NATIONAL QUALITY FORUM

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MEASURE APPLICATIONS PARTNERSHIP POST-ACUTE CARE/LONG-TERM CARE WORKGROUP

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MONDAY DECEMBER 14, 2015

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The Workgroup met at the National Quality Forum, 9th Floor Conference Room, 1030 15th Street, N.W., Washington, D.C., at 9:00 a.m., Carol Raphael and Debra Saliba, Co-Chairs, presiding.

PRESENT:

CAROL RAPHAEL, MPA, Co-Chair DEBRA SALIBA, MD, MPH, Co-Chair JOSEPH AGOSTINI, MD, Aetna ROBYN GRANT, MSW, The National Consumer Voice for Quality Long-Term Care E. LIZA GREENBERG, RN, MPH, Visiting Nurses Association of America ROGER HERR, PT, MPA, American Physical Therapy Association BRUCE LEFF, MD, Johns Hopkins University School of Medicine JAMES LETT II, MD, National Transitions of Care Coalition CARI LEVY, MD, PhD, AMDA -- The Society for Post-Acute and Long-Term Care Medicine SANDY MARKWOOD, MA, National Association of Area Agencies on Aging SEAN MULDOON, MD, Kindred Healthcare PAMELA ROBERTS, PhD, American Occupational

Therapy Association

SUZANNE SNYDER KAUSERUD, PT, American Medical Rehabilitation Providers Association CAROL SPENCE, PhD, National Hospice and Palliative Care Organization*

ARTHUR STONE, MD, National Pressure Ulcer Advisory Panel JENNIFER THOMAS, PharmD, American Society of Consultant Pharmacists LISA WINSTEL, Caregiver Action Network

SUBJECT MATTER EXPERTS (Voting):

KIM ELLIOTT, PhD GERRI LAMB, PhD PAUL MULHAUSEN, MD EUGENE NUCCIO, PhD

FEDERAL GOVERNMENT LIAISONS (Non-voting):

ALAN LEVITT, MD, Centers for Medicare and Medicaid Services (CMS)

ELIZABETH PALENA HALL, MBA, RN, Office of the National Coordinator for Health Information Technology (ONC)

MAP DUAL ELIGIBILITIES WORKGROUP LIAISON:

CLARKE ROSS, DPA

NQF STAFF:

CHRISTINE CASSEL, MD, President and CEO ANN HAMMERSMITH, JD, General Counsel LAURA IBRAGIMOVA, Project Analyst ERIN O'ROURKE, Senior Project Manager KATIE STREETER, Senior Project Manager MARGARET TERRY, PhD, RN, Senior Director SARAH SAMPSEL, NQF Consultant ALSO PRESENT:

JOEL ANDRESS, PhD, Centers for Medicare and Medicaid Services (CMS) ANDREW BAIRD, HealthSouth NICOLE FEDELI-TURIANO, University of Pittsburgh Medical Center DAVID GIFFORD, MD, MPH, American Health Care Association HOLLY HARMON, American Health Care Association TROY HILLMAN, Uniform Data System for Medical Rehabilitation JAMES MULLER, American Health Care Association ALYSSA KEEFE, California Hospital Association LANE KOENIG, PhD, National Association of Long-Term Care Hospitals TERESA LEE, MPH, JD, Alliance for Home Health Quality and Innovation TARA McMULLEN, MD, PhD, Centers for Medicare and Medicaid Services (CMS) D.E.B. POTTER, MS, Office of the Assistant Secretary for Planning and Evaluation (ASPE)

* present by teleconference

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1 P-R-O-C-E-E-D-I-N-G-S 2 (9:08 a.m.) 3 CO-CHAIR RAPHAEL: Good morning, 4 Deb and I want to welcome everyone to everyone. 5 this meeting of our --- what we belovedly call our MAP PAC Long-Term Care Workgroup and I want 6 to just make sure that I know who is on the phone 7 as we begin here. 8 9 So, do we have a roster of who's on 10 the phone? All right. Okay. Great. So, we are 11 going to have a day-and-a-half meeting to 12 accomplish a number of things, to review and 13 provide our input on the measures that are under 14 consideration this round for federal programs 15 that are applicable to our area of post-acute and 16 long-term care. 17 I believe there are 31 measures. So, 18 we have quite a few. A number of them are tied 19 to the IMPACT Act. A number of them are tied to 20 our ORPs. And there are several tied to the 21 nursing home value-based purchasing that is 22 around the bend here.

1	And in addition to reviewing and
2	providing input on those measures, we hope to
3	spend some time just stepping back and looking at
4	the high priority gaps that remain in our area.
5	And then lastly, there are quite a few
6	people on this committee who have been with us
7	from the early stages and we spent a good deal of
8	time trying to come up with a core measure set
9	that was parsimonious and, we thought,
10	consequential, but it's been a number of years.
11	And so, we think that this is a time to just step
12	back and take a look at that core measure set and
13	evaluate what we have done and whether any
14	changes are needed.
15	So, with that, I want to be sure that
16	we introduce six new members of our workgroup
17	starting with and I'm just going to ask each
18	person to introduce himself or herself. Kim
19	Elliott.
20	MEMBER ELLIOTT: Hi. I'm Kim Elliott.
21	I'm with the Medicaid program in Arizona.
22	CO-CHAIR RAPHAEL: Okay. Liza

1 Greenberg. 2 MEMBER GREENBERG: Good morning. I'm Liza Greenberg representing the Visiting Nurse 3 Associations of America. 4 CO-CHAIR RAPHAEL: Welcome. Cari 5 6 Levy. MEMBER LEVY: Okay. 7 I'm representing AMDA, the Society for Post-Acute and Long-Term 8 9 Care Medicine. 10 CO-CHAIR RAPHAEL: Welcome. Sandra 11 I don't see --- she will be late. Markwood. 12 Thank you. Paul Mulhausen. Okay. 13 MEMBER MULHAUSEN: Good morning. I'm 14 Paul Mulhausen. I am a subject matter expert. 15 And I'm a geriatrician and I work with a quality 16 improvement organization called Telligen. 17 CO-CHAIR RAPHAEL: Thank you. Eugene 18 Nuccio. 19 MEMBER NUCCIO: Good morning. I'm 20 Gene Nuccio, University of Colorado, subject 21 matter expert in home health. 22 CO-CHAIR RAPHAEL: And I also want to

1	welcome Clarke Ross. Clarke, you are our
2	liaison, I believe, to the Duals Workgroup, but
3	why don't you introduce yourself as well.
4	MR. ROSS: Thank you. Clarke Ross.
5	I work for the American Association on Health and
6	Disability, but I represent the Consortium for
7	Citizens with Disabilities, which is a 42-year-
8	old national coalition of public policy, 113
9	national disability organizations and counting.
10	Happy to be here.
11	CO-CHAIR RAPHAEL: Thank you. And
12	now, it's my pleasure to introduce Chris Cassel,
13	who is the president and CEO of the National
14	Quality Forum. And Chris is someone I know from
15	many, many years now and a real leader in trying
16	to reshape our healthcare system. So, Chris,
17	take it away.
18	DR. CASSEL: Well, thank you, Carol.
19	And this is an opportunity for me to thank Deb
20	and Carol for their leadership of this important
21	process. And to thank all of you for the
22	contribution that you have made and will make to

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our nation and to setting these important quality
 standards for our most vulnerable patients,
 really, and on behalf of their families.

So, as a geriatrician, I have a 4 5 personal interest in the work of this particular part of the MAP process. And I always like to 6 7 remind people that the decisions that are made here and the quality standards for this aspect of 8 9 our healthcare system actually affect many, many 10 more people than the acute care system. And 11 people actually don't often understand that just 12 in terms of the numbers.

13 So, this is important work. It has 14 increasing attention because of the IMPACT Act, 15 because of the increasing acceleration that the 16 Secretary announced last January about moving 17 more quickly in every aspect of Medicare and of 18 federally-funded healthcare in general and the 19 direction of value-based purchasing. And, 20 therefore, we have to know how to define value if 21 we're going to purchase according to value. 22 And as all of you know, the quality

measures that are part of --- and safety measures that are a part of these various systems are key to that. So, I also want to, just in terms of this process, thank our staff, all of whom have worked tirelessly on this.

Some people refer to this time of year 6 7 as the holiday season. At NQF, we refer to it as MAP season, because inevitably the measures under 8 9 consideration list comes the day before 10 Thanksgiving, happened again this year, and our 11 staff work within this holiday period with the deadlines that are very important, legislatively 12 13 mandated and rulemaking deadlines so that this 14 process can happen over this holiday period.

So, particularly to all of you, thank
you for the professionalism that's involved in
sometimes long hours.

18 That said, we've gotten much better at 19 making that process more efficient. So the hours 20 aren't quite as long as they used to be and 21 particularly with some of our new staff on board 22 and the leadership of Marcia and Elisa and their

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teams looking at how we can get the materials 1 2 that go to you to be more meaningful, more easily accessible and more positive in terms of how 3 4 efficiently your work for the MAP can go. 5 So, we've seen tremendous progress over the last two years in that area. 6 We got 7 lots of really good feedback last year and I think we're even in better shape this year, but 8 9 we can always do --- just like healthcare and 10 everything else, we can always get better. So, 11 do give us your feedback, and we will be asking 12 you for that about how the materials worked for 13 you, what we might do differently, et cetera. 14 Just do remember in terms of the 15 timeliness of the process, that we don't have 16 complete control over all of that. So, thank you 17 for that. 18 I wanted to mention two other things 19 that are going on at NQF and that are related to, 20 in some ways, the goals of the IMPACT Act to both 21 standardize and strengthen the accountability

framework in post-acute and long-term care. And

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that has to do with this, with two areas of 1 2 innovation at NQF. One is measurement science. As you know, Helen Burstin is our 3 4 chief science officer. And under her leadership, 5 we have really developed a lot of CMS-funded and foundation-funded work asking the questions about 6 7 how could measurement be better. I was on a political panel last week 8 9 where Joanne Kenen asked --- the first question 10 she threw my way was, well, Dr. Cassel, is 11 measurement an art or a science? So, you know, 12 that was an interesting question. 13 And my answer is it's definitely a 14 science, but like any science, it's evolving and 15 it doesn't have all the answers. It's an 16 imperfect science, if you want to think of it 17 that way, and it can get better. 18 So, NQF is working on trying to 19 improve methodology as we live in a world of very 20 changing data sources and approaches to 21 measurement. 22 So, you're all familiar with one of

the first of the reports in this area, which was 1 2 our report last year on risk adjustment for socioeconomic and demographic factors, which now 3 4 is in a trial period for CMS and I suspect will 5 continue to be influential in a lot of important work, including yours, but we just recently got 6 7 contracts to do a similar study on attribution in healthcare measurement. Another really vexing 8 9 and complex issue. I see a lot of heads nodding 10 around the table. So, you'll be hearing more 11 about that. 12 We also just had public comment on 13 report on intended use. Can you classify 14 measures according to what they're actually going 15 to be used for, public reporting versus payment, 16 for example, a really interesting question that I 17 think will only become more important, and then 18 another project on variation. 19 In this time when everybody is trying

to standardize measures and yet at the state level and institutional levels people use slightly different versions of the same thing to

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measure the same thing, instead of having this 1 2 idea that every specification has to be exactly the same in order for the information to be 3 4 comparable, we're asking the question how close 5 is close enough and is there, as there is with everything else in life, a bell-shaped curve 6 where you can actually say, well, these are close 7 enough and could be used, saving a lot of expense 8 9 for people having to retool their IT systems, et 10 cetera.

I won't prejudge what the answer to that will be, but I think it is, at this point in time, a really important question to ask.

14 The last thing is this issue of the 15 gaps in measures. And as you know, those of you 16 who have worked with us before, NQF has done a 17 lot of really authoritative work with committees 18 like this on what are the important gaps in 19 measurement that are out there.

And then we issue these reports. And then we sit back and wait for somebody to send us the measures. And you know what? It often

1	doesn't happen because there is kind of a market
2	failure in the measure development world where
3	the organizations that have the resources and
4	motivation to actually develop measures are fine,
5	but in a lot of these areas such as the area
6	we're here talking about today, mental and
7	behavioral health, care coordination, a whole
8	range of things, we just are not seeing a robust
9	pipeline of measure development.
10	So, we decided to get into trying to
11	help people develop measures more rapidly and
12	more efficiently and hopefully lower cost, too,
13	by creating a measure incubator.
14	So, first thing to say is NQF will not
15	become a measure developer, because that is not
16	our part of this world as the standard
17	setter, we are very careful to keep a firewall
18	between the endorsement process and anything that
19	goes on in the development world.
20	On the other hand, we have learned
21	that it can be very helpful for us to give
22	upstream advice to measure developers about what

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works and what doesn't work and our experience, 1 2 and we will continue to do that. So, this is taking that next step in 3 4 being kind of a matchmaker to bring together the 5 people with the idea, the technical expertise, the resources, both financial and human, and 6 7 probably most important of all, the datasets for That's the thing that very often 8 testing. 9 bedevils this whole process. 10 So, living in the world of big data as 11 we do, we've developed agreements with a number 12 of big data sources. The first one that Carol is 13 familiar with is Optum Labs in Cambridge, 14 Massachusetts. A spinoff of Optum. 15 They have not only a huge database of 16 claims data, but also because of other 17 relationships, millions of clinical data sources 18 as well. 19 And they have data partners that 20 include Mayo Clinic, Johns Hopkins, Yale and AARP 21 and AMGA and a number of other people. So, 22 there's lots of richness of data there. And so,

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we're working with them on a proof of concept about could this relationship be used to develop measures.

AARP, thank you, Carol, has been very supportive of this effort and we are working on ideas about measures for dementia and Alzheimer's disease. We're actually bringing in the international registry consortium, ICHOM, involved in that. So, lots of interesting exploratory work there.

We also, as you know, patient-reported outcomes are kind of the really bright star that we all keep looking at, and yet getting that data is often thought to be so expensive.

15 So, we just got a grant from Robert 16 Wood Johnson Foundation to work with Patients 17 Like Me, the cloud-based crowdsourcing 18 organization that brings patients with specific 19 conditions together and to see if that kind of 20 approach could get more quickly to patient-21 reported outcomes, at least for those kinds of 22 conditions that Patients Like Me represents, and

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maybe present a model for other things. 1 2 We're also in discussions with PCORnet, with a number of large delivery systems 3 who could also be clinical test beds as well. 4 5 So, if you're interested more about that information, just let me know. 6 7 And there's also a letter that I sent out to our members this month that sort of 8 9 describes the incubator and we'll be happy to 10 make --- and if any of you are members, just go 11 on the member website and you'll find it there. 12 So, I will --- Carol and Deb, I'll 13 stop there, but I'm happy to take questions, if 14 people have any questions. 15 CO-CHAIR RAPHAEL: Are there any 16 questions from any workgroup members? Okay. 17 Gerri. 18 MEMBER LAMB: Good morning. Gerri 19 I co-chair the Standing Committee on Care Lamb. 20 Coordination, and it's relevant to this group as 21 well just to comment that I am absolutely 22 delighted to hear that, because that has been a

real issue in the area of care coordination, and 1 2 I'm the sitting expert in this committee on that, is that we have not gotten new measures. 3 So, 4 that's very, very promising and it's something 5 that our committee has really talked to Helen a lot. 6 DR. CASSEL: Well, you'll probably be 7 hearing more from Helen about this. And any 8 9 ideas you have about ways that we could bring the 10 right people together to get this done would be 11 great. 12 CO-CHAIR RAPHAEL: Any other 13 questions? Bruce, did you have a question? 14 MEMBER LEFF: No, not a question, but 15 just a comment to pile on what Chris said about 16 the Optum Lab/NQF partnership. We were at one of 17 those meetings. They got interested in our work. 18 They've been tremendous partners. 19 So, I would encourage people to try 20 and push that forward. It's just been great. 21 CO-CHAIR RAPHAEL: Thank you so much. 22 All right. So, after that update, we're going to

go to some of our administrative work and I'm 1 2 going to introduce Ann Hammersmith who is the NQF general counsel, so that we can review our 3 disclosure of interests. 4 Ann. 5 And can I just ask everyone who's sitting around the table to turn your name plates 6 Thanks a 7 so that we can be sure to see them? Okay. Ann, take it away. 8 lot. 9 MS. HAMMERSMITH: Thank you, Carol. 10 Many of you are veterans of the Committee and of 11 NOF committees. So, you're familiar with this 12 process. 13 We do this every year. If you recall, 14 you received disclosure of interest forms from 15 And what we do is at the meeting, the first us. 16 meeting of the group for the year, we have you 17 disclose anything that you think is relevant, 18 that you do that's relevant to the Committee's 19 work. 20 If you recall, MAP committees are 21 different from standing committees in terms of 22 the disclosures. MAP committees have subject

matter experts, we have organizational 1 2 representatives, and then they have federal representatives who are nonvoting. 3 The disclosures are different for the 4 5 organizational representatives and the subject matter representatives. This group is mostly 6 7 organizational representatives. So, that disclosure is easiest. So, we'll do that first. 8 9 If you are an organizational 10 representative, you've got a very simple form 11 from us where the only thing that you were asked 12 to disclose is if you have an interest of \$10,000 13 or more that is relevant to the Committee's work. 14 The reason that we ask you for such a 15 brief disclosure is because you are 16 organizational representatives. You do represent 17 a particular group. We expect you to come to the 18 table with that viewpoint. So, we only ask you a 19 very limited disclosure of interest question. 20 So, let's start with the 21 organizational representatives. As a reminder, I 22 will read the subject matter experts' names.

It's your chairs, Carol Raphael, Debra Saliba, 1 2 Kim Elliott, Gerri Lamb, Paul Mulhausen, Eugene Nuccio and Thomas von Sternberg. 3 4 If I called your name, please do not 5 disclose in this round. We'll get to you in a So, if I could start with Dr. Agostini? 6 moment. 7 MEMBER AGOSTINI: Hi. Joe Agostini, National Medical Director at Medicare and full-8 9 time Aetna employee. 10 MS. HAMMERSMITH: Do you have anything 11 to disclose? 12 MEMBER AGOSTINI: No further 13 disclosures. 14 MS. HAMMERSMITH: Thank you. 15 MEMBER GRANT: Okay. Robyn Grant, 16 Director of Public Policy and Advocacy, National 17 Consumer Voice for Quality Long-Term Care and 18 nothing to disclose. 19 MEMBER STONE: Art Stone. National 20 Pressure Ulcer Advisory Panel, Advisory Board 21 Member. Nothing to disclose. 22 MEMBER GREENBERG: Liza Greenberg,

Interim Vice President of Quality and Performance 1 2 Improvement with Visiting Nurse Associations of American, and I have nothing to disclose. 3 4 MEMBER LEVITT: Alan Levitt, Medical 5 Officer for the Division of Chronic and Post-Acute Care at CMS. Nothing to disclose. 6 7 DR. MCMULLEN: Tara McMullen, Measure and Analytic Lead for the Division of Chronic and 8 9 Post-Acute Care. I have nothing to disclose. 10 I'm with the Centers for Medicare and Medicaid 11 Services. 12 MEMBER LETT: Jim Lett representing 13 the National Transitions of Care Coalition. 14 Nothing to disclose. 15 MEMBER LEFF: Bruce Leff, Johns 16 Hopkins University. I'm on an advisory board to 17 a company called Landmark Health, which deals in 18 home-based primary care. 19 MEMBER KAUSERUD: Suzanne Kauserud, 20 representative of the American Medical 21 Rehabilitation Providers Association. I have an 22 agreement. It's new work for me to be an advisor

to RAND on some of the IMPACT Act measure work. 1 2 MEMBER PALENA HALL: Hi. I'm Liz 3 I'm a long-term post-acute care Palena Hall. coordinator within HHS, the Office of the 4 5 National Coordinator for Health IT. And I have nothing to disclose. 6 7 MEMBER THOMAS: I'm Jennifer Thomas. I'm a member of the American Society of 8 9 Consultant Pharmacists. I have nothing to 10 disclose. 11 MEMBER LEVY: Cari Levy representing 12 AMDA, the Society for Post-Acute and Long-Term 13 Care Medicine, and I have nothing to disclose. 14 Roger Herr, American MEMBER HERR: 15 Physical Therapy Association. Nothing to 16 disclose. 17 MEMBER ROBERTS: Pam Roberts 18 representing American Occupational Therapy 19 Association. Nothing to disclose. 20 MEMBER ELLIOTT: Kim Elliott, the 21 Medicaid program in Arizona. I have nothing to 22 disclose.

MEMBER WINSTEL: Lisa Winstel, 1 2 Caregiver Action Network. Nothing to disclose. 3 MS. HAMMERSMITH: Okay. Thank you. 4 Is Carol Spence on the phone? 5 MEMBER SPENCE: Yes, I am. This is I am representing the National 6 Carol Spence. 7 Hospice and Palliative Care Organization, and I have nothing to disclose. 8 9 MS. HAMMERSMITH: Thank you. Are 10 there any other organizational members on the 11 Organizational members only. phone? 12 (No response.) 13 MS. HAMMERSMITH: Okay. We'll move to 14 the subject matter experts. Subject matter 15 experts sit as individuals. They are on the 16 Committee because they are experts. They do not 17 represent the views of their employer, any 18 organization with which they're associated, or 19 anyone who may have nominated them to sit on this 20 committee. 21 Because the subject matter experts sit 22 as individuals, they got the long form. And the

long form asks a great deal of information about 1 2 professional activities. We don't expect you in this disclosure 3 4 to review your CV, but only to disclose things 5 that you believe are relevant to this committee's work. 6 7 We're especially interested in consulting, grants, research, speaking 8 engagements, but only if it's relevant to the 9 10 work before the Committee. So, I will start with 11 your chairs. 12 CO-CHAIR RAPHAEL: Okay. So, I'll 13 disclose that I'm a Senior Advisor at Manatt Health Solutions. I'm the Chair of the Board of 14 15 the Long-Term Quality Alliance. 16 I have been the Chair of the Board and 17 still sit on the Board of the New York eHealth 18 Collaborative, which does a lot of work with ONC. 19 And I am the Chair of the Board of AARP. 20 CO-CHAIR SALIBA: I'm Deb Saliba, and 21 I'm Secretary of the Board of Directors for the 22 American Geriatric Society. As a researcher, I

have funding from several different 1 2 organizations, including the Centers for Medicare 3 and Medicaid Services, AHRQ, NIH, and the State of California, which I have disclosed on my form. 4 5 I also am on the Board of Directors for the California Association of Long-Term Care 6 7 and Medicine. MEMBER MULHAUSEN: Paul Mulhausen. 8 Ι 9 am a Committee Chair at the American Geriatric 10 I am employed by an organization called Society. 11 Telligen, which is a federal contractor with the 12 Centers for Medicare and Medicaid Services, 13 including operational support for the IMPACT Act. 14 I'm a consultant for RAND Corporation. 15 I think that came out since my initial 16 disclosure. So, that would be the only addition. 17 MS. HAMMERSMITH: Okay. I think 18 Eugene Nuccio is the next SME. 19 MEMBER NUCCIO: Yes. Eugene Nuccio 20 from the University of Colorado. We have funding 21 from CMS on --- to develop many of the home 22 health measures, some of which you'll be seeing

today, and also with the IMPACT Act with the home
 health area.

3	MEMBER LAMB: Gerri Lamb, Arizona
4	State University. I am on the advisory groups
5	for measure development for AHRQ and NCQA. I do
6	a lot of public presentations for professional
7	organizations across multiple disciplines on care
8	coordination. And I'm the editor of a book on
9	care coordination.
10	MS. HAMMERSMITH: Kim Elliott, would
11	you like to disclose?
12	MEMBER ELLIOTT: Kim Elliott, the
13	Medicaid program in Arizona. I have nothing to
14	disclose.
15	MS. HAMMERSMITH: Thank you. Is
16	Thomas von Sternberg on the phone?
17	(No response.)
18	MS. HAMMERSMITH: Thomas von Sternberg
19	on the phone?
20	(No response.)
21	MS. HAMMERSMITH: Okay. Thank you for
22	those disclosures. Based on what was disclosed,

1	do you have any questions of each other or of me?
2	Anything you would like to discuss?
3	(No response.)
4	MS. HAMMERSMITH: Okay. Before I
5	leave you today, I just want to remind you that
6	we rely on all of you to make the conflict of
7	interest process really work. So, if you're in
8	the meeting and you think that you have a
9	conflict, or you think someone else has a
10	conflict, please do speak up.
11	We don't want you to sit there and
12	feel uncomfortable and kind of wonder, and then
13	tell us a few months later that you had a
14	conflict or you think somebody else did.
15	So, if you do believe that there is a
16	conflict or someone is behaving in a very biased
17	manner, you're always welcome to bring that up
18	openly in a meeting. If you prefer not to do
19	that, you can go to your chairs, who will go to
20	NQF staff, or you can go directly to NQF staff.
21	Thank you.
22	CO-CHAIR RAPHAEL: Thank you, Ann.

1 (Pause.) 2 CO-CHAIR SALIBA: Thank you, Ann. So, we're going to move on to the next agenda item, 3 which is introducing Alan Levitt and Tara 4 5 McMullen to talk with us about the post-acute 6 care quality reporting programs and statutory 7 quidelines. Okay. Well, thank 8 MEMBER LEVITT: 9 This is Alan Levitt. I first wanted to you. 10 thank you for allowing me to lead off the meeting 11 here. And from myself, from Doc McMullen, from 12 all my colleagues in the Division of Chronic and 13 Post-Acute Care at CMS, both here and in 14 Baltimore, our contractors who are both here and 15 on the phone, I wanted to thank the workgroup for 16 your continued collaboration and support of our 17 programs. 18 This is my third year here. And one 19 of the more consistent requests or themes that 20 I've heard here is kind of to understand more 21 when measures may be statutory. And if those

measures are statutory, what the timelines are

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for those measures.

2 And so, I thought I'd quickly review 3 the guidelines on those and hopefully bring us back a little bit more towards the schedule that 4 5 we're supposed to be on. So, if we go to the next slide, this 6 7 is kind of the history of our program from earliest to the newest. The Home Health Quality 8 9 Reporting Program, as my wife who's a 10 pediatrician would say, it's in the middle 11 childhood, and the skilled nursing facility at 12 the other end is in the infancy. It just 13 finalized its first rule. And so, we'll be going 14 from beginning to end. 15 If you go to the next slide, the Home 16 Health Quality Reporting Program was established

17 in the Deficit Reduction Act of 2005. And this 18 will be a consistent theme that you will see 19 here.

20 And for any home health agency that 21 was not submitting data, they would be subject to 22 a two percentage point decrease in their market

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basket increase.

2 And for this year now, there's going to be a 70 percent threshold in the submission of 3 4 quality assessment. And it will be 80 percent 5 next year, 90 percent the following year. CAHPS surveys have been added to the 6 7 Quality Reporting Program in 2012. This is our most mature quality reporting program. It has a 8 9 well-established, publicly-reported website. 10 We've added star ratings in the past year. 11 We have a lot of measures. Probably 12 too many, as Peg would say. And we're looking at 13 always what we should be doing in terms of 14 retiring those measures, adding new measures. 15 It is a quality reporting program. 16 There is also, as you know, there is a value-17 based purchasing program at CMS that was 18 finalized in this past year's rule. And that's a 19 demonstration, it's a model that's being done 20 through the Innovation Center in nine states. 21 It's using some of our measures, but as of now 22 this is a quality reporting program.

Going to the next slide, the Patient 1 2 Protection of the Affordable Care Act was a game changer, not just from a financial standpoint in 3 4 terms of marketplace, but also from a quality 5 standpoint. It's probably the reason why we're 6 7 here, it's certainly the reason why I'm here today, as it expanded the responsibilities of the 8 9 National Quality Forum. 10 It also established these three 11 quality reporting programs for long-term care hospitals, inpatient rehabilitation 12 13 hospitals/facilities, and hospice program. 14 And once again these programs needed 15 to submit data. And if they did not submit data, 16 they would be subject to the two percentage point 17 decrease in their market basket. 18 Public reporting was also part of the 19 Affordable Care Act. And in this past year's 20 rule, we've finalized that in the fall of 2016 21 for the long-term care hospitals, the inpatient 22 rehab facilities, we will be public reporting

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those programs. Hospice we'll be announcing in
 future rules.

Let's go to the next slide. Now, measures come in different shapes and sizes. This is just to show you where measures may show up for us statutorily. This was on Page 40 of the 40-page Bipartisan Budget Act.

8 There was a small, little section 9 added that we needed to establish a functional 10 status quality measure in long-term care 11 hospitals for patients on ventilator support.

12 This was a measure that came up here 13 a couple years ago, as the older committee 14 members may remember. And so, again, Congress 15 told us we need to establish this measure by this 16 certain time.

Next slide. PAMA, or the Protecting
Access to Medicare Act, in 2014 again had a
section that established the skilled nursing
facility value-based purchasing program. And
within that section there were two measures that
needed to be specified.

1 Both measures were to be publicly 2 reported. And one, then the other, would then be used in the value-based purchasing program and 3 4 again the program had an established date as 5 well. Let's go to the next slide. 6 The 7 IMPACT Act, which probably is now mentioned, I guess, probably the sixth or seventh time today, 8 9 we can count how many times it will be mentioned 10 today, once again is a game-changer. 11 It's requiring post-acute care 12 providers to report on standardized patient 13 assessment data, to use post-acute care 14 assessment instruments, to report on data and 15 quality measures and measures in those five 16 domains that I have listed on the slide. And 17 then also to report data on resource use and 18 other measures. And those three measures we are 19 going to be discussing later this morning. 20 Let's go to the next slide. We've 21 known that we need standardized patient 22 assessment data in post-acute care for a long,
1	long time. For the sake of today, I'll start
2	with MEDPAC's recommendation that they've
3	recommended that we have a core set of assessment
4	information back in 1999. They have repeated
5	that in their updates up until the present.
6	Congress in 2000, through BIPA,
7	required that CMS report on developing
8	standardized assessment instruments. In 2005, in
9	the Deficient Reduction Act, an impatient
10	Congress once again told now CMS to test a
11	concept of a common standardized assessment tool
12	and that was in the form of the PAC-PRD. CMS
13	developed, as part of that PAC-PRD, the
14	continuity assessment record and evaluation or
15	care item set.
16	In 2011 CMS came back to Congress,
17	reported on the PAC-PRD. They reported on the
18	successful, consensus-based development of this
19	item set, the successful reliability testing of
20	the item set, positive feedback that they got,
21	and also the idea that patient information could
22	actually be used to look at the differences in

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resource use in post-acute care.

2 In 2013, Congress held a hearing on post-acute care reform. 3 Some of you were there 4 for that hearing. They also sent out a letter to 5 stakeholders requesting feedback on how to best do post-acute care reform. 6 7 And as I have written on the slide here, this is a direct quote from Congress, the 8 9 resounding theme across more than the 70 letters 10 was the need for standardized post-acute care 11 assessment data across Medicare post-acute care 12 provider settings. 13 So, we go to the next slide and so came the IMPACT Act of 2014 and standardized 14 15 patient assessment data by these dates. And it's 16 within these six different categories which I 17 have listed here. 18 And I'm proud to say that it's really 19 been my division which has done a lot of work in 20 this, particularly Dr. McMullen next door and 21 Stella or Stacy Mandl back there. They've done

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an incredible amount of work bringing Congress'

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1 vision to reality. So, we should definitely 2 thank them. 3 As a former post-acute care provider, 4 this is something that really is essential and 5 really is game-changing. So, thank you. We're here today for the next slide, 6 which is actually the measures that are 7 associated with that standardized, interoperable 8 9 assessment data. These measures are within five 10 domains. 11 Last year we discussed functional 12 status, skin integrity and incidence of major 13 This year we'll be talking about falls. medication reconciliation domain. And those are 14 15 the application dates. Application date, 16 earliest one would be January 1st of 2017 for 17 that domain. 18 Let's go to the next slide. There 19 were also specified application dates for the 20 resource use measures. And that the post-acute 21 care settings need to report data on these three 22 measures starting in the three facility settings

by October 1st of next year, and home health by 1 2 January 1st of 2017. And we'll be discussing those three measures later today. 3 4 Go to the next slide. Finally, the 5 IMPACT Act also established the skilled nursing facility Quality Reporting Program. 6 Again, this 7 is a quality reporting program, not a value-based purchasing program like previous slides I 8 9 mentioned in PAMA. 10 And so, once again, by fiscal year 11 2018, skilled nursing facilities need to submit 12 data, or be subject once again to the two 13 percentage point decrease. 14 Next slide, I guess questions or 15 questions throughout the day we can go to, but 16 thank you. Thank you for the time. 17 CO-CHAIR SALIBA: Thank you, Alan. 18 Did anyone have any questions for Alan? That was 19 a very nice overview. Thank you. 20 (No response.) 21 CO-CHAIR RAPHAEL: Before we turn it 22 over to Erin, I was just thinking, Alan, as you

were talking, I guess, from my MEDPAC experience
 that it's important to keep in mind that post acute care expenditures continue to rise faster
 than other sectors of healthcare.

5 I think given the demographics, the 6 changing nature of illness with more chronic 7 illness, I think we can expect that there will be 8 continued increase in need for post-acute care 9 services and pressure on payers, primarily in the 10 public sector.

And the other thing that always struck me at MEDPAC, and I don't know, Alan and Tara, if this has changed, but I don't think it has from the latest data that I looked at, there is tremendous variation in the post-acute care sector, in terms of utilization and the little that we know about outcomes at this juncture.

So, any other comments that anyone wants to make before we end our little context setting and turn it over to you, Erin, to go through the process with us?

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(No response.)

1 MS. O'ROURKE: Thanks, Carol. So, 2 we're excited to let you know about some updates that we've made to the pre-rulemaking process 3 this year. We're always working to improve our 4 5 processes and we've made these changes based on what we've heard from you, the MAP members, as 6 well as members of the public. 7 So, we've reviewed the majority of 8 9 this during our all-MAP web meeting, but I did 10 want to give you a brief refresher before we get 11 into the nuts and bolts of making our 12 recommendations. 13 First, we use a three-step process for 14 the analysis and selection of measures. We first 15 develop a framework to organize the measures that 16 are currently in the program measure set. 17 This is an attempt to help you see 18 what is currently addressed by those measures, 19 and we include information about what PAC/LTC 20 core concept the measure might address, what 21 IMPACT Act domain might address, as well as what 22 National Quality Strategy priority it relates to.

Next, we review each measure under 1 2 consideration to see what that might add to the program measure set. And finally, we identify 3 and prioritize the gaps for each program and 4 5 setting. So, a change for this year is that we 6 7 are asking the workgroups to reach a decision about every measure under consideration and to 8 9 not leave any, quote/unquote, split decisions. 10 The decisions are standardized for 11 consistency. I'll review those with you in the 12 next few slides. We also developed rationale for 13 each decision that helps explain how that 14 decision was reached and allows us to capture the 15 workgroup's deliberations. So, just to let you 16 know it is not just the decision that goes on to 17 CMS. It is also the workgroup's rationale. 18 So, we have two pathways this year 19 that we're using to review measures under 20 consideration. For a fully developed measure, 21 MAP can make a recommendation to support, 22 conditionally support, or not support the

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1	measure. And on this side, you'll also see a few
2	examples of a rationale that we might use to
3	explain why the workgroup made that decision.
4	The next slide shows the pathway for
5	measures that are still under development. As
6	you know, we've been reviewing measures that are
7	earlier in development, increasingly, over the
8	past few years.
9	For these measures, you can make a
10	recommendation to encourage continued
11	development, not encourage further consideration,
12	or that there is insufficient information for the
13	group to come to a decision.
14	And this last category would be
15	discouraged, but we do want to recognize that the
16	group may feel there is not enough information,
17	but again this is something we would try to push
18	you to come to a full recommendation.
19	So, the MAP measure selection criteria
20	were developed to help review the characteristics
21	of a program measure set and help the workgroup
22	to think about what might be an ideal set of

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measures for a program.

2 They're intended to assist MAP with 3 identifying characteristics that are associated 4 with ideal measure sets used for public reporting 5 and payment programs.

6 They're not absolute rules. Rather, 7 they are meant to give general guidance on 8 measure selection decisions and to complement 9 program-specific statutory and regulatory 10 requirements such as the ones that Alan just 11 reviewed.

12 The central focus should be on the 13 selection of high-quality measures that optimally 14 address the National Quality Strategy's three 15 aims, fill critical measurement gaps and increase 16 alignment across the programs and settings.

17 Although competing priorities are 18 often weighed against one another, the measure 19 selection criteria can be used as a reference 20 when you're evaluating the relative strengths and 21 weaknesses of a program measure set and how the 22 addition of an individual measure might

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contribute to that set.

2 Measure selection criteria are 3 constantly evolving and they have changed to 4 reflect the input of a wide variety of 5 stakeholders since we implemented these back in 6 the first year of MAP.

And to determine whether a measure 7 should be considered for a specified program, the 8 9 MAP evaluates the measures under consideration 10 against these measure selection criteria. And we'd ask you to take a few minutes and 11 12 familiarize yourselves with the criteria and to 13 use these to support your decisions when you're 14 reviewing the measures under consideration.

15 A change that we made to the process 16 last year and that we've refined for this year is 17 the addition of a preliminary analysis of each 18 measure under consideration.

The preliminary analysis is really
staff's attempt to operationalize the measure
selection criteria. We answer a series of
questions about each measure under consideration

to give the workgroup a summary of that measure.
 And from staff's perspective, what it might add
 to the program measure set.

We ask if the measure addresses the program goals and objectives, if it addresses an important quality issue for that setting, if it fills a gap in the program measure set and if it's tested for the setting and level of analysis of the program.

We also pull in any information we can find about how that measure is currently being used and if we can find any results from the field on that measure. We ask if the measure promotes alignment.

For the PAC/LTC group, you'll see information if it addresses one of your core concepts or if it addresses a high-priority issue for dual-eligible beneficiaries. And finally, if the measure has been reviewed for NQF endorsement, you'll know we pull in a summary of the results of that review.

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So, I think I can pause and take any

process questions. If not, we can jump into the
 voting instructions.

CO-CHAIR RAPHAEL: Okay. 3 Are there 4 any questions for Erin? Erin, I was just going 5 to ask you if you could talk a little bit more about for the measures under development you can 6 support continued development, you cannot support 7 continued development, and the third was 8 9 insufficient information. 10 Would you talk a little bit more about the third? 11 12 MS. O'ROURKE: Of course. So, the 13 third is really a category we are trying to 14 sunset. So ---15 CO-CHAIR RAPHAEL: That's why you gave 16 a short ---17 MS. O'ROURKE: That's why it was 18 glossed over. And this is something we've been 19 working with our colleagues at CMS so that they 20 provide as much information as they can about the 21 measures under consideration. And definitely 22 kudos to them because it's changed quite a bit

form the early years of MAP, where all we might 1 2 have received is a title of a measure, and the 3 groups felt they really could not make a good 4 decision, when all that they had to go on was a 5 title. So, now you'll notice there are at 6 7 least preliminary specifications about each So, we do ask that if you can avoid 8 measure. 9 that insufficient information decision, to do so. 10 But when you really do not feel like you have the 11 right information to make a solid recommendation, 12 that is why that is there. 13 CO-CHAIR RAPHAEL: Thank you. Any 14 other questions for Erin? 15 (No response.) CO-CHAIR RAPHAEL: All right. 16 So, why 17 don't we go on to voting instructions. 18 MS. O'ROURKE: Okay. So, before we 19 get started on the instructions, does everyone 20 who is a voting member of the workgroup have a little blue clicker? 21 22 If you're a federal liaison or the

liaison from the dual eligible groups, you are 1 2 not a voting member. Sean, you need a clicker? So, whoever doesn't 3 MS. IBRAGIMOVA: 4 have a clicker, can you just put up your tent so 5 I'll walk around and assign you one? MS. O'ROURKE: And while Laura is 6 taking care of that, Sean, if you wouldn't mind 7 introducing yourself and reviewing any 8 9 disclosures that you have? 10 MEMBER MULDOON: My name is Sean 11 I'm with Kindred Healthcare and I, by Muldoon. 12 disclosure, is that I'm a full-time employee of a 13 provider of post-acute care services. 14 MS. O'ROURKE: Thank you. Was there 15 anyone else who joined us after introductions and 16 needs to introduce themselves? 17 (No response.) 18 MS. O'ROURKE: Okay. So, moving on to 19 some key principles about voting, every measure 20 under consideration is subject to a vote. We'll 21 either vote on that individually, or as part of a 22 consent calendar.

mentioned, the workgroups will 1 As I 2 be expected to reach a decision about every measure under consideration this year. This is a 3 4 request from the Coordinating Committee that we 5 no longer pass things up to them as a split decision. 6 7 They stress that it's difficult for them to make a solid recommendation when they 8 9 don't have the benefit of at least a preliminary 10 recommendation on that measure from the experts 11 in post-acute long-term care that are around this 12 table. 13 There's a more diverse group of 14 expertise at the Coordinating Committee. So, 15 they greatly value what the preliminary 16 recommendations from the workgroups are. 17 That being said, the workgroup 18 recommendations are still subject to continued 19 discussion at the Coordinating Committee level, 20 particularly if it addresses an important program 21 policy issue or strategy in the context of a 22 measure for the program.

1 So, after introductory presentations 2 from the staff and the Chair, to give you a little bit of context about the program, we'll 3 start the discussion and voting using the 4 5 electronic discussion guide. So, I would ask if you have a 6 7 computer, to please pull up the discussion guide that we sent around. This will be the main 8 9 document that we'll be going through. 10 We've also assigned a lead discussant 11 to each group of measures. They'll be people 12 that our co-chairs will be turning to when we 13 start conversation about an individual measure. 14 If you have remarks, Carol and Deb will be 15 looking to you to make them to help kick off the 16 workgroup's conversation. 17 You'll notice on the discussion guide 18 the content is organized as follows. The measures 19 under consideration are divided into a series of 20 related groups for the purposes of discussion and 21 voting. Each measure under consideration has 22

a preliminary staff analysis that I just 1 2 described, and this discussion guide notes the results of that preliminary analysis. For 3 4 example, if staff would recommend support, do not 5 support or conditional support based on the results of the analysis. And it provides 6 rationale for how that conclusion was reached. 7 So, how we will actually go about this 8 9 So, the step one is we'll review the voting. 10 preliminary analysis consent calendar. So, we'll 11 present each group of measures as a consent 12 calendar that reflect the results of the 13 preliminary analysis that we came to using the 14 selection criteria and the objectives of the 15 program. 16 For the next step, the co-chairs will 17 ask the workgroup to identify any measures under 18 consideration that you'd like to discuss 19 individually, and not have them be voted on as 20 part of a consent calendar. 21 Any workgroup member can ask for one

or more MUCs to be removed from the consent

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calendar and turned into an individual agenda item.

Once we have gone through that and all 3 of the items that you'd like to discuss have been 4 5 identified, the co-chairs will ask if there's any objections to accepting the preliminary analysis 6 7 and recommendation for the measures under consideration that remain on the consent 8 9 calendar. 10 And if no objections are made, what's 11 left on the consent calendar will pass. There 12 will not be a formal vote on accepting the 13 consent calendar. This is something we heard 14 from last year that voting on what you've already 15 agreed to was getting a little bit redundant. 16 So, we removed this vote to try to make it a 17 little smoother for you. 18 Once we're through with the consent 19 calendar, we'll move on to the individual 20 measures that you've pulled for discussion. The 21 person who identified that measure for discussion 22 is asked to be the first to go and to explain why

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you pulled the measure and what your concerns are
 with the preliminary analysis.

We will then turn to the lead 3 4 discussants to see if there's something they 5 would like to add to the conversation. They can state their own point of view, either whether 6 7 they agree with the person who pulled the measure, if they agree with the preliminary 8 9 analysis, or if they have a completely different 10 And then we'll open that measure up for opinion. 11 discussion by the workgroup.

12 And then once conversation is starting 13 to come to a conclusion, Carol and Deb will move 14 us for a vote. And here is another change that I 15 wanted to draw your attention to for this year. 16 We'll only be taking one vote per measure.

17 Last year, we took it through a series 18 of votes and we received some feedback that was 19 an awful lot of clicking. So, this time we'll 20 take one vote per measure.

21 We do need to get to a 60 percent 22 threshold for consensus. So, you'll be taking

one vote per measure. You'll notice you'll have 1 2 the choice of all three categories for --- if it's either a fully developed measure or a 3 measure under consideration. 4 5 A change we did want to draw your attention to is if we don't --- we can sum the 6 7 scores for support and conditional support to get to a recommendation of conditional support. 8 And 9 we'll be clarifying announcing the conditions at 10 the conclusion of the vote. So, basically for this year if 11 12 anything gets to a 60 percent threshold on its 13 first vote, that stands. So, no further actions 14 are needed. 15 16 If we don't get the 60 percent for any 17 one decision, we'll sum the votes for support and 18 conditional support to see if that gets the 60 19 percent. If that doesn't get the 60 percent 20 together, the recommendation is a do not support. 21 And then finally, abstentions are discouraged. 22 But if there are, they will not count in the

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denominator.

2	And this is also something we've
3	built a few more breaks into the agenda this
4	year. So, we'd ask that you if at all possible,
5	not step away from the voting until a formal
6	break.
7	Another change that we've made for
8	this year are some increased opportunities for
9	public comment. We'll be taking public comment
10	before each consent calendar.
11	We do ask that commenters limit their
12	comments to only the measures under consideration
13	for that consent calendar and that you limit the
14	comments to two minutes to allow everyone a
15	chance to speak.
16	We will have two global public comment
17	periods at the end of each day where commenters
18	can address any topic that the workgroup
19	discussed. We'll also have public comment on the
20	workgroup recommendations that will run from
21	December 23rd through January 12th.
22	This will be the formal written public

comment period on the draft recommendations. 1 And 2 those comments will be considered by the Coordinating Committee and submitted to CMS. 3 4 I also wanted to note if you're 5 looking at your Discussion Guide, you'll see the comments that were generated from the early 6 public comment period, we've been calling it. 7 This is the comment period on the 8 9 measures under consideration. So, we did want to 10 draw your attention to those comments and to 11 please consider them in your deliberations. 12 So, I think with that we can do a 13 quick -- first I'll take questions, and then 14 we'll do a quick test run of the voting. 15 CO-CHAIR RAPHAEL: Okay. Are there 16 any questions? I think we're going to have to go 17 through this and then we'll see if we really 18 understand what you have shared with us, Erin. Okay. Any preliminary questions? 19 Ι 20 would say that one of the things that I think is 21 a real improvement is getting public comments 22 before we do our deliberation.

We used to do our deliberations and 1 2 then turn for the public comment. And, you know, I spent a good deal of time yesterday reading the 3 4 public comments that have come in, as I'm sure 5 many of you did, from many organizations. And they were very thorough and very thoughtful. 6 And 7 there were certain themes that kind of came through to me and we probably will hear them 8 9 again. 10 One is the compressed time frame that 11 people experienced and wished they had had more 12 time, but I think we all, including the NQF 13 staff, have dealt with that. 14 I think the second question was the 15 degree to which these measures are well 16 correlated with outcomes was raised several 17 times. 18 A third, and this to me is reflective 19 of the fact that, as you said, this is early 20 stage when people asked a lot about testing and 21 validity and reliability. 22 A fourth, and this is a perennial

1	theme that we have heard, and I think it's going
2	to be raised again, and it's an important area
3	for us to think about, which is how do you deal
4	with the areas that are beyond your control.
5	And, you know, we've heard that before
6	and I read that in the home healthcare comments,
7	as well as in some of the nursing home comments
8	where you cannot necessarily control all the
9	variables, nor can you control the behavior of
10	the patient.
11	You make a recommendation, but they
12	may not comply with the recommendation. So, that
13	was another, you know, recurring theme that I
14	heard.
15	Another one which we are grappling
16	with at NQF has to do with risk adjustment and
17	socioeconomic status. That's an important area
18	that a lot of attention is being given to at NQF.
19	And the last one had to do with this
20	whole issue about improvement versus
21	stabilization, because there are some patients
22	where you cannot achieve improvement, where the

best that you can get is stabilization and how we 1 2 are mindful of that as we really deliberate and 3 move these measures along. 4 So, we may hear some of the same 5 things again and we may hear others, but I thought that was a very valuable change that we 6 7 have made to the process. 8 Okay. Any other comments or questions 9 before we launch here? 10 (No comments.) 11 CO-CHAIR RAPHAEL: Okay. So, we are 12 going to start with the first -- and please 13 interrupt Deb and me if we are not -- yes, go 14 ahead, Sarah. 15 MS. SAMPSEL: If we could do staff 16 introductions? 17 CO-CHAIR RAPHAEL: Oh, thank you. 18 That is really important. So, let us do staff 19 introductions. Thank you, Sarah. 20 MS. IBRAGIMOVA: I'll start. My name 21 is Laura Ibragimova. I'm a project analyst here 22 at NQF. I've been here for about two years and

this is the second time I am supporting the MAP
 PAC/LTC Workgroup.

My name is Peq Terry 3 DR. TERRY: Hi. 4 and I know many people here, because I was on 5 this workgroup for many years. And I'm from the Visiting Nurse Association of America. And I'm 6 7 really delighted to be here. I've been here about five months at 8 9 NQF and I look forward to this meeting. 10 Hi. MS. STREETER: Good morning. I'm 11 Katie Streeter, Senior Project Manager. I have 12 been with NQF for about five years and this is 13 the first time I'm working with the PAC/LTC 14 workgroup. 15 I've supported MAP in the past, but 16 this is my first time with PAC/LTC. 17 CO-CHAIR RAPHAEL: You'll tell us 18 later how we stack up compared --19 MS. STREETER: Of course. 20 CO-CHAIR RAPHAEL: -- to the other 21 workgroups. Okay. 22 Hello. MS. O'ROURKE: I'm Erin

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I'm also a Senior Project Manager here 1 O'Rourke. 2 at NQF. And I've actually been supporting the PAC/LTC Workgroup since the beginning. 3 So, this is my fifth year with you 4 5 So, thank you again for all of your hard all. work and looking forward to another exciting pre-6 7 rulemaking. MS. SAMPSEL: Well, good morning. 8 And 9 I'll introduce myself before I get started with 10 the next -- for the first consent agenda, but I'm 11 Sarah Sampsel. I'm a consultant to NQF. Have 12 been working with NQF actually for a long time 13 since I am a former measure developer from NCQA 14 and also out of the health plan world. 15 And more recently have been working 16 more on endorsement projects, including person 17 and family-centered care, many of those measures 18 we'll be discussing over the next couple of days, 19 or a similar adaptation of some of those 20 And I also work in renal, behavior measures. 21 health and do some musculoskeletal work. 22 But with that, and, again, I do want

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to recognize all the work that staff do to
 prepare for this meeting and make sure that if
 any of you have any logistics questions, that you
 let us know or if you have any concerns or
 issues.

6 We do know there was at least one 7 problem with the hotel. So, if you do have 8 issues with the hotel, if you could let one of us 9 know so we could get that solved for you during 10 the day before you go back.

But with that, our first -- and,
actually, I'm going to turn it back to Carol
first to do the public comment.

14 CO-CHAIR RAPHAEL: Okay. All right. 15 So, the first thing, we are going to ask the 16 operator to actually open the lines for public 17 comment. And these are for the group of measures 18 having to do with the IMPACT Act and medication 19 reconciliation.

20 So, let me ask the operator to open 21 the lines for public comment.

THE OPERATOR: Okay. If you would

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like to make a comment, please press * and the 1 2 number one. 3 CO-CHAIR RAPHAEL: Is there anyone on 4 line? 5 THE OPERATOR: There are no public comments at this time. 6 7 CO-CHAIR RAPHAEL: Okay. Then I'm going to turn to anyone -- part of the audience 8 9 in the room who wishes to make public comments. 10 Good morning. MS. HARMON: I'm Holly 11 I serve as the Senior Director of Harmon. 12 Clinical Services at the American Healthcare 13 Association. We do represent 10,000 nursing 14 homes across the country and have been a strong 15 supporter of the IMPACT Act. 16 We also recognize the importance of 17 medication reconciliation upon reducing 18 rehospitalizations and reducing unintended 19 healthcare outcomes, which is a very important 20 part of our National Quality Initiative. 21 For those reasons, it's very important 22 to us that the drug regimen review and/or

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medication reconciliation measure is an effective
 and appropriate measure.

We do have concerns for this measure 3 4 which I will briefly outline, and our 5 recommendation is that this measure is not ready for rulemaking. And we recommend encourage 6 continued development for these five reasons: 7 There is no NQF application or 8 9 endorsements or reliability and validity is 10 Second, the data elements for this unknown. 11 measure do not currently exist in all PAC 12 assessments. 13 Third, the definition of "drug regimen review" is not consistent with other PAC 14 15 settings. And, in particular, is inadequate in 16 capturing the scope of drug -- medication regimen 17 review and does not address the involvement of 18 interdisciplinary team members. 19 Third, the measure -- or fourth, the 20 measure description does not define what 21 constitutes a potentially significant medication 22 issue, which is a critical part of the measure.

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1	And fifth, the measure has not been
2	tested, nor has an examination of feasibility for
3	implementing this measure across PAC settings
4	been completed, nor a pilot has begun yet.
5	So, for all of these reasons, this
6	drug regimen review measure is not ready for
7	rulemaking and should receive a vote of encourage
8	continued development. Thank you for the
9	opportunity to comment.
10	CO-CHAIR RAPHAEL: Are there any other
11	comments from the audience?
12	(No comments.)
13	CO-CHAIR RAPHAEL: Okay. Laura, is
14	there anything that's come in on the chat box?
15	MS. IBRAGIMOVA: No, there are no
16	chats via chat box.
17	CO-CHAIR RAPHAEL: Okay. Thank you.
18	So, I'm going to turn it over to you, Sarah, to
19	provide a brief overview of the IMPACT/med
20	reconciliation measures and also share with us
21	the preliminary analysis from the staff.
22	MS. SAMPSEL: Sure. First, though,

Jim, did you have comments before we got started
 with that part?

3 MEMBER LETT: Just a procedural thing. 4 If those who make a public comment would tell us 5 which specific measure under consideration 6 they're addressing or whether it's for the whole 7 packet. Thanks.

8 MS. SAMPSEL: Okay. So, with that, 9 what we did, and you'll notice on the agenda for 10 the first part of this morning, as well as when 11 we start up tomorrow morning, is for any of those 12 measures that have been identified as IMPACT Act 13 measures and meeting those domains or being put forward as measures under consideration for the 14 15 IMPACT Act domains, we have pulled those onto 16 their own consent calendars.

We really felt that speaking about all of the similar concept measures at once would again help with the rest of the flow of the meeting. And so, we wouldn't have to repeat the conversations through each of the programs. We just pulled them all together.

1	So, the first set of such measures is
2	four measures, and it is they are the
3	medication reconciliation measures which are
4	looking for drug regimen review being conducted.
5	The timing of that review is dependent
6	on the setting. So, it could be upon admission,
7	it could be on resumption of care if it's home
8	health, but would be specific to each PAC
9	setting. And you'll find those in the details of
10	the measures that were provided to us.
11	And then the measures also looking for
12	follow-up with a physician on an ongoing basis
13	and any time a clinically important or clinically
14	significant medical issue is identified, these
15	measures are in early development, as reported to
16	us from CMS. So, all of the overall staff
17	recommendations were to encourage continued
18	development.
19	And the preliminary analysis, we felt,
20	supported that encourage continued development
21	due to the fact that these are patient safety
22	issues.

As we just heard from public comment, 1 2 this is an important issue. Falls under the National Quality Strategy not only for patient 3 4 safety, but also for preventing some downstream 5 events that could happen with improper or not performed medical reconciliation. 6 7 The other comments that we would make staff-wise is obviously this measure is -- these 8 9 MUCs, there are four of them, are being presented 10 to you for consideration, because they are 11 promoting that alignment across the program 12 settings, which is one of the goals of the IMPACT 13 And medication reconciliation is one of the Act. 14 IMPACT Act domains. 15 So, with that, I will go ahead and 16 turn it back over to Carol. 17 CO-CHAIR RAPHAEL: Thank you. So, now 18 let me ask Alan and Tara if you want to comment 19 on these. 20 MEMBER LEVITT: Okay. Well, first of 21 all, thank you. Thank you for going through the 22 measure. And also thank you for the public

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comment as well.

2	The concerns just in terms of public
3	comment are also things that we've really, you
4	know, thought about in the development of the
5	measure itself that these three items in the
6	measure are actually items that are part of the
7	OASIS and have been defined as such. And have
8	been given guidance as such in the home health
9	manual without being totally prescriptive in
10	terms of what it means.
11	Well, certainly after I'm done, I
12	guess, be interested in how the workgroup feels
13	about how prescriptive we really need to be in
14	defining what "clinically significant" means and
15	what "one day" means.
16	I mean, my hope was allowing the
17	settings to define it best for, you know, the way
18	that the settings saw it to be, but have the idea
19	that the drug regimen review is a very serious
20	act and needed to be done and needed to be done
21	well under review by each one of these post-acute
22	care settings, but we are interested in terms of

the feedback on that and certainly can further 1 2 discuss that without changing the specification to the measure itself, just in terms of the 3 4 guidance that would be given for that measure. 5 In terms of testing and feasibility of the measure, as I said, this is a measure that 6 7 the components of the measure have been used in the home health setting for several years now and 8 9 have been used successfully. 10 Testing has begun in the other 11 settings and already getting in terms of preliminarily that this is something that can be 12 13 done. 14 In those settings, I think if you look 15 at the items themselves and see whether or not 16 you think that they would be items that would be feasible to be done within your own setting, you 17 18 can make up your own mind as well. 19 I'm trying to think in terms of other 20 comments itself. Certainly validation will be 21 important. It's important in all of the measures 22 that we are presenting here today and are
measures in our program. When you're dealing 1 2 with anything that's particularly on an assessment instrument, validation is going to be 3 4 important. 5 And we will continue to work with the other components in CMS. And we will work 6 7 through our rulemaking in terms of trying to best ensure that we are getting the best information 8 9 that's possible on these measures. 10 As things come up in the workgroup, 11 Carol, if you wish, I can continue to come back 12 and comment on other items that are going on. 13 CO-CHAIR RAPHAEL: I just had one 14 question that came up in some of the comments I 15 Is there -- the difference between drug read. 16 regimen review and medication reconciliation. 17 MEMBER LEVITT: I consider drug 18 regimen review/medication reconciliation on 19 steroids that essentially medication 20 reconciliation is the process of identifying an accurate list of medications that an individual 21 22 is on.

Drug regimen review is more than that. It's really looking at the adverse effects, drug reactions that potentially are there. It's a review that's done initially when somebody is first admitted to your setting and continues, when appropriate, throughout the rest of the setting.

8 And when circumstances come up within 9 that review that's conducted, it's felt that 10 contact needs to be done with the prescriber of 11 interest that that get done in a timely fashion 12 that is appropriate for the patient that you're 13 taking care of.

14 CO-CHAIR RAPHAEL: Right. So, now let 15 me ask the workgroup if you would like to pull 16 any of these four measures from the consent 17 calendar that we're going to be reviewing and 18 discussing and propose a different disposition. 19 Jennifer.

20 MEMBER THOMAS: Can you clarify what 21 you mean by that by pulling that from the consent 22 calendars that you've -- expand on that, please.

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1 CO-CHAIR RAPHAEL: Okay. So, Erin, 2 why don't you --3 MS. O'ROURKE: Of course. So, the consent calendar is based on the result of the 4 5 staff preliminary analysis, which you can find in your discussion guide. I'm trying to pull that 6 7 up for these. 8 So, Sarah, correct me if I'm wrong, 9 but I believe all have a preliminary analysis 10 result of encourage continued development. So, 11 if you disagree with that result, please at this 12 time pull the measure for the whole workgroup to 13 discuss. 14 CO-CHAIR RAPHAEL: Okay. Robyn. 15 So, what if you have a MEMBER GRANT: 16 concern about an element within that measure, but 17 you don't disagree with the recommendation? 18 MS. O'ROURKE: You can still pull that 19 and we can have some conversation to work through 20 those concerns, or if there's something you'd 21 like to have captured in the report, that's 22 certainly on the table. We don't want to stop

any conversation about any elements. 1 2 MEMBER GRANT: But if it --CO-CHAIR SALIBA: I think --3 4 MEMBER GRANT: Go ahead. 5 CO-CHAIR SALIBA: I think Robyn's question is can she raise a point to -- I think 6 7 Robyn's question is -- I was starting to yell -can she raise points or issues without pulling 8 9 something from the consent calendar? 10 Does it have to be pulled from the 11 consent calendar for her to raise some points or 12 discuss it? 13 CO-CHAIR RAPHAEL: I mean, I think 14 that's the part that's not clear. If we leave 15 all of this in the consent calendar, how 16 extensive a discussion can we have? 17 MS. SAMPSEL: So, what I would 18 recommend here is -- and this is almost a 19 function of how this workgroup is different from 20 some of the other workgroups which might have 21 five measures that are all very different where 22 how we group these measures is making them all

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together.

2	So, what I would encourage is you
3	wouldn't necessarily pull these measures from the
4	consent calendar. You need to indicate to us
5	that you want to discuss these measures further,
6	that but what we would ask that you do is as
7	we discuss these, to also if you have specific
8	concerns about a particular setting of care since
9	these are all grouped as predominantly the same
10	measure, but for different settings of care, that
11	you also indicate to us which setting of care or
12	which program you would have the most concerns
13	about.
14	So, I mean, I think if anybody has
15	slight issues about any issue of any one of
16	these, it kind of applies to all of them, which
17	is how we did it in the first place. So, it's
18	going to be a little bit difficult to say pull a
19	measure from the consent calendar, if that makes
20	more sense.
21	CO-CHAIR RAPHAEL: Okay. Bruce.
22	MEMBER LETT: Just another process

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Is there -- so, for instance, let's 1 question. 2 say as an example we agreed with the public Is there added value to members of the 3 comments. 4 workgroup piling on with similar comments, or is 5 that adequate for discussion? Do we need to Is there a value in repetition? 6 repeat? 7 MS. SAMPSEL: That's a great question. So, while we want to prevent, you know, speaking 8 9 about the same measure for hours on end if you 10 feel there was something particularly relevant 11 that you feel should be, you know, kind of a I 12 just want to agree with what the public commenter 13 said, that is perfectly acceptable and would be 14 encouraged. 15 At the same time we don't -- or we 16 would appreciate not having the same conversation 17 over and over and over. 18 CO-CHAIR SALIBA: So, Bruce, I would 19 use the word "amplify" as opposed to "pile on." 20 CO-CHAIR RAPHAEL: I think it's part 21 of the role of the chairs to make sure that we 22 don't hear the same thing over and over and over

1	again. So, we can handle that.
2	All right. Jim.
3	MEMBER LETT: Thank you. I just
4	didn't feel we could allow these to go to the
5	consent calendar without emphasizing how
6	important medication reconciliation is. And it
7	seems to not discuss it a little bit would lessen
8	its importance, number one.
9	Number two, I will amplify what I've
10	heard. And I think the real problem for me as a
11	practicing physician and as a medical director
12	and as the other roles I've had, is defining the
13	word "significant."
14	I mean, my world is frail elders and
15	transitions of them. And polypharmacy in this
16	day and age is a very perverse, but new normal in
17	this population. We end up adding on medications
18	many times, because there are multiple guidelines
19	that really aren't validated for this age group.
20	But we feel to meet quality indicators, we should
21	add medications even when we think maybe it's not
22	the best of ideas.

So, we need some help out there in, 1 2 number one, determining what is significant in drug reactions. Because sadly when we're seeing 3 4 patients in various sites who are on 20, 25, 5 sometimes more medications, their everyday normal is an adverse drug event. 6 7 I mean, a hundred percent of those people have them. So, what is significant? What 8 will allow us to withdraw medications 9 10 appropriately? Otherwise, I would say absolutely 11 I'm in favor of measures for medication 12 reconciliation. 13 I don't want perfect to be the enemy 14 of good. They can't be perfect to start with, 15 but we need some help with significance. Thank 16 you. 17 CO-CHAIR RAPHAEL: Just to clarify, 18 we're leaving these on the consent calendar, but we're now going to discuss them. 19 20 All right. So, Gerri. 21 MEMBER LAMB: A process question after 22 Bruce's in terms of amplification. Is there

value in knowing that there is strong support for 1 2 any particular concern versus an individual saying, yeah, I agree with this? 3 4 So, if everybody in the group says, 5 yes, this is a significant concern and it needs to be addressed, is there value in knowing that 6 there is consensus that this needs to be 7 addressed? 8 9 MS. O'ROURKE: Again, I would say 10 that's a little bit of a balancing act and where 11 we'll look to Deb and Carol, but, yes, it's 12 beneficial to know where the concerns are, 13 consensus concern versus one individual person. 14 We do try to reflect all of that in 15 the reports that we'll be generating, but knowing 16 the strength of the concern is valuable, but 17 again without having the same conversation all 18 day. 19 CO-CHAIR SALIBA: Yeah. So, I think, 20 Gerri, there's sort of that idea of saturation. 21 At some point we'll reach saturation. And unless 22 we hear someone say that they think the term

"significant" is clear and obvious and there's nothing, you know, I think after we have a few comments from people about it, we start to sort of understand the sentiment.

5 CO-CHAIR RAPHAEL: I mean, I was just going to ask Sarah how you think about this, 6 7 because on one hand I can argue that we don't want to put people into a straitjacket. 8 I mean, 9 you rely on clinical judgment at the end of the 10 day and you don't want to become too 11 prescriptive, because there's no way we can 12 anticipate all the possible situations.

13 On the other hand, you know, in terms 14 of what Jim is sharing with frail elderly with, 15 you know, where there can be so many medications 16 and, therefore, it's unlikely you can entirely 17 avoid adverse reaction, so how should we think 18 about that?

MS. SAMPSEL: I think it's important
-- we're always going back to balance, but I
think a couple ways. First of all, we heard from
Alan that CMS wants to hear some of these

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concerns as they continue testing the measures and moving them forward for full development and potential implementation and endorsement in the future.

5 So, that's where I think knowing your 6 strong support of a measure and the concept 7 behind the measure is important to convey to us 8 as staff, but do I need every single person in 9 the room to tell me that? No, we're watching you 10 all, you know.

11 If somebody crawls under the table 12 with their hands over their head, we're probably 13 going to understand you don't understand that 14 count or you don't agree with that comment, but 15 at the same time you're right.

I mean, some of the issues that Jim brought up and others of you may bring up about each individual measure that maybe those issues, you know, we didn't see in preliminary analysis, but we would want to reflect in the report, that's where we will need you to say, hey, this is something really important and we would want

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to see this as part of our workgroup
 recommendation.

CO-CHAIR RAPHAEL: Clarke. 3 4 MR. ROSS: Thank you. I wanted to 5 make an observation from the perspective of your workgroup of persons dually eligible for Medicare 6 7 or Medicaid. It's a unique entity within the National Quality Forum, because it's focused on 8 9 the individual maximizing the health and well-10 being of the individual. 11 And just an observation, I was the 12 liaison to this workgroup last year, the IMPACT 13 Act's purpose is standardization across settings 14 to improve the health and well-being of 15 individual patients or persons or consumers. 16 And I heard last year in the 17 discussion of a number of measure, proposed 18 measures, one provider type saying, well, they 19 may do it in that group, but it doesn't -- we 20 don't do it in this group.

Again, just to remind people, the focus is on what is -- how do we maximize the

1	health and well-being of the individual who many
2	of these people will experience two or more of
3	these settings in a short period of time.
4	And so, in my my advice is please
5	keep in mind the individual beneficiary. And if
6	something is working in one setting type, working
7	well, then the question would be, what will it
8	take to get us to have it work in all the other
9	settings rather than leave us out because we
10	don't currently do it that way.
11	CO-CHAIR RAPHAEL: Thank you, Clarke.
12	Robyn.
13	MEMBER GRANT: My question then, and
14	I guess concern, relates to the part potentially
15	clinically significant medication issues that are
16	identified during the course of care and followed
17	up with the physician afterwards.
18	I will take Alan's word for it that
19	all three of those elements are in OASIS, because
20	I am not familiar with OASIS. But in terms of
21	Number 4 for skilled nursing facilities, now
22	granted it's been a while since I have dug into

the minimum dataset, but I'm just -- it strikes me just from memory that I'm not sure that that's where you would go to find out if there had been a medication issue identified or followed up by the physician.

6 That last one particularly, followed 7 up by the physician, seems to be that's going to 8 be in the medical record and not in the 9 assessment. So, I just wanted to raise that as a 10 question.

11 And then for the other two settings, 12 IRF and long-term care hospital settings, I don't 13 know about the assessment data, but I just wonder 14 if perhaps the same things have applied that some 15 of that information might not be in the 16 assessment, but rather in the medical record. 17 Did you want to say something? 18 MS. O'ROURKE: Let's let CMS -- do you 19 all want to respond to that? 20 MEMBER LEVITT: Just to tell you I do 21 have my coffee-stained copy of OASIS that I carry 22 -- actually carry around everywhere, Robyn, if

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you want to take a look. 1 2 MS. O'ROURKE: Thank you. I trust 3 you. 4 (Laughter.) 5 CO-CHAIR RAPHAEL: I hope it was good coffee, Alan. All right. 6 Bruce. 7 MEMBER LEFF: So, I'm going to pile So I think, and it may be there already, but 8 on. 9 I think in terms of the guidance providing a clear definition of "review" versus 10 11 "reconciliation" would be useful, because guite 12 honestly I was thinking about it. 13 I could totally see your definition and I think it does make sense. But before I 14 15 heard what you said, I was thinking of it in a 16 very different way. I was thinking of 17 "reconciliation" as you have more than one list and you have to do something to make that one 18 19 list. 20 I thought of "review" as you have a 21 list and you're reviewing it for clinically 22 significant trouble that could happen for Jim's

patient who's on 25 medicines, but I don't 1 2 necessarily need to go back and forth between two lists between settings. So, having that guidance 3 4 would be helpful if it's not there. 5 I do think the feasibility issue may be a little bit different for home health 6 7 compared to some of the other settings just because in these other settings at least in 8 9 theory of medical provider/physician, MP is maybe 10 on site rather than the physician in home health who is at a distance. So, that's an important 11 12 feasibility issue to consider along with the 13 continued development. 14 And I think also that clinically 15 significant, you know, identifying that 16 clinically significant event in the settings may 17 vary as well. 18 CO-CHAIR RAPHAEL: Thank you. Let's 19 go to Gene. 20 MEMBER NUCCIO: I wanted to share a 21 couple of things. First, the items or variates of the items have been on the OASIS instrument 22

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for several years, as Alan said.

2	The primary discussion among the
3	multi-representative IMPACT team has included
4	people from home health, from skilled nursing,
5	from IRF and from long-term care. And the issues
6	that we are raising here have been discussed at
7	length at those meetings, especially the issue of
8	what's the difference between medication
9	reconciliation versus medication review.
10	And the general definition has been,
11	as Alan suggested, that reconciliation is simply
12	check box. The review is much more in depth
13	looking at potential interactions for care
14	coordination issues. The issue of timely
15	initiation of care has been raised both
16	because that varies from setting to setting.
17	The other thing that I wanted to point
18	out that's not been pointed out yet is that the
19	measure that's being suggested across these
20	settings is a comprehensive measure in the sense
21	that it looks not just at what happens to the
22	patient as they the patient enters care, but

looks at the patient throughout the care process for the provider.

And that is a major change from many 3 4 of the process measures where there's simply a 5 check box that happens at the start of care and no reflection on what is the ongoing care that 6 7 goes on for that patient.

> CO-CHAIR RAPHAEL: Cari.

9 MEMBER LEVY: Thank you. Just two 10 things I don't think we've talked about yet. One 11 is -- basically two cautions. One is with the 12 reconciliation, maybe I don't have the definition 13 exactly right, so correct me, is to include the 14 home drug regimen, because often the individual 15 is going from home to hospital to one of these settings and we forget the home list. 16

17 And so, when they go back home, 18 they're very, very confused about what has happened in the interim and often we don't know 19 20 what they were on at home and a lot has changed 21 in the hospital.

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And the second is if what's happening

right now where I get a list from our clinical 1 2 pharmacist, that's 17 pages long with all the 3 clinically significant interactions between 4 drugs, if I get that I can't make heads or tails 5 of it. And so, to the extent that we can be 6 7 mindful about these reviews, that would be great and specific in the recommendations. 8 Thank you. 9 CO-CHAIR RAPHAEL: Deb, 10 did you want to say something? 11 CO-CHAIR SALIBA: I just wanted to ask 12 a question. I mean, I think it's pretty clear 13 that there is questions about significance and 14 defining significance. 15 Do you folks have suggestions for what 16 that might be that we could feed back? 17 CO-CHAIR RAPHAEL: Do you want to 18 respond? 19 MEMBER THOMAS: Yes. And actually in 20 the written comments that ASCP provided, there is 21 in the skilled nursing facility and state DSOM 22 manual, there is description of medication

regimen review and the term "clinical 1 2 significance." So, whether we would adopt that or 3 4 not, but it does provide a little more 5 elaboration of what that would be. The number, I actually have it. 6 I can 7 send the -- send that to you all, but I think it's 463.60 in the section of the statute, but it 8 9 is somewhere in there, but if you all find that 10 and pull that up, but so I think that could be 11 helpful. 12 And that actually was in the 13 recommendations from ASCP as far as standardizing 14 the terms, because it's gone from drug regimen 15 review in skilled nursing facilities now to the term "medication regimen review." Are they the 16 17 same thing, you know, refer to things in the same 18 way across all of these settings? 19 And it's now by statute in, you know, 20 for CMS for long-term care and skilled nursing 21 facilities have the pharmacies provide a review, 22 regimen review every month for every beneficiary

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or resident.

2 So, I think that that could be helpful to use that. It's two or three sentences, 3 actually. I believe that would help describe 4 5 that. I have other comments, but I'll wait. 6 7 Okay. In terms of this issue of medication reconciliation being distinct from the drug 8 9 regimen review, I think we really need to be very 10 careful and actually do that. I would consider medication 11 12 reconciliation may be a step in the drug regimen 13 or the medication regimen review that always 14 would follow, you know, periodicity and follow up 15 with depending on what circumstances arise with 16 the disease states and the medication changes. 17 And it's not just a list to check off 18 the box. It implies that there is, as Cari had 19 said, there's several lists. There's a list at 20 the pharmacy. There's a list at the patient's 21 house. There's a list at the hospital where they 22 came from and hopefully, you know, when they

transferred they got that list, but maybe that
 list is not even reconciled.

And so, the reconciliation piece is really complex and it's difficult making this whole process very difficult, but I would want to say we need to have a very distinct statement defining that process and maybe it is part of the measure.

9 And then otherwise in comments you 10 made, Carol, as far as how prescriptive, I think 11 we have some guidance from a current MTM TEP 12 panel that's underway as far as some things that 13 we can do to identify what the problems are and 14 issues and they can be categorized so that it's 15 not just a yes or no, there's a problem and then 16 we've addressed it with the physician, but what 17 the problem was.

And it can be as simple as a drop-down that could be added to the current perhaps elements, data collection and how we might -- how they might have been addressed as well on the physician, the prescriber side of how we address

So, I think those are important, too. 1 those. 2 MEMBER WINSTEL: Thank you. To pile on both with some of the things that Bruce said, 3 4 and also Cari, I'd like to say that getting the 5 list of medications that are in the home setting is incredibly important. 6 7 And I'd like to see that home setting list incorporated into all of the other setting 8 measures and to make sure that these measures as 9 10 a group are harmonized across settings. And that 11 there is something that refers to if the patient 12 is coming to short-term rehab from a hospital 13 setting, that we go all the way upstream in 14 either reconciliation or review so that by the 15 time they get to short-term rehab or skilled 16 nursing, we're looking at both the home list and 17 the hospital list and making sure that there is 18 complete review, not using the word "review" 19 literally in that point, but that we have 20 everything. 21 Also, I would be remiss if I didn't

say that sometimes the patient is not the best

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one to report on what they are taking and that - and to encourage input from the family caregivers
 if there is not a home health provider at the
 beginning of that patient's journey.
 CO-CHAIR RAPHAEL: Liz.

MEMBER PALENA HALL: 6 I would just 7 encourage as reading through the comments, there are a couple comments on provider burden. 8 And 9 just thinking about how technology might be able 10 to, you know, address some of the burden, I was 11 considering communication as between, for 12 instance, the home health agency or -- and the 13 physician. There might be an opportunity there 14 also just with the EHR being able to help with 15 the process generally with medication.

16 MEMBER MULDOON: Related to med rec 17 and medical regimen review, it seems to me that 18 we should think about it as two steps. First, 19 give me the list of reconciled medication. It's 20 only when that has done, ask the physician and 21 the PharmD, which is the level of expertise we're 22 going to require on this thing, to say now that

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5 this room, I think, about why it's important and what has to be done, the debate will be about how 6 7 do you do it. And perhaps the experience in short-8 9 term hospitals who have gone before us can do 10 that, but, you know, split out what we want for 11 patients and what actually the tasks of the day 12 will be for the pharmacist, the nurse and the 13 physician, because that's where our stumbling 14 block in implementation and rulemaking will be. 15 CO-CHAIR RAPHAEL: Paul. 16 MEMBER MULHAUSEN: So, I think my 17 thoughts flow nicely from what Sean has said and 18 I've been reflecting on Alan's comments about not 19 wanting to be too proscriptive. I've been 20 thinking about the public comments about what's 21 the role of the interdisciplinary team here. 22 then I've been thinking about the ambiguity and

you've got the list, think through very hard what

Because although we have no debate in

could happen, do they need it, is it being

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effective.

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the numerator on measure specifications.

2 And so, my first thought would be that much of what we're looking at in the numerator is 3 4 not necessarily tied to the drug regimen review, 5 which I don't -- I'm not confused by at all. But one way in my mind to potentially operationalize 6 the drug regimen review is to find who should do 7 it, which gets at Sean's comments about, you 8 9 know, who can actually take a review of the 10 medications and synthesize that in the spirit of 11 the review that Alan has described to us. So, 12 that would be one way that I would like to try to 13 offer something a little more concrete and 14 potentially helpful to CMS. 15 The ambiguity around identifying 16 significant medication issues during the course 17 of care, in my mind, is not necessarily tied to 18 the drug regimen review. So, we're asking two 19 elements of this. 20 Take care of the problems that are 21 found on the drug regimen review, as well as find

the problems over the course of care and take are

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of those, which, to me, introduces way too much 1 2 ambiguity and I, quite frankly, think that CMS has struggled in its ability to define what is 3 4 clinically significant. We spent a lot of time trying to 5 define what drugs aren't friendly to the frail 6 7 elder. Out in the universe of physicians, that remains controversial. So, I think that 8 9 simplifying the measure, focusing on the review 10 process and who could do it might be helpful. 11 CO-CHAIR RAPHAEL: Jim. 12 MEMBER LETT: Thank you. Two things. 13 One, I would certainly strongly support defining 14 "drug regimen review" and "medication 15 reconciliation," but an appendage to that is 16 people in the community and, for the most part, 17 post-acute care is a community sport, take a 18 stunning array of things that are non-19 prescription, over the counter, their neighbor's 20 pills, the dog's antibiotics because they had 21 some left and they got a cold -- a vitamin 22 supplement.

1 So, I would want us to expand our 2 consciousness around that however we define those two entities to include nonprescription 3 4 medications. 5 Second piece, I just took a wild stab in the dark at Deb's suggestion, what is 6 significant in a drug interaction. And just some 7 things that came to me is, one, they extend post-8 9 acute stay. Two, they require transportation to 10 the emergency department or the hospital. 11 Three, they are forced to stop the 12 medication as a result of those symptoms. Four, 13 they caused -- symptoms which caused the patient 14 to call their provider about them or interfered 15 with their normal lifestyle or activities of 16 daily living. And five, last, but not least, 17 death. 18 MEMBER LEFF: Yeah, I just wanted to 19 endorse Paul's comments. I thought those were 20 very compelling. Sort of the compoundness of 21 that numerator I thought that was good to point 22 out.

Second, just a caution. Technology
 may ultimately help with this. But if my initial
 growing pangs with Epic even within a single
 system is any indication, right now the
 technology will in no way solve this.

Two comments. 6 MEMBER LAMB: I wanted 7 to elaborate a bit on the does this measure fill a gap in the program measure set? And to frame 8 9 it just a little bit differently, but similar to 10 Gene, which is in from the care coordination 11 standpoint, and this is an element of important 12 care coordination, is that right now many of our 13 measures are kind of one part of the process.

14 Don Casey, who co-chairs, says it's 15 one side of the handshake. This is, in my view, 16 not only important content, but from a 17 measurement science standpoint is can we really 18 do closed-loop measures in a meaningful and 19 feasible way. Because this measure has, as I 20 think we're all saying, has multiple components 21 that have to come together to get a positive on 22 it. So, from a closed-loop standpoint this is

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important work.

2	The other is what Paul was saying and
3	I think the public comment, which is attribution.
4	I think we're all saying that this measure
5	doesn't get accomplished without lots of people
6	being involved. And I really think it's time to
7	pay attention to the attribution issue. So, it's
8	very timely with NQF looking at this, because the
9	closed-loop isn't going to happen.
10	And while the physician is a critical
11	piece of it, it's also the appropriate physician
12	for the complication and who else is involved in
13	the process whether it be the pharmacist, the
14	care coordinator, the nurse and so forth.
15	So, this is one that I think is
16	important to pay attention to from closed-loop
17	and attribution.
18	CO-CHAIR RAPHAEL: Two more comments
19	and then move to a vote. Jennifer, did you want
20	to add something? Oh, okay. Gene.
21	MEMBER NUCCIO: If I might share,
22	there's a manual that's being developed,

instruction guidance for these particular set of three items.

And if I could share the current 3 verbiage regarding clinical -- potentially 4 5 clinical significant medications are those issues that in the care provider's clinical judgment 6 7 require action by midnight of the next calendar day as the issues possess an actual or potential 8 9 threat to the patient's health and safety. 10 Clinically significant medication 11 issues can be the result of drug reactions, 12 ineffective drug therapy, side effects, drug 13 interactions, multiple drug therapy, medication 14 omissions, drug dosage errors or non-adherence to 15 prescribed medication regimen. 16 And then the instructions go on to 17 define each of those kinds of things. So, for 18 example, side effects could be potential bleeding 19 of an anticoagulant, a drug interaction, serious 20 drug-to-drug or food-to-drug interactions. 21 And indeed the point that I think I 22 can remember either Bruce or Jim mentioned about

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1 the over-the-counter medications, that would be 2 included.

And we had a very long discussion about herbals as part of the medication -- selfmedication that patients might do and those were included. And I will make no comment about living in Colorado for herbals.

8

(Laughter.)

9 CO-CHAIR RAPHAEL: You know, I think 10 this set of four measures really kind of very 11 much connects to our attempting to work on 12 function, care coordination, safety and cost. I 13 think it really crosses all of those lines.

14 I would just say that, you know, from 15 having been in the home healthcare field, and 16 this is just something that's going to have to be 17 dealt with, when you go into a home and you see 18 the number of medications from many specialists, 19 plus over-the-counter, and now you have a new set 20 of four medications from the hospital and you're 21 trying to put all of this together, and then you 22 want to call a physician and you have the

hospitalist who discharged and you can't get a 1 2 hold of the hospitalist because you want to change your med, I mean, I think there are some 3 real world issues here that are not 4 5 insurmountable, but that we just have to be cognizant of. 6 I've seen a lot of issues and it goes 7 back to, I think, Liz, how do we improve 8 9 communication so it's really easy to problem 10 solve in a coordinated and joint way, which right 11 now it is not. 12 So, I think with that, let us move now 13 to the vote. On all four of these -- oh, Alan, 14 did you have an inspirational concluding comment 15 for us before we go to our vote? 16 MEMBER LEVITT: No, it's not 17 inspirational, first of all. Thank you. No, 18 thank you all for your comments. I mean, this, 19 you know, this is why we, you know, have the 20 workgroup is to get this sort of feedback. 21 As Gene mentioned, this has all been 22 discussed, these sorts of issues. And the

wording and the reason we've done what we've done
 is really to try not to narrow things down or to
 take so much time.
 This is why Congress has set timelines

for us on these measures, because we'd all be sitting here all the time discussing should we do herbals, should we do, you know. Everyone is going to have a different definition and way and thought about how to do this.

10 And meanwhile, we all know that these 11 sorts of issues and items that I'm talking about 12 here one day should be never events. They should 13 be things that should not be happening.

Unfortunately, they do still happen
and, you know, we're trying to develop measures
that will hopefully help to influence behavior to
try to help to make these really never events.

And as you understand, we really try to be giving each setting the chance to look at this. And our main reason is not to say, well, you did, you know, one thing and you did the other, but that, you know, you're doing it and 1 that you're really reviewing these records for 2 these type of events and trying to prevent it 3 from happening and not waiting for the perfect 4 measure, which, you know, we will all define 5 differently to come along.

But we do -- we really did -- we want 6 7 to get kind of a consensus from the community, because we do represent what your viewpoint is on 8 9 these things. And, you know, if the consensus is 10 that you wish for us to continue the measure 11 development, but really want much more or better-12 defined guidance as to what these things mean, 13 you know, that's what we can take back from the 14 Committee. And we do thank you for that.

15 CO-CHAIR RAPHAEL: We have a staff 16 recommendation, and that is encourage continued 17 development. I believe that's Number 1, if I can 18 see far enough on the voting screen; is that 19 correct?

20 MS. O'ROURKE: So, we actually have 21 that for all of the medication reconciliation 22 measures under consideration.

	-
1	CO-CHAIR RAPHAEL: Right.
2	MS. O'ROURKE: So, we don't need to
3	take a formal vote if no one has an objection.
4	CO-CHAIR RAPHAEL: Oh, okay. So, we
5	don't need to use our little
6	MS. O'ROURKE: Just pass by consensus.
7	You don't need to use your blue clicker if no one
8	has an issue with
9	(Laughter.)
10	CO-CHAIR RAPHAEL: All right. Then we
11	have approved encourage continued development for
12	all four. And with that, we're going to take a
13	15-minute break.
14	MEMBER LEVITT: Can I just be sure
15	I just wanted to be sure, Carol.
16	CO-CHAIR RAPHAEL: Yes.
17	MEMBER LEVITT: And so, the Committee
18	as a whole feels that we should give further
19	guidance. Is that kind of I'm getting the
20	nods. Okay. Thank you.
21	(Whereupon, the above-entitled matter
22	went off the record at 10:58 a.m. and resumed at
11:18 a.m.)

2	CO-CHAIR RAPHAEL: Before we resume
3	our review of three measures under consideration
4	having to do with discharge to community, during
5	the break, a small group of us had a discussion
6	with someone who is a member of the MAP
7	Coordinating Committee, who raised a question
8	which I wanted him to raise for the entire group.
9	DR. GIFFORD: My name is David
10	Gifford. I work with the American Healthcare
11	Association, but also on the MAP, also a measure
12	steward, so full disclosure. The question that
13	came up was on the MAP, when we develop these
14	criteria, at least I was under the impression
15	that the measures under consideration, when they
16	were not fully specified, were following a
17	different path.
18	It had the equivalent of sort of still
19	being a measure that had to come back to the
20	future to that it was not considered on the
21	MUC list. Because once a measure gets
22	considered, with or without consideration by the

MAP, it's on the MUC list forever, and CMS can 1 2 then put it in any future proposed rule, without specifying why they addressed it. But if it's 3 4 not endorsed -- sorry, not the word endorsed --5 if it's not recommended through the MAP process, the measures, if CMS decides to put them in a 6 7 proposed rule, they have to specify in the rule why they are putting a measure in that the MAP 8 9 did not support.

10 It's sort of the discussion that you 11 were having about why -- the details of the 12 measures, if several committee members said, "If 13 all these are going to be just encouraged further 14 development, why do we really care about what the 15 details are because they'll have to bring them 16 back to us?"

I asked the question to Erin, "Does
CMS have to bring them back?" The interpretation
I got from Erin, and I think it's worth
clarifying, is that measures that are not fully
specified, that get a vote of consensus that they
encourage further development is the equivalent

of a fully specified measure being recommended with no conditions.

Then CMS is on the MUC list, and CMS 3 can then put it in the rule. I quess I would 4 5 like to clarify that because I also had heard from several other people that was not the case. 6 I think that would change the nature of the 7 dialogue and the discussion, and certainly it 8 9 would change how the MAP views the comments that 10 come from this group back to the MAP in January. 11 MS. O'ROURKE: I can start, and then 12 I'll look to Alan, if you could help us clarify 13 how CMS uses some of these recommendations. We 14 had developed the two pathways when we had 15 started getting measures that were earlier and 16 earlier in development. 17 MAP had expressed a desire to not vote 18 down, if you will, innovative measures because 19 they were still going through the development 20 We came up with this alternate pathway, process. 21 the measures under development pathway, where 22 you'll see the recommendation of encourage

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further consideration or do not encourage further consideration, or encourage further development, do not encourage further consideration.

However, we cannot require CMS to put 4 5 a measure back on the MUC list and bring it back The guidance of that pathway is that 6 to MAP. 7 ideally, they would do that, but our understanding is that we cannot require that of 8 9 So I'd ask if Alan or Tara could clarify them. 10 that a bit.

11 I'll start first. MEMBER LEVITT: 12 I do think that the first measure That's true. 13 that we just talked about, the issue wasn't the 14 actual measure items and specification of the 15 items, but was the guidance to be given for those 16 items. We certainly will use the MAP's recommendation in our future development of this 17 18 measure.

19 Certainly, the IMPACT Act and the 20 timelines that Congress has specified for measure 21 development are timelines that are tight, that, 22 as you mentioned, specifications changed even

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from when they first came in until now. We've done testing on many of the measures already, and we're continuing that and really do value the MAP process and the recommendations and suggestions that the MAP does give us, and we will continue to do that in our measure development.

7 But in addition, we also do have to 8 continue to look at the statutory guidelines that 9 are there, in terms of the measure development, 10 and work within those guidelines, while using all 11 these resources we luckily have.

12 DR. GIFFORD: So that means the 13 answers you don't have to bring them back, you 14 consider them supported by the MAP process when 15 they went through that boat? Because there is a 16 statutory requirement that if it's not supported 17 by this -- and the statutory requirements are 18 that you meet certain timelines and go forward, 19 you can say that in the proposed rule and put it 20 forward and say, "We're putting it forward even 21 though the MAP process didn't support it because 22 it has to meet the time frame and everything

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else there."

2	DR. MCMULLEN: I think what Alan was
3	delineating was that CMS has our marching orders
4	by Congress to develop quality measures for the
5	IMPACT Act, and to standardize those quality
6	measures by a specified application date. In
7	this case, the specified application date for
8	this quality measure, for IRFs, LTACs, and SNFs
9	is 2016.
10	So we go through the pre-rule making
11	process to be able to receive the input by the
12	MAP, so that we can, in the process of doing
13	that, propose this measure in our NPRMs. If the
14	measure did not receive favorable input by the
15	MAP, of course we'd probably put it back on our
16	MUC list, as we do appreciate this process. It's
17	quintessentially a part of the pre-rule making
18	cycle.
19	DR. GIFFORD: Probably put it back on
20	the list?
21	DR. MCMULLEN: Well, these are
22	discussions that we would have to have with our

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leadership. That's it.

2 MEMBER LEVITT: As you know, last year, for example, we had an ad hoc MUC list that 3 was done at a certain time because we needed to 4 5 -- but like I said, we appreciate support. Certainly, the first measure that we just 6 7 discussed, we heard the support for the specifications and for the idea of the measure 8 9 and to continue the development with these 10 recommendations for the guidance. We're going to 11 take these recommendations back, in terms of 12 looking at it.

13 DR. MCMULLEN: May I add that this 14 measure is fully specified. We have posted the 15 specifications for this quality measure on our 16 CMS website for public comment. We've had 17 technical expert input. The specifications, 18 actually, as they live, you can go Google our 19 public comment page. They're there. We are in 20 the process of finalizing the summary document 21 and posting -- I believe that summary document 22 was just posted for medication reg. We're moving through the development phase. We're getting
 ready to pilot the measure to test out the
 feasibility of the items, in terms of the coding.
 We're moving through the development as it stands
 today.

6 Originally, when the measures under 7 consideration list was open, there weren't full 8 specifications for the measures. That was simply 9 because of the timelines in the pre-rule-making 10 cycle, which is a bit out of CMS's hands. We 11 can't really comment to those timelines.

Per an agreement with the National Quality Forum, we actually updated the MUC list and put full specifications. Whether those specifications were commented on the NQF public comment is not my job, but we actually -- CMS actually did provide those specifications.

DR. GIFFORD: I guess I would encourage the workgroup to maybe go back and look at the voting criteria that you have for measures under consideration because I don't think this fully was laid out. I think it may change the

amplification comment discussion that may want to 1 2 occur given this feedback. CO-CHAIR RAPHAEL: 3 I'm going to ask 4 the operator to open the lines for any public 5 comment. OPERATOR: At this time, if you'd like 6 7 to make a comment, please press star, then the There are no public comments at this 8 No. 1. 9 time. 10 CO-CHAIR RAPHAEL: Let me turn to 11 members of the audience. Please introduce 12 yourself, and we welcome your comments. 13 MR. BAIRD: Thank you. My name is 14 Andrew Baird. I'm from HealthSouth. We are a 15 large post-acute care provider, primarily in the 16 rehabilitation hospital space and the home health 17 space. 18 My primary comment around this measure 19 -- and I appreciate all your time and 20 consideration of these concepts and, like you 21 said, balance is of the essence in these 22 discussions -- we know that in the law, the term

was discharge to community, and that the measure 1 2 is actually structured so that it said discharge to community plus staying in community for 31 3 I'm not necessarily going to speak about 4 davs. 5 that distinction between the law and the specification, but I do note that it is an 6 7 additional re-admissions measure, essentially. This is a measure that is a discharge to 8 community for people who go home, and then stay 9 10 home. 11 That is already encapsulated in at 12 least two other measures that rehab hospitals 13 already report on. My ultimate comment is that 14 under public reporting and the discharge planning 15 requirements, the rule that was recently released 16 by CMS, the idea of sharing quality data, in 17 fact, IMPACT Act data, with patients during their 18 discharge process, I'd just like to underscore 19 the fact that the different flavors of

21 delivered to the patient and what efforts are 22 being made to make sure that those numbers are

essentially the same population that may be

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distinct from one another?

2 For example, there is the all-cause unplanned re-admission measure, which captures 3 everyone who comes back. This measures people 4 5 who come back who went home. There is a potentially preventable re-admissions measure 6 7 that is being developed that will track certain diagnoses and who those come home. I'd just like 8 9 to underscore the fact that if these are 10 essentially two or three, or sometimes, even, in 11 some cases, four measures -- for example, in 12 rehab hospitals, we also have a within-stay 13 measure that's being proposed, as do other 14 post-acute care settings -- that there be some 15 effort around the idea of what it means to 16 distribute or indicate to the patients what these 17 different measures about re-admissions mean. 18 Because while it's called discharge to 19 community, I believe the measurement 20 specification that is discharge to community 21 within -- and staying home within 31 days is 22 actually a re-admissions measure. I just want to

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underscore that. Thank you.

2 MS. KEEFE: Good morning. My name's I'm with the California Hospital 3 Alyssa Keefe. Association. We also represent post-acute 4 5 providers, including SNF, LTAC, IRFs, and home health agencies. Appreciate the opportunity to 6 7 comment. I first want to commend NQF staff on the materials for these workgroup meetings. 8 Ι 9 have been here since the beginning, and we had 10 volumes of paper this thick. This online 11 discussion guide is tremendously helpful because 12 one of the key goals in the MAP process was to 13 engage providers early about what measures CMS 14 was considering, so that they could get an early 15 indicator and begin to prepare for implementation 16 of these measures.

I was able to open my screen, click on measure specifications, go to CMS technical expert panel documents, and share these measures with providers on a series of member calls that involved over 100 hospitals and post-acute care providers last week, so I just want to commend

the staff for the tremendous work because I think that was one of the key goals of the stakeholder engagement.

Second, just to the process point 4 5 earlier, I would encourage the MAP to continue on measures that have not been fully brought forward 6 7 through the NQF process and technically, I think, in this process, the ones for the IMPACT Act are 8 9 still considered under development. We have not 10 seen testing data. We have not had them all 11 piloted yet. And then encourage continued development, I believe is an appropriate 12 13 recommendation for this group because there are 14 other measures that will be considered in quality 15 reporting programs that don't have the 16 accelerated timeline of the IMPACT Act, where you 17 really do need to assess is it ready for 18 inclusion because there may actually be 19 additional time for that consideration and could 20 be prioritized against additional measures. 21 So I would just offer that the staff 22 recommendations on these measures that were all

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just put out for public comment over the last few 1 2 weeks is an appropriate recommendation. Then lastly, just briefly, on the discharge to 3 4 community measure, this measure is well underway 5 in development. We have providers that stand ready to pilot test some of these measures if CMS 6 7 would like some additional providers to do so. But one of the things that we learned 8 9 in the re-admissions measures is that discharge 10 coding -- discharge status codes on claims are a 11 challenge. When we implemented in the hospital

12 re-admissions penalty program, we had to add 13 discharge codes to appropriately account for the 14 planned re-admissions. We believe there are a 15 number of factors that could be considered by 16 NUBC for updated education and refinement of the 17 discharge codes. With that, I'll leave my 18 comments to the comments that have been 19 previously submitted to the TEP that I know CMS 20 has, and appreciate the opportunity to comment. Thank you. 21

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DR. KOENIG: Good morning. My name is

I'm director of policy and research 1 Lane Koenig. 2 for the National Association of Long-Term Care Thank you for the opportunity to make 3 Hospitals. comments this morning. I should say National 4 5 Association of Long-Term Care Hospitals represents about 80 long-term care hospitals 6 7 throughout the nation. We've got some concerns regarding the discharge to the community measure, 8 9 particularly as intended in the IMPACT Act as a 10 cross-setting measure.

11 Long-term care hospitals are 12 acute-care hospitals, they meet the requirements 13 of an acute-care hospital. For the very sick and 14 ill patients that are treated in long-term care 15 hospital, the goal is not always to send them 16 home because that might not be an appropriate 17 setting for these sick patients, but it's to get 18 them to the next level of care and appropriate 19 level of care. Discharge to community, the way 20 it's currently constructed, if implemented, we 21 have concerns that it would create incentives that won't be in the beneficiaries' interests if 22

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really where they should be going is to a lower-level care, they're not quite ready to go home.

What makes this a unique problem for 4 5 long-term care hospitals is, as I said, because they are acute-care hospitals. 6 Therefore, once 7 the patient no longer needs acute level of care, then they need to go to the next appropriate 8 9 That may not be home. setting. Thank you for 10 the opportunity to comment.

11 DR. GIFFORD: I'm David Gifford from 12 American Healthcare Association. We think this 13 is a very important measure. It actually aligns 14 with our national quality initiative goals, so we 15 would like to see this implemented as soon as 16 possible, but we have some concerns about the 17 measure that should be continued development and 18 probably are not ready for rule making because of 19 the specifications. In particular, our concerns 20 are similar to the previous one, commenting on 21 Measure 462 and 523, by the way, both the home health and the SNF, that the way the measure's 22

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currently constructed, it double counts admissions to different providers, so individuals who go to an IRF, and then get discharged later from an IRF to a SNF or home health, are counted in the SNF and home health, as well as counted in the IRF measure, so there's a double counting of admissions.

It also disadvantages home health and 8 9 SNF, in that individuals discharged from IRF and 10 LTAC to a SNF and home health, they couldn't go 11 home because they usually are sicker, regardless 12 of risk adjustment, you're enriching the sample 13 for home health and SNF, who are not going to be 14 able to discharge home. The intent of the IMPACT 15 Act is to do cross-setting comparison, so we 16 think that definition is not dissimilar.

I think the other aspect is we don't believe it's fully specified. This is going to be based off of claims, and it's going to require ICD-10 codes, and we don't know what the ICD-10 codes are. The risk adjustment models are not specified, just categories of variables are

specified out there, so we don't think it's ready 1 2 for full specification. We think that the exclusion, or not counting individuals who 3 4 discharge home who die in the next 30 days, is 5 going to create a disadvantage to the care of getting people home, to die at home, but 6 7 encouraging people to die in an institutional So we would encourage some way to 8 setting. 9 include deaths in the next 30 days as a 10 successful discharge home, if it's within hospice 11 or some other aspect to do it. We also think that individuals who are

12 13 discharged home, who are re-admitted to a SNF 14 within the next 30 days, should not be counted as 15 successful discharge back to the community. 16 Right now, they are counted as a successful 17 discharge. Risk adjustment, there's no risk 18 adjustments for sociodemographic characteristics, 19 I think something that NQF has said very clearly 20 they need to be identified.

Functional status, probably the single
most important predictors of being discharged

home, and cognitive status, are excluded from the 1 2 measure because it's a claims-only measure, when that information is available in the new PAC 3 assessments with Section GG and the care tool. 4 5 We would say that those individuals really need to be included. Last is the risk adjustment 6 7 variables differ between settings, which makes 8 some sense, but in many areas of the country, 9 there are no LTACs and IRFs, and the SNFs provide 10 the same level of service. Therefore, the risk 11 adjustment for IRF and LTAC should apply to the 12 SNF, as well, and have the same characteristics 13 across them all. Thank you very much for that. 14 CO-CHAIR RAPHAEL: All right, is there 15 anything that's come in on the chat room? MS. IBRAGIMOVA: Not at this time. 16 17 CO-CHAIR RAPHAEL: Okay, thank you. 18 I'm going to turn it over to Sarah to provide a 19 brief overview of the discharge to community 20 measures and the staff's preliminary analysis and 21 recommendations. 22 MS. SAMPSEL: Certainly, thank you.

As with the last set of measures, this is a set 1 2 of four measures across the different settings of care, home health, inpatient rehab, long-term 3 care hospital, and the skilled nursing 4 5 facilities. These are outcome measures. All of the staff recommendations are encourage continued 6 7 development, based on the information that we received as to their current status. They all 8 9 address the impact domain of discharge to 10 community, and we do know that CMS is in the 11 process of testing and fully specifying the 12 measures, and that they are based on claims data. 13 We find that in one of the criteria for NQF 14 preliminary analysis on determining if the 15 measures would be valuable to any setting have to 16 do with are they outcome measures, and are they 17 really driving us toward improved care? 18 Those ratings were included, as we did 19 find these to be valuable measures not only 20 because of being outcome measures, but because 21 they do address not only the IMPACT Act domains, 22 but also national quality strategy and

understanding what the next steps of care are, as
 well as alignment across settings.

CO-CHAIR RAPHAEL: So let me turn to Alan and see if you want to make any comments on this.

6 MEMBER LEVITT: Okay. First of all, 7 once again, thank you for the comments that were made and for the summary of the measure. 8 I think 9 first and foremost, we have to remember who these 10 measures are really for. These are measures that 11 are not just to be implemented at a certain date, 12 but within two years, are to be publicly 13 reported. This is information that consumers, 14 patients and their families, want. When Congress 15 looked at this, it felt that a discharge to 16 community measure was important, the idea of 17 somebody who's entering a certain setting would 18 want to know what percent of patients go home and 19 stay home a month later from that setting.

20 That's very important information. 21 Re-admissions are a part of that. I used to run 22 an IRF. Patients come into my rehab hospital,

they don't all go home. They end up going --1 2 transferred to acute care. They end up going to a lower level of care. They may not go home. 3 Those patients are still in this measure. 4 Patients who do go home if, 5 unfortunately, they pass away and they are not 6 7 discharged to hospice, which is an exclusion in this measure, they would also, then, be included 8 9 in the measure. Re-admissions or potentially 10 preventable re-admissions are very important. 11 They should be reported, but they are different 12 than this measure. This is a measure that, as we 13 mentioned -- I'll now say it for the 24th time, I 14 think, IMPACT Act measure -- IMPACT Act resource 15 and use in other measures are measures that are 16 to be claims based, and may also include 17 standardized patient assessment data. At this 18 point, claims are the information that really is 19 available to use for this type of measure. 20 The claims are being used, and the 21 methodology for this measure is methodology that's been successful in other claims-based 22

measures used in hospital programs and the 1 2 post-acute care setting. It has been a successful methodology. I'm trying to think. 3 4 Discharge codes, we're trying to get some other 5 information. I do know that from looking at 2013 data, the agreement was 98.8 percent between the 6 7 claims and the IRF-PAI discharge.

We can get the other settings if the 8 9 workgroup wants. We are, with all of our 10 claims-based measures, looking at the conversation of ICD-9 to 10, trying to work 11 12 through those, so that we can accurately 13 represent patients as we make that conversion. 14 As what's already been mentioned, SES is really 15 important to us. We are concerned about that. 16 We obviously don't want to report adversely on 17 measures for settings that have their mission to 18 take care of patients with lower socioeconomic 19 We are participating in the NQF projects status. 20 that are going on and looking at other factors 21 that we may be able to use in our measures. Duly 22 eligible we are using for now, and we're looking

for better things.

2	We're also looking towards part of the
3	IMPACT Act, mentioned now 30 times, is ASPE.
4	ASPE is doing a project with SES, as well. Those
5	are additions that we look forward to adding to
6	this measure and to all of our measures. I'm not
7	sure if I addressed everything.
8	CO-CHAIR RAPHAEL: All right, thank
9	you. Now let me ask workgroup members if you
10	want to pull any of the measures from the consent
11	calendar that we're reviewing?
12	(No audible response.)
13	CO-CHAIR RAPHAEL: Okay, if not, we're
14	going to begin a discussion. Let me hear any
15	comments or issues that any workgroup member
16	wants to raise in regard to the discharge to
17	community measures. Suzanne.
18	MEMBER KAUSERUD: Thank you. I had
19	the honor of serving on one of the technical
20	expert panels for this measure, so I have a
21	little bit of knowledge of it, as well. One of
22	the things we really struggled with was the

definition of discharge to community. One thing that I don't see that has been resolved and did come up in the public comments was that a discharge to home as the residential setting of a skilled nursing facility I don't believe truly meets the intent of discharge to community.

7 Yet with the claims coding, that is something that occurs. If you are in a skilled 8 9 nursing facility in the residential portion, so I 10 guess not the skilled portion, you go to acute 11 care, then you go to the skilled nursing portion 12 for a little bit of rehab, and then you're 13 discharged back to the residential section, 14 that's considered a discharge to community under 15 the coding there.

16 We discussed in the workgroup that for 17 inpatient rehab, any discharge to a nursing 18 facility, whether it's skilled or residential, we 19 generally code as skilled nursing facility. That 20 was the first time I'd ever heard it discussed 21 and realized that hey, it should maybe be a 22 different code. I think there's some

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inconsistency in how those codes are applied, as 1 well, that creates some confusion. But I think 2 the main point I'm trying to make is the codes 3 4 that are available, the discharge codes that are 5 available now, and the way they fall in the measure, someone discharging back to the 6 7 residential portion of a nursing home would be counted as a discharge to the community. I just 8 9 don't feel that meets the intent, or that it 10 would be clear to the consumer when they're looking up this information online. 11 MEMBER AGOSTINI: Hi, thanks. 12 I have 13 a couple comments and a question. The first

14 question, maybe to Alan or others, is the measure 15 specifications are not complete, in terms of the 16 risk adjustment, and I'm not sure if they're 17 available, if that was articulated, and we just 18 didn't see them all, in terms of SES and 19 functional status and things that I think are 20 terribly important, or are they not fully 21 developed? So that was my first question. 22 MEMBER LEVITT: Yes, they should be in

the public comment documents. I can try to find
 them for you.

3 MEMBER AGOSTINI: That would be good. 4 Because I do think we need to spend time thinking 5 about making sure they're in alignment with the 6 other re-admission-type models that previously 7 exist.

The other comment I would just make is 8 9 I do share the concern about the previous public 10 comment that I really encourage the continued 11 development of the measures, but I do have the 12 concern for public -- consumers, families and 13 caregivers on differentiating, as someone said, 14 across these measures, planned re-admits, all 15 cause re-admits, and then the discharge to the 16 community measure.

I wholeheartedly believe in the concept, but I do think we're going to have a difficult time explaining to people, and I worry that people will cherry-pick measures that they want to emphasize, whether it's a planned re-admit rate or all cause or discharge to the

I just urge us to think about that on 1 community. 2 how the transparency of these measures would ultimately be received, and could we provide more 3 clarity to, ultimately, patients and consumers 4 5 who will be looking at these measures. CO-CHAIR RAPHAEL: 6 Liza. 7 MEMBER GREENBERG: Yes, hi. We had submitted some comments to the contractors, as 8 9 well, so I'm sure some of these are already in 10 the pipeline. We felt like this is where so many 11 measures coming out at the same time really show 12 that there's a need to make some cross-cutting 13 decisions about how risk adjustment will be 14 applied, how the re-admissions will be 15 considered, I have concerns about the multiple 16 countings of re-admissions, it gets captured in 17 many measures, so the same emergency could potentially be dinged multiple times. 18 19 With this particular measure, the 20 denominator for home health was different than 21 from the other PAC providers. It included 22 patients who had not had an inpatient stay prior

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to admission to home health, which does it make it a different measure.

It's possible that population behaves 3 4 just like the population that came from an 5 inpatient facility, but we don't really know, so if we could see some data about that or the 6 7 measure with the same denominator. If we're going to be using it for comparison, that would 8 9 be important. Then we had one other concern 10 about potentially having unintended consequence 11 of reducing referrals to hospice because there's more of an emphasis on having people not 12 13 discharged and bounce back to an inpatient 14 facility. We think that exclusion should be 15 anybody who's admitted to hospice at any time 16 during that 31-day window, even if they go from 17 the community to inpatient and back out to 18 hospice, they should be excluded because we don't 19 want to discourage hospitals from discharging to 20 hospice.

21 MEMBER ROBERTS: Just a little bit of 22 confusion. In looking at discharge to the

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community, if you add the 31 days, you're really 1 2 looking at the durability of outcomes of keeping somebody out in the community, which then does 3 have an impact on the re-admission measure. 4 If it's really just a measure of 5 looking at discharge to the community, it might 6 be better to keep it separate than adding those 7 The other piece that hasn't been 8 31 days. 9 mentioned is discharge to the community has a lot 10 to do with social support, and that may need to 11 be considered in that. 12 MEMBER MULDOON: Perhaps the people 13 who worked on the details of this could answer 14 All post-acute settings will have, but this. 15 particularly LTACs because they already have, a 16 highly skewed outlier group. How do we solve the 17 double bind that encourages us to have a high 18 discharge to community rate, which means keep 19 someone longer -- so long that they can go 20 directly home versus the downside of that 21 strategy is that it drives up costs. 22 It increases length of stay in a

1 fairly high-risk setting, and that puts us at 2 some risk from retrospectal denial, instead 3 according to traditional criteria. You didn't 4 need to be there anyway. Why'd you keep them the 5 extra five days?

6 MEMBER LEVITT: I didn't know how you 7 wanted to do this, Carol, in terms of having more 8 comments or whatever. I can go through some of 9 them right now if you want.

10 MEMBER PALENA HALL: My comment was 11 more around the SES conversation. I just wanted 12 to point out that ONC recently published, later 13 in the fall of this year, its updated 2015 certification criteria and standards. 14 Part of 15 that includes certification criteria and 16 standards around capturing race and ethnicity 17 data, as well as other social and psychological 18 and behavioral data. That would include items 19 such as financial resource strain, stress, 20 depression, physical activity, alcohol use, and 21 social connection and isolation, which might be 22 relevant to some of the SES conversation, so just

wanted to make you aware.

2 CO-CHAIR RAPHAEL: Alan. First of all, to 3 MEMBER LEVITT: 4 start, again, this is a measure that Congress has 5 mandated to be done. It is claims based. We build our house with the Legos we have. 6 I mean 7 Legos because they're all -- some of them are attached to other Legos. You can't take off one 8 9 Lego without waiting for that Lego to do 10 something else with another Lego. You end up 11 building it the best you can, and we've done 12 that.

13 We've done that with our other 14 In terms of acuity, Sean, obviously we measures. 15 try to handle that, in terms of risk adjustment. 16 We do always worry about unintended consequences 17 of all of our measures, what's going to happen, 18 in terms of behavior. But again, this is 19 information that Congress feels -- and patients' 20 families want to know are they going to be able 21 to go home from a certain setting? Certainly, 22 that setting can also explain why they may be

best served not going home right away and to go somewhere else, in order for them to continue to get better.

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As I'm saying, this is a measure we're 4 5 using for reporting and reporting to the public. The issue with nursing home, it's true that 6 7 because we are using claims, and we are using the code, as Suzanne mentioned, patients who are 8 9 either short or long-stay nursing home residents 10 that are discharged to a hospital, and then they 11 come back as a SNF patient, and then they get 12 discharged from the SNF to the nursing home, will 13 be counted as being discharged to the nursing 14 home.

15 How do we handle that? Well, a couple 16 of things. One is when we report this measure, we can certainly -- our reporting of the measure, 17 18 as we do with measures, in terms of explaining to 19 patients and families what that means, particular 20 in a nursing home setting, that this does also 21 include nursing home residents who are discharged 22 back to the nursing home. So there's an

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explanation that's given. 1 Secondly, there are 2 certain nursing homes that do have a higher percentage of patients that tend to get 3 4 transferred back to the acute-care hospital. This measure indirectly may be able to 5 also recognize that there are certain nursing 6 7 homes that are doing that because they'll have such a high rate of their residents that don't go 8 9 home because they're back to their place of 10 original residence. Again, that's a limitation 11 of claims. 12 As we continue to build our measures 13 with the Legos we have, we can continue to look 14 at that with the advice of the entire community 15 as to what we should do. Sorry, Liz, I forgot 16 the issue with home health. What was that again? 17 Very important issue. 18 For those of you not familiar with 19 home health, home health is an unbelievably 20 heterogeneous group, goes anywhere from a couple 21 of patients a year to thousands, tens of 22 thousands of patients. When we're sitting around

building our measures, we're trying to figure out 1 2 how can we include the largest group of home health agencies, so they can be reported upon, 3 4 and also reported upon fairly? The referral into 5 a home health agency comes two ways. They come from a hospital, and then they also come from the 6 7 community. I forget the exact stats, but it's about 50 percent or more, actually, are community 8 9 referrals that come in.

10 If we went ahead and we did not 11 include the community referrals and just used 12 just the home health patients that came from 13 hospitals, we would have probably -- I think it 14 was about 44 percent of the agencies, even if we 15 used three years' of data, that would not be able 16 to report on this measure. By including all the 17 patients and doing the best we possibly can to 18 risk adjust -- because you're absolutely right, 19 Liz.

For the most part, they are different types of patients. I do have stats of what the differences are in their discharge rates, and

1 they are different. But what we do, like we 2 always do, is try to account for that difference within our risk adjustment and, therefore, allow 3 4 to be able to report on as many agencies as we 5 fairly can. I'm not sure if there was anything else. 6 7 CO-CHAIR RAPHAEL: Tara, did you want to jump in? 8 9 No, just to add to Dr. DR. MCMULLEN: 10 Levitt's responses, we sent the specifications 11 and the risk adjustment model to Catherine. 12 Catherine, I emailed that to you. In the email, 13 I also listed out the risk adjustment and the 14 adjusters, highlighted the three adjusters for 15 function. LTAC is the only setting that we do 16 not currently have adjuster for function in our 17 risk adjustment model, but we're moving in that 18 direction, undoubtedly. So if anyone's 19 interested, that information, Catherine has that, 20 if she wants to disseminate to the group, or it's 21 on the CMS website. 22 CO-CHAIR RAPHAEL: Okay. I'm going to
1	ask Kim and Gene to be quick in their comments
2	because we need to move to a vote, so Kim first.
3	MEMBER ELLIOTT: I'll be really quick.
4	My only concern, when I look at these measures,
5	is that it might incentivize behavior that we
6	don't want. I know that there's a risk
7	adjustment model, but I haven't seen a lot of the
8	detail of that, so I will go to the CMS site to
9	look at it. I'm concerned that perhaps then we
10	will see facilities perhaps not wanting to accept
11	some of the patients that aren't necessarily
12	ready to discharge home or will be more
13	challenging to discharge home. I guess that
14	would be my comment.
15	CO-CHAIR RAPHAEL: The last comment on
16	this.
17	MEMBER NUCCIO: I'll be quick. I have
18	three psychometric concerns. One is in addition
19	to the risk adjustment model, the rationale for
20	choosing to use a numerator that's a
21	risk-adjusted estimate of performance, and then
22	several other risk adjustment kinds of values in

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that particular metric.

2	The second has been brought up, the
3	difference in denominators across the multiple
4	settings. The third is sort of an overarching
5	issue. That is one of the goals of these
6	measures is to be publicly reported. I am very
7	concerned that with all the exclusions that are
8	being presented across these measures, we're
9	going to have a very accurate measure on a very
10	small portion of the population. That's my third
11	concern.
12	CO-CHAIR RAPHAEL: All right.
13	(Off mic comment)
14	MS. O'ROURKE: That is correct. If no
15	one has an objection to the staff's preliminary
16	analysis of encourage continued development,
17	there's not a need for a formal vote at this
18	time.
19	CO-CHAIR RAPHAEL: We are going to go
20	on to the next category, which has to do with
21	potentially preventable re-admission rates. I
22	think there are five, if I recall, measures under

consideration, so let me turn to the operator to 1 2 open the lines for public comment. OPERATOR: At this time, if you would 3 4 like to make a comment, please press star, then 5 No, no public comments at this time. the No. 1. CO-CHAIR RAPHAEL: Thank you. 6 I'm 7 going to turn to the audience. Is there anyone in the audience who wants to make a comment on 8 9 Anything in the chat box? this? 10 MS. IBRAGIMOVA: No, not at this time. 11 CO-CHAIR RAPHAEL: Okay, so Sarah, I'm 12 turning to you to give us an overview and the 13 recommendation of the staff. 14 MS. SAMPSEL: Sure. There are 15 actually four measures here, and again across the 16 same settings of home health, inpatient rehab, 17 long-term care and the skilled nursing 18 facilities. Again, these four measures were put 19 on a consent calendar for the IMPACT Act. Again, 20 the domain would be the potentially preventable 21 hospital re-admissions. 22 These are all safety measures, as well

as kind of overarching measures that address a 1 2 number of national quality strategy aims that I think the industry has been trying to go towards 3 4 for some time. These are measures that the staff 5 have recommended, continued, or encouraged continued development, based on where they are in 6 7 development and getting their specifications finalized and going through the public comment 8 9 period.

10 These are all outcome measures, and 11 they are similar to currently endorsed measures, 12 so you should have found some notes in your 13 discussion guide based on the endorsement process 14 for those similar measures. I think the other 15 thing that I would just mention, again, is this 16 is part of, with the IMPACT Act, encouraging 17 alignment across the settings and summarize, 18 again, that our recommendation is to encourage 19 continued development and seek additional input 20 from the MAP workgroup on this. 21

21 CO-CHAIR RAPHAEL: Alan or Tara, do 22 you want to comment on this?

MEMBER LEVITT: Well, first of all, I 1 2 want to introduce Dr. Joel Andress. He used to be here for ESRD, and we've lost ESRD, but we 3 4 still get to keep Joel, so we're very lucky. 5 He's part of the workgroup. I'm very interested in the committee -- the committee has questions 6 7 and stuff, certainly Joel and I are both available for it. 8 9 It's a similar type of description, a 10 similar type of rules of engagement, so to speak, of what we are able to use and how we end up 11 12 designing these types of measures. Again, we've 13 successfully done these type of measures in other 14 settings for re-admissions, and now we've gone to 15 the potentially preventable. Did you want to add 16 anything, Joel? 17 CO-CHAIR RAPHAEL: Let me turn to the 18 workgroup and ask if any workgroup member would 19 like to pull any of the measures on the consent 20 calendar? All right, then let me open this up 21 for discussion. Suzanne?

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MEMBER KAUSERUD: A few things that

applies to this measure and some other measures. I very much so appreciate, having an 11 year old and a 15 year old, my stepsons, at home, I very much appreciate the Lego analogy. It makes a whole lot of sense.

I think there's -- again, looking at
just claims data when there's such a rich dataset
out there with the other patient assessment
instruments, I hope that we will be able to move,
in the future, to be able to use some of that
information that's also collected off the IRF-PAI
or the MDS or the OASIS.

13 Because having additional information 14 about functional status, intended discharge 15 location, admission location, where they come 16 from before the acute-care stay, cognitive 17 function, the different complexities would be 18 valuable in this case and others -- or in this 19 measure and others. Additionally, potentially 20 preventable is kind of problematic just because, 21 again, running off the claims data, if we have a 22 spinal cord injury tetraplegic who is

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unexpectedly admitted to acute care from 1 2 inpatient rehab for autonomic dysreflexia, the acute-care claim is unlikely to say autonomic 3 4 dysreflexia. It might be hypertension or 5 something on the admission there. In this scenario, something that we might not have been 6 7 able to prevent at all would look like a preventable admission. 8

9 There are other areas, like -- what's 10 one that we talk about a lot -- the DVTs being 11 linked to inadequate prophylaxis. We're finding 12 -- and I think there's literature out there to 13 support it, as well -- that sometimes even when 14 you give adequate prophylaxis, you end up with a 15 DVT or PE in a certain percentage of the 16 population.

17 So there are some areas that might 18 have small numbers associated with them, but 19 could have an impact, particularly for smaller 20 providers, if they happen to have one case. I 21 think those are the key points that I wanted to 22 make. Oh, actually I did have one more question.

I guess just to clarify -- sorry, I'm looking at 1 2 my notes -- if you could clarify your intent about replacing the existing IRF ORP measure with 3 this one, or will there be two re-admissions 4 5 measures in the quality reporting program? CO-CHAIR RAPHAEL: Jim. 6 7 MEMBER LETT: Thank you, a couple of things. You can cut me off and I'll come back 8 9 later if they get too many. Trust you on that, 10 please -- or trust me on that, that I will. A 11 couple of things. One, I always worry about collateral effects, unintended consequences in a 12 13 measure like this. 14 We have to think about, No. 1, 15 emergency department and observation state 16 visits. Maybe you drive them up as you drive 17 down 30-day re-admission rates. Secondly, more 18 risk adjustment, particularly socioeconomic 19 status that has such a massive effect on quality 20 indicators. I would anticipate it'll have one on transitions, but I have not seen, personally, 21 22 data on that.

1	I worry that unless you really, really
2	risk adjust, you're going to see facilities
3	decline complex medical patients coming to their
4	facilities if it's going to look very bad on
5	their re-admission data, particularly in rural
6	and urban areas, where there may not be an IRF or
7	an LTAC available, and they may, generously, to
8	keep people in their communities, take really
9	high-risk, complex patients, and unless they're
10	risk adjusted for that, there may well be a
11	problem. Second thing is, again, the definition
12	of community, and we have to resolve that. The
13	third thing, to me, comes and I will speak to
14	the SNF measures, not the home health one,
15	because I don't really feel I'm deep into that,
16	but I feel comfortable in the SNF area.
17	I'm concerned about double jeopardy
18	because when you look at 497, that is a
19	potentially preventable within the stay
20	re-admission measure, but you're also going to be
21	judged and forgive me, I don't have the
22	number. You're also going to be judged on 30-day

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re-admissions, so is there a potential double
 jeopardy in terms of one re-admission counting
 against two measures?

4 I'm still unclear about assignation. 5 That is if a patient leaves the acute hospital with a three-day qualifying stay, who then goes 6 7 to a SNF and stays a relatively short period of time, that patient is discharged to the community 8 9 with a home health agency, and then that patient 10 is re-admitted to the hospital within a 11 relatively short period of time, is it really the 12 SNF's fault? Should they be assigned "the 13 penalty" because they, in good faith, completed 14 their treatment, handed them off to another 15 member of the post-acute community.

I'm not saying there's any fault involved, but when you have let go of the patient, handed them over with a warm handoff, how can you control the re-admission to the hospital if someone has left your facility a week prior? Those were -- socioeconomic status we talked about.

1 I'm sorry; I'm looking at my notes. 2 Oh, on 496, potentially preventable 30-day post-admission re-admission measure, one of the 3 4 exclusions is patients who are transferred to the 5 same level of care or a hospital at the end of their IRF stay. There is the same exclusion 6 under 498. 7 I didn't just technically understand 8 9 why they were excluded. Aren't those 10 The last, but not least, is the re-admissions? 11 potentially preventable definition, which I think 12 is really the devil in the details. I assume 13 we're talking about the ambulatory sensitive conditions that MEDPAC came out with a number of 14 15 years ago. I'd like to hear a little bit more 16 about what's preventable. Thank you. 17 MEMBER ROBERTS: Within that IRF 18 measure, question. If that is a re-admission, 19 now they have a new one for within the IRF 20 The IRFs already have a financial measure. 21 penalty for people that are going back to the 22 hospital, so that would be a double penalty for

them, so that should be looked at. 1 2 CO-CHAIR RAPHAEL: Lisa. Just a 3 MEMBER WINSTEL: Thank you. 4 quick comment. With all due respect to Dr. Leff, 5 the handoff to home health issue, it could also be that perhaps there was a premature discharge, 6 so that needs to be looked at from both sides. 7 I'm also wondering if there is some 8 9 way, on the home health measure, to take into 10 account the number of contact hours that were 11 part of the home health benefit. A re-admission 12 based on a home health benefit that is just six 13 hours a week that have not occurred yet, and 14 there is a re-admission in that interim time, 15 that home health agency should, perhaps, not 16 receive a penalty if the prescription and recommendation for home health was insufficient. 17 18 MEMBER MULDOON: In the spirit of QI, 19 I want just everyone to recognize that the 20 providers will not know this rate until we're 21 told by CMS because we have no way of doing that 22 In order for us to do any QI on this follow up.

number that you will tell us, we're going to need to know who the patients were, where they went, so that we can then decide did we send them to the right place or the wrong place. Otherwise, we'll just read them and weep, not be able to act on it. CO-CHAIR RAPHAEL: Liza.

8 MEMBER GREENBERG: With this measure, 9 in particular, I feel like we're taking the term 10 potentially preventable to its furthest extreme 11 because we really have gone beyond where the 12 evidence falls on what's preventable, 13 particularly in home health, which is the sector 14 I'm commenting on.

15 There really isn't any strong evidence 16 about what happens 30 days after a discharge from 17 home health, and there could be so many 18 intervening interactions with that patient. То 19 the extent that we do know how to keep people 20 from having re-admissions, it's really condition 21 specific. We've taken a population that we -- or 22 a setting we don't much about, post-discharge

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1 from home health, and added it to the conditions 2 of interest very substantially. We know the most 3 about CHF and certain acute conditions, but less 4 about the pretty broad portfolio that are in this 5 measure. I have some concerns about the strength 6 of the evidence for the full continuum of the 7 measure.

8 MEMBER GRANT: I guess I just want to 9 build on this question and concern about 10 potentially preventable. I'd like to know if 11 it's tied to very specific diagnoses and those 12 diagnoses are evidence based, if they are the 13 same diagnosis across all settings.

14 CO-CHAIR RAPHAEL: Building on that, 15 as I sort of thought about this, one of the 16 issues for me is in home health care, you rarely 17 get someone with one diagnosis. Even though they 18 come in because of COPD or CHF, they have three 19 or four other key conditions that they're 20 grappling with. I think one of the challenges 21 will be how do you separate out what's 22 attributable just to that COPD episode and what

is not attributable to that COPD episode in the real world. I think that's one thing that I think gets tangled up. The other for me that gets tangled up is that so much care in home health is also provided by caregivers, who are a very broad group these days.

7 And so, if they don't know how to flush a catheter, or they haven't really been 8 9 prepared well for what can be difficult medical 10 tasks, or they just haven't been instructed on 11 what you can expect as side effects of 12 medications, very often, their default position, 13 they panic, and they just call 911, in our 14 instance, and the person lands back in the 15 emergency room. So it's how to prevent that 16 default from occurring. Not that we can -- any 17 kind of measure can, in fact, deal with all of 18 those, but I think we do need to be mindful of 19 some of those issues as they play out. So now to 20 you, Alan and Joel.

21 MEMBER LEVITT: I'm going to pass it 22 to Joel, and then Joel can pass it back.

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DR. ANDRESS: Can I do that right now? 1 2 Actually, I want to kind of address on one very particular issue before we get started. 3 Ι believe we have RTI on one, and we've got Abt, 4 5 which is another contractor that worked on the I'll actually begin with discussing the 6 measure. technical specifications on how we define PPR. 7 But we essentially had a list of diagnostic codes 8 9 that were viewed by our technical expert panel in 10 order to identify what codes were likely to 11 reflect a re-admission that was potentially 12 preventable. 13 To the issue of preventability, in 14 general, I think it's important to note that this was an early and quite vibrant discussion within

14 general, I think It's important to note that this 15 was an early and quite vibrant discussion within 16 the TEP. I'll say not necessarily in the 17 direction that I was anticipating, given the 18 feedback I've gotten in other -- among other 19 groups on re-admissions.

Also they had some trepidation on the
very concept of identifying a potentially
preventable re-admission measure, particularly

using diagnostic codes since, of course, diagnostic codes are neither designed nor built for the purpose of identifying preventability. 4 Though, if we implement these measures, that thinking would change.

I think the issue is that it's not 6 7 condition specific in all ways. Some things are certainly condition specific, in terms of the 8 9 clinical care you're providing your patients, but 10 it's also process specific. How is the flow of 11 information being handled as patients are moving 12 from one setting to another? In that case, I 13 think to some extent, you could make an argument 14 that most re-admissions are potentially 15 preventable within that framework.

16 Now does that mean that, from a 17 particular set of diagnostic codes, every 18 re-admission would have been preventable by the 19 facility if only they'd done their job better? I 20 think that the answer's probably no, and that's 21 why we originally developed the all cause 22 re-admission measures, because we recognized

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there was going to be some fuzz, and they were 1 2 designed to deal with what we thought was generally distributed noise within the measure. 3 There would always be patients who 4 5 were unpreventable, to one extent or another. Ι think the concept of preventability, therefore, 6 7 has been addressed pretty broadly in the development of the all cause measures. 8 I just 9 wanted to make the point that it's not -- I don't 10 think it's really, and the TEP, I think, was generally supportive of this, it's not about the 11 12 It's about the processes that occur condition. 13 as you're treating patients with the condition. 14 The fact is that some processes are 15 common across most, if not all, conditions that 16 patients are treated for in your settings. Ι just wanted to kind of hit on that before I went 17 18 after the -- I went after, kind of sounds 19 adversarial -- before I address some of the 20 concerns that have been raised here. 21 First of all, the idea, I think, of 22 using just claims data, as Alan has pointed out,

we've got what we've got. We'd like to have more, of course. There are some areas in which we anticipate having more available to us I think the standardized functional 4 shortly. data that we're anticipating, again, as part of the IMPACT Act, is something we're certainly interested in.

With these measures, where the claims 8 9 data currently give us access to functional 10 status information about the patients, we've 11 incorporated those in the risk adjustment. 12 They're not standardized. They're not common 13 across all settings, and not all settings have 14 them, but we certainly look forward to having the 15 data that will be collected in the future for 16 consideration in risk adjustment. That was 17 something that was addressed at the TEP, and 18 certainly they were interested in seeing the measure augmented. Also, point out there's some 19 20 concerns about the timeline, in terms of how this 21 has been rushed.

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We've already invited the TEP members

to continue working with us for further 1 2 development and modifications of these measures. We anticipate that there will need to be things 3 4 that we look at that we simply haven't had time 5 to address yet, which is, I think, as close as I can get to saying the timeline was not terribly 6 7 beneficial to the development of the best measure 8 possible.

9 The other area that is impacted by 10 this is socioeconomic status. As most of you are 11 aware, we've talked about the different process 12 that are ongoing. I'll simply say specifically 13 for the all cause re-admission measures that are 14 already endorsed by NQF, we have submitted 15 analytical plans for addressing socioeconomic 16 status analyses over the course of the next 17 couple of years. Our intention is to mirror 18 those with the potentially preventable 19 re-admissions measures. We have done the 20 analyses that we can currently do with the 21 dataset we have. Unfortunately, most of the 22 analyses we're interested in doing will require

additional data sources that we'll need to roll into it, and we haven't had time to address them yet.

Which is why we invited the TEP to 4 5 join us in continuing development work as we look to augment the measure with a variety of areas in 6 7 SES, not just income, but also area information and other characteristics that we can discuss for 8 9 I think in terms of clarifying the some time. 10 intent of whether or not we're going to replace 11 the all cause re-admission measures with these 12 measures, I don't know the extent to which we can 13 actually get into the rule-making issue.

14 I think the answer to that is that --15 the best answer I can give to that is that we're 16 certainly aware of the potential for confusion 17 I think there's potentially with the measures. 18 some value, at least analytically, in having both 19 measures being tracked, because we can finally 20 get into the true value of identifying that 21 potentially preventable measure, versus an all 22 cause measure. Are they truly that different?

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Do facilities look different in their performance? Does it have a differential impact in the programs where it's implemented? What that's going to mean in terms of what's being publicly reported I can't say, certainly not across four programs in the immediate, but it's certainly something we're aware of.

8 Unintended consequences, observation 9 stays and ED visits, this was something we 10 considered very early on in the process, when we were thinking about these measures and what the 11 12 statute allowed us to do. The statute very 13 specifically calls out re-admissions, as opposed 14 to hospitalizations. So it was our understanding 15 of the measures, as we had to develop them for 16 the IMPACT Act, that we needed to limit our view 17 to hospital re-admissions.

We have been aware of observation stays and ED use issues for some time, and we're continuing to track them analytically, if not in a measure. Although, as I think the home health team will be aware, we are, in fact, tracking

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them with a home health ED use measure. 1 Those 2 are additional measures that may continue in development in the future. I think they may, in 3 4 fact, be worthwhile, although the rates of 5 observation stays up until now, in the data we have, remain relatively small, in the order of 1 6 7 or 2 percent of events. They are, however, increasing within that limited scope. 8 9 In terms of -- getting back to this 10 issue of the lack of SES adjustment and the 11 potential for facilities to decline complex, 12 high-risk patients, I would point out that -- and 13 this has been raised before, and it'll be raised 14 again, I suspect. There are a lot of facilities 15 that do accept a lot of those patients and 16 perform very well on re-admission measures, 17 hospital mortality measures, and the 18 complications measures that work in a very 19 similar fashion. 20 I think what we're going to end up 21 finding is we're probably going to end up risk

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adjusting for SES in some fashion someday, and

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the SES adjustment will have a much more muted 1 2 impact than people are expecting it to have. The conversation's then going to turn about whether 3 4 or not we're risk adjusting for the right 5 elements of SES to capture the variation. But I will be honest. I don't know -- I don't know 6 7 that the risk adjustment for SES is going to have the program impact for facility assessment that's 8 9 hoped for, but that's why we do the analysis, 10 because my opinion isn't really what matters. 11 To the issue of double jeopardy, I'll 12 note that most of these measures are going to 13 quality reporting. Your performance doesn't 14 actually penalize you on these programs, as far 15 as I'm aware. It's just that if you reported the 16 data which, of course, you're reporting because 17 you like to get paid, and these data require 18 claims data, which you're already submitting, or 19 hospitals are submitting because they like to get 20 paid, too -- in that sense, double jeopardy is 21 not there.

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For the SNF re-admission measures,

there's sort of a special thing going on that 1 2 we've talked about, with regard to the implementation of the 30-day hybrid measure in a 3 4 VBP program, as the only measure. If I had my 5 druthers, I think we'd probably do two combined measures, where you had a within the stay, and 6 7 then a post-discharge measure, and they kind of 8 sat together. 9 Alas, the statute does not allow that. 10 So we built that measure with the intent of 11 making the measure as resistant to potential 12 gaming as possible. If we had used a within the 13 stay definition, which I think has been suggested 14 on multiple occasions, you end up with a measure 15 where the best move for a SNF that wants to avoid 16 a re-admission is to discharge the patient early, 17 which we probably don't want to have happen. 18 MEMBER LEVITT: Joel, is there any way 19 that the workgroup, if they have other questions, 20 they can get them to you? 21 DR. ANDRESS: Sure. I have an email. 22 My name is -- we can do that.

MS. O'ROURKE: Sure. If you have remaining questions, send them to the MAP PAC/LTC mailbox, because that way the whole project team can access that, and we'll compile them and work to get them to CMS.

MEMBER LEFF: Just a technical 6 7 question on the risk adjustment. Does the model account for number of transitions that someone 8 9 We had done some work years back on home has? 10 health transitions, and patterns can be very 11 complicated. So someone who goes from a 12 hospital, to a SNF, to home health in the 13 community is probably someone different who goes 14 from the hospital to SNF, directly home, sort of 15 in the way that if you're flying from here to the 16 West Coast and you have two stops to make versus 17 a non-stop, the odds of you getting screwed up go 18 up exponentially, probably. I was just curious 19 if that's part of the model?

20 DR. ANDRESS: So I'll say at present, 21 it is not. We simply require that there have 22 been an acute-care discharge, in the case of the

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within the stay measure I think you're -- not the 1 2 within the stay, the post 30-day discharge. We simply require there have been an acute-care 3 4 discharge within 30 days prior to the start of 5 the post-acute-care stay. CO-CHAIR RAPHAEL: Erin wanted to make 6 an announcement before we broke for lunch. 7 Yes, I just wanted to 8 MS. O'ROURKE: 9 give a reminder that we have lunch provided for 10 the workgroup members and NQF staff members 11 supporting the meeting. Members of the public, 12 if you need a recommendation for where you can 13 get a quick lunch before we reconvene, please see 14 our meeting staff at the front desk. 15 CO-CHAIR RAPHAEL: We are going to 16 reconvene at 1:00. 17 MS. IBRAGIMOVA: One more announcement 18 is that we have, also, dinner reservations for 19 workgroup members tonight at 6:30 at Mio. That's 20 1110 Vermont Northwest, a few blocks away. So if 21 you do come --22 CO-CHAIR RAPHAEL: Wait, repeat that

1 again. 2 MS. IBRAGIMOVA: It's Mio. 3 CO-CHAIR RAPHAEL: Spell it. 4 MS. IBRAGIMOVA: M-I-O. We can email 5 the --CO-CHAIR RAPHAEL: 6 1110 --MS. IBRAGIMOVA: 1110 Vermont 7 It's a few blocks away. We can email 8 Northwest. 9 the address to the workgroup. 10 CO-CHAIR RAPHAEL: What time? 11 MS. IBRAGIMOVA: 6:30. So if you plan 12 on attending, please let us know. We have those 13 reservations set. Thanks. 14 CO-CHAIR RAPHAEL: Okay, thank you. 15 We'll resume at 1:00. 16 (Whereupon, the above-entitled matter 17 went off the record at 12:29 p.m. and resumed at 18 1:00 p.m.) 19 CO-CHAIR RAPHAEL: Okay, we're going to 20 resume our meeting. Can I ask all of the 21 workgroup members to take your seats? First of 22 all, I'd like to thank NQF for a really delicious

A number of workgroup members commented 1 lunch. 2 on what they thought was a particularly delicious lunch, so thank you to whoever is responsible for 3 4 Secondly, we've had a new workgroup member that. 5 join us, Sandy Markwood. Welcome, Sandy. Ι think we just need you to do disclosure. 6 MEMBER MARKWOOD: Is there something 7 formal you need me to say? 8 9 MS. O'ROURKE: Basically, what we 10 would need you to do is introduce yourself, the organization you're representing, and then if you 11 12 have any conflicts of interest or disclosure 13 about anything pertinent to the work of this 14 workgroup. 15 MEMBER MARKWOOD: Sure. Good 16 afternoon, Sandy Markwood. I'm the CEO of the 17 National Association of Area Agencies on Aging, so I'm representing community based 18 19 organizations. I am pleased to be on the 20 workgroup, and I have nothing to disclose that is 21 a conflict with this meeting or this committee. 22 CO-CHAIR RAPHAEL: Thank you, Sandy.

I understand, Pam, you had a modification in your
 disclosure.

MEMBER ROBERTS: Just to be totally transparent, I just wanted to disclose I did pilot the care tool. I was one of the demonstration sites. I've also been a UDS contractor, and I also am on the NQF re-admissions committee.

9 CO-CHAIR RAPHAEL: Thank you. It's 10 been brought to my attention that during the 11 public participation part that involved the 12 potentially preventable re-admissions measure, 13 that there were some people in the audience who 14 wanted to make comments, and for whatever reason, 15 where they were stationed, it wasn't obvious that 16 they wanted to participate.

17 So we need to just backtrack and make 18 sure that anyone in the audience who wants to 19 comment on that IMPACT-related potential 20 preventable re-admissions measure has an 21 opportunity to do so. This time, make sure you 22 come right to the mic, okay?

1	MS. FEDELI-TURIANO: Good afternoon.
2	In the interest of time, I will be very brief.
3	I'm Nicole Fedeli-Turiano from University of
4	Pittsburgh Medical Center. Just in regard and
5	with respect to the PPPR, we would just, again,
6	like to re-affirm and recommend that the measure
7	be narrowed, perhaps, to three or four conditions
8	currently, such as COPD, CHF, pneumonia,
9	diabetes, those chronic-care pieces that were
10	already in the home, as a home health provider,
11	to care for.
12	We believe, in respect to the comment
13	made about the Legos, I'd like to just take that
14	inference put a little different twist on it,
15	in terms of looking at the capabilities of the
16	home health agencies, in respect to the current
17	home health PPPS and the clinical and functional
18	domain thresholds and just take note that it's a
19	little daunting, with the tools in our current
20	toolbox, to figure out how we're going to expand
21	to all of those measures, like adverse drug
22	events, UTI.

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I'll just take one moment to give a 1 2 pertinent example with adverse drug events. Perhaps we categorize being held accountable for 3 those re-admissions related to drug events in 4 5 which the drugs that the patient was on during the time of our service, certainly we would take 6 7 accountability for that, but extending that -- I could just play out a scene where that patient 8 9 would go visit their PCP on Day 46 and he or she 10 would prescribe a new med. That patient would then have an 11 12 adverse event and be re-admitted, and it would 13 somehow reflect on us because there would not be 14 that communication there. So we are very 15 cautionary about that. Again, we also, perhaps, 16 look at what's coming down the pipe with the 17 Senate Primary Care legislation that's due out at 18 this week, at least draft language, and are 19 hopeful that some of the tenets in that will 20 allow us to better, as post-acute providers, be 21 able to broaden our scope and really be 22 patient-centered care, since they're going to

extend some payment to chronic care. 1 2 We're very hopeful about that. But we 3 just would caution that in our current status, 4 and within the parameters that we are covering, 5 the home health piece, we have concerns about being able to be accountable for all of those 6 7 measures on the PPPR. Thank you. CO-CHAIR RAPHAEL: 8 Is there anyone 9 else in the audience who wanted to comment? All 10 right. 11 CO-CHAIR SALIBA: Next on the agenda 12 for today is measures under consideration for the 13 inpatient rehab facility quality reporting 14 program. We were going to start with public 15 comments, as we've been doing so far today. 16 Operator, is there anyone on the line that wants 17 to make a public comment? 18 OPERATOR: If you'd like to make a 19 public comment at this time, please press Star 1 20 on your telephone keypad. There are no public 21 comments. 22 CO-CHAIR SALIBA: Thank you. Are

there members of the audience that want to make a comment?

MR. BAIRD: I think I'm the only one. 3 My name is Andrew Baird, again. I'm with 4 5 HealthSouth. We are a large inpatient rehab facility provider across most of the country. 6 This is just a technical point for consideration 7 about this measure, and it has to do with a 8 9 unique admission time frame that works within the 10 IRF payment system. The measure specification 11 document states that the IRF within stay measure 12 is intended to capture re-admissions within the 13 stay. However, it does not include precisely 14 when the stay begins. 15 IRFs are relatively unique, in that

16 they have a special three-day period for which 17 clinicians can determine whether or not a patient 18 who has come to their facility actually meets IRF 19 coverage criteria, and then if something between 20 when they arrive and when they are formally 21 admitted, something occurs where the patient may 22 no longer meet such coverage criteria, they are

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paid at a much reduced rate, and the patient can
 potentially go to another site of care, sometimes
 back to the hospital, if necessary.

4 This policy is really intended to help 5 make sure that the people who are going to be admitted to IRFs are correctly admitted to IRFs, 6 7 because there's a long list of very specific criteria that IRF patients need to meet. Because 8 9 the measure specification does not indicate 10 precisely when the re-admissions measure should start measuring quote, unquote, within stay 11 measures, we think it would be appropriate to 12 13 start on Day 4, instead of the day that they show 14 up, in order to account for this pre-existing 15 policy that is already designed to tenor the 16 payment and, therefore, sort of penalize IRFs for 17 bringing in people who potentially do not meet 18 the IRF coverage criteria up front. It's just, 19 again, a technical point, but I think it's 20 something that the way that the measure is 21 specified doesn't account for that very unique IRF admission time frame. 22 Thank you.

1CO-CHAIR SALIBA: Are there any other2comments from the audience? I'm going to hand it3over to Katie Streeter to orient us to this4section.

MS. STREETER: Thank you. 5 There's one measure on this consent calendar. It is the 6 7 potentially preventable within stay re-admission measure for inpatient rehab facilities. 8 This 9 measure is in early development, so the staff 10 recommendation is encourage continued 11 development. The reason why this measure is by 12 itself is because it is not required under the 13 IMPACT Act and, therefore, did not fit with the 14 other groupings. 15 CO-CHAIR SALIBA: All right. Alan and 16 Tara, any comments for CMS about this? 17 MEMBER LEVITT: I'll play Joel, since Joel's not here. Anyhow, this, again, is within 18 19 -- oh, Joel. 20 CO-CHAIR SALIBA: Somebody put Joel in

21 the corner.

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MEMBER LEVITT: Let's see how well I
This is a within stay measure. 1 do, Joel. 2 Regarding the three-day period, as former, IRF leader, so to speak, in my unit, the three-day 3 rule is a financial -- is really financial, not 4 5 quality based. From the patient and the family standpoint, having to bounce back, as we used to 6 call it, due to medical complication, they don't 7 -- they look at it as a medical complication. 8 9 The IRF does have a responsibility --10 again, it's all attribution, it's not all or none 11 -- in terms of when accepting a patient, to try 12 to accept patients who are medically stable 13 enough to tolerate the rehab program. Sometimes 14 we make the right decision, and sometimes we 15 But again, it's felt that we really don't. 16 should include that window within a stay because 17 it is potentially preventable. I'll be able to 18 talk about any other comments, or Joel will, 19 coming up from the workgroup. 20 CO-CHAIR SALIBA: Thank you. I'm 21 supposed to ask if anyone wants to pull any 22 measures. We only have one measure. Does anyone

want to remove this measure from the consent
 calendar?

3 (No audible response.) CO-CHAIR SALIBA: Okay, so now the 4 5 floor's open for discussion. Does anyone have any comments or questions about this measure? 6 7 MEMBER KAUSERUD: I think, on behalf of the American Medical Rehab Providers 8 9 Association, we did have the similar concern, 10 which Alan has addressed, about those first three 11 days. Really, in thought about measure, there's 12 kind of two phases. I just kind of provide this 13 for background; we participate in EQUATOR, the 14 exchange data for rehab quality database. 15 They look at this measure in two ways. 16 There's a first three days transfer back to acute The theory is 17 care, and then after three days. 18 that within the first three days, it's more about 19 the admission decision and/or care in acute care, 20 whether that's been wrapped up and completed. 21 But then after three days, it's more result of 22 either things that were maybe not managed in

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inpatient rehab or that weren't avoidable at all. As a quality view, we kind of look at it as two In that way, also, those first three 3 portions. 4 days, it's just kind of a different reason, one I think is more about the admission and the patient stability at admission, and the other one is more 7 just about ongoing care.

We feel like the measure, as it's 8 9 going -- I know right now it wouldn't be a 10 penalty, but again, just that piece about the 11 double jeopardy, if it's a re-admission quality 12 metric in pay for performance in the future, just 13 worried about that double penalty, as far as 14 taking the reduced payment for the stay, and then 15 also, perhaps, the impact of the quality metric. 16 That's it for me.

17 CO-CHAIR SALIBA: Thank you. Any 18 other questions or comments about this measure? 19 Jim?

20 MEMBER LETT: More a matter of 21 understanding how it's reported out. If I'm 22 reading this correctly, it's not reported out as

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the traditional percentage of re-admissions. 1 It 2 will be a ratio of what you actually -- how you actually performed to an expected number for the 3 4 average facility, which seems a little 5 convoluted, and I had to read it several times before it started to make sense. I was curious 6 7 as to why that was felt to be a more effective way, rather than the traditional percentages 8 9 we've kind of all grown up with? How is it risk 10 adjusted for an average facility? 11 CO-CHAIR SALIBA: Alan, if you want to 12 go ahead and jump in? 13 MEMBER LEVITT: If you have an hour, 14 we can have Mel Ingber go over the expected 15 versus predicted. Joel, do you want to just 16 respond quickly? This is, again, what --17 DR. ANDRESS: You know you're in 18 trouble when I'm the succinct one. 19 (Simultaneous speaking.) 20 MEMBER LEVITT: -- we've been doing 21 with all of our re-admission measures, in terms 22 of expected and predicted and ratio of it.

DR. ANDRESS: A measure like this can 1 2 be expressed in one of two ways, and we've done both in different programs. I think we're trying 3 4 to standardize those going forward. You can have 5 a risk ratio, which is -- as you say, it's a value set about 1.0, where your performance is 6 7 relative to everyone else. What you can do with that ratio, and what is done for the hospitals in 8 9 their measures historically, is you standardize 10 against the national raw rate. Sans risk 11 adjustment, you look at the national raw rate, 12 just multiply all the ratios by that, and that 13 gets you the facility rate for that year. It's 14 only good for that year. 15 The next year, you have to recalculate 16 the raw rate and put it forward. You can 17 actually get a rate value out of this. It slips 18 my mind. I don't recall. Alan, did we finalize 19 in the rule that this was going to be reported as 20 a ratio? Because I think it's actually -- if 21 memory serves, we're actually reporting this as

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-- going to report this as a rate.

1MEMBER LEVITT: This has not been2DR. ANDRESS: Has not been finalized3in the rule?4MEMBER LEVITT: Right, has not been5proposed.6DR. ANDRESS: That would certainly be7something to discuss for the rule-making process,8but you can report the measures either way. It's9equally appropriate, from a statistical10perspective, but of course, ratios have some11unique difficulties in being interpreted by a12broader population.13CO-CHAIR SALIBA: Jim, does that get14your question?15MEMBER LETT: Sort of. Just to be16clear, RAR is risk-adjusted ratio? You used the17term RAR, I thought. That's risk-adjusted ratio?18DR. ANDRESS: Sorry, Alan was holding19us up there.20(Laughter.)21CO-CHAIR SALIBA: I said raw. What22you do is you take the	1	
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	22	you do is you take the

1 MEMBER LETT: I apologize. It's 2 R-A-W, not R-A-R. Right. 3 DR. ANDRESS: You use the inclusion and exclusion criteria of the measure 4 5 to define what the raw numerator and denominator is for the country. You calculate that, and 6 7 that's your raw national rate. You just multiply a facility's ratio by that. If the facility has 8 9 a ratio of 1.5, and the national rate is 10 10 percent, then the facility's rate is 15 percent. 11 MEMBER LETT: So there is a single 12 risk-adjusted, expected re-admission rate across 13 the country, rather than extrapolated to 14 different size facilities, rural versus urban 15 versus suburban? 16 DR. ANDRESS: The national rate is not 17 risk adjusted because you're not comparing 18 facilities, you're just calculating the raw 19 national rate. It's not -- you don't need to 20 account for differences. You just need to know 21 what the actual rate of re-admission is for the 22 country. Then the risk adjusted portion is

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embedded within the ratio. The risk adjustment -- keeps effect there, you're just multiplying it by the national rate so that it's easier to interpret.

5 MEMBER LETT: So each facility should 6 be risk adjusted, in order to be compared to the 7 national rate? We've already talked about the 8 difficulty around socioeconomic status may be way 9 off in an urban or a very rural nursing facility.

10 DR. ANDRESS: Right. If you included 11 SES or anything else in the risk adjustment, it 12 would be embedded within the facility risk ratio, 13 and then you're just multiplying it by the national rate. All that does is it makes it 14 15 easier to interpret what you're looking at. The 16 multiplication of the national rate has no -- it 17 has no consequences for the facility's 18 performance relative to other facilities, 19 because they're all being multiplied by the same 20 thing. 21 CO-CHAIR SALIBA: Any other questions

22 or comments? Hearing none, we'll move on, unless

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someone had other concerns.

2 (No audible response.) CO-CHAIR SALIBA: The next item on the 3 4 agenda is the skilled nursing facility quality 5 reporting program. There's several measures in this consent calendar, including functional 6 7 outcome measure, change in mobility score, a change in self-care score, discharge mobility 8 9 score, discharge self-care score, facility 10 residents who received an antipsychotic 11 medication, percent of skilled nursing residents 12 who self-reported moderate to severe pain, and 13 SNF residents who were assessed and appropriately 14 given the influenza vaccine. I'd like to ask the 15 operator to open the lines for public comment, 16 measures under consideration for the SNF ORP, 17 quality reporting program. 18 OPERATOR: At this time, if you'd like 19 to make a comment, please press star, then the 20 No. 1. There are no comments at this time. 21 CO-CHAIR SALIBA: Thank you. I'd like

to open the floor to the audience for comments,

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please.

2	MS. POTTER: Hi. I'm D.E.B. Potter.
3	I'm from the Office of the Secretary for Planning
4	and Evaluation. I'm also a member of the MAP
5	duals workgroup. First of all, let me just say
6	I'm here reporting as an individual. You should
7	not take my comments as the official position of
8	the Office of the Secretary, please.
9	I'm here to speak specifically to
10	Measure 1133, which is the use of antipsychotics
11	in the nursing home population. First of all, I
12	think this is a very important concept, and I do
13	not at all disagree with the importance of it. I
14	also do not disagree with continued development
15	of the measure. I recognize the importance of
16	this measure for the dementia population, but I
17	am specifically concerned about the behavioral
18	health population.
19	As this measure is currently
20	specified, it excludes the population with
21	schizophrenia, Tourette's, and Huntington, but it
22	does not exclude the population with bipolar

The Food and Drug Administration has 1 disease. 2 approved antipsychotics for the care of people with bipolar disease. Clinical guidelines 3 4 recommend the treatment of bipolar disease with 5 antipsychotics. NQF has actually endorsed a measure, NQF 211, that's specific to the nursing 6 7 home population and the use of dementia was a physician quality alliance measure, however, that 8 9 measure does not exclude the bipolar population. 10 Finally, there's two other NQF 11 endorsed measures, 1932 and 1927, that are 12 specific to the schizophrenia and bipolar 13 population and their use of antipsychotics. So I 14 recommend that CMS continue development of this 15 measure, as well as the two similar measures that 16 are on Nursing Home Compare, and that they 17 include the bipolar population as an exclusion 18 population. 19 I'm concerned that the population with 20 serious mental illness will not necessarily get

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the treatment they need in a nursing home if they

include or exclude, depending upon that

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population. I want the population with dementia to get good care, but I also want the population with bipolar disease to get good care. Thank you.

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5 DR. GIFFORD: My name is David Gifford. I'm going to wear two hats here. 6 I'm 7 going to distinguish them. My first hat is as a MAP member. I'm to exercise my MAP thing and 8 9 actually pull some of these things off the 10 consent calendar for discussion, Measures 1131, 11 1132, and 1133, pain, influenza, and 12 antipsychotic should be pulled off and voted as 13 fully developed measures.

14 They are fully developed, and they've 15 been approved by NQF in the past. They are in 16 use right now on Nursing Home Compare, so had the 17 discussion there. On the fourth IRF measures, 18 I'd also say -- and this was clarified in the 19 last MAP meeting -- when there's NOF endorsed 20 measures on the same topic, as alluded to in a 21 previous speaker, this workgroup should consider 22 those measures, not just the measures brought

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forth by CMS in the discussion.

2 There are five other measures that are based off the care tool for functional 3 4 improvement in self-care and mobility, NOF 5 Measures 2613, 2612, 2286, 2287, and 2232, that should have discussion about the merits. 6 I'11 take off my hat and put on my AHCA hat. 7 We strongly support the influenza and pain measure 8 9 being approved without any conditions. The 10 antipsychotic measure should get support with 11 conditions with the bipolar, as the previous 12 speaker added as an exclusion that measure. Then 13 I think the discussion, we would just support a 14 more robust discussion or some sort of alignment. 15 Because right now, all the functional measures in 16 the PAC setting that have been endorsed by NQF 17 are based off the care tool. 18 Most of them are based off the full

10 Most of them are based off the full 19 complement of the care tool. Last year, CMS 20 added Section GG to all the post-acute assessment 21 measures. They did differing items for the 22 mobility and self-care. They don't match. I

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mean, when they're the same, they're the same, but they don't have the same full listing.

So none of the measures, when they 3 were specified or approved by the NQF panel, they 4 5 were setting specific endorsed, even though some of the measure developers brought forth that the 6 measure should be elsewhere. So I think there 7 needs to be some harmonization of those measures 8 9 in the approach going forward. That would be a 10 condition that we would advocate for this group 11 as they vote on those measures.

12 MR. HILLMAN: Hi, my name's Troy 13 Hillman. I'm from the Uniform Data System for Medical Rehabilitation. I echo some of the 14 15 comments that were made by Mr. Gifford for your 16 consideration, related to the endorsed measures 17 that are already within the portfolio and whether 18 or not competing measure discussions need to 19 continue, such that a best-in-class measure is 20 chosen for functional assessment.

21 I'd also like to further draw some 22 specific attention to the mobility measures.

When we were discussing the mobility measures, one of the things we wanted to point out is that there are 15 individual items, care tool-based items or care tool functional items, utilized in this measure. Eight of those measures are specific only to those patients who are walking at the time of their stay.

Based on data that's in the Uniform 8 9 Data System database for inpatient rehab 10 facilities, roughly 20 percent of those patients 11 utilize a locomotion mode of wheelchair, meaning 12 those wheelchair-dependent patients will only be 13 assessed on half of the items utilized in each of 14 these measures, both the discharge measure and 15 the change measure, suggesting that it's possible 16 that those wheelchair-dependent patients are not 17 considered, and the outcomes that these types of 18 patients will come up with, the outcomes that they'll see will be substandard to those patients 19 20 who are walking during their stay in inpatient 21 rehab and SNF, and if this is an IMPACT Act 22 measure going forward, in home health and LTAC,

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as well. We definitely want you to consider that 1 as part of the measure calculation discussion and 2 thank you so much for your time. 3 CO-CHAIR SALIBA: Any other comments 4 5 from the audience? (No audible response.) 6 CO-CHAIR SALIBA: 7 Okay, thank you. We had a couple of suggestions, and I'm going to 8 9 hand it over to NQF to advise us. 10 MS. O'ROURKE: Yes, just a few 11 procedural points here. Only members of the 12 post-acute-care, long-term care workgroup can 13 pull measures off of the consent calendar for 14 this meeting, so if you agree with the public 15 comments that 1133, 1131, and 1132 should be 16 pulled for discussion, we'd look for a workgroup 17 member to also make that recommendation. 18 Coordinating committee members can consider their 19 measures at their meeting. At this meeting, this 20 is the -- the ability to pull measures lies with 21 post-acute-care, long-term care members, not all 22 MAP members, generally.

(Off mic comment.) 1 2 MS. O'ROURKE: I think there was some misunderstanding. Coordinating committee members 3 4 can pull at -- every MAP member can pull at their 5 own meeting, to clarify. Coordinating committee members will be able to review all of the 6 7 measures under consideration at their meeting and pull anything that they have concerns about. 8 9 However, there's no cross-workgroup 10 pulling, if that makes sense. The chance for 11 coordinating committee members to review would 12 come at their meeting. Similarly, PAC workgroup 13 members can't pull things from the hospital 14 workgroup's consent calendars, and so on and so 15 forth, only your own workgroup meetings can you 16 pull off of the consent calendar. 17 CO-CHAIR SALIBA: Thank you. What I'd 18 like to ask -- we're in the process of discussing 19 Before we talk about the consent the items. 20 calendar, I guess I would ask if there were any 21 comments from CMS? 22 DR. MCMULLEN: Alan and I are both

going to handle this. Do you want us just to do 1 2 global comments on all the measures, or do you want us to --3 4 (Simultaneous speaking.) CO-CHAIR SALIBA: Yes, just some 5 global comments to get started before we decide 6 7 about the consent calendar issue, and then as specific items come up, we'll hand it back over 8 9 to you to talk about specific responses. 10 DR. MCMULLEN: Okay. This is Tara 11 McMullen. I'm going to start with the function 12 measures, and then I'm going to turn it over to 13 Alan, Dr. Levitt, to talk about the antipsychotic 14 Because I think now we're okay with the last OM. 15 I don't know if we're talking about three. 16 those. I'm going to leave it here. We have four 17 function measures. These measures are developed 18 with the data source of care from the care tool. 19 Alan spoke a little bit about that. 20 The care tool was developed in PAC-PRD, the 21 Deficit Reduction Act of 2005. These measures 22 are setting specific at the current time.

However, they do meet a domain of the IMPACT Act to standardize function.

But CMS added these measures onto the 3 MUC list for setting specific measures for the 4 5 SNF Quality Reporting Program. We have submitted other function measures to National Quality Forum 6 7 for consideration of endorsement, and those have been setting specific quality measures for the 8 9 IRF quality reporting program, as well as the 10 LTAC quality reporting program. We also have 11 developed and finalized, for SNF Quality 12 Reporting Program, the IRF quality reporting 13 program, and the LTAC quality reporting program, 14 a process measure that assesses function in 15 self-care and mobility using the care data 16 source.

17 That was the measure that was used in 18 the mandate of the IMPACT Act. Just very briefly 19 to address a few comments in opening up, there's 20 been a lot of discussion about how IRF and SNF 21 populations differentiate the case mix. In the 22 development of these measures, these measures

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really grow from that of the IRF measures that were finalized for the IRF quality reporting program.

4 The one thing that we like to denote 5 as a difference between the IRF and the SNF measures are that for the two models, the 6 7 self-care and mobility models, we have more than 75 risk adjusters for these SNF measures, 8 9 including age, admission, the admission function, 10 prior functioning, prior device use, primary 11 diagnosis, comorbidities, as well as condition 12 severity markers, such as incontinence and 13 swallowing. We do exclude, at this time, persons 14 under the age of 21 from this quality measure, 15 and that's simply because we don't have enough 16 data at this time to analyze that population.

But with the collection of more data, we will consider opening this up to basically dropping that age exclusion. There was a comment about exclusions overall in this quality measure, and if the exclusions in the SNF measure are analogous to that IRF quality measure. The SNF

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quality measures actually have a few other measure exclusions, including exclusions of individuals in swing bed populations in critical access hospitals, as well as the residents who did not receive rehab therapy services.

That lines up with the ACQA measures 6 7 that are currently endorsed. We also understand that in developing these measures, and if we 8 9 choose to propose these measures in the future, 10 there needs to be consideration in expanding the 11 currently finalized Section GG, which holds the 12 care items. There were comments about adding 13 more items, so we will take that into 14 consideration, as well as the wheelchair use. If 15 you notice, in the IRF quality reporting program 16 for the measures that were finalized, we do have 17 items that assess wheelchair use and scooter use. 18 Of course, there are always the comments about 19 cognition, and whether CMS is going to begin 20 developing cognitive items.

At the current time, the care items
look at motor and cognitive function, but they're

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not a true indicator of a true cognitive measure. 1 2 CMS is moving in the direction to develop cognition-specific quality measures, and will 3 4 take into consideration risk adjusting those 5 measures by functional status. I'm going to turn it over to Alan. 6 7 MEMBER LEVITT: Yes, I guess I'm not 8 sure, if the three measures have been pulled, 9 does that mean that they're not going to --10 CO-CHAIR SALIBA: They're not pulled 11 yet, Alan. 12 PARTICIPANT: Oh, so we still talk 13 about those. 14 MEMBER LEVITT: So I guess we should 15 wait until a decision's made by the workgroup to 16 talk about that? CO-CHAIR SALIBA: I think whether 17 18 they're pulled or not, you can still go ahead and 19 give an overview right now. Then the decision 20 will be made by the workgroup whether or not to 21 separate out those items. 22 Tara, do you want to MEMBER LEVITT:

1	just talk a little bit about bipolar exclusion
2	because I think that was the only
3	DR. MCMULLEN: Yes, let's touch on
4	that for a second. This antipsychotic quality
5	measure, as most of you know, was first
6	introduced in the Measures Application
7	Partnership in 2012. The first year we did it,
8	Catherine was here, or Erin was here. I remember
9	Erin being here the whole time.
10	The measure itself, there is an
11	incidence and prevalence measure, a short stay
12	and a long stay. They're currently used in the
13	nursing home quality initiative, and they were
14	originally developed to back end the National
15	Partnership for Dementia looking at the use of
16	antipsychotics in nursing homes and whether you
17	can decrease the use of antipsychotics.
18	At that time, CMS, we vetted a couple
19	technical expert panels and stakeholders and
20	subject matter experts about that bipolar
21	exclusion, because it can go either way. A lot
22	of people were worried about epidemics. A lot of

people were worried about things such as
 appropriate use in nursing homes and the quality
 of the beneficiary.

At the time that we presented this in 2012 to the Measures Application Partnership, and at the time that we presented this quality measure to our technical expert panel, there was a strong consensus to exclude bipolar in the measure.

10 So CMS has moved forward with 11 benchmarking this quality measure in the nursing 12 home quality initiative without the exclusion --13 or with the exclusion of bipolar. This year, in 14 considering this measure now for our new program, 15 the SNF Quality Reporting Program, we basically 16 took this measure -- it was analogous.

We said we're going to take the same exclusions and we're going to move forward. A lot of folks were worried about how bipolar would be coded, whether the coder would be able to differentiate -- what would be appropriate coding and whether you would increase error in your

So there are some analytical issues, in 1 measure. 2 terms of the exclusions. We bring this measure forward to the MAP today for discussion about the 3 bipolar exclusion, whether it's appropriate that 4 5 we maintain excluding that condition, or whether we should consider including it with the 6 7 Huntington's, or including it in the quality 8 measure, overall.

9 So that's kind of the history. We 10 moved forward in that way, and we have data now 11 to support, that exclusion actually gives us a 12 significant measure no matter what, but I guess 13 we pose this one back to the MAP. Do we want to 14 keep moving in this direction?

15 CO-CHAIR SALIBA: Okay, thank you. My 16 annotated agenda says that I'm supposed to now 17 ask for our lead discussants, Kim and Pamela, to 18 make any comments about this particular set of 19 items and the process. Kim and Pamela, have you 20 all decided how you all were going to divide this 21 up to -- okay, Kim.

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MEMBER ELLIOTT: I was going to

address the three that have been recommended for pulling off the calendar. I do agree that those particular measures have had quite a bit of vetting already, and they're pretty consistent with other measures used by other organizations. The population exclusions are pretty good, but I would say that bipolar should be included in the exclusions for the antipsychotic medication.

9 In addition to the clinical reasons, 10 there's also a lot of concern about the skilled nursing facilities' willingness to accept members 11 12 that have behavioral health conditions and 13 residents that have behavioral health conditions. 14 Without the exclusion, I think it would be even 15 more challenging for many populations to be 16 admitted into skilled nursing facilities.

17 MEMBER ROBERTS: The only other thing 18 I wanted to bring up, which I think has been 19 discussed in the past, is with the functional 20 measures, that they are -- there will be an 21 increased burden on the skilled nursing team with 22 two different measures with the MDS, as well as

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the new care-tool measures, although it does go
 to harmonize with the other areas, as well as the
 scales are different. So there'll just be some
 challenges.

CO-CHAIR SALIBA: Okay, so now's the 5 time to discuss whether we're going to pull 6 7 things from the consent calendar or not. I'd like to break it into two questions here because 8 9 this is sort of a long list. I'm going to first 10 ask if anyone wants to pull from the consent 11 calendar any of the measures that are based on 12 the IRF functional outcome measures?

13 So that would be measure change in 14 mobility score for medical rehab patients, change 15 in self-care score for medical rehab patients, 16 discharge mobility score for medical rehab 17 patients, discharge self-care score for medical 18 rehabilitation patients. Does anyone want to ask 19 that we pull some of those from the consent 20 calendar? 21 (No audible response.)

22

CO-CHAIR SALIBA: Okay, so then the

next three on this list are the percent of SNF 1 2 residents who receive an antipsychotic medication, percent of SNF residents who 3 4 self-report moderate to severe pain, and percent 5 of SNF residents who were assessed and appropriately given the influenza vaccination. 6 Does anyone want to pull any of those from the 7 consent calendar? 8 Sean. 9 MEMBER MULDOON: After hearing that 10 other comment, is it unusual to have 11 fully-endorsed measurements still under 12 consideration by this group? 13 MS. O'ROURKE: I will look up what --14 technically, no. If the measure is fully 15 endorsed, it should have been considered for a 16 support, conditional support, or do not support 17 decision. We went off of the information we had 18 on the measures under consideration lists. Tara, 19 Alan, was there a reason that these were marked 20 as early in development? 21 DR. MCMULLEN: Is for function, or is 22 this for the final three?

(Simultaneous speaking.) 1 2 MS. O'ROURKE: I think it's the final three. 3 4 DR. MCMULLEN: Oh, I understand. CMS 5 was in the notion that -- so the nursing home quality initiative and the SNF Quality Reporting 6 7 Program are two separate entities. If we are adopting these measures, of course we're going to 8 9 have to tinker with the measures, in terms of 10 case mix differences, but adopting them into our program, that we should vet them through the 11 12 pre-rule-making process. 13 If, at some point, we choose to 14 propose these measures in a rule, the nursing 15 home quality initiative does not utilize, at this point in time, the rule-making process. It was more structural, I guess, in our logic. Yes,

16 point in time, the rule-making process. It was 17 more structural, I guess, in our logic. Yes, 18 they're fully cooked, but they're in a new 19 program, and if we do propose to use them, we 20 will have to utilize our rule-making vehicle. 21 MEMBER LEVITT: Exactly, just because 22 -- (Simultaneous speaking)

MEMBER LEVITT: 1 Again, we're proposing 2 them for a program now, so NQF endorsed measures 3 4 (Simultaneous speaking) 5 CO-CHAIR SALIBA: Yes. I think the issue that was raised in the public comment 6 7 period wasn't so much up or down on the measures, but whether they should be classified as still in 8 9 development, versus classified as endorse/not 10 endorse. You're thinking that because it's a 11 different program that's why? 12 DR. MCMULLEN: Yes, that and looking 13 at the way that the measures are defined, some of 14 these are long stay, so you're looking at the mix 15 of your skilled, as well as your nursing home 16 population. As you know, with the SNF Quality 17 Reporting Program, we're looking at that 18 definitive at the time of admission to that Part 19 APPS discharge or your OBRA discharge. You're 20 looking at definitively the skilled stay. You're 21 looking at a shorter stay. That was kind of the 22 thinking of CMS, because we're going to have to

1	rerun these measures, test that stay, and see
2	what the data look like. It might end up looking
3	like a different measure just because of,
4	actually, the population of interest.
5	CO-CHAIR SALIBA: Jim.
6	MEMBER LETT: Thank you. I find
7	myself sufficiently confused to suggest that we
8	withdraw those three and discuss them. If I'm
9	confused, perhaps some others are, also.
10	CO-CHAIR SALIBA: Any other comments?
11	(No audible response.)
12	CO-CHAIR SALIBA: My understanding is
13	if one person requests that it be withdrawn, then
14	it's withdrawn from the consent calendar, so it's
15	now withdrawn from the consent calendar. Not
16	hearing any more discussion about the functional
17	outcome measures, we'll move on from those, but
18	we have pulled from the consent calendar the
19	antipsychotic, moderate to severe pain, and
20	influenza vaccination measures. Is everybody
21	clear at least on that much?
22	MEMBER LEVITT: What does that mean to

us at CMS?

2	CO-CHAIR SALIBA: What that means, I
3	think, now is that we have a discussion, and then
4	decide then I think once it's been pulled from
5	the consent calendar, then do we vote it? What
6	were your thoughts? I'm looking to Sarah here.
7	MS. SAMPSEL: Yes, I know. What we'll
8	do is we will vote individually on those three
9	measures that were pulled from the consent
10	calendar, so that we'll be able to record and
11	hopefully, get you all to come to consensus on if
12	you support the encourage continued
13	development.
14	We'd like to this goes back to our
15	conversation this morning glean any additional
16	information from you that you would like CMS to
17	consider, as they continue to adapt these
18	measures to go into those specific programs.
19	Then, we would vote en masse for the consent
20	calendar, so for those four items that remain on
21	the consent calendar.
22	MS. O'ROURKE: Yes, I can try to

clarify again. Hearing no objections, it sounds 1 2 like the four functional status will pass on the consent calendar, with a recommendation of 3 4 encourage further development. These three have 5 now been pulled off, so we're going to take them individually, and we'll go measure by measure, 6 7 and they will be subject to a vote. So maybe we should start with the antipsychotic measure and 8 9 go there.

10 CO-CHAIR SALIBA: Let me ask one 11 question, just to clarify what we're going to 12 vote. Will the vote be the choice of the three 13 development categories, or will the choice also 14 include just endorsement as an option?

15 MS. O'ROURKE: It sounds like, from 16 CMS' perspective, while these measures -- there 17 is an NQF endorsed version of these measures, 18 there might be substantial differences in how 19 they would apply to the SNF QRP versus the 20 nursing home quality initiative. So I think we 21 22 MEMBER LEVITT: Yes, that's absolutely

correct. Again, as Tara said, we have a short
 stay version and a long stay version, and this is
 the SNF QRP version. The denominators may not be
 necessarily the same.

You have to remember, 5 DR. MCMULLEN: with the SNF QRP, the providers are also held to 6 7 a little bit different standards. They have to submit data, or they have the APU applied to 8 9 The program itself is a federally mandated them. 10 program, so the use of the measure may look a 11 little bit different than it looks right now on 12 Nursing Home Compare. The measure itself, as 13 used in SNF Quality Reporting Program, will not 14 be tied to a star at this time, so it is a 15 different measure. It will be a different 16 measure, maybe not in concept or in construct, 17 but the way that it's identified, the 18 specification, I guess, of the population. 19 CO-CHAIR SALIBA: So what I'm going to 20 do is take each one of these separately, so that

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we can discuss them more clearly. Let's start

with the SNF residents who newly received an

antipsychotic medication. Any comments, questions, thoughts? Kim, you look like you're

I think that because 4 MEMBER ELLIOTT: 5 the measure calls for measurement of those that were already on an antipsychotic when they were 6 7 admitted, and then were -- at each quarter measure to see whether they were on an 8 9 antipsychotic makes a big difference. I think 10 that will really start to separate out the populations that this would be applicable to. 11 Τf 12 you're bipolar, unless it's identified during the 13 stay, you would already be coming in with that 14 medication. So if the adjustment is made to 15 include bipolar as an exclusion, I think it would 16 be a better measure, more reliable.

17CO-CHAIR SALIBA: Thank you. Other18comments or questions about newly received19antipsychotic medication? Paul.

20 MEMBER MULHAUSEN: So I've 21 historically been very sympathetic to the way CMS 22 has developed similar measures around

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antipsychotic medication. But in terms of buy in from the provider community, it does seem to me that there might be more face validity if bipolar was excluded.

I agree that the measure that we have 5 right now seems to be pretty good, and we can do 6 7 a lot of work using that measure, but I constantly hear the gripe around colleagues and 8 9 the people that I share care with in the skilled 10 nursing facilities where they remain perplexed 11 about why an FDA-approved indication for 12 antipsychotics is not excluded.

13 CO-CHAIR SALIBA: I'm seeing some head 14 nods around the table on that. Any other 15 comments? Let's vote on that one. Let's vote on 16 that one, since we just finished discussing it. 17 Our options are up here on the board, and we 18 finally get to use, I think, our fancy clickers, and we'll see if they work. The first vote, if 19 20 you select 1, then you're encouraging continued 21 development; 2 is do not encourage continued 22 development; and 3 is that category we've been

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discouraged from using, insufficient information. Cari?

3 MEMBER LEVY: Just a point of 4 clarification. If we agree that the bipolar 5 exclusion needs to be inserted, what do we vote? CO-CHAIR SALIBA: I think you're just 6 -- you would say that you want continued 7 8 development because the measure as proposed, in 9 part, does currently exclude -- or does not 10 exclude. So you're saying you wanted more work 11 to be done on that measure. Are there any 12 questions about what we're voting on here? Alan? 13 MEMBER LEVITT: Again, just to, again, 14 hopefully clarify a little bit. I would assume 15 that's what it'd be, a continued development, but 16 the workgroup recommends that bipolar is 17 excluded. 18 CO-CHAIR SALIBA: Yes. Okay, 19 everyone's clear on what you're voting on, right? 20 Okay, are you ready for them to start voting? 21 MS. IBRAGIMOVA: Yes, the poll is 22 You can vote now. open.

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1 CO-CHAIR SALIBA: You're pointing 2 towards --3 MS. IBRAGIMOVA: You can point 4 directly toward me. 5 (Voting.) CO-CHAIR SALIBA: I think we're 6 7 missing a few votes that we were looking for. 8 How many are we expecting? 9 MS. IBRAGIMOVA: We are expecting 21 10 votes. We're missing --11 CO-CHAIR SALIBA: Okay, so we're 12 missing a couple. Everybody just reclick. You 13 won't get counted twice, just point and click. 14 Do we have anyone on the phone that is --15 MS. IBRAGIMOVA: I got Carol Spence's 16 vote. 17 CO-CHAIR SALIBA: You got it? Okay, 18 thank you, Carol. Are we good? We're 21? Okay. MS. IBRAGIMOVA: The results for 19 20 MUC15-1133 are 100 percent encourage continued 21 development. 22 CO-CHAIR SALIBA: Okay, thank you. So

now we'll move on to the next item that had been 1 2 pulled from the consent calendar, percent of 3 skilled nursing facility residents who 4 self-report moderate to severe pain. Comments, 5 questions, thoughts about this particular measure? 6 7 (No response.) CO-CHAIR SALIBA: Okay, hearing no 8 9 comments, I think we can go ahead and vote. 10 Let me let everything get set up here, 11 though. It takes a minute to get the system 12 ready to receive your votes, so we'll just wait 13 just a second. It will be the same three options 14 that we had before, to encourage continued 15 development, do not encourage continued 16 development, or insufficient information. 17 MS. IBRAGIMOVA: The voting poll is 18 now open. 19 (Voting.) 20 CO-CHAIR SALIBA: We're still missing a few people's votes. 21 22 MS. IBRAGIMOVA: The results for

1	MUC15-1131 are 95 percent encourage continued
2	development, 5 percent do not encourage continued
3	development, and 0 percent insufficient
4	information.
5	CO-CHAIR SALIBA: Now I know we've
6	closed the comments and discussion, if you all
7	will indulge me, as the chair, the do not
8	encourage continued development, did any of those
9	folks want to say if they're commenting that they
10	think it's just ready for prime time and there's
11	not any more need for continued development, or
12	if they don't want to see the measure going
13	forward?
14	MEMBER MULDOON: I don't know if I'm
15	a full 5 percent, but I did do it, too. I just
16	don't want it to be messed with anymore. I'm
17	afraid that you'll have two different measures
18	that sound the same, but are actually done
19	differently. It's so convoluted how they do it
20	in the MDS that I just say let's be done with it.
21	CO-CHAIR SALIBA: All right. I just
22	wanted to make sure that we understood the intent

of that no vote. Any other thoughts before we
 move on? Let's move on now to the final one that
 was pulled from the consent calendar, percent of
 skilled nursing facility residents who were
 assessed and appropriately given the influenza
 vaccine.

7 MEMBER LEVY: That last comment brings 8 up a good point. If we feel similarly that this 9 one shouldn't be messed with and just go for it, 10 should a vote of do not change be the appropriate 11 vote?

12 CO-CHAIR SALIBA: The question here is 13 if someone wants to say no more development is 14 needed because it's ready for prime time, what 15 should they vote, and how do we know that's what 16 they're voting when they vote?

MS. O'ROURKE: I think the best way to capture that might be in the rationale. If you could raise those concerns via conversation, and we'll write them down and put them in the rationale section that goes along with the vote to CMS.

I don't know that I have guidelines on 1 2 how you should vote about encouraging further development or not encouraging further 3 4 consideration, but we do capture that rationale, 5 and we can note that there are concerns that there might be two similar sounding measures now 6 7 going into play for two different programs, and we'll pass those concerns along to CMS for them 8 9 to reconcile. 10 DR. MCMULLEN: We take that into consideration, too. So Sean, your comment, 11 12 that's very important for us. That actually 13 weighs very heavily. 14 CO-CHAIR SALIBA: So it would be 15 helpful to discuss any concerns that people have, 16 either that we should just proceed with what's 17 there, or that they're worried about slightly 18 differing measures on the plate here. Any 19 comments? Cari? 20 I think the similar MEMBER LEVY: 21 concern would be raised here is the measure is 22 reporting the percentage of skilled nursing

facility residents who were assessed and 1 2 appropriately given the seasonal influenza vaccine. Great. That sounds good. 3 I think 4 messing with it probably isn't necessary, but if 5 others disagree, then we should hear that. I don't disagree, 6 MEMBER MULHAUSEN: which makes me confused about why we came up with 7 the original preliminary recommendation and what 8 9 it was on the part of the group that initially 10 presented us with that preliminary analysis result, what their concern was. What I see here 11 12 was that it's -- the measure is a little 13 different from the NQF-endorsed measure. 14 Everything else seems fairly consistent with what 15 Cari has already articulated, so I'm curious if I'm just missing something. I guess it's a 16 17 question for staff or for the key presenters. 18 MS. SAMPSEL: I think this goes back 19 to the original conversation and the way Tara 20 addressed it. When NQF staff get the measure 21 information from CMS, it's almost a translation 22

of if CMS says they're continuing to look at a

measure for use in a different program or a
 different adaptation of the measure, it's
 considered still in development.

For us as staff, our recommendations 4 5 would then go by is there the potential for any type of changes to that measure specification 6 7 that would move a material change from the endorsed measure? We would have gone along the 8 9 line of any of these measures that did come in to 10 us as CMS is still looking at as just the --11 encourage continued development. It's kind of 12 almost a nuance in the language because you're 13 all correct. These are fully developed measures 14 It was a programmatic, more for use somewhere. 15 than a measure recommendation. We recommend CMS 16 continue to look at this and determine whether it 17 could be used in the program versus kind of that 18 we're asking for changes to the measure 19 specification on the endorsement side.

20 CO-CHAIR SALIBA: I think part of the 21 confusion is that we haven't typically looked at 22 measures in terms of their use. In this case,

you're saying that it's the use of the measure. 1 2 But I think that Tara was also saying that some of the specifications might change because of the 3 4 different uses. MEMBER LEVITT: Yes, I just want to 5 reiterate, again, that these have been very 6 7 useful, helpful measures in Nursing Home Compare with the denominators of the short stay and long 8 9 stay, short stay being less than 100 days, long 10 stay more than 100 days. The denominator for this measure would 11 12 be patients who are receiving a SNF level of 13 care, which is not necessarily needing the 14 100-day definition. The reason we would really 15 qualify it better as under development, again, is 16 to just go ahead and look at it with that 17 denominator and go ahead. But again, if we get a 18 very strong recommendation that things -- that 19 you agree that once we look at this, if it does 20 look like, through the testing, that things look 21 the same, we would love to get that sort of 22 support from you, if that's what you -- if that's

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how you feel.

2	CO-CHAIR SALIBA: Okay, Jennifer?
3	MEMBER THOMAS: I'm just wondering,
4	with the specifications that may change, would
5	this be in the area of skilled nursing with short
6	stays, could some of the options include some of
7	those options that are included now in the home
8	health assessment? It's not just that you either
9	receive the vaccine or you refuse. There's
10	things like drug shortages exist, there's no
11	vaccine on the market or whatever, so during that
12	time period, that might also be a consideration.
13	DR. MCMULLEN: The measure on the MUC
14	list is the specs the description of what you
15	see here, but I think the world is our oyster.
16	The sky's the limit, in terms of what we can do
17	in this domain. We always, actually, encourage
18	folks stakeholders, everyone to write in to
19	us and present these ideas to us because you're
20	in the work. Sometimes it's good to get that
21	outside perspective to see where you can align or
22	harmonize. I tend not to use standardization in

this sense on purpose. But yes, that's a good idea.

3 MEMBER ELLIOTT: I just wanted to 4 comment on the numerator and denominator, in 5 respect to the October 1st through March 31st. Ι recognize in all measures, you do have to have 6 hard cutoffs and start dates. 7 However, oftentimes, now, the influenza vaccine is really 8 9 recommended almost year round, particularly in 10 different parts of the country where the seasons 11 are a little bit different.

We do see the flu vaccinations being given, oftentimes, now in September, August time period. If we continue with these hard cutoffs, it would probably exclude some of the people that may be getting those vaccinations appropriately, so some thought could be given to that as that trend continues.

CO-CHAIR SALIBA: Jim.

20 MEMBER LETT: As the puller -- maybe 21 I'm the pullee. I'm not sure which one I am, but 22 as the person who suggested that we pull them and

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look at them, my intent on this one was mainly is 1 2 there anything special that we need to change or add, and I'm not hearing that at this point in 3 4 time. I think the second thing is it might be 5 interesting, as an unintended consequence, are these measures basically forcing people to get 6 7 multiple vaccinations with the same vaccine? That is, if you have this measure at 8 9 all sites of post-acute care, plus, I might add, 10 in the hospital, which also has the measure for it, particularly elders with dementia or others 11 12 with dementia or cognitive impairment may not 13 recall, the records may not be clear. Are people 14 ending up with three and four pneumonia vaccines, 15 three and four influenza vaccines? 16 I guess the third thing is it sounds 17 like it might be worth, mechanically, just to see 18 if there's a way to suggest fast tracking some of 19 these measures, rather than just say yes, keep 20 working on them, that we can say we like the way 21 they are, go with it?

CO-CHAIR SALIBA: Thank you. Any

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other comments or thoughts? Oh, Gene, I'm sorry. Go ahead.

3 MEMBER NUCCIO: Sorry. To answer your 4 question, at least for home health, in the home 5 health item, it specifically asks if they've received it from another provider. So if the 6 7 agency has received it -- if the patient has received it at the nursing home, and then been 8 9 transferred to home health, then that's recorded 10 as having received. 11 Jim, I think your CO-CHAIR SALIBA: 12 comment would call for making sure that's part of 13 the transfer information that gets transferred 14 with the individual across settings. Other 15 comments, questions? I think we're ready to go for a vote on this one. Again, we've got our 16 17 three options here. We're going to be voting on 18 percent of skilled nursing facility residents who 19 were assessed and appropriately given the 20 influenza vaccine. We can vote 1, encourage 21 continued development, 2, do not encourage, and 22 3, insufficient information.

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1 MS. IBRAGIMOVA: The voting results 2 for MUC15-1132 are now open. 3 (Voting.) 4 MS. IBRAGIMOVA: The results for SNF 5 QRP MUC15-1132 are 95 percent encourage continued development, 5 percent do not encourage continued 6 development, and 0 percent insufficient 7 information. 8 9 CO-CHAIR SALIBA: Thank you. We're 10 going to move on now to the input on measures 11 under consideration under value-based purchasing 12 I'd like to ask the operator to open program. 13 the line for comments. 14 OPERATOR: At this time, if you would 15 like to make a comment, please press star, then 16 the number 1. There are no comments at this 17 time. 18 CO-CHAIR SALIBA: Thank you. Are 19 there any comments from members of the audience? 20 MR. MULLER: Hi, James Muller from the 21 American Healthcare Association. The SNF 22 value-based purchasing re-admission measure

within and without 30-day post-SNF stay 1 2 re-admission measure, we believe that it should be aligned with the similar IRF measure and kept 3 4 to be a purely within SNF stay re-admission 5 There's nothing in the PAMA that measure. actually forces this to be a 30-day follow-up 6 7 period, and the payment theme of the PAMA sort of suggests that it should be kept within the SNF 8 9 stay. My comment, thank you. 10 CO-CHAIR SALIBA: Thank you. Any 11 other comments from the audience? Laura, are 12 there any comments in the chat box? 13 MS. IBRAGIMOVA: No, not at this time. 14 CO-CHAIR SALIBA: Katie, can you maybe 15 give a brief overview of the value-based 16 purchasing? 17 MS. STREETER: Sure. For the SNF 18 value-based purchasing program, we have this one 19 measure here. We actually -- the workgroup did 20 review and discuss this measure, but not for this 21 specific program. The reason why we have it 22 separated is because this is required by PAMA and

not IMPACT Act, but this is the skilled nursing 1 2 facility 30-day potentially preventable re-admission measure. It is also in early 3 development, and our recommendation was encourage 4 5 continued development. CO-CHAIR SALIBA: CMS, do you have any 6 7 comments before we discuss whether or not it stays on the consent calendar? 8 9 DR. ANDRESS: Sure. The decision to 10 make this a 30-day re-admission measure stems 11 from two issues. One is practical, and the other 12 is an issue of policy. The practical issue is 13 that this is essentially, I guess, a potentially 14 preventable version of the SNF re-admission 15 measure that is already being considered by this 16 committee. It was finalized in rule making for 17 use in the SNF value-based purchasing program. Α 18 particular quirk of this program is that there 19 are only ever two measures that are statutorily

21 The first was the SNF re-admission 22 measure, which is an all cause re-admission

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allowed within it.

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measure, which is to be replaced by a potentially preventable re-admission measure as soon as is practicable, which I never thought I'd hear used outside of the movie Gettysburg, but there it is. Anyway, the issue with -- so the statute only allows those two measures.

7 That's the basis of the payment determination for SNFs in the VBP program, which 8 9 puts this measure -- puts a great deal of 10 responsibility on this measure, because a 11 facility can lose up to two percent of its 12 payment based upon its performance on this 13 measure, or it can gain a substantial amount of 14 money in the cost-savings setup that was mandated 15 within the PAMA statute. There seems to us to be 16 a substantial reason why we'd want to prevent 17 issues such as gaming. This is an area where 18 gaming would be fairly straightforward if we were 19 to keep it as a within stay only measure. 20 Because if it is designed as within stay, the 21 only thing you have to do in order to avoid a re-admission for the SNF is to discharge your 22

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patient prematurely, before they get re-admitted. 1 2 You kick them out, and even if they go back to the hospital after that, they die, the 3 measure will not capture it, which means that the 4 value-based purchasing program will not capture 5 Now, as has been pointed out by commenters 6 it. 7 in the rule making, it does not seem that this is something that is likely to occur overmuch, given 8 9 the ethical considerations in place. 10 But it seems to us that as a policy 11 matter, it is incumbent upon CMS to not design 12 value-based purchasing programs wherein there is, 13 in fact, an incentive for kicking your patients 14 out before they have received the care that they 15 require. For that reason, we decided to retain 16 the SNF re-admission measure's 30-day setup. This created some interesting issues around this 17 18 measure, particularly with the potentially 19 preventable re-admission definition. We developed 20 this alongside the IMPACT Act measures, as well 21 as the IRF within stay measure. When we did 22 that, it became quickly apparent to us that the

definition of what is potentially preventable varies very much, in experts' minds, by whether you are within the facility or outside of the facility.

So we actually created two 5 definitions, one which defines a class of codes 6 for which a facility may potentially prevent a 7 re-admission while the patient is within the 8 9 facility, and another set of codes that is less 10 inclusive, that defines potentially preventable 11 re-admissions for patients who depart from the 12 facility because this measure includes both time 13 windows, potentially.

14 The potentially preventable definition 15 uses the within stay definition for patients who 16 are re-admitted while they were within the SNF 17 and uses the post-discharge definition if they 18 are re-admitted following discharge from the SNF, 19 but still within the 30-day window. That is the 20 rationale there for why we included the 30-day 21 and some of the quirks around the measure as a 22 consequence of our decision to retain that

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structure.

2	CO-CHAIR SALIBA: Thank you. So now
3	the question before the group is whether you want
4	to keep this on the consent calendar or you want
5	to pull it from the consent calendar? Anyone
6	want to have it pulled from the consent calendar?
7	Okay, Jim?
8	MEMBER LETT: Just a point of
9	clarification. We can discuss it without pulling
10	it, can't we?
11	CO-CHAIR SALIBA: Yes.
12	MEMBER LETT: So if I say no, then we
13	can still discuss it?
14	CO-CHAIR SALIBA: Exactly.
15	MEMBER LETT: Okay, thank you.
16	CO-CHAIR SALIBA: Hearing no requests
17	to take it from the consent calendar, we will
18	move forward with discussion of this item on the
19	consent calendar. Robyn?
20	MEMBER GRANT: From a resident
21	perspective, our concern is one of unintended
22	consequences. There is the possibility that the

measure could create a disincentive for nursing 1 2 homes to send residents to the hospital for the care they need. We are aware of many situations 3 4 that families have reported to us, and advocates 5 on the ground, where there have been family members in the facility very concerned about the 6 They have asked 7 condition of their loved one. for their loved one to be sent to the hospital. 8 9 For a variety of reasons, they have gotten 10 pushback from facility staff who said, absolutely 11 They've refused to send their loved one to not. 12 the hospital.

13 Families, out of sheer desperation, 14 have eventually called 911 and had an ambulance 15 come and sent their loved one to the emergency 16 room. What we hear back from family members is 17 the hospital staff said that had we not gotten 18 their loved one to the hospital when they did 19 that they would very likely have died, or there 20 would have been very serious consequences. Ι 21 just wanted to raise that as a potential adverse 22 consequence.

1	CO-CHAIR SALIBA: Thank you, Robyn.
2	Other comments? Lisa?
3	MEMBER WINSTEL: I just don't want to
4	waste anyone's time, but I really want to amplify
5	what Robyn said. It's not the occasional story.
6	We hear this from family members all the time,
7	and it should be taken seriously. I don't have a
8	recommendation for how CMS can address it in this
9	measure, but it is something that has to be
10	heard.
11	CO-CHAIR SALIBA: Jim?
12	MEMBER LETT: Oh, thank you. Back to
13	the spirit of Sean's earlier comment about how do
14	you do QI with this information? How can you
15	make care better? To me, just somebody went back
16	to the hospital within 30 days doesn't help me a
17	lot.
18	If somebody went back to the hospital
19	within 48 hours of admission to the SNF, then
20	that was a failed hospital discharge. If they go
21	back to the hospital within 48 hours of leaving
22	the skilled nursing facility, I would personally

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consider that a failed SNF discharge.

2 If you have a re-admission within, for example, the first seven to ten days from the 3 4 SNF, then that may well be an issue around the 5 quality of care of the SNF, not always, but could well be. How do you make this measure actionable 6 7 is really what occurs to me. Lord knows too many measures is like having no measures, but it might 8 9 be more useful were it broken up into time 10 increments where you could say I have a problem 11 with my intake process, as a post-acute provider, 12 or I have a problem with my discharge process, as 13 a post-acute provider. No action intended, but a 14 thought for as we develop. 15 Jim, do you think CO-CHAIR SALIBA: 16 the facility could do its own tracking of these 17 issues within the facility to look at when their 18 re-admissions are occurring? 19 CO-CHAIR RAPHAEL: Can I just say 20 something? Because at the Visiting Nurse Service 21 of New York, where we dealt with 50 hospitals, we 22 actually charted re-admissions by hospitals, and

it was a dramatic, dramatic difference. 1 The 2 range was phenomenal between some high-performing hospitals and some where we had really just, I 3 4 thought, astounding readmission rates. 5 I think there are things that you have to do on your own. You can't wait for this 6 7 public reporting system to come and give you the information that you need. I think when you then 8 9 go to the hospital and show them some of the 10 data, then you have to begin to work on what's a 11 combination of issues. It's work on both sides. 12 To answer your question, MEMBER LETT: 13 If you're an active, good post-acute yes. 14 provider, none of these numbers are a surprise to 15 you. We used to, weekly, look at all unplanned 16 transfers from the facility, whether it was to 17 the emergency room or they actually were 18 re-admitted, and we calculated our own 19 re-admission rates. 20 We looked at all the folks who went 21 out, whether they got admitted to the hospital or 22 not, and we would compare our numbers with --

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because of the hospital re-admission reduction program are almost, in all the urban, and I presume a lot more widespread than that areas, we would monthly, or at least quarterly, sometimes monthly, get the re-admission rates as calculated by the hospital, which we could then look at our re-admission rates.

We could look on when they went back 8 9 and have a constructive, educational dialogue 10 around yes, we had three people we had to send 11 back to you within 24 hours or 48 hours. Where 12 are we missing it? The same thing on the other 13 end, but we don't always get the information when 14 they leave the SNF that they ended up back in the 15 hospital. In fact, we almost never do, unless 16 they cycle back through from the hospital into 17 the SNF. We go, oh, my goodness, you were in the 18 hospital. The data that we get, if we have it 19 timely, then it is absolutely wonderful because 20 we can actually look at those charts, pull them, 21 and see why people were discharged or what the 22 process of care was while they were there.

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1 Long answer to your question, yes, if 2 we're doing our own re-admission data, it is absolutely wonderful, and we can figure out what 3 we're doing wrong pretty darn quickly and defend 4 5 our numbers to any outside entity, a managed care 6 company, a hospital, whatever. 7 CO-CHAIR SALIBA: We started, when we send people home from the hospital, we follow up 8 9 with them at 48 hours. We follow up with them at 10 two weeks to see how they're doing post

discharge. I have this fantasy that we could
start doing that with post-acute care patients.
Paul, you had your tent up.

14 MEMBER MULHAUSEN: This is part of my 15 I work for Telligen, and we are a disclosure. 16 CMS Quality Innovation Network, quality 17 improvement organization. From my world view, 18 there are numerous resources that CMS provides to providers to support achieving the goals of this 19 20 kind of a measure. Advancing Excellence is a 21 public/private partnership with a lot of help for 22 skilled nursing facilities, in terms of tools

that can be used to do root cause analysis and monitor re-admissions.

There's a lot of push for interact 3 4 through the Quality Innovation Network. From my 5 perspective, we have, actually, an under-utilized resource being provided by CMS through the 6 7 quality improvement organizations that aligns beautifully with this measure, in terms of 8 9 supporting the provider community to succeed with 10 this as the value-based purchasing outcome of 11 interest.

12 MEMBER LEVITT: I was going to wait 13 until all the comments were done, but assuming 14 they are, first of all, I want to thank Paul for 15 that lead-in. That was very nice, telling what 16 CMS does do, and it is true. I do think we need 17 to remember that this is a statutory measure. So 18 again, we start off with the fact that Congress 19 felt this is important, and it actually is an 20 important measure. It is a within stay measure. 21 It's not necessarily within stay measure. It's a 22 30-day from the start of stay measure. So for

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most SNF patients, it would be a within stay measure. So for most of the residents who get transferred out, you would actually have the information on the resident to begin with because they would've been within stay while all this was occurring.

Just a general comment before I turn it over to Joel. The point of all these re-admission measures, it's kind of a shared attribution. CMS recognizes that, for example, in home health, how much does a home health agency have in terms of the effect? Is it 100 percent? Obviously it isn't.

14 But the point of these measures is 15 that there are things that we can do, whether 16 it's a within stay measure, in terms of the care 17 that we're providing to the resident or the 18 patient, or post-discharge, in terms of the 19 discharge planning of the patient. There are 20 things that we can do to affect the rates that we 21 do have, or that compare to other, similar 22 settings after risk adjustment. Again, that's

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1 wł	hat we're trying to do here. We accept the fact
2 tł	hat patients may come in and be bounced right
3 ba	ack or whatever. But there are things we can
4 do	o, in terms of assessing those patients prior to
5 cc	oming to us, to hopefully keep the patients
6 wł	here they belong until they're ready to come to
7 tł	he right setting. Is it 100 percent effective?
8 Ob	bviously it isn't, but there are pieces that we
9 ca	an do, and that's kind of where the shared
10 ac	ccountability comes in. Joel, do you have
11 sr	pecifics?
12	CO-CHAIR SALIBA: Before you move on,
13 we	e had one other member that had a comment.
14 Ca	ari?
15	MEMBER LEVY: I'm sorry. I just
16 wa	anted to raise one issue, which was we were able
17 to	o hear Joe present recently. The unfortunate
18 ne	ews was the interact tool doesn't appear to have
19 ar	n effect in randomized control trial in the
20 cc	ommunity.
21	I worry if we're expecting facilities
22 ir	n the community to use a tool that doesn't have
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I don't know if we're setting them up 1 an effect. 2 I just wanted to put that out for success. Then also, one of the other things that I 3 there. 4 wonder about is emergency room visits that don't result in admission, if that could be a signal 5 for facilities that are not being mindful about 6 assessing residents, and if there was some way to 7 use that, as opposed to because of this issue 8 9 that Jim brings up, where we have people who 10 come, and then two days later, they're back in the hospital, and that's probably the hospital's 11 12 fault, and not the SNF's fault. Anyway, just 13 wanted to bring those two things. 14 I'm sorry, I'm going to DR. ANDRESS: 15 be obnoxious and ask you if you could restate 16 that last one? I missed the first part of it. 17 MEMBER LEVY: There's this percentage 18 of folks who come in and go right back within one 19 or two days, and that's likely not the nursing

patient.

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facility's fault. It's probably the -- it's a

shared effort in not doing a good job by the

I think we do 1 DR. ANDRESS: Right. 2 make some effort, analytically, at least, to pull apart when people are being re-admitted and so 3 4 There's no clear -- there's not a drop-off on. 5 point, where everybody's getting -- then all of a sudden, it just stops. There's actually a fairly 6 slow progression down, where people are 7 re-admitted sooner, but other than that, there's 8 9 not just a clear point to cut it off. I think 10 the shared accountability piece to it gets it 11 right. We want both providers involved in any 12 handoff to be conscientious about what's going 13 on.

14 I think we've started to hit on that 15 with hospitals and post-acute care settings. 16 There are probably other areas where we really 17 haven't. That's probably got to be a discussion, 18 as we consider the proliferation of care provider 19 types and different kinds of handoffs, exactly 20 how you do that without inundating people with 21 re-admission measures for home health to SNF, 22 home health to the IRF, home health -- you can

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just imagine how that expands rapidly.

2 To this issue of unintended consequences, I think this is an important one. 3 4 It's something that's been raised and addressed 5 in hospitals, but bears repeating. One of the earlier concerns, right, was that you're reducing 6 7 re-admissions because they're just letting their patients die. So they die instead of getting 8 9 re-admitted. That's why re-admission rates would 10 qo down. The analyses that we conducted in the 11 hospital certainly have not borne that out. We 12 don't have mortality measures in place in our 13 quality programs for SNFs at this point. I would 14 say that there's actually a pretty good 15 illustration of why you want companion measures 16 within a set, why you don't want to put your eggs 17 in one basket, so to say, with a single measure. 18 We don't have that option with this 19 program, but this program does not exist in a 20 You have the Quality Reporting Program. vacuum. 21 You have the Nursing Home Quality Initiative, 22 where other measures can be implemented and have

an effect on the quality efforts of various
 providers. I think it's important to understand
 sort of the context in which a quality measure
 can exist.

I don't know that you necessarily get 5 at a single measure that deals with all 6 7 unintended consequences, but you can develop a suite of measures that make it increasingly 8 9 difficult to game any one measure by your 10 particular actions. I think that's certainly 11 something we try to bear in mind as we develop 12 not just a single measure, but an entire suite of 13 them.

14 CO-CHAIR SALIBA: One thing I think 15 that Cari raised was the issue of emergency 16 department, of using that as part of the gaming 17 of this measure.

DR. ANDRESS: Right. There's some interesting issues in addressing this. On one hand is if it never becomes a re-admission, was it something that rose to the level of being a re-admission in the first place and, therefore, 1

should be captured by the measure?

I think the other issue, of course, is do you have enough events -- is it a common enough occurrence that you can actually capture the event and say something meaningful about a facility's performance with it? Right now, we're observing these. We continue to track them, along with observation stays.

9 There is actually a couple of these 10 measures in the home health setting, where we do 11 include those as their own separate indicators. 12 I can't say how that should be addressed. I can 13 say that for measures that are in statute called 14 out for re-admissions, it's probably problematic 15 to include ED use, but that doesn't mean that we 16 couldn't look at it in developing other measures, 17 in the future, that do cover that area. I think 18 it's certainly something worth capturing. Again, 19 one of the advantages of those is they're 20 probably, at least initially, the claims based, 21 so it doesn't expand the reporting burden for the 22 facilities.

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1 CO-CHAIR SALIBA: Alan, your tag is 2 still up. Were you going to make another comment? 3 4 DR. ANDRESS: The other core issue 5 that I think I want to touch before I shut up is the QI because this is something we've heard in 6 the TEP that we convened for this and a number of 7 other settings, which is that a lot of 8 information isn't available to them. 9 10 The comorbidities that are identified 11 for the patients who got re-admitted outside of the facility setting, who did not -- this is 12 13 something that we've been looking at how to 14 address, and there have been a number of legal 15 and infrastructural issues. I think we're 16 actually making some headway on this, so I can't 17 make any promises now. I can say, though, that I 18 am optimistic that we will be able to at least 19 expand the depth of information that you're 20 getting on re-admissions. That said, when you're 21 receiving a re-admissions rate, I think it's 22 probably best if you consider it as a signpost.

You are doing well on this; you are not doing well on that. But there are a number of efforts that have to be taken at the facility level to track the issues, in particular, that we're simply not going to be able to capture with a claims based measure.

7 CO-CHAIR SALIBA: Thank you. Any other questions or comments about this item? 8 9 Again, it's on our consent calendar. We didn't 10 take it off the consent calendar, so hearing no 11 more new discussion, we will move on to the next 12 We're a little bit ahead of schedule. item. 13 Consulting over here with NQF folks, we're going 14 to keep moving through, up until the scheduled 15 break.

That does mean that if someone's not on the call right now that wants to comment, we'll have an open mic at the end of the day for people to comment, so they'll still have an opportunity.

21 We're moving on to the Long-Term Care 22 Hospital Quality Reporting Program. There are

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several items on the consent calendar, compliance 1 2 with spontaneous breathing trial, including trach collar trial or continuous positive airway 3 4 pressure breathing trial by day two of the LTAC 5 stay, percent of patients who received an antipsychotic medication, and ventilator weaning. 6 7 Operator, can you open the lines for comment? 8 OPERATOR: Yes, ma'am. At this time, 9 if you would like to make a comment, please press 10 star, then the number 1. There are no comments 11 at this time. 12 CO-CHAIR SALIBA: Thank you. Are 13 there any members of the audience who want to 14 make a comment? 15 MS. POTTER: Similar to the comment I 16 made on the skilled nursing facility 17 antipsychotic, I'll make a similar comment on the 18 antipsychotic in long-term care hospitals, which 19 also excludes the bipolar population. Thank you. 20 CO-CHAIR SALIBA: Are there any other 21 comments? Laura, any comments from the chat box? 22 MS. IBRAGIMOVA: No, there are no

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comments.

2	CO-CHAIR SALIBA: Kate, do you want to
3	fill us in a little bit on this one?
4	MS. STREETER: These are the three
5	measures that are being considered for the
6	Long-term Care Hospital Quality Reporting
7	Program. They're all in early development, and
8	our preliminary staff recommendation is to
9	encourage continued development.
10	CO-CHAIR SALIBA: Before we ask for
11	workgroup discussion about consent calendar, did
12	CMS have any comments?
13	MEMBER LEVITT: Just, again, that if
14	we are going to continue with measure
15	development, if it's the workgroup's
16	recommendation, again, that bipolar patients be
17	excluded, we would want to hear that. I would
18	point out one thing that may generate workgroup
19	discussion is just to note that we had chosen, in
20	this measure, that this is a prevalence measure,
21	and not an incidence measure.
22	We chose that because the idea that

patients coming into the long-term care hospital 1 2 facility may have been started on antipsychotic medication while they were in the ICU, and that 3 4 the hope or the idea was that hopefully, they 5 could get weaned while they were in the LTAC Again, maybe that'll generate some 6 setting. workgroup discussion as to whether it's better to 7 have a prevalence versus an incidence measure in 8 9 this population. 10 CO-CHAIR SALIBA: Thank you. We had 11 two discussants for this set of items, Sean and 12 How do you guys want to tag team it? Bruce. 13 Sean, you want to start? 14 MEMBER MULDOON: I think, maybe I'll 15 do the weaning ones, because they're easier. Τ These have been -- anything 16 was on that TEP. 17 that this group probably will -- asking 18 themselves what about this, what about that, ask 19 me, I'll tell you. I know that it's come up in 20 the other groups, and we just had to make some 21 choices. 22 One piece of clarification that I

either am not reading right or we got mixed up is on the wean rate, one place in the specifications it says it's discharge dead or alive, and in here, it says live discharges. We went round and round on that.

I don't actually remember where we 6 7 landed, but just resolve that apparent discrepancy. The TEP group is reasonably happy 8 9 with these, in spite of all limitations that 10 we've thought up, and this group may well think 11 up, as well. I think I'll hold it there. If 12 there's anyone that has a question about those 13 two, we can deal with them now. The trickier one 14 is the antipsychotic one, so I want to leave a 15 little bit of time for that.

16 CO-CHAIR SALIBA: Bruce. Okay. Ι 17 think our next discussion is whether or not we 18 want to pull any of these measures from the 19 consent calendar to have specific voting on. 20 We'll still be able to discuss, whether they're on the consent calendar or not. Any move to pull 21 22 anything? Okay.

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So now we'll move on to discussion. 1 2 I'm going to break it up a little bit, the way Sean did, for discussion, so that we can sort of 3 4 stay on track with what we're talking about. 5 Let's talk about the two ventilator measures first, the compliance with an SBT weaning trial 6 7 by day two, or a continuous -- a CPAP trial by day two of the LTAC stay, and ventilator weaning 8 9 or liberation rates. Any comments, discussion? 10 Roger? 11 MEMBER HERR: I just want to thank 12 Sean for talking about the work on the TEP. This 13 is an area that I've seen variation in practice 14 out there, so the two days, I think, is a great 15 -- how you got there, I don't know, and if that's 16 the right number of days, but I'm glad you're 17 setting something there, and also the exclusion 18 criteria because I see so much variation of what 19 facilities do in this area. It's of great 20 concern to me, so I'm glad this is being put 21 forward, both of them.

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CO-CHAIR SALIBA: Roger, that was

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1	actually my question. Is this a standard of
2	care, or is it still being resolved in the
3	community about who gets trialed? Does everyone
4	get trialed, and is two days Sean, can you
5	help with that?
6	MEMBER MULDOON: This reflects two
7	things. One is that by the time you come to an
8	LTAC for weaning, you've long fallen off the care
9	path. That leads to variation, where people say
10	all the usual stuff didn't work. What will we
11	try today?
12	That was the side of the room that
13	said let's not button this down too much. But we
13 14	said let's not button this down too much. But we could not ignore the fact that the Loyola study
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14	could not ignore the fact that the Loyola study
14 15	could not ignore the fact that the Loyola study found that if you just let people settle down,
14 15 16	could not ignore the fact that the Loyola study found that if you just let people settle down, and then let them breathe on their own, 18
14 15 16 17	could not ignore the fact that the Loyola study found that if you just let people settle down, and then let them breathe on their own, 18 percent of them popped off the vent. That is why
14 15 16 17 18	could not ignore the fact that the Loyola study found that if you just let people settle down, and then let them breathe on their own, 18 percent of them popped off the vent. That is why we said not that you have to wean with
14 15 16 17 18 19	could not ignore the fact that the Loyola study found that if you just let people settle down, and then let them breathe on their own, 18 percent of them popped off the vent. That is why we said not that you have to wean with spontaneous breathing trials, because that wasn't

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shot at it. Just see what they can do.

2 Then that Loyola study also said if they last a long time, you can go this way. 3 If 4 they don't last a long time, you can go this way. 5 If they've totally got no drive at all, they're probably in that category that means that they 6 7 may even be an exclusion. There actually was some logic to it, even though we had to draw some 8 9 bright lines. 10 CO-CHAIR SALIBA: Questions, comments? Thank you, Sean. Questions, comments? 11 We're 12 talking about breathing trial or CPAP trial by 13 Day 2, and ventilator weaning or liberation 14 Okay. I think I've worn you guys out. rates. 15 The next one is percent of patients who received 16 an antipsychotic medication. This is slightly 17 different, as Alan was saying, from the one that

18 we discussed for SNF. Comments, thoughts? Sean? 19 MEMBER MULDOON: I'll go ahead and tee 20 up the debate. In the SNF, the desired behavior

In the LTACs, for the ventilator patient, it is

is to not use antipsychotics to calm people down.

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how do you identify and treat delirium guickly? 1 2 So the concern was the unintended consequence of this, which was -- is fairly loud, is that if you 3 4 get dinged for using an antipsychotic without one 5 of those exclusions, then you've taken away one of the many imperfect tools for promptly 6 7 responding to delirium. That would be bad. CO-CHAIR SALIBA: Comments? 8 Jim. 9 MEMBER LETT: Just in looking at 10 harmonization between the measures, it seems to 11 make sense that we would ask the same of LTACs 12 that we ask of SNFs, that is have an incidence 13 rather than prevalence measure. Also, I would 14 assume that we would like to discuss removing 15 bipolar, or adding bipolar to the exclusions. 16 CO-CHAIR SALIBA: Other comments or 17 questions about the antipsychotic? 18 MEMBER KAUSERUD: I will admit I have 19 not reviewed this measure in super great detail, 20 but it seems that you would be able to build in 21 an exclusion for the purposes of identifying 22 delirium, so just a thought.

Wait just a 1 CO-CHAIR SALIBA: Gene. 2 second. Gene hasn't -- let him go first. MEMBER NUCCIO: It's just a question 3 4 of clarification. Is a good outcome higher or 5 I don't know. If you're excluding that lower? which should be excluded --6 7 MEMBER LEVITT: Gene, that's always a 8 bad sign when you have to ask a question like 9 that. 10 MEMBER NUCCIO: That's my purpose. 11 CO-CHAIR SALIBA: I think we have 12 started in the hospital, at least, discouraging 13 the use of antipsychotics for the management of 14 delirium. That's sort of -- it's not always 15 appropriate, even in the hospital setting. The 16 first thing is to avoid the development of 17 delirium which, even in the best trials, is not 18 100 percent, but that an antipsychotic doesn't 19 treat delirium. It only masks the symptoms of 20 what's going on. We might not see that as always 21 the right approach with all delirious patients. 22 But it may be different, I guess, in other

1 settings. Other comments? Sean, I'm sorry. 2 Yes, please. MEMBER MULDOON: 3 When we use 4 antipsychotics, we mean typicals and atypicals? 5 CO-CHAIR SALIBA: Oh, I'm sorry. Yes. I shouldn't have answered for CMS. 6 (Simultaneous speaking.) 7 CO-CHAIR SALIBA: Alan. 8 9 MEMBER LEVITT: If I could just 10 comment. I do want to point out that in the LTAC 11 QRP, previous MAP recommendations have been to 12 include a measure such as this, the use of 13 antipsychotic medications. That's come from the 14 workgroup before, and I guess this is our 15 response. We do listen, believe it or not, to 16 workgroup recommendations that this come forward. 17 Again, we are interested in whether or not, 18 assuming you still agree that a measure such as 19 this is useful in this setting, whether or not a 20 prevalence versus incidence measure would be the 21 right way to go. 22 CO-CHAIR SALIBA: Bruce.

1 2	
2	MEMBER LEFF: Yes, just a
	clarification. Would using a single dose of an
3	antipsychotic versus having someone started on
4	chronic use of the antipsychotic, those would be
5	judged the same in this context of this measure?
6	I need to give someone a good dose of Haloperidol
7	because they're bucking the vent and I need to
8	calm them down for their safety versus longer
9	term, perhaps inappropriate use.
10	DR. MCMULLEN: It'd be longer term
11	inappropriate use. It begs the question of
12	harmonization, but what would the MAP think?
13	Would that be appropriate for an LTAC, knowing
14	that the stay's a little bit longer than a SNF in
15	the first place?
16	CO-CHAIR SALIBA: So we've been asked
17	to comment on a couple of things, it sounds like,
	the question of incidence and prevalence and
18	
18 19	which type of approach you would want for
	which type of approach you would want for antipsychotic medication. Then I think the other
19	

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be, in terms of the duration of exposure that 1 2 would meet the numerator? Any thoughts? Cari. Well, if you want a 3 MEMBER LEVY: 4 thought, I was thinking, as Jim was mentioning 5 the incidence issue, that yes, that's good. But the reality is the hospital has started these, 6 7 often, and then you're stuck with them when they If the LTAC can get rid of them, then 8 come over. 9 that's part of the whole rehab plan. Is there 10 any way to reward facilities for actually getting 11 I don't know if that can be part of rid of them? 12 the concept, as well. 13 CO-CHAIR SALIBA: Thank you. Paul. 14 MEMBER MULHAUSEN: In the spirit of 15 amplification for what Cari just had to say, 16 which is why I like the prevalence measure. Ι 17 think the prevalence measure, assuming high is 18 not good, then the prevalence measure, there is an incentive to be thinking about gradual dose 19 20 reductions and gradually taking people off of 21 them after their delirium has been effectively

treated. I like the prevalence measure.

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Although I'm sympathetic to this issue of 1 2 harmonization, I don't think that's the intent here, so I like the prevalence measure. 3 CO-CHAIR SALIBA: Alan. 4 MEMBER LEVITT: Just to point out, in 5 the nursing home setting, the short stay 6 7 antipsychotic measure is incidence and the long 8 stay is prevalence. It doesn't necessarily have 9 We've chosen prevalence to be the same measure. 10 because we thought it just made more sense and, 11 again, are interested in what's going on. Again, 12 we are sensitive. Sean, we are sensitive to 13 changes in behavior. It is unfortunate that 14 people sometimes are -- practitioners do things 15 that may be inappropriate for a patient because 16 they're afraid of the measure consequences of it. 17 That's something we have to continue to monitor 18 religiously because that does happen. 19 CO-CHAIR SALIBA: Thank you. Any 20 other comments or questions? Not hearing any 21 movement to take any off the consent calendar, 22 we've discussed and provided feedback, so we're

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going to consider this section complete, which 1 2 gets us to almost the break. I think we're going to go ahead -- we were just talking. We're going 3 4 to go ahead and take the break and come back at 5 3:15, so you're just getting a little bit longer break this time. We are ahead of schedule, as 6 7 well. When we come back at 3:15, we'll actually be starting with the home health quality 8 9 reporting program items. Thank you all. 10 (Whereupon, the above-entitled matter 11 went off the record at 2:46 p.m. and resumed at 12 3:17 p.m.) 13 CO-CHAIR SALIBA: Thank you to 14 everybody that came back on time, so let's get 15 started. We're at the 4:15 item, which is the 16 home health quality reporting program. What we 17 have on our consent calendar for the home health 18 quality reporting program is fall risk composite 19 process measure and improvement in dyspnea in 20 patients with a primary diagnosis of heart 21 failure, COPD and/or asthma. I want to first 22 open the lines to see if there are public

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comments on the line. Operator?

OPERATOR: At this time, if you would like to make a comment, please press star, then the No. 1. There are no public comments at this time.

6 CO-CHAIR SALIBA: Thank you. Are 7 there members in the audience who want to make a 8 comment?

9 MS. LEE: Thank you. My name is 10 Teresa Lee. I'm with the Alliance for Home 11 Health Quality and Innovation. I want to thank 12 this group, as well as CMS, for the opportunity 13 to provide comments. Both of these measures that 14 are on the consent calendar are of great interest 15 to the home health community. One thing that we 16 are noticing, and I think this is true for a lot 17 of the other settings, is that many of the 18 measures that are being presented, there are other similar measures that are already in use. 19 20 In the falls area, there are actually, I want to 21 say, three different measures. This composite 22 might actually represent sort of a bringing

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together of the three. The improvement in dyspnea measure, there is already an improvement in dyspnea measure that's in home health compare, 4 but it's just not specific to these particular 5 diagnosis groups.

One thing that we've been continuing 6 to find is that as we think about these 7 additional measures, it will also be really 8 9 important to think, going forward, about what 10 measures should be retained, and what might need 11 to be retired down the road. While I'll still be 12 interested to see the more detailed specs 13 relating to each of these measures and maybe we 14 can figure out, over time, what's the most 15 meaningful, the ideal, I think, really, should be 16 that we have a streamlined measure set.

17 Until that time, I think that, 18 actually, education is just so critical for the 19 audiences that are going to be using these 20 measures, and for the audiences that are going to 21 be looking at the data related to these measures. 22 Because it can easily become somewhat confusing

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as to what all of these many different 1 2 overlapping measures may mean. In addition, the only other thing that I just wanted to add here 3 4 is that one of these measures has to do with 5 improvement, the dyspnea measure. We have a number of measures in the home health measure set 6 7 that are used for various different purposes that involve improvement. 8

9 We don't really have any measures that 10 go to stabilization. That's something that, as a 11 home health community, we're very, very aware of 12 and sensitized to in the wake of the GMO 13 settlement, which has emphasized and underscored 14 the fact that the benefit is not only for those 15 who are seeking improvement, but also for those 16 for whom stabilization is an appropriate goal.

We just want to encourage CMS to continue to look at measures for home health, but to not limit the goal to measuring improvement, but to continue to focus in on both improvement, as well as stabilization of function. Thank you for the opportunity to comment.

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1	CO-CHAIR SALIBA: Are there other
2	comments from the audience? Laura, anything in
3	the chat box?
4	MS. IBRAGIMOVA: No, nothing in the
5	chat box.
6	CO-CHAIR SALIBA: Okay, Peg, do you
7	want to give an overview?
8	DR. TERRY: Certainly. I think I had
9	a good head start with Teresa's comments. The
10	first measure is the falls risk composite process
11	measure. What this measure is, it's basically a
12	measure which encompasses three aspects of the
13	falls risk process measure.
14	The first one is the number of
15	patients who were assessed for falls, so they do
16	have to, in home health, have a multifactorial
17	assessment for falls. The second one is was this
18	risk what was determined whose risk was
19	incorporated into the care plan, so was this
20	incorporated into the care plan? The third one
21	was this care plan implemented?
22	So there are three parts to this. I

want to say that this is a measure that is 1 2 clearly under development. We recommended encourage continued development for this measure. 3 4 We did find a study that we thought was relevant. 5 It was by Dr. Tinetti. People may know Dr. Tinetti's name. She's done a lot of research in 6 Did find that if you actually put in 7 falls. place some strategies for prevention that you can 8 9 actually reduce the risk of falls in home care 10 patients. I think that's just a quick summary of 11 this composite process measure. 12 CO-CHAIR SALIBA: Thank you. CMS? 13 MEMBER LEVITT: First of all, thank 14 you, Teresa, and thank you, Peggy, both comments. 15 We agree, in terms of, first of all, looking at 16 trying to get a parsimonious set of measures 17 together and really look forward to continuing to 18 work with the home health stakeholder community 19 to try to find that set. 20 Also looking, at the same time, 21 whether some measures may be getting used by the

community that we would want to keep reporting on

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just because they're using them in their own 1 2 quality efforts. It is a little bit of a balance, but this is an example of what we are 3 4 looking at now is trying to take existing 5 processes that may be looked at and combining them into a reasonable composite to try to make 6 7 it into a composite measure that makes sense, that would be something that would be meaningful 8 9 to the patients and families, would be meaningful 10 to the stakeholder community, would not add 11 burden, and would also hopefully decrease the number of measures that are out there and the 12 13 confusion that may be associated with those 14 measures.

15 I guess one of the questions that we'd 16 be interested in would be if you agree that this 17 is the way to go, particularly in this case, in 18 this measure group, should we be looking to 19 assign an outcome to it, as well, or should we 20 just keep going the way we are going here, in 21 terms of having three different items combined 22 into one measure. So we would be interested in

the workgroup opinion as to whether or not, in our development, we should just continue going this way, or whether there are other ways to look at it.

5 CO-CHAIR SALIBA: We had two 6 discussants from our group on this measure, Liza 7 and Lisa. Who's first? Okay, Lisa.

8 MEMBER WINSTEL: I guess I am. Ι 9 think, Alan, you might have just answered my 10 first question for the discussion, which was is 11 this meant to replace or add to some of the 12 existing measures out there? I think that 13 bringing clarity and having one comprehensive 14 measure is a terrific goal. I find that one of 15 the fuzziest areas is how to measure that the 16 care plan was actually implemented. Because if 17 it's implemented, and then it continues to have 18 that implementation in the home after the discharge from home health, is not within home 19 20 health's control. That, I think, becomes a question on how that can be measured. 21

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MEMBER GREENBERG: This is Liza. I

think my thoughts are along the same lines as others that at the moment, there are a lot of falls measures. I, at first glance, don't really see how much this added to the portfolio. But thinking of it as a composite, I think it gets more valuable, particularly if you do add the outcomes.

I think without the outcomes, you're 8 9 just enhancing emphasis on more process, and 10 there's not always a very strong correlation between having a plan -- although you're going to 11 12 be trying to measure implementation -- but having 13 a plan doesn't necessarily correlate to all the 14 pieces falling into place, the physician making a 15 referral to PT, a patient using a cane, all the It makes much more 16 things that have to happen. 17 sense to pair that with an outcome measure about 18 the actual rates of falls. I think adding 19 outcomes and adding a component about patient 20 experience, which I guess is already around, but 21 seeing if there's a way to pair it with the 22 information to understand how the patient is

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engaging in that whole process.

2	CO-CHAIR RAPHAEL: I was just going to
3	jump in on this because I also agree that right
4	now, we have this is kind of risk of falls and
5	how to reduce the risk of falls. We've also had,
6	in the past, rates of falls, particularly with
7	injury. To me, I think we have to find the
8	bridge between the risks and the rates in as
9	simple and as streamlined a way as we possibly
10	can.
11	But I think the virtue of this is that
12	if you see a patient in the home for congestive
13	heart failure, this really enlarges your
14	relationship and your frame because you're now
15	thinking about the drug reviewing regimen that we
16	talked about earlier because one of the causes of
17	falls has to do with drugs. You're now thinking
18	about balance and whether or not the person has
19	balance, things that you wouldn't ordinarily
20	think about if you just zoom in and deal with the
21	CHF. I think that is an important change in how
22	we're viewing this benefit and the

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responsibilities of the post-acute care entity. 1 2 CO-CHAIR SALIBA: So now's the time that we talk about whether we're going to keep 3 these on the consent calendar or not. 4 Anvone 5 want to remove one of these from the consent calendar? 6 MEMBER LEVITT: Are we done discussing 7 8 the dyspnea measure? 9 CO-CHAIR SALIBA: I think we do the 10 discussing whether or not we want to put it on 11 the consent calendar first, and then we do the 12 discussion. I'm sort of in a pattern here. 13 Anyone want to remove one of these items from the 14 consent calendar? Okay, now we'll discuss. Any 15 comments, questions, thoughts? Alan, did you 16 have your card up to say something? 17 MEMBER LEVITT: I was going to wait for the discussion. 18 I just did want to mention, 19 for the dyspnea measure, why is this measure 20 here, if we've already got a dyspnea measure out 21 there. This was actually -- when this came up 22 for endorsement in the pulmonary and critical

care meeting here at the NQF and it was not recommended for endorsement, the reason from the committee was that they felt that it should be a measure that really, the denominator should be of these diagnoses, that it shouldn't just be of the general home health population.

7 That's why we've brought this measure 8 here to the workgroup, to get your opinion as to 9 whether or not you feel that this measure should 10 be for the general home health population versus 11 this more specific, diagnosis-specific 12 population.

13 Just to point out that this may be a 14 good idea, the down side to it is that it 15 probably is -- about 10 percent of the population 16 would end up being in the denominator, and it 17 would cause reportability to go down to about 30 18 percent of the agencies if we decided to do this. 19 So there is a down side to it. The up side is 20 that was the committee's recommendation, as well, just to generate the discussion. 21

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CO-CHAIR SALIBA: Alan, it would help

me to understand why they -- clearly these are 1 2 diagnoses that are associated with shortness of breath, but why did they think that you needed to 3 limit it to these particular conditions? 4 What 5 was their reasoning? 6 MEMBER LEVITT: Unfortunately, in 7 2012, I was still retired, before I decided to come back to do this work. I'm not sure, 8 9 actually. It would be okay to ask one of our 10 contractors if they know? 11 CO-CHAIR SALIBA: Yes, absolutely. 12 Anybody from the ABT MEMBER LEVITT: 13 contracting team? Can we ask Dr. Nuccio, even 14 though he's the ex-officio for this? 15 CO-CHAIR SALIBA: Yes. Just to 16 explain, Dr. Nuccio has excused himself from 17 discussing this as a panel member because he 18 worked on the measures. But yes, certainly he 19 can comment as a measure developer. 20 MEMBER NUCCIO: I think I'm the only 21 member of the team that was here in 2012, when 22 the NQF group said we should restrict it. Quite

frankly, there was a concern that the measure of 1 2 just improvement in dyspnea was overly broad. It applied to too many people, and should only be 3 applied to those folks with those particular 4 5 Since then, we've had a technical diagnoses. expert panel come in and review the data from the 6 7 measure that's reported publicly, which is the improvement in dyspnea measure for all patients, 8 9 and compare the results with this one.

10 The technical expert panel said that 11 we are treating symptoms of dyspnea, whether or 12 not they have the actual diagnosis on the OASIS 13 instrument. Because there is only a limited 14 number of spaces that you can have for the 15 diagnosis, either as primary or secondary, on the 16 OASIS instrument, we're under-reporting to the 17 point, as Alan pointed out, there's only about 3 18 to 5 percent that have dyspnea as a primary 19 designation.

20 Whereas, we can report the measure of 21 improvement in dyspnea if you have the symptoms 22 related to shortness of breath for more than 50

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1 percent of our patients. So it's a much broader 2 measure, and is well risk adjusted, and CMS has 3 requested that we continue to use the measure 4 publicly.

CO-CHAIR SALIBA: I asked, in part, 5 because from a patient-centered perspective, if 6 someone's short of breath, it seems like you want 7 to be figuring out what's going on and addressing 8 9 it, regardless of the etiology. It sounds like 10 your second panel sort of was leaning in that 11 direction, as well.

12 MEMBER NUCCIO: Absolutely. 13 MEMBER LEVITT: Again, obviously, we 14 listened to the recommendations of the NQF 15 workgroups, and we bring that here. Again, we'd 16 like you to discuss it and make a recommendation. 17 If you feel that we should continue going this 18 way, that's a recommendation we would listen to. 19 If you think that we'd be better off being more 20 inclusive with either all diagnoses or other --21 however you would wish to look at this and think 22 about it.

1 CO-CHAIR SALIBA: Thank you. Cari? 2 MEMBER LEVY: I was just going to Many of the measures have to do with 3 comment. function and medications and that kind of thing. 4 5 This really does speak to quality of life. Ι think it's an important measure to consider. 6 7 Given what Gene is saying, inclusion of a broader 8 population seems very reasonable with the 9 knowledge that we have now. Those would be my 10 comments. 11 Jim. CO-CHAIR SALIBA: 12 MEMBER LETT: Generally, with the two, 13 I personally always have a problem with 14 multi-part measures because if you fail the 15 measure, you don't have actionable information. 16 If you have a three-part process around falls, 17 and you fail it, you don't know which of the 18 three parts you need to work on. 19 Quality improvement wise, it's not 20 actionable to me. The same thing with dyspnea. 21 That is it's a two part. You have to both have 22 dyspnea and also have a very specific diagnosis.

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Going backwards, being patient centered, I agree with you 100 percent. Patients really don't care why they're short of breath. They're okay with no diagnosis, as long as you do something about their dyspnea.

As far as the falls, why not just go 6 to outcomes? How many falls do you have? 7 If you have very few falls, are we truly going to live 8 9 and die by whether or not they follow the right 10 process? Looking at it from the other way, if 11 you do the right processes and you have a lot of 12 falls, does that mean you pass the measure? Are 13 we going to do this, this three-part falls issue, 14 in all the sites of care, SNF, LTAC, IRFs and 15 home health? If not, we shouldn't do it in one 16 and not do it in the others, unless it offers, to 17 me, humbly, a clear advantage. Also, you're 18 asking for more reporting elements, which is more 19 burdensome on the providers. So for parsimony's 20 sake, maybe less is more sometimes. 21 CO-CHAIR SALIBA: Liza?

MEMBER GREENBERG: When I first

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reviewed this measure, I didn't really understand 1 2 what it added to the portfolio. It sounds like this group mostly agrees. I think it would be a 3 4 step backwards to start excluding large 5 components of the population. From a quality improvement point of view, you might look at your 6 most at-risk populations from time to time to see 7 if you're addressing their needs. 8

9 But I think when you report it to the 10 public, a patient would want to know if I'm short 11 of breath, will I get help, not do I fit in this 12 category. I do think, though, that there needs 13 to be some consideration -- to Teresa's point 14 about stabilization, some people just won't 15 They will stabilize. Maybe a question improve. 16 about did your home health agency help you learn 17 techniques to manage your shortness of breath or 18 something that would help address whether they 19 were trying to address the dyspnea, but not 20 necessarily improving my comments. 21

21 CO-CHAIR SALIBA: Jim, is your card22 still up on purpose? Alan?

MEMBER LEVITT: A couple of things.
First of all, Jim, this would be specifically a
measure in home health. The items already exist.
There actually have been measures -- singular
measures associated with these items that have
kind of been legacy measures.

7 That's one of the issues we're talking 8 about is this huge group of measures that are out 9 there, many of which are topped out, some of 10 which may still yet be used by home health 11 agencies in their own quality improvement 12 activities.

13 That's why even if we decided to go 14 ahead and develop composite measures such as this 15 that may be more understandable for patients and 16 families and may be more reportable, and there 17 may be a greater performance gap or difference 18 between agencies, would the agencies, themselves, 19 still like to have those individual components 20 reported on to themselves, which they can in 21 their own files? That's one of the questions 22 that we'll be working on with the stakeholder

community if we decide to go this way. We're not really adding anything new. We're just kind of taking what's there and putting it together.

4 I apologize I didn't talk about 5 stabilization because that is important. We successfully were able to develop a star rating 6 7 for home health compare this past year, and we did it with -- the stakeholder community really 8 9 helped us a lot in the development of the star 10 rating. Certainly, what we've learned from that 11 is that we need stabilization measures.

12 It is something that is a priority of 13 ours to try to look at that because as you know, 14 the existing stabilization measures that were out 15 there are not meaningful. So it is something we 16 need to develop. They are important. Obviously 17 agencies that take care of such patients as their 18 mission, it's important. We obviously want to be 19 able to show that these agencies are successful 20 at what they do, so it is something we are 21 looking.

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CO-CHAIR SALIBA: Any other thoughts

1	or comments about either the falls or oh, I'm
2	sorry, only looking in one direction. Gerri.
3	MEMBER LAMB: I just would like to
4	follow up Jim's comment about the composite
5	measures. I understand the need for
6	disassociating for quality improvement. Speaking
7	from the experience on the care coordination
8	standing committee, I think there's a really
9	strong need to connect process and outcome.
10	So I, for one, am very supportive of
11	composite measures because it begins to allow us
12	to connect the dots. From what you're saying, we
13	can also take them apart, so that we can look at
14	quality improvement. But I really see a huge
15	need, particularly in the care coordination
16	front, for bringing those pieces together, and
17	then also voicing a vote of support for
18	stabilization.
19	That was one of the things, going back
20	to discharge to the community, when I looked at
21	the rationale for why that was an important
22	measure, it talked about optimization of function

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and cognitive function. That's not always the case, particularly in home care. So I think the point of looking at stabilization is well taken, as well.

Just one quick point 5 MEMBER WINSTEL: about falls assessment in the home. 6 That's for 7 you to recognize that being in the home actually is very different than falls assessment in any of 8 9 the other settings. It would be really great if 10 this particular home health measure could in some 11 way include in the list of medication, transfers, 12 falls history -- include that there be an 13 assessment of the home for falls risks, whether 14 that's the throw rugs or low lighting, etc., but 15 really taking advantage of having that worker in 16 the home.

17 MEMBER MARKWOOD: Thank you. Just 18 building on Lisa's comment, one of the questions, 19 just as a clarification on the falls prevention, 20 is does this preclude -- because there are a lot 21 of evidence-based, community-based fall 22 prevention programs. What I'm wondering about,

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is there any restriction or prohibition of a home 1 2 health agency using other community-based, evidence-based programs for fall prevention? 3 4 CO-CHAIR SALIBA: I would think that 5 would be a sign of a better organization if they were doing it. 6 MEMBER LEVITT: I'm trying to think of 7 a situation where CMS says don't do more. 8 9 MEMBER MARKWOOD: But clarification 10 there, I think that sometimes there's also the 11 incentive to say utilizing community-based 12 resources that exist, that will augment and 13 further the goal, rather than just feeling like 14 you have to do it within the context of just your 15 agency. 16 CO-CHAIR SALIBA: Thank you. It's a 17 good point. Erin. 18 MS. O'ROURKE: Thanks, Deb. I did find an old endorsement report about -- that can 19 20 help clarify the question about where these 21 conditions came from on the dyspnea measure. It 22 looks like during the last endorsement review of
the previous NQF 179, the generic improvement in 1 2 dyspnea measure, the pulmonary and critical care steering committee recommended that this measure 3 4 was a little overly broad, and it might be more 5 meaningful if restricted to patients with cardiopulmonary conditions. I believe that CMS 6 7 was building on the recommendation that came from the last endorsement review of the dyspnea 8 9 measure with this measure, if that can clarify 10 the committee's --11 CO-CHAIR SALIBA: I think I was asking 12 what were they thinking. 13 CO-CHAIR RAPHAEL: I think they came 14 from a view of looking at this as derived from 15 diagnosis. We're trying to move to a broader 16 patient-centered quality of life, so we're coming 17 at it from a different perspective. 18 MEMBER LEVITT: It didn't have the 19 holistic post-acute care members on that 20 committee. 21 CO-CHAIR SALIBA: You need to implant 22 a geriatrician on every one of these panels.

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Sean.

2 MEMBER MULDOON: The reductionist view 3 of that would be is it home care's role to recondition/decondition patients, and can you 4 5 build a care plan around something that's not a medical diagnosis? If that's yes and yes, then 6 7 broaden it. CO-CHAIR SALIBA: Other thoughts, 8 9 Paul, you look like you want to say comments? 10 something? 11 MEMBER MULHAUSEN: I've been spending 12 the last ten minutes here just trying to find a 13 counter argument of what I've heard from the 14 people who've been pursuing the more holistic 15 I have struggled. I would go back to view. 16 Deb's observation that when faced with someone 17 with dyspnea, the task is to figure out why, 18 which ultimately leads to a diagnosis, one would 19 hope. 20 There are several elements here that 21 are problematic for my world view. One is the

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primary diagnosis issue in dealing with a

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population of people who fundamentally are going to have comorbidities, and highly likely that their primary diagnosis is not one of these conditions. They could live with the primary diagnosis.

Then the second would be to drive a 6 7 diagnostic process that would inform the care 8 plan would be very appropriate to incentivize. 9 The conditioning and reconditioning part, I guess 10 I would argue yes. If my patient was enrolling 11 in a home health program, I would want them to be 12 participating in helping the team, including me, 13 create a program that would help them become 14 better conditioned. Those are my reflections on 15 yours, Sean. Thank you.

CO-CHAIR SALIBA: Cari.

MEMBER LEVY: Just one quick thing.
Under exclusions, I don't see hospice as an
exclusion. Is it? It probably should be -- no,
I'm sorry, for dyspnea. Maybe for falls, hadn't
thought about that. For dyspnea, maybe there's -MEMBER LEVITT: Not for this measure,

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in particular, because it's congestive heart 1 2 failure and COPD/asthma in the hospice setting. They could be getting 3 MEMBER LEVY: hospice and home health at the same time. 4 MEMBER LEVITT: We could add that as a 5 suggestion to the workgroup if you want to go 6 7 forward. MEMBER LEVY: Yes, maybe just for -- I 8 9 haven't thought through it carefully, and I'm 10 sure there's things I'm not thinking of, but it 11 seems like it probably needs to be thought about 12 13 (Simultaneous speaking) 14 CO-CHAIR SALIBA: Cari, would treating 15 shortness of breath be a marker of quality even 16 in hospice? MEMBER LEVY: Well, it would. 17 I'm 18 just -- yes, maybe it's fine to leave it and not 19 exclude it. I'm just thinking of the person who 20 has lung cancer and a horrible pleural effusion, 21 and they're never not going to be dyspneic. 22 CO-CHAIR RAPHAEL: It's hard to get

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improvement. Dyspnea is very common.

2 CO-CHAIR SALIBA: Other comments, 3 questions? Jim.

4 MEMBER LETT: I wanted to broaden the 5 end of life beyond just being in the hospice A lot of times, we say hospice, we're 6 program. 7 thinking about end of life, when in fact, I would presume in this group, hospice means a specific 8 9 Medicare designated plan. So end of life should 10 expand way beyond that. Again, treating dyspnea 11 at end of life, usually important, but there's 12 only way it's going to get better.

13 CO-CHAIR SALIBA: Other comments, 14 Again, given that this was on the questions? 15 consent calendar, that means we don't vote, and 16 we didn't take it off the consent calendar. 17 We're not voting, so we're just moving forward to 18 the next item on the agenda. Is everyone okay 19 with that? Liza?

20 MEMBER GREENBERG: Would it be helpful 21 to CMS for us to take it off the consent calendar 22 and vote to do not continue or to discourage

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continuation, or would that not matter to you? 1 2 MEMBER LEVITT: We can't tell you what to do and not to do, but again, as I think I had 3 4 mentioned before, we were interested in which 5 direction that the workgroup felt we should be going with this type of measure, so thank you, 6 Liza. 7 CO-CHAIR SALIBA: 8 Liza, are you 9 suggesting we take it off the consent calendar 10 and just do a quick straw vote? 11 MEMBER GREENBERG: Yes, the dyspnea 12 measure. 13 CO-CHAIR SALIBA: We'll give her time 14 to type in this for voting. We're going to vote 15 on whether or not improvement in dyspnea in 16 patients with a primary diagnosis of heart 17 failure, COPD, and/or asthma should be continued 18 development or do not encourage continued 19 development or insufficient information. Pam. 20 MEMBER ROBERTS: If we want it 21 expanded to other diagnoses, how should we vote? 22 CO-CHAIR SALIBA: I think you would

1 vote not to encourage -- you'd vote 2, do not 2 encourage continued development, because what you want is for it to be the broader, as opposed to 3 4 working on this specific measure. 5 Thank you. MEMBER ROBERTS: CO-CHAIR SALIBA: Let us know when 6 7 you're ready. MS. IBRAGIMOVA: The voting for 8 9 MUC15-207 is now open. 10 CO-CHAIR SALIBA: No, I think we're voting on 15-235. I think we're voting on 235. 11 12 We're not voting on falls. We're voting on --13 (Simultaneous speaking) 14 Sorry, 235. MS. IBRAGIMOVA: 15 CO-CHAIR SALIBA: Hold on a second. 16 Wait for her to change it. I think she has to 17 change it before -- oh, you can? Okay, so 18 everybody can vote. I'm sorry. You're voting on 19 235. 20 (Voting.) 21 CO-CHAIR SALIBA: That's everybody because we had one recuse. 22

1	MS. IBRAGIMOVA: The voting results
2	for MUC15-235 are 25 percent encourage continued
3	development, 75 percent do not encourage
4	continued development, and 0 percent insufficient
5	information.
6	MEMBER LEVITT: Can I just ask would
7	the recommendation of the workgroup be to expand
8	to the general home health population or to other
9	diagnoses or what? General? Thank you.
10	MEMBER GREENBERG: I thought we were
11	discussing not changing it because we're going to
12	continue to use the measure that we're using, not
13	doing anything with this measure.
14	CO-CHAIR SALIBA: Which is general.
15	I think what Alan was asking is would we want
16	them to take this one and just expand the list
17	and come up with more diagnoses, or just continue
18	with general? We are now at sort of the end of
19	the items that were teed up for today for
20	discussion. It's an opportunity for public
21	comment in general, about anything related to the
22	quality measures across these settings, or any of

 the discussions that we've had today. I'd like to start by asking the operator to open the lines for comment.

OPERATOR: At this time, if you would 4 5 like to make a comment, please press star, then There are no comments at this time. 6 the No. 1. CO-CHAIR SALIBA: Are there any members 7 of the audience that wish to make a comment? 8 9 MR. HILLMAN: Hi, not to prolong this 10 I know it's 4:00, and you guys have any longer. 11 done an extensive amount of work today. Just 12 wanted to take a moment, from a commentary 13 standpoint, to thank you all for your time. 14 Thanks, CMS, for coming here and 15 answering some very difficult questions about 16 some of these measures. Just in general, I had 17 I believe Mr. Gifford had two main questions. 18 alluded to this before, but if the NQF committee 19 would consider once again defining the 20 differences between continued development -- the 21 continued development category versus last year, 22 we saw a lot of these conditional support with

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NQF endorsement.

2	One of the biggest questions we have,
3	as a public, as a community, as a whole, is how
4	do these measures how do they proceed? How do
5	these measures get implemented, and does this
6	continued development allow the opportunity for
7	implementation of a measure who hasn't gone
8	through the entire NQF endorsement process? Then
9	just a generalized question again, I know
10	they're not required to answer any of the
11	questions from a public commentary standpoint,
12	but realistically, will CMS ultimately be seeking
13	NQF endorsement the official NQF endorsement
14	for each of the measures that were discussed
15	today and that will potentially be discussed
16	tomorrow?
17	As a measure developer at UDSMR, we
18	went through a full NQF endorsement process. We
19	know the requirements that we were held to, the
20	standards we were held to. Realistically, we
21	just want to know whether each of these measures
22	that we've discussed today, and we'll be

discussing tomorrow, will go through that same rigorous and extensive testing process? Thank you so much.

4 MS. LEE: My comment was somewhat 5 similar to his, but I just think, as a practical matter -- this is my first time attending one of 6 7 these meetings. To me, it just seems like continued development could mean that it's good 8 9 or it's not good, and discontinuing could mean 10 green light it, go forward, or wow, we've got a 11 major problem with this measure. It just seems 12 to me, from a process standpoint, that it 13 deserves some consideration as to what should the 14 different voting options be? It probably can't 15 be changed for today and tomorrow, obviously, but 16 going forward, it might make sense to really 17 think about what might be more meaningful. 18 Because I can just imagine that the NQF staff 19 probably have a dickens of a time taking notes 20 and making sure you capture it all accurately as 21 to what was actually the feel of the room and 22 what was discussed.

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That's the only comment that I have, 1 2 but otherwise, I think this is a really productive exercise because it enables the 3 public, like me, and all of you, as subject 4 5 matter experts around the room, to really fully think through some of these measures. 6 I look 7 forward to seeing still more information from CMS 8 about each measure. Thank you. 9 MS. IBRAGIMOVA: There are no chats. 10 MEMBER GREENBERG: Can I just make one 11 last comment? We put this in our public comments 12 As the measures get more complex, to our CMS. 13 it's much harder for us and the associations to 14 respond to them intelligently. I just wanted to 15 put a question or a suggestion on the table that 16 maybe as certain models that are embedded in all 17 of the measures come out, like your risk 18 adjustment model or your groupings for 19 potentially preventable re-admissions come out, 20 that those be presented -- when the measure comes 21 out for public comment, there be a slideshow that 22 explains, walks the non-experts through it --

just gets better quality of comment back to CMS and helps us really understand what we're in. Then as ICD-10 becomes the thing, that really

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Then as ICD-10 becomes the thing, that really seeing those as they're mapped to ICD-10 will be important.

CO-CHAIR RAPHAEL: Very briefly, I 6 think one comment I would make is that as you 7 listen to all of this, the IMPACT Act is 8 9 foundational, in terms of at least directionally 10 in trying to move us to tie payments to the 11 patient, not to the setting, to really think 12 about how to align across post-acute care 13 settings, how to ensure that people are getting 14 the right care in the right place at the right 15 time, and how we can work toward that. Something 16 that we've grappled with before in this workgroup 17 is how to deal with the tension between 18 standardization and customization. That is 19 recurring because we're dealing with four 20 different settings with, very often, different 21 patient populations, although there is some 22 considerable overlap. I think the other things

that I heard was in regard to our work on
 medication reconciliation and drug regimen
 review.

4 I hope we gave CMS some guidance there 5 that we want more guidance in return. I think two other points that were important is to think 6 7 about the home setting, what medications you find in the home setting, and not to forget 8 9 non-prescribed, over-the-counter drugs, which 10 also need to be included in any work that we do 11 in that area.

12 I think one point that was made in 13 regard to potentially preventable re-admissions I 14 thought was an interesting point, which is we 15 were thinking very much about conditions, and I 16 think it was Joel who said you also have to think 17 at the process. Because we're trying to look at 18 the process, as well as the conditions. I think the other thing we continue to struggle with is 19 20 how to move along the spectrum from the process 21 to the outcomes. That continues, from my mind, to be a formidable challenge to get to the 22

outcomes here. We often go back to the processes
 of care. Then another thing that I think we're
 grappling with is overlap. Parsimony is
 something we care deeply about, at least those of
 us who have been providers and have had to live
 through this.

So how do you not layer new things on? 7 How do you remove, as well as improve? 8 I think 9 that saying if the Edsel had been a public sector 10 program, it still would be in existence today, 11 that sort of occurs to me, which is how do we 12 really step back and think about what is it that 13 we have that we really don't need, that isn't 14 really showing its utility, or that we can 15 replace with composite or other measures that are 16 going to be more impactful?

17 Those are some of the things that 18 occur to me. Then I will make one last comment. 19 As I listen to all of this, we talk a lot about 20 moving toward a value-based system and population 21 health. Then we think about -- we were talking 22 last about falls and breathing issues. We talked

about when you go into a home, you ought to 1 2 examine the home, not just look at the patient. We are, to me, redefining, in a way, post-acute 3 care and what we're responsible for in the 4 5 post-acute-care sector because we're moving away from just the presenting condition that leads 6 someone to be referred to a post-acute-care 7 setting and saying that we have to look at the 8 9 whole person and things that just weren't on the 10 referral sheet that we got or on the e-referral 11 that came over online. I think that is something 12 that we need to think more about here, as we 13 continue our work. Deb, I'll turn it over to you. 14 CO-CHAIR SALIBA: I think other ideas, 15 in terms of the parsimony that came up today, was 16 the idea of in our efforts to be responsive to 17 concerns about measures that people have raised, 18 that leads to refining and tweaking measures, and 19 it may lead to slightly different measures.

That's something that we want to try to steer clear of. We may need to be willing to take a measure that's sort of a compromise, so

that it could be similar with other measures. 1 Ι 2 think the other thing is that the easy measures have been done. I think now we're at the stuff 3 that's much more difficult and that takes a lot 4 5 more thought to develop. I really appreciated the comments that people have made today. 6 Ι 7 think there was a lot of very helpful discussion. CMS was very open, in terms of providing us with 8 9 background information, and that was much 10 I'd like to see if anybody else had appreciated. 11 some summary thoughts or comments about the day 12 before we adjourn? Alan.

13 MEMBER LEVITT: I just wanted to thank 14 everyone again. This was exactly what I wanted, 15 we wanted at CMS was really to get a workgroup 16 that we've worked with before to get the opinion 17 as to how our measures are, how our programs are, 18 and where we should be going forward and how we 19 should be going forward, so thank you. We got 20 another day ahead tomorrow.

21 (Whereupon, the above-entitled matter 22 adjourned at 4:03 p.m.)

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In the matter of: Post-Acute Care/Long-Term Care

Before: NQF

Date: 12-14-15

Place: Washington, DC

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