

## Medicaid Innovation Accelerator Project 2016-2017

Technical Expert Panel In-Person Meeting Reducing Substance Use Disorders Breakout Session

April 18-19, 2017

# Reducing Substance Use Disorders Breakout Session

#### **Teleconference and Streaming Information**

- Teleconference: Dial (877) 224-4655; Conference Code 574 573
- Streaming Day 1: <u>http://nqf.commpartners.com/se/Rd/Mt.aspx?968682</u>
- Streaming Day 2: <u>http://nqf.commpartners.com/se/Rd/Mt.aspx?160727</u>

### **SUD Breakout Session**

- Goals of breakout session:
  - Develop recommendations for strengthening states' Medicaid delivery system reform efforts through identification of measures related to the SUD program area
    - » Review measures by measure score
    - Analyze measures for consideration using a decision logic to recommend a comprehensive measure set to the Coordinating Committee

# Michigan, SUD-IAP, & Delivery System Reform



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April 18-19, 2017



# Michigan Structure, Measurement & Reporting

- \* Michigan-Managed Care Medicaid 20 years
  - Behavioral Health Carve Out-Public Pre Paid Inpatient Health Plans (PIHP) -specialty services serious mental illness, substance use disorders, intellectual & developmental disabilities. Sole sourced. Community Mental Health. Medicaid and Non Medicaid (SAMSHA, etc)
  - Medicaid Health Plans (MHP) -physical health, mild mental health. Competitive, private health plans.

#### \* Measurement & Reporting

- PIHP and MHP systems individually (20 years)
- \* Shared Metrics-Quality Improvement Incentives (Begin 2016)
- Shared Tools (Begin 2014) Care Connect 260, HIE Use Cases (immediate hospital admit/discharge, etc).

#### Shared Tools--CC 360-Client summary

Putting people first, with the goal of helping all Michiganders lead healthier and more productive lives, no matter their stage in life.

Michigan Department of Health and Human Services lichigan.gov Application Home Beneficiary Lookup Features Training My Profile Contact Exit Care Coordination Medicaid ID: XXXX Name: XXXX Birth Date: XXXX (XX) Show More Info Client Summary Chronic Conditions Client Profile Claims Notes Interactive Care Plan Add a new Tile: --None---Add Chronic Conditions - Top 3 I/P Admissions - Most Recent 3 -Conditions Current Count Admit Date Facility Name DIABETES 12 XX/XX/XXXX 1003878539 - UNIVERSITY OF MICHIGAN HOSPITALS MJR DEPRESSION 8 1922090554 - SPECTRUM HEALTH HOSPITALS XX/XX/XXXX HYPERTENSION 7 ED Visits - Most Recent 3 × Procedure Codes - Top 3 × Visit Date Facility Procedure Code Current Count 1922090554 - SPECTRUM HEALTH HOSPITAL XX/XX/XXXX 99283 - Emergency dept visit 101 XX/XX/XXXX 1922090554 - SPECTRUM HEALTH HOSPITAL 99284 - Emergency dept visit 65 XX/XX/XXXX 1003878539 - UNIVERSITY OF MICHIGAN HOSPITALS 99282 - Emergency dept visit 36 BH I/P Admissions - Top 3 × Recent Providers - Top 3 × Admit Date Facility Name Provider ID Total Visits No data to display Most Recent Visit Provider Name XX/XX/XXXX 1801827639 XXXXXXXXXXXX з ED Dental Visits - Top 3 \* XX/XX/XXXX 1811928641 XXXXXXXXXXXX 8 Visit Date Facility XX/XX/XXXX 1487649349 XXXXXXXXXXXX 14 No data to display Pharmacy - Top 3 Dental - Top 3 × Generic Drug Name Number of Fills Most Recent Fill Visit Date Provider HYDROMORPHONE HCL 1 XX/XX/XXXX No data to display Antipsychotics - Top 3 Psychotropics - Top 3 × Generic Drug Name Generic Drug Name Number Of Fills Most Recent Fill Number Of Fills Most Recent Fill No data to display No data to display

#### Shared Tools-CC360 Chronic conditions

|  |                                      |                |                             |            |                  |          |                  |        |              | -       |
|--|--------------------------------------|----------------|-----------------------------|------------|------------------|----------|------------------|--------|--------------|---------|
|  | chigan Department<br>ealth and Humar | of<br>Services | Putting peo<br>healthier an |            |                  | -        | • •              |        |              |         |
| Michigan.gov Application Hon   | ne Beneficiary Lookup                | Features       | ► Admin                     | DBA        | ► Tra            | ining 🕨  | My Profile       | € ► (  | Contact      | Exi     |
| Medicaid ID: XXX   | XX Name:                             | XXXX           |                             | Birth      | Date: X          | XXX (XX) |                  |        | Show Mo      | re Info |
| Client Summary   | Chronic Conditions                   | Client         | Profile                     |            | Claims           |          |                  | Note   | s            |         |
|  |                                      |                |                             |            |                  |          |                  |        |              |         |
| This is a snapshot of a person's p<br>indicator of potential issues which<br>These conditions were selected b  | Export to Excel                      |                |                             | Current    | Current<br>Count | History  | History<br>Count |        |              |         |
| <ul> <li>These conditions were selected based their morbidity and/or mortality impact<br/>on the State of Michigan https://www.ccwdata.org/web/guest/home and/or<br/>through CMS identification and analysis. The process used to define each<br/>condition involved identifying nationally recognized definitions, and reporting<br/>tools and methods (i.e. HEDIS). ICD 9 codes, NDC coding and other coding<br/>norms were used to develop algorithms to identify the possibility or likeliness<br/>of specified chronic conditions.</li> <li>The information reflects and is limited to the presence or absence of paid<br/>claims submitted using the specified conditions.</li> <li>This page is not intended to serve as a problem list or replace the electronic<br/>health record. As always, the best source of information is from the individual<br/>himself or herself however, this tool allows the provider access to information<br/>for the beneficiary at a single point in time.</li> </ul> |                                      |                | ASTHMA                      |            |                  | 0        | 1                | 0      | 21           |         |
|  |                                      |                | HYPERLIPIDEMI               | <u>A</u>   |                  | 0        | 8                | 0      | 27           |         |
|  |                                      |                | ESSENTIAL HYPE              | ERTENSION  |                  | 0        | 10               | 0      | 66           |         |
|  |                                      |                | ISCHEMIC HEAR               | T DISEASE  |                  | 9        | 12               | 9      | 119          |         |
|  |                                      |                | RHEUMATOID A                |            |                  | 9        | 1                | 9      | 1            |         |
|  |                                      |                | SEIZURE EPILEPS             | <u>SY</u>  |                  | 0        | 4                | 0      | 25           |         |
|  |                                      |                | STROKE                      |            |                  | 9        | 2                | 0      | 18           |         |
|  |                                      |                | ATRIAL FIBRILLA             | TION       |                  |          | 0                | 9      | 1            |         |
|  |                                      |                | CONGESTIVE HE               | ART FAILUR | RE               |          | 0                | 0      | 6            |         |
|  |                                      |                | CHRONIC OBST                |            |                  |          | 0                | 9      | 15           |         |
|  |                                      |                | MAJOR DEPRES                | SION       |                  |          | 0                | 0      | 1            |         |
|  |                                      |                | OBESITY                     |            |                  |          | 0                | 0      | 8            |         |
|  |                                      |                | OSTEOPOROSIS                |            |                  | 9        | 1                |        | 0            |         |
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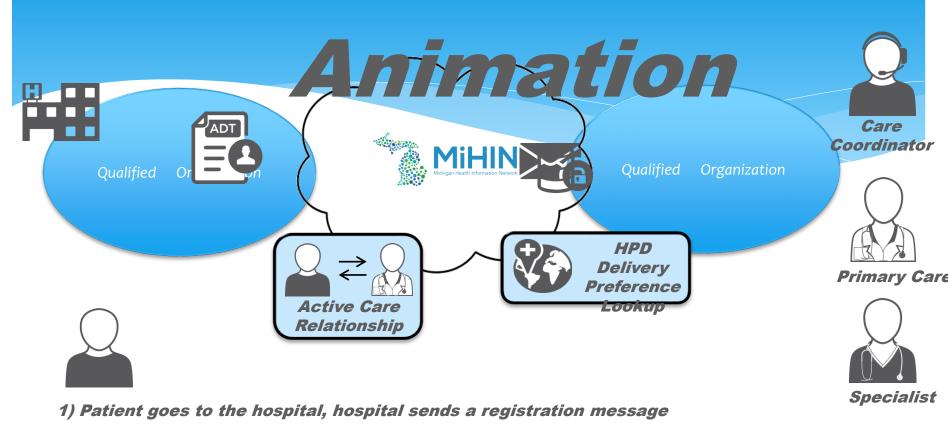
Message:

Action: Cancel Help

#### Shared tool- Stratified List: CC 360

| MEDH                | HS Health an                 | healthier:         | Putting people first, with the goal of helping all Michiganders lead<br>healthier and more productive lives, no matter their stage in life. |                 |            |       |                 |      |
|---------------------|------------------------------|--------------------|---|-----------------|------------|-------|-----------------|------|
| Vichigan.gov        | Application Home             | Beneficiary Lookup | Features  | Training        | My Profile | •     | Contact         | Ex   |
| Risk Stratification | f <b>or</b> Macomb Co CMH Se | rvices             |   |                 |            |       |                 |      |
|                     | Easy                         |                    |   |                 | Filters    |       |                 |      |
| DVisits Easy Conter | nt                           |                    |   |                 |            |       |                 |      |
| Export to Excel 💐   |                              |                    |   |                 |            |       |                 |      |
| Beneficiary Name    | Medicaid ID                  | Total Visits       | Total ED Visits   | Psych ED Visits | Acute ED V | isits | Psych IPH Vis   | sits |
| Ţ                   | Ţ                            | T                  | Ţ   |                 | Ţ          | T     |                 |      |
|                     |                              | 10                 | 10  | 0               | 10         |       | 0               |      |
|                     |                              | 6                  | б   | 1               | 5          |       | 0               |      |
|                     |                              | 6                  | 6   | 2               | 4          |       | 0               |      |
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### Statewide ADT Notification



2) Check Active Care Relationships and identify three providers

- *3)* Using the HPD, identify delivery preference for each provider
- *4)* Notification is routed to providers based on preferences

#### The IAP and Michigan's Delivery System Reform

#### Michigan's IAP Measures

- <u>NQF Measure 0004</u>: Initiation and Engagement of Alcohol and Other Drug Dependence Treatment (IET)
- <u>NQF Measure 2605</u>: Follow-Up after Discharge from the ED for Mental Health or Alcohol or Other Drug Dependence
- Promoted new shared-metrics process for Michigan's MHPs and PIHPs

#### IAP = Catalyst for Integration Improvements

- Section 1115 "Pathway to Integration Waiver" request
- Connection to "298 Process"-Legislatively Required Integration Planning
- Connection to Super & High Utilizer Projects (NGA)



#### **Continuing Metrics to Drive System Reform**

#### Health Outcomes

- Ambulatory Care Sensitive ED Visits
- IAP Measures
- Inpatient Utilization
- Epidemiological Data
  - Mortality Rates
  - Communicable Disease Prevalence and Incidence Rates (e.g., Needle-sharing and HIV/AIDS)

#### Quality of Life

BH-TEDS

#### Access to Care

- SBIRT/Screening Rates
- MAT Utilization (e.g., Number of Prescribers and Patients)

#### Proposed New NQF Measures

- Substance Use Disorder Treatment Penetration (SUPPL-AOD)
- Medication-Assisted Treatment (ASAM #2)



### Challenges: Delivery System Reform

#### Structural

- Gaps inherent in Medicaid Carve-out (PIHP-MHP)
- Gaps in non-Medicaid & Medicaid systems (include social supports, prevention)
- Reimbursement and Incentive separation and alignment
- Resource limitations (e.g., oversight and monitoring)
- 42CFR Part 2 and Health Information Exchange

#### Philosophical

- Provider willingness & risk aversion
- Stigma
- Distrust of private MHPs by MH/I-DD population and advocates

#### Environmental

- State, federal, local separation of MH and SUD systems (care, oversight)
- Separation of systems (social determinants, prevention, treatment)
- Treatment access capacity challenges (MAT, psychiatric)
- Outreach challenges



#### Most Individual Effort Needed

# What Impacts Michigan Health?

**Counseling and Awareness** Warning Labels, Promoting Health

Medical Care

Preventive Care

Making Healthy Decisions Easy Health Laws, Policy Changes



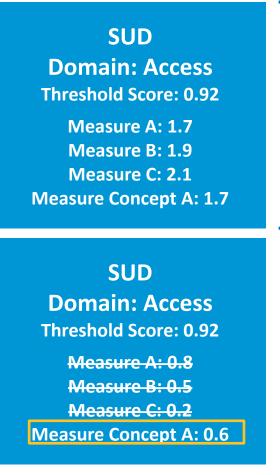
Education, Housing, Income, Food, Transportation, Community Safety

**Biggest Health Impact** 

Adapted from the Centers for Disease Control and Prevention's A Framework for Public Health Action: The Health Impact Pyramid

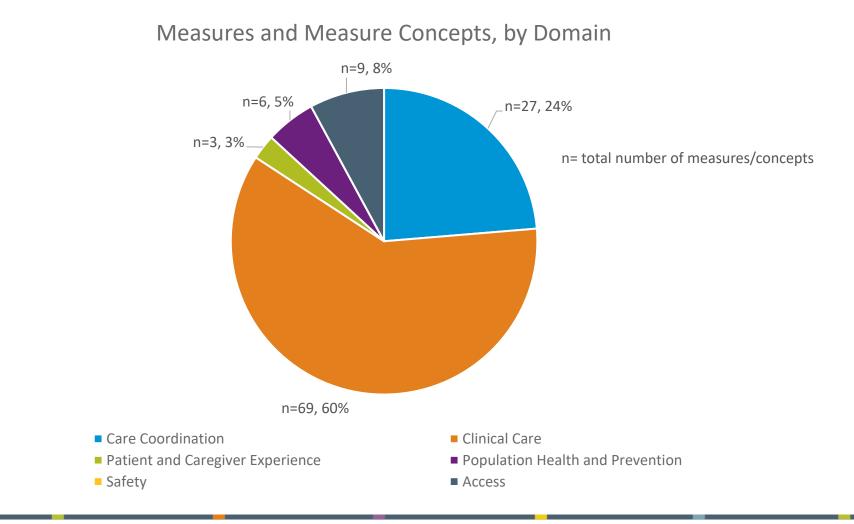
## **TEP Decision Process**

- Measures/Concepts that meet or exceed the threshold score (total program area-specific mean) automatically continue to the decision logic review
- ✓ Only Measures/Concepts with scores that fall below the mean that TEP members choose to retain in advance of the meeting will move on to the decision logic review
- Note: TEP members may only select up to 3 measures to retain



Decision Logic Review

### Reducing Substance Use Disorders – Measure Landscape



### Reducing Substance Use Disorders – Measure Landscape

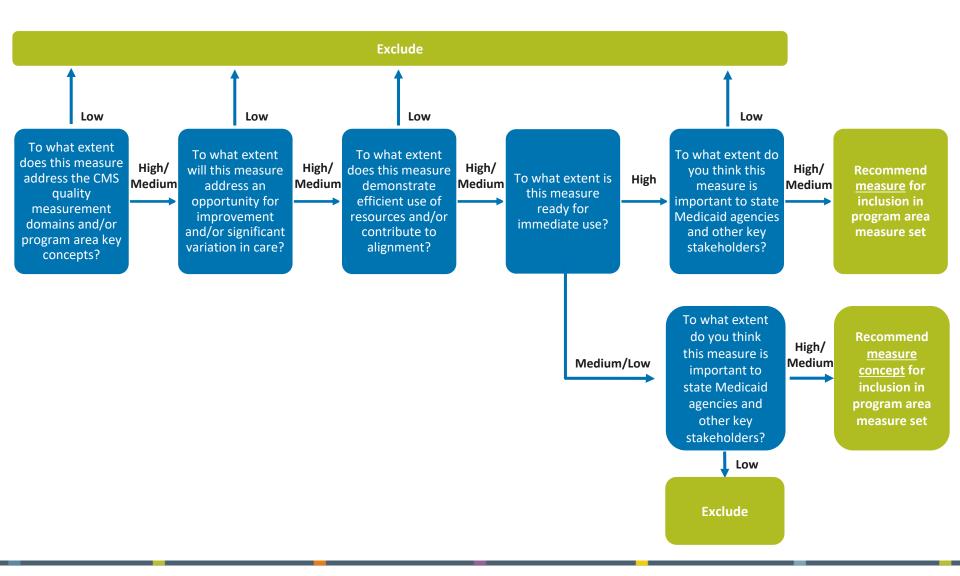
|                       | Total | Measure | Measure Concepts |
|-----------------------|-------|---------|------------------|
| Total                 | 114   | 49      | 65               |
| Mean                  | 0.92  | 1.41    | 0.56             |
| Maximum score         | 2.7   | 2.7     | 1.5              |
| Minimum score         | 0     | 0.15    | 0                |
| >= Threshold<br>Score | 43    | 36      | 7                |

\*Note: Total mean (0.92) is used to denote cut-off for measure/concepts to be analyzed by decision logic.

### SUD Overall Measure Score Mean

- SUD Measure Overall Measure Score Mean: 0.92
- Measures/Concepts with scores at or above program area mean and measures/concepts retained:
  - Access: 0
  - Care Coordination: 11
  - Clinical Care: 33
  - Patient and caregiver experience: 1
  - Population health and prevention: 0
  - Safety: 0
  - Total: 45

## **Decision Logic**



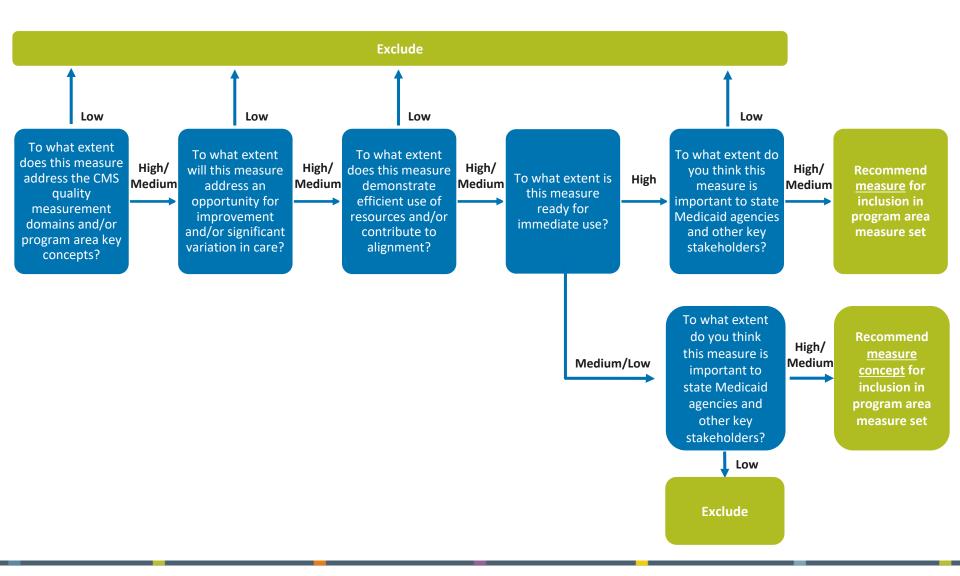
## **Review of TEP Voting**

#### TEP members will utilize a hand vote

- State panelists will not vote
- A vote requires 60% agreement to move forward
  - Each decision to support or not support will be accompanied by one or more statements of rationale as to how and why each decision was reached.
- TEPs will review potential measures/measure concepts by CMS quality measurement domain
- The measure sets will be recommended to the Coordinating Committee for consideration

# CMS Quality Measurement Domains

## **Decision Logic**



- To what extent does this measure address critical quality objectives of the CMS quality measurement domains and/or identified program area key concepts?
  - High: Measure addresses a CMS quality measurement domain(s) and program area key concepts
  - Medium: Measure addresses CMS quality measurement domains but does not address program area key concepts
  - Low: Measure does not clearly address CMS quality measurement domains or program area key concepts

#### TEP Vote

- To what extent will this measure address an opportunity for improvement and/or significant variation in care evidenced by quality challenges (e.g. readmissions, access to care) for each program area?
  - High: Addresses multiple quality challenges and opportunities for improvement within a program area
  - Medium: Measure has the potential to address variation in care and quality challenges
  - Low: Measure does not address quality challenges or opportunities for improvement within a program area

TEP Vote

- To what extent does this measure demonstrate efficient use of measurement resources (data collection processes, performance improvement activities, etc.) and/or contribute to alignment of measures across programs, health plans, and/or states? The measure is not duplicative of existing measures within the measure set, captures a broad population (encompasses population of different ages, multiple conditions, etc.).
  - High: Measure demonstrates efficient use of measurement resources, addresses broad populations, is not duplicative of existing measures and contributes to alignment across states/programs and health plans
  - Medium: Measure is not duplicative of other measures and does address some areas of alignment but does not encompass broad populations
  - Low: No evidence that the measure demonstrates/addresses any of the above criteria (e.g., does not demonstrate efficient use of measurement resources, address a broad population, nor contribute to alignment. There are other measures similar to this one already in use
- TEP Vote

- To what extent is this measure ready for immediate use?
  - High: Already in use in the Medicaid populations
  - Medium: Measure has a specified numerator and denominator and has reported testing
  - Low: Measure has a numerator and denominator but there is no evidence of testing
- TEP Vote

- To what extent do you think this measure is important to state Medicaid agencies and other key stakeholders (consumers/families, Medicaid managed care organizations, and providers)?
  - High: Important to state Medicaid agencies and consumers/families
  - Medium: Important to two stakeholders including state Medicaid agencies
  - Low: Important to one stakeholder

#### TEP Vote

# Opportunity for Public Comment

# CMS Quality Measurement Domain: Care Coordination

#### Care Coordination Domain: Measures/Concepts Analyzed Using Decision logic

- There are 11 measures/concepts in the SUD care coordination domain that that will be analyzed using the decision logic
  - NQF 0004: Initiation and Engagement of Alcohol and Other Drug Dependence Treatment (IET)
  - NQF 2152: Preventive Care and Screening: Unhealthy Alcohol Use
  - NQF 0560: HBIPS-5 Patients discharged on multiple antipsychotic medications with appropriate justification
  - NQF 0558: HBIPS-7 Post discharge continuing care plan transmitted to next level of care provider upon discharge
  - NQF 2605: Follow-up after discharge from the Emergency Department for Mental Health or Alcohol or Other Drug Dependence

#### Care Coordination Domain: Measures/Concepts Analyzed Using Decision logic

- Care coordination measures continued
  - NQF 0557: HBIPS-6 Post discharge continuing care plan created
  - Opioid Therapy Follow-up Evaluation
  - Outpatient Visit within 3 Days of Discharge (Substance Abuse)
  - Referral to Post-Detoxification Services
  - Referral to Post-Detoxification Services (Child/Adolescents)
  - Primary Care Visit Follow-Up \*

# Opportunity for Public Comment

# CMS Quality Measurement Domain: Clinical Care

- There are 33 measures/concepts in the SUD clinical care domain that that will be analyzed using the decision logic
  - NQF 0028 (3225): Preventative Care and Screening: Tobacco Use: Screening and Cessation
  - NQF 1654: TOB 2 Tobacco Use Treatment Provided or Offered and the subset measure TOB-2a Tobacco Use Treatment
  - NQF 1656: TOB 3 Tobacco Use Treatment Provided or Offered at Discharge and the subset measure TOB-3a Tobacco Use Treatment at Discharge
  - NQF 1651: TOB-1 Tobacco Use Screening
  - NQF 2599: Alcohol Screening and Follow-up for People with Serious Mental Illness

- Clinical care measures continued
  - NQF 0027: Medical Assistance With Smoking and Tobacco Use Cessation (MSC)
  - NQF 2806: Pediatric Psychosis: Screening for Drugs of Abuse in the Emergency Department
  - NQF 2597: Substance Use Screening and Intervention Composite (Composite Measure)
  - NQF 2600: Tobacco Use Screening and Follow-up for People with Serious Mental Illness or Alcohol or Other Drug Dependence
  - NQF 2020: Adult Local Current Smoking Prevalence
  - Mental health/substance abuse: mean of patients' change scores on the "Substance Abuse" subscale of BASIS-24 survey
  - Mental health/substance abuse: mean of patients' overall change on the BASIS-24 survey

- Clinical care measures continued
  - Alcohol and Drug Misuse: Screening, Brief Intervention and Referral for Treatment (SBIRT) (OHA 001)
  - Alcohol and other Drug Use Disorder Treatment Provided or Offered at Discharge
  - Documentation of Signed Opioid Treatment Agreement
  - Evaluation or Interview for Risk of Opioid Misuse
  - NQF 1922: HBIPS-1 Admission Screening for Violence Risk, Substance Use, Psychological Trauma History and Patient Strengths Completed
  - Substance Use Disorder Treatment Penetration (AOD)

- Clinical care measures continued
  - Screening for Patients who are Active Injection Drug Users
  - NQF 1661: SUB-1 Alcohol Use Screening
  - NQF 1663: SUB-2 Alcohol Use Brief Intervention Provided or Offered and SUB-2a Alcohol Use Brief Intervention
  - Substance Use Disorder Treatment Penetration
  - The percentage of adolescents 12 to 20 years of age with a primary care visit during the measurement year for whom tobacco use status was documented and received help with quitting if identified as a tobacco user
  - NQF 2951: Use of Opioids at High Dosage and from Multiple Providers in Persons Without Cancer
  - NQF 2940: Use of Opioids at High Dosage in Persons Without Cancer

## Clinical Care Domain: Measures/Concepts Analyzed Using Decision logic

- Clinical care measures continued
  - NQF 2950: Use of Opioids from Multiple Providers in Persons Without Cancer
  - NQF 2597: Substance Use Screening and Intervention Composite
  - Substance Abuse Education in Primary Care
  - Substance use disorders: percentage of patients aged 18 years and older with a diagnosis of current alcohol dependence who were counseled regarding psychosocial AND pharmacologic treatment options for alcohol dependence within the 12 month reporting period.
  - Substance use disorders: percentage of patients aged 18 years and older with a diagnosis of current substance abuse or dependence who were screened for depression within the 12 month reporting period.

## Clinical Care Domain: Measures/Concepts Analyzed Using Decision logic

- Clinical care measures continued
  - Percent of patients prescribed a medication for opioid use disorders (OUD)\*
  - Presence of Screening for Psychiatric Disorder\*
  - Percent of patients prescribed a medication for alcohol use disorder\*

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# Opportunity for Public Comment

## CMS Quality Measurement Domain: Patient and Caregiver Experience

Patient and Caregiver Experience Domain: Measures/Concepts Analyzed Using Decision logic

- There is 1 measure/concept in the SUD patient and caregiver experience domain that that will be analyzed using the decision logic
  - NQF 2605: Follow-up after Discharge from the Emergency Department for Mental Health or Alcohol or Other Drug Dependence

# Opportunity for Public Comment

## Summary of the Day 1 (Breakout Session)

# Adjourn for Day 1

### Day 2 Agenda

- Continue Review Medicaid IAP Program Area Measures (Breakout Session)
- Reconvene in 9th Floor Conference Room for LUNCH
- Finalized Review Medicaid IAP Program Area Measures (Breakout Session)
- Reconvene in 9th Floor Conference Room to Review TEP
- Recommendations to Coordinating Committee
- Opportunity for Public Comment
- Next Steps
- Closing Remarks
- Adjourn

## Summary of the Day 2 (Breakout Session)

Reconvene in 9th Floor Conference Room to Review TEP Recommendations to Coordinating Committee

### 9th Floor Conference Room Streaming and Teleconference Information

#### Streaming Audio Online

- Direct your web browser to: <u>http://nqf.commpartners.com/se/NQFLogin/</u>
- Under "Enter a Meeting" type in the meeting number: 103219 for Day 1 and 219880 for Day 2.
- In the "Display Name" field, type in your first and last names and click "Enter Meeting."

#### Teleconference

 Dial (888) 802-7237 for Committee members or (877) 303-9138 for public participants.