## NATIONAL QUALITY FORUM

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MEASURE APPLICATIONS PARTNERSHIP COORDINATING COMMITTEE MEETING

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## WEDNESDAY JANUARY 27, 2016

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The Coordinating Committee met at the National Quality Forum, 9th Floor Conference Room, 1030 15th Street, N.W., Washington, D.C., at 9:15 a.m., Harold Pincus, Chair, and Foster Gesten, Acting Co-Chair, presiding.

**PRESENT:** HAROLD PINCUS, MD, Co-Chair FOSTER GESTEN, MD, FACP, Acting Co-Chair RHONDA ANDERSON, RN, DNSc, FAAN, American Hospital Association DAVID W. BAKER, MD, MPH, FACP, The Joint Commission MARY BARTON, MD, MPP, National Committee for Quality Assurance STEVEN BROTMAN, MD, JD, AdvaMed\* JAYNE CHAMBERS, Federation of American Hospitals MISSY DANFORTH, The Leapfrog Group\* CHRISTOPHER DEZII, RN, MBA, CPHQ, Pharmaceutical Research and Manufacturers of America (PhRMA)\* LYNDA FLOWERS, JD, MSN, RN, AARP

DAVID GIFFORD, MD, MPH, American HealthCare Association

RICHARD GUNDLING, FHFMA, CMA, Healthcare Financial Management Association\* GAIL HUNT, National Alliance for Caregiving CHIP N. KAHN, III, MPH, Federation of American Hospitals\* WILLIAM E. KRAMER, MBA, Pacific Business Group on Health SAM LIN, MD, PhD, MBA, American Medical Group Association\* LISA MCGIFFERT, Consumers Union ELIZABETH MITCHELL, Network for Regional Healthcare Improvement\* R. BARRETT NOONE, MD, FACS, American Board of Medical Specialties FRANK G. OPELKA, MD, FACS, American College of Surgeons AMIR QASEEM, MD, PhD, MHA, American College of Physicians CAROL SAKALA, PhD, MSPH, National Partnership for Women and Families MARISSA SCHLAIFER, RPh, MS, Academy of Managed Care Pharmacy CARL SIRIO, MD, American Medical Association\* MARLA J. WESTON, PhD, RN, American Nurses Association STEVE WOJCIK, National Business Group on Health\* INDIVIDUAL SUBJECT MATTER EXPERTS PRESENT RICHARD ANTONELLI, MD, MS\* MARSHALL CHIN, MD, MPH, FACP FEDERAL GOVERNMENT LIAISONS PRESENT KEVIN LARSEN, MD, FACP, Office of the National Coordinator for Health Information Technology (ONC) CHESLEY RICHARDS, MD, MH, FACP, Centers for Disease Control and Prevention (CDC) NANCY WILSON, MD, MPH, Agency for Healthcare Research and Quality (AHRQ)\* PIERRE YONG, MD, MPH, Centers for Medicare and Medicaid Services (CMS)

WORKGROUP CO-CHAIRS PRESENT RONALD WALTERS, Hospital Workgroup\*

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NOF STAFF:
HELEN BURSTIN, MD, MPH, Chief Scientific Officer
ELISA MUNTHALI, Vice President, Quality
      Measurement
MARCIA WILSON, Senior Vice President, Quality
      Management
TAROON AMIN, NQF Consultant
WUNMI ISIJOLA, Administrative Director
MELISSA MARINELARENA, Senior Director
DEBJANI MUKHERJEE, Senior Director*
ERIN O'ROURKE, Senior Director
SARAH SAMPSEL, Senior Director*
AMBER STERLING, Project Manager
JEAN-LUC TILLY, Project Analyst
ALSO PRESENT:
JOEL ANDRESS, Centers for Medicare and
      Medicaid Services (CMS)*
SHAWNN BITTORIE, CommPartners*
HEIDI BOSSLEY, American Medical Association
KARIN FELDMAN, American Society of Clinical
      Oncology
NANCY FOSTER, American Hospital Association
THOMAS GRANATIR, American Board of Medical
      Specialties
THOMAS JAMES, III, MD, Baptist Health Plan*
DARSHAK SANGHAVI, MD, University of
      Massachusetts; Centers for Medicare and
     Medicaid Services (CMS)
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\* present by teleconference

## A-G-E-N-D-A

Day 1 Recap
Opportunity for Public Comment
Pre-Rulemaking Recommendations for Hospital Programs
Committee Discussion
Opportunity for Public Comment
MAP at 5 Years: Evolution and Vision
for the Future
Wunmi Isijola, Harold Pincus, Taroon Amin,
Erin O'Rourke
Opportunity for Public Comment
Closing Remarks

1 P-R-O-C-E-E-D-I-N-G-S 2 9:18 a.m. CO-CHAIR PINCUS: Okay, so why don't 3 we get started. We have actually substantially 4 5 more people here in person, and I guess we still have a number of people who are on the phone. 6 And I hope to take a tally on that in a couple of 7 minutes. 8 9 So, let's talk a little bit about just 10 to think about the experience yesterday. I think 11 it really was an extraordinarily productive day 12 despite all the problems with the weather and 13 people getting here. 14 And I think very usefully at the 15 outset, we were able to clarify several important 16 points that were potentially points of confusion. 17 Number one is we were able to clarify 18 the sort of distinctions in the measures under 19 development category, I think, in terms of 20 distinguishing among the three categories of 21 recommending continued development, not 22 recommending continued development, and having

1 insufficient information, where the insufficient 2 information really refers to people who feel they 3 don't have enough information to decide between 4 the two other categories.

5 But more importantly, we got clarity 6 from CMS that they're very willing to and intend 7 to come back to us and give us feedback about 8 measures that we recommend for continuing 9 consideration, but are not ready for primetime.

So we're going to be developing afeedback loop about that.

12 And even more importantly, they 13 emphasized the fact that what they're really 14 looking for is less the specific recommendation 15 and more comments that would help them to refine 16 the specific measures.

17And so the kind of commentary that we18had around the table and over the airwaves really19is incredibly important. And I think they were20very grateful for that kind of in-depth expert21advice that we were able to give them.

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And that's all been sort of written

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down and captured so that that can be fed back. 1 2 We also plan over the coming weeks to develop a more specific format for how we can get 3 4 this feedback in an ongoing way about the 5 performance of measures, the experience that people have had with the measures and what's been 6 7 done about them. So that we'll be able to have a fuller 8 9 picture of both the further process of measure 10 development and also what has been the impact of 11 the measures. So I think those are all very 12 positive kinds of things going forward. 13 Foster, do you want to add some more? 14 ACTING CO-CHAIR GESTEN: Sure. Well, 15 first I'd be remiss if we didn't acknowledge the 16 great job of the staff in being able to not only 17 put this meeting together but to deal with the 18 weather issues and folks on the phone. So I want 19 to really shout out to everybody. NQF does an 20 incredible job of organizing this. 21 I heard, in addition to what Harold 22 mentioned, some recurrent themes that are not new

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to this group and the conversations.

2 And they include I think a desire to have a clear sense of what alignment means, and 3 4 also clarify where alignment is a good thing, and 5 where alignment creates at least a reality of perception of this sort of double jeopardy of 6 measures counting more than once. 7 I also heard I think from a lot of the 8 9 comments from the workgroups a continuing 10 struggle of trying to figure out and land on 11 measures that were truly meaningful to patients 12 and patient-centered. 13 And it includes, but it's not limited 14 to, outcomes, like functional outcomes and 15 others. 16 And then clearly payment reform is 17 challenging and pushing on this issue of measures 18 as they relate to shared accountability and 19 trying to figure out what the right way of 20 thinking about that is. And it certainly, if for nothing else, 21 raises lots of issues around risk adjustment and 22

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appropriate risk adjustment, whether it's for 1 2 quality measures, or we'll probably take up that conversation around payment and efficiency as 3 4 well. 5 So, I thought it was a great, robust conversation yesterday. I look forward to today. 6 So, to kick things 7 CO-CHAIR PINCUS: off I think there's a few new people that need to 8 9 have the disclosure process. So, Wunmi, do you 10 want to --11 DR. BURSTIN: We went through a 12 process yesterday of introductions and 13 disclosures. So if anybody is new, if you're an 14 organizational member, all I require is that you 15 disclose if you have more than \$10,000 in 16 anything that might be associated with the work 17 before this committee. 18 I think probably the new people are 19 all organizational members. 20 And then if you're a subject matter 21 expert, just give us a brief overview of what 22 you're engaged in, in terms of work before this

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1 committee, contracts, grants, speaker 2 relationships, et cetera. So, why don't we go to who's new at 3 4 the table. I know we've got Jayne here today. 5 MS. CHAMBERS: My name's Jayne Chambers and I have nothing to disclose. I'm 6 pressing the button. 7 MS. FELDMAN: Karin Feldman from the 8 9 AFL-CIO. Nothing to disclose. 10 DR. BURSTIN: We've got Lynda Flowers 11 in person today, but she disclosed on the phone 12 yesterday. 13 Anybody new on the telephone? 14 DR. WILSON: Nancy Wilson, nothing to 15 disclose. AHRQ. 16 DR. BURSTIN: Great. And Pierre, do 17 you want to introduce yourself? 18 DR. YONG: Hi. So for folks who know 19 Kate, I'm not Kate, obviously. So, I'm sitting 20 in for Kate today, but I'm representing CMS, and 21 nothing to disclose. 22 CO-CHAIR PINCUS: So, as people -- oh,

Lisa? 1 2 MEMBER MCGIFFERT: Can I have a 3 question on voting? We go back and click to our 4 original link for voting? 5 CO-CHAIR PINCUS: No, there's new links. 6 Okay, 7 MEMBER MCGIFFERT: New link. 8 I'll look for it. 9 MEMBER ANDERSON: I tried to open the 10 new link, and I couldn't get it open. I don't 11 know if everybody else can, but mine wouldn't 12 open. 13 DR. BURSTIN: Have people been able to 14 open the new voting link that you received today? 15 CO-CHAIR PINCUS: Mine worked. 16 DR. WILSON: Yes, mine worked too. 17 DR. BURSTIN: Okay. Shawnn, could you 18 resend one to Rhonda Anderson, please? 19 MS. BITTORIE: Absolutely. And you 20 should see that in a few minutes. And you may 21 want to try a fresh browser when you receive 22 that.

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DR. BURSTIN: Great. Thank you.
CO-CHAIR PINCUS: So, as people
recall, we are now doing the public comment
periods before we have the discussion of
measures.
So, I would like to open up the public
comment period initially in the room for the
hospital measures.
DR. SANGHAVI: Hi, I appreciate being
here speaking to the group today. I'm just going
to introduce myself.
My name is Darshak Sanghavi. My
background is I'm a pediatric cardiologist at the
University of Massachusetts Medical School. And
I'm also the director of prevention and
population health at the Innovation Center at
CMS. So I'm here in my capacity also as a CMS
representative.
And I just wanted to give a little bit
of background to one of the hospital measures
that the group is going to be discussing today.
I'm giving this as an introduction

during the public comment period just to spend a 1 2 few minutes with background. I will also be here to offer technical guidance on the measure if 3 4 they come up during the group discussion. But just by way of introduction, the 5 measure that our group has proposed is the 6 7 smoking prevalence measure at the county level for inclusion in the Hospital Inpatient Quality 8 9 Reporting System. 10 I also want to emphasize that I'm here 11 in person, and I was here yesterday as well, 12 unfortunately we didn't get to it, just to 13 emphasize the critical importance of this measure 14 and the strategy broadly at CMS and HHS. I want 15 to telegraph that in person. 16 This measure has been a strategic 17 priority both of Patrick Conway, the Deputy 18 Administrator of CMS and former head of CCSQ, as 19 well as Tom Frieden, the head of the Centers for 20 Disease Control. 21 We have developed this concept in consultation with them, and they both strongly 22

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have advocated for this.

I mention this by way of background because as you're no doubt aware, the use of tobacco is the leading preventable cause of misery among patients today.

6 We believe that with a problem this 7 severe, it would also require interventions that 8 are more innovative than those that have been 9 used in the past in the hopes that they can 10 substantially impact positively the health of 11 Americans.

In other words, it is a big problem,
and a big problem requires potentially innovative
and new strategies to address it.

15I also want to emphasize that the use16of tobacco at the population level does introduce17several complexities. But we believe this falls18into a broader, strategic series of priorities at19CMS.

20 As you are no doubt aware, we are 21 moving from volume-based to value-based 22 reimbursement very broadly, ultimately mirrored

in our payments systems that go from fee-for-1 2 service to accountable care to bundle payment to potentially in population-based payments. 3 4 Our payments are going in this 5 direction, and we hope also that our quality metrics will as well. 6 7 In terms of tobacco specifically at the state level, we are currently negotiating 8 9 with major large states for tracking tobacco at 10 the state level as an adjustor in the Medicaid 11 program broadly. 12 This falls into a broader series of 13 priorities. Even in the Medicare Shared Savings 14 Program and others, we've considered strategies 15 as well to sort of expand the denominator. 16 We believe that is population health. 17 It is caring for a broad population. And we 18 believe this fits into our broader strategic 19 priority of using an outcome measure. 20 Let me just briefly talk about why the 21 hospital IQR and why at the county level. 22 First of all, we believe that in

counties, there are not currently measures that 1 2 encourage cooperation and coordination. So it is true that all hospitals in a 3 4 county, by the way, most Americans live in a 5 county that's served by an acute care hospital, do not currently have any incentive to work 6 7 together, or at least even to recognize a measure that they all share in common, such as community-8 9 based smoking prevalence. 10 We believe that working together in 11 some way would be incentivized by having a 12 measure that they all have. 13 In addition, this is a measure that's 14 collected by the Centers for Disease Control 15 directly. So it can be given to hospitals and 16 requires essentially no reporting burden on the 17 part of hospitals. It is essentially no work at 18 all. 19 Having said that again, a cooperative 20 measure, yes, you can work together. Why again 21 at the hospital level? 22 I just wanted to take a minute to say

we believe that there is a substantial and 1 2 emerging body of literature and academic and scientific consensus that improved work even by 3 4 hospitals can substantially and positively impact 5 the smoking prevalence rate at the county level. For example, according to Centers for 6 7 Disease Control data, a substantial number of high-risk patients are, in fact, seen at 8 9 hospitals on an annual basis. And over several 10 years, we see a majority of patients that may be 11 seen in a hospital. 12 We also currently know based on, 13 again, CMS's broad-based strategy when looking at 14 how we think about hospital care, we no longer 15 just think about what happens at that encounter 16 in the emergency department or in the four walls 17 of the hospital. 18 Thirty-day readmission measures, even 19 30-day mortality after MI, all of those things 20 depend on continuing coordination of care. 21 And there's increasing data that only 22 when you actually touch patients after they leave

the hospital can you actually substantially
 reduce smoking rates.

The British Medical Journal in 2014 editorialized that the prevalence of smoking at the county level can be -- or geographic level can be substantially impacted by improved hospital care.

8 We also believe that hospitals have a9 variety of strategies at their disposal.

For example, the Cleveland Clinic in Cuyahoga County, when they actually went to a smoke-free requirement for employees actually substantially reduced their community countybased smoking rates, while other areas around the Cleveland Clinic did not, other counties.

Again, this goes into a clearly established strategy. For example, we also in the IQR have a flu vaccination measure of hospital employees.

20 So, this sort of -- there is a zone of 21 expanding abilities that we have for hospitals to 22 now impact tobacco prevalence rates.

And finally, hospitals serve their 1 2 communities. Many, many hospitals as part of their mission statements clearly recognize that 3 4 they do not just treat patients that show up at 5 the door, but have a responsibility for their broader community. 6 7 In fact, many of their fund-raising efforts specifically call out their community 8 9 involvement as an important part of the reason we 10 should fund these hospitals. 11 Therefore we believe, again, there are 12 substantial areas of leverage for hospitals to 13 impact smoking rates. 14 I'll just conclude by saying finally 15 that what we are proposing now is reporting only. 16 I think that when we propose these 17 types of changes or these sorts of innovative 18 strategies, it is important to do it in a 19 deliberate fashion. 20 The CDC at the state level has 21 endorsed the NQF measure, but not at the county 22 level.

Working with CDC very carefully, we 1 2 believe that the county level measure is quite 3 robust, but that is why it is being -- you're 4 seeing it today as a measure under development, 5 just to explain that. However, we will continue to work with 6 7 CDC to do that. But I'd like to then just finally just 8 close with the fact that if we don't hold 9 10 hospitals -- there is no payment against 11 reporting only. 12 It is surprising and shocking in our 13 review how often hospitals, the clinicians that 14 work at the hospitals really have no idea of the 15 population-based burden. 16 And when you don't know what you're 17 dealing with, you can't really address it. 18 This substantially impacts minority 19 and other populations as well. We believe that 20 bringing this to hospitals' attention is 21 critical. 22 And hopefully also we recognize that

this will vary. There is going to be differences 1 2 across the country in what the baseline rate is. Again, we are just looking at a 3 4 prevalence rate. It puts that on your radar 5 screen and then wherever you start at, you can start to lower that by whatever means you feel is 6 7 helpful. Again, we are not holding anybody 8 9 accountable for the baseline population that 10 currently exists. That is what we are looking to 11 understand. 12 So finally, I'd respectfully submit as 13 you can tell, we are quite interested in this 14 measure. 15 We believe that this is the future of 16 how we will be thinking about measurement in many 17 ways with population health. 18 We would respectfully request that the 19 committee here endorse the hospital MAP group's 20 recommendation and continue development on the 21 measure. Thank you. 22 MS. FOSTER: Hi, Nancy Foster from the

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American Hospital Association.

2	This may come as something of, I don't
3	know, a head-turning reaction after that last
4	comment. But I wanted to get up here to
5	emphasize to you that our member hospitals are
6	keenly aware of the importance of working to
7	improve not only the health of the patients that
8	they touch every day in their hospitals but also
9	of their communities.
10	However, they're struggling. They're
11	struggling not only with the hospital measures
12	that are already on the plate right now in the
13	five programs that we currently have for
14	hospitals, but also because hospitals today are
15	more than just a building with inpatient and
16	outpatient care. So when I said five, there's
17	more than that programs.
18	We are also working with our
19	clinicians who will be collecting, and we'll be
20	helping them to collect, their data for MIPS or
21	for the alternative payment models.
22	We are working with post-acute care.

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In fact, we have many post-acute care settings. 1 There are lots of things we're doing. 2 And part of the problem for our member 3 4 hospitals is that right now, it doesn't make 5 There's not really this overarching sense. strategic vision of how do we improve health in 6 7 this nation. How do we improve healthcare? What role do hospitals and their clinicians and the 8 9 post-acute care settings they're working with 10 play in moving that forward? 11 And this deluge of measurement, to the 12 point you all have made over the last day, the 13 deluge of measurement causes some confusion 14 rather than helping people see how we really move 15 that quality performance forward in a way that 16 truly makes a difference for patients. 17 That has led our members to ask us to 18 ask you to focus attention on some high-priority 19 opportunities to really make a difference in the 20 health of people and to tell us explicitly what

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can we do as hospitals, not as public health

agencies, but as hospitals to engage on that.

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1 What can we do from our perspective as 2 running some post-acute care settings? How do we move this ball down the road? How is that all 3 4 coordinated and aligned to the word you just 5 used? And the discord comes when we are 6 7 handed measures that seem an overreach, that seem to be not things that we truly have an effective 8 9 ability to make a difference in on our own. 10 The smoking prevalence in the 11 community would be one of those examples where we 12 may have an opportunity to affect some, but we're 13 not the major actors there. 14 We are happy to step up and play our 15 role, but it has to be done in coordination and 16 collaboration with all of the other players, 17 including and perhaps most significantly, public 18 health agencies, insurance, organizations that 19 have an ability to affect it through insurance 20 rates, and other players at the table. 21 And so how do you as the MAP try to 22 think about the strategic choice of measures to

really drive healthcare forward in this country?
 I know at this point in your
 deliberations when you're confronted with
 recommendations from the workgroups it's really
 hard to think about how you take that and get to
 a more strategic viewpoint.

7 But I hope that over the course of the next few months as the MAP prepares for the 8 9 receipt of the next group of measures from CMS 10 that you think carefully about how to get to that 11 strategic vision and provide some requests, some guidance to CMS about what you'd like to see, and 12 13 how it can be more effective in driving the 14 entire care system towards a common, strategic 15 point of view. Thank you.

16 CO-CHAIR PINCUS: Any other comments 17 in the room? Public comments on the phone? Can 18 we open that up?

19 OPERATOR: At this time if you would 20 like to make a comment please press \* then the 21 number 1. There are no public comments at this 22 time.

CO-CHAIR PINCUS: Thank you. So, it
looks like we're going to have an interesting
morning.
So, Erin, are we ready to proceed?
MS. O'ROURKE: Yes, I can kick it off
on hospital.
CO-CHAIR PINCUS: Yes, well, the
slides are there for clinician programs.
MS. O'ROURKE: I don't know that we
want to revisit that.
CO-CHAIR PINCUS: No, we don't. Let
me just remind folks on the phone in terms of
getting in queue for comments to use the Raise
Hand function. And welcome, all the folks we
have on the phone. We very much want to have you
participate. So Raise Hand or if that's not
working you can interrupt, but raising hand and
then you can get into the queue for questions and
comments.
MS. O'ROURKE: So, we can skip to the
next slide. I think you saw this a number of
times yesterday.

1	So, I'm Erin O'Rourke, as you may
2	remember. I'm joined by Melissa Marinelarena,
3	another senior director here at NQF supporting
4	the hospital workgroup.
5	And we are fortunate enough to have
6	our co-chair Dr. Ron Walters on the phone. Ron,
7	if you wanted to introduce yourself?
8	WORKGROUP CO-CHAIR WALTERS: Hi, I'm
9	Ron Walters.
10	MS. O'ROURKE: Fair enough. So, to
11	give you a scope of what the hospital workgroup
12	looks at, it's quickly becoming a bit of a
13	misnomer.
14	We looked at 44 measures for 8
15	setting-specific payment or reporting programs,
16	including the IQR program, the hospital value-
17	based purchasing program, the outpatient quality
18	reporting program, the ambulatory surgery center
19	quality reporting program, the inpatient
20	psychiatric facility reporting program, the PPS-
21	exempt cancer hospital quality reporting program,
22	the HAC reduction program, and the end-stage

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renal disease quality incentive program. 1 Next 2 slide. So, across the conversations about the 3 measures for all of those various programs, a few 4 overarching themes emerged. 5 First, the group felt the performance 6 7 measures need to foster better coordination across the care continuum. They stressed there's 8 9 a need for integrated measures. 10 There needs to be better coordination 11 between hospital and post-acute and long-term 12 care as well as better EHR integration and more 13 readily shared information to ensure that as 14 patients go between community hospital and post-15 acute settings their information goes with them, 16 and the clinicians treating them have the 17 information they need to ensure they're giving 18 the best possible care. 19 There's a need to carefully evaluate 20 SDS adjustments to ensure that performance is 21 captured accurately as well as there's a need to 22 encourage holistic care from all providers,

including setting or treatment-specific settings. 1 2 The group is really focused on the need to engage patients and families as full 3 4 partners in their care. 5 They noted a need to measure commitment to and documentation of patients' 6 7 treatment goals and care preferences. The hospital workgroup supported a 8 9 balanced approach to patient accountability and 10 to encourage relationships with patients and families and their communities. 11 12 And they stressed that measures should 13 address outcomes that matter the most to 14 patients. 15 And some examples they gave were 16 cognitive or functional outcomes, safety, patient activation, and the patients being educated, and 17 engaged, and able to participate fully in their 18 19 care as well, as more measures that address 20 quality of life. Next slide. 21 Finally, the group stressed that 22 there's a need to drive improvement for all

patients.

2	Currently the measures in the program
3	are very Medicare-focused as obviously these are
4	Medicare programs. But the group really would
5	like to see the populations covered to be
6	expanded, to expand the services that are
7	covered.
8	In particular, they'd like to see more
9	measures addressing perinatal and pediatric care.
10	They would like to see a global
11	measure of harm that goes beyond the HACs that
12	are currently addressed by the different measures
13	in the program.
14	And finally, they would really like to
15	see measures assessing access to care. They
16	noted that that's a real challenge for a number
17	of patients and would like to see measurement
18	drive to reduce access gaps.
19	So with that, Melissa is going to take
20	you through some of the program-specific
21	considerations.
22	MS. MARINELARENA: Thanks, Erin. So,

for IQR, we had 15 measures. And I think it was 1 2 the most amount of measures. So, one of the issues that we talked 3 about was resource use versus appropriateness of 4 5 care. And the workgroup agreed that resource 6 7 use was important to measure, but it is not indicative of quality of care, and it doesn't 8 9 provide clear information on the appropriateness 10 of care. 11 There was also a long conversation 12 about the support. They supported the community-13 based measures like the smoking prevalence 14 measure that we just heard about and I'm sure 15 we're going to have a long conversation about. 16 But the workgroup had a robust 17 conversation on the roles that hospitals played 18 within their communities to influence health, 19 wellness, and readmissions as well. 20 And, like Erin just said, the group 21 identified gaps like perinatal and pediatric 22 measures and obstetrics.

1	They also identified cost of drugs,
2	particularly specialty drugs.
3	And they also discussed the need for
4	the all-harm or global harm electronic measure.
5	They felt that this type of measure would provide
6	the public with more useful information about
7	overall hospital care.
8	And it would also provide hospitals
9	with more readily accessible data on their
10	performance, rather than waiting for data from
11	claims-based measures.
12	So, just quickly about the comments
13	that we received. Again, because this was the
14	most amount of measures that we had for all of
15	our programs, we received quite a bit of
16	comments.
17	But the majority of the comments
18	agreed and I'll just go over the smoking
19	prevalence.
20	So, the majority of the comments
21	agreed with the MAP's recommendations for the
22	smoking prevalence measure.

Although the commenters agreed that 1 2 smoking is an ongoing public health issue and that hospitals may play a role in reducing 3 4 smoking prevalence in their communities, but they 5 raised several concerns. And some of these concerns included 6 7 the impact of SDS factors, attribution and factors beyond the hospital's control such as 8 9 taxes, public smoking laws, access to smoking 10 cessation medications and counseling. 11 There was also concerns about the 12 development of new measures that only addresses -13 - this measure only addresses smoking rather than 14 tobacco cessation, which includes smokeless 15 products as well. 16 There was also concern with accurately 17 collecting and recording EHR data for some of the 18 measures. And some of those are the stroke 19 measures. 20 There is an antimicrobial use measure 21 that was conditionally supported. 22 This -- some of the commenters did not

support the inclusion of the measure in the 1 2 program because it is intended for surveillance and internal quality improvement efforts. 3 Commenters also stated that this 4 5 measure is not appropriate for accountability purposes at this time due to the limited 6 experience with the measure. 7 The formerly PSI-90 received several 8 9 comments as well. And this is in several 10 different programs. 11 And commenters were happy to see that 12 CMS is working to improve this measure, but they 13 also stated that little is known about the 14 performance of the measure after the improvements 15 of the measure. 16 And another commenter urged CMS to 17 remove the measure from the programs altogether. 18 Erin just mentioned measures that are 19 more meaningful to patients. We had several 20 mortality measures. And the workgroup discussed 21 that mortality was not necessarily the most 22 meaningful outcome for patients, and a lot of the

commenters agreed with that as well. 1 2 Sometimes it's functional status for a stroke patient, assessing cognitive and 3 4 functional outcomes, and the commenters agreed 5 with them. 6 We can move on. Okay, so now Erin will cover hospital value-based purchasing. 7 8 MS. O'ROURKE: Sure. So, for the 9 value-based purchasing program, the hospital 10 workgroup continued to stress a parsimonious 11 approach to this program to reduce the burden and 12 increase interpretability. 13 However, they would like to see this 14 program expand beyond the current safety measures 15 that are included. It currently includes PSI-90 16 and a number of the NSHN PAC measures. 17 The group stressed if the new CABG 18 mortality measure that was on the MUC list is 19 implemented, there'd be a need to monitor that 20 closely for any potential unintended 21 consequences, particularly around reduced 22 referrals for hospice care if that care is

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warranted.

2 The public comments we received, 3 commenters supported MAP's parsimonious approach, 4 in particular around the cost measures that were 5 under consideration.

6 As Melissa noted, we did receive some 7 comments expressing concerns with the new patient 8 safety and adverse events composite, the revised 9 PSI-90. As Melissa noted, particularly that not 10 much is known about its performance in the real 11 world.

And finally, commenters echoed MAP's concern about potential unintended consequences of the CABG mortality measure and would like to ensure that if that is implemented that it's closely monitored so that patients can access care that they desire if they choose hospice over continued treatment.

MEMBER MCGIFFERT: What were the
 unintended consequences of the mortality measure?
 MS. O'ROURKE: They were concerned
 basically that physicians may hold off referring

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patients to hospice if that's what the patient 1 2 desires to avoid receiving a poor score on the 3 measure. 4 So perhaps that there should be some 5 exclusions around if the patient chooses hospice care over continued treatment. Next slide. 6 So, for the HAC reduction program, we 7 had two measures under consideration. Both were 8 9 updates to measures that are currently in the 10 program. 11 The workgroup felt that the updated 12 measures were significant improvements to the 13 current version. However, these updates need to 14 be clearly communicated to both providers and to 15 members of the public who might be using these 16 measures. 17 Again, commenters expressed similar 18 concerns about the revised patient safety and 19 adverse event composite, formerly PSI-90, and 20 that more is needed to be known before it's used 21 in a payment program. 22 And then the hospital outpatient

quality reporting program. The new measures, the possible admissions would fill some gaps in the program, but there's a need to consider potential need for SDS adjustment as well as risk adjustment generally, and that these needs need to be closely monitored.

7 The group would also like to see
8 additional measures addressing some high-volume
9 outpatient services.

10 Comments generally supported MAP's 11 recommendation. However, some cautioned that 12 admission measures might affect treatment 13 decisions, particularly for cancer patients. 14 And commenters concurred with MAP's

And commenters concurred with MAP's recommendation that risk adjustment strategies be carefully considered prior to implementation.

So I think Melissa is going to takeyou through the rest of the programs.

MS. MARINELARENA: Sure. So, for
ambulatory surgical center quality reporting
program, MAP reviewed one measure.

And this new measure addresses

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surgical quality, but the group discussed that 1 2 gaps still persist across other surgery types. The comments that we received did 3 4 support MAP's recommendation, noting that the 5 measure does align with recently published professional guidelines and the potential to 6 better understand the prevalence of TAS, or toxic 7 anterior syndrome. 8 9 But again, there are still gaps that 10 exist across other surgical types. 11 For the cancer hospital quality 12 program, MAP discussed that there was a need for 13 better symmetry between the cancer program and 14 the IQR program. 15 And again, gaps still continue in the 16 quality of life measures. 17 Some commenters indicated that they 18 had concerns that there were a lack of detailed 19 measure specifications on the admissions and 20 emergency department visits for patients 21 receiving outpatient chemotherapy measure. 22 And they also expressed that there was a potential for unintended consequences if the
 measure is implemented without proper testing and
 validation, and encouraged MAP not to support the
 measure.

5 For inpatient psych, MAP supported the 6 new substance abuse measures and the readmission 7 measures.

8 And there was a discussion about 9 measures needing to assess a connection between 10 psychiatric care and primary care.

And again, most of the comments that we received did support MAP's conclusions. And they noted that the readmissions measure should be considered for the impact of SDS factors. And this was a theme throughout the conversation with our workgroup.

For the end-stage renal disease quality incentive program, one of the conversations that we had when we discussed gaps was that the program should consider measures from the ESRD Seamless Care Organization. And when I took a look at these

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measures they are -- I can't remember how many 1 2 there are, maybe 15 or so. They're very holistic. They take a 3 4 look at the entire patient. So that was a 5 recommendation. And they also talked about not 6 7 supporting measures that are topped out, or when there are better competing measures. And that 8 9 was how some of the decisions were made as well. 10 So again, some of the comments that we 11 received disagreed with the recommendation to 12 conditionally support the readmission ratio for 13 dialysis facilities measure. 14 And another set of comments expressed 15 their concern with the quality of the studies 16 that informed a couple of the measures, which 17 included the measurement of phosphorus 18 concentration measure and the avoidance of utilization of high ultrafiltration measure. 19 20 Now, I think --WORKGROUP CO-CHAIR WALTERS: Can I say 21 22 a couple of words?

1	MS. MARINELARENA: Oh, yes Ron, go
2	ahead.
3	WORKGROUP CO-CHAIR WALTERS: Okay,
4	sorry. As you can tell when you have excellent
5	staff it makes the job of the co-chairs much
6	easier.
7	So, the first thing I wanted to do was
8	to say hi to Harold and the Coordinating
9	Committee especially from Cristie Travis, co-
10	chair, with me on the hospital workgroup who
11	could not be there this morning. She's on a
12	plane to San Diego, but she really wanted to be
13	here.
14	This is an experienced committee.
15	Many of the committee members have been involved
16	since the inception.
17	I think we have a very collaborative
18	environment. Everybody feels comfortable to say
19	exactly what's on their mind, and that's very
20	much encouraged in any committee.
21	A couple of enhancements I wanted to
22	highlight from the last couple of years that we

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found extremely valuable. You utilize them also. 1 2 One is the consent calendar. And even subgroupings within the consent calendar. 3 4 You experienced that yesterday with 5 things like the drug regimens and so on, where it really helped to consolidate talking about the 6 7 principles and leaving room for individual measures when required. 8 9 The other thing, as I alluded to, is 10 As you all have experienced the co-chairs. 11 workload can get quite intense, especially when it's 8 programs and 44 measures, and responding 12 13 to requests for further discussion and/or pulling 14 off the consent calendar. 15 It really is a good idea. This 16 morning, because Cristie had to leave, really 17 exemplifies how valuable it is to have co-chairs 18 that can work very well together. 19 I want to just emphasize a couple of 20 things that you -- I'm not going to repeat 21 yesterday's conversation about the programs or 22 the strategic direction.

I think you handled almost all the 1 2 issues there very well yesterday, and it's something that we also wrestle with. 3 4 I did want to emphasize the interplay 5 in the inpatient hospital world of the measures in transition. You spent some time talking about 6 7 that. And how they interact with the 8 9 requirements programs, the transition from IQR 10 and value-based purchasing, what do you do with 11 revised measures in any continuum of tweaks, timing, more than tweaks, brand new measure 12 13 that's changed significantly, how that interplays 14 with what CMS has to do, that came out yesterday 15 with quite a few of the measures. 16 And then I would say as a general 17 rule, and you saw that in kind of our 18 recommendations. We really do give a lot of 19 credence to the standing committees and the 20 endorsement process. That obviously is an 21 important part in our considerations and influenced a lot of our decisions. 22

There are some issues that you've
heard talked about that we still have a lot of
work to do.
As we'll talk about, anything
involving the words resource utilization and
cost, episode-based payments, end of life, the
whole handoff business, still leave an awful lot
of room for continued development.
So, thank you again for taking the
time to listen to eight programs and your
thoughtful consideration of which ones you wanted
to both discuss further and maybe even consider a
change in the recommendation as given by the MAP
workgroup.
So thank you again, and I'm available
for any questions about any measure.
CO-CHAIR PINCUS: So, thank you very
much Ron and Melissa and Erin for going through
the sort of broader overview.
We have a few more things to discuss
in terms of the impact of the Dual Eligibles
Beneficiaries Workgroup and their input.

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1 Melissa, are you going to --2 MS. MARINELARENA: No, that's Debjani. Hi, this is Debjani. 3 MS. MUKHERJEE: 4 I'm the senior director for the Duals Workgroup. So, what I will do on this slide is 5 quickly go over the Dual Workgroup's perspective 6 7 on hospital recommendations. We would like to share that promoting 8 9 shared accountability for communication and 10 transitions in care is something very important 11 for our workgroup and the duals population. 12 And by that what we mean is not only 13 having a transition plan, but follow-through, 14 appropriate communication, transmission of 15 information in a timely manner. 16 We would also like to support the 17 alignment of measures across programs and 18 settings as well as encourage the prioritization 19 of measures within and across hospital settings, 20 and thereby getting to parsimony, alignment, and 21 applicability of measures within the hospital 22 setting as well as across programs.

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1	And that's the only slide we have for
2	this. Thank you.
3	And any questions, please let me know.
4	CO-CHAIR PINCUS: Anything further
5	from the committee?
6	(No response)
7	CO-CHAIR PINCUS: So, now we're going
8	to go through the measures that have been pulled
9	off for discussion or for voting.
10	And as we did yesterday I'm going to
11	be asking the individuals who pulled the measures
12	whether they intend for it to be for voting or
13	for discussion, bearing in mind the strong
14	encouragement from CMS to get the discussion and
15	advice on the table to help inform them has been
16	the primary priority that they have.
17	But if people feel that they want to
18	re-vote, we're perfectly happy to vote on the
19	measures as well.
20	But first, are there any other members
21	of the committee that want to pull any other
22	measures off for discussion?

1	(No response)
2	CO-CHAIR PINCUS: Okay, so let's
3	proceed.
4	The first one is
5	MEMBER DANFORTH: Oh, I'm sorry. Hi.
6	This is Missy from Leapfrog. I've had my hand
7	raised on the phone. Sorry. Can I just take one
8	minute to just do a couple of comments?
9	CO-CHAIR PINCUS: Sure.
10	MEMBER DANFORTH: Okay. So, first
11	because I think I heard Pierre say he was in the
12	room I want to congratulate the committee.
13	Their workload has just grown tremendously over
14	the years and I think they did a very
15	comprehensive and efficient job in reviewing
16	measures for these programs.
17	But I will say in general CMS has
18	expressed the desire over the past several years
19	to more closely align, particularly around these
20	hospital programs with private purchasers.
21	And we were a little bit discouraged
22	to see the list of measures this year. In past

years, I think the measures have more accurately
 reflected the express needs of private
 purchasers, particularly in areas of patient
 safety.
 But also I think I was just a little

6 disappointed to see the lack of measures in areas 7 that private purchasers have really been pushing 8 on for the past several years, in areas like 9 overuse and medication safety, misdiagnosis, 10 patient-reported outcomes, consumer/purchaser 11 alliance.

12 They've been incredibly vocal on these 13 areas, MAP workgroups and at the Coordinating 14 Committee level, expressing the need for these 15 kinds of measures.

16 And to see a MUC list that doesn't 17 have any of these kinds of measures was a little 18 discouraging.

19And I hope that CMS can find ways to20encourage innovation among measure developers21that really address some of these high-priority22things.

Just going back to what Nancy said, I 1 2 think it's important that we send hospitals a really clear message both from the public and the 3 4 private sector on what we want them to work on, 5 what we think is incredibly important. And I'm not sure that this particular 6 7 set of measures gets at a lot of those things. The other thing just really quickly is 8 9 that we all know so much care is moving out of 10 the hospital and into outpatient and ambulatory 11 settings. 12 And it's just incredibly important for 13 people accessing that care because it's at a 14 lower price to have more visibility to the 15 quality and safety of that care. 16 And I think that if there's any way to 17 accelerate the addition of measures into those 18 two programs, the outpatient and the ambulatory, 19 it would be fantastic. So, thank you. 20 CO-CHAIR PINCUS: Thank you, Missy. 21 And I just want to mention that Missy and David 22 Baker are going to be the initial respondents to

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the discussion on the pulled measures. 1 2 So, why don't we start off with Measure 151136, Measurement of Phosphorus 3 4 Concentration, pulled by Lisa. So, Lisa, can you say: is this for 5 voting or for discussion? 6 MEMBER MCGIFFERT: 7 Just for discussion. This is another process measure. 8 9 Basically, it just measures whether something was 10 measured from what I can tell, and not 11 necessarily connected to improvement of care. 12 There were some comments that 13 questioned whether this measure would lead to any 14 kind of improvement. 15 And there was another comment that was concerned about the quality of the studies that 16 inform the measure. 17 18 It's important for us to measure what's going on in these dialysis centers, and 19 20 I'm not sure if there are some other measures 21 that are more outcome-based that would be more 22 meaningful.

1	But that's what we need. We need more
2	of that and less of this kind of measure.
3	Thanks.
4	CO-CHAIR PINCUS: Missy or David, do
5	you want to respond initially?
6	MEMBER BAKER: I'll just take what
7	Lisa said and go a step further.
8	I think this is a really bad process
9	measure. What we care about is really phosphorus
10	control.
11	And what we've learned from if
12	you're thinking about hemoglobin Alc, you know,
13	checking Alc, checking blood pressure, checking
14	cholesterol levels.
15	We know those are bad measures.
16	They've all been retired because they're not
17	associated with control.
18	So this is a measure that, again, says
19	did you check it. It doesn't say that you did
20	the fairly complex things that you need to do
21	patient education, medication, dietary
22	improvements, really to get control. So, I think

1 it's a bad process measure. 2 CO-CHAIR PINCUS: Missy, do you have any comments? 3 4 MEMBER DANFORTH: No. 5 CO-CHAIR PINCUS: Others in the room have any comments on this measure? 6 7 So, Lisa, you brought this up for discussion. 8 9 MEMBER MCGIFFERT: Maybe we should 10 vote on it. 11 CO-CHAIR PINCUS: But I don't hear 12 anybody speaking in support of it. And the vote 13 of the committee was for support. So, this 14 WORKGROUP CO-CHAIR WALTERS: 15 is Ron again. I guess that's my role. 16 So, as I mentioned earlier, all the 17 things that have been said are true. And I use 18 the same analogy of hemoglobin Alc. Eventually 19 we have to get to is it under control, and then 20 eventually what's the outcome associated with 21 that. 22 This was just reviewed in 2015, having

been originally endorsed in 2007. The committee 1 2 members expressed exactly a lot of the similar points, but were strongly in favor of keeping 3 4 this around for now. And we took that strongly 5 into consideration. CO-CHAIR PINCUS: David Gifford? 6 7 MEMBER GIFFORD: I guess my question is: what are the other measures in the ESRD 8 9 Quality Incentive Program? 10 Is there an NQF phosphorus target 11 This is the only measure that's measure? 12 available around phosphorus. 13 And where does it fit with the other 14 measures in the portfolio of the ESRD program? 15 The link's not working when I click through to 16 pull up the list. 17 WORKGROUP CO-CHAIR WALTERS: Calcium 18 is the other obvious one. 19 MEMBER GIFFORD: Is it calcium 20 testing, or is it calcium bubble? 21 WORKGROUP CO-CHAIR WALTERS: Remind me 22 about that.

MEMBER MCGIFFERT: Let me look it up. 1 2 MEMBER GIFFORD: So it's a level. WORKGROUP CO-CHAIR WALTERS: 3 Yes, I 4 thought so. MS. O'ROURKE: And that measure is 5 6 topped out. 7 MEMBER GIFFORD: I think, you know, we're voting on whether this -- to support this 8 9 for the inclusion in the ESRD program as labeled 10 here, which is an incentive payment program. 11 And I'm reading sort of the program, 12 it's silent on whether it's process or outcome 13 measures, but clearly it's leaning towards 14 outcome measures in the statute, in the other 15 links. 16 I think I would agree with the 17 comments here that I would vote not to support, 18 or support it with conditions that it be quickly 19 switched or paired to an outcome measure. 20 I mean, I can see why you want to 21 progressively get there. But if you're going to 22 pay on this, whether they're testing or not, and

it has no management, and there's no other 1 2 outcome I think that that's not ready for a measure to go into rulemaking for payment. 3 4 I mean, clearly it's an NQF-endorsed 5 It's good for quality improvement and measure. everything else. 6 7 But I think we're trying to give feedback and vote on whether the measures are 8 9 ready to go into a rulemaking for a payment 10 program for ESRD. 11 CO-CHAIR PINCUS: So, I want to step 12 out of the chair role for a moment. 13 I'm inclined to agree with you, but it 14 would be helpful to have two other pieces of 15 information. 16 Number one is to what extent is this 17 measure close to being topped out. 18 And number two, is there anything in 19 the sort of NQF consensus development process 20 pipeline to actually replace this measure with a 21 level measure? 22 DR. BURSTIN: I thought this was in

reserve status from endorsement which means, 1 2 generally reserve status is a designation we have made on the endorsement side for measures that 3 4 are otherwise very good measures, but are topped 5 out. And we generally don't recommend those 6 7 get used in programs. 8 MEMBER MCGIFFERT: Okay, so I'll 9 change my proposal to have a vote on this. 10 DR. BURSTIN: Ron was trying to say 11 something. 12 CO-CHAIR PINCUS: Ron, did you want to 13 make a comment? 14 WORKGROUP CO-CHAIR WALTERS: The 15 committee agreed to vote -- voted to recommend the measure for endorsement with reserve status. 16 17 CO-CHAIR PINCUS: So, what does that 18 mean? 19 WORKGROUP CO-CHAIR WALTERS: What 20 Helen just said. 21 DR. BURSTIN: It's a special status of 22 endorsement for measures that are topped out, but

that may still be used for ongoing surveillance
or something along those lines, but not
necessarily the measures of first choice for
programs.
CO-CHAIR PINCUS: So, Pierre, can you
give a bit of a comment from the perspective of
CMS?
DR. YONG: Sure. And I believe there
was a robust discussion when it was under
consideration for endorsement and ultimately was
recommended for as a top-down measure.
Because I think the data did show it
was topped up at the bottom end. There was still
a not insignificant proportion of facilities
which were not performing at the topped-out
level, which is why I think it was ultimately
recommended for the reserve status.
We certainly agree with a lot of the
comments offered by the committee members, in
that bone mineral disease is an important issue
for ESRD patients.
Unfortunately, there is not a big pool

of other measures in this area. We have convened 1 2 several TEPs in the past several years to look at this particular issue, and based on the 3 4 literature, have not been able to identify a 5 really promising concept for development in this area, though we are continuing to look into it. 6 7 So, I think at this point -- since we believe that the topic and the issue is of 8 9 importance to this particular patient population 10 and is important for care of these patients, 11 given that it is a current NQF-endorsed measure 12 though it is in reserve status -- that's why we 13 believe it's appropriate for the program at this 14 point. 15 I'm just curious. CO-CHAIR PINCUS: 16 There's no effort around thinking of developing a 17 control measure? 18 DR. YONG: I think we have looked at 19 this issue in the past. I think our last TEP was 20 probably a year or two ago, so we can revisit 21 that. 22 But right now we don't have a current

control measure addressing this particular area
 because no concept surfaced that was promising at
 that point.

4 CO-CHAIR PINCUS: David and Marshall. 5 MEMBER GIFFORD: A couple of things. 6 If the TEP couldn't figure out a reserve measure 7 and struggled with it, why would we measure a 8 process measure about whether they're getting the 9 testing or not?

Because it doesn't sound like there's agreement on what the levels should be or anything.

13 And then as far as, you know, we're 14 not supposed to bypass the NQF voting or anything 15 so the reserve status or not it's an NQF-endorsed 16 measure.

I would disagree with the comment that just because it's topped out doesn't mean it shouldn't be in a payment program because there are still some that are not there. And if it's a really important outcome and you want something there, you may want to still have it in a payment

1

program.

2	So, I mean I can understand why you
3	may not for quality improvement and I think
4	it's good that NQF has a topped-out status.
5	But again, we're voting on whether to
6	recommend this goes into rulemaking for an
7	incentive program for ESRD.
8	And I would argue it's not appropriate
9	for rulemaking given the comments that people
10	just said. It's a process measure with no one
11	knowing what the outcome should be, so why would
12	we want people to do testing, especially if
13	they're already topped out, what that value is to
14	doing it.
15	I mean, if someone said oh, we really
16	know the phosphorus level and there's some things
17	coming along I think we could put it support with
18	conditions to move that level. But it just
19	doesn't make sense to me.
20	CO-CHAIR PINCUS: Marshall, and then
21	David, and then Frank.
22	DR. CHIN: I was just actually

surprised clinically that a measure was unable to 1 2 be come up with for bone marrow metabolism. So I may want a message back to the TEP, or back to 3 4 the clinical committees, you know, take another 5 look. I mean, the clear process measure does 6 7 seem to be fairly distal, and I can't think clinically why they can't come up with an outcome 8 measure that would be closer to the mark. 9 So, I 10 think it's worth a re-look. 11 MEMBER BAKER: I just wanted to ask 12 whether there were also concerns that this could 13 drive over-utilization. 14 Because the measure is that the 15 phosphorus level is checked every month, and the 16 KDOQI guidelines actually say that it should be 17 checked every one to three months. So, that was 18 another concern. 19 Is that something that was discussed? 20 WORKGROUP CO-CHAIR WALTERS: Yes, it 21 was. 22 CO-CHAIR PINCUS: And what was the

conclusion? Or I guess the conclusion was that 1 2 the measure would support it. WORKGROUP CO-CHAIR WALTERS: That is 3 4 true. 5 So yes, that was discussed, and yes, despite that it was supported. 6 7 CO-CHAIR PINCUS: Frank? So, this is actually 8 MEMBER OPELKA: 9 a question to NQF staff and probably particularly 10 to Helen. My understanding of the current 11 12 reserve status is it is not NQF-endorsed. And 13 that there's endorsement and then there's reserve 14 status, but there's not endorsed reserve status. 15 DR. BURSTIN: No, actually, it's a 16 subcategory of endorsed. It remains endorsed, 17 but it's specifically labeled "with reserve 18 status" so that everybody knows that it's topped 19 out. 20 And specifically, although to Giff's 21 point you could certainly use it in payment 22 programs, there is an assumption that that would

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be sort of a measure not of first choice for 1 2 those programs, but more for regular surveillance 3 to make sure you kind of take your eyes off the 4 It doesn't drop in performance, but not measure. 5 for regular routine assessment when it's topped out. 6 7 MEMBER OPELKA: But I don't think that's -- again, I don't know all the facts 8 9 around this, but having served in these 10 committees and roles in the past when you go in 11 reserve you're no longer maintained. That 12 measure falls off. 13 It's not that a reserve measure gets 14 updated, maintained, et cetera. It goes in 15 reserve and it doesn't come back for endorsement 16 use until it gets updated. 17 So, I beg to differ. I do not think 18 a measure in reserve is considered an endorsed 19 measure. 20 DR. BURSTIN: I'm told by the smart

maintenance, but it is still a subcategory at

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people in the room that it does not come back for

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least for what we consider endorsement. 1 2 CO-CHAIR PINCUS: Heidi? 3 MS. BOSSLEY: I quess it's a question again to NQF staff. 4 5 When I go on QPS, it doesn't say So, I question either there's something 6 reserve. 7 in the database that's wrong, or -- I think we need to clarify. Because it looks like --8 9 DR. BURSTIN: We've gone all through 10 this. It is clearly at a very high rate of 11 performance, even if you look to the endorsement 12 summary. 13 But it says at the end of the 14 endorsement summary that the committee voted 22-0 15 to put it in reserve status. So, the labeling of 16 QPS we've already noted as an issue. 17 MS. MARINELARENA: So, can I tell you 18 what I have in the report? So this is what we 19 wrote. 20 MAP agreed not to support proportion 21 of patients with hypercalcemia, which was the 22 other measure, because this measure was recently

reviewed by the NQF Renal Standing Committee and
 was recommended for reserve status because the
 measure has topped out.

MAP also determined that measuring hypercalcemia in this population for a pay-forperformance and public reporting program may not be as meaningful to patients because almost all dialysis patients have calcium levels before the target level.

10 Instead, MAP supported the inclusion 11 of measurement of phosphorus concentration 12 because a minimum performance rate for this 13 measure is zero percent with a mean performance 14 of 87 percent, suggesting that some facilities 15 are not following the process at all. That was 16 the reasoning.

MEMBER BAKER: I just want to point out that those ones that are not in compliance on this measure may be still following the current practice guidelines to measure it every one to three months. And they would be assigned a failing score on that. So, I just point that out

1

as another concern.

2 CO-CHAIR PINCUS: But we don't know 3 that. So, Lisa, and then we should probably 4 proceed to a vote.

5 MEMBER MCGIFFERT: Okay. Just to 6 clarify what you just said, David, the current 7 guidelines, if someone was following the current 8 guidelines they would not be performing -- they 9 would not meet this measure performance. Is that 10 what you just said?

11 So, there may be MEMBER BAKER: 12 patients -- I mean, if an organization is really 13 conservative and they're checking the phosphorus 14 based on the past rates, and somebody's always 15 been in control, and they say well, we're going 16 to back off from this to every two or three 17 months that patient would fail the measure. 18 CO-CHAIR PINCUS: Is there a comment

by somebody on the phone?
So, it sounds like there's differences

of opinion on this. So we've moved this from
discussion to voting.

And the options are to support,
conditional support, or do not support.
MEMBER GIFFORD: Clarifying on the
vote, I heard us talk about support or do not
support.
If it's conditional support, what are
the conditions? And since we have three choices,
if someone votes for conditional support, I want
to know what the conditions are for them to vote
for that.
CO-CHAIR PINC US: Right, so that's a
good question. So Lisa, you pulled it. Do you
have any suggestions around conditions?
MEMBER MCGIFFERT: Yes. Someone
suggested the conditional support would be that
it move towards a let's see, support with
conditions that it quickly switch to an outcome
measure that tells us more about
MEMBER GIFFORD: That's a different
measure.
CO-CHAIR PINCUS: It will be a
different measure.

MEMBER MCGIFFERT: Yes, it would be a 1 2 different measure. So we don't --ACTING CO-CHAIR GESTEN: 3 Well, 4 technically a phosphorus level is not an outcome 5 measure, it's still a process measure. Right. I mean, I'm CO-CHAIR PINCUS: 6 trying to see if there is a potential 7 recommendation or condition. 8 9 DR. RICHARDS: Well, I think at a 10 minimum being in compliance --11 CO-CHAIR PINCUS: So, it's either 12 support or do not support. 13 MEMBER MCGIFFERT: So, let's just take 14 a vote. And I recommend that we do not support 15 this. So, how about that? Let's vote on it. 16 CO-CHAIR PINCUS: Okay. So, let's 17 just take the -- before we vote make sure that 18 folks have logged into their -- Coordinating 19 Committee voting members are logged in through 20 their personal ID which they got in an email this 21 morning. 22 And if there's anyone who is not,

either on the phone or in the room, now is the 1 2 time to speak up. ACTING CO-CHAIR GESTEN: This is 3 4 Foster. Can we have a test, a slide about the 5 snow or something similar today? Because I've been having some significant technical issues 6 this morning. 7 I do have the slide up, but I just 8 9 don't know whether I have the voting capacity 10 link yet. 11 MS. BITTORIE: We are going to put a 12 test question on the screen right now. 13 DR. BURSTIN: And Shawnn, some people 14 are getting in the room something saying the 15 meeting has ended on their webinar screen. 16 ACTING CO-CHAIR GESTEN: That's what's 17 called wishful thinking. 18 MS. BITTORIE: So, certainly we do 19 want to make sure that if you are clicking on 20 today's link that you have cleared your browser 21 from yesterday. It could be holding onto 22 yesterday's meeting.

CO-CHAIR PINCUS: While this is going 1 2 on, I think both Pierre and Barry had a comment. MEMBER NOONE: I just had a question 3 4 about getting on. I have yesterday's email but 5 not today's. Today's email didn't -- you sent me 6 yesterday's again. 7 Shawnn, can you just one 8 DR. BURSTIN: 9 more time send today's email to all the members? 10 Absolutely. Doing that MS. BITTORIE: 11 right now. 12 DR. BURSTIN: Thank you. 13 CO-CHAIR PINCUS: Okay. **Pierre?** Pierre had a comment. 14 15 Sorry. One of my staff DR. YONG: 16 members is on the phone, Joel Andress, who heads 17 up this measure. So he just wanted to offer a 18 clarifying comment, if that's okay. 19 CO-CHAIR PINCUS: Okay. 20 DR. YONG: Joel, are you on the line? 21 MR. ANDRESS: I am. Can you hear me? 22 DR. YONG: Yes.

1 MR. ANDRESS: Okay. Thank you. So, 2 just one thing to point out. I apologize for being late to the discussion, but I think one 3 4 thing that bears mention is the fact that this 5 program for which this measure is being considered has an explicit reporting component to 6 7 it. Whereas other value-based purchasing 8 9 programs are distinct from reporting programs, 10 the QIP requires both a set of reporting measures 11 and clinical performance measures as part of 12 making the payment determination. 13 So, I think the question that I would 14 ask the committee to consider is, if we are 15 arguing that a reporting measure is of no value, 16 what does that mean for a program that explicitly 17 has a reporting component versus a clinical 18 performance component? 19 I think the other issue is that there 20 has, you know, that reporting measures of this 21 kind of have certainly been --22 CO-CHAIR PINCUS: Could you just --
let me just interrupt you for a moment. Could 1 2 you explain what you mean by a reporting component as compared to a clinical performance 3 component? 4 So, there are two 5 MR. ANDRESS: Sure. types of measures that go into the QIP. 6 7 There is a clinical measure on which a facility is assessed based on performance on that 8 9 So, for readmissions as I'm sure you're measure. 10 familiar with the readmission measures, your 11 performance relative to your peers is assessed, 12 and your score is based upon that relative 13 performance or improvement. 14 For the reporting measure there is a 15 requirement within the QIP that reporting 16 measures define data that must be reported to 17 CMS, and performance or points toward the payment 18 determination are assigned based on whether or 19 not you meet those reporting requirements. 20 So, for instance, for a phosphorus 21 reporting measure you would be assessed on 22 whether or not you reported whether or not a

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patient had received phosphorus, but not on the 1 2 percentage of patients who hadn't received phosphorus, if that is at all clear. 3 4 MEMBER MCGIFFERT: Let me ask if I 5 understand what you're saying. There is a payment you get, an annual 6 7 update if you report the certain measures that you're required to report by CMS. That's what 8 9 you're distinguishing as reporting. 10 And then there's another piece to that 11 that's quality that you're paid for. 12 And my understanding is this measure 13 is being considered today for the quality 14 measure, not for the reporting measure. 15 No, I think --MR. ANDRESS: 16 MEMBER MCGIFFERT: Is that wrong? 17 MR. ANDRESS: Well, when measures are 18 submitted for the QIP, they have not been split 19 up in those two camps. 20 In terms of looking at this as a 21 measure, we are simply considering this measure -22 - which, you are right, is a reporting measure --

as a potential for use in the QIP which means it 1 2 could be used potentially for either purpose. The program itself feeds both 3 4 categories into the same payment determination. 5 There aren't two separate determinations that are made. 6 As an example, I think for the last 7 payment I think 90 percent of your score is based 8 9 upon your clinical performance and 10 percent is 10 based on your meeting the reporting requirements. 11 CO-CHAIR PINCUS: So, what you're 12 saying is that it has less value in terms of the 13 overall score that you get. 14 So, just two quick comments from David 15 and from Jayne. 16 MEMBER GIFFORD: I quess I just want 17 to clarify because I'm reading it was submitted 18 under the heading, and just I'm clarifying, under 19 the CMS ESRD program which, going to the link, is 20 a program that uses measures in performance that 21 are tied to payment. 22 And if you don't submit the data you

also may have a financial penalty for not submitting the data.

And so what Joel is saying -- is Joel 3 4 saying that you are proposing to use it only for 5 submitting and not tying it to payment? Or it's going to be part of the program so it could be in 6 7 the rulemaking tied to payment later on, rather than just a penalty for not reporting? 8 9 What is the vote they're asking for 10 rulemaking on here? Are you asking to include 11 this in rulemaking for just submitting the data, 12 or are you asking for submitting the data as part 13 of the QIP program? 14 DR. YONG: So both components make up 15 your QIP score. 16 MEMBER GIFFORD: So you're asking for 17 the whole QIP program, both penalty and also --18 DR. YONG: Right. But you would only 19 use it for one. You would not use it for both. 20 Right. You wouldn't have the same measure in 21 both the score calculation for the reporting as 22 well as the performance.

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CO-CHAIR PINCUS: So, it's part of the 1 2 program but they're differentially scored. DR. YONG: 3 Right. 4 CO-CHAIR PINCUS: Okay? So I think 5 that's the issue. MEMBER MCGIFFERT: Wait a minute. 6 Ι 7 may be misunderstanding, but there are a lot of measures that hospitals have to report that are 8 9 not in the quality incentive payment programs. 10 CO-CHAIR PINCUS: And this, apparently, the issue for us is that it is part 11 12 of the program, it's scored differently. 13 Different measures are scored differently in the 14 ultimate payment model. And that's I think the 15 key issue. 16 So, just to -- because I think we need 17 to move ahead. And so I think we've belabored 18 this. 19 So, is it okay to try the fake 20 question? 21 MS. O'ROURKE: Yes, so if everyone 22 could go and cast your vote. Is it sunny where

you are? Please let us know if you aren't seeing 1 2 this screen or if you're having any voting issues. 3 4 WORKGROUP CO-CHAIR WALTERS: Are you 5 able to tell if all of the eligible voters have voted? 6 7 MS. STERLING: Yes. And just to be sure, federal liaisons, you are not going to be 8 9 voting so please exclude yourself from that. 10 CO-CHAIR PINCUS: Okay, what's the 11 right number? There should be 27. We have 27. 12 So why don't we move on. No, we have 28. It 13 should be 28? 14 Okay, so let's move on to the real 15 Okay, can we move on to the real vote? vote. 16 MS. STERLING: Yes. Just a second. 17 CO-CHAIR PINCUS: So we can vote now? 18 MS. STERLING: Yes. So you're voting 19 on MUC 151136, Measurement of Phosphorus 20 Concentration for the End-Stage Renal Disease 21 Quality Incentive Program. 22 Your options are support, conditional

1 support, and do not support. And voting is open. 2 CO-CHAIR PINCUS: So, it looks like 3 three people have not voted. 4 Okay, so it looks like the voting is 5 more than 60 percent to do not support. Right. So it's 11 6 MS. STERLING: 7 percent support and 88 percent do not support. So, the workgroup recommendation does not stand 8 9 and this moves to do not support. 10 CO-CHAIR PINCUS: And the important 11 point here is that the commentary back to CMS is 12 concern about this being purely a reporting 13 measure that may not capture the full 14 recommendations from the guidelines. 15 And the recommendation is strongly 16 toward develop one that would actually measure 17 control or performance in concert with the 18 appropriate guidelines. 19 MEMBER GIFFORD: And I think, Harold, 20 move to an outcome measure, too. 21 CO-CHAIR PINCUS: Right. 22 MEMBER BAKER: I would just add that

the workgroup raised all of these issues. 1 So I 2 mean, the justifications for this is all there. 3 They just came to a different conclusion. 4 CO-CHAIR PINCUS: Okay. So let's move 5 on. Now, I understand there's some 6 7 confusion about what's on the list that have been pulled. 8 9 MS. O'ROURKE: So, we had a late-10 breaking pull. So we'll be moving on to the influenza measure for ESRD vaccination. 11 You'll 12 see it on the discussion guide here, MUC 761. 13 And the workgroup's recommendation was 14 do not support for this. And Pierre had pulled 15 this. 16 CO-CHAIR PINCUS: Okay, so Pierre, 17 could you give us some of your rationale? 18 DR. YONG: Sure. We just wanted to 19 make sure, and to share some additional 20 information --21 CO-CHAIR PINCUS: And is this for re-22 voting?

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1 DR. YONG: Yes. And so, and Ron was 2 very familiar with the conversation. There was a pretty robust conversation at the workgroup on 3 4 this particular measure. I think the particular issues that 5 were raised at the workgroup discussion were that 6 there was another similar measure that is a 7 claims-based measure, and that is in use in many 8 9 facilities. 10 The addition that the committee 11 thought might be a better alternative to this 12 which is the data source of this is CROWNWeb. 13 So, the facilities need to input the data into 14 the ESRD data collection system. 15 The particular information we wanted 16 to share with folks is that upon further 17 examination of the claims-based measure, which is 18 not the measure in front of you now, it 19 systematically excludes patients who -- from the 20 numerator who did not receive a flu vaccine 21 during the flu season and passed away. 22 And so we think that's a pretty major

flaw to that measure, and that is not -- and that 1 2 exclusion is not present in this particular measure that is in front of you. 3 4 So we thought that was one of the 5 reasons we thought this was a stronger measure. The other reason we thought this was a 6 7 stronger measure potentially was because the data source for the other measure is claims. And so 8 9 if we do not have access to the claims or a 10 particular flu vaccine was not filed for that 11 patient we won't have access to that information 12 to calculate the rate for that, or account for 13 that patient and the flu vaccine for the measure 14 calculation for that facility. 15 CO-CHAIR PINCUS: Missy, David, do you 16 want to respond? 17 MEMBER BAKER: I don't have any 18 comments. 19 MEMBER DANFORTH: This is Missy. Ι 20 was actually just comparing the two measures so I

definitely understand what you're saying, Pierre,

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the vaccine.

2 But also some comments about there being no exclusions. And one of the things about 3 the endorsed measure is that it does exclude 4 5 patients who declined just based on patient choice. 6 7 So I notice that's in the workgroup's comments and seems fairly important. Do you have 8 9 any comment on that? 10 DR. YONG: Sure. Thanks, Missy. If 11 the facility were to -- if we were to use this 12 measure the facility when they input the data 13 into CROWNWeb which is our data collection 14 system, they would be able to indicate in that, 15 in the record whether they were offered the 16 vaccine but declined. 17 CO-CHAIR PINCUS: Ron, do you want to 18 make a comment? 19 WORKGROUP CO-CHAIR WALTERS: Well, 20 Pierre summarized things pretty well. 21 So we have on the one hand a measure 22 that is NQF-endorsed, claims-based, tested, fully

aligned, et cetera, et cetera. 1 2 And we have a materially different measure which is registry-based basically. 3 It's 4 an NHSN database, CROWNWeb. And pertinent to Nancy's point 5 earlier, this is not tested yet. There are 6 7 workload issues. And the committee also, in additional 8 9 points raised -- discussed what is the plan for 10 integrating those things, or are we really going 11 to report the two measures on a going-forward 12 basis. 13 And so having not heard a good, long-14 term solution to that decided to support the 15 measure that exists, 226, and to not support this 16 one. 17 MEMBER DANFORTH: I'm sorry, this is 18 Missy. So, because this isn't a fully tested 19 measure, and it sounds like the exclusion for the 20 denominator and/or numerator aren't defined for 21 the ones Pierre just mentioned in the measure 22 sets, should this have gone to the other category

of voting which was, like, support direction? 1 2 I don't know, I think support continued development or whatever the long 3 discussion was we had yesterday? 4 5 It seems like this got the type of votes that a fully specified and tested measure 6 received. And I know we had a long conversation 7 about this yesterday. 8 9 CO-CHAIR PINCUS: Is this on the 10 agenda under the standing committee process? 11 Hi Harold, this is Sarah MS. SAMPSEL: 12 Sampsel. I'm the senior director for the Renal 13 Project. And we have not seen this measure on 14 the list to be submitted for the next Renal 15 Project. 16 DR. BURSTIN: And the KCQA measure I 17 think they were discussing I'm told is not 18 claims-based, at least from the developer. I'm 19 just throwing that out there. 20 CO-CHAIR PINCUS: So, actually that 21 raises a good question. Is there a reason why this wasn't sort of under the measures under 22

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development rather than?

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2	MR. AMIN: There must have been
3	information I look to the staff on this and
4	also CMS that this measure was tested.
5	Just because it's not NQF-endorsed
6	wouldn't put it in the fully developed pathway.
7	But CMS claims that this measure was tested which
8	is why it went in the fully developed pathway, I
9	assume.
10	CO-CHAIR PINCUS: But apparently
11	according to some of the workgroup discussion,
12	there are certain key elements and details that -
13	-
14	MR. AMIN: Missing, yes.
15	CO-CHAIR PINCUS: that are missing.
16	MR. AMIN: So, clarification from both
17	staff and CMS.
18	MS. O'ROURKE: So, I think the key
19	information that you see missing is why the group
20	initially did not support this measure and
21	instead looked to the NQF-endorsed version. So,
22	I'd ask I'd turn to Pierre to clarify.

DR. YONG: 1 Sure. Actually, I'm going 2 to ask Joel. Can you clarify, please, for the committee? 3 4 MR. ANDRESS: I'm sorry, can you 5 restate the question? CO-CHAIR PINCUS: So, the question is, 6 7 number one, has this measure been tested, has it been fully specified. Because the workgroup's 8 9 comments included concerns about the lack of full 10 specification. 11 MR. ANDRESS: So, to clarify, the 12 measure has been specified. It has not been 13 tested as of yet. 14 CO-CHAIR PINCUS: So, just should this 15 have been under the measures under development 16 category rather than for implementation? And 17 therefore should we be voting on sort of a 18 different set of conditions? 19 MS. O'ROURKE: From what Joel is 20 saying, it sounds like this should have gone 21 through the under development pathway. 22 CO-CHAIR PINCUS: Can we shift it over

1 to that pathway now? 2 MS. O'ROURKE: Yes, we can put that 3 on. 4 MEMBER DANFORTH: Right. And it seems 5 like it potentially would have gotten a more favorable vote. So instead of a firm do not 6 7 support, it seems like there was a potential to get support continued development just based on 8 9 the conversation. 10 CO-CHAIR PINCUS: Does CMS have an 11 objection to doing that? Okay. 12 David or Jayne, do you still have 13 comments? 14 Jayne and I probably MEMBER GIFFORD: 15 can just alternate words. 16 CO-CHAIR PINCUS: Okay. 17 MEMBER GIFFORD: With what we're 18 probably about to say, I suspect. 19 Yes, I actually --MS. CHAMBERS: 20 okay, so here it is. 21 I'm actually a little troubled by the 22 process as a whole. And I respect CMS's opinion

and their explanation for why they wanted this
 measure to come forward.

They're advisory at this table. It's the MAP's role to determine whether we think these measures are ready for use in a payment program right now, or not ready for use in a payment program.

8 We are providing advice to the agency 9 about which measures we think are ready for 10 primetime to be used in the next rulemaking cycle 11 in their proposed payment rules.

12 The discussion I'm hearing around the 13 table right now is that this isn't ready. So, I 14 would instead of support or not support, I think 15 you could do conditional support, guidance with 16 further development, and re-specification, and 17 clearer, you know, what's going on, and NQF 18 endorsement.

But it's our role to make that
decision as to what we want that recommendation
to be.

CO-CHAIR PINCUS: David?

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1 MEMBER GIFFORD: I would completely 2 I would say in reading the statutory concur. requirements for this program it says that 3 4 measures should be NOF-endorsed save -- where due 5 consideration is given to endorsed measures of the same specified area or medical topic. 6 7 The workgroup gave due consideration and identified that there is an NQF-endorsed 8 9 measure in this area and this measure is not 10 under development. 11 And I would completely agree with 12 Our role -- I think switching it doesn't Jayne. 13 give the correct message which is we don't 14 support this. Well, I guess unless we change the 15 vote. But we don't support this measure as 16 currently constructed for rulemaking. 17 It may be a better measure, but we 18 don't know, and it needs to go through further 19 development and come back to the process. 20 But I think the message, regardless 21 what the vote should be, is it's not ready for 22 rulemaking, and you have an NQF-endorsed measure

that we do think is ready for rulemaking, and 1 2 that should be the message to CMS regardless of whatever label we slap on it with the voting. 3 4 And I think this measuring under 5 development is -- sends the wrong message to CMS and doesn't capture I think, Harold, the way you 6 7 summarized it yesterday, that yes, they're under development, we want you to come back, which 8 9 means -- because our role, just as Jayne said, is 10 to advise them whether it's ready for rulemaking. 11 So, I would say almost any measure 12 under development is not probably ready for 13 rulemaking. That would be our message back to 14 CMS. 15 So, if we want to switch it to under 16 rulemaking, I'd want to make sure that labeled on 17 there is it's not ready for rulemaking, that's 18 why there needs to be continued development. 19 CO-CHAIR PINCUS: Amir? 20 MEMBER QASEEM: So, I absolutely agree 21 with Jayne and David, what they just said. I'm 22 not going to repeat what they said, but I haven't

heard any argument -- because the committee, the 1 2 hospital workgroup came up with do not support. And I think we need to have a 3 4 convincing enough argument to overturn that to 5 even conditional support. And influenza vaccination is one of 6 7 those issues. We have been talking about harmonization of the measures. 8 9 At one point in time we had 167 NQF-10 endorsed measures. I mean, it's craziness to 11 have another measure. 12 And I understand the argument that's 13 being presented, but I think it's just not enough 14 and I think we need to go back to just what's 15 already there. And if it's not serving the 16 purpose and you need to come up with some testing 17 data before we can overturn what the hospital 18 workgroup has already proposed. 19 Because they already had that option, 20 right? They could have given the conditions. 21 CO-CHAIR PINCUS: So, there are two 22 perspectives.

One is that we should vote on the 1 2 measure as it's been through the process, and whether we want to continue to support what the 3 4 workgroup said or not. 5 Or the alternative approach is to say let's move it into this other category and vote 6 7 on it that way. So, the question is: could we take 8 9 just a quick hand vote about which approach 10 people would prefer to take? 11 Harold, can I just add one MR. AMIN: 12 thing? The decision around the testing is on the 13 MUC list that we received from CMS. 14 And in that forum, we got that it was 15 fully tested and specified, which is why I 16 brought it in this category. 17 We heard different information today, 18 so if we follow the consistent rules that we have 19 followed up to this point, we should use the 20 information that was on the official MUC list, 21 and therefore it should stay sort of in the 22 current structure that it's in.

CO-CHAIR PINCUS: Okay, so that's --1 2 MR. AMIN: So, we should just, you 3 know --4 MEMBER DANFORTH: That's helpful. 5 MR. AMIN: Unless there's a compelling reason for it to change the vote on the series of 6 7 decisions that are available to you on this pathway we should keep it consistent. 8 9 Because this is a procedural matter. 10 I mean, we've raised this a number of times now. 11 But that is the decision rules that we came up 12 with in September. That's what we've 13 implemented. 14 CO-CHAIR PINCUS: My worry is that 15 some of these other measures that have been 16 recently pulled, we may wind up in a similar 17 situation. 18 So, the intent is to be consistent 19 with the original MUC list and how it was 20 presented. Even though there may have been some 21 errors in it. Amir? 22

MEMBER QASEEM: One guick question was 1 2 we can't really send this measure back to the hospital group and ask them to re-review or 3 4 something along those lines. It doesn't work 5 that way. Some process, right? CO-CHAIR PINCUS: 6 No. 7 MR. AMIN: We don't have the time for it? 8 9 DR. BURSTIN: And as Kate pointed out 10 yesterday, the comments are more important. And 11 there's plenty of comments. We should probably -12 13 CO-CHAIR PINCUS: We've got lots of 14 So, let's move on. comments. 15 So, the rule going forward is that we 16 treat this as presented on the original MUC list. 17 And so if we really think that it's, you know, 18 that we disagree with the hospital workgroup's 19 recommendations we would have to overturn that by 20 Okay? 60 percent. 21 So, let's vote on -- yes, we never 22 voted.

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1	MS. STERLING: Okay. So, we are
2	voting on MUC 15761, the full season influenza
3	vaccination measure. And it's recommended for
4	the End-Stage Renal Disease Quality Incentive
5	Program.
6	And voting is now open. Your options
7	are 1 - support, 2 - conditional support, or 3 -
8	do not support.
9	CO-CHAIR PINCUS: Okay, so it looks
10	like there is continued support for the do not
11	support.
12	MR. TILLY: And the final tally is
13	zero percent support, 7 percent conditional
14	support, 93 percent do not support. So the
15	recommendation is do not support.
16	CO-CHAIR PINCUS: So, now we're going
17	to move towards and some people may have it on
18	their discussion guide in different places.
19	MEMBER GIFFORD: Harold, sorry. I
20	just wanted to I'd like it in the comments,
21	even though I voted do not support, that you
22	know, to give some hope to the family of the

person on life support that that's not a measure 1 2 they should just throw the measure out. They should keep working on it. 3 And they should come back. And if it's really 4 5 superior then they should come back through the process and do that. 6 7 Because I think it may be a superior measure, and it may be a better measure to 8 9 capture other things. Because they have some 10 concerns with the claims measure, and we might 11 have some similar concerns. 12 So, I'd like the message also to be 13 that they should continue working on these 14 It doesn't mean throw -measures. 15 CO-CHAIR PINCUS: I think that was the 16 message that people got. 17 MEMBER GIFFORD: I just wanted to make 18 sure that that's on the record. 19 CO-CHAIR PINCUS: Okay. So, we're 20 going to be talking next about measure 1013, 21 Adult Local Current Smoking Prevalence. 22 ACTING CO-CHAIR GESTEN: The workgroup

recommendation was encourage continued 1 2 development. And I think this was pulled by CMS. Rhonda, Amir, and Jayne. 3 4 CO-CHAIR PINCUS: Okay, Rhonda and 5 Jayne. So, I would like to 6 MEMBER ANDERSON: 7 just speak. This is not for a vote. This is for discussion and information. 8 As I think about what was said earlier 9 10 from the public comment and also what all of us 11 do in the community I want to be sure that we are 12 not attributing things to one organization, and 13 that they don't have a lot of control over. 14 And I also think that we should not be 15 functioning in silos. And what I mean by that is 16 hospitals already do the community health needs 17 assessment. 18 In many of their communities this is 19 one of the findings and one of their action 20 plans. 21 So, I think it's important to be sure 22 that the approach and that the measures are

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meaningful to everybody that will be using them. 1 2 As we go back to some of the other comments that were made, if the public at large 3 uses some of this information for their decision-4 5 making what are these unintended consequences also for the public at large. Because what will 6 they really understand about this measurement. 7 So, I would like to make sure that we 8 9 as it goes forward with the current 10 recommendation of encourage continued development 11 that they do take into consideration what is 12 happening already with the community needs health 13 assessment, how that affects hospitals and their 14 individual communities because smoking prevalence 15 is larger in one area than in another area, and I 16 think all of that has to be taken into 17 consideration. 18 ACTING CO-CHAIR GESTEN: So, let me 19 just clarify, Jayne. Did you pull this measure? 20 MS. CHAMBERS: I supported AHA's pulling the measure. We share their comments. 21 22 We share their concerns.

I think that there's -- we're not 1 2 quite sure how to handle it or how to do it, how to put all the pieces in place. 3 And there are a number of other things 4 5 on hospital's plates right now and they're learning how to work on population health within 6 the various communities. 7 Each community has different resources 8 9 available to it. And we're concerned that before 10 something of this nature gets put into a payment 11 program that we have a much better understanding 12 about how it all works. 13 And at this point we don't really know 14 how to make this measure work. Good goal, great 15 concept, we're glad to work on it, but we're not 16 sure how to make it work yet in a really, truly 17 robust way. 18 CO-CHAIR PINCUS: So, Gail and then 19 David. 20 ACTING CO-CHAIR GESTEN: Well, let me 21 just sort of -- do you want to vote? Are we 22 going to be voting on this because that's helpful

1 to know. 2 MS. CHAMBERS: On the list right now is conditional support. Is that right? 3 4 ACTING CO-CHAIR GESTEN: Encourage 5 continued support. Encourage continued 6 MS. CHAMBERS: 7 development is fine with me. I don't know we need to vote on it. 8 9 CO-CHAIR PINCUS: Okay, great. Gail? 10 MEMBER HUNT: I just wanted to know 11 what unintended consequences you were thinking of 12 when you mentioned that. 13 MEMBER ANDERSON: It has to do with 14 the prevalence in each area. There may be a 15 higher prevalence in one area, lower in another 16 region, et cetera, community. 17 And as this is applied generically 18 across the board I don't believe that each of 19 those communities have the same level of need. 20 And so that's why I think it's 21 important to understand the community need and 22 not just have a measure that is attributable at

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that hospital.

2	MEMBER HUNT: I thought it
3	specifically addresses community-based, county-
4	based it's a county-based measure so it's
5	dealing with this is what happens in our county
6	versus this is what happens in the next county
7	which may be different. So that's why I don't
8	understand unintended consequences.
9	MEMBER ANDERSON: I maybe
10	misunderstood then what I read, but I thought it
11	was being applied across the board in terms of
12	the reporting aspect of it.
13	CO-CHAIR PINCUS: David?
14	MEMBER GIFFORD: As a former public
15	health official I may get kicked out of the
16	alumni association with my comments, but I
17	haven't heard anything that talks about why the
18	measure needs to be further developed per se.
19	And it's going through the review process.
20	I understand why it falls in the
21	category for that, but I think the comment that
22	I'd like to underscore is this is an important

measure, an important public health measure. 1 2 You can't do these without alignment across the board. And so if CMS is just trying 3 to put this in the hospital program and in the 4 5 EHR program for physicians you need to align all the other physician groups out there, 6 particularly when you look at the smoking rates 7 in this country. They're in other groups that 8 9 have to be there. 10 So, if CMS is going to go forward with this the comment I would like to make sure to get 11 12 back to them is when they do it they need to do 13 it with everyone else aligned. 14 You need to do the FHQCs. You need 15 home health. You need everyone on this measure 16 and everyone having accountability because if not 17 then you are hanging the hospitals out on a limb to what's going on. And I think that's unfair. 18 19 CO-CHAIR PINCUS: I actually, to step 20 out of the chair's role, I would add another 21 issue for CMS to consider in this. 22 While obviously it's being measured

based upon the baseline rate of smoking in a 1 2 particular county, it doesn't take into account the capacity for change in a county that may have 3 to do with sort of the prevalence of different 4 5 media exposure, the prevalence of different access to media or to other public health 6 7 interventions. And that's something to consider. The fact that it's adjusted based on 8 9 baseline may not be sufficient in terms of the 10 different types of levers and mechanisms that 11 even collaborating hospitals or healthcare 12 institutions can utilize. 13 So again, that's something to think 14 about as one moves forward with further 15 development. 16 Kevin and Lisa. 17 DR. LI: So, I'm going to take my 18 government hat off for just a second and wear the 19 hat that I was on the Vital Signs Committee for 20 the IOM. 21 And for those of you not aware of that 22 committee we were asked to kind of come up with a

1	set of core measures for the country.
2	This is really in
3	CO-CHAIR PINCUS: And we're going to
4	be talking about that later.
5	DR. LI: Yes. This is really in line
6	with the kinds of discussions we had there. And
7	we were really looking and hoping for measures
8	that blended the kind of care delivery,
9	population focus and encouraged joint
10	accountability.
11	And so, of course I can't speak for
12	that committee, but I can tell you that during
13	our deliberations and in our report we were
14	really hoping for measures like this that would
15	help to close that gap between what has
16	historically been a measure of sort of single
17	accountability to a single program or a single
18	organization and share that accountability across
19	all of us who support healthcare.
20	CO-CHAIR PINCUS: Lisa?
21	MEMBER MCGIFFERT: I was just wanting
22	to be clear. I understand that there's concern

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that this will be used further.

2	But this is basically in the general
3	reporting that hospitals are required to report
4	certain measures in order to get the annual
5	upgrade in the payments. Am I correct? Or is it
6	specifically in the quality reporting?
7	And the other comment I guess that's
8	kind of been said, but it seems to me that this
9	is trying to get at the hospitals to help assess
10	an issue that the public health community has
11	been unable to assess because they have the
12	patients there.
13	And that seems to be the purpose here
14	is to get them to help assess how many people are
15	smoking. But those are my questions.
16	CO-CHAIR PINCUS: Melissa, you want to
17	respond?
18	MS. MARINELARENA: Sure. So, I can
19	offer additional clarification around this
20	measure.
21	So there is a currently endorsed
22	measure just like this, but it's at the state and

national level. It's collected by the CDC using 1 2 BRFSS, I believe. This is the only measure in the 3 4 hospital program that is under development. **All** 5 other measures are fully developed, been tested. So this one was under development. 6 7 That's why the recommendation was to encourage further development because it is being 8 9 respecified at the county or city level, I think. 10 And so it will also be collected by 11 the CDC. So the hospitals wouldn't be required 12 to collect the data and it would be by using 13 BRFSS as well. So hospitals won't have to report 14 this data. The burden won't lay on them. 15 It would be CDC collecting. It's a 16 population-based survey. They call people on the 17 telephone. That may change as the measure is 18 developed further, but it'll be CDC doing the 19 work. 20 CO-CHAIR PINCUS: So, I think we have 21 Missy on the phone, and Jayne, and David. 22 MEMBER DANFORTH: Thanks so much. Ι

just want to go back to some of my earlier 1 2 comments today about the measures that were put forward for these programs in general. 3 4 So, my understanding is that any 5 measure that goes into the hospital IQR gets publicly reported on Hospital Compare. 6 7 I had some concerns about how consumers, patients and patient families are 8 9 supposed to use information that's on a website 10 where information is publicly reported by a 11 hospital for a measure that's reported out I 12 guess by county, or by city. So that's my first 13 concern. 14 My second concern is, again, 15 information -- measures that are part of the 16 hospital IQR are supposed to go onto Hospital 17 Compare which is supposed to be used by patients 18 and patient families. 19 And as I discussed earlier this 20 morning there's so much information that's 21 missing from there, and there's so much education 22 that consumer groups are trying to do to educate
consumers about what are those things that are 1 2 really important when you're choosing a hospital. And so I'm having just a really hard 3 time philosophically seeing how this measure 4 5 would fit into the IOR. Not that it's not an important measure, but specifically how it fits 6 into the hospital IQR. 7 8 CO-CHAIR PINCUS: Thank you. Jayne, 9 and then David. 10 MS. CHAMBERS: Missy, thank you for 11 your comments. I'm right with you on that. 12 I mean, the IQR program is part of the 13 entire quality metric of the five hospital 14 payment programs where we report quality measures 15 and we get paid on those measures. 16 It is important that the information 17 that's reported on Hospital Compare be usable by 18 the end user. 19 It's also important that the hospitals 20 can use it to improve care for the patients that 21 they're treating in their hospitals. 22 I think we need to look at this. If

this is a population-based measure then every 1 2 healthcare entity that is involved in delivery of healthcare for patients in their community should 3 4 be required to report the same measure. 5 Then you could get some synergy behind it and everyone would be working together to try 6 7 to improve the population health. I think we're not there yet with this measure. 8 9 And I think that it's expensive to 10 implement measures. No matter what you do 11 there's always an infrastructure that goes with 12 that measure to get it up and running, to review 13 the reports, to be sure the data you're 14 submitting is accurate. There's a cost to that. 15 If we're putting a measure in that's 16 not ready for primetime there's a cost that's a 17 wasted cost that we could be using in better ways 18 to help patients. 19 CO-CHAIR PINCUS: David, and then 20 Marshall. 21 MEMBER BAKER: So, I'll just say that 22 really all the concerns that I've had have been

expressed, but I wanted to emphasize one that I 1 2 think is particularly important that Rhonda 3 started off with. It's we want to be able to have 4 5 measures that hospitals actually have the ability to control. 6 7 And if you think about the importance, the most important thing is the taxes on 8 9 cigarettes. 10 Next thing probably laws against 11 smoking in public places. And then availability 12 of quit lines. 13 And there are so many things that are 14 beyond the hospital's control that are just 15 critical drivers. 16 So, to engage hospitals in some way to 17 help them support all those efforts I think is 18 And there have been some good examples, great. 19 Cleveland Clinic being one of them, that really 20 was engaged with the community trying to get 21 change. 22 But I don't think that the measure is

really going to help organizations. 1 2 And I'll just think about Cook County as well where I think there are 37 hospitals. 3 4 And imagine 10 do a great job and the others 5 don't. And everybody gets dinged. So, I'm just -- I don't think this is 6 7 the right way to go. I don't think hospitals have enough control. 8 9 CO-CHAIR PINCUS: Marshall? 10 DR. CHIN: This is a question maybe 11 for Helen, but I'm wondering like the NQF 12 population health group. I mean, these issues 13 must have come up. I'm just wondering what has been learned from those discussions that are 14 15 relevant for what we're talking about now. 16 DR. BURSTIN: So, this measure was 17 actually -- and Elisa Munthali, our VP for 18 measurement, is on the side there. She leads 19 this. 20 This measure was endorsed as part of 21 the Population Health Committee, but at the 22 county level.

1 So, I think the reason in our 2 discussions with CMS this could only be an encourage continued development because there's a 3 4 lot of work to do to think about how you really 5 consider how that measure is then attributable to a hospital. 6 7 So, the committee has not discussed it, but it certainly could be something that the 8 9 Population Health Committee can discuss going 10 forward. 11 But there are lots of issues we've 12 heard about risk adjustment and many of the 13 issues that have already been raised. 14 But endorsed at the county level. The 15 applicability to using it in a hospital program 16 is I think where there's a thought there needs 17 more work which is why I think the hospital 18 workgroup landed on the idea of saying encourage 19 continued development. Important priority area, 20 but not necessarily ready. 21 CO-CHAIR PINCUS: So, just a reminder, 22 this is for discussion, not for a vote in terms

of the people who pulled it. So, David, and then
 we should try to move on.

MEMBER GIFFORD: I guess I disagree a little with Jayne. This is BRFSS data. The cost is borne by the state public health agencies with funding from CDC. There is no data collection burden on any provider here.

8 That said, I would completely agree 9 with Jayne and other comments, and reiterate my 10 point, and to Dave's point, I still think you 11 want hospitals and everything lined up.

Because while I agree the taxes and the other things are the most powerful, still, having your healthcare provider tell you to quit and reinforce it is also a really powerful message. And you need alignment.

But I agree with Missy too. Putting this on the hospital with not anywhere else, and putting it in clustered together with all the other measures for consumer choice is misleading information too.

22

So, I think CMS has to figure out how

1 to use this measure across the healthcare system, 2 and how to use it in public reporting. Because it's shifting in a different 3 4 way, and it's trying to shift us and I would 5 agree with that movement. But you can't use the existing vehicles necessarily to get there. 6 And 7 I think they really need to give some thought to that. 8 9 Because just to throw it out there 10 actually will -- the unintended consequence is it just ticks off everyone, and no one does it, or 11 12 they just do checkboxes. And then we don't 13 really get the meaningful improvement in lowering 14 cigarette smoking that we need to. 15 CO-CHAIR PINCUS: So, I think we've 16 given the ample feedback and why don't we move 17 on. 18 The next measure that's been pulled is measure 531, the NHSN antimicrobial use measure. 19 20 And Rhonda, Amir, and Jayne have pulled it. So, 21 Rhonda, do you want to comment? 22 MEMBER ANDERSON: Sure. This is for

discussion also. 1 2 CO-CHAIR PINCUS: It's for discussion, you said? 3 4 MEMBER ANDERSON: For discussion, from 5 my perspective, yes. So, as I look at this measure I think 6 7 there are two things that I have concerns about. One, it isn't a measure for 8 9 appropriate use. And I think that is a focus 10 that we've had. Going back to many of the 11 comments over the last day and a half about 12 outcome measures and appropriate use, et cetera, 13 versus checking a box, and how many in this case 14 antibiotics do you give. 15 I think also from an unintended 16 consequence perspective particularly in hospitals 17 that are tertiary in nature, and patients are 18 with these illnesses and infections are 19 transferred to from some of the smaller 20 hospitals, et cetera. 21 The large number of antibiotics that 22 they may be giving because of those transfers

will be in that database.

2	And that may be leading the public to
3	think that they overuse, but they aren't
4	overusing, they are actually treating patients
5	that have been transferred to them.
6	And then it's my understanding that
7	when the CDC brought this forward and NQF looked
8	at and endorsed the measure that they said it
9	wasn't well suited for public reporting.
10	And I wanted to be clear that
11	everybody, I believe, is working toward
12	appropriate use of antibiotics.
13	But what it would do potentially with
14	public reporting when it is about amount used
15	versus appropriate use is a real dilemma that I
16	have as I read this.
17	CO-CHAIR PINCUS: Jayne?
18	MS. CHAMBERS: Since I've talked
19	enough this morning I'll just say hear hear. I
20	agree with what Rhonda said.
21	But we are working very much towards
22	appropriate use of antibiotics and would welcome

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a measure of appropriate use.

2 Quantifying the exact number of antibiotics is not necessarily telling us whether 3 4 or not we're using the right antibiotics in the 5 right setting and right amount. CO-CHAIR PINCUS: Amir? 6 7 MEMBER QASEEM: Something very similar. I think that these antimicrobial 8 9 stewardship programs haven't been in place for 10 long enough at this point. 11 I think it's difficult to come up with 12 some sort of a national benchmark, and I think we 13 need some experience. 14 So, the issue is the accountability. 15 I think this measure is not ready for 16 accountability still. And we need some more 17 testing data on it. 18 So that's why I think the conditional 19 support makes sense. 20 CO-CHAIR PINCUS: Missy, David, do you 21 want to respond? 22 MEMBER BAKER: So, I'll say I think

this is potentially a really good measure for the 1 2 hospitals to be able to use as part of their antibiotic stewardship programs for quality 3 4 improvement. 5 But I have real concerns about the risk adjustment methodology. Again, as what 6 Rhonda said, penalizing tertiary care facilities, 7 it just will be very difficult to accurately risk 8 9 adjust. So, I have concerns. 10 CO-CHAIR PINCUS: Missy? 11 MEMBER DANFORTH: And this is Missy. 12 I actually am just really supportive of the 13 workgroup's recommendation which is conditional 14 support pending the CDC's recommendation that the 15 measure is ready. 16 I mean, I think the CDC has a lot of 17 experience with hospital-based infection measures 18 and how they're publicly reported, and has been 19 really responsible and really takes seriously the 20 feedback they get from hospitals. 21 So, just to reiterate for the original 22 workgroup's recommendation.

1	CO-CHAIR PINCUS: Lisa and Kevin.
2	MEMBER MCGIFFERT: I also support what
3	the workgroup recommended, conditional support.
4	I'm not crazy about this measure
5	either, but I know that it's and I think it's
6	sort of experimental at this point.
7	I was on the patient safety committee
8	and I know that the agency, CDC, is
9	acknowledges that they're trying to collect
10	information. They don't have the information
11	they need now to establish baselines. And they
12	need more information.
13	They have, I don't know, a hundred,
14	maybe a couple hundred hospitals now that are
15	voluntarily reporting this information, but
16	that's not really enough to get a sense of what's
17	happening out there.
18	There's some evidence that as much as
19	50 percent of the antibiotic prescriptions in
20	hospitals are inappropriately given.
21	And I do think that this is a real key
22	part of an accountable antibiotic stewardship

program.

2	A lot of hospitals say they have a
3	stewardship program, but they're kind of all over
4	the map. And we believe that measuring their
5	antibiotic use is a real important first step.
6	So, I believe that antibiotic
7	resistance is probably the most important issue
8	in healthcare today.
9	If we don't start getting a handle on
10	it we will have a really different experience in
11	the future for minor surgeries, and any other
12	number of things that are going to kill people
13	that don't kill them today.
14	So, I think it obviously needs more
15	work, and I think the conditional support is an
16	appropriate recommendation from the committee.
17	CO-CHAIR PINCUS: Kevin, and then
18	Frank.
19	DR. LI: I just want to highlight that
20	I think this is a really terrific step towards
21	the Learning Health System.
22	This measure asks for electronic

realtime data to be sent to CDC around some key activities like medication use and antimicrobial resistance.

And much like registries have shown that when that information is readily available and easily benchmarked across institutions there's a lot of learning that happens, and there's a lot of natural improvement that can happen if that information is actionable, and live, and able to be shared.

11 So, I think that -- I won't comment on 12 the merits of the measure as a measure, but the 13 infrastructure that it is helping to create, and 14 the sharing made possible by this I think is 15 really fantastic, and want to make sure that 16 people are aware that this new way of measurement 17 is a sort of key new direction.

18 CO-CHAIR PINCUS: Frank, and then
19 Chesley.
20 MEMBER OPELKA: So, I'm building a
21 little bit I think on where Kevin's going, but

22

1

2

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I've kind of wavered between conditional support

and do not support.

2 And the reason I say that is that this is a very important issue, but it's solved very 3 simply with efforts to create digital workflow 4 5 solutions that are baked into the EHRs. Rather than chipping data -- do 6 7 another data mark to have it just report upon doesn't really put the solution right in the 8 9 hands of the clinician at the point of care in 10 realtime. 11 And if that's the intermediate step we 12 have to go through, so be it, and therefore I 13 conditionally support it. 14 But if I were the government and I 15 really wanted to invest in this I would be 16 investing in creating workflow solutions that 17 exist in the EHR that apply antimicrobial 18 appropriateness at the point of care in realtime, 19 rather than something that's after the fact and 20 being reported subsequently. 21 I think it's going to slow us down to 22 do that, but if that's the only way to get there,

We'll be slow in getting there. 1 so bet it. 2 CO-CHAIR PINCUS: Chesley? So, I wanted to hear 3 DR. RICHARDS: 4 the other comments before I weighed in from CDC. And I wanted to echo a comment that 5 was said before. We do take very seriously both 6 7 what the MAP says and what hospitals' concerns are. 8 9 CO-CHAIR PINCUS: A little close to 10 the mike. 11 So, about this measure, DR. RICHARDS: 12 I don't think anybody at CDC feels like it's 13 ready as currently constituted for public 14 reporting, for two reasons. 15 One, there's not enough experience 16 with it. 17 The second, and it highlights some of 18 the concerns expressed previously by Rhonda. It 19 may need to evolve as a measure from what its 20 current sort of form is. 21 The context, and I think many of you are aware of this, is that antimicrobial 22

resistance, particularly in hospitalized patients
 and in healthcare is a pressing public health
 urgency.

The President convened a meeting at the White House to talk about this issue and there's a large initiative within the government, at CDC, with CMS, with other agencies to address the problem.

9 So, to your concerns, Frank, it's not 10 just the measurement in isolation. It's part of 11 an entire program that's being put together that 12 includes clinicians, EHR vendors, and state 13 health departments.

I think in talking with the staff back
and forth this morning this measure probably is
two to three years, with all that said is
probably two to three years to have enough
experience with it to know whether it's
appropriate for public reporting.

20 And as I said, the likelihood is that 21 it evolves to a better measure as we learn from 22 that.

So, if that's helpful in terms of the 1 2 vote needs to be taken, I wanted to provide that 3 context. 4 CO-CHAIR PINCUS: Thank you. So, I 5 think we've given, again, sort of a full and comprehensive set of comments back to CMS and we 6 7 can move on. We have nine more measures to go 8 9 through that have been pulled. I just want to 10 remind people. 11 So, the next one is excess days in 12 acute care after hospitalization for pneumonia. 13 It's the number 391. And that was pulled by 14 Amir. 15 MEMBER QASEEM: Yes, and I think it's 16 at conditional support so I'm okay to leave it at 17 that. 18 But the point that I just want to make 19 over here is most of the data that this measure 20 is based on is old data. 21 And there's a lot of new studies that 22 have been published that have shown that actually

the ICU admission of patients actually improves 1 2 survival. Actually there is no significant difference in cost. So I think we need to start 3 4 looking at some of the newer data on this one. They did all recent publications over 5 the past two or three years and there is enough 6 7 over there that I think that we need to really look into this measure again. 8 9 CO-CHAIR PINCUS: And this also among 10 the comments was also to consider risk adjustment 11 by sociodemographic factors as well. 12 David, Missy, do you have any comments 13 on this? 14 I would just add you MEMBER BAKER: 15 were talking about the risk adjustment for 16 sociodemographic factors, but I have broader 17 concerns about the risk adjustment methodology. 18 As you expand this out and you're 19 looking at emergency department visits and other 20 things, then that just means that all the 21 comorbidities that the patient has are also 22 contributing.

1You know, the ratio of what proportion2of all of those visits are in any way related to3the patient's pneumonia decreases and decreases.4So, I think it really has to look very5closely at the risk adjustment methodology for6this.7CO-CHAIR PINCUS: Missy? Any8comments?9MEMBER DANFORTH: Okay. I don't have10any additional comments. I supported the11workgroup's original recommendation.12CO-CHAIR PINCUS: Okay. David?13MEMBER GIFFORD: I would just say that14as admissions to hospitals are dropping, and care15for pneumonia is being more done in the16outpatient or in PAC or assisted living settings17the number actually may go up on the hospital18side because the acuity of the people who are19going there are changing.20And I just encourage CMS to think21about and look at that. We've seen that in22several areas for hospitals.	ĺ	
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	22	several areas for hospitals.

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1	CO-CHAIR PINCUS: Other comments?	
2	Okay, so that's, again, we don't need to change	
3	the voting on that.	
4	The next measure is vaginal birth	
5	after cesarean delivery rates. And that's number	
6	22. And that was, Lisa, you pulled it?	
7	MEMBER MCGIFFERT: I did. I'll try to	
8	make this quick.	
9	This got a do not support from the	
10	workgroup recommendation. And I would like to	
11	ask for a vote on this.	
12	I think this is a really important	
13	measure. I understand the reason that the	
14	committee voted to do not support because this is	
15	applying only to Medicare population.	
16	I have no idea how many people deliver	
17	babies on Medicare, but I'm sure it's very small.	
18	But the importance of this measure is	
19	to get it in the pipeline. And what we would	
20	like to see in the future is for this to become	
21	an all-payer measure like it is in I think 20	
22	states. And I think Carol can talk to that.	

But it seems to me that we have to --1 2 I mean, we were kind of curious about why CMS proposed this for the Medicare population, but we 3 4 also see this as a precursor to a real measure 5 that would include all payers. And that's why we pulled it. And so I 6 7 would like to vote and recommend that it be either supported or conditionally supported to 8 9 But I think we can't do that because expand it. 10 of your new rule, Harold. 11 So, I'll let some of my other 12 colleagues --13 CO-CHAIR PINCUS: It's all my fault. 14 MEMBER MCGIFFERT: -- talk about this. 15 CO-CHAIR PINCUS: So, David, Missy, do 16 you want to respond initially? 17 MEMBER DANFORTH: I do have comments 18 on this. David, do you as well? I can't see 19 you, so. 20 MEMBER BAKER: Okay. I'll make some 21 comments. 22 My biggest concern about VBAC as a

measure is I think this is something that really 1 2 is a decision that patients need to make. I mean, there are very significant 3 4 risks involved with VBAC in terms of vaginal 5 lacerations and uterine rupture. There's a lot of clinical situations 6 7 that vary depending upon how the original cesarean section was done. The risk can vary 8 9 very substantially. 10 So we don't know what the right rate 11 is. So that's my biggest concern about just 12 trying to have a measure and say, you know, we 13 need to drive down the rate of VBAC. Well, we 14 don't know what the right rate is. 15 So I agree with the committee to do 16 not support. 17 CO-CHAIR PINCUS: Missy? 18 MEMBER DANFORTH: Yes, thanks. So, I 19 actually disagreed with the committee's 20 recommendation on this for a couple of reasons. 21 One is I read through the public 22 comments and there were a lot of public comments

about oh, well, we don't know what the right rate 1 2 is. But as a reminder, when CMS has 3 4 adopted other maternity care measures into the 5 Inpatient Quality Reporting program and published those results, for example, early elective 6 7 delivery rate on Hospital Compare they actually don't compare it to a target which was a big 8 9 disappointment to us, but the decision they made. 10 And so, I think that there's ample 11 opportunity to include a measure in the IQR, publicly report it, let other people, including 12 13 other organizations use that data in different 14 ways, but also the public use it without 15 necessarily having to decide, well, what's the 16 right rate, is it 10 percent, 15 percent, 20 17 percent. 18 There's maternity care measures now, 19 again, that are published on Hospital Compare 20 that aren't compared to a rate. I don't think

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The other thing is I would really,

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that should necessarily stop us.

really, really encourage CMS -- and I know Pierre 1 2 is in the room -- to really think about other ways to get this data for the all-payer 3 population. 4 It looks like the Joint Commission has 5 done a really fantastic job in certifying vendors 6 7 who are able to get maternity care data on entire populations within a hospital and calculate 8 9 accurate rates based on measure specifications. 10 My understanding is you proposed this for Medicare fee-for-service only because it's an 11 12 AHRQ measure and that's how you're calculating 13 the other AHRQ measures. 14 But I would really strongly encourage 15 you to think more broadly, creatively, 16 innovatively about opportunities to get this data 17 from hospitals who for the most part are already 18 using vendors who have a lot of experience in 19 abstracting this kind of data and doing sampling 20 potentially, and not just stop at the workgroup's 21 recommendation and not think about even 22 introducing that as a Medicare fee-for-service

only measure. Thanks.

2 CO-CHAIR PINCUS: Thank you. Carol, 3 and then Barry.

MEMBER SAKALA: Yes. So, first of 4 5 all, I'd like to thank CMS for using the MAP process to look at a population that typically is 6 7 not cared for, a big Medicare population, and extending the possible benefits of this process, 8 9 and also to congratulate you for really 10 identifying a prime area in my view for quality 11 improvement.

12 In 2010 there was an NIH consensus 13 conference followed by updated guidelines from 14 ACOG and AAFP the gist of which was nearly all 15 women with history of cesarean would be eligible 16 for planning a VBAC. They should be counseled 17 and offered VBAC.

18 And if you cannot provide this, or
19 your hospital cannot provide it they should be
20 informed of where they could get this service.
21 Unfortunately, however, since then and
22 in fact going back more than a decade about 9 in

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10 women with a previous cesarean are having a repeat cesarean.

And I think that part of the reason 3 for the NIH meeting was to balance the salience 4 5 of catastrophic rupture which is one in thousands to actually have a rupture and have it be 6 7 catastrophic against our increasing understanding of a lot of shorter- and longer-term harms of 8 9 cesarean for mothers and babies. 10 And I would just quickly reference --11 I'm happy to talk about this, but quickly 12 reference a whole series of systematic reviews 13 that now show increased chronic childhood disease 14 in cesarean-born babies, and also the very 15 serious placental problems in future cesareans 16 and future births with prior scarring and 17 adhesions. 18 So, I was really happy to see that 19 ACOG weighed in as supporting this measure in the 20 first open comment period. 21 And I think it's a prime -- it's a way 22 that we can give a nudge here by making this

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information available.

It is an all-payer measure reported by 20 states including many of the larger states in the Why Not the Best interface.

5 But I have to tell you how many very 6 savvy people can't make their way through that 7 interface. So I think it's -- even for those 20 8 states it's a challenge.

9 For consumers who need a signal about 10 where there is the capability to provide this 11 service and where there is the support for it as 12 well.

13 And just to get back, I just want to share a little bit. On our last National 14 15 Listening to Mothers survey we did adapt 16 validated questions from the Informed Medical 17 Decisions Foundation for this very issue. 18 And we saw that women were 19 systematically kind of steered in the direction 20 based on how much information they got about

21 different options, based on the recommendation

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that their care provider gave, and based on the

kind of outcome care that they got. 1 2 So, we really feel that this is ripe for public reporting. 3 4 CO-CHAIR PINCUS: Barry? 5 MEMBER NOONE: I assume that the workgroup committee recommended no support 6 7 because they didn't have sufficient data because of the CMS data. 8 9 My question is did that data also 10 include Medicaid patients as well as Medicare 11 patients. And was that volume high enough to be 12 able to say no. 13 MS. CHAMBERS: It's a Medicare-only 14 payment program. 15 MEMBER NOONE: Only Medicare? Because 16 there might be enough data out there if you 17 include Medicaid also. Thank you. Then I can't 18 support it. 19 CO-CHAIR PINCUS: Other issues, other 20 speakers want to speak about this? 21 Actually, Pierre, can you say 22 something about why it's just Medicare? What's

the implications of focusing on that population? 1 2 DR. YONG: So, that's a great So, I think we appreciate all the 3 question. comments that indicate that this is an important 4 5 area because I think that's why we particularly focused on this area. 6 As a claims-based measure the only 7 claims that we currently have are Medicare 8 9 I certainly, and I think we do have claims. 10 several all-payer measures in the IQR program. 11 The consideration we also need to make 12 when implementing new all-payer measures is that 13 those are usually chart-based measures. 14 Obviously in the future hopefully we'll move to 15 electronic clinical quality measures, so 16 hopefully there will be less burden. 17 But there is an incredible burden 18 placed on hospitals also when we implement new 19 chart-based measures. So, that was also part of 20 the consideration about why use a claims-based 21 measure at this point. 22 But that's why it's -- since it's

claims-based only, that's the only things we have 1 2 are Medicare claims. CO-CHAIR PINCUS: It seems to me the 3 implications of this is that it will be largely 4 5 the disabled population that would be. 6 DR. YONG: Right. Because we looked 7 at the numbers in the Medicare population. Not surprisingly it's exceedingly small in terms of 8 9 the denominator eligible for this population. So 10 it would be mostly a non-Medicare population of 11 the measure. 12 CO-CHAIR PINCUS: Foster? 13 ACTING CO-CHAIR GESTEN: When you say 14 you only have Medicare claims what are you doing 15 with all the Medicaid claims that CMS has access 16 to from states that we've been sending for years? 17 I mean, I understand that part of CMS 18 doesn't have them, but it's not as if there's not 19 access to Medicaid claims data from states. Or 20 am I missing something? 21 DR. YONG: That's right. There's 22 tremendous variability in the Medicaid claims and 1 there's a huge effort which I am not an expert on 2 in terms of trying to standardize some of the way 3 we can draw information out of the Medicaid 4 claims. 5 So, I'm not an expert on it so I can't 6 comment on it fully, but I know there is movement

which is the new system for trying to collate all the Medicaid claims and make them more similar to each other.

away from MSIS and there's efforts on T-MSIS

## CO-CHAIR PINCUS: Bill?

12 MEMBER KRAMER: As a related question, 13 what would be the pathway to turn this into an 14 all-payer measure? Or at least a Medicaid plus 15 Medicare measure.

And where I'm going with this is would it be appropriate then to conditionally support this under the condition that it be turned into an all-payer measure in some way.

20 But I don't know what the pathway 21 would be and whether that's feasible, and how 22 explicit, how quickly we could do that and how

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explicit we have to be in those conditions. 1 2 CO-CHAIR PINCUS: Pierre, any thoughts? 3 I think we'd need to do 4 DR. YONG: 5 some testing of it using Medicaid claims data to make sure that we can get reliable rates using 6 the Medicaid claims. 7 It would not obviously get to then 8 9 all-payer using just claims data because we don't 10 have access to all-payer claims data. 11 CO-CHAIR PINCUS: Rhonda? Carol, are 12 you still up there? 13 MEMBER SAKALA: I just wanted to say that I reached out to Elliott Main who is the 14 15 medical director of the California Maternal 16 Quality Care Collaborative. 17 And he said they report it in 18 California. It's very straightforward to collect 19 from discharge diagnosis files. 20 And another important point is that 21 it's limited to low-risk women. So I think 22 that's a real plus for a readily and easily

collectable measure.

2 CO-CHAIR PINCUS: Rhonda, then Rich 3 Antonelli, then Jayne.

4 MEMBER ANDERSON: I think I'm hearing 5 that everybody agrees that this is important, but 6 it's about where we are today.

7 And to reiterate is it going to give
8 us what we need from a Medicare claims
9 perspective. And I believe that's why the group
10 said no.

But that there's the opportunity maybe to do that testing not with conditional, but just move forward, do the testing and come back at a later date with a true recommendation of what should go forward for all-payer.

16CO-CHAIR PINCUS: Rich, and then17Jayne.

18DR. ANTONELLI: Yes, thank you,19Harold. I'm really struggling because of the20Medicare limitations.

So, dual eligibles are in this
population, is that correct, Pierre?

DR. YONG: Yes, I believe they are. 1 2 Because Medicare is the primary payer in Part A. DR. ANTONELLI: Okay. 3 So, I quess, 4 you know, I think the spirit of this is very 5 attractive to me. But the fact that it's so 6 7 circumscribed to this particular at-risk population, I'm concerned about the message that 8 9 it may wind up sending. 10 So in other words, I don't think the 11 intent of this measure is let's focus in on a 12 high-risk population, say dual eligible pregnant 13 women and look at VBAC. I think the intention 14 here is to try to look at VBAC as a quality 15 measure. 16 So, I am really struggling with that. 17 I think Foster's point is well taken about if we 18 could align this with Medicaid and put that 19 together that would be attractive. 20 But I guess, unless I'm 21 misrepresenting it, is this measure in the 22 Medicare space because we can actually get the

2 highly vulnerable dual eligible population as the genesis for the measure? 3 4 CO-CHAIR PINCUS: Jayne? Thank you. It strikes 5 MS. CHAMBERS: me that this would be a better all-payer measure, 6 7 that we need to understand better what it is we're doing. But it could easily lend itself to 8 9 be an ECOM kind of measure. 10 We should not be using a chart-11 abstracted measure done manually, or using claims 12 for this. But if we could create it as an ECQM 13 measure and bring it back at a later point in 14 time that that would be a much better way to go 15 and would move us much further down the road. 16 CO-CHAIR PINCUS: Bill, and then let's 17 move to voting. 18 MEMBER KRAMER: Just briefly. In 19 thinking about this, maybe this is one where it's 20 very appropriate for us to consider voting for 21 further development, encourage further 22 development.

Or were people actually thinking about the

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data?
Because I'm concerned that the 1 2 workgroup's recommendation do not support sounds like we don't support the idea of VBAC. 3 4 But I hear around the room that people 5 think VBACs are important, but we need to develop the measure further by turning it into an all-6 7 payer measure. CO-CHAIR PINCUS: I think what we 8 9 agreed earlier on was that the way it came in is 10 the way that we need to vote, rather --11 MS. MARINELARENA: This is a fully 12 developed measure. It's used by --13 (Simultaneous speaking) 14 CO-CHAIR PINCUS: But also I think 15 we've made clear through our comments what our 16 intent is. Okay? So why don't we move to vote. 17 MS. STERLING: Great. So we are 18 voting on the IQI 22 Vaginal Birth After Cesarean 19 Delivery Rate Uncomplicated. And this is MUC 20 151093. It's recommended for the hospital 21 inpatient quality reporting program. 22 Your options are 1 - support, 2 -

conditional support, or 3 - do not support. And 1 2 voting is now open. CO-CHAIR PINCUS: Bill, do you want to 3 restate what you suggested as conditions? 4 5 MEMBER KRAMER: Well, I don't quite understand why we don't have an option for 6 7 encourage further development. DR. BURSTIN: The measure is fully 8 9 developed and tested for all-payer. It's the 10 application of the measure. 11 CO-CHAIR PINCUS: Yes, the condition, 12 Really, conditional support doesn't really yes. 13 work here because --14 MEMBER KRAMER: I agree conditional 15 support doesn't work. But why not encourage 16 further development? 17 DR. BURSTIN: Encourage further 18 development can only be for a measure that's in 19 development. This measure is fully developed. 20 It's an AHRQ measure, fully developed, fully 21 tested on all-payer data. So there's nothing 22 further to develop.

I think what people are discussing I
think is the application of this measure in a
Medicare-only IQR program.
Again, we have an open perinatal
project with measures to be submitted. There are
opportunities to bring this measure in for
evaluation and endorsement. I don't believe it's
ever been submitted.
So, there are further opportunities
here. I just don't know what is left to do.
CO-CHAIR PINCUS: The way to think
about it is that it hasn't come in, been proposed
before us as a measure to be developed. It's
been proposed as a measure to be applied. And so
we're voting on it as a measure to be applied.
But our comments already make clear
that what we're really saying is come back with a
measure to be developed.
MEMBER KRAMER: Okay.
WORKGROUP CO-CHAIR WALTERS: And
Harold, this is Ron again. Sorry.
This has been a very good discussion

and it mirrors a lot. I don't have anything to 1 2 add to the discussion. But this is the dilemma we found 3 ourselves in. And it really could have gone a 4 5 lot of different ways. But the box that appeared the most 6 7 appropriate to us given all that is the one that's in front of you. 8 9 So, I mean, I can't add anything to 10 that other than that was our choice. 11 CO-CHAIR PINCUS: Okay, so let's 12 continue voting. 13 MEMBER GIFFORD: While we're voting 14 can I just throw out that can we make sure we 15 have time in our next meeting, a significant 16 chunk of time to address this issue of clear 17 confusion of what we're voting on and what the 18 messaging, the voting sends to CMS around 19 rulemaking and everything else. 20 Because I think Bill raises a very 21 good point and I've reiterated a number of times. 22 We want CMS to continue developing stuff. But we

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1	also don't think these are ready for rulemaking.
2	And the current voting and labeling
3	does not adequately convey that. And I think we
4	need to have a better way of doing that. And
5	CO-CHAIR PINCUS: Well, I think part
6	of it is
7	(Simultaneous speaking)
8	MEMBER GIFFORD: discussion, to
9	have that discussion.
10	CO-CHAIR PINCUS: Part of it is being
11	clear about, you know, that CMS makes the choice
12	about which route it's going to come under.
13	MEMBER GIFFORD: But you know what?
14	There has to be a clear definition of what the
15	meaning of that route is.
16	CO-CHAIR PINCUS: Right.
17	MEMBER GIFFORD: That if you're coming
18	in under the encourage development you're not
19	considering it for rulemaking because you're just
20	asking us for feedback.
21	But that's not what they're doing.
22	They're coming in with measures under development

that they are considering for rulemaking. 1 2 So when we vote for encourage further development without conditions or anything else 3 4 going forward then that's sort of -- they can go 5 out and put it out in the rulemaking. And I think the concern -- and I was 6 7 reflecting on why Bill and I were arguing the other night about whether it should be 8 9 insufficient information on one of the measures 10 AMA wanted to put forward is because we want to send a message on insufficient information. 11 12 We want to use that to say to CMS it's 13 not ready for rulemaking. Whereas encourage 14 development doesn't send a strong enough message. 15 And within encourage development there 16 are some measures that are ready for rulemaking 17 to go forward, and there are some that are not. 18 And so I think that it doesn't capture 19 that well enough. 20 CO-CHAIR PINCUS: We'll come back to 21 that. So, is the full voting done? 22 MS. STERLING: Actually we're still

looking for two votes. 1 2 CO-CHAIR PINCUS: Do we have it? MR. TILLY: We do. The results are 24 3 4 percent support, 10 percent conditional support, 5 66 percent do not support. CO-CHAIR PINCUS: So the 6 7 recommendation of the workgroup is not 8 overturned. 9 MS. O'ROURKE: And we can make sure we 10 strengthen the comments that go along with this, 11 that both the workgroup and the Coordinating 12 Committee strongly support the idea of a VBAC 13 rate. We recognize this measure has data 14 limitations. So we will pass along all of the 15 rich discussion. 16 MEMBER MCGIFFERT: Can we clearly say 17 for either the Medicaid population or all-payer 18 database? Thanks. 19 CO-CHAIR PINCUS: So, the next is INR 20 monitoring for individuals on warfarin after 21 hospital discharge. 22 And Amir, is this for discussion or

for voting? 1 2 MEMBER QASEEM: Can I start talking and then we'll go decide? 3 4 So, this is a measure that I wasn't 5 really sure. I think the workgroup has it as, what, conditional support or something like that, 6 7 right? Yes. So, I'll just start off by saying I 8 9 think the basic issue with this measure was that 10 it's just saying that INR was done within 14 days 11 of discharge. Or I'm not really sure that's 12 going to lead to improvement of care, outcomes, 13 what the intent might have been. 14 And then the more looking at this 15 measure, it's a hospital accountability measure. 16 But then I wasn't really clear on how it's going to be implemented. 17 18 So, the inpatient is going to ensure 19 the discharge summary is sent to the primary care 20 physician. There's a follow-up appointment 21 that's being put in place within 14 days in all. 22 But then the patient population who

may not have been to their primary care for a         while, or do not have a well-established         relationship, how is that all going to work out?         So eventually how is this         accountability going to translate into a         physician level?         So, the more I start thinking about it         I wasn't really clear if all this has been         discussed. Because I look at the notes from the         hospital workgroup and I didn't see that any of         this was addressed there. So that's why I wasn't         sure.         So let's see if it has been discussed         and what were the responses, and then we can         decide whether we're going to re-vote or not.         That's the concern from my end.         CO-CHAIR PINCUS: Okay. So David,         Missy, do you want to comment?         MEMBER BAKER: I'll sum up my comments         in one word - phosphorus.         MEMBER QASEEM: Yes, it's the same         issue.		
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	20	in one word - phosphorus.
22 issue.	21	MEMBER QASEEM: Yes, it's the same
	22	issue.

1	(Laughter)
2	MEMBER BAKER: We need a measure of
3	the proportion of patients who had therapeutic
4	control of their INR within a given time period,
5	and this is not going to help us.
6	Helen you just endorsed one.
7	CO-CHAIR PINCUS: Missy? Ron? Do you
8	have comments?
9	MEMBER DANFORTH: No. I was on the
10	patient safety committee along with Lisa who is
11	in the room that reviewed the measure for
12	endorsement. And we had a lot of these same
13	conversations at that workgroup committee.
14	WORKGROUP CO-CHAIR WALTERS: Yes, we
15	did, at the hospital workgroup level.
16	And that's why we put that please
17	consider when perfect world arrives. This would
18	be a great one for EHRs to subsequently report.
19	But right now the same discussion
20	about what can the hospital really do about this.
21	It's conditional support.
22	CO-CHAIR PINCUS: So this, I mean this

sounds almost like you're saying that you were 1 2 grudgingly supportive of it, but you don't think it's ready for primetime. 3 4 But just to be clear, the condition 5 that you put on this is more about sort of implementation through EHRs, not about some of 6 7 the concerns that were voiced. WORKGROUP CO-CHAIR WALTERS: 8 Yes, we 9 thought it would be more suited to a different 10 program. 11 And you're right, this is kind of like 12 the theme of the discussion we've had. Had we 13 said do not support, which we did on the one 14 right before this, it would have sent a wrong 15 message about how important the safety issue is. 16 So, the condition was kind of figure 17 out how to get this data in a meaningful way that 18 the hospitals and the subsequent care pathways 19 are supported. I know. 20 CO-CHAIR PINCUS: So, Frank, and then 21 David. 22 MEMBER OPELKA: So, I'm going to go

back to David's comment. And I think that's 1 2 really the gist of the message that we want here. This is, to me it's far worse than 3 4 phosphorus because this happens regularly and 5 it's exceedingly dangerous that people leave the hospital and there's a missed handoff. 6 And the next thing you know they're back with a major 7 complication related to this medication. 8 9 So, I think David said it, said it 10 well, what's needed. I don't think conditional 11 support is the answer here. 12 To me an ECQM pathway will not solve 13 this. To me this is do not support and it needs 14 exactly what David had stated. 15 CO-CHAIR PINCUS: So, just to be 16 clear, so what is being proposed is a re-vote, 17 not just discussion. 18 And David, do you have more to say? 19 MEMBER BAKER: I just wanted to 20 emphasize one point. Is there a really good care 21 model about how to do this? And we've all, many 22 of you have seen Coumadin clinics.

1	And what we need to be able to think
2	about is how can we have a measure that will
3	encourage that best practice or measure that best
4	practice, right?
5	Because patients really, they should
6	be seen three days after discharge by an expert
7	who's going to go through all the dietary
8	counseling and the monitoring.
9	To say, you know, at two weeks they
10	had the blood level measured, that's not going to
11	encourage those best care pathways.
12	CO-CHAIR PINCUS: Helen?
13	DR. BURSTIN: Just one brief comment
14	again since you raised the phosphorus issue. At
15	least I remember this discussion. It was a long
16	discussion of the safety committee as Lisa and
17	Missy know.
18	And I think one of the issues was the
19	fact that although not ideal, current performance
20	is only at 50 percent even for a did you do it,
21	not what the actual INR was. So I think that was
22	part.

I don't know if Missy or Lisa want to 1 2 reflect on that, but I think there was a sense that there's a gap there, unlike I think what you 3 4 heard earlier. So I just want to make that 5 clarification. CO-CHAIR PINCUS: Other comments 6 7 before we vote? Jayne? 8 MS. CHAMBERS: So, I guess I'm 9 I mean, why is this a hospital measure? curious. 10 Why isn't it at least a hospital and a clinician 11 measure together? 12 It seems to me that this -- I like the 13 analogy to the phosphorus issue. I mean, I think 14 we need to know what we're doing. 15 But there are multiple entities 16 involved here. So I agree with the workgroup's 17 recommendation. This isn't ready for primetime. 18 CO-CHAIR PINCUS: Well, when you say 19 agree with the recommendation, actually what 20 Frank has proposed is to actually change it to do 21 not support. 22 MS. CHAMBERS: I agree with my

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esteemed colleague.

2 CO-CHAIR PINCUS: So, Melissa? 3 MS. MARINELARENA: Sure. So, let me 4 clarify the measure. It is not a physician-5 level. It is a hospital measure. So patients that are discharged with a 6 7 certain level INR, it's not therapeutic. They have to get an INR within the two weeks. 8 9 The INR is captured by the claims. 10 And so then they match the discharge with the 11 So, it's not held back to a physician. claims. 12 Ideally you would think that that 13 patient is discharged and then goes and sees a 14 physician, but that physician is not held 15 accountable. 16 So, it's the hospital that sends, you 17 know, it's that discharge attached to the claims. 18 It's not physician-level. 19 And then the ECQM part of it came 20 because it's an e-measure. So, the conversation 21 was that many hospitals, the vendors probably are 22 not capable of supporting it at this time so this

So making it the optional ECQM 1 was an option. 2 pathway and not requiring it at this time because many vendors aren't able to support it. 3 4 CO-CHAIR PINCUS: Other comments? WORKGROUP CO-CHAIR WALTERS: This is 5 I would just say, and as we frequently 6 Ron. 7 return to, this is another one that the Shared Savings Program might be an ideal place to park 8 9 this because it would be much more of an 10 integrated unit usually with an integrated EHR. 11 So, I mean, that was kind of the 12 flavor of the discussion. It's just not --13 there's nothing wrong with the concept. It's a 14 very good measure. But where does it land. 15 CO-CHAIR PINCUS: Pierre, do you want to comment on sort of in relationship to the 16 17 thinking of CMS? 18 DR. YONG: Sure. Again, appreciate 19 the sort of discussion and the point that this is 20 a big gap area, an important sort of safety 21 concern. 22 The thinking we had was that in this

case a patient was either started or was 1 2 continuing anticoagulation within the hospital, and that as part of a discharge plan that there 3 4 is responsibilities of the hospital and the 5 providers within the hospital to make sure there's adequate follow-up. 6 7 And so that's why we thought it would be appropriate. And it was developed as a 8 9 hospital specified measure. 10 So, I have a question MEMBER FLOWERS: 11 about whether or not there would be a care 12 transition -- a hospital measure that gets at 13 transitions that would support this. Because otherwise I don't see how the 14 15 hospital could -- I mean, unless there's a 16 measure that you could align it with that related 17 to transitions of care so that there would be some community-based follow-up to get people into 18 19 primary care for that measure. 20 CO-CHAIR PINCUS: Pierre? 21 DR. YONG: So, Tara, are you on the 22 line?

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1	So, I believe there so, there are
2	several sort of hospital discharge measures.
3	We have several measures in the
4	program that talk about, or are addressing care
5	transitions. For example, like our readmissions
6	measures. For example, our sort of concept
7	behind that is care transitions and coordination
8	of care. Is that what you're?
9	MEMBER FLOWERS: I'm sort of looking
10	at a community-based transition where you have
11	the care manager following the person out into
12	the community.
13	Is there any type of measure that
14	would support that? Because I see those two as
15	related. If there's nothing to connect the
16	hospital to the person in the primary care
17	setting or in the community-based setting I don't
18	see how this works.
19	DR. YONG: Right. So thank you for
20	clarifying. Yes, so we think that's obviously an
21	important concept.
22	I don't think we have any measure

specifically addressing like a community care
 coordinator.

CO-CHAIR PINCUS: So, we're going to vote on this. The committee's recommendation was conditional support based upon it being developed as an electronic measure.

7 There's been a number of comments 8 raised about this both in terms of the phosphorus 9 issue, in terms of whether it's simply measuring 10 whether something occurred, not whether something 11 is under control.

12 Concern about the sort of appropriate 13 accountability of the hospital as compared to 14 more of a networked kind of accountability.

So, and I think we've had a lot of
discussion about this. Now it's time to vote.

17 Oh, Melissa, did you want to say18 something?

MS. MARINELARENA: Lynda, just so you
know, there's a measure, the timely transmission
of a transition record. And this is for
discharges from an inpatient facility to home, or

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self-care, or any site of care. 1 2 And this is you -- it's patients for whom a transition record was transmitted to the 3 4 facility, or primary physician, or other 5 healthcare professional designated for follow-up care within 24 hours of discharge. 6 And then the INR measure, it's only 7 for patients discharged to home. So, this would 8 9 be able to catch those patients. 10 CO-CHAIR PINCUS: Okay. So, again, 11 the three options are support, conditional 12 support, or do not support. 13 The existing on the table measure is 14 conditional support. And it requires 60 percent 15 other than that to change it. 16 MS. STERLING: Right. So we are now 17 voting on MUC 151015. That's INR monitoring for 18 individuals on warfarin after hospital discharge. This is recommended for the hospital 19 20 inpatient quality reporting program. And again, 21 it is 1 - support, 2 - conditional support, and 3 22 - do not support. And you are able to vote.

So, Harold, before we 1 MEMBER FLOWERS: 2 vote could I just say that I could see it being conditionally supported if it were used in 3 conjunction with the transitional care measure 4 5 that was just mentioned. CO-CHAIR PINCUS: Okay, thank you. 6 7 So, I think we're ready to vote. Are all the votes in? 8 9 MR. TILLY: Okay. So, we had 29 10 Seven percent support, 34 percent votes. 11 conditional support, 59 percent do not support. 12 CO-CHAIR PINCUS: So, it is just short 13 of overturning the workgroup's recommendation. 14 But we have given a considerable 15 amount of feedback and we have confidence that 16 they will take that under consideration. 17 MEMBER BAKER: Can I just make one 18 comment that this is such an important area. We 19 talk about gaps and this is one of the most 20 dangerous medicines that we use. Major cause if 21 you look at emergency department visits for 22 adverse drug reactions.

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1	So, I just hope this is a if this	
2	measure goes forward it's just a step towards	
3	others. We really need to get these better	
4	measures in place.	
5	And Helen was looking up the measure.	
6	There is one going through the pipeline, but I	
7	really support the idea of trying to get better	
8	measures for this.	
9	MEMBER GIFFORD: And the SNF community	
10	would encourage us having a measure on INR use in	
11	the SNF area. I know they've been excluded out	
12	of this measure. It is the leading problem in	
13	the OIG report on adverse events.	
14	CO-CHAIR PINCUS: So, this is	
15	something that we place a high priority on sort	
16	of trying to fix this so that it actually works	
17	well for potentially a number of programs.	
18	So the next four have all been pulled	
19	by CMS. And there may be some similarities among	
20	them. So, Pierre, can you give us an overview of	
21	what the idea is here?	
22	DR. YONG: Yes. So, these are all the	

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resource use measures, correct?

2 So, we wanted to bring this forward to the committee and get some additional feedback 3 because there was a robust discussion about this 4 5 that Ron, you might be able to supplement at the workgroup meeting. 6 7 I think there was discussion and recognition that resource use was an important 8 9 concept. However, that resource use in isolation 10 of other information such as quality information 11 is limited. 12 And so, but it ultimately was not 13 supported by the workgroup. 14 And so we wanted to get some 15 additional feedback particularly in the setting 16 of IQR which is a public reporting program. 17 I think there were additional concerns 18 about the use of the measure in a payment 19 incentive program like hospital value-based 20 purchasing. 21 But in an IQR setting where we are 22 publicly reporting the information the use of

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similar type resource use measures.

Because we have heard in prior rules as well as in conversations with stakeholders that they want additional resource use information.

6 These are clinically oriented 7 episodes. We have a few resource use measures 8 currently in IQR, but this would potentially 9 expand that set and provide additional 10 information.

11 Currently on Hospital Compare we do 12 display the -- several resource use measures in 13 conjunction with other related quality measures 14 such as mortality rates so that it is paired with 15 additional information to supplement the pure 16 sort of payment information.

17 CO-CHAIR PINCUS: And to be clear,
18 you're pulling this for further discussion, not
19 for re-voting.

20 DR. YONG: We would like -- well, for 21 vote, please.

CO-CHAIR PINCUS: Okay. So this would

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require voting on each one of these. 1 2 So, why don't we discuss the whole 3 issue of before we get into individual measures, 4 the whole sort of concept of these episode-based 5 payment measures. And let's hear first from David and 6 7 Missy and Ron. WORKGROUP CO-CHAIR WALTERS: David? 8 9 Missy? Pierre summarized everything. 10 CO-CHAIR PINCUS: Yes, if you could 11 summarize what --12 WORKGROUP CO-CHAIR WALTERS: Risk 13 adjustment in the data. Making sure that the 14 data is accurate. These are the kinds of things 15 that came up. 16 I think there's issues beneath those, 17 but that's the terms that they're usually couched 18 in. 19 MEMBER DANFORTH: Ron, this is --20 CO-CHAIR PINCUS: Missy? MEMBER DANFORTH: Yes, sorry. Ron, I 21 22 just had a couple of questions about that.

1	So, when you say about the accuracy of
2	the data is there concerns that the claims are
3	inaccurate since these are claims-extracted
4	measures?
5	WORKGROUP CO-CHAIR WALTERS: That's a
6	piece of it.
7	MEMBER DANFORTH: Okay. So, private
8	purchasers have been a group of folks that have
9	been pushing for these resource use type
10	measures.
11	I will say that it is a concern when
12	you see a resource use measure that isn't paired
13	with a quality measure.
14	And at least I think for spinal
15	fusion, cholecystectomy, and prostate resection
16	there aren't paired quality measures. Pierre,
17	can you confirm that?
18	DR. YONG: That's correct.
19	CO-CHAIR PINCUS: Melissa? Oh.
20	Missy, did you have other comments?
21	MEMBER DANFORTH: No, I'm sorry. I
22	don't remember seeing these on the original list

1 and so I'm just --2 CO-CHAIR PINCUS: These were just recently pulled. 3 4 MEMBER DANFORTH: Okay. 5 CO-CHAIR PINCUS: So, you have to go to the most recent discussion guide from Wunmi 6 7 which came out I think on --8 MS. ISIJOLA: At the top it says 9 version 3.6. So you're looking for 3.6. 10 MS. O'ROURKE: If they're not showing 11 in your discussion guide, if you hit Refresh it 12 should pull up a version that has these measures 13 included. 14 We apologize. These were last-minute 15 additions to the discussion items. 16 MEMBER DANFORTH: No, no, I see them, 17 they just weren't on the list that David and I 18 had prepared for. So, I think he might be in the 19 same position I am which is just quickly looking 20 at them now. CO-CHAIR PINCUS: Okay. 21 So, Melissa, 22 did you have a comment on this?

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The other 1 MS. MARINELARENA: No. 2 thing I wanted to say is that data wasn't provided on variation of these procedures, so 3 4 there was also a question why these particular 5 procedures were chosen. We didn't have that information. 6 7 CO-CHAIR PINCUS: Okay. So, I see 8 Mary, Rhonda, and David. 9 MEMBER BARTON: Thanks. I would just 10 say that when you start with a procedure for an 11 efficiency measure you don't know -- part of the 12 issue is who's referred for that procedure. 13 So, I think it's a little, you know, 14 an organization that takes too many people for 15 spinal fusions, for example, outside of 16 quidelines. 17 They're going to have maybe great 18 outcomes for efficiency and outcomes because they 19 were unselective in choosing who came to this 20 procedure. 21 And so that's kind of a problem in my 22 mind with these particular kind of episode-

focused things that start with a procedure. 1 2 Because really a very efficient system will of course only refer people who are clearly 3 indicated for a procedure. 4 CO-CHAIR PINCUS: Rhonda. 5 MEMBER ANDERSON: I'd like just a 6 7 little bit more understanding of why CMS pulled this. It's a little confusing to me when a group 8 9 of MUC measures go forward and then a workgroup 10 asks either for more data, or needs some more 11 information, or makes a recommendation. 12 I just don't understand the gap there 13 in CMS's comments. 14 DR. YONG: I think we just wanted to 15 get additional feedback. And so that's why we 16 pulled these for discussion. 17 CO-CHAIR PINCUS: So, I mean, again, 18 just thinking of the process. 19 If all you want is additional feedback 20 do you really require re-voting on this? 21 DR. YONG: I mean, so I think as Kate 22 said yesterday, I think the most important thing

is the feedback. So I think that's what we are 1 2 most interested in. 3 CO-CHAIR PINCUS: Okay. So, Frank, 4 and then -- excuse me, David, then Frank, then 5 David Gifford. Jayne. 6 MEMBER GIFFORD: I thought you were 7 going the other way. Sorry. I was looking at Frank is really thoughtfully thinking 8 Frank. 9 about his comments there. 10 I would support continuing with the do not support on these. I think the feedback then 11 to CMS would be, first off, these aren't 12 13 efficiency measures. These are resource 14 measures. And I think they shouldn't be labeled 15 as such. 16 Even just looking at the reports from 17 NQF you have to pair them with outcomes. 18 And so I think it's really important 19 if they want to talk about these as efficiency 20 measures what are the outcomes they're going to 21 match them with, and how they're going to pair 22 them with them would be very helpful.

I also think that when these measures 1 2 measure the cost for 30 days after discharge from the hospital the post-acute setting and the 3 4 variability in the post-acute setting is probably 5 one of the larger drivers. And so the risk adjustment on 6 7 functional status and support at home becomes an 8 enormous piece of it. 9 What we've seen in the BPCI and others 10 is just bypassing PAC care altogether when 11 there's a cost measure. 12 And we're even starting to hear from 13 some of the MA plans and other stuff that they're 14 seeing adverse events from that. Higher episodes 15 out there of worse care because of the way the 16 measure is structured. 17 And so I think that that just 18 reiterates the need to pair it with an outcome 19 measure when they do it. 20 And they should be pairing it right up 21 front because of that potential unintended 22 consequence of that.

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And then I'd say the functional 1 2 measure, you know, Jayne, don't kill me, or Nancy, but I think we have to start getting 3 4 functional measures from the hospital data. 5 Whether it's the CARE tool or something else, there needs to be some measure of functional 6 status because it's just such an important driver 7 of resource utilization and clinical decision-8 9 making and everything else out there. 10 And we now have it in almost every 11 setting but the hospitals. 12 CO-CHAIR PINCUS: Frank? 13 MEMBER OPELKA: Some of what I was 14 going to say was just stated and much more 15 eloquently than I can state it, so. I think this whole set of measures is 16 17 a very important focused research area that we 18 don't know a lot about. And the potential 19 consequences to care could be significant. 20 I also agree that these are not 21 necessarily efficiency measures, but they are 22 resource measures. And getting beyond Parts A

and B into the other components that are built 1 2 into this, it would be very important to understand how those all build up and stack up. 3 4 The risk adjustment piece of this and 5 how you actually deal with that is very, very Otherwise the unintended consequence 6 important. 7 is that people shy away from the patients who really need it and look at use on the low end on 8 9 those who've got very low or limited costs. 10 And so you can get cherry-picking of 11 patients as a potential consequence here. 12 So there's a lot in these measures 13 that are very important. We do support them in 14 the long run, but we think they need to be part 15 of a bigger research project to sort through how 16 we actually end up applying these because of 17 their impact. 18 CO-CHAIR PINCUS: Could I just ask, 19 Helen, where are these on the consensus process 20 line for the standing committees? 21 DR. BURSTIN: Not been submitted. 22 CO-CHAIR PINCUS: Not yet been

Okay. Tested but not submitted. 1 submitted. 2 Other issues? Anything else that people want to bring up? David Baker. 3 4 MEMBER BAKER: I just wanted to talk 5 about how difficult it is to really develop efficiency measures. 6 7 Because if we're talking about cost per quality, now think about for these procedures 8 9 your outcomes can vary from death to a whole 10 variety of other complications. 11 So, if you think about how you're 12 going to weight that and do that it's a real 13 challenge. 14 I think our biggest opportunity is to 15 be able to think about bundled payment programs 16 where you know what your resources are. You know 17 what is being paid, although Frank brought up the 18 issue for risk adjustment and that's challenging. 19 But then you can really compare apples 20 to apples because you can look at differences in 21 the complication rates across providers given the same fixed set of resources. 22

We still need to get into the area of 1 2 appropriateness though as people have brought up. So I think that that's an area that we should be 3 4 thinking more about. 5 Just one brief point, DR. BURSTIN: So, we have endorsed other resource use 6 Harold. 7 measures which we have labeled as building blocks of measures to get to efficiency. 8 9 These are clearly labeled as payment 10 They're not called efficiency. If we measures. 11 label them as such it really is --12 CO-CHAIR PINCUS: But they are. 13 DR. BURSTIN: Right. But the actual 14 title is payment measures. 15 I just want to be fair here. We may 16 have labeled them as efficiency, but in fact they 17 are a building block towards efficiency. 18 So I think we have brought other 19 measures like this in and endorsed them in the 20 And we would look forward to seeing these past. 21 come forward in the future so we can better 22 understand the issues raised by MAP.

1	CO-CHAIR PINCUS: So, Pierre, is that
2	okay in terms of additional feedback?
3	Okay, so we have two more measures
4	hopefully that we can get to before we break for
5	lunch.
6	So, this 30-day all-cause unplanned
7	readmission following psychiatric
8	hospitalization. And that was pulled by Amir.
9	Will this be discussion?
10	MEMBER QASEEM: It's conditional
11	support right now. I can probably live with
12	that.
13	And the couple of issues that I just
14	want to bring up is that I mean, there is
15	definitely this is an important measure.
16	There is my concern was that the clinical
17	outcomes might not get better, although the
18	readmissions might reduce.
19	And I wasn't really clear on this
20	whole, the term the psychiatric admission. It's
21	such a broad term. Because I was discussing it
22	with other colleagues as well. It can vary from
acute psychiatric episodes to someone who may 1 2 have had a suicide attempt. So, and then of course this measure 3 4 did not account for any sociodemographic 5 variables to my understanding and I was quickly looking through this measure. 6 7 And it hasn't really been reviewed by NQF which I'm actually very strongly supportive 8 9 of any measure that we move forward NQF 10 endorsement at least should have been reviewed so 11 we know where the details, what's their view on 12 this. 13 So, if it's a conditional support, 14 again, as I said, I'm okay with it. But some of 15 these comments were not listed in there. So I 16 just want to communicate these comments, that 17 they just get added. 18 CO-CHAIR PINCUS: Are there comments 19 by David, or by Ron, or by Missy? 20 MEMBER DANFORTH: I don't have any 21 additional comments. 22 WORKGROUP CO-CHAIR WALTERS: Agree.

I agree with the issues 1 MEMBER BAKER: 2 that were raised. This is just such an important I mean, we know about all the problems 3 measure. with re-hospitalization. This is another one 4 5 that we know that we can actually move the needle and reduce re-hospitalization. 6 So I think really the challenge is the 7 details around the risk adjustment methodology, 8 9 SDS, et cetera. 10 CO-CHAIR PINCUS: Just to step out 11 into my other role. I mean, as co-chair of the 12 standing committee on behavioral health I look 13 forward to reviewing this measure. 14 This is something that we've time and 15 time again talked about trying to figure out ways 16 to better measure the interface between 17 behavioral health general healthcare. 18 In fact, for people with severe mental 19 illness they have very high rates of comorbidity 20 for general medical conditions. People with 21 psychosis die 10 to 20 years earlier than the 22 average person, typically not from things related

to their mental illness.

2 So, this is something that really is right at that interface. So I look forward to 3 4 reviewing that with the other hat. Other comments? Okay, let's move on 5 to the next one which is substance use core 6 7 measure set for alcohol and other drug use provided or offered at discharge. 8 9 It was pulled by Lisa and Amir. 10 I pulled it for MEMBER MCGIFFERT: discussion purposes and mainly because it's a 11 12 process measure. It seemed like some of the discussion from the committee was wishing for 13 14 more of an outcome measure. 15 And then I guess a lot of the issues 16 around population screening would apply. Some of 17 the commenters brought that up. So that was 18 really my concern about it. 19 CO-CHAIR PINCUS: Amir? 20 MEMBER QASEEM: So, can I just make comments first and then let's see if there are 21 22 any responses?

1 CO-CHAIR PINCUS: Sure. 2 MEMBER QASEEM: The issue with this measure is that -- so if a patient who's admitted 3 4 for pneumonia, essentially you're going to be 5 doing alcohol counseling, or substance abuse counseling in this patient. 6 7 I'm not really sure or aware of any evidence that says that these two better or 8 9 improve outcomes. 10 And that's why I'm just starting out 11 with discussion because maybe it's lack of 12 knowledge. 13 And I was looking at you since it's a 14 Joint Commission measure, of course. And maybe 15 you can answer some of these questions. 16 Then of course the exclusions are 17 extensive. But if we start looking at just exclusions some of them are incredibly 18 19 complicated. 20 So, there is one exclusion. If you 21 look at it it says patient ranking at unhealthy 22 levels who does not meet the criteria for an

alcohol use disorder.

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2	So, I'm not really sure what does
3	unhealthy levels, how are they defining it? Some
4	of these details are just not there.
5	And then finally I think the comment
6	is that addictions treatment, many times they're
7	not covered by individual insurances, or they
8	might be very incredibly expensive.
9	And then there's the issue of
10	accessibility. That comes up a lot. I mean, not
11	everyone is sitting in D.C. and Philadelphia.
12	Pretty much a lot of places in this country
13	doesn't have access to some of these resources.
14	So, again, that's why I'm not I
15	just want to hear from maybe even the workgroup
16	if these items have been discussed.
17	Because they have this as supported
18	and I was a little bit surprised that it's not a
19	conditional support.
20	CO-CHAIR PINCUS: David?
21	MEMBER BAKER: So, as Amir alluded to,
22	this is the Joint Commission is the steward

for this and I said that I thought I would recuse myself from the discussion.

But I will say that there is good 3 4 evidence that brief physician counseling does 5 affect particularly for alcohol use. Most of those studies are in the outpatient setting. 6 Ι 7 don't know if anything has been done in the hospital setting. But there is a solid evidence 8 9 base if you think that you can generalize to the 10 hospital setting. 11 CO-CHAIR PINCUS: And this is 12 something that came before the standing 13 committee. And it was, in fact, endorsed. 14 And there actually is a relatively 15 reasonable evidence base also in terms of 16 inpatient interventions which is included 17 actually in what the Joint Commission submitted. 18 There's also clearly a gap -- oh, 19 there's a relatively strong database in support 20 of inpatient as well as outpatient. Not as 21 strong on the outpatient side in primary care 22 largely because that's where most of the studies

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have been done.

2 But there is some data around inpatient interventions making a difference as 3 4 well. 5 And this is part of a set of measures that include sort of screening, and brief 6 7 counseling, and referral for treatment, and just sort of initiating treatment if appropriate on 8 9 the inpatient setting. 10 One of the big gaps is, especially for substance abuse is the use of medication-assisted 11 12 treatment. And that's something where there's a 13 big gap in terms of the adoption of that. And there's also some evidence about 14 15 that being initiated in the hospital actually as 16 being much more likely that people will engage in 17 it afterwards. 18 So, for those reasons it was in fact 19 endorsed by the standing committee. Bill? 20 WORKGROUP CO-CHAIR WALTERS: This is 21 Ron. 22 CO-CHAIR PINCUS: Oh, Ron.

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1	WORKGROUP CO-CHAIR WALTERS: And I
2	agree. So again, we took the opportunity to say
3	how there could be a better measure in the
4	future, how there could be other things brought
5	in in the future.
6	But as a stand-alone measure this has
7	been all the way through the endorsement process
8	and that's why we supported it.
9	So, everything everybody said is are
10	there opportunities to even improve this measure.
11	Absolutely. But the measure by itself has been
12	vetted pretty well.
13	CO-CHAIR PINCUS: And if I recall
14	correctly, and David may correct me, there was an
15	additional element to this measure about
16	following up at 30 days.
17	And the discussion in the standing
18	committee was that while that would be
19	appropriate for like a Medicare Shared Savings
20	kind of program, or an ACO type program, it was
21	probably a bridge too far for hospital
22	accountability in terms of following up for

treatment after, 30 days after, but it's 1 2 something that should be thought about for some 3 of these other programs. 4 MEMBER BAKER: I'll just add in, 5 again, there are really good models. I've seen a few hospitals that have actually set up partners 6 7 with substance use programs and electronic exchange of information. 8 9 So we clearly need to be able to move 10 towards being able to assess the proportion of 11 patients who actually are entering treatment. 12 CO-CHAIR PINCUS: And it becomes --13 MEMBER BAKER: But that's a ways off. 14 CO-CHAIR PINCUS: And it also becomes 15 highly relevant given in the parity components of 16 the ACA which provide for parity of insurance 17 benefits for both mental health and substance 18 abuse. Bill? 19 I'll just make a --MEMBER KRAMER: 20 use this particular measure to make a general 21 comment. 22 Earlier in some of the public input

there was discussion about the need for parsimony
 in all these measure sets.

And I think the general concern I have about these kind of process measures is that they tend to crowd out other, more important, useful measures, outcome measures basically.

7 And the fact that this particular 8 measure has been NQF-endorsed is great. But 9 we're supposed to make sure we're recommending 10 things that will be useful for public reporting 11 and payment programs.

12 And I would just want to make sure 13 that in the report to CMS that we have a strong 14 statement not that something could be developed 15 that's better, but something should be developed 16 that's better and more useful to clinicians and 17 to patients.

CO-CHAIR PINCUS: Kevin.

DR. LI: Just to point out that this, or a similar measure has been required for level 1 trauma centers for quite a while as part of level 1 trauma center certification. And so it

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has experience in a number of large hospital 1 2 systems. And it has for quite a while through that certification program. 3 4 CO-CHAIR PINCUS: So, I think we are 5 Yesterday I was making fun of Foster done. saying we got through the -- you know, when I was 6 chairing the PAC stuff it went much more quickly 7 than the clinician one. So I have to sort of 8 9 take that back. 10 But anyway, so I think we went through 11 a lot of stuff. I think that we provided a lot 12 of very useful feedback to CMS. And hopefully we 13 have also sort of advanced the cause of further 14 development of measures that can be more helpful, 15 more relevant, and filling some of the gaps that 16 we've been most concerned about. 17 So let's move on to lunch. And then 18 after lunch we will take up some of the longer-19 term crosscutting issues. 20 How long for lunch? 21 MR. AMIN: So, we still have three

sessions to go. But they will be relatively, you

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know, I think they're much more forward-thinking. 1 2 And hopefully this will be a different type of brain power. 3 4 So, if we could try to come back at a 5 quarter to and do this again as a working lunch. I apologize that we've been working everybody 6 7 with no breaks and working lunch for the last two 8 days. 9 But you know, this will be sort of a 10 more discussion-oriented forward-thinking time. 11 So if we can get back in the room at 12:45 we can 12 move on from there. Thanks. 13 CO-CHAIR PINCUS: Thank you. 14 WORKGROUP CO-CHAIR WALTERS: Thank you 15 again for all your input and thoughtful feedback. 16 (Whereupon, the above-entitled matter 17 went off the record at 12:21 p.m. and resumed at 18 12:41 p.m.) 19 ACTING CO-CHAIR GESTEN: So thanks 20 everyone for the rich discussion this morning. 21 We're going to, as we talked about, have a somewhat abbreviated and focused conversation in 22

the afternoon, picking up on some of the themes 1 2 and questions and issues that we talked about this morning. 3 4 But we want to start the afternoon, 5 before we get going, with public comment. Are we Are folks ready on the phone? 6 ready? 7 MR. AMIN: Yes. Operator, do we have any public comments on the phone? 8 9 OPERATOR: If you'd like to make a 10 public comment press star, one. Apparently no 11 public comments. 12 ACTING CO-CHAIR GESTEN: And in the 13 room? Any public comment in the room? Okay, I'm 14 going to turn things over to Taroon. 15 MR. AMIN: Thank you. So just to 16 quickly review a little bit of the agenda for 17 this afternoon, we're going to quickly run 18 through a number of sort of key findings that are 19 reflective of what we've done in the last five 20 years. 21 It's sort of a milestone birthday for 22 the MAP. We are at our five year point. So we

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thought it would be helpful to look back a bit into the evolution of the measures and the programs that we've evaluated over the last five years.

5 And then quickly just introduce this 6 idea -- reintroduce the idea that we discussed 7 during the September meeting around core 8 concepts, which was an exercise that we were 9 trying to sort of iron down, like actually 10 define, during today's meeting. But we'll 11 unfortunately have to wait for a future date.

12 But we will welcome some initial 13 discussions or thinking about the conversation. 14 And then we'll also move -- then we'll sort of 15 move to the bulk of this afternoon.

We're interested in sort of reflections on sort of the role of the coordinating committee as we look across the MAP process. And then maybe do a deep dive on this issue around the voting and the voting categories and the measures under development pathway.

I just want to sort of emphasize that,

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you know, we only have about an hour and a half 1 2 and we want to obviously be respectful of everyone's time with travel. And so the way 3 4 we'll sort of do this is present all this 5 information out to you, and then maybe we can just an overall discussion period, all together, 6 7 as a way to sort of consolidate the discussion. And then also just reflect on the fact 8 9 that staff will be taking all of the input that 10 we receive during this conversation, and come 11 back with some proposals for a path forward. 12 So the goal of today's discussion is 13 not necessarily to come up with definitive 14 decisions, necessarily. Given the time 15 constraint, we don't want to force that as the 16 ultimate outcome of today's discussion -- today's 17 afternoon session. But more or less a reflection 18 on what the key issues are. And if we can, come 19 up with some general principles on a path 20 forward. Staff will work various proposals to 21 bring back to the coordinating committee. 22 At the latest, that's September. Or

potentially during an interim web meeting of this 1 2 group sometime in the early summer probably. So with that being said, I'll turn it 3 over to my colleague, Wunmi, to run through some 4 5 discussion -- or just some reflective slides here on MAP at five. 6 7 MS. ISIJOLA: Thanks, Taroon. So happy birthday MAP. We actually have cake in the 8 9 back for everyone, just celebrating all of your 10 leadership and your hard work over the past five 11 years. 12 Many of you have been here for quite 13 some time. Many of you have been around for the 14 journey. But we appreciate all of your efforts. 15 One of the things that we've really 16 noticed is really the stride to strengthening the 17 measure sets within the federal programs. То 18 date we've seen well over 1500 measure being 19 considered for use in 20 different programs. And 20 that's really attributed to all of your work in 21 providing those recommendations to CMS. 22 Half of those have been process

measures. But we're really seeing a stride to
 really looking at more outcome-based measures. I
 think this year alone we've seen a substantial
 increase in outcome measures that are being
 presented to the MAP. So I think our voice
 speaks volumes.

So just a quick snapshot of what the
percentage of measures that we've been seeing
across the five years.

10 Many of the measures have bucketed 11 within the clinician setting, and that may 12 attribute to the broad spectrum of clinical and 13 topical areas. But we also see measures within 14 the hospital in PAC acute settings.

So as you know, we've talked about this for the past two days. But really providing upstream guidance to CMS on, not only measures that are fully developed, but also measures that are still under development.

20 This upstream guidance helps them to 21 determine where their priority areas are, and 22 where their investments should lay within

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measurement testing.

2	We're seeing more than ever that many
3	of the measures that are being considered are
4	still not fully tested. And I know Kate talked
5	about it extensively yesterday, of collaborative
6	efforts. First to look about that feedback loop
7	of bringing measures back once they have been
8	tested and getting your feedback. Less and less
9	of these measures, similarly, less than 30
10	percent of those are still in stage of
11	development. So we still have some work.
12	I think one of the things that we're
13	trying to do also is really integrate our work.
14	So our MAP and CDP processes, so really looking
15	at endorsement and how that ties into selection,
16	and bringing that information to both committees.
17	This is also another representation of
18	where we've been. A lot of the work is tied to
19	the National Quality Strategy priority in looking
20	at where many of the measures lie. Are we
21	establishing alignment across the programs.
22	Since 2011, we've seen an increase in

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communication and care coordination, which is a
 hot topic, but also making care affordable. So
 we see some changes and shifts there.
 So changes in the quality programs.

5 We're seeing the strategic shift to really 6 looking at the nature of quality initiative 7 programs. As you know, we're pushing more 8 towards value-based purchasing. We're really 9 looking at paid performance initiatives, 10 particularly in the hospital settings.

As you know as of last year, there has been a goal of really tying traditional Medicare payments to value, by 2018. So your voices are being heard. We're really pushing the needle forward, so that's great.

Also, MACRA legislation demonstrating
a change as we repealed the SGR in attempting to
really tie payment to value as opposed to just -value, as opposed to just value. But also
consolidating the clinician quality initiative
programs into the anticipated MIPS program.
We talked extensively about the IMPACT

Act. Really establishing standardization across
 post-acute care providers. But also ensuring
 that we have consistency across the different
 settings.

5 Next slide. And then this is just 6 another representation of kind of where we're 7 moving. We're seeing that we're really focusing 8 in on payment. In the past we've really seen an 9 increase in reporting, but we're seeing that 10 inversely shift.

11 So I gave a little bit of historical 12 context, but ultimately I wanted us to also dive 13 into the impact and success, and, Taroon, do you 14 want to take it away and really lead us in that?

MR. AMIN: Sure. Yes, I would just quickly summarize in terms of the two main sort of takeaways in terms of the measures and the programs, and the evolution over the last five years.

There has been a clear change in the types of measures that we've been seeing over the last five years, an increase in the number of

proposed measures that look at outcomes. There's also an increase in the number of measures that are, quote unquote, under development, which has been a major topic of discussion over the course of the last two days, and somewhere we will want to focus our discussion a little bit later in this conversation.

8 The second thing is that there's been 9 a change in the programs themselves. So the 10 evolution of these program measures for, in their 11 intended uses, changed considerably. And I think 12 Wunmi sort of covered those.

And so just moving on, in terms of some of the impact and successes, with the introduction of readmission measures, we've seen a reduction in the readmission rates. And MAP has supported, again, these measures, using the current in those programs.

We've also seen, in the PAC reduction,
we've seen some significant reduction in rates on
the next slide, a decline of 17 percent in the
rates of HACs from 2011 to 2014. And

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additionally, you know, the translation of these
 reduction HACs actually reduces significant
 spending in the healthcare system.

So just moving on to some of the other strategic changes here, there continues to be a lot of work related to the MAP and the consensus development process alignments to ensure that there is integration and communication between these two different processes.

10 Moving to the next slide. And so what 11 you'll see here is, you know, continued effort 12 that this group has sort of indicated and also 13 the work that we've been undertaking with our 14 consensus, the CSAC, the Consensus Standards 15 Approval Committee, around how to further 16 integrate the communication and information 17 between the endorsement process and the measure 18 selection process.

Some of the elements, looking forward to the next slide, that we've been working on with the NQF Board, is further consideration of how to identify measures that are at the highest

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standard, meaning that meet the highest level of evidence and testing.

On the next slide. And, you know, 3 4 we've -- the Board has sort of designated this as 5 sort of an NQF plus designation which identifies measures that meet the highest level of evidence 6 in testing. And there may be some significant 7 influence of how this new intended use effort, 8 9 within the consensus development process, may be 10 used in the selection of measures. 11 So in summary, there are a lot of 12 major activities that are happening across NQF 13 that will influences the MAP process related to 14 our intended use activities, and as it relates to 15 further integration of the CDP and MAP process. 16 So the last thing we wanted to cover 17 today, as it relates to sort of forward-looking 18 efforts that are being undertaken, during our 19 September meeting -- so moving on two or three 20 slides actually. 21 So during our September meeting we 22 discussed quite a bit the importance of a more

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strategic and standard approach in which we think 1 2 about gaps and alignments. And one of the elements that came out of the September meeting 3 was encouraging us to think about the development 4 5 of core concepts that is, that spanned within -across programs, within a workgroup, and then 6 also spanned across workgroups, so that there 7 could be a much more aerial and strategic view in 8 9 which the MAP identifies strategic areas of 10 measurement.

11 And so one of the things that we 12 worked on that we wanted to continue to work on 13 today, was to look across these. The National 14 Quality Strategy is obviously one of our guiding 15 principles, and then looking across all of the 16 different National Quality Strategy goals and 17 identifying key areas in which we wanted to see 18 progress.

We believe that the development -- we collectively, during the September meeting, felt that the development of the MAP core concepts would be able to identify sort of key areas we

would want to make advances.

2	So I'm going to actually kind of move,
3	it's slide if you can move forward a little
4	bit. We're trying to skip through some of our
5	contents given that we don't actually have a lot
6	of time to cover this. If you could just stop
7	there.
8	One of the areas that we sort of
9	wanted to discuss was that, if you're looking at
10	this as an example around the NQF's priority of
11	strengthening person and family engagements,
12	there is several CMS objectives that sort of
13	address this strategic priority.
14	For instance, promoting patient self-
15	management. The question is, how do we want to
16	really be able to promote patient self-
17	management?
18	And so there were some example areas
19	of focus that came in through the survey that we
20	sent out, related to, for example, care match
21	with the patient goals or the establishment of
22	patient, family, caregiver goals or advanced care

planning.

2	So these elements represent sort of
3	areas of focus that we might be able to continue
4	to advance within the workgroups and then across
5	workgroups. Clearly we won't be able to really
6	get into the development of the core concepts
7	during today's meeting, but this will be an
8	activity that we will undertake during a little
9	bit of the off-cycle work, likely in the summer.
10	And so with that, one of the things
11	that we sort of we want to transition into, is
12	a discussion around forward-looking areas of
13	improvement for the MAP process. And so there
14	appeared to be at least two different areas that
15	emerged during our discussions over the last two
16	days. This is not actually in the slides at all.
17	Given that these are sort of areas of discussion
18	that emerged from our discussion.
19	The first is a revisiting of the
20	question. And this is where we really want to
21	focus the bulk of our conversation today. The
22	first is, again, this discussion around the role

of the coordinating committee. You know, one of 1 2 the things that we've identified over the last five years, and one of the key areas of input 3 4 that we got from the coordinating committee last 5 year, was around the fact that we really did not want to have the discussion as just, you know, 6 7 going through consent calendars after consent calendars and revisiting all of the workgroup 8 9 deliberations.

10 And so one of the questions sort of 11 posed to the group is, the role of the 12 coordinating committee in reviewing the workgroup 13 recommendations and how to get the coordinating 14 committee, and specifically in what way do we 15 want to get the coordinating committee to have a 16 much more strategic view in the rulemaking 17 process?

And then the second is to get some input from the coordinating committee members around this issue of the various different -- the measure under development pathway and then also the decision categories within the fully

developed measures and the measures under development pathway.

And so focusing our discussion for the 3 4 last hour that we're together here before we move 5 to public comment, we would welcome discussions across the workgroup members on key areas where 6 the MAP can focus on improvement over the next 7 8 year of pre-rulemaking. 9 And then second -- and thirdly, this 10 issue around the role of the coordinating 11 committee, and then lastly, the decision 12 categories. 13 Again, we don't anticipate that this discussion will result in sort of defined 14 15 decisions, but more or less key parameters for us 16 to consider and to bring back to you during a 17 future meeting. 18 So with that said, I'll turn it back 19 to -- if there's any other comments from the 20 staff, and if there isn't, I will turn it over to 21 the Co-Chairs. 22 So in other ACTING CO-CHAIR GESTEN:

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words, you want this for discussion not for vote? 1 2 (Laughter.) MS. ISIJOLA: 3 Yes. 4 MR. AMIN: Yes. 5 ACTING CO-CHAIR GESTEN: So in this case, feedback back to NQF and to ourselves about 6 7 improving the process. So you put a couple different things on the table, clearly picking up 8 9 on the last day and a half's discussion and some 10 of the things that we struggled with. Why don't 11 we just open it up for comments, and let me just remind folks on the phone that if you use the 12 13 raise hand function then we can call on you and 14 get your input and we'd love to have your input. 15 Foster, this is Nancy. DR. WILSON: 16 My apologies, I don't have my raised hand 17 function. But if you could put me in the queue, 18 that would be great. I'm all set. 19 ACTING CO-CHAIR GESTEN: You can go 20 first, Nancy. Go ahead. 21 DR. WILSON: Thank you. Thank you so 22 much for the reference to the National Quality

Strategy and the priorities.

2	And one of the things that I've been
3	thinking about, since the Affordable Care Act was
4	passed and that we're in our kind of like our
5	five year anniversary, is that the at the
6	time, the National Priorities Partnership, now
7	the National Quality Partnership, identified
8	long-term goals for each of those priorities, and
9	I wonder if it's time to revisit the goals,
10	reaffirm the goals, and then really think about,
11	okay, what we're measuring is really what we
12	think is the best thing we can measure to get to
13	these long-term goals.
14	So I just want to put that kind of
15	flag in there for it's not just about coming
16	up with a strategy with names and priorities,
17	it's about thinking about what are the sort of
18	the long-term goals.
19	And NQF did terrific work in
20	identifying what those goals should be. So maybe
21	we ought to revisit or reaffirm them.
22	ACTING CO-CHAIR GESTEN: Okay. Nancy,

let me just make sure that I'm understanding your 1 2 comment to be that, in line with, I think, what Taroon teed up, that this is something that you 3 4 think would be an important way of framing 5 conversations going forward for the coordinating committee? 6 DR. WILSON: 7 Yes. ACTING CO-CHAIR GESTEN: 8 Okay. Kevin? 9 DR. WILSON: Exactly. 10 ACTING CO-CHAIR GESTEN: Thanks. 11 Kevin? 12 DR. LARSEN: To the earlier discussion 13 we had, I think mostly yesterday, but it kind of 14 came up today as well, we've articulated as the 15 coordinating committee that we want more 16 crosscutting measures, more integration, more 17 kind of shared accountability. And so I think a 18 thoughtful look at how our processes and 19 subcommittees work -- there has been a lot of 20 terrific work there with care coordination groups 21 and the dual eligibles group. I think that as I 22 see the landscape of delivery system reform

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8	then a few years downstream, we actually use that
9	data to create measures about the new payment
10	model.
11	And we're wanting to actually have
12	those measures as part of the new payment models
13	now, and that's part of the tension we've been
14	talking through back and forth here today. So
15	thinking how MAP and its set of subcommittees and
16	the coordinating committee redo our process or
17	continually evolve our process to keep our eyes
18	on what's happening with these new
19	accountabilities and this new shared cross-
20	setting, cross-environment, cross-payment model
21	measurement, I think would be worth some time.
22	ACTING CO-CHAIR GESTEN: Thanks.

2 accountability, that people want measures to
3 support that.

happening, there's a lot of shift in payment and

And typically, the historical way for things to have worked, is that a new payment model exists. And then data systems start sending data out of that payment system. And then a few years downstream, we actually use that data to create measures about the new payment

2 MEMBER GIFFORD: I think that in this 3 evolution of time, as Taroon nicely outlined, 4 there's a dual function in that CMS seems to want 5 from us and I don't think we've set up for it.

One is they want early feedback on 6 7 measures under development as they go forward. And then there's the -- us deciding whether a 8 9 measure is appropriate for rulemaking. Those are 10 different functions. And I think not only are 11 those different functions, we're trying to do 12 both of them at the same time and it's causing a 13 lot of confusion. And CMS is trying to sometimes do both of them at the same time because of 14 15 things outside of their control as well.

But I think looking at the how the process is set up to meet those two goals, because if all CMS wants is feedback on some of the measures, is the MAP the right vehicle for that or is our workgroups and other stuff, or not?

22

So I think that's the -- and is the

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feedback about the measures or is the feedback about how it's going to be used in rulemaking to qo out?

4 I also don't think, as this has 5 evolved over time and as these measures evolved over time, we've not done a historical look back 6 on how these measures have been done. 7 You know, 8 do they come back? What -- you know, after all 9 of this, what happens?

10 You know, Kate and I were joking about 11 what we're going to see in the PPS rule that 12 comes out in the spring. But what's going on and 13 how do these measures actually get used? And as 14 they evolve over time, what's the role in giving 15 some guidance for that?

16 And I would completely agree with 17 these cross-setting measures, but dealing with 18 the guidance for it. Because even -- while we're 19 looking for that siloing, but still the way CMS 20 and the programs are, they're siloed. And so how 21 do you think about, in that siloed structure, 22 which isn't going to change right away, how do

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you use cross-setting measures? And I don't think we've had that sort of discussion and process.

And then I'd reiterate I think, just reflecting our own process, I don't think our workgroups really understand the guidance and role with it in sitting in and listening to a lot of the workgroups. Some do, and others, it depends on the chair and it depends on a lot of different factors.

11 I think we did our role well today, in 12 many ways that we, and this MAP has said over 13 time and NQF said, and we want to move to 14 outcomes, not process. And so we did say that 15 But I think that there is some value over time. 16 in looking at how we do that and try to move away 17 from voting. I still think we're talking about 18 individual measures and doing work that really 19 should be done elsewhere before it gets here.

I just don't think it's being done
elsewhere and so that we're having to do that.
And I think we need to shift it better over

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1 there. Those are my general comments. 2 Foster, can I ask some MR. AMIN: 3 questions as we go? ACTING CO-CHAIR GESTEN: 4 Yes. 5 MR. AMIN: So that we can get some --ACTING CO-CHAIR GESTEN: 6 Absolutely. 7 MR. AMIN: -- a little bit of detail. I think one of the questions, David, that you're 8 9 raising, that you've raised over the course of 10 the two days that I would like to get broad input 11 on, is this question around whether the measure 12 under development pathway, which was intended to 13 solve the problem of getting early input to CMS 14 on measures before they're fully developed, and 15 the goal of making a decision about a measure, 16 whether it's appropriate for rulemaking, whether 17 those are distinctly separate goals and whether 18 they should be handled in a separate process, 19 quite honestly. 20 I mean one of the major things that 21 we've talked about last year was we can only put

so much in this three month period, especially

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when we're dealing with snowstorms and vacations
 and all sorts of other activities. It's hard to
 imagine any more in here.

4 So are they sufficiently different 5 that just creating a separate category is not 6 actually achieving or -- you know, a separate 7 categorization system, is not sufficiently 8 addressing the problem? Or the new issue that we 9 sort of -- that has emerged over this year's pre-10 rule making.

And I'd also welcome feedback from CMS
as we go through this, if you have any thoughts
as we go through it.

14 MEMBER GIFFORD: I do think it's a 15 good point in that CMS is also going to have to 16 put measures that are not fully developed and 17 specified, that they're going to have to put in 18 rulemaking. I mean, CMS has to specify our cost 19 per beneficiary measure by October 16th. It's 20 going to be in our rule. It has to be in our 21 rule, otherwise they're in violation of statute. 22 Now, they are certainly in violation

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of statute all the time but I think Burwell has 1 2 made it pretty clear, they don't want to violate the statutes moving forward. And it's never good 3 on the executive branch to violate statute and 4 5 just get you called up before Congress and stuff. So I think I can understand that bind that 6 7 they're in. And they're going to move forward on it. 8 9 So you're right. It's not that if you 10 skip a step or thing, it still doesn't need it. 11 Because they are asking for input on measures 12 that they are having to go really fast on. Ι 13 just don't think our process has figured out how 14 to adapt that. 15 ACTING CO-CHAIR GESTEN: Well let me -16 - I know a couple people want to -- I'm not sure 17 what's in people's heads about whether they want 18 to comment on this or not. Because we -- what's 19 that? 20 (Off-microphone comment.) 21 ACTING CO-CHAIR GESTEN: And I know 22 Harold does and you do. So why don't -- Harold,

you had a specific comment around this topic? 1 2 CO-CHAIR PINCUS: Well, in some ways, you know, what we have -- and I'm not sure we 3 4 need two different processes, but I think we need 5 two different sets of criteria. And in some ways, we need to sort of 6 7 go back to the initial criteria. When we first, you know, put together the MAP, we went through 8 9 and developed criteria that were not necessary 10 measure-specific, but that were also sort of 11 measure set-specific. 12 And we need to go back, I think, and I 13 look at that, and to think about, do we need a 14 separate set of criteria for the MUC process and 15 a separate set of criteria for the MUD process. 16 You know, sort of take ourselves out of the MUC 17 and the MUD. 18 Because I do think that there are 19 different criteria where we're asking like a 20 different question, as David said. The question 21 for the MUC is, you know, are these things ready 22 to be put forth in rulemaking? And for the MUD

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1	one it's the question, is it worth making an
2	investment and is that investment likely to be
3	realized, given the current state of information,
4	evidence and practicality?
5	And so I think that they're so that
6	I think we need to sort of take a step back and
7	clarify those two distinctions.
8	ACTING CO-CHAIR GESTEN: So, Peter, do
9	you want to respond to that before I get to David
10	and others who might want to
11	DR. YONG: Yes, thanks, Foster. So I
12	actually want to address two issues that were
13	brought up, but so on this first issue about
14	sort of the MUD versus the fully developed.
15	So yes, I think there's a tension that
16	David sort of identified, right, that oftentimes
17	while we would, particularly with statutory
18	mandated measures, we want to bring it to the MAP
19	as fully developed, with all the specs, so you
20	can have a chance to review it and have an
21	understanding of what the measure is addressing.
22	But sometimes, because of statutory

deadlines, we are forced, in some ways to, because of the timing of the MUC and the rule, to bring things forward probably before we would normally otherwise would. And so sometimes those constraints are in place.

And sometimes we -- but we also put, 6 sometimes, measures on the MUC list because we 7 want feedback. I mean an example I think this 8 9 year was the tobacco measure, and because it 10 wasn't specified at that -- but it was a fully 11 specified measure otherwise. But it's a novel 12 measure concept for this particular program and 13 we wanted to bring that forward, and thought it 14 would be appropriate and important to get public 15 feedback about that kind of measure because it's 16 such a different sort of way to think about 17 measures in the IQR program.

David also raised another issue, which I thought was also really important, and actually Gail and I were just talking about this. But sort of, you know, we talked a little bit about care transitions and the importance of sort of

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cross-cutting measures. I think the way CMS programs are currently structured, they primarily focus on sort of settings or providers, right? We have inpatient quality reporting, we have outpatient quality reporting. We have, you know, the PAC.

So we have all these programs, but yet we recognize that cross-cutting measures are really important. And certainly we've done a lot of thinking and work to try and align measures across programs to the extent possible. I think there's still work to be done there.

13 But thinking forward to the future, I 14 think it would be great to get some feedback 15 about how we should be thinking about sort of 16 alignment in terms of these cross-cutting 17 measures. Because sometimes there are 18 constraints, right? Because sometimes you need 19 multiple providers working together to address 20 care transition, but then what's the appropriate 21 program to put that in given the current 22 structure of our programs?

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1	ACTING CO-CHAIR GESTEN: Thank you.
2	So, David, did you want to speak to this point
3	directly? If not, I'll go back to my order.
4	Yes? Okay.
5	MEMBER BAKER: I think one of the
6	challenges that we've had through this meeting,
7	is we've got these different types of measures
8	and they're all intermingled. And we're really
9	doing very different tasks.
10	So one thing that we might think of is
11	imagine if we said, well, first we're going to
12	deal with the straightforward MUCs. Then maybe
13	we're going to deal with any of the statutorily
14	mandated measures, because our feedback on those,
15	we know they're going to go forward. As David
16	said, they have to go forward. And the feedback
17	on that should really be around, how can we
18	improve that, or how can CMS improve that.
19	And then there are others that are
20	under development. Because again, they're very
21	different mental tasks. And I'll use the analogy
22	for National Institute of Health, when we're

reviewing grants we divide up the big grants from the small grants from the faculty development grants. Right? Because you're doing totally different tasks. You're viewing them with a different light. So that might be helpful for us.

7 ACTING CO-CHAIR GESTEN: So, let me 8 make sure I understand. You're posing sort of 9 three categories with the first being, you know, 10 ones that are on the MUC list that would be 11 evaluated in support, non-support conditions.

12 The second would be ones that you know 13 are going to go forward. And so the opportunity 14 here is to make this -- try to make it better, 15 knowing that there's some inevitability about it.

And then the third is truly things that are under development, meaning they're on a longer course, potentially, with no mandate, and that those may be the buckets of response and/or the process or the prioritization may be different for those three.

Is that -- okay. Marla.

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MEMBER WESTON: I think my comments really mirror this whole conversation about the need for cross-cutting measures and alignment and coordination. I mean when I think about what our responsibility is, it is as the coordinating committee.

7 And so one of the things that we need 8 to think about how to do in the future is to look 9 across the workgroups. And I think part of what 10 is happening is because we look at the measures 11 sort of structured the way they came to us, by 12 workgroup, it causes us to drill down deeply.

And when I reflect on why many of the measures were pulled off for discussion or for vote, what was important was not that they were pulled off, but why? And the discussion about why was often around, we need to have crosscutting measures, we need to expand the settings in which we have this measure.

20 So one of the things I would suggest, 21 in terms of process, is that when things are 22 being put off, that we capture the why ahead of

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1	time, and that we look for patterns of how that
2	aggregate and then give us an opportunity to have
3	that discussion, because that's the coordination
4	part of our work.
5	ACTING CO-CHAIR GESTEN: Rich? Okay,
6	Rich Antonelli.
7	DR. ANTONELLI: Yes. Actually, there
8	was a prescient of you to put me in that order.
9	So, Marla, I agree.
10	What I would like to do is to maybe
11	try to capture this notion of, we'll call it the
12	phosphorous measure indicator. And to the degree
13	that measure that there are significant
14	measures in the pipeline that are reflective of
15	that, that aren't really going to add value, et
16	cetera, I think that the MAP, especially at the
17	coordinating committee level, and then within the
18	even within the standing groups, we should be
19	able to be as proactive as possible to let folks
20	know the kinds of measures that we're looking
21	for.
22	One of the things, and I note Helen

has been extremely supportive within the standing 1 2 committee and care coordination, to enable us to be a little bit more proactive with defining 3 4 gaps, so one of the --- in addition to looking at 5 measures that find their way for consideration, that encourage alignment and really get us to 6 value, I think we should have a process in place 7 by which we're tracking what we can do to 8 9 identify gaps and then following, over time, is 10 there activity that's now bringing measures 11 forward in to satisfy those gaps? That would 12 make a really cool dashboard indicator, for 13 example, at the level of the MAP. 14 And then finally I think what I'd like 15 to do is, there are some areas, like the standing 16 committee on care coordination, but then there 17 are care coordination measures that are being 18 considered in the pediatrics standing group and 19 sometimes those activities are really hard to 20 align. So I'd like to encourage more clarity 21

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about where those domains actually cross.

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1 that they would be artificially separated, but in 2 fact to encourage the opportunity for cross-3 collaboration and to possibly overuse or 4 overemphasize the word coordinate across those 5 various groups, especially as we start getting 6 into the area of identifying meaningful gaps. 7 MR. AMIN: Rich, can I just --

8 ACTING CO-CHAIR GESTEN: Yes. Go
9 ahead, Taroon.

10 MR. AMIN: Just to jump in here just 11 to keep this interactive. I think the --- just 12 to go back to the idea of core concepts that 13 emerged from our discussion in September, from 14 our perspective, the idea in the development of 15 the core concepts is a vehicle from which to be 16 able to identify the key gaps and the key areas 17 of alignment that we want to see both within the 18 workgroups across programs, but also across 19 programs.

20 And so a step toward development of 21 such a tool, an analytic tool by the coordinating 22 committee, will help us to advance some of the

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objectives that were just discussed.

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 ACTING CO-CHAIR GESTEN: Great.

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 Heidi?

Just to address a little 4 MS. BOSSLEY: 5 bit more some of the angst I think that we've had over the last few days, and I've seen workgroups 6 7 do this as well, looking at those measures under development. And also I think the other 8 9 category, and I don't know where they fall, are 10 the measures that are being updated in their 11 significant changes.

12 But I think until we can get to a 13 process where those measures, people know that 14 they will either go through NQF endorsement and 15 then the coordinating committee and the 16 workgroups can look at it again and know that 17 it's been evaluated, or that information is 18 provided on how it's performing. Do you have any 19 data on use, do you have data on reliability and 20 validity for that program?

21 Until we have that, I think you will 22 continue to see angst. Because it is, has

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historically been, one and done. You see it 1 2 once, we give you an idea of what we think are the issues, and then we're not sure what happens 3 4 to it again. So I think that piece, if it's a 5 request or a new category, I don't know what it 6 7 is, asking that the information come back to the coordinating committee, when it's past that 8 9 development phase, and now ready for rulemaking. 10 ACTING CO-CHAIR GESTEN: Javne? 11 MS. CHAMBERS: So it's sort of fun to sit here on the fifth anniversary and to think 12 13 about where this came from, concept, and how it 14 got put into the ACA and then has evolved to 15 where it is now. 16 And the number of programs for which 17 measures are now required, has probably -- I 18 didn't do the exact count, but it's probably 19 quadrupled since this started. So we have many, 20 many more quality programs that are requiring 21 measures with very different focus for what those 22 are.

I like the idea -- and the statute 1 2 actually requires this group to look at measures that are going to be used in rulemaking in the 3 4 next year, in the upcoming year. So I think it 5 would be fairly easy to do a separate process where you have the measures under development, 6 where we need feedback and discussion and want 7 input from a multistakeholder group that may have 8 9 various perspectives on this, and to separate 10 those measures from the measures that are ready 11 for prime time and for use in a rulemaking 12 process, and to think about how that might work. 13 It may come down to funding for CMS. 14 And that's, you know, probably an issue that 15 needs to be work through. But it strikes me that 16 we can separate those two without having to have 17 them in the same three month crunch time period. 18 Frankly we wish the statute were written 19 differently so you could get chunks of measures 20 throughout the year, but that's not how it came 21 out. 22 I do think the issue of measure

alignment and how we use cost measures or 1 2 efficiency measures, you know, what all of that means, I think we need to look at that. 3 And I 4 think we need to focus, as the coordinating 5 committee, on really understanding what each of the payment programs is supposed to be doing. 6 7 And have a real good understanding of the effects those programs have on the entities that are 8 9 being measured.

10 And so that may take some work for all 11 of us around the table to really delve into 12 programs that are not in our normal bailiwick, so 13 that we really understand the effects of those 14 programs, because there's a lot of interaction 15 And for entities that are measured among them. 16 under two or three different programs, which 17 measures are in which program really makes a 18 difference. So it just -- it's more complex, I 19 think, then sometimes we give ourselves credit 20 for looking at. 21 ACTING CO-CHAIR GESTEN: Thank you.

DR. BURSTIN: Just a --

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1	ACTING CO-CHAIR GESTEN: Go ahead.
2	DR. BURSTIN: I just have a quick
3	question or a comment. Jayne, that's really
4	helpful and I know you know this stature very
5	well, so thank you for that too.
6	It requires us to look at measures
7	that will be used in rulemaking in the next year
8	but oftentimes the rulemaking is prospective,
9	three years ahead. So it may be the rule for
10	2018.
11	So it would be helpful to understand
12	how much of what we're seeing of measures that
13	are not yet quite ready are in rulemaking, but
14	they're not going to be used for three years
15	hence. So it would help to talk about it.
16	MS. CHAMBERS: I agree. Having, you
17	know, having more information about how we think
18	those measures are going to be used and when we
19	think they're going to be used, would be helpful.
20	And to the extent that it doesn't have to fall in
21	this three month period of time, where you can do
22	it on a more perspective period, if you're

thinking further out, you know, I think that 1 2 would be helpful, too.

That's actually really 3 DR. BURSTIN: helpful. 4 Because we just get them lumped by the, 5 it's the upcoming rule. But it could be three So that should cover that as well. 6 years' way. 7 And I was really encouraged by Kate's comments yesterday about the idea of thinking 8 9 about weaving the feedback loops in. So I think 10 that's a really opportunity for us. 11 And I'm glad Kevin's here, too. That 12 we need to really think about leaning out this 13 process and figuring out how to get that done. 14 Because everybody wants feedback from 15 the field. Many have offered it. We'd love to

be able to really bring that all together and 17 just make sense of it.

18 Because it's hard to do this work 19 without knowing the performance of the measures 20 in the field. It just continues to be the black 21 hole for us in endorsement and that.

> Marshall. ACTING CO-CHAIR GESTEN:

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1	DR. CHIN: So I'm going to try to tie
2	together some of the comments in a slightly
3	different take, a slightly different
4	complimentary angle.
5	And I think it's, for me, striking. I
6	think the past couple of times I've been on MAP
7	meetings, how the discussion, really the
8	discussion has been very, very micro.
9	I mean we're talking about like
10	individual measures and a great discussion of
11	issues. Sometimes we talked about an issue
12	raised at the top of this health one. Which
13	sometimes was very successful on the issue. And
14	very thoughtful.
15	But in some ways, where we don't, we
16	haven't had much of the holistic look. So even
17	like the setup to these slides, it's talking
18	about like identifying gaps. Gaps in what we do.
19	So micro gaps.
20	As opposed to thinking about, well,
21	holistically the measure sets we use, are they
22	selected to do what they're intended to do in

terms of bringing outcomes and quality of care and providing value.

I mean if you look, I think, at the 3 4 public or the end users or, you know, the front 5 line people in the healthcare, in some ways we're not directly addressing some of the concerns. 6 So for example, we referred, like some of the health 7 organizations today, some of the concerns 8 9 involved, like feasibility and burdens. That's 10 part of it.

But the fine line folks, there's a lot of providers that burnout is a huge issue. The concern. And the fear about like the EHR taking over patient tier as opposed to you treat it, the medical record, as opposed to the patient.

And the data collection, is it really improving value. And when we see, for example, like the op-ed, like Bob Wachter's from a couple weeks ago, in terms of like the performance measurement, is it really doing its job or is, you know, the analogy, the education, no child left behind, is really a measurement for

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measurement sake.

2	So it's something, what Jayne just
3	said about, thinking about, well, what are the
4	outcomes, what we're doing? I mean are these
5	measures, for given programs, truly leading to
6	the improvement in quality and all that we're
7	aiming for or not?
8	Or is it the same thing like, you
9	know, the light and where we drop the keys. You
10	know, are we really sort of improving quality of
11	care in the things that matter to the patients or
12	not?
13	And so I'm glad we're having this
14	discussion. And I'm wondering, to what extend we
15	can build into the working committee or some of
16	this more holistic in other things. You know,
17	really clearly important work.
18	Because otherwise we, there's endless
19	work to do in terms of the rabbit hole of all
20	these micro decisions, micro measures to look at.
21	And we may just be missing the boat in terms of
22	some of the front line people, you know, that

were saying, well, you know, what are you doing 1 2 to address like overall quality of care and making sure that the work that we do, on the 3 4 front lines, is meaningful. 5 ACTING CO-CHAIR GESTEN: So, while you used different words, I think this may be 6 7 connected to the comment that Nancy made starting Which is --8 out. 9 DR. WILSON: Yes. 10 ACTING CO-CHAIR GESTEN: -- from her point of view, looking at what are we trying to 11 12 achieve. What's our objectives. And to what 13 degree are the measures and these initiatives 14 really getting us to where we want to go. 15 Of course, all of that layered in that 16 there actually is, that congress has spoken and 17 there's certain things that need to be in place -18 -- whether they necessarily line up in the way 19 that, which we think they should, relative to 20 objectives. 21 DR. LARSEN: And can I just to comment 22 about this particular item?

1 ACTING CO-CHAIR GESTEN: Yes. 2 DR. LARSEN: So I think there's an opportunity, there's another thing that's called 3 4 out by the Affordable Care Act called the 5 National Impact Assessment of the CMS Quality 6 Measure Reports. 7 I happen to serve on the federal committee that builds the plan to analyze the 8 9 impact of quality reporting for CMS. And so that 10 is a every three year report; one just came out 11 in 2015. We're now in the process of building 12 what the assessment will look like for the next 13 report, which will be in 2018. 14 But it strikes me that we don't have a 15 lot of back and forth conversation between the 16 MAP and this impact analysis and impact report 17 that this work group does. So that I think might 18 be an opportunity here to link those two 19 Affordable Care Act required activities and 20 figure out where there is some cross pollination. 21 Where this committee can maybe review 22 and see what that impact assessment looks like,

but maybe even give some input into how the next 1 2 analysis in the report is structured. This is Nancy. 3 DR. WILSON: I think 4 that is really important. And I think that what 5 part of the cross pollination was because George Isham was part of the group. I don't know even 6 7 know if that was, at some point. But we had people in the, you know, in 8 9 the measurement world who were cross pollinating. 10 But we need to think about that more seriously. 11 And I think that's an incredible group for 12 figuring out what's the impact of what we've been 13 doing. 14 ACTING CO-CHAIR GESTEN: Thanks. 15 Lynda? 16 MEMBER FLOWERS: So, I'd like to go up 17 about another 1,000 aerial feet and go out way in 18 the future and suggest an answer to one of the 19 questions that was raised today, which was: what 20 are we trying to accomplish? 21 And when that question got raised the 22 first thing I thought about was the culture of

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1	health. And how our healthcare system is slowly
2	but surely moving in that direction.
3	In the sense that its all of the
4	piece. And that there are many things that
5	impact health. Including your environment and
6	all of the mediating systems that are out there,
7	including housing, safety, access to food, et
8	cetera. Affordable food, healthy foods.
9	And then, so more and more the health
10	system is being pushed to engage in those
11	systems. So we now have the new CMMI Accountable
12	Health Communities Initiative. Which is saying
13	to hospitals and other providers, here is some
14	extra money for you to improve people's health,
15	not only in your setting, but apart from your
16	setting.
17	We now have the RWJ Initiative.
18	Culture of Health dollars going out. For people
19	to integrate health more broadly to address
20	disparities and other issues.
21	So I'm wondering if, futuristically,
22	there are opportunities for us to challenge the

work groups to think about the quality of these
 other relationships in which they engage. With
 CBOs, with social service agencies.

So that when we had that discussion about anticoagulation therapy, you know, so if you want the hospital to be responsible, they have to know that they're handing off to a high quality entity that can really provide, and has a track record of providing.

10 So I think as we think about 11 integrating systems working across silos, there 12 are these intermediaries that are going to be 13 more and more brought into the picture, that are 14 going to have an impact on the success of this 15 payment system. And I think we should be 16 thinking about that futuristically. Thank you. 17 ACTING CO-CHAIR GESTEN: Thanks. 18 Rhonda? 19 MEMBER ANDERSON: A couple of things. 20 I would like to support what was just identified. 21 That was actually part of what I was going to 22 request.

But then I'd like to go back to what 1 2 David and Jayne and others have said about how we can separate these. And a thought came to me, 3 4 when CMS removed, for discussion or brought for 5 discussion, some of the MUC measures. And I'm wondering if there isn't 6 another category that would be part of that 7 differentiation. Where if CMS has some 8 9 questions, that they do what Marla was saying. 10 Where the questions are listed out there and the 11 why. 12 So that we understand their removal 13 for discussion. And what they're really trying 14 to get at. 15 Because as they bring forward all the 16 MUCs, you know, we're all responding to those. 17 The teams are, they work groups are, et cetera. 18 But then at this meeting it's a little confusing 19 unless we understand the why. 20 ACTING CO-CHAIR GESTEN: Thank you. 21 Harold? 22 CO-CHAIR PINCUS: So I have a couple

of semi-random thoughts about what we've been 1 2 discussing. One, going back to something David 3 mentioned in terms of making a sort of 4 5 metaphorical kind of connection to reviewing NIH 6 grants. 7 That one of the things that, you know, I've been involved with some aspects of, some 8 9 evaluating, sort of NIH processes. And one of 10 the thoughts that we've had on this is that 11 whenever you fund a grant, you're essentially 12 establishing a hypothesis that something will 13 happen as a result of that grant. 14 Yet NIH, for example, never actually 15 makes that hypothesis explicit. And if they did 16 make it explicit, it would be much easier to 17 evaluate their grant making process. 18 I think the same applies to the 19 measures as well. That whenever you implement 20 the measure, you're making some kind of 21 hypothesis that something's going to happen as a 22 result of that measure.

And it would be useful to be more 1 2 explicit about that, in terms of what the expectation is. And that as a way to then follow 3 4 back. 5 And this comes back to some of the discussions we had yesterday about what kind of 6 7 feedback process we want to have. To be explicit about that. And then see whether or not in fact, 8 9 you know, two, three years later, that hypothesis 10 was in fact endorsed, or whether it wasn't. And, you know, one can look at that 11 12 both qualitatively, and to some extent, 13 quantitatively. Here's the part of the random 14 thinking about that. 15 Is that, you know, it's kind of, I was 16 just thinking about sort of the, it also goes 17 back something that we talked about earlier, that 18 David brought up, about the phosphorous measure. 19 That, you know, when looking backwards 20 and looking at what measures have worked and 21 which ones haven't, you know, and I'm thinking 22 about this in the point of view of like we're

kind of in Academy Award season. And my family 1 2 actually has an annual sort of Academy Award nominations pool that we do. 3 4 That, you know, which measures, 5 looking back on, do we think made the biggest difference? And are there ways to emulate those 6 7 kinds of measures? Like I was thinking about the 8 9 discussion we had earlier about, you know, the 10 hemoglobin A1c, its evolution in how, you know, 11 it's made a really transformative difference in 12 terms of, you know, how we sort of address 13 diabetes. But, you know, the phosphorus measure 14 doesn't do it. 15 And so just to think about, are there 16 certain measures that would get that kind of, 17 sort of Academy Award. And is there some ways, 18 what can we learn from that. So that thing about 19 the qualitative component of it. 20 Third point is, we should really give 21 serious thought to the, really the opportunity 22 that Kate made yesterday, about actually

systematizing and formulating a feedback process. 1 2 That we can have at, you know, the most opportune, and to figure out at the most 3 4 opportune time to get that information. But also 5 what might be the template for how the information might be presented to us. 6 7 So that it's not like a make work thing that has to be produced, but it actually 8 9 is, really gets to the actual point of decision 10 making that helps us. 11 And I think some of these things are, 12 you know, some of the things people measure for 13 Some of it is sort of looking prospectively us. 14 at, you know, what is the plan for what measures 15 need to get out there and when, you know, Jayne, 16 I think you mentioned that sort of the three 17 years out kind of thing and the, you know, and 18 what sort of, what are the expectations going 19 forward, and how would that actually be 20 implemented over time? 21 But then also looking backwards at 22

the, you know, the impact of the measures and

trying to identify, you know, sort of what worked 1 2 and what didn't work. ACTING CO-CHAIR GESTEN: 3 Okay, thank Pierre, were you in line was that the 4 you. 5 leftover? David? So I actually want to 6 MEMBER GIFFORD: 7 go back to Lynda's point. I really liked it. And sort of, as thinking as a 8 9 geriatrician with a huge group of baby boomers 10 coming along, we need to have a better dialogue 11 and a measurement around quality of life and 12 function and sort of what they want out there. 13 Most of the measures, when you step 14 back and look at that them, are really 15 medicalizing a lot of things and continue to have 16 a very medical, a very strong medical flavor to 17 them. 18 And I think that -- and we've heard 19 that from other various voices within NQF over 20 years about how do we get more of the patient's 21 voice and how do we get more satisfaction or 22 quality of life measures in there. But I just,

despite asking for it we don't see it. It's
 still very medical.

Now some of it's because it's driven by congress and payment in some of the issues coming forward. But I think having that, the important aspect.

7 And being, making sure that this 8 doesn't always go, well yes, we really want that. 9 But it's the payment measures we have in front of 10 us, it's Congress, either way, how do we use the 11 power of this entity to drive that?

12 Then a completely unrelated one is, I 13 think there's clearly -- and we saw some of it in 14 the measures -- a growing sense of composite 15 measures. And composite measures, from 16 individual composite measures, almost sort of 17 scale measures, to combining a series of process 18 measures, to even combining a series of outcome 19 measures, to now you have CMS doing a lot of 20 Five-Star ratings.

You know, we were one of the early
settings that had it, but now a lot of settings

have Five-Star. Well the Five-Star setting 1 2 itself is a composite measure of how they do that. 3 4 And there's a methodology, an input 5 and waiting and idea for that. And it's really in its infancy. 6 And I don't -- I think there's the 7 potential role. And I don't know whether it's in 8 9 the MAP or NOF, to look at how these star rating 10 systems, or composite measures that are not sort 11 of scaled within one particular clinical 12 situation, are being constructed and done. Ι 13 think some guidance would be helpful there. 14 And then I'll go down, back down to 15 completely at sea level. To Dave's earlier 16 comment. 17 I don't think we want parallel systems 18 of this MUD/MUC type of discussion. It's almost 19 you want to have two votes. 20 You want to have a vote, is it ready 21 for rulemaking now? What sort of conditions or tweaks would we like to see if it goes into 22

## rulemaking?

2 And then you almost want to vote a second time. And this is, sort of Bill, I think, 3 has opened my eyes to it is, do we think this 4 5 measure needs more development? Yes. We like this measure, just develop it more. 6 Go with it. 7 It needs lots more development. You almost want to have two votes. 8 Every measure, 9 have two different sort of votes on it. 10 Because otherwise I think, and 11 watching the discussion by different committees, 12 even including the reviews that have happened in 13 CMS about measures that come through for 14 endorsement, there's a lot of concern that if 15 they don't approve something, that means it's 16 going to stop in its track. And everyone thinks 17 the measure is really important. 18 So is there a way to sort of say, not 19 stop it so in its track that it keeps going. And 20 I'm afraid if you have two different paths, you 21 still don't address that situation. 22 Taroon, did ACTING CO-CHAIR GESTEN:

you want to make a comment? Or ask a question. 1 2 MR. AMIN: Yes. This sort of, I think, related to that last train of thought. 3 And also related to the question of the overall 4 5 role of the coordinating committee. Just reflecting on the past two years, 6 7 what are the key sort of pieces of feedback that we've heard from the coordinating committee? 8 9 Particularly between last year and 10 this year, was that procedurally to make sure that the discussion -- and this is to Marla's 11 12 point as well -- around not setting up the 13 coordinating committee process so that it's just 14 an adjudication group that looks at all the 15 different work group deliberations and makes a 16 final recommendation that stamps the 17 recommendations of the work groups. 18 And so it's sort of a question as it 19 relates to, what do folks believe the role of the 20 coordinating committee is as it relates to individual measure discussions? 21 22 To a certain extent, a lot of what
we've discussed in the past 45 minutes is the 1 2 role of the coordinating committee that folks would want to see, which is related to 3 4 coordination. And obviously there was comments 5 around potential improvements that could happen, 6 even in the work group structure. Meaning that 7 they're structured around settings. 8 And that 9 could potentially be an area that we also look 10 at. 11 But even starting from where we are 12 right now, which is an introspective look at 13 ourselves, as you all, as the coordinating 14 committee, what really is the role of the 15 coordinating committee, vis-a-vis, individual 16 measure discussions? 17 And clearly we've funneled the amount 18 of discussions from significant to manageable, I 19 think, this year. Given the snow storm issue 20 aside, it was a manageable set. 21 But still, if you look at how many 22 were actually overturned, I mean one question we

1	could debate is, was the bar too high to
2	overturn? I mean we can revisit that question.
3	We certainly debated that quite a bit last year.
4	But to a certain extent, we didn't
5	overturn a significant number. And it's only to
6	say that it's, again, we've provided a
7	significant amount of feedback back to CMS in the
8	discussions. So there is value there.
9	So it's a question I guess I would
10	also pose to the coordinating committee around
11	its own role, vis-a-vis, individual measures.
12	And again, I would welcome comments from CMS as
13	well on that.
14	ACTING CO-CHAIR GESTEN: Yes, I would
15	just say, I don't know. I don't think the
16	committee knows whether the feedback we provided
17	was qualitatively or quantitatively different
18	then what might have been squeezed out of the
19	work group. Because we don't have access to all
20	of those comments.
21	So I think it was a productive
22	conversation, but I have no way of knowing if

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it's the same issues that were raised in the work 1 2 group. And that would be, I think, important to understand. In terms of the question about 3 4 what's the added value of having a repeat of a 5 conversation. Because what I heard, a lot, from the 6 work group chairs was, yes, we talked about. 7 We mentioned that. We raised that as an issue. 8 9 So anyhow, Missy, you had a comment. 10 MEMBER DANFORTH: Yes. I just, I 11 tried to get in earlier to go back on this idea 12 around a MUD versus a MUC. 13 And one thing I'm wondering, if it 14 would be possible, because it was raised as an 15 issue yesterday and again today is, you know, 16 there's a number of measures over the past two 17 years about conditional support from the work 18 And the coordinating committee and the group. 19 conditional as NOF endorsement or NOF endorsement 20 plus a look at the respecter adjustment. 21 And there was acknowledgment that, you 22 know, nothing was ever done, you know, with

I'm wondering if like starting now we can 1 those. 2 actually go back maybe at least for the past two years, or even one year, and actually bring back 3 4 those measures that have gotten that NQF 5 endorsement. And have some way too so it will automatically get back on the next MUC list or 6 7 some ad-hoc review of them by the committees or this committee. 8

9 But it just seems like such a waste 10 when the developer goes through the work of 11 putting the measures together, putting them on 12 the MUC list, they're told that the only thing 13 that's stopping them from being put in their 14 program is NQF endorsement. They go through the 15 NQF endorsement process, and they never get back 16 on the MUC list.

I just think that that could be like really discouraging to developers. A huge waste of resources for the work groups and this committee.

21 So if there's a way to bring, do a 22 retrospective look, get those measures back with

1	a status update, then a way to efficiently review
2	them, I just think that would be incredibly
3	important. And make that an ongoing process as
4	part of this work.
5	CO-CHAIR PINCUS: Helen, do we know
6	how often that is likely to happen or happens?
7	DR. BURSTIN: Yes. No, it's an
8	interesting comment, Missy, and we do need to do
9	a better job of understanding what happens to the
10	decisions each year and, you know, having more of
11	a retrospective view on it.
12	But I think part of what we're seeing
13	is, measures are going into programs before
14	they've hit the adjustment process. It's not as
15	if they're stopped in their tracks because of not
16	yet being endorsed. They're flowing in.
17	I think part of what we heard from
18	Kate yesterday was also this idea of that
19	feedback of what's happening, you know, post-hoc.
20	The measure have then been endorsed, they've been
21	in use, what do we know about its experience in
22	the field.

So I think it's just a lot more to 1 2 understand broadly about this issue of feedback. And I would also just love to go back to the 3 4 question, you know, Kate specifically posed for 5 yesterday of, what information do you think would be most useful to come back to the MAP? 6 So I think we should queue that up 7 potentially as a discussion to follow up, perhaps 8 9 on our webinar, in terms of, again, I think 10 there's lots of opportunities. 11 And, you know, explicitly said to work 12 with NQF staff to develop a feedback loop 13 process. So I think that, to me, is one of the 14 biggest opportunities to think about how we 15 change this process going forward. 16 CO-CHAIR PINCUS: Helen, would it be 17 useful to put together maybe a subcommittee to 18 work with staff to develop that? 19 That would be fabulous. DR. BURSTIN: 20 CO-CHAIR PINCUS: Okay. So that's 21 something, I think, is sort of a homework kind of 22 process.

1	DR. BURSTIN: Sure.
2	CO-CHAIR PINCUS: So Kevin and then
3	Heidi I think.
4	ACTING CO-CHAIR GESTEN: Jayne.
5	CO-CHAIR PINCUS: Or Jayne. No. No.
6	And then Lynda and Bill.
7	MEMBER FLOWERS: Okay, so maybe you
8	said it and I didn't hear it. But what keeps the
9	why when you send it back out for endorsement,
10	and it's endorsed, it doesn't get back onto the
11	MUC list? What keeps it from getting back on?
12	Which is what Missy just said.
13	MS. CHAMBERS: It doesn't need to be
14	on the MUC list.
15	DR. BURSTIN: Yes.
16	MEMBER FLOWERS: Oh.
17	MS. CHAMBERS: I mean once it's come
18	through and we've made a comment that it's, you
19	know, conditionally supported
20	MEMBER FLOWERS: Oh.
21	MS. CHAMBERS: after it's gone
22	through NQF endorsement. CMS knows what our

perspective is. They can do with it what they 1 2 want. And it doesn't ever need to come back. DR. BURSTIN: So measures under 3 4 consideration means they're still considering if 5 they're in. Once they're in, they don't necessarily come back. 6 7 But I think that was part of the discussion yesterday, what would you want know 8 9 about the experience of those measures, once 10 they've hit the real world. 11 CO-CHAIR PINCUS: Yes. And also that 12 whole, the whole sort of market basket of 13 measures for each of the programs sort of has 14 various subtle shifts that we don't necessarily 15 see --- is also part of the feedback loop. 16 DR. LARSEN: So I want to follow up on 17 Taroon's comment. In part about the, how do we 18 become more than just the adjudication of issues 19 that the work groups didn't handle. 20 And I think partly that's a process 21 question. If we mostly just meet at the very end 22 of this process, we're likely going to mostly

focus on those things because we're so sort of 1 2 distal in the process that we don't have time and energy and analysis to do that work but, you 3 4 know, to upstream. 5 So some of this is to think about, if we want to do coordination that's more than 6 7 adjudication, we need to think about what upstream process that we continue to focus on as 8 9 the coordinating committee. 10 We've done a number of those things, 11 and so I'm not saying we don't. But I think it's 12 important to think about that in this. 13 And a couple of suggestions for areas 14 I think that have already come up in this 15 meeting. One is a consistent approach to risk 16 adjustment. We've talked and talked about this. 17 But we don't necessarily have guidance 18 on what the consistent approach, that the MAP 19 coordinating committee is going to kind of be 20 evaluating and looking at risk adjustment as it 21 comes through. 22 Another is this shared accountability

and attribution. So we really want it, we say we
 really want it, and then every time it comes to
 us we say, ugh, we don't want it like that
 though.

5 And so I think there's an opportunity 6 for us to be proactive in this and say, yes, we 7 really want it. And this is an example or these 8 are the principles and criteria for how we really 9 want that shared accountability and attribution.

10 CO-CHAIR PINCUS: Just a comment on 11 that. I think part of the issue around the 12 shared accountability and attribution sort of 13 comes up in the context of sort of cross setting 14 kinds of measures. And also measures that our, 15 you know, particular program, that's not a cross 16 setting measure, but it should be for a cross 17 setting measure.

You know, so that's part of matching.
You know, and so I think that's part of the whole
picture.

So, Jayne?

MS. CHAMBERS: Yes, sort of building

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I guess one of the things I've been 1 on that. 2 struggling with is that my vision, or what I thought the coordinating committee was supposed 3 4 to do, was be wearing a very broad lens and 5 looking at where the conflicts might be between the measures that are coming forward from the 6 7 various work groups. Where those things could be setting up unintended consequences as you go 8 9 through quality measurement and have a national 10 quality measurement program from a variety of 11 levels. 12 I don't think we should be looking at, 13 you know, did we overturn our measuring, did we 14 overturn our work groups recommendation. I think 15 it's using the various expertise around this 16 table to take a bigger picture look at, what does 17 this set of measures look like for use in this 18 program and how that might affect or relate to 19 other programs where they have quality measures. 20 And it's a hard lens to wear. But I 21 think that's part of what this group is supposed 22 to do.

1 CO-CHAIR PINCUS: But also, and I just 2 want to say, and, Pierre, I don't know if you want to comment on this, sort of on the side 3 conversation we had during lunch, that your 4 5 perspective that you perceive at least a different perspective from the work groups as 6 7 compared to the coordinating committee. So thanks, Harold. 8 DR. YONG: Yes. Ι

9 mean we were just having a conversation earlier.
10 Because I am the CMS rep to the hospital work
11 group. I typically have not come to, I listen to
12 bits and pieces of prior coordinating committee
13 conversations, but not in its entirety. Because
14 usually Kate has been the representative or
15 Patrick in the past.

16 It's been interesting for me to be 17 here today, particularly because having sat 18 through the hospital work group conversations, a 19 lot of the same issues around these measures were 20 surfacing. I think you've heard and you've 21 observed.

22

But at the same time, we do get a

much, I think, a slightly different and broader 1 2 sort of perspective here. Because folks that are on the hospital world group committee were chosen 3 4 specifically because of their sort of interest 5 and expertise in the hospital world as opposed to here. 6 7 You know, I was just commenting like it was great to have a mirror here and here. 8 9 Have, you know, the AMA perspective here because 10 that's not represented in the hospital work 11 Yet clearly there are interests in the group. 12 web measures, in those, in the IQR program, the 13 hospital program. So that was my comment to 14 Harold earlier. 15 CO-CHAIR PINCUS: Bill? MEMBER KRAMER: Just building on a few 16 17 of the earlier comments and adding a couple 18 others. 19 Looking back over the five years, one 20 thing I think we should, maybe is not recognized, 21 we should note, is that we were initially formed 22 as a multi-stakeholder group. And I think with

recognition that some cases there was conflict between the perspectives and the goals and what we wanted to do.

And I've been struck over -- and that's how it was in the early days; there was quite a bit of disagreement, let's say.

But I've been impressed this cycle
and, you know, in the years leading up to this,
about the high degree of consensus on at least
some of the core principles and our approaches.
It wouldn't bother there's still some differences
about methodological issues and so on.

13 It strikes me that there's been 14 significant progress, at least at this table and 15 a number of other tables you sit at, you know, 16 about things like the, while there's a role for 17 process measures, we try to emphasize outcome 18 measures; the desirability of composite measures. 19 Things like that that have sometimes 20 gotten us -- and also issues of accountability 21 outside the walls of the hospital or outside the 22 walls of, you know, what's under control of a

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particular provider.

2 And I think that's a real accomplishment. That's hard to articulate and 3 4 hard to describe, but I think most people who 5 have been involved would agree that there's been 6 a progress in that arena. So I think functioning as a healthy 7 multi-stakeholder consensus group is a real 8 9 accomplishment. 10 This cycle, I think it's worth noting 11 that the work groups I thought were very 12 effective. And that hasn't always been the case 13 in the past. 14 And I think, at least the ones that my 15 team participated in, particularly the hospital 16 and clinician work groups, had strong leadership 17 and strong participation. And I think we saw that in the materials that came to us. We ought 18 19 to give them a special shout out for the good 20 work that they did. 21 And finally, in terms of our role, I 22 agree with what Jayne just said about our role

being, looking at things in a big picture. 1 And 2 that's more than just coordinating, which is the Maybe we should rethink our title. 3 title. 4 But we ought to be taking a look 5 across all of the measures to make sure we've got a -- that it all makes sense. 6 7 We ought to be thinking forward about what role we play and how we can be effective in 8 9 helping to drive the whole measure development 10 and consideration and recommendation loop 11 feedback. And that whole process is very 12 important. 13 So I would encourage us to look for us 14 to live that role in this coming year. And not 15 wait until next January to get together again. 16 CO-CHAIR PINCUS: Bill, thank you very 17 much. And I completely agree. It's really been 18 quite amazing to see the evolution of the culture 19 here. 20 And I think a lot of that is 21 attributable to the, you know, the really 22 extraordinary competence of the NQF staff. Ι

think to the way in which I think Beth and George
 really sort of established a kind of a way -- a
 process by which people can feel comfortable in
 stating their opinion.
 But, you know, really getting to the

6 point in being able to sort of withstand, sort of 7 questioning, but, you know, never really getting 8 out of hand with that. And really striving to 9 achieve what the real goals of this are, which is 10 really to improve the quality of the healthcare 11 for the country.

12 And so I think that that's really been 13 a, you know, a remarkable evolution. And I think 14 we're really at a good point.

15 I think there are things that we can
16 do to improve things in terms of being clearer
17 about sort of objectives, goals, definitions.

It think that putting forth a process that will be able to get us systematic information about the results of what we've recommended and what's been implemented will be enormously helpful. Because obviously we want to

drive our decision making as much on data as
 possible.

And I think that -- and I totally 3 4 agree with your point about moving more quickly 5 to do that. And I think, you know, putting together a small committee to think that through 6 7 with the staff would be very helpful. And also involving CMS in that as well. 8 9 So I guess, Rhonda, last word. And 10 then we would move to public comment. 11 MEMBER ANDERSON: So just the last 12 piece, that I think we mentioned yesterday and 13 I'd like to not forget, because I haven't heard 14 it mentioned in this little round table, and that

16 et cetera, et cetera.

But I think it was mentioned yesterday that there still might be some core concepts. And I know we didn't want -- we put that a little bit to the side. But that there are some core concepts or core principles in health improvement that cut across everything.

is that, yes, we know the goal, improving health,

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1	And I haven't I think it's been
2	raised a few different times, not just this
3	meeting but in previous meetings, and I haven't
4	heard that there really is a response to that.
5	That there is either some cycle that will be put
6	in place where outside of the legal
7	responsibilities that we have, that we really
8	bring forward, what are those precious few
9	outcome measures that really will make a
10	difference to the health of the population at
11	large?
12	So I just don't want to forget that.
13	Because I do believe that that comment has come
14	up many times, and we haven't really addressed it
15	as a whole.
16	CO-CHAIR PINCUS: Thank you, Rhonda.
17	So Taroon, did we cover what you wanted to cover?
18	MR. AMIN: Absolutely. And if I could
19	just sort of highlight a few of the key themes.
20	And there was one additional question that came
21	up here, but I'm just going to cover it as we
22	talk.

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You know, I think one of the key 1 2 themes that emerged from our conversation were really identifying the key priorities and the 3 4 long-term goals. And clearly the topic that 5 Rhonda just mentioned as well. There's this idea around the voting 6 7 and the measure categorization that David brought And the way that needs to be handled, which 8 up. 9 David also brought up, too --- that both David's 10 talked about. 11 And then third was this idea around 12 the feedback and the process development that 13 needs to occur in terms of a small group, of this 14 group, that advises. 15 And the need to bring in analytics in 16 a way that can measure our performance. Both in 17 terms of the recommendations and how they're 18 received by CMS. And then essentially how the 19 programs are currently structured. 20 So we will take all of this feedback 21 in terms of improvements, and we will sort of 22 work on bringing back to this group, at a later

date, some recommendations on a path forward. 1 2 So with that, I would say thank you very much to the group. Thank you very much to 3 Harold and Foster for your leadership over these 4 5 two days. And for all of you, for especially 6 7 those of you that traveled and had to travel or were trying to travel and couldn't get here with 8 9 all the weather challenges, we sincerely 10 appreciate all the time to review the volume of 11 information that was in front of you, which is 12 not insignificant. 13 So with that, I'll turn it over to 14 Helen, if you have other comments for the rest of 15 the staff. 16 CO-CHAIR PINCUS: And then public 17 comment. 18 MR. AMIN: Then public comment. 19 I just want to say thank DR. BURSTIN: 20 I think it's been an extraordinary meeting. you. 21 And thank you for, Bill, for pointing 22 that out. Because it was definitely palatable.

This level of cooperation and willingness to hear
 different points of view. It's truly changed
 over time.

So I think that's a great accomplishment. And that's what the NQF table is all about. So I'm glad that's happening.

7 I just want to also say how
8 extraordinary this last hour or so has been. So
9 many of the issues that have surfaced are
10 actually the ones we've been grappling with as
11 part of our strategic planning effort that we're
12 doing right now.

13 And you have raised almost every 14 single issue, that we are prioritizing as we 15 speak, of the strategic planning for NQF. So 16 very prescient, thank you.

17 Incredibly informative and we're 18 really looking forward to thinking about working 19 with CMS, working with all of you. Not waiting a 20 year, to Bill's point as well, but really seeing 21 if we could gather some momentum and start 22 working with CMS to think about how we can make

this process much more fruitful going forward. 1 2 And also -- again, hammering this one more time --- we can't effectively, as a nation, 3 4 do out work without feedback. We've got to be 5 able to build that into our system. So I'm so delighted that became a major theme of this work. 6 And special thanks to Harold and our 7 Chair who was, you know, didn't have to serve but 8 9 did. So thank you to Foster as well. And we 10 hope Beth's family situation is improving. 11 ACTING CO-CHAIR GESTEN: And also Beth 12 who's been, you know, involved in these 13 strategies. 14 DR. BURSTIN: She's been so much work, 15 but had a family situation and couldn't come. So 16 we wish her well. 17 And thanks so much to all of you. And 18 thanks to the staff who did an extraordinary 19 amount of work, including two snow days when they 20 were technically off. So thanks to all of them. 21 CO-CHAIR PINCUS: So let's open for 22 public comment. From in the room, any public

1 comment? 2 Can we open up the line for public comment by telephone? 3 OPERATOR: At the tone, if you'd like 4 5 to make comment, please press \* then the Number 1. 6 7 CO-CHAIR PINCUS: Okay. 8 OPERATOR: Okay, one moment for your 9 comment. 10 MS. ISIJOLA: Tom James, did you have 11 a comment? Operator, can you open his line 12 please? 13 OPERATOR: Yes, one moment please. 14 Okay, his line is open. 15 MS. ISIJOLA: Tom? 16 DR. JAMES: Yes. Good afternoon, this 17 is Tom James with Baptist Health Plan in 18 Kentucky. 19 The question that I wanted to raise, 20 relative to improving the MAP process, has to do with whether the kinds of measures we should be 21 22 looking at also include ones involving heuristic

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decision making.

2	That is, having less information that
3	people tend to make good clinical judgments, both
4	physicians and patients, and whether that might
5	be some novel ways for future measure
6	development. Thank you.
7	CO-CHAIR PINCUS: Can you say a little
8	bit more about what you mean by that?
9	DR. JAMES: Yes.
10	CO-CHAIR PINCUS: Maybe an example.
11	DR. JAMES: Yes, there's, and I put
12	into the chat box some references. But there is,
13	I've been looking at the literature on how
14	clinical decisions are being made in an internet
15	era where people gather little bits of
16	information. And from that they form, from their
17	own experience, a view as to what is the correct
18	answer. And they come up with that correct
19	answer more often than one would suspect them, if
20	they were given lots of information.
21	This becomes problematic for us as
22	we've got 700 plus measures within NQF. It

becomes such a volume. And I certainly hear it, 1 2 now that I'm in the Heartland of the burden of 3 measurement. 4 And yet if we can come up with ways 5 where we use fewer measures, but have people use their own cognitive capabilities, they may be 6 7 able to make the right decisions. Which is what we want in the first place. 8 9 CO-CHAIR PINCUS: Well, thank you. 10 You said you sent along some references so we can 11 distribute that to the committee? 12 DR. JAMES: Yes. 13 CO-CHAIR PINCUS: Okay. Well, thank 14 Other comments? you. 15 There are no other comments OPERATOR: 16 at this time. 17 CO-CHAIR PINCUS: Thank you. 18 (Off record comment.) 19 This is Tom Granatir MR. GRANATIR: 20 with the American Board of Medical Specialties. 21 And I'm glad to have been here to have heard the 22 discussion.

1	I also have tremendous admiration for
2	the NQF staff and the work that the subgroups did
3	this time. Which is really terrific.
4	And in some ways made me really, I was
5	very grateful for this last conversation.
6	Because I had felt for a while that the
7	coordinating committee isn't doing enough
8	strategic thinking about how measures are to be
9	used and what programs they ought to be used for.
10	And if they were going to be voting
11	about anything, it ought to be about whether
12	these are measures and I would say a measure
13	set. Because I think seeing the measures in
14	isolation doesn't do justice to what you're
15	actually asked to vote on.
16	So is this what we want to hold people
17	and organizations accountable for through our
18	transparency initiatives, or is that what we want
19	to reward or not?
20	And I think that's what MAP was set up
21	to do, in addition to make recommendations about
22	measures.

But also to make recommendations about 1 2 how to achieve what we want to achieve. And I think in a way that was what Dr. Sanghavi was 3 4 trying to say with his defense of the smoking 5 measure. So I would very much like to see this 6 7 group really sort of rise to a different level of conversation about the way -- not only the way 8 9 the measures are used, but also what the whole 10 basket of measures looks like that we're holding 11 people accountable for and trying to create 12 examples for it. 13 And we haven't had that kind of 14 conversation around this table. I think we need 15 to. Thank you. 16 CO-CHAIR PINCUS: Thanks. Well, 17 seeing no further comments, I think, again, 18 thanks to the NQF staff, thanks to all of you. 19 Thanks to all the work groups; thanks to CMS. 20 And look forward to getting together again soon. 21 (Whereupon, the above-entitled matter 22 went off the record at 2:05 p.m.)

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In the matter of: Measure Applications Partnership Coordinating Committee Meeting

Before: NQF

Date: 01-27-16

Place: Washington, DC

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