondering whether we really have
14	whether we're suggesting testing approaches,
15	or we're actually looking at criteria.
16	So, this may be helpful or it
17	just may add some more complexity to what we
18	needed to do tomorrow. But I'd rather at
19	least put it on the table and then maybe we
20	can address it together tomorrow.
21	So, I got nominated as the
22	spokesperson.

1	
	Page 288
1	(Laughter)
2	MR. AMIN: Although Tom was a
3	quick second so he's going to help out.
4	So, what we talked about were
5	I mean, I have some overarching statements
6	that the group had. And I think our group
7	was probably the most well maybe, I don't
8	know, I don't want to speak for everybody
9	but had some of the more innovative
10	approaches here that really suggest that NQF
11	rethink its typical endorsement process and
12	how it relates to episode groupers.
13	And suggesting that potentially
14	our consensus development process of
15	convening panels may potentially not be the
16	best approach for what we're trying to
17	achieve here.
18	So again, I want to just tag this
19	because I know we can't have a full
20	discussion of this today but I think we need
21	to give this some thoughtful consideration
22	tomorrow.

	Page 289
1	But overarching, you know, what I
2	really tried to push the group to work with
3	in the framework and ultimately we push back
4	was that we wanted to first discuss what
5	were the components that we would want
6	submitted, how would one evaluate those
7	components and how would those components
8	potentially vary depending on the use.
9	And we talked about our charge
10	was to look at issues of concurrence of
11	clinical events, complementary services,
12	hierarchies, missing data, things of that
13	nature.
14	And ultimately what the group
15	came back with was the two really important
16	things that we would want submitted is an
17	understanding of how conditions
18	identifying conditions of an episode,
19	essentially the trigger and end mechanisms
20	of the episodes within the grouper, and then
21	the methods by which the claims are assigned
22	to an episode, and all of the steps that

	Page 290
1	would be required to have services assigned
2	to an episode.
3	That would include how these
4	tiebreakers are managed, statistical
5	inferences, and all of that should be
6	transparent.
7	A concern that David raised which
8	was a valid one was around whether even this
9	would be feasible in an environment where we
10	would be evaluating hundreds potentially,
11	depending on the grouper, of individual
12	episodes.
13	And so that was those were the
14	components that we could at least agree on.
15	We discussed a number of others but those
16	were the only ones that we could agree were
17	components that should be submitted for
18	evaluation. Those are quite different than
19	what our charge was so that was by design in
20	some ways.
21	The second component that we were
22	looking at was how one would what we

	Page 291
1	would use to evaluate this. And essentially
2	we came back to essentially I think what
3	your clinical logic group came up with which
4	is essentially validity testing was the
5	dominant testing approach that we would want
6	to look at and essentially was the dominant
7	criteria.
8	And one potential approach,
9	again, this is not the criteria, but one
10	potential approach that one could use for
11	validity testing would be to develop
12	using a validated data set to use a set of
13	scenarios and follow where the claims were
14	assigned, understand the service assignment
15	episodes and then put the episode grouper in
16	a potentially more complex environment to
17	understand how the groupings changed.
18	So again, we talked about the two
19	elements that we would want submitted. And
20	then the dominant approach to actually doing
21	the testing was validity testing.
22	And then on the next slide I

	Page 292
1	think we discussed at a high level Evan,
2	if you can move me to the next slide
3	maybe Tom, you can give us a better example
4	of what a complex environment is for moving
5	the episode grouper to a complex
6	environment.
7	MS. MARTIN ANDERSON: So put the
8	claims in a complex environment. What's
9	that mean?
10	MR. MACURDY: The sort of thing I
11	had in mind was to first start out with,
12	just to be very concrete, suppose you start
13	with 25 claims so that the group would be
14	able to get a handhold on how various claims
15	got assigned in that sort of world.
16	And then take that and maybe put
17	it in an environment where there's 250
18	claims and see how things get reassigned.
19	Because you find very often that they do get
20	reassigned and the question is why.
21	They can be assigned to a
22	different episode type because they're now

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	Page 293
1	classified as a complication, or that sort
2	of thing.
3	But the biggest challenge I've
4	always had with these sorts of things is to
5	be able to I think it's better to start
6	somewhat simple so you get a grasp of what's
7	going on and then build the more
8	complicated.
9	So once again, it would be a case
10	of something that's manageable and then
11	putting it in a more complex environment and
12	then see what happens. And then be able to
13	address why it did what it did.
14	MR. AMIN: So, a few other
15	components that we discussed. Let me just
16	lay this out for the group.
17	Steve really recommended that we
18	lay out essentially what we mean by validity
19	in this environment. And there were at
20	least two that the group agreed upon which
21	is that the person actually had the
22	condition, and then the services assigned to

	Page 294
1	the condition are correctly assigned.
2	And then there are other examples
3	in terms of identifying or determining high-
4	or low-risk conditions as a potential,
5	another area for defining validity.
6	One key takeaway for me as we
7	were discussing this, and I think this has a
8	lot of implications to how we think about
9	the criteria validity is that there may be
10	no the group felt very strongly that
11	there may be no right or wrong output. But
12	the intent of the grouper needs to be clear.
13	Which in itself is a little bit
14	challenging to think about in terms of
15	validity, at least the way I conceptualize
16	validity which is that there is some truth,
17	or some right that you're trying to move
18	toward. So, that was an interesting
19	characterization of where the group landed
20	and I think has some very clear implications
21	for how we think about criteria.
22	And oh, so we explored the

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	Page 295
1	question about use. Again, I think adding
2	to the complexity here was this overarching
3	issue around use, and that the groupers may
4	vary based on use and may require
5	flexibility in defining parameters.
6	And so one of the challenges here
7	is that if you're actually looking at
8	validity and the grouper in a lot of ways
9	has flexibility or the parameters are
10	changing what exactly is it that you're
11	looking at.
12	And the group felt pretty
13	strongly that the developer should specify
14	the use of the grouper in the evaluation and
15	the parameters and at least the range of
16	those parameters so that we can get a sense
17	of what exactly it is that we're evaluating
18	and that's being tested.
19	So, maybe I'll turn that back to
20	you in terms of kind of how that resonates
21	with where the clinical logic group was.
22	But I think it still raises some more macro

	Page 296
1	questions around what exactly is it that
2	we're expecting to be submitted. What is
3	the criteria and what are rising to the
4	level of principles. And I think those are
5	sort of consistent.
6	MS. MARTIN ANDERSON: Just a
7	couple of quick questions, clarifications.
8	What do you mean by the word "parameters" in
9	this context?
10	MR. MACURDY: Pretty well every
11	grouper a concrete example would be you
12	can often vary the criteria for what starts,
13	you know, what's an open period that starts
14	or ends an episode. But pretty well the
15	groupers had various kind of parameters you
16	can set.
17	MS. MARTIN ANDERSON: Okay.
18	MR. MACURDY: And for the most
19	part the way that's been generally handled
20	is to have the whoever's submitting the
21	grouper to give their recommended parameters
22	to begin with and then you can see how they

	Page 297
1	vary.
2	MS. MARTIN ANDERSON: The user-
3	controlled options that are in the
4	beginning.
5	MR. MACURDY: There's usually
6	quite a few.
7	MS. MARTIN ANDERSON: Yes, okay.
8	We talked about that too.
9	So, if you go back to the
10	previous page I think the one thing that it
11	sounds like you're highlighting but strikes
12	me as the second bullet said validity is
13	services assigned to the condition are
14	correctly assigned but there is no correct.
15	So, what do we do about that? I
16	mean, you know, so in a sense the bar is can
17	you explain it credibly but not necessarily
18	does it work correctly because we can't
19	define correct, right? That's what I'm
20	hearing. I'm just repeating. I'm not
21	MR. DE BRANTES: Well, this is
22	Francois. So, I'm not sure you can't define

	Page 298
1	some level of correctness.
2	So, to Tom's point, if you have a
3	preset claims database that has very
4	specific profiles of patients.
5	You know, for example, that they
6	have certain conditions. You know that
7	they've had certain procedures done. You
8	might know that some of those procedures
9	ended up by having complications such as
10	infections, et cetera. So, you know all of
11	that ahead of time. That's your base claims
12	data set that you transmit to the developer
13	for testing through their grouper.
14	If what comes out is markedly
15	different from the picture painted of these
16	patients a prior then something is wrong.
17	There's an inconsistency that they should at
18	least be able to explain.
19	So there is something right about
20	does the patient have is there sufficient
21	evidence in the data set that a patient has
22	pneumonia, or is there sufficient evidence

	Page 299
1	that the patient has diabetes. And if the
2	answer in that claims data set would lead
3	anyone to say yes, but the grouper comes out
4	with no, then there's a discrepancy that
5	needs to be explained.
6	Similarly, if there are certain
7	services that are very clearly misassigned
8	because and Steve's example was an X-ray
9	for an ankle fracture that ends up by being
10	dumped into an episode for pneumonia.
11	Obviously that's wrong, that's just
12	basically wrong.
13	So, there is some there are
14	right answers in some circumstances, but
15	then there's a fair amount of gray area.
16	An example of a gray area is if a
17	lab test was done for a patient who has two
18	conditions should the lab test be assigned
19	to both conditions or just one. That's a
20	subjective design that at some point someone
21	needs to justify the reason for that single
22	assignment, or for a double assignment.

	Page 300
1	So, the areas we think that are
2	fairly clear-cut, something is just clearly
3	badly assigned, an episode that should have
4	been triggered is not triggered. And then
5	there's the rest of it which is you're not
6	going to be able to stand up to any kind of
7	gold standard because it's a function of the
8	subjective decisions made by the developers
9	as they designed their grouper.
10	MS. MARTIN ANDERSON: Okay, thank
11	you. So, I just suggested to Taroon I think
12	maybe we should avoid the word "correct"
13	right? Something services assigned to the
14	condition or logically assigned. Just
15	acknowledging that there can be more than
16	one correct that's a design that you
17	could at least logically explain. Steve.
18	DR. BANDEIAN: The exact word,
19	adjective, et cetera, should be.
20	I think, first of all, I think
21	Francois summarized the discussion extremely
22	well.

	Page 301
1	Just as another example, just to
2	kind of make the point. Suppose that we
3	have a glycated hemoglobin has a lab test
4	and suppose that it is assigned in the
5	grouper to the patient's hypertension
6	episode but the patient actually also has a
7	diabetes episode. So, it would be really a
8	little hard to imagine why a glycated
9	hemoglobin would be used for hypertension
10	but it would be pretty easy to understand
11	why it would be used for diabetes.
12	So those are the sorts of things
13	which looking at output one could have
14	clinicians look at and make a judgment of
15	whether the error rate there, whether it
16	would cause an error or not. Whether things
17	are sort of looking basically okay.
18	And it's actually pretty easy.
19	You just would take all of your hypertension
20	episodes and see exactly what services are
21	being associated with it.
22	If there's a lot of stuff that

	Page 302						
1	doesn't really make sense related to						
2	hypertension then you might at least						
3	question it.						
4	MR. MACURDY: Just to emphasize						
5	the point further. Francois' point is						
6	there's a real challenge comparing across						
7	groupers because they do different						
8	classifications in what you call an episode.						
9	And one's not right and the other one's not						
10	wrong, they just have a different						
11	organization scheme.						
12	And even within the same grouper						
13	you can by making the case kind of more						
14	complex with more claims something can get						
15	reassigned and you look at it and it's						
16	reasonable in terms of the way it were						
17	assigned. Something that was an episode by						
18	itself becomes a complication to another						
19	episode.						
20	So, even within the same grouper						
21	it can be quite plausible in terms of what						
22	the assignment is. And that's what's meant,						

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Page 303
that there's not really a right or wrong
answer.
MS. GARRETT: I just wanted to
elaborate a little bit on what Taroon was
saying about that we feel that the typical
process might not really work for this.
So we talked about the fact that
really episode groupers are software,
they're software products. And so there's
not a numerator and denominator that's set
in time that you can evaluate and then that
stays the same for 3 years until the next
endorsement process.
And it's complex software.
There's lots and lots of elements.
So, one of the criteria we
suggested is that there be an iterative
process for improvement of that tool. And
for the next version to be released and that
there's clinical input into that process.
And that the developer can demonstrate that
that's part of the tool that they're

	Page 304
1	bringing forth to be endorsed. So we're not
2	freezing it in time. So, that's something
3	that I think is a little bit different.
4	And we also talked about the
5	complexity of this. And having an expert
6	panel spend a day and a half on this we
7	might not get what we really need in terms
8	of understanding how that grouper works and
9	if it's going to work well enough.
10	So, we sort of threw out NCQA has
11	a process for certifying vendors that do
12	HEDIS rates. So certifying that they
13	actually know how to take in claims data,
14	apply the right algorithms and produce HEDIS
15	rates. Maybe it's something more analogous
16	to that than a typical endorsement process.
17	So that's another thing we talked about.
18	And then one other unrelated
19	point is we also talked a bit about how
20	we've been really assuming all day that
21	we're talking about administrative claims
22	data.

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	Page 305
1	But I hope that we can be a
2	little more generic in the language that as
3	EHR data becomes more readily available that
4	that can potentially be a source for episode
5	grouping. Because there's lots of potential
6	use for that within providers and a lot of
7	clinical richness that isn't found in claims
8	data there. So, another point that we
9	talked about.
10	MS. MARTIN ANDERSON: Just a
11	quick question on this testing methodology.
12	I want to go back to that for a second.
13	So, is it a reasonable assumption
14	that if you came up with a set of data and
15	you had them run through it that if had you
16	chosen different data you would have made
17	the same endorsement decision? What's the
18	risk of teaching to the test and/or what's
19	the extensibility of that kind of testing?
20	You've probably done it so tell us.
21	(Laughter)
22	MR. MACURDY: Well, I wasn't

	Page 306						
1	suggesting that you have the people who						
2	developed the grouper to do the scenarios.						
3	And one of the challenges you'll						
4	find in the grouping is that you can change						
5	you can actually change the order of						
6	claims and it changes grouping. Now, it's						
7	fairly slight, it happens, but it affects						
8	the hierarchies.						
9	So there is some arbitrariness						
10	that occurs there that you just kind of						
11	can't handle. And all the groupers have						
12	that sort of problem. So I mean, I meant						
13	you literally can just resort the claims and						
14	you get a slightly different kind of						
15	reorganization of the grouping.						
16	Certainly if you add more claims,						
17	even in episodes that are not related to the						
18	one you're after you can get a new grouping.						
19	So there's a lot of sensitivities. And to						
20	try to go through every one of those						
21	scenarios is a real challenge.						
22	What we were trying to do is						

	Page 307						
1	figure out was to give whoever's doing						
2	the evaluation a chance to be able to get a						
3	grasp of what's going on and say does this						
4	look like first round reasonable. And I						
5	think that's about all they're going to be						
6	able to do at that point. Because it is a						
7	real challenge.						
8	MS. MARTIN ANDERSON: Okay.						
9	DR. BANDEIAN: I'm not sure that						
10	there was consensus on this although there						
11	may have been, I'm not sure. And Tom or						
12	others can say whether there was or not.						
13	But in addition to the sort of						
14	vignette or scenario scenario where there						
15	are sort of by definition a relatively						
16	limited set of scenarios one could also run						
17	through the system a few million people and						
18	look at aggregated results.						
19	So one could look at aggregated						
20	results, for example, for diabetes, or for						
21	pneumonia, or what have you. And look at						
22	results that seem reasonable, things that						

	Page 308
1	look reasonable, things that don't look
2	reasonable.
3	Now, again I'm not entirely sure
4	that there was or wasn't consensus about
5	this. You know, you could look at how long
6	the pneumonia episode was lasting. If you
7	saw a lot of pneumonia episodes that were
8	lasting 180 days it might raise an eyebrow.
9	And you could also picking up
10	on what we were just talking about a few
11	minutes ago you could look at all of the
12	types of specific services that were being
13	assigned to the episode. So, if one saw a
14	lot of cardiac stress test being assigned to
15	diabetes it might again raise a little
16	concern, especially if the person already
17	had a coronary episode.
18	MS. MARTIN ANDERSON: The model I
19	think that you all are proposing for
20	consideration is a model that looks a lot
21	like software certification programs. So,
22	whether it's how Meaningful Use is done,

	Page 309						
1	it's how all these various software						
2	certification type programs where it's						
3	independent testing that is usually						
4	induces cost on the developer. The NQF						
5	wouldn't necessarily be doing all that.						
6	But I get the model now so thank						
7	you for explaining it.						
8	MR. HOPKINS: If you did that						
9	then you obviate all the discussion						
10	repeating itself over and over and over						
11	again in steering committees when a measure						
12	comes that's based on an episode grouper.						
13	MS. MARTIN ANDERSON: Maybe.						
14	(Laughter)						
15	MS. MARTIN ANDERSON: I know we						
16	have to get to public comment. So we have						
17	like a minute before public comment. So						
18	Tom, you want a last word?						
19	MR. MACURDY: Yes. I just want						
20	to note that it's not as straightforward as						
21	just doing software certification because						
22	there's a lot of judgment calls that are						

Page 310 1 involved. But I think the main thing is, 2 3 and it gets back to Taroon's earlier point, that the usual kind of process is going to 4 5 be somewhat of a challenge. And you are 6 going to want some analysis done here. Exactly, a process. 7 Exactly. 8 MS. MARTIN ANDERSON: Okay. So 9 now Evan, are you doing public comment? 10 MR. WILLIAMSON: We will now have public and member comment. Do we have any 11 comments in the room? Okay. Operator, 12 could you please open the lines for public 13 and member comment? 14 15 **OPERATOR:** Okay. To ask a 16 question please press * and then the number 17 1. At this time there are no questions or 18 comments. 19 MR. WILLIAMSON: All right, well 20 I think that wraps up our agenda for today. 21 We want to thank you guys for your attention. We know that was a long day and 22

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	Page 311
1	I think we got a lot of work done that will
2	help tomorrow as we start to really move
3	towards some recommendations and what we're
4	going to put in the report and move towards.
5	Kind of herding all these cats that we kind
6	of have running around right now.
7	But we'll be convening again at
8	P.J. Clark's. Our reservation is at 6 but
9	feel free to head over at any point. And
10	thanks again and we'll see you tomorrow
11	morning bright and early again.
12	(Whereupon, the foregoing matter
13	went off the record at 4:43 p.m.)
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	Neel P. Gross and Co. Ing

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<u>CERTIFICATE</u>

This is to certify that the foregoing transcript

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was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

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