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NATIONAL QUALITY FORUM

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MUSCULOSKELETAL MEASURES STANDING COMMITTEE

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THURSDAY MAY 8, 2014

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The Standing Committee met at the National Quality Forum, 9th Floor Conference Room, 1030 15th Street, N.W., Washington, D.C., at 9:00 a.m., Roger Chou and Kim Templeton, Co-Chairs, presiding.

PRESENT: ROGER CHOU, MD, FACP, Co-Chair KIM TEMPLETON, MD, Co-Chair* THIRU ANNASWAMY, MD, Dallas VA Medical Center CARLOS A. BAGLEY, MD, FAANS, Duke University School of Medicine STEVEN BROTMAN, MD, JD, AdvaMed SEAN BRYAN, MD, Greenville Health System CRAIG BUTLER, MD, MBA, CPE, American Academy of Orthopaedic Surgeons KELLY CLAYTON, BS, Arthritis Foundation LINDA DAVIS, BSN, Minnesota Health Action Group JAMES DANIELS, MD, MPH, FAAFP, FACOEM, FACPM, Southern Illinois University CHRISTIAN DODGE, MD, Bastyr University ZOHER GHOGAWALA, MD, FACS, Tufts University School of Medicine V. KATHERINE GRAY, PhD, SAGE Health Management Solutions, Inc. MARCIE HARRIS HAYES, PT, DPT, MSCI, OCS, Washington University in St. Louis School of Medicine MARK JARRETT, MD, MBA, North Shore - LIJ

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 Health System
PUJA KHANNA, MD, MPH, University of Michigan
WENDY MARKINOVICH, BSN, MPH, RN, Blue Cross
 and Blue Shield Association
PRESENT:
JASON MATUSZAK, MD, FAAFP, CAQSM, RMSK,
 Excelsior Orthopaedics
CATHERINE ROBERTS, MD, American College of
 Radiology
ARTHUR SCHUNA, MS, RPh, BCACP, American
 Society of Health-System Pharmacists
JOHN VENTURA, DC, American Chiropractic
 Association
CHRISTOPHER VISCO, MD, Columbia University
 College of Physicians
NOF STAFF:
HELEN BURSTIN, MD, MPH, Senior Vice President
 for Performance Measures
ANGELA FRANKLIN, JD, Senior Director,
 Performance Measurement
KAREN PACE, PhD, MSN, Senior Director,
 Performance Measurement
ANN PHILLIPS, Project Analyst
KATHRYN STREETER, CHES, Project Manager
ALSO PRESENT:
KELLY ANDERSON, Lewin Group
MARY BARTON, MD, MPP, National Committee for
 Quality Assurance
DALE BRATZLER, DO, MPH, Oklahoma Foundation
 for Medical Quality*
CHARLIE BRUETMAN, MD, Lewin Group
JOHN FITZGERALD, MD, American College of
 Rheumatology
MELISSA FRANCISCO, American College of
 Rheumatology
COLLEEN MCKIERNAN, MSPH, Lewin Group
RACHEL MYSLINSKI, American College of
 Rheumatology
JENNA WILLIAMS-BADER, MPH, National Committee
 for Quality Assurance
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JINOOS YAZDANY, MD, MPH, American College of
Rheumatology
* Present by teleconference
Neal R. Gross and Co., Inc.

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Page 5 1 P-R-O-C-E-E-D-I-N-G-S 2 9:03 a.m. MS. FRANKLIN: Hello and welcome 3 to Day 2 of the Musculoskeletal Standing 4 Committee Consideration of Candidate Measures 5 and I just want to do a quick check and see if 6 we have one of our co-chairs on the line. 7 Kim 8 Templeton. Okay. 9 And, operator, can you check to see if we have her dialed in by any chance? 10 OPERATOR: She's not dialed in at 11 this time. 12 13 MS. FRANKLIN: Okay. Thank you. 14 So, with that, I will turn it over to our Co-Chair Dr. Chou. 15 CHAIR CHOU: Welcome to Day 2. 16 Thanks, everyone, for coming back after a long 17 18 day yesterday. 19 So, I think just wanted to do a -are there any kind of logistic things we need 20 to talk about today? Cabs or anything like 21 22 that? Okay. Not yet.

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1	Just wanted to do a quick recap of
2	yesterday and then talk about what we're going
3	to go over today.
4	So, yesterday, we reviewed I think
5	a total of nine measures or seven measures.
6	Four gout measures and three RA measures.
7	One of the gout measures was
8	passed as a trial measure and a second one
9	also passed. Kind of that gray 40 to 60
10	percent. Not quite consensus yet and two of
11	them didn't get passed our initial three
12	screening criteria.
13	All of the RA measures passed and
14	we have a couple more to consider today.
15	I understand we have five more
16	measures today. We'll be starting off with
17	the Disease Modifying Anti-Rheumatic Drug
18	Therapy Measures. There's one on pain
19	management for long-bone fracture and then a
20	couple on imaging for low-back pain.
21	So, I think unless there's other
22	issues that we needed to discuss, we can

Page 7 1 probably move on. So, do we have the 2 Great. 3 developers for the Anti-Rheumatic Drug Therapy Measure? 4 Please feel free to MS. FRANKLIN: 5 come to the main table. 6 CHAIR CHOU: Those two spots are 7 reserved and if you can give us a brief 8 9 overview of the measure, that would be 10 fantastic. 11 MS. WILLIAMS-BADER: Hi, everyone. My name is Jenna Williams-Bader. 12 I am 13 Assistant Director of Performance Measurement 14 at NCQA. 15 Mary, would you like to --16 DR. BARTON: And I'm Mary Barton, 17 Vice President for Performance Measurement. MS. WILLIAMS-BADER: 18 That was brief. Thanks. 19 All right. This morning, we are 20 21 going to start talking about the Disease Modifying Anti-Rheumatic Drug Therapy for 22

	Page 8
1	rheumatoid arthritis. This measure is
2	specified at the health plan level and I think
3	we covered the importance of this measure
4	quite well yesterday.
5	Just so you know, in this measure,
6	we do look for at least two claims with a
7	rheumatoid arthritis diagnosis to try to
8	verify that the patient does indeed have
9	rheumatoid arthritis. We're also looking for
10	the DMARD to be dispensed rather than ordered
11	or prescribed and we do have exclusions for
12	HIV and pregnancy.
13	Oh, I think as I said that we
14	did a good job of covering yesterday the
15	importance of rheumatoid arthritis, it is a
16	rare condition, but it does have quite a
17	significant impact on patients who have the
18	condition.
19	The guidelines very strongly
20	indicate that patients should be prescribed
21	and put on DMARD as early as possible.
22	However, the guidelines also

Page 9 1 continue to recommend DMARD therapy even for patients that have had the condition for a 2 There is actually no recommendation to 3 while. completely stop DMARD therapy for those 4 patients and at the moment, there isn't much 5 evidence to show that non-medication remission 6 is really possible in these patients. 7 So, while the guidelines do recommend scaling back 8 9 the DMARD therapy, they do say that patients 10 should continue to stay on DMARD therapy. 11 This measure was first developed in 2002/2003. The concept was actually 12 13 supported by and recommended by two different panels that NCQA had brought together. 14 One being to define measures for rheumatoid 15 arthritis and another to define measures for 16 17 pain. 18 When that measure was eventually developed, we pulled together a 19 20 musculoskeletal expert panel to help inform 21 the development of the measure. It was field tested in 2003 and 22

Page 10 1 you'll see the results of those -- of that field test in the information that we gave to 2 3 The measure did perform well during you. field testing. We saw that there was 4 variation across the plans and the rate was 5 not as high as we would hope. You will have 6 noticed that during the field test we found 7 that the diagnosis of RA was -- there was high 8 9 agreement between medical record review and 10 claims. 11 There was unfortunately a bit of a discrepancy in one of the plans for the actual 12 13 dispensed DMARD. However, I would remind you this is from 2001/2002 data and these plans 14 have had much more experience to date with 15 16 dispensing data. So, we do expect that the 17 plans are performing better now and actually as you can see, the rates are relatively good. 18 However, we do still see variation 19 20 between plans and we do see variation between the different lines of business as well. 21 The 22 commercial plans are performing better.

	Page 11
1	However, we do still see that
2	there's variation between the plans at the
3	10th and 90th percentile and the importance of
4	this measure I think is emphasized by the fact
5	that the Medicare Stars Program has picked it
6	up.
7	The measure is also included at
8	the physician level and the physician quality
9	reporting system and there is strong interest
10	in the physician level measure as well as
11	we'll hear about during the next presentation.
12	I think that covers it. Thank you
13	very much.
14	CHAIR CHOU: Thank you. Puja and
15	Art, do you want to provide a brief overview
16	from the Committee.
17	DR. KHANNA: Sure. Thank you.
18	That was actually a great start to it.
19	So, to briefly describe what we
20	said is as far as the evidence goes, we
21	thought it was high and it was based on a
22	systematic review of empirical evidence

Page 12 1 presented to us. So, we did not have any, you know, concerns about it. 2 3 One of the things that was brought up was that the work group members questioned 4 whether there is, you know, a continued 5 opportunity for improvement in this measure. 6 Because like you pointed out, 90 percent of 7 the commercial plans are already meeting the 8 measure. Whereas, you know, although the 9 Medicare and Medicaid plans were not quite 10 11 there yet. So, the thought was that how much 12 13 do you really think we can get to 100 percent because that would be the ideal. So, if you 14 could, you know, --15 Yes, I can 16 MS. WILLIAMS-BADER: 17 certainly speak to that. 18 So, as you point out, the average However, even in the commercial --19 is high. 20 across the commercial plans, we do see that there is variation and actually the variation 21 -- there is variation by region as well. 22

	Page 13
1	So, while there are some regions
2	where the average is around 90 percent, there
3	are others where it's as low as 82 percent and
4	then between the as I said, between the
5	10th and 90th percentile, there is also still
6	variation.
7	So, in different regions, the 10th
8	percentile is as low as 75 percent and the
9	90th may be as high as 95 or 90 to 95 percent.
10	So, while plans are performing
11	well even across all three lines of business,
12	there is variation indicating that there's
13	room for improvement still.
14	CHAIR CHOU: Thanks. Art, do you
15	have anything to any additional comments?
16	MR. SCHUNA: No, it's just that I
17	think this is a very important measure and
18	clearly, there's data supporting the
19	importance of this. So, I think the evidence
20	is pretty strong on this one compared to some
21	of the things we looked at yesterday.
22	CHAIR CHOU: Great. Any questions

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1	for the stewards at this point? Jason.
2	DR. MATUSZAK: The way I
3	understood the literature and the evidence
4	that's out there, there actually is a
5	significant body of evidence that shows that
6	people can take at least long holidays off
7	their DMARDs or even up to a year without
8	having a significant increase in some of their
9	flares.
10	How do you guys address that
11	evidence?
12	DR. BARTON: I think the issue is
13	that the best way that we can be sure that
14	patients are receiving attention for their
15	rheumatoid arthritis is to use a measure that
16	looks over a period of time and I think, you
17	know, your point raises the good question of
18	whether one year is the ideal period of time
19	to look for evidence of a prescription to
20	address disease modification.
21	Unfortunately, we're in a
22	programmatic way, we're kind of tied to that

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	Page 15
1	kind of interval. But, it may be that it's a
2	as close an approximation as we can get to
3	the perfect interval which might be longer.
4	I don't think that the evidence would suggest
5	that people should be taking several years
6	long holidays.
7	DR. MATUSZAK: Actually, the study
8	I'm looking at right here shows that they can
9	take up to five years in some cases without
10	taking their DMARDs and stuff.
11	So, I think that the evidence does
12	exist out there that certain people and you
13	can predict in some cases who those people
14	might be that might be able to do better.
15	But, if we're doing something like
16	a functional status assessment on their people
17	on a routine basis, is that enough for
18	outcomes on these patients as opposed to a
19	prescription for a DMARD every year?
20	CHAIR CHOU: We have a couple of
21	rheumatologists on the panel. Maybe they can
22	help address this. Puja or Mark? Yes.

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1	DR. JARRETT: It is true, you
2	know, in practical terms, there are patients
3	who go into a natural remission and go years
4	without taking a DMARD and what I would look
5	to say ask is I don't know if ICD-10, if it
6	ever comes to fruition, would help us because
7	that might allow us to differentiate if it
8	goes down another level in terms of active
9	versus inactive disease and if you had that,
10	then you'd be able to do that. Differentiate
11	those patients you've seen twice a year who
12	are doing great basically on nothing or a non-
13	steroidal and coasting and then wouldn't get
14	counted then in the denominator.
15	So, I don't know if you can
16	explore that in terms of seeing if ICD-10 will
17	help you with that.
18	But, I still think overall this
19	measure is very critical. Because even with
20	those exceptions, you still need to get the
21	bulk of the patients, 95 percent, on a DMARD.
22	So, you know, that the small group, we got

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	Page 17
1	to figure out how to get them out of the
2	denominator.
3	CHAIR CHOU: Anyone have any other
4	questions or comments? Oh, Thiru.
5	DR. ANNASWAMY: Just a quick
6	question about what changes to the measures
7	has been made, if any, since 2009 because this
8	is a maintenance measure.
9	MS. WILLIAMS-BADER: This measure
10	was reevaluated in 2012 and when we do every
11	evaluation, we look at the performance data,
12	we look at the guidelines to see what updates
13	are there and we also look to see if we've
14	received a number of if we've received
15	questions from the plans that are reporting
16	the measure to make sure that we've covered
17	all of our bases.
18	When we did the reevaluation of
19	this measure in 2012, there were no
20	significant changes. I think we might have
21	made a few tweaks around the edges for coding,
22	but nothing significant to the measure

Page 18 1 specification and that was supported by a bone and joint measure advisory panel that we 2 3 pulled together as well. DR. BARTON: I think we would also 4 say every year we review the pharmacy data 5 that's in the measure. 6 CHAIR CHOU: Linda. 7 8 MS. DAVIS: Have you looked at 9 what health plans do to actually try and 10 improve their score on this measure and what 11 impact that has and what there is variation from plan to plan? 12 13 MS. WILLIAMS-BADER: That is an excellent question and there's definitely 14 strong interest from our Committee on 15 Performance Measurement which is a large and 16 17 multi-stakeholder group that reviews all of 18 our measures that are reported by plans and they've asked the same question. 19 We do try to do that for certain 20 We have over 70 in our set and that 21 measures. kind of review does take quite a lot of time. 22

	Page 19
1	So, I think as I said there's
2	interest in that, but we haven't done it for
3	this particular measure.
4	DR. BARTON: I think I would say
5	we have anecdotal evidence from a couple of
6	experts who have provided us with some insight
7	about how their plans use internal monitoring
8	of this to actually provide feedback to the
9	clinicians who are caring for patients with
10	rheumatoid arthritis. Which in some managed
11	care plans is, you know, entirely
12	rheumatologists, but there are places where
13	there's a mixture of internists or
14	geriatricians who are also taking care of
15	these patients and so, by providing feedback
16	to them, they can at least ask the question
17	for someone who might not have had the thought
18	raised, you know, to encourage them to
19	consider.
20	I think to Mark's point every
21	clinician is in the position of having to sort
22	between the 95 percent and the 5 percent and

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1	make that individual decision. But, if they
2	haven't even thought to consider the question,
3	you know, they're not going to there's no
4	opportunity for the patient to get on a
5	therapy.
6	CHAIR CHOU: I just had a question
7	about the exclusions. Just kind of
8	harmonizing with some of the stuff we talked
9	about yesterday about the PPD kind of
10	exclusion. People who haven't been tested or
11	for whatever reason or who have a positive PPD
12	and haven't been treated yet. Seems like that
13	should be an exclusion. It's going to be a
14	small number of people, but yes. Yes.
15	MS. WILLIAMS-BADER: Mary's
16	indicating that's a very small number. Also,
17	we are including this measure does not only
18	look at biological DMARDs. So, there are
19	still options for those patients as well.
20	Making it an even smaller number.
21	CHAIR CHOU: Why don't we move
22	into the evidence? We're already, I think,

	Page 21
1	talked about most of the evidence. Again,
2	this is for re-endorsement. Right?
3	If there are additional questions
4	or comments about the evidence, this is one of
5	the required sub-criteria.
6	If there isn't more discussion, I
7	think we can go ahead and take a vote on this
8	one.
9	MS. PHILLIPS: Okay. We're voting
10	on measure 0054. You have five options. One
11	for high. Two for moderate. Three for low.
12	Four for insufficient evidence with exception.
13	Five for insufficient evidence and the voting
14	begins now.
15	Okay. We have all 22. We've got
16	13 high, 8 moderate, 1 low, 0 for insufficient
17	with exception and 0 for insufficient.
18	CHAIR CHOU: So, this one passes.
19	Let's move to the opportunity for improvement.
20	Again, we've already discussed this. That the
21	average rates are high, but there is variation
22	both among the different health plans and then

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	Page 22
1	among the different types of health plans.
2	Other additional questions or
3	comments regarding the opportunity for
4	improvement piece.
5	All right. I think we're ready to
6	do a vote on this as well.
7	MS. PHILLIPS: Okay, 0054, for the
8	performance gap, you've got four options. One
9	for high. Two moderate. Three low and four
10	for insufficient. Voting begins now.
11	Okay. We're at 22. And we've got
12	six high, 13 moderate, 3 low and 0 for
13	insufficient.
14	CHAIR CHOU: So, this passes here
15	as well.
16	Let's move on to health care
17	priority. Again, we've discussing RA the last
18	afternoon and this morning.
19	Are there other comments or
20	additional things to say about the health care
21	priority? Puja.
22	DR. KHANNA: So, this is actually

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	Page 23
1	data that has come from CDC as well. That
2	it's considered one of the leading causes of
3	morbidity/mortality in the country. So, it is
4	one of the top 20 priorities. So, and
5	definitely a cause to treat start DMARDs
6	early and treat the disease aggressively.
7	CHAIR CHOU: Additional comments
8	or questions? Yes, Linda.
9	MS. DAVIS: So, this measure has
10	been in place for several years and have you
11	seen improvement over those several years and
12	how much improvement has there been?
13	MS. WILLIAMS-BADER: Again, this
14	is one where the performance has there's
15	been shifting among the plans that are
16	reporting. We don't see a large amount of
17	improvement from when it was first reported to
18	now, but we do see incremental increases and
19	especially for the plans at, you know, at the
20	edges.
21	So, we have seen some improvement.
22	Because it started at a somewhat higher rate

Page 24 1 than some of our other measures, there hasn't been as large of an improvement as there might 2 3 be. MS. DAVIS: And that's just 4 improvement in the actual measure and 5 actually, the number of prescriptions that are 6 written for people with DMARDs? None of the 7 8 outcomes --MS. WILLIAMS-BADER: 9 The number of 10 patients that have been -- that have been 11 dispensed at DMARDs. MS. DAVIS: But, not in morality 12 13 or outcomes or any other? MS. WILLIAMS-BADER: 14 Oh, I see. No, we don't do that type of analysis. 15 The 16 plans aren't reporting that data to us. 17 MS. DAVIS: So, I'm wondering if the continuation of this measure will continue 18 to have the kind of mixed improvement in the 19 20 actual utilization measure, the process 21 measure over time and how impactful that 22 actually is.

Page 25 1 MS. WILLIAMS-BADER: And I think that's actually a very good idea to think 2 about comparing that to rates of 3 morbidity/mortality to see if there is some 4 connection for those plans where they are 5 improving their rates. 6 CHAIR CHOU: Thanks. 7 Great. So, some of that discussion I think we'll consider 8 9 later when we get to the usability and use 10 criterion. 11 Are there other comments about the health care priority? 12 13 Okay. I think we're ready to take a vote on this as well. 14 MS. PHILLIPS: Okay. Measure 0054 15 16 for high priority are your four options. One 17 for high. Two moderate. Three low and four insufficient and voting begins now. 18 Okay. We're at 21 and we've been 19 20 holding for a couple of seconds. We have 22. 21 Thank you. Sixteen for high, 3 for moderate, 22

	Page 26
1	2 for low and one for insufficient.
2	CHAIR CHOU: Okay. So, we passed
3	the three initial criteria. So, we're going
4	to move on here.
5	The next area is the reliability.
6	So, I think we've kind of touched on this
7	already.
8	Puja and Art, did you have other
9	questions or comments about either the
10	specifications or the liability testing?
11	MR. SCHUNA: I guess one question
12	I have regarding this is the patient factors
13	which might influence whether patients will
14	get a prescription or not. There can be a big
15	variance in copay fees from place to place.
16	Some patients may be paying \$200 to \$300 or so
17	for biologics a month and they may choose not
18	to be treated for that reason and the question
19	comes then should that be the plan's
20	responsibility or the provider's
21	responsibility in that setting. That's a
22	concern I have about this.

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1	CHAIR CHOU: Did you guys want to
2	comment on that?
3	DR. BARTON: Well, I think
4	demonstrating the fact that many plans are
5	able to get rates up as high as the 90s would
6	say to me that there are ways to either
7	those are, you know, completely made up of
8	populations that are have benefits that
9	are, you know, well designed or they found
10	ways to address and equalize the opportunity.
11	And I think that if we are as
12	we see this being used in the Stars Rating
13	Program, there will be more of an appetite for
14	plans that are doing really well to talk about
15	how they're getting high rates and for, you
16	know, sharing of best practices. Because I
17	think you're pointing out something that's
18	really currently, you know, a tremendous issue
19	in this country, but not necessarily going to
20	be fixed by a measure.
21	MR. SCHUNA: So, you say that
22	plans can go up to 90 percent or better, but

Page 28 1 you also mention that certain plans do not come close to meeting those goals and certain 2 regions of the country didn't do -- perform as 3 well and I have to wonder whether patient 4 factors may be responsible for that and not 5 the institution. 6 7 MS. WILLIAMS-BADER: I quess I would also say that at the health plan level 8 we definitely think that the plan should be 9 10 responsible for making sure that patients are 11 getting the medications that they need to get and as has been verified and discussed by this 12 13 Committee today, DMARDs are very important for patients with rheumatoid arthritis. 14 So, I do think that we hold the plans accountable for 15 16 making sure that the patients are getting 17 medications that they need. If the patients are refusing for 18 reasons besides cost, maybe they just -- they 19 20 choose not to, then we do think that that might be some that would apply across the 21 22 plans and those might be the ones that -- I

	Page 29
1	see you shaking your head. I'll let you
2	MR. SCHUNA: Well, I mean there's
3	differences between plans. I mean some plans,
4	for example, in the VA system, \$8 is all a
5	patient pays for any drug per month. Patients
6	going to some outside insurance company pays
7	hundreds of dollars a month.
8	You know, so, those kind of
9	variations exist and I guess what I'm
10	concerned about is that this doesn't
11	necessarily deal with those questions and it
12	becomes the plan's fault or the provider's
13	fault that the patient doesn't chooses that
14	they can't afford \$300 a month.
15	DR. BARTON: If it's not the plan
16	that creates the benefit design, who is it?
17	I would say that the plan is the
18	place where you should hold the accountability
19	for insuring the fair opportunity to access
20	therapies.
21	CHAIR CHOU: Mark had a comment.
22	DR. JARRETT: One last comment

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1	following up on what Art's saying and we also
2	have to look at it. This is saying that
3	they're going on a DMARD. It doesn't say
4	which DMARD and many patients because of their
5	plans and they can't afford the copays wind up
6	being stuck on just methotrexate which is
7	relatively inexpensive rather than getting a
8	DMARD which might cost them because of their
9	copays \$600/\$700 a month and they can't afford
10	it.
11	So, at some point not in the
12	purview of here, but we need to think about
13	asking the clients if they're collecting this
14	data to slice and dice it and then compare it
15	to what their copay structure is. Because I
16	would bet that we'll find lots of patients are
17	on a DMARD, but probably not the appropriate
18	DMARD. Something is better than nothing.
19	So, we should measure it and get
20	the docs to do it, but then I think that
21	information is a treasure-trove that we should
22	look into to really see to really truly

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	Page 31
1	improve the care.
2	CHAIR CHOU: Linda.
3	MS. DAVIS: I heard verbally that
4	this does not include biologics. Is that
5	accurate or does it also include biologics?
6	I'm on biologics.
7	MS. WILLIAMS-BADER: Oh, I just
8	meant to say that it includes all DMARDs both
9	biologic and nonbiologic.
10	MS. DAVIS: Okay. All right. So,
11	that changes. So, the price variation is
12	substantial and can be up to, you know,
13	thousands a month. Right?
14	And I work for a employer
15	coalition and they're all self-funded and they
16	all make their own decisions about their
17	benefit designs. They're all very concerned
18	about specialty drugs and biologics and scared
19	to death of what's going to happen with that
20	in the future. So watching it very carefully.
21	But, almost all of them to a T
22	accept those with unions have high-deductible

Page 32 1 health plans and I see those deductibles increasing and increasing nationally and 2 locally and I don't see any trend changing 3 that anywhere. So, I'm wondering about the 4 implications for high-deductibles in this cost 5 that's also been factored into some of the 6 variation that you're seeing. 7 8 DR. BARTON: May we answer? So, 9 this is a problem that's larger than this 10 measure clearly and so, the NCQA holds the 11 health plans responsible and the HEDIS reporting to include their ASO patients within 12 13 there. Which is the self-funded employers set of patients that they're administering. 14 So that the health plan would be actually held 15 accountable for, you're right, a range of 16 17 benefit plans and designs. Some of which it had actually designed and others which it had 18 19 not. 20 Right now, that's the model for, 21 you know 25 years that NCQA has used. It's the -- health plans are the locus that were 22

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1	willing to take accountability and where we
2	have found it feasible to hang accountability.
3	But, I would bet, you know, a
4	quarter that you're right. That over the next
5	ten years, we're going to have to find new
6	models to address accountability so that the
7	you know, whatever the organizations within
8	the delivery system that are actually
9	responsible for caring for patients are the
10	ones who are being held accountable. But, I
11	would say it's premature to know yet what
12	that's going to look like.
13	DR. MATUSZAK: I just wanted to
14	ask about some of your reliability studies
15	that you had done again and I can't find the
16	exact passage right now where I read it, but
17	I jotted down a note here that shows that some
18	of your field tests showed as little as only
19	57 percent concordance with the medical record
20	and the data that you guys were pulling.
21	Can you maybe speak a little bit
22	more about your field tests and what the

	Page 34
1	accuracy has been?
2	MS. WILLIAMS-BADER: Absolutely.
3	So, the reason you might have had a difficult
4	time finding it is that the field test data is
5	actually under the validity section.
6	So, back in 2002/2003, we did a
7	field test with three health plans. We do try
8	to get a range of health plans and a range of
9	lines of business if we have if we are
10	specifying a measure for multiple lines of
11	business.
12	As you do point out, particularly
13	for the DMARD therapy itself, we did see that
14	there were that the numbers on the rate of
15	agreement between the medical record and the
16	claims was lower than we would like. There
17	was one plan where the rate of agreement
18	between the administrative claims and the
19	medical record was around 58 percent.
20	However, as I mentioned, this was
21	quite a few years ago. Plans have had now
22	particularly the ones participating in HEDIS

	Page 35
1	have had more than a decade to improve the
2	ability to get claims the prescription data
3	and I'd also say it's in their best interest
4	to make sure they can because that's for the
5	numerator event and we do know that plans are
6	able to get that data since we have some plans
7	that are performing so well.
8	The actual RA diagnosis, the
9	validity and rate of agreement was much higher
10	for the diagnosis. So, we see that the
11	denominator is valid. Whereas, we did a
12	little bit of discrepancy there on the
13	numerator event.
14	DR. MATUSZAK: How do you know
15	those high-performing plans are not part of
16	the 57 percent that are having reporting
17	errors and maybe are over reporting the or
18	under recognizing perhaps the number of
19	patients with rheumatoid arthritis, you know?
20	MS. WILLIAMS-BADER: So, like I
21	said, the rate of agreement for the RA
22	diagnosis was quite high. There was one plan

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	Page 36
1	in the field test out of three that had a
2	large number of missing medical records. So,
3	their n was quite small. It was only 30.
4	However, in the other two plans
5	where they had over a hundred patients
6	included in the sample where they were able to
7	identify the medical record, the rate of
8	agreement between the medical record and the
9	claims for the diagnosis was 94 percent and 99
10	percent.
11	So, again, we think that the
12	denominator's being identified correctly.
13	On the numerator side with the
14	DMARD therapy, yes, there are some plans
15	there was one plan where they only had 58
16	percent agreement, but as I said and
17	actually, the place where we're seeing the
18	discrepancy is that there were about 35
19	percent the DMARD therapy was identified in
20	the medical record only.
21	I would point to I would just
22	reiterate that it's in the best interest for
	Page 37
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1	the plans to get better access to the pharmacy
2	data if they're not able to, if that's the
3	problem and we do see that plans are able to
4	since their rates are high.
5	DR. BARTON: I would add that
6	HEDIS has a pretty rigorous audit that would
7	be that would make me say that it's
8	unlikely that health plans are committing
9	fraud on a measure like this because of the
10	way that we use both statistical methods and
11	actually chart review methods to audit
12	performance as it's reported.
13	CHAIR CHOU: Linda.
14	MS. DAVIS: So, PBM data is what
15	they're dealing with. Right? For the
16	numerator when they're looking for the
17	prescriptions from the pharmacy benefit
18	managers. That's where pharmacy claims come
19	from.
20	You know, Kaiser probably has
21	their own data. So, it's not uniform. It's
22	not everybody doing it that way.

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1	But, most have PBMs and the PBMs,
2	they can have carved out PBMs which are
3	they may have members on their medical plan
4	that have up to eight to ten different PBMs
5	across their population and so, they need to
6	get data from all of these other PBMs as well.
7	Do you know the completion rate?
8	Like how many of those other outside PBMs
9	they're able to get the data from in order to
10	have accurate and complete information about
11	the data.
12	DR. BARTON: I guess the two ways
13	that we have access to this information are
14	one, when plans don't have a sufficient sample
15	size of patients, we expect them to report
16	that fact rather than reporting a rate. So,
17	that's one kind of non-report that they're
18	permitted to categorize and then another would
19	be if they had enough patients.
20	So, if the denominator, you know,
21	ascertainment went well, but they were somehow
22	not reporting because they didn't have access

	Page 39
1	to data. Plans are rarely using that option.
2	So, the only information that I
3	have would be to say that somehow by whatever
4	method is appropriate to their setting,
5	they're getting the data.
6	CHAIR CHOU: Karen.
7	DR. PACE: Yes, I just want to do
8	a little clarification here so that we can
9	kind of move through our criteria.
10	The reliability testing that was
11	done was done at the plan level and those data
12	are provided and indicate pretty high
13	reliability and what that is telling us is
14	that the scores can distinguish among the
15	health plans and that is the reliability
16	question is about systematic error and the
17	ability to identify differences between the
18	measured entities.
19	A lot of what you're talking about
20	gets into the validity question. At the data
21	element level, are the data valid that are
22	going into the score? Are the appropriate

Page 40 1 exclusions, et cetera? So, you may want to kind of deal 2 with the reliability question first and then 3 move on to validity and, you know, that's 4 I mean you can have a very reliable possible. 5 measure and still have concerns about validity 6 or may not be valid, but we try to kind of 7 split those out because they are -- they're 8 9 related, but different properties. 10 CHAIR CHOU: Yes, Puja or Art 11 might want to comment on this, but the reliability testing they had mean scores of 12 13 like .87 to .93. Which are supposedly quite high. I guess it's on a -- up to a 1.0 scale. 14 And then I mean the other piece of 15 the reliability is just the specifications. 16 If we have -- you know, if we think that the 17 numerator, denominator and exclusions are 18 specified clearly in what we want them to say. 19 20 Yes. Go ahead, Puja. 21 DR. KHANNA: So, the numerator and denominator are definitely specified. 22 I think

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1	we had some questions about the exclusions.
2	The work group members thought
3	that malignancies could be potentially put in
4	as an exclusion because there are you are
5	including biologics and in that case, you will
6	have, you know, patients who have had
7	biologics.
8	DR. PACE: And again, I know this
9	may sound like splitting hairs, but the
10	reliability question on the specifications is
11	are they precise? Are they defined? Are they
12	identified?
13	The question about whether
14	something should be in as an exclusion and
15	isn't really does again come to validity. You
16	know, what does the evidence say about, you
17	know, is this the right denominator
18	population? Are the right people excluded and
19	included? So, I know it kind of splits it a
20	little bit, but, you know, the specifications
21	related to both reliability and validity.
22	DR. KHANNA: So, I guess no

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1	questions about the numerator or denominator.
2	CHAIR CHOU: Okay. Thanks. Other
3	comments or questions about reliability
4	aspects?
5	All right. Why don't we go ahead
6	and take a vote on this?
7	MS. PHILLIPS: Okay. Measure
8	0054, we're voting on reliability. You have
9	four options. One high. Two moderate. Three
10	low. Four insufficient. Voting begins now.
11	We are up to 22. We've got 11 for
12	high and 11 for moderate.
13	CHAIR CHOU: Okay. Let's move on
14	to the validity piece. So, that passed there.
15	We already started the discussion
16	on validity. There was some discussion about
17	the variations. It sounded like there was
18	some that some prescriptions were missed.
19	So, you had to capture that in the medical
20	records. They weren't in the electronic
21	record or whatever. But, you guys were pretty
22	confident about the denominator.

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1	Yesterday, actually one of the ACR
2	folks presented some data that showed that
3	ICD-9 codes were very inaccurate for various,
4	you know, rheumatological conditions. They
5	said the positive predictive value was like 60
6	percent. Which just seemed very shockingly
7	low to me.
8	But, it sounds like that hasn't
9	been an issue when you guys have checked the
10	when you guys have done your checks. Is
11	that correct?
12	MS. WILLIAMS-BADER: Right. I
13	yes, I would say that. Yes, we haven't found
14	that and again, we are using two claims. So,
15	they and they need to be on different dates
16	of service.
17	And I think we also think that
18	this is some an issue in which it is
19	beneficial for the plan to make sure that the
20	patients are really being diagnosed accurately
21	so that they're not having false diagnoses in
22	their denominator. Because those would be

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	Page 44
1	patients you'd want to wouldn't want to
2	necessary give this prescription to.
3	CHAIR CHOU: So, let's say that a
4	PCP calls something RA which isn't really RA.
5	That gets picked up somehow and thrown out?
6	There's a way to do that?
7	DR. BARTON: No, there would if
8	it appeared in two different visits on two
9	different days, they would be included in the
10	denominator.
11	But, I would imagine that we would
12	be hearing from plans if they were because
13	of our the feedback loop that we utilize
14	and the opportunity for plans to ask questions
15	during the measurement year. That we would be
16	hearing about that.
17	We certainly hear about that kind
18	of issue on other measures. So, it may be
19	that that's a generic ICD-9 problem, but
20	perhaps less so in plans that have chosen to
21	address this as a quality issue.
22	CHAIR CHOU: Karen.

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1	DR. PACE: Yes. So, maybe you
2	want to just because I know and I think
3	this was your question that the validity
4	testing was done on three plans and you have
5	the sample sizes for those plans. But, you
6	also so, I think that's where the question
7	has come in with the one out of the three.
8	But, you also mentioned some
9	ongoing auditing. Do you have data related to
10	this measure from your ongoing auditing or
11	how
12	MS. WILLIAMS-BADER: I don't
13	believe that we provide that information.
14	That's part of our accreditation process and
15	it's to make sure that we have confidence in
16	the results that we're getting from the plans.
17	But, I don't believe that information is
18	publicly available because it's it goes
19	back to how we're accrediting the plans.
20	DR. BARTON: But, the published
21	rates are the published rates.
22	MS. WILLIAMS-BADER: Exactly. The

	Page 46
1	published rates have been audited. So, we
2	have confidence that those are the right
3	rates.
4	DR. PACE: Okay. Right. So, then
5	what they have is these kind of the small
6	actual empirical validity testing and then
7	also their face validity.
8	So, according to our criteria,
9	this would be eligible for a moderate rating
10	on validity or less if there were issues.
11	But, that would be where it would fall in our
12	algorithm.
13	CHAIR CHOU: Are there
14	MS. WILLIAMS-BADER: Sorry. Can I
15	just say? When the measure was reevaluated in
16	2012, like I said, we pulled together another
17	measure advisory panel and then we also
18	discussed this with the multi-stakeholder
19	group, the Committee on Performance Measure,
20	that I referenced earlier and there are plans
21	on that panel as well as a number of different
22	stakeholders including you. We have

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	Page 47
1	Government representatives. We have consumer
2	representatives. We have physician
3	representatives.
4	And the misdiagnosis of RA was not
5	one I believe that came up during that
6	reevaluation. So, about that would be
7	seven or eight years after the measure was
8	first introduced into HEDIS. That wasn't
9	something that came up during that reeval.
10	CHAIR CHOU: I just have another
11	denominator question. So, are people and
12	this is for the rheumatologists in the group.
13	Are people with seronegative RA managed
14	differently?
15	I've had at least one patient
16	where we've had trouble getting biologics
17	approved. It's been a kind of a battle,
18	you know, just to get prior authorization and
19	stuff.
20	DR. KHANNA: Right. So, usually
21	the seronegatives get treated with a
22	nonbiologic DMARD to begin with and it is hard

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1	to get prior auth for the biologics and that's
2	across the board, across all health plans and
3	the rationale obviously is that you're not
4	seeing disease progression and we don't have
5	markers.
6	But, there are patients who they
7	still get a DMARD. Absolutely. It depends on
8	the clinical presentation of the patient.
9	CHAIR CHOU: So, earlier, just to
10	remind everyone of a few, I think, issues that
11	were brought up with the validity. Whether
12	patients with malignancies should be excluded.
13	This issue about people who are in remission
14	with. Whether there should be somehow
15	something built in for them and then this
16	issue about patient preferences particularly
17	related to out of pocket cost and things like
18	that.
19	So, just to remind everyone that
20	these issues had come up and then this kind
21	of this measurement thing particularly with
22	getting the claims data for the drugs.

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1	Are there other issues or things
2	that people wanted to bring up here? Art.
3	MR. SCHUNA: Yes. I'm not too
4	sure about the malignancy as an exclusion
5	because you can use rituximab. You can use
6	nonbiologic therapy in those patients.
7	I guess the people I'd be
8	concerned about would be patients who might be
9	under active treatment for their cancer in
10	which they but, I guess I don't see that
11	necessarily as a denominator issue and even if
12	it were, it would probably be a fairly small
13	percentage of patients.
14	DR. JARRETT: No, I agree with
15	Art. It's a small number. The ones who don't
16	want to take the nonbiologicals, it becomes
17	more patient preference or sometimes their
18	oncologist will say I don't want you taking
19	anything. But, most of them are you know,
20	if they have active disease, they'll usually
21	take a nonbiologic. It's usually not a
22	problem.

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1	Methotrexate's about the only one
2	that they're not going to rush to take because
3	it might interfere obviously with perhaps
4	previous chemo that they've gotten and such.
5	But, there are enough other
6	choices that most will take something.
7	CHAIR CHOU: Great. Other
8	questions or comments from the panel? Go
9	ahead, Linda.
10	MS. DAVIS I have seen lots of
11	advertisements for biologics and get support
12	from the drug companies for coverage for
13	these. I don't know how many people get that
14	actual coverage.
15	Have you done any analysis to see
16	how that might impact the numbers of people
17	you're missing in your claims data because
18	they're getting money from some other
19	manufacturer?
20	MS. CLAYTON: Throwing the patient
21	side out there, a lot of the nonbiologic
22	DMARDs, you're looking at the copays of

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	Page 51
1	anywhere from 100 to 300. The biologics,
2	however, you're looking at anywhere from \$500
3	to \$2500 a month.
4	So, as patients, we rely heavily
5	on those copay assistance cards and I
6	typically I mean you're on a biologic for
7	maybe two/three years and you're
8	essentially, it fails treatment. So, then you
9	end up switching.
10	But, I've had cases, you know,
11	that I've encountered and other patients have
12	encountered where, you know, it may take up to
13	three months to get a copay assistance card
14	from a pharmaceutical company. Therefore,
15	you're not being treated those three months or
16	four months while you're waiting and then most
17	of them, it'll cover nine to ten months of
18	coverage only.
19	So, for many of us, it's like
20	paying an additional mortgage payment. Which
21	we can't afford. So, then you're on the
22	not on the treatment.

Page 52 1 There's cases -- United Healthcare, they will no longer allow their 2 3 patients to use a copay assistance card up front. So, they're forced to pay their 4 copayments up front and be reimbursed directly 5 by the pharmaceutical companies rather than 6 using that at the time the prescription's 7 8 filled. So, once again, that leaves patients 9 who are -- unable to fill their prescriptions 10 as well. So. 11 I would say most people -patients I've encountered through the ACR and 12 13 Arthritis Foundation, you're probably looking at what 60, 70, 80. Most patients I would say 14 rely heavily on these copay assistance cards. 15 16 So. 17 DR. KHANNA: Majority of patients, 18 it's not 10 or 20 percent. MS. DAVIS: Those data aren't in 19 the claims date. 20 21 CHAIR CHOU: Other questions or 22 comments? Jason.

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	Page 53
1	DR. MATUSZAK: I just wanted to
2	ask how the plans have responded to provider
3	panels not having enough rheumatologists in a
4	given coverage area and stuff and how valid do
5	you think this measure is if the majority of
6	rheumatoid arthritis care is being provided by
7	primarily care physicians in a given area as
8	opposed to rheumatologists because of access
9	issues?
10	MS. WILLIAMS-BADER: I know that
11	we have had some discussion about this with
12	experts. The measure certainly doesn't
13	specify what type of provider needs to be
14	seeing the patient and we believe that, as the
15	evidence shows, these patients should be
16	receiving the DMARD therapy.
17	So, if there is a lack of
18	rheumatologists in a particular area, then I
19	think we hold the plans accountable for
20	insuring that these patients still are able to
21	access care and receive the medications that
22	evidence tells us they should be receiving.

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1	CHAIR CHOU: Karen, did you have a
2	comment or is that old? Okay.
3	All right. Are there additional
4	comments or questions or I think we may be
5	ready to put the validity criterion to a vote.
6	All right. Let's do the vote.
7	MS. PHILLIPS: Okay. We're voting
8	on validity for 0054 with four options. One
9	for high. Two for moderate. Three for low
10	and four for insufficient. The voting begins
11	now.
12	We're at 22. We have 0 for high.
13	We have 16 for moderate, 4 for low and 2 for
14	insufficient.
15	CHAIR CHOU: All right. So, we've
16	passed the validity criterion. So, we're
17	going to move on to feasibility.
18	Puja or Art, do you have comments
19	for the feasibility criterion?
20	DR. KHANNA: So, the work group
21	thought that feasibility would not be an
22	issue. Obviously, the data elements are being

	Page 55
1	already captured and generated in the EHR.
2	One issue that I thought, you
3	know, thus far since we are still dealing with
4	ICD-9 codes is that we should be able to
5	capture that under ICD-10 as well and
6	obviously, we wouldn't be going into ICD-10
7	for a little while. So, that's something to
8	keep in mind.
9	But, otherwise, no issues.
10	CHAIR CHOU: Art, anything to add?
11	MR. SCHUNA: No, it's just that
12	they've already been doing this for some years
13	and it appears like it is feasible.
14	CHAIR CHOU: Questions or comments
15	from the rest of the panel?
16	Okay. I think we're ready to do a
17	vote on the feasibility issue then.
18	MS. PHILLIPS: Feasibility for
19	0054, you have four options. One for high.
20	Two for moderate. Three for low. Four for
21	insufficient. Voting begins now. Yes, we do.
22	We have one Committee Member who

Page 56 1 stepped out of the room. So, we have 21 votes. We have 13 for high, 8 moderate, 0 for 2 low and 4 insufficient. 3 CHAIR CHOU: All right. 4 We're going to move on. That passes. Then let's 5 move on to usability and use. 6 I think some of this information 7 has already been provided, but again, I'll 8 9 turn the mike to Puja for additional comments. 10 DR. KHANNA: No, we thought that 11 it was definitely usable. You know, commercial plans are using it and the benefits 12 13 definitely outweigh the negative consequences. So, no issues regarding that. 14 CHAIR CHOU: Art, anything to add? 15 16 MR. SCHUNA: No, nothing further. 17 CHAIR CHOU: I just had one 18 question. Have you seen improvement in the places that had low rates? I mean over time 19 has that -- I think you alluded to that 20 21 earlier, but the numbers have come up a little bit. 22

Page 57 1 MS. WILLIAMS-BADER: They have and if I -- just a second here to see how they are 2 3 coming up. Let's see. Yes, we have seen that the lower 4 plans are increasing over time. I'm --5 DR. BARTON: I would just say 6 that, you know, statistically, of course, 7 that's going to happen. More likely that the 8 9 70 percent plan will show the ability to 10 improve more than a 90 percent plan. 11 So, I'm not sure how much to make of it, but we have seen improvement in the 10 12 13 percentile over time. CHAIR CHOU: I mean I think 14 Yes. it's just you'd like to see something. 15 Whether it's -- you know, whether it's just a 16 17 statistical aberration or what. But, it's nice to see a move in the right direction at 18 least. 19 20 Okay. Other questions or comments 21 regarding the usability and use criterion? All right. I think we can do a 22

Page 58 1 vote then. MS. PHILLIPS: Okay. For 0054 2 3 usability and use, you have four options. One for high. Two moderate. Three low. Four for 4 insufficient. Voting begins now. 5 6 Okay. We're at 22. We have 12 7 for high, 9 for moderate, 1 for low and 0 for insufficient. 8 CHAIR CHOU: All right. We've 9 10 passed all of the criteria. So, now, we're 11 going to the final vote. So, this is a recommendation for 12 13 reendorsement. Yes or no. Okay. We're voting 14 MS. PHILLIPS: 15 for overall suitability. One for yes. Two 16 for no. Voting begins now. Okay. We're at 22 and we have 21 17 18 yes and 1 no. CHAIR CHOU: I think Thiru was 19 20 trying to get in a final comment. We'll see 21 if he sways the -- turns the whole group around here. 22

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	Page 59
1	DR. ANNASWAMY: No, I was
2	wondering if there was any discussion to be
3	had similar measures.
4	MS. FRANKLIN: We've identified
5	this measure as related to our next measure
6	and we will be discussing those differences at
7	the end of the day.
8	DR. KHANNA: You keep stealing my
9	questions, Thiru.
10	CHAIR CHOU: Sorry. We can move
11	to the next measure which is 2525. Which is
12	also on DMARDs and this is a new measure.
13	Okay. And it's for full endorsement. Okay.
14	Great.
15	So, I would invite the developers
16	to present the measure.
17	DR. YAZDANY: Right. Good
18	morning, everybody. All right.
19	So, this is the last measure
20	submitted by the American College of
21	Rheumatology for this session.
22	And this measure, unfortunately,

	Page 60
1	there was actually a typo in the submission
2	materials on the very first page in which we
3	made it sound like this was for newly
4	diagnosed patients. Actually, the wording was
5	for newly prescribed DMARD therapy and I'm
6	sorry, but we didn't catch that earlier.
7	But, the measure should actually
8	read percentage of patients greater than 18
9	years with rheumatoid arthritis which we
10	define as two face-to-face encounters with a
11	diagnosis of RA. I'm sorry. Say that again.
12	Who are prescribed, administered or ordered a
13	DMARD in the measurement year.
14	So, this is prevalent RA and we're
15	looking at DMARD use and this is actually the
16	way that we tested this measure.
17	We've already talked about the
18	rationale for this measure and in terms of the
19	why is this important criteria, I think the
20	most important thing that we've learned over
21	the last decade of using the DMARD measure in
22	the health care system is that this is a

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	Page 61
1	disparity sensitive measure and we now have,
2	I think, very good data to show that racial
3	ethnic minorities, low income individuals,
4	older patients and also certain geographic
5	regions are much less likely to be dispensed
6	a DMARD. That's based on the NCQA measure.
7	I just wanted to take a moment and
8	point out that we are interested in
9	harmonizing this measure. It's we have no
10	intention of creating duplication.
11	The difference with the NCQA
12	measure is that this is an electronic measure.
13	It's an eMeasure and that we are intending
14	this for physician level accountability.
15	But, what's the same is that we've
16	aligned the DMARD list. We've aligned our
17	definitions of rheumatoid arthritis. I think
18	the measure concepts are the same.
19	What's different is that the
20	specifications reflect the data source. So,
21	for example, whereas the NCQA measure is
22	looking at pharmacy claims and whether or not

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	Page 62
1	a medication was dispense to the patient, not
2	all EHRs are connected to pharmacy data and
3	so, therefore, we find DMARDs by looking at
4	whether they were prescribed, administered or
5	ordered.
6	The other thing is that for
7	physician level accountability, we've included
8	a code for inactive rheumatoid arthritis.
9	This is not a code that's commonly used we
10	admit. It means that the diagnosis that was
11	on the problem list is no longer active. It
12	has an end date and it uses the diagnosis
13	inactive quality data model element.
14	I think people need to learn how
15	to use this code. I don't think a lot of
16	people are using this code. I just wanted to
17	point that out up front.
18	However, up to 10 percent of
19	patients with RA over time may go into
20	remission and so, I think that's something
21	that we've heard loud and clear from
22	clinicians. Is that we need to include that

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1	and performance is not expected to be 100
2	percent at the clinician level.
3	Our exclusions are aligned with
4	the NCQA measure HIV and pregnancy. The only
5	difference is its inactive disease clause.
6	There are a lot of questions which
7	I'd be happy to answer in more detail about
8	including all possible contraindications to
9	DMARDs and our expert panels had extensive
10	discussions about these issues. But, we sort
11	of went, you know, item by item and I think
12	there were good reasons not to include a long
13	list of exclusions.
14	For example, with TB testing, some
15	DMARDs are safe for people that have latent
16	TB. Even biologics can be started one month
17	after initiation of TB therapy. So, that one
18	was out.
19	Cancer, some DMARDs are safe in
20	patients with cancer and the literature
21	regarding the relationship between DMARDs and
22	cancer even with biologics is evolving and we

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1	couldn't reach agreement about that being a
2	universal exclusion.
3	I will stop there.
4	CHAIR CHOU: Thank you. So, Art
5	and Mark are the lead discussants on this.
6	They're trying to defer to each other, but I
7	think Mark has the hot potato.
8	DR. JARRETT: All right. I'll
9	guess get started.
10	I mean a lot of the issues have
11	already been discussed on the in the last
12	measure. I'll say something politically
13	incorrect, but I would actually like to see
14	this done by ACR because perhaps there will be
15	more slicing and dicing of the data and
16	figuring out why some people aren't getting
17	it.
18	So, for example, filling a
19	prescription is great. But, a lot of
20	physicians won't write the order even because
21	they know it's not covered if it's a
22	biological. So, we know that's the reality of

	Page 65
1	what goes on.
2	So, getting down to that level
3	will be helpful and will also help us figure
4	out why people are not prescribing certain
5	things. So, I think it is useful in that
6	regard.
7	One of the you know, the work
8	group had looked at things and it's the same
9	questions that came up before.
10	One of the issues had come up
11	about when the diagnosis is made. If it's in
12	that measurement period and they got seen, you
13	know, almost at the end of the measurement
14	period and then got seen once more, perhaps a
15	DMARD wasn't the first visit was that was
16	the diagnosis clinically. Second visit was
17	let's talk about the drugs and, you know,
18	there may be some slip up on that in that
19	regard in why it wasn't started right away.
20	The TB testing and everything,
21	although it was brought up, I agree with all
22	the discussion and the same thing with the

Page 66 cancer issues. And the last thing was the DMARD Although it's very long and very inclusive and matches with the NCQA, it is a little bit of a problem. That some of the drugs many of us would look at and say is that really appropriate therapy for somebody who's got active rheumatoid arthritis. It does offer an option for that small select few perhaps that do have a malignancy and are afraid of taking certain drugs or where the oncologist may prevent it.

13 But, many of us would feel that for people with real active RA that's not 14 really the appropriate decision. But, again, 15 I think that's delving down deeper. 16 Art, anything else? 17 MR. SCHUNA: No, I don't think so. 18 CHAIR CHOU: John has a question. 19 DR. VENTURA: Yes, if I could just 20 21 ask for clarification. How does capturing

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list.

this data at an individual level allow you to 22

	Page 67
1	dig deeper versus capturing it at plan level?
2	DR. YAZDANY: I'll take that one.
3	So, this is another measure that is programmed
4	into our qualified clinical data registry and
5	through that effort, we will be collecting
6	much more data than just these quality
7	measures and that's really going to be the
8	primary reason and I actually think that the
9	ACR's been very proactive about getting
10	qualitative feedback from membership and, you
11	know, sort of building that into our quality
12	measurement loop and so, I think we can expect
13	to see some granularity in the future.
14	CHAIR CHOU: So, just so I can be
15	a little bit clearer on the difference between
16	this and the prior measure, so neither of them
17	are focused on how quickly you started. It's
18	just whether you've been on it within the last
19	12 months. Right?
20	And so, the main difference is
21	that one is an eMeasure focused at individual
22	clinicians and the other one is really health

	Page 68
1	plan level. Is that correct? Okay.
2	Are there other examples of
3	quality measure you guys do this kind of thing
4	for?
5	MS. BURSTIN: There are many like
6	that. Some of which are actually both at the
7	health plan and at the clinician level NCQA,
8	but there are some others where NCQA has the
9	health plan level measure and the clinician
10	level measure is done by the specialty
11	society.
12	And the key thing there is, of
13	course, the harmonization which is why that's
14	what's been brought up. The last thing you
15	want to do is have two measures out there at
16	different levels that, in fact, are different
17	enough or just different enough that what
18	you're seeing is measured in noise as opposed
19	to really getting at the details that you
20	want.
21	So, appreciate the efforts already
22	to date to try to get them permanent.

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1	DR. YAZDANY: Just one question
2	that I have and this is really for the NQF
3	staff is I think it may lead to maybe a
4	cleaner perception of measurements if there
5	were sort of umbrella measure concepts, but
6	then with different pathways to application or
7	implementation and I think that would lead to
8	the perception perhaps from the health care
9	system and clinicians in particular that this
10	is not just a proliferating of many, many
11	different measures and it seems like this
12	measure is a perfect candidate for something
13	like that.
14	I understand there isn't
15	precedent, but if there's a way that we can
16	participate in this being the first example,
17	I think we'd be very motivated to help with
18	that.
19	MS. BURSTIN: That's exactly what
20	we try to do on these harmonization examples.
21	Perhaps not that explicit about seeing this as
22	the umbrella concept, but that is very much

Page 70 1 what we try to. CHAIR CHOU: Other comments or 2 questions from the rest of the panel? 3 Jason. DR. MATUSZAK: I just want to ask 4 the same question I asked to the previous 5 group and again, in reviewing the evidence 6 that you guys submitted for this measure, I 7 didn't see any mention of the studies that 8 9 talk about long-term remission off of drug 10 therapy and I'm just wondering, you know, why 11 that piece is often times or not really accounted for well in this measure. 12 13 And completely off topic, how are you guys -- in your registry, how are you 14 eliminating patients that have passed away? 15 Are you continuing to keep their information 16 17 in your registry in perpetuity? Are you resetting the data every year? Are you kind 18 of pulling those patients back out? Are those 19 20 going to continue to count in your denominator, but not in your numerator because 21 you're not prescribing for them? 22 Just --

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1	DR. YAZDANY: Good questions. So,
2	this issue of long-term remissions off of
3	drugs, we do have some medical literature
4	regarding that and in some studies, it's as
5	low as 9 percent. In other studies, it's as
6	high as 29 percent. I'm not sure I believe
7	that because that doesn't actually coincide
8	with any of our clinical experience.
9	But, in any case, it was very
10	important to include that inactive disease
11	data element because we need to capture the
12	fact that some people go into remission and
13	don't need drug therapy. That's our baby step
14	in dealing with this issue.
15	But, I think that this Committee
16	actually took an important step in endorsing
17	a concept that will allow us to do that in a
18	much more sophisticated way in the future.
19	Because if we actually are able to capture
20	disease activity scores and those fall into
21	the remission range, that's actually the true
22	denominator that you want, you know, and in

	Page 72
1	the future when everybody's doing disease
2	activity and recording the score, then we can
3	actually calculate something that's more
4	meaningful.
5	But, I think this is the first
6	step, inactive code and then eventually, the
7	registry, you know, hopefully will be able to
8	do that in a more sophisticated way.
9	In terms of patients who have
10	passed away, we have not explicitly dealt with
11	that issue. With our registry developers,
12	obviously, at some point, we will have to
13	actually test whether or not the electronic
14	health record is reliably capturing that
15	information and is transmitting that as a data
16	element to the registry.
17	I don't think that testing has
18	happened yet, but it's really important.
19	CHAIR CHOU: Linda.
20	MS. DAVIS: I just keep thinking
21	about what we were talking about yesterday
22	where the actual process of measurement
Page 73 1 improves outcomes and the connection between the two and we haven't really talked that much 2 about that with these two measures and I'm 3 wondering if there's been any kind of analysis 4 or thinking about how to learn more about 5 that. Whether actually measuring this will 6 make an impact on the outcomes of the patient. 7 DR. YAZDANY: So, I think that we 8 have two types of evidence in terms of the 9 10 relationship between DMARDs and outcomes. 11 The first is randomized controlled trials in which there was a placebo arm. 12 Admittedly, many of those are old and the 13 newer trials have combination therapy as the 14 comparison. 15 But, from those older trials of 16 17 which there are actually a substantial number, we know that for disease activity damage, 18 often it's radiographic erosions and function 19 20 DMARDs improve outcomes and I would argue that 21 those are outcomes that matter. So, those are the randomized controlled trial data. 22

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1	Newer data that's really based in
2	claims at the population level using, for
3	example, Medicare fee for service data show
4	that patients who are not on DMARDs so, for
5	example, if the comparison is people that are
6	treated with steroids alone have higher number
7	of greater health care utilization and more
8	hospitalizations even when you do a case mix
9	adjustment for all of their co-morbidities and
10	where they live and socio-demographic factors
11	and so, I think the observational data also
12	support the fact that DMARDs are actually
13	perhaps decreasing health care costs.
14	And we can argue about the
15	biologics because those are very expensive.
16	I'm not sure I can make that claim with the
17	biologics, but I think in general DMARDs are
18	cost effective and they improve outcomes in
19	both observational and randomized control
20	trials.
21	CHAIR CHOU: Yes, Linda, were you
22	asking if there would be efforts to see how

Page 75 1 patients do in these -- I mean if they're --I mean did that answer your question? 2 MS. DAVIS: Well, it did kind of I 3 mean, but we looked at the actual process of 4 measurement and does that have an impact on 5 6 outcomes? Not whether or not giving DMARDs 7 and improving that has improvement. 8 So, let's assume that increasing 9 DMARDs improves outcomes. Does measuring use 10 of DMARDs increase use of DMARDs? 11 DR. YAZDANY: I'm not aware of any study that's looked at that. 12 13 CHAIR CHOU: Other questions or comments before we kind of move into the 14 criteria? 15 All right. So, the first sub-16 17 criterion is evidence. I think we've covered this for the most part, but if there are other 18 comments, Mark or Art. Others on the panel. 19 All right. Let's go ahead and do 20 21 a vote on evidence. 22 MS. PHILLIPS: Okay. We're voting

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1	on the evidence. You have five options. One
2	for high. Two for moderate. Three for low.
3	Four for insufficient with exception and five
4	for insufficient. Voting begins now.
5	Okay. We've got 22. We've 9 for
6	high. We've got 10 for moderate. Zero for
7	low. Two for insufficient with exception and
8	1 for insufficient.
9	CHAIR CHOU: So, this passes. The
10	evidence criterion. Let's move on to the
11	performance gap.
12	Again, I think we've covered this
13	evidence. Do the lead discussants have
14	anything additional to add? Other questions
15	or comments from the rest of the panel?
16	I think we can move to a vote.
17	MS. PHILLIPS: Okay. We're voting
18	on performance gap for measure 2525. One for
19	high. Two for moderate. Three for low. Four
20	for insufficient. Voting begins now.
21	Okay. We're at 22. We've got 4
22	for high, 16 moderate, 2 for low and 0 for

Page 77 1 insufficient. CHAIR CHOU: That passes also. 2 3 So, we move on to priority. So, again, anything from the lead discussants to add to 4 what's already been discussed? Anything from 5 6 -- any other comments or questions from the rest of the panel? 7 Let's do a vote. 8 9 MS. PHILLIPS: Voting on priority 10 for measure 2525. One for high. Two for 11 moderate. Three for low and four for insufficient. Voting begins now. 12 13 Okay. We're at 22. We've got 12 for high, 10 for moderate, 0 for low and 0 for 14 insufficient. 15 CHAIR CHOU: That's passes as 16 17 well. So, we move on. So reliability is the next and let me see if I describe this 18 19 correctly. 20 So, we want to make sure that we 21 -- we're looking at the specifications, whether they're clearly specified and then if 22

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1	there's been reliability testing. Which I'm
2	not sure if we talked for this. Is it it's
3	not the same as for the last measure. Right?
4	Because it's a okay and is this because
5	this is new there hasn't been reliability
6	testing?
7	DR. PACE: So, this measure has
8	had limited testing in only two sites in two
9	EHRs and this is the eMeasure. So, they're
10	using data element validity like what we saw
11	yesterday. Which will suffice also for data
12	element reliability. So, we can look at those
13	results and again, it would only be at the
14	data element level and in this case, it was
15	only two sites instead of the three that we
16	saw yesterday.
17	CHAIR CHOU: Okay. And the
18	results? Can you summarize what the results
19	were?
20	DR. PACE: Yes. So, let me pull
21	up the yes, our right. Why don't you
22	summarize your results?

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1	MS. PHILLIPS: All right. Let me
2	get my let me just pull this up. All
3	right. So, part of the reason that we only
4	testified this in two sites was that there was
5	still a discussion going on at the NQF and at
6	the national level regarding how many EHRs
7	were required and so, therefore, we weren't
8	from the start planning to do additional and
9	given that this was done on a shoestring
10	budget, it just gets very expensive. So,
11	that's why there's only two sites.
12	We did data element validity
13	testing and so, we were looking for agreement
14	about the diagnosis of rheumatoid arthritis as
15	well as the performance score overall. So,
16	whether or not a DMARD was found in these two
17	face-to-face encounters.
18	There was actually some
19	disagreement or instances in which the patient
20	was in a DMARD as recorded in the note, but it
21	was not found in the three places in terms of
22	administered, ordered or prescribed fields in

	Page 80
1	which we were looking at this and I think this
2	does reflect that medication reconciliation is
3	still not perfect, far from perfect in
4	electronic health records. But, I think that
5	there are lots of efforts to try to improve
6	that and I suspect that agreement will
7	increase just as that increases in electronic
8	health records. It was still within the
9	substantial range. Which I think is adequate
10	for the purposes of testing.
11	The other piece of validity
12	testing was just the expert panel ratings and
13	those had a median validity score of 9 out of
14	9. Which is the highest rating.
15	CHAIR CHOU: Thank you. So, for
16	yesterday for some of these new measures, we
17	were kind of looking at reliability and
18	validity together. Is that what we're doing
19	here? Okay.
20	MS. PHILLIPS: Yes.
21	CHAIR CHOU: Because we weren't
22	doing that correctly for the last one.

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1	DR. PACE: No, this one's fine.
2	CHAIR CHOU: Okay.
3	DR. PACE: And again, it's because
4	of we say if you're doing data element, you
5	could do the validity, too.
6	CHAIR CHOU: Okay. Thank you.
7	And then, Mark had brought up some issues with
8	the exclusions and things. Did you want to
9	comment on that some more? Yes.
10	DR. JARRETT: No, I think that at
11	this point I think I would I think it's
12	fine and I think we can't let perfection get
13	in the way of success. I think we're all
14	struggling with eMeasures all over and we're
15	not going to find the correlation, the R value
16	we would like, for probably another two or
17	three years, but that doesn't mean we
18	shouldn't start the process and gather
19	whatever information we can where we can and
20	I think I could still support doing this.
21	CHAIR CHOU: Great. Art, anything
22	else you wanted to comment on with the

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Page 82 1 reliability/validity? MR. SCHUNA: No, not really. 2 3 CHAIR CHOU: Okay. Anyone from the rest of the panel with questions or 4 comments here? 5 All right. Let's go ahead and 6 So, this I believe is going to be both 7 vote. the reliability and validity. 8 9 MS. PHILLIPS: So, we were just 10 having a sidebar. We're talking about looking 11 at this potentially as a measure that's for trial use --12 13 CHAIR CHOU: Okay. 14 MS. PHILLIPS: -- potentially. CHAIR CHOU: Okay. 15 MS. PHILLIPS: Because there's 16 17 only two sides tested which may not meet the sufficiency of testing. 18 CHAIR CHOU: Okay. How does that 19 20 impact what we're doing right now? 21 DR. PACE: So, we should move on to just the question about the specifications. 22

Page 83 1 CHAIR CHOU: Okay. So, we're just talking about the specifications. 2 3 DR. PACE: Sorry. CHAIR CHOU: That's all right. 4 So, I think we're ready to do the vote. 5 All right. Voting 6 MS. PHILLIPS: on trial measures specifications for 2525. 7 You have four options. One high. 8 Two 9 moderate. Three low and four insufficient. 10 Voting begins now. 11 Okay. We are at 20. Been holding here so we can vote again. We're at 21. 12 13 There we go. Twenty-two. Thank you. We've got 3 for high, 17 for 14 moderate, 0 for low and 2 for insufficient. 15 16 CHAIR CHOU: All right. We pass. 17 So, we move to the last couple of criteria. So, feasibility. Again, lead discussants, 18 Mark or Art, do you have comments to make 19 20 about the feasibility issue? 21 DR. JARRETT: It was the same issues about defining the onset of the disease 22

Page 84 1 and the process over the year and that may throw things off. That was brought up by the 2 3 work group. But, everybody kind of felt -and the TB question was brought up again, but 4 again, that -- I think it's been resolved in 5 multiple discussions and those are the only 6 7 issues from the work group. Unless I left something out, Art. 8 9 MR. SCHUNA: Nothing further from 10 me. 11 CHAIR CHOU: Comments from the rest of the panel? 12 13 All right. I think we can vote on the feasibility. 14 MS. PHILLIPS: Okay. Voting on 15 feasibility for 2525 four options. One for 16 17 high. Two for moderate. Three for low. Four for insufficient. Voting begins now. 18 Okay. We've got 22 responses. 19 20 We've got 6 for high, 15 for moderate, 1 for 21 low and 0 for insufficient. 22 CHAIR CHOU: That's passes and

Page 85 1 then we move to the usability and use area. Again, Mark and Art, any comments --2 additional comments here? 3 DR. JARRETT: No additional 4 comments that haven't been covered that I know 5 of. 6 CHAIR CHOU: Thanks. 7 Art, nothing? Any additional discussion or 8 9 comments from the rest of the panel? 10 Okay. I think we're ready to vote 11 on usability. MS. PHILLIPS: Usability and use 12 13 for measure 2525, you have four options. One Two moderate. Three low and four 14 high. insufficient. Voting begins now. 15 We are at 21. So, if you can all 16 vote again. Okay. We're at 22. We've got 4 17 for high, 17 for moderate, 0 for low and 1 for 18 insufficient. 19 20 CHAIR CHOU: So, again, we pass and we move to the overall vote. So, this is 21 a vote for testing for trial measure. 22 Yes.

	Page 86
1	Okay. So, this is a vote for trial measure.
2	Yes or no.
3	MS. PHILLIPS: Measure 2525 for
4	overall suitability trial measure. You've got
5	two options. One for yes and two no. Voting
6	begins now.
7	Okay. We are 19. So, if you
8	would all vote again. Okay. Now, we've hit
9	22. We've got 21 yes and 1 no.
10	CHAIR CHOU: All right. So, that
11	passes. Thiru really wants to talk about
12	harmonization, but we're waiting for that for
13	later.
14	MS. FRANKLIN: I think we're
15	saving that for later.
16	CHAIR CHOU: Okay. All right.
17	So, you got to hold your horses. We're going
18	to talk about it later.
19	MS. FRANKLIN: Actually, since
20	we're
21	CHAIR CHOU: You want to hear
22	about it.

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	Page 87
1	MS. FRANKLIN: It's fresh in our
2	minds. We can do it right now.
3	CHAIR CHOU: Okay. Did you want
4	to make some comments?
5	DR. ANNASWAMY: I want to see what
6	the others thought about it.
7	CHAIR CHOU: What was that?
8	DR. ANNASWAMY: I would like to
9	listen on the discussion.
10	CHAIR CHOU: Okay.
11	MS. FRANKLIN: Sure and there's
12	just a just technically speaking, we have
13	handouts and discussions from the developers
14	that they sent to us regarding harmonization
15	that we're going to pull up on the screen and
16	we'll pull those up for you to take a look at
17	and we also have a side-by-side identifying
18	the differences between the measures and yes.
19	And we'd also like to have the two
20	developers, if they could, come sit at the
21	table for this discussion.
22	DR. PACE: And just to note to the

	Page 88
1	Committee, the reason we wait until after
2	you've evaluated each measure individually
3	because if for some reason or another one of
4	the measures would not actually be recommended
5	for endorsement, it's kind of a moot point.
6	So, we first think that each measure needs to
7	stand on its own of meeting the criteria and
8	then if we have two measures that are related
9	or competing, then to move to the next phase.
10	If they're competing, which one's better or if
11	they need to be harmonized in some way.
12	MS. FRANKLIN: So, we're pulling
13	up the side-by-sides of the two DMARD
14	measures. One from NCQA and the new measure
15	from American College of Rheumatology and the
16	developers have already provided us their
17	discussions, information about their
18	preliminary discussions.
19	If you could review those for us
20	and then we'll have a discussion about the
21	differences between the measures.
22	DR. YAZDANY: I'm be happy to do

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	Page 89
1	it. All right. So, like I mentioned before,
2	we've already actually tried to harmonized a
3	vast majority of the data elements.
4	So, for example, the measurement
5	period in both measures is 12 months. Both
6	require two encounters. We've gone through
7	the medication list line by line and
8	reconciled everyone so that they match.
9	We have aligned the exclusions
10	which are HIV and pregnancy with the one
11	exception which is the inactive disease NR
12	measure and at this time, we are not able to
13	capture that in claims data. Otherwise, we
14	would put it into the NCQA measure as well.
15	But, it's just not possible.
16	And then the other difference is
17	how we actually find DMARDs and we talked
18	about that. So, one is dispensed. The other
19	is ordered, prescribed or administered NR.
20	So, I think that the concepts and the
21	measurement period and the numerators and
22	denominators actually align as best they can

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	Page 90
1	given the data the different data sources.
2	I don't think that we had any piece of this
3	where we couldn't come to agreement.
4	Am I remembering that correctly,
5	Jenna?
6	MS. WILLIAMS-BADER: That does
7	sound right. Yes. Good summary. Thank you.
8	CHAIR CHOU: Questions or comments
9	about the harmonization of these two measures?
10	Mark.
11	DR. JARRETT: Do you see two years
12	from now retiring one of them and just being
13	an eMeasure and that's it?
14	MS. WILLIAMS-BADER: Again, ours
15	is specified at the health plan level. We are
16	developing a long-term plan for eMeasures. It
17	would actually take quite a bit of work and as
18	someone who also exclusively works on
19	eMeasures, I understand the difficulty in that
20	work.
21	So, it's not something that we can
22	say in the next couple of years we'd be able

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1	to do and we do think that the plan level
2	measure is important because of the reasons we
3	stated earlier. Which is that we do see the
4	plan as an accountable entity that would
5	really be able to influence this particularly
6	given the issues around cost of the
7	medications and access to care.
8	So, probably not within the next
9	couple of years. Let's think maybe five or
10	ten and see how we're able to do with the plan
11	level eMeasures when we're able to start
12	rolling that out.
13	CHAIR CHOU: Jason.
14	DR. MATUSZAK: I do think that
15	it's valuable to hold the plans accountable
16	and the physicians accountable and however we
17	need to do that.
18	I guess my biggest struggle with
19	all of this is still the idea that we're not
20	holding people accountable to getting patients
21	into remission or low-activity status or
22	anything else.

Page 92 1 We're holding people and plans accountable for the actual prescribing of a 2 drug and to me, that kind of -- it's -- yes, 3 they're effective, but we also know that 4 there's ways to treat many people without 5 using drugs and you know and I'd always just 6 encourage us, you know, is it enough to treat 7 our hypertensive patients by giving them 8 9 hydrochlorothiazide or do you treat to some 10 target and actually work towards, you know, 11 holding people accountable for getting these people these functional outcomes that you 12 13 really want to have and so, I struggle with that part of 14 it. I think those are DR. YAZDANY: 15 important points and I think it's important to 16 17 articulate what the vision for the future is and what we're doing to get there and I think, 18 you know, the first step is endorsement of the 19 20 measures which require measurements of the outcome, functional status and disease 21 That's the walking before you can 22 activity.

Page 93 1 run. If we can reliably actually get 2 our health care system to do that, then that 3 future that you're envisioning where there's 4 an outcome measure that's risk adjusted and 5 that actually, you know, really drives quality 6 7 improvement quickly becomes possible. So, I think it's a great vision. 8 We just can't there before we have the 9 10 measurement in place. 11 CHAIR CHOU: Can I ask a clarification? So, I thought you said that 12 13 inactive RA was an ICD-9 code. It's just not 14 used very much. Is that right? 15 DR. YAZDANY: It's not an ICD-9 code. 16 17 CHAIR CHOU: It's not an ICD-9. 18 So, it's a code that you guys made up that nobody --19 20 DR. YAZDANY: It's not an ICD-9 21 code. This is a problem that begins and then is --22

Page 94 1 CHAIR CHOU: It's an ICD-10 code. 2 DR. YAZDANY: Yes. 3 CHAIR CHOU: Okay. DR. YAZDANY: So, it's an ICD-10 4 code and --5 CHAIR CHOU: So, it will be an 6 But, if it will be an ICD-10, there's 7 ICD-10. no reason that it couldn't be on the NCQA 8 Right? Even if -- just people won't 9 measure. 10 necessarily know to use it right away. 11 MS. WILLIAMS-BADER: Yes, over the past two years, we've been preparing for the 12 13 ICD-10 and transforming our ICD-9 list into So, this is definitely something 14 ICD-10 list. that we can think about and consider as we're 15 16 developing those. 17 CHAIR CHOU: I think that would 18 help address Jason's concerns in some ways. If there is -- you know, if that's -- if 19 20 they're not included in the denominator, 21 somehow people who have inactive disease however that's defined. 22

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1	Just a couple of other
2	clarifications for me is you had already
3	talked that the title is going to be the
4	description is different. Right? This is the
5	old description. We are no longer talking
6	newly prescribed or diagnosed or whatever RA.
7	It's really the same patient population.
8	And then this numerator is really
9	not people who received a DMARD as it says up
10	here, but it's people who were prescribed
11	whatever, whatever DMARD.
12	MS. WILLIAMS-BADER: I apologize
13	for those errors leading to mass confusion.
14	CHAIR CHOU: Okay.
15	MS. WILLIAMS-BADER: Sorry about
16	that.
17	CHAIR CHOU: Okay. All right.
18	DR. PACE: So, that is a
19	difference. Right? Your NCQA is dispensed.
20	Yours is just that there was a written
21	prescription or the
22	MS. WILLIAMS-BADER: That's right.

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1	That's right. So, we talked about that.
2	And the error is in that it's
3	newly prescribed. Which just we need to take
4	out the word newly because I think it's
5	confusing everybody.
6	DR. PACE: So, do you have any
7	did you discuss that difference and what it
8	relates to? I mean, you know, dispensed is
9	actually more specific than there was an order
10	in a chart.
11	MS. WILLIAMS-BADER: Yes, we did
12	discuss that. I think part of this is
13	definitely coming down to the data source.
14	I will say that NCQA has
15	transformed some of our HEDIS measures into
16	eMeasures and we stayed true to the intent of
17	the HEDIS measure. Which is that medications
18	should be dispensed and I will say it's been
19	very unpopular among the users of those
20	eMeasures. It's an eMeasure in stage there
21	are a few in stage 2 of meaningful use.
22	So, we are hearing quite a lot of

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	Page 97
1	push back from EHR vendors and physicians
2	saying they just don't have access to that
3	dispensing data yet. But, it's certainly
4	somewhere I think we'd like to go. It's just
5	that field is rapidly evolving and there are
6	a lot of connections that need to be made and
7	sharing of information that's just not done
8	yet.
9	DR. YAZDANY: To give people a
10	sense, you know, from the clinical front line,
11	current ePrescribing is a one-way street. So,
12	you write a prescription and it goes to the
13	pharmacy, but you don't actually get any
14	information back to your EHR and people are
15	trying to close that loop. But, until they
16	can, it's not going to be possible. But,
17	maybe in the next iteration, we'll be there.
18	MS. BURSTIN: Just one suggestion
19	perhaps for ACR in terms of the ability to
20	harmonize particularly since this is going to
21	be out there. You're testing. You're working
22	on it. Actually to stratify your rate by

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	Page 98
1	dispensed and ordered. So, you can actually
2	match the level of dispensed to the NCQA
3	measure, but then we can address some of those
4	issues we just heard earlier about how often
5	it's ordered and perhaps the patients don't
6	have the financial means to actually get it.
7	So, you'd learn a lot to Mark's
8	point about being able to dive deeper. If you
9	actually had those two rates, perhaps
10	something you could test separately.
11	And then just one more point. Not
12	so much about this measure, but as long as
13	you're on the topic of harmonization, the two
14	you, I know NCQA's also working on a
15	because I chair the Quality Measures Work
16	Group, the Policy Committee functional status
17	has been a goal achievement for patients with
18	RA and as you know, ACR just put forward a
19	measure yesterday on functional status
20	assessment for RA. So, even though they're
21	not directly this measure is not done yet,
22	I would just again encourage you guys to as

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	Page 99
1	you're working through your measure be sure
2	that the registry-based measure and the
3	eMeasure are coming together.
4	DR. YAZDANY: So, just to give
5	people an update on that effort which we've
6	been involved in, even though the title of
7	that is functional status, the measures listed
8	are disease activity measures. It's
9	confusing, but so, that measure will actually
10	map. At least the disease activity
11	measurement tools map to our disease activity
12	measurement.
13	I just want to make that clear
14	because I think it's confusing in the title
15	and we've responded it's not functional status
16	and we're working on, you know, the ACR saying
17	get the disease activity measures into the EHR
18	and record a score and what we're working to
19	is setting a shared goal about what the target
20	should be. Sort of an untested and
21	interesting idea. So, hopefully, we'll hear
22	more about that in the coming years.

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	Page 100
1	MS. BURSTIN: I just would
2	encourage that continued collaboration because
3	I think that's your real opportunity there.
4	CHAIR CHOU: Yes.
5	DR. GRAY: Yes. Can you explain
6	what harmonization means? I mean what's the
7	point of the discussion exactly? Have the two
8	entities come together and harmonized this and
9	we're just looking at the end product or are
10	we supposed to suggest something or what are
11	we what's the goal?
12	MS. FRANKLIN: So, the Committee
13	can review the differences in the measures and
14	make suggestions as to how the two developers
15	should work together to make sure the measures
16	are harmonized so that the reporting burden in
17	the field is reduced. But, I think that's the
18	ultimate end goal here.
19	CHAIR CHOU: Linda.
20	MS. DAVIS: I keep thinking about
21	public reporting and patients like Kelly and
22	others who might want some of this

	Page 101
1	information. Is that on the road map for
2	either of I mean I know NCQA is kind of out
3	I don't think it's available to consumers
4	who are the good arthritis health plans, but
5	it would be I always think about the
6	ability for people to actually see the results
7	of all this work as consumers as well.
8	MS. WILLIAMS-BADER: So, I will
9	say our measures are actually you can
10	access data. I unfortunately am hazy on the
11	details and my NCQA staff over there are going
12	to be really disappointed in me.
13	But, you can actually access
14	information on the rates. I do believe you
15	need to license that data, but it is available
16	and we do rank the we rank the health
17	plans. I don't know if that goes into the
18	level of detail of each measure and their
19	scores. But, that's one way in which the data
20	is publicly available.
21	I think we both agree, both our
22	organizations agree, that we'd like to get to

	Page 102
1	a point where the physician level measures are
2	publicly available as well.
3	I know that in PQRS average score
4	or summary scores across all the physicians
5	that are participating in the PQRS program are
6	available, but we've not gotten to the point
7	yet where we are or CMS has not gotten to the
8	point yet where they're reporting those PQRS
9	measures at the physician level.
10	But, I hope that's the direction
11	we're all going.
12	MS. DAVIS: But, it doesn't sound
13	like it's in the road map. It's not a
14	specific plan at some point in the future yet.
15	DR. YAZDANY: I think there is a
16	road map and I may be getting the details
17	wrong, but even in terms of the qualified
18	clinical data registry, you know, the more
19	advanced functions are fully transparent data
20	eventually. So, I think we're working towards
21	that, but we're not there yet.
22	CHAIR CHOU: Thanks. Are there

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1	Thiru.
2	DR. ANNASWAMY: I guess we still
3	don't have the answer on what exactly we are
4	doing with the harmonizing task and then the
5	other one is going to Jason's point earlier.
6	I think in the long-term vision of this whole
7	idea of tying performance to outcomes perhaps,
8	you know, I heard of the ICD-11 being planned
9	which will directly be interfaced with the
10	ICF, the International Classification of
11	Function, to where coding will be matched with
12	the functional stratification of patients.
13	So, perhaps that vision will come
14	together in the long run.
15	MS. BURSTIN: In terms of your
16	first question, in terms of what we're
17	expecting today, we want to have this
18	opportunity for the Committee to look at the
19	side-by-side, see if there are any obvious
20	differences there you think beyond what they
21	haven't harmonized that they should work on.
22	What we usually expect is that within one year

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	Page 104
1	by the annual update for the measures that any
2	suggestions made by the Committee will be re-
3	reviewed to be sure that they've met those
4	harmonization goals.
5	So, at this point, we've just
6	this is really a preliminary conversation to
7	see if there's anything obvious here that you
8	think they need to specifically continue to
9	focus on and apply.
10	For example, I raised this issue
11	of dispensing versus prescribed.
12	If there are any other issues you
13	think they should work on, otherwise, you
14	know, we'll just let them continue to work on
15	this and we'll kind of assess again as the
16	measure moves forward and again, since the ACR
17	measure is still being tested, there's a nice
18	opportunity there to see if anything else
19	emerges that may require further
20	harmonization.
21	CHAIR CHOU: Jason.
22	DR. MATUSZAK: Just really quickly

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1	and you guys probably already touched on this,
2	but how come the differences between the drug
3	lists and what are the individual differences?
4	Why does one plan or why does one measure
5	count certain drugs and others doesn't or are
6	they included in there? Just summarize in a
7	different place. Because I don't see some of
8	these on both sides of the
9	DR. YAZDANY: So, this is the
10	first pass of the medication list side-by-side
11	and some differences. For example, if I'm
12	remembering correctly, the ACR list didn't
13	include some Gold formulations or
14	mycophenolate. For example, this is two
15	differences and we just we reconciled those
16	differences.
17	Like for example, the clinical
18	discussion regarding the Gold formulations was
19	that it would be preferable to have a
20	harmonized measure rather than argue about the
21	efficacy of, you know, one Gold formulation
22	versus the other. Especially since claims

	Page 106
1	data tell us that, you know, there are two
2	patients in the U.S. taking gold anyway. So,
3	it's just you know, it doesn't make sense
4	to argue about Ns that small.
5	And that's actually you know,
6	that was true for anything that we disagreed
7	on. So, no one's using it anyway. It's
8	almost like, you know, what's the point.
9	But
10	DR. PACE: So, what does that mean
11	then? Are you going to have lists that are
12	the same? I guess that's the question.
13	DR. YAZDANY: We actually
14	somebody made a spreadsheet. Right. And I
15	don't know where that is. With the harmonized
16	sort of side-by-side. I think we should, you
17	know, email that out at some point then.
18	Right.
19	CHAIR CHOU: It would be fairly
20	straightforward just to make sure that the
21	drug list is the same. So, that, I think, is
22	an easy fix.

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1	Other questions or comments? I
2	mean I guess my other thing would just be that
3	it would be nice for the exclusions to match
4	up precisely especially with this, you know.
5	However, you guys end up handling the inactive
6	disease piece. So, that would be the other
7	thing.
8	Jason.
9	DR. MATUSZAK: And one more. I
10	see that on the ACR measure that you guys
11	highlight that it's got to be two visits with
12	the same clinician. Whereas, the plan measure
13	is two visits with a diagnosis of RA
14	regardless of the provider. Is that correct?
15	MS. WILLIAMS-BADER: That is
16	correct. I guess I should speak that. Again,
17	I will look for signs over there from NCQA
18	staff to if I state anything incorrectly.
19	We don't have any measures that
20	indicate it needs to be with the same
21	clinician.
22	So, I know Mary's not at a

	Page 108
1	microphone. So, I'll repeat what she says and
2	just add to that.
3	What Mary was saying is that at
4	the health plan level, we're not using it for
5	accountability of the physician. A physician
6	level measure you do want to try to insure
7	that the patient is really in that physician
8	patient panel. So, you would want those
9	visits to be with the same clinician.
10	On the plan side, we are using
11	those multiple claims to insure the diagnosis
12	correctly represents the diagnosis the patient
13	has. So, it doesn't because we're holding
14	the health plan accountable for the measure,
15	it doesn't matter if that was with the same
16	clinician. We're just saying that if the
17	patient truly has RA as represented by two
18	claims for the RA diagnosis, they should be
19	receiving this medication.
20	Because as Mary pointed out, they
21	might be treated by a team. So, it doesn't
22	mean that the patient has to see the same
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	Page 109
1	clinician.
2	DR. YAZDANY: So, let me just make
3	one more comment. I think that's great. I
4	agree with that.
5	And in terms of accountability,
6	one thing that came out during testing is that
7	it's not uncommon for a rheumatologist on the
8	first visit evaluating somebody for
9	inflammatory arthritis to have a code of
10	rheumatoid arthritis and what they mean out
11	what they actually mean is rule out rheumatoid
12	arthritis and so and there were instances
13	where we found that in testing and so, in
14	order to increase specificity which is
15	important if it's going to be a provider level
16	accountability measure, we were able to do
17	that with the two codes. So, it sort of
18	reflects sort of the clinical practice style
19	and coding I guess that exists right now.
20	DR. MATUSZAK: One more piece on
21	the two clinicians thing. If it's you and
22	your nurse practitioner or PA, do you count as

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	Page 110
1	the same clinician or you count as different
2	clinicians?
3	DR. YAZDANY: So, the measure
4	authoring tool as far as I understand it which
5	granted I may reveal my ignorance here, but we
6	actually can't assign attribution in the
7	measure authoring tool and so, that is done in
8	implementation of the measure at the practice
9	site.
10	MS. WILLIAMS-BADER: I might
11	actually be able to help out here.
12	If the measure is being considered
13	for the Meaningful Use Program, otherwise
14	known as the CMS EHR Inventive Program, then
15	the eligible professional is the one who is
16	reporting the measure and except for some
17	differences in Medicaid, I believe that is
18	going to be physicians.
19	But, that doesn't mean that if
20	other members of the care team provide the
21	care that the eligible professional won't get
22	credit for it. As long as the information is

	Page 111
1	available in the EHR, then the eligible
2	professional gets credit.
3	So, you're sort of holding the
4	eligible professional accountable for the care
5	team and making sure the care team is
6	delivering the care to the patient. But, I
7	don't believe that it that they would be
8	dinging in a sense the provider if it is a
9	nurse practitioner who provides one of those
10	visits.
11	CHAIR CHOU: I think Thiru had a
12	comment and then Kelly and then Art.
13	DR. ANNASWAMY: So, at the end of
14	this discussion, is there an action item that
15	you expect this Committee to do like we did
16	for the approval or the endorsement of the
17	measure? Do we just discuss and say guys,
18	work it out or do we say work it out with
19	option A, option B, option C? That's kind of
20	what I was asking earlier.
21	DR. PACE: No, I think it's
22	primarily about making recommendations. So,

	Page 112
1	where that you still expect some
2	harmonization and probably identifying if it's
3	short term versus long. Like the medication
4	list. Maybe that's a short term thing versus
5	something that might be longer term.
6	But, ultimately, I will say if
7	there's something that is really just a huge
8	problem that you see, it could result in you
9	going back and saying well, we don't think we
10	should recommend the measure for endorsement.
11	That would be kind of an extreme situation and
12	probably relates to one not really closely
13	following the evidence that exists versus
14	something else.
15	But, I mean generally it's really
16	about improving it and recommendations for
17	them to accomplish that by the time it comes
18	back.
19	DR. ANNASWAMY: the
20	recommendation then?
21	MS. FRANKLIN: Not at this time.
22	No. We're not voting today. We would capture

Page 113 1 the suggestions for the developers so far that we've had around harmonization in terms of the 2 3 denominator. I heard something about the exclusions as well as the descriptions of the 4 measures in the medication list and we would 5 capture that in that report, put that out for 6 public comment and come back with crisp 7 recommendations for the measure developers 8 9 mostly likely after the comment period has 10 ended. 11 CHAIR CHOU: Yes, so, I think we're into our break. So, I want to try to 12 13 wrap this up. A couple of other people wanted to say something and then I think we can 14 summarize recommendations from the panel and 15 16 then hopefully close this out. 17 But, Kelly, I think you had your 18 hand up. MS. CLAYTON: I just had a quick 19 20 question. For the ACR measure, is the only 21 reporting party rheumatologists? Because, you 22 know, sometimes patients are diagnosed by the

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1	family practitioner, get referred to a
2	rheumatologist, wait three to six months for
3	a visit, don't receive a DMARD on that first
4	visit and I didn't know if there was a
5	percentage of the population that could
6	potentially be lost in reporting.
7	DR. YAZDANY: So, our measure for
8	performance at the rheumatologist level, but
9	I think your point is a really important one.
10	There are many areas of the United States
11	where there are not rheumatologists and access
12	has been a problem with long wait times.
13	Now, one thing that's interesting
14	about going forward with implementation both
15	at the health plan level and at the
16	rheumatologist level is that our more
17	groundbreaking health systems have figured out
18	that those two entities actually need to work
19	together and use tools like telemedicine,
20	electronic referral systems and other
21	innovative things to do, population health
22	management and actually in some ways having

	Page 115
1	both of these measures go forward allows for
2	that because the rheumatologists learn
3	population health management through the
4	registry and the health plans have an
5	incentive to increase DMARD use.
6	So, we need to work towards an
7	access measure, but in the meantime, I
8	actually think that there's some interesting
9	things happening on the ground to move this
10	field forward.
11	CHAIR CHOU: Art wanted to make a
12	comment.
13	MR. SCHUNA: Yes, I think it will
14	be interesting to see how these two compare
15	when you begin getting results because there
16	are differences in data collection with one
17	being electronic, the other including paper
18	records.
19	The differences in these drug
20	lists don't seem that great to me. I think in
21	some cases they have listed drugs by category
22	rather than exact name and when you consider

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	Page 116
1	that, they tend to be pretty similar to me.
2	I see down the road eventually
3	though that this could just be one measure
4	because if the ACR criteria evaluation tool
5	included plans, you could group the plan data
6	and you'd have both pieces of information in
7	one criteria and I think that was there was
8	one other point, but I can't remember it right
9	now.
10	CHAIR CHOU: All right. Thanks.
11	So, let me just try to summarize and let's
12	wrap this up here.
13	I think, you know, the description
14	this isn't a harmonization issue, but just
15	that they're going to, you know, fix it to
16	what the current description is and then those
17	will be fairly well harmonized.
18	We had talked about, you know,
19	even though the lists are very similar, it
20	would just be nice if they just looked the
21	same so that it's easy for people to see that
22	and I think that's a very easy fix there and

	Page 117
1	then I think that the other main issue was
2	just how to deal with this inactive RA issue.
3	If that could be something for the two groups
4	to work on moving forward.
5	Were there other suggestions from
6	the group for harmonization?
7	DR. PACE: I think the other thing
8	that came up was the dispense and order.
9	CHAIR CHOU: Yes.
10	DR. PACE: Just to at least note
11	it or
12	CHAIR CHOU: Yes, that's one of
13	the other things to look at.
14	All right. So, I think we are
15	past break time. So, we'll take what? Ten
16	minutes or something and then reconvene here
17	at 12 after or so. Thanks.
18	(Whereupon, the above-entitled
19	matter went off the record at 11:01 a.m. and
20	resumed at 11:11 a.m.)
21	CHAIR CHAO: All right, we are
22	going to move on to our next measure. It's

	Page 118
1	number is 0662. It's median time to pain
2	management for long bone fracture. The
3	measure steward is CMS, and this is a measure
4	for reendorsement.
5	We have someone from CMS on the
6	line.
7	Can you give us a brief overview
8	of the measure?
9	MR. BRATZLER: This is Dale
10	Bratzler. I'm not from CMS, but I work with
11	the contractor, Acoma Foundation Medical
12	Quality, for the measure. This measure was
13	developed as a part of a group of performance
14	measures for emergency departments that
15	focuses on timely access to healthcare.
16	There were a number of performance
17	measures for the emergency department that
18	focused on throughput times, time to see a
19	provider, provider decision to admission, and
20	this particular measure focused on timeliness
21	of pain management for patients because, as we
22	know, many patients end up sitting in a

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	Page 119
1	waiting room for prolonged periods of time.
2	So the measure focuses on the median time from
3	arrival at the emergency department until the
4	patient receives pain medications.
5	We delimited the denominator of
6	the performance measure to patients with long
7	bone fractures for two reasons. The first was
8	that there was little controversy that the
9	vast majority of patients who have a long bone
10	fracture need pain medications.
11	Secondly, we didn't want to have
12	some vague description of pain or some pain
13	syndrome that might have unintended
14	consequences of getting people to pursue, you
15	know, going to the emergency room because they
16	knew there was a performance measure requiring
17	timely administration of pain medications. We
18	wanted to avoid that.
19	So, working with the Emergency
20	Department Technical Expert Panel, we focused
21	on long bone fractures because, as one of our
22	ER docs said, if somebody consciously breaks

Page 120 1 a long bone just to get pain medicines, so be it; we're going to give them pain meds. 2 So it is a median time procedure. 3 Patients are excluded from the denominator if 4 5 they've already received pain medications, if 6 they refused to get pain medications, or if there is some explicit contraindication to 7 getting the pain medication. 8 9 That's just a brief overview. 10 CHAIR TEMPLETON: Thank you. 11 Sean, Wendy, and Chris are the lead discussants on this. 12 I don't think we need to repeat 13 14 the overview, so I think we can start talking 15 about the evidence. Do one of you want to 16 take the first --17 DR. VISCO: Sure, I'll take the 18 jump right in there. 19 Just to go back to the type of 20 measure here, I note it's being listed as an 21 efficiency measure. We were of the feeling was this was a process measure. 22 And

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1	certainly, we all felt that way on this unless
2	we were, you know, missing something overall.
3	In terms of the evidence for 1A,
4	we felt that there was moderate evidence
5	supporting a delay in treatment. There is
6	very good moderate evidence for ethnic
7	disparities, especially in analgesia delivery.
8	However, we felt that there was very weak
9	evidence regarding a particular time frame for
10	treating the pain, and there was really no
11	clinical guidelines to support a particular
12	time frame for treatment. So, in this
13	particular measure, that's a 35-minute
14	benchmark, and we really couldn't find the
15	evidence to support that.
16	Shall I go into performance gap?
17	We're going to focus on evidence
18	first.
19	And then Wendy or Sean, did you
20	have additional comments to make your?
21	DR. BRYAN: No. I think Chris
22	summed it up nicely. You know, the feeling of

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	Page 122
1	the work group was that there probably is,
2	taken in total, probably moderate evidence.
3	CHAIR TEMPLETON: Is there
4	anything from the rest of the panel?
5	DR. BUTLER: Can I just have some
6	clarification on this, from my understanding
7	as to what an efficiency measure is. I
8	understand it has two components, the resource
9	use and the quality component, and there's no
10	evidence required for the resource use
11	component.
12	Beyond that, I'm having, I guess,
13	trouble distinguishing really from the process
14	of measure.
15	Sorry.
16	CHAIR TEMPLETON: Sorry, if you
17	could be just a little bit closer to the mic,
18	I think. And there was a helicopter or
19	something.
20	So, if you could, repeat your
21	comment.
22	DR. BUTLER: Okay. Let me see if

	Page 123
1	I can remember about I just said.
2	(Laughter.)
3	DR. BUTLER: So I guess I'm having
4	a little trouble with the you know, they
5	said they thought this is a process measure.
6	And I tend to agree, especially when those
7	different components are broken out to
8	identify it an efficiency measure. So that's
9	what I'm trying to distinguish.
10	Is there a higher guide rule?
11	MS. PACE: This is Karen Pace.
12	I would say that I guess we would
13	tend to agree. I mean this is kind of about
14	getting the right treatment at the right time
15	for the patient, and if someone's in a pain,
16	sooner is better than later.
17	I think Dale can speak to this
18	they may have been thinking of efficiency
19	in terms of the efficiency of their systems to
20	make this happen. But, you know, it is about
21	patients getting the right treatment.
22	Dale, do you want to comment on

	Page 124
1	why you are thinking efficiency?
2	DR. BRATZLER: Well, again, this
3	is just one measure in a whole set that had
4	been discussed by other committees looking at
5	timely management of patients who present to
6	the emergency department. This is just one
7	piece of a group of measures that focus on
8	efficient movement of patients from arrival at
9	the emergency department through the emergency
10	department.
11	There was a perceived need to
12	focus on management of pain, and we spent long
13	periods of time talking about this, about how
14	we develop a measure to promote unintended
15	consequences of inappropriate use of pain
16	medications for patients seeking medications,
17	and yet, looked at a group of patients where
18	there was general consensus that timely
19	treatment of pain is a reasonable exclave
20	expectation.
21	DR. PACE: Right; I don't think
22	anyone is disagreeing with the timely and

	Page 125
1	the classification of it, we can handle.
2	We probably need to look across
3	some NQF measures about the timeliness. By I
4	don't think it will change your evaluation of
5	the measure at this point.
6	DR. BRATZLER: I don't think we
7	ever tried to argue that there was an outcome
8	other than patient satisfaction, perhaps,
9	related to the median time to pain management
10	and patient outcomes. I don't know that it
11	changes the outcome for a patient and so I
12	don't we ever tried to make that argument.
13	DR. PACE: Right, and you haven't
14	really baked in a certain benchmark. It
15	strictly is the median time for each
16	institution; correct?
17	DR. BRATZLER: That is correct.
18	CHAIR CHOU: I guess a question I
19	have for NQF is, is there a different
20	algorithm for efficiency measures? I mean I
21	don't really see that on here.
22	DR. PACE: No, there isn't.

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1	I think you're well point is well
2	taken. For strict resource measures, if it's
3	just cost or number of visits et cetera, we
4	don't have the evidence component. But if it
5	were an efficiency measure that included cost
6	and resource use plus quality, the quality
7	component would still need evidence. So I
8	think it's okay to just proceed.
9	CHAIR CHOU: So I think we treat
10	it as a process measure, I think, is just
11	basically my take from that. I think this was
12	mentioned before, that most of this is
13	indirect in the sense that it's based on
14	evidence that, you know, some people don't get
15	pain medications immediately and are therefore
16	having some suffering. I know there's also
17	some evidence about disparities.
18	Do other people want to make
19	comments about oh, yes, Kim.
20	CHAIR TEMPLETON: This is Kim
21	yes; I'm sorry. This is Kim.
22	I just have three questions. One,

	Page 127
1	in the definition of pain medications, does
2	this also include regional blocks? There's
3	increasing information in the elderly with hip
4	fractures about the efficacy of using ileal
5	fascial another regional blocks. Would that
6	be included?
7	DR. BRATZLER: Yes, it is,
8	including intrathecal, regional, nerve blocks,
9	Biers procedure. All of those are included.
10	CHAIR TEMPLETON: Okay, and two
11	other questions. One, what if you have
12	someone who comes in with pain who does have
13	an injury, but yet, when you're trying to make
14	a diagnosis, you get a plain x-ray and your
15	picking up an old fracture. This is not an
16	acute fracture; their pain is due to something
17	else.
18	Would those be included within
19	this?
20	DR. BRATZLER: Here, it would
21	depend on the billing for the diagnosis, so I
22	can't tell you for sure whether it would or

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	Page 128
1	not. But these cases are selected based on
2	the diagnosis codes.
3	CHAIR TEMPLETON: And then I guess
4	the last question would be, you'll have some
5	young kids who will come in, as well as the
6	elderly who are osteoporotic, who have a
7	mechanism of injury, but because of their
8	metallization of their bone, you can't detect
9	a fracture on plain film. And so you're down
10	to MRIS, CT, some other imaging modality to
11	confirm the diagnosis, which is going to take
12	time. And would it be beyond your time frame
13	that's delineated for this.
14	How would that be accounted for?
15	DR. BRATZLER: Well, of course it
16	is a median time, so that addresses some of
17	the outlier issues, that if the case came into
18	this denominator, perhaps it should be, you
19	know, could extend to
20	(Simultaneous speaking.)
21	CHAIR CHOU: Okay, thanks I
22	wanted to try to stick with the evidence right

Page 129 1 now we can talk about the speculation --(Simultaneous speaking.) 2 CHAIR CHOU: Thanks for those 3 comments. 4 Mark, would you go ahead? 5 DR. JARRETT: The rest of the 6 7 specifications that --(Simultaneous speaking.) 8 9 DR. JARRETT: I'm just getting a 10 little -- especially because --11 CHAIR CHOU: I have Dale on the phone. 12 13 Do you want to respond to that? DR. BRATZLER: I can't say much to 14 15 (Simultaneous speaking.) 16 17 DR. BRATZLER: -- by the American College of Emergency Physicians --18 The PPE approach --19 20 (Simultaneous speaking.) 21 CHAIR CHOU: Do you -- patient satisfaction is a reality. Do you have data 22

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1	showing that whatever, whatever measurement
2	some of that kind of kind of thing?
3	DR. BRATZLER: I don't know. I
4	don't have any particular patient satisfaction
5	data.
6	Again, this is part of an
7	efficiency group looking at timeliness of care
8	for a whole group of emergency department
9	measures.
10	CHAIR CHOU: Okay.
11	Are there other comments from the
12	group?
13	John, and then Jason.
14	DR. FITZGERALD: Yes, I guess it's
15	to kind of tie in to what Merck said. And
16	that is, it was originally endorsed in 2011,
17	and now, three years later, we're going to
18	keep this same work for the emergency
19	department staff. I don't see that it's
20	moving towards an outcome improvement.
21	CHAIR CHOU: Jason?
22	DR. MATUSZAK: I guess I just had

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1	more of a question about for the developer
2	about the research that they cited.
3	Which particular long bone
4	fractures did you guys find that pain
5	management was not being adequately addressed?
6	And how do you address those long bone
7	fractures?
8	I mean which long bones are we
9	talking about? Everything the long bone?
10	Hands? Feet? Distal fibula? Give me an idea
11	here.
12	DR. BRATZLER: So it's primarily
13	humorous, radius, ulna, femur, tib, fib.
14	I'm not sure if Wanda or somebody
15	from NQF has an open mind. They know the
16	denominator codes. It's all based on codes.
17	So, hands, foot, would not be in the long bone
18	group.
19	CHAIR CHOU: Are there other
20	comments or questions?
21	(No response.)
22	CHAIR CHOU: All right.

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1	So I'm just going to sum up where
2	we're at. Although there is a reendorsement,
3	there are some questions about the evidence
4	supporting the measure. I'll just stop there.
5	There are some questions about the evidence
6	supporting it, and it sounds like it's quite
7	indirect.
8	At this point, I see that a couple
9	of the workgroup members did try to rate it,
10	and some people I mean there's at least one
11	moderate or high in the workgroup comments
12	but again, there are quite a few questions
13	that have been already reflected, I think, in
14	the discussion.
15	So I'm going to pause there. If
16	there are no further questions or comments, we
17	need to put this to a vote. Remember, it
18	needs to pass the evidence criteria to be able
19	to move on.
20	So let's pause here and let's do
21	the vote.
22	MS. PHILLIPS: All right. We're

Page 133 1 voting on 0662. We're voting on the evidence. 2 You have five options: "1" for 3 high, "2" for moderate, "3" for low, "4" for 4 insufficient evidence with exception, and "5" 5 for insufficient evidence. 6 The voting begins now. 7 Okay, we're at 21, and we have 21 8 in the room. 9 10 So we have zero for high, three 11 for moderate, seven for low, two for insufficient evidence with exception, and nine 12 13 for insufficient evidence. CHAIR CHOU: This is below the 40-14 percent cut off -- yes -- we have three 15 moderate and two insufficient with the 16 17 exception, so that still comes out to 24-18 percent. So I think we stop here, unless 19 20 there's other --21 MS. MARINKOVICH: We can stop 22 here.

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1	DR. MATUSZAK: Yes, just one more
2	comment.
3	It was mentioned earlier, care
4	coordination
5	(Simultaneous speaking.)
6	DR. MATUSZAK: simple item
7	direct from the patient.
8	John Watson once again in
9	Kaiser Health has fielded a single item of
10	patient report of harm. And once again, the
11	rates are fairly high, and they do vary quite
12	widely. So it's another potential way of
13	looking at harm, using patient reports through
14	some database on that from John Lawson.
15	CHAIR CHOU: So I'm going to open
16	up open it up, maybe first to the lead
17	discussants, and then to the rest of the
18	panel, for further discussion here.
19	DR. MATUSZAK: Sure. I think part
20	of the challenge was the complexities and
21	subtleties in the evidence with regard to
22	level of care and type of ER that care is

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1 involved in.

2	For instance, in tertiary care
3	centers in the Friedland study, head injury
4	was associated with lower analgesic use, but
5	that wasn't necessarily a bad thing. In
6	multi-trauma cases, which I think it was,
7	and I can't remember of the top of my head; I
8	think the Brown study in 2003 at least 10-
9	percent or maybe more of patients had complex
10	cases, and these are cases where the potential
11	administration of analgesia would either
12	complicate the diagnosis or would also involve
13	missing something with visceral or other
14	traumatic causes. We can't really address
15	underestimate those 10-percent because those
16	are real dangerous types of cases that need,
17	you know, a lot of thoughtful care.
18	So there was a potential for that,
19	and again, that gets into a lot of subtlety,
20	which mostly related to some thought that it
21	was difficult to look at this without thinking
22	about risk stratification for and that came

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1	up with in a workgroup as well, which gets
2	outside of the evidence but it's still
3	related in terms of how the data kind of pans
4	out.
5	I had a couple other thoughts, but
6	I'll turn it over to Wendy and Sean.
7	MS. MARINKOVICH: So a couple of
8	things I'll add is that we didn't see a lot of
9	movement in the measure. There was a slight
10	movement, but we didn't see a lot of movement,
11	and that was one of the discussion groups that
12	we had.
13	DR. PACE: That's right. Yes, we
14	would just say that, what were the evidence
15	issues?
16	MS. FRANKLIN: The evidence issues
17	okay no, go ahead.
18	DR. PACE: So let's break it down.
19	This measure is about timely
20	administration of analgesia for patients with
21	long bone fractures. So the evidence they
22	provide and we should talk about the

Page 137 1 evidence they provided. And if we look at that of the process, getting the right 2 3 treatment at the right time, the desired outcome for this would be, first, symptom 4 control, pain control, and patient 5 satisfaction, are probably the two desired 6 7 outcomes. So, you know, we can think about 8 evidence of pain treatment, and does that 9 influence pain control and patient 10 11 satisfaction. We can look at if they provided any evidence about, you know, the time that 12 13 that should occur. But I think some of the other 14 issues you're bringing up at the do with the 15 performance gap, which, if there is none, 16 17 that's where you should vote that down, or how the measure is actually is constructed, 18 whether it needs solutions and risk 19 20 stratification, et cetera. 21 But I think we need to really focus on the evidence first and then talk 22

	Page 138
1	about these other things under the appropriate
2	criteria.
3	DR. BRYAN: And that's why I
4	brought that up the way that I did, because we
5	as a workgroup did kind of feel like, in
6	general, this sort of hit at a moderate, and
7	a couple of us felt that it was on the low
8	side. But if this got to 1B and 1C, I think
9	that we would see that's where we had more of
10	this kind of discussion, which is why I wanted
11	to bring in some of performance issues that we
12	had, that maybe people are looking at that and
13	already bringing this down to a low rating.
14	But that's, again, where we were
15	going to come in and say, this is probably low
16	in that realm.
17	DR. PACE: Right, and I think
18	that's fair. But, you know, we really do want
19	you to evaluate the criteria as they're stated
20	because it's helpful for other reviewers to
21	understand where potential differences in the
22	measure are for the measure developer.

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1	You know, the fact that this
2	really isn't based on a systematic review of
3	the evidence, it probably would fall into the
4	'moderate' category to begin with, or it could
5	be, you know, perhaps meet the exception. But
6	I think we just need to be clear on what
7	criteria you're basing your vote on.
8	CHAIR CHOU: Yes, I mean I'll
9	summarize some of the stuff that I've heard
10	and my take on it.
11	You know, really, no direct
12	evidence has been presented. So, at best,
13	this can be moderate to begin with. But even
14	the indirect evidence, I think, is
15	problematic, to me at least, in that we don't
16	really don't know what the optimal time for
17	administration is.
18	I mean there's this kind of
19	assumption that a sinister patient hits the
20	door, they should be given analgesics, and I'm
21	not sure that's necessarily the case. And
22	then this in issue about heterogeneity, it's

	Page 140
1	kind of tied in with the specifications, but
2	I also think it's also tied with the evidence
3	because there is heterogeneity in the patient
4	presentations, and not everybody should be
5	getting analgesics within 10 minutes of
6	walking into the ER, or whatever.
7	So I think that the indirectness,
8	at least to me, is an issue and then, related
9	to the indirectness, some of these assumptions
10	that are being made. I think it's difficult.
11	I actually think it's difficult to interpret
12	what it means that the median time went down
13	by three minutes. I don't know if that's bad.
14	If it's good, it's only a slight improvement,
15	but I don't even really know, really, how to
16	interpret that.
17	So, I'll open it up to see what
18	other people, with the other takes have been
19	from either the leads or other folks on the
20	panel.
21	DR. JARRETT: No, I agree with
22	Roger. I think that if we just follow the

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1	algorithm, you know, it's not a patient-
2	oriented health outcome, and that takes us
3	down that path. You know, I mean the evidence
4	that they present is not a systematic review
5	per se. So we're looking at these individual
6	studies. Individual studies don't actually
7	look at what the measure is testing.
8	And then the only thing we're
9	really left with is whether or not that
10	actually should be considered for an exception
11	
12	(Simultaneous speaking.)
13	CHAIR CHOU: Marcie?
14	DR. HAYES: So my comments would
15	be similar to Jason's and may not
16	(Simultaneous speaking.)
17	DR. HAYES: And what we concluded
18	and recommended was that was a good measure
19	for use within hospital over time for not
20	sufficiently accurate for a cross hospital
21	comparisons, given the results I just
22	mentioned.

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1	(Simultaneous speaking.)
2	CHAIR CHOU: I can't remember what
3	the vote was, but were there people who did
4	feel that the evidence was better, moderate at
5	least, and wanted to comment on how kind of
6	where they came to that?
7	MS. MARINKOVICH: I was one of
8	them with the moderate.
9	CHAIR CHOU: Yes.
10	MS. MARINKOVICH: In going down
11	the algorithm, I agreed that there was no
12	systematic review, where they had a body of
13	literature that they turned in.
14	And so, with the information
15	presented, there did appear to be an issue,
16	and this literature supported that there was
17	disparities between them, that there was a
18	need for pain medication in these large bone
19	fractures.
20	I don't disagree, as well, with
21	the, if it's trauma, you know but that was
22	for specifications where I felt that there

	Page 143
1	would be some additional thoughts, you know,
2	with exclusions of patients that had issues
3	with other areas.
4	But with the evidence itself, I
5	did read it as moderate following the
6	algorithm that was in the indicia.
7	DR. BRUETMAN: Yes, I looked at it
8	in much the same that Wendy did, and it was
9	kind of between low and moderate. But I felt
10	that overall, the evidence, although indirect,
11	probably fell at a moderate level. However,
12	you know, when you go down the priority,
13	reliability, validity, usability, and just the
14	fact that, you know, there is really is no
15	direct evidence that giving the pain
16	medication sooner really is a proving the
17	quality of the care or the outcomes.
18	I felt, you know, there were
19	enough issues with this measure that I was
20	going to vote low on a lot of other things,
21	but this was the one thing where I felt that
22	it did need to meet that kind of minimum bar.

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1	CHAIR CHOU: Thanks.
2	Are there any other comments or
3	questions?
-	-
4	Mark.
5	DR. JARRETT: Since didn't get to
6	specifications, looking at median time really
7	doesn't address the issue of disparate care
8	because, although the median may drop, there
9	may be a large segment on one side of the
10	curve that is still getting poor care. And
11	looking at the median time, you may come out
12	looking really good but still be giving
13	disparate care to certain populations. So I
14	think it's not achieving the purpose of what
15	the measure was supposed to do.
16	CHAIR CHOU: That's a great point,
17	thanks.
18	DR. JARRETT: And during our
19	discussions, the developer agreed with us that
20	this was really a reflection on time to
21	diagnosis as well.
22	And you know, furthermore, one of
1	
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	Page 145
1	the discussions that came out just to give
2	information back at this point in the
3	developer one of the discussions that came
4	out was that long bone fractures are such a
5	small portion of pain in the emergency room
6	that they really should think about the
7	problem when thinking about this. It didn't
8	seem to stand alone as a measure, to us.
9	Again, it's further down the
10	algorithm. It's not speaking to the evidence,
11	but it's speaking how the developer could
12	consider this particular measure.
13	CHAIR CHOU: Marcy?
14	DR. HAYES: So I'm just trying to
15	kind of I thought I heard the developer say
16	that there was some consensus with a
17	particular committee, but I'm not seeing that
18	in the documentation.
19	Did I hear that incorrectly?
20	CHAIR CHOU: I think they worked
21	with some of emergency room group.
22	Is that correct?

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1	I think that's what he was talking
2	about. I don't think there was necessarily
3	ACER or whatever, that it was a professional
4	society necessarily.
5	DR. BRATZLER: Yes. So most of
6	the members of the tech technical expert panel
7	not all, but most are members of the
8	American College of Emergency Physicians.
9	CHAIR CHOU: Did you want more
10	from us, or what is the process here now?
11	MS. PHILLIPS: We were just
12	discussing if the committee, after this
13	discussion, if the committee's concerns were
14	with evidence or with some other part of the
15	criteria.
16	That was our only discussion. I
17	don't whether we wanted to tease that out
18	more, or.
19	CHAIR CHOU: I think I heard
20	expressed concerns about the performance gap
21	as well as the priority things. We could do
22	votes on those if you wanted feedback there.

Page 147 1 2 DR. PACE: I think the only question is, after this discussion, whether 3 anyone would change the vote that they gave on 4 evidence. If not --5 6 CHAIR CHOU: We can revote. 7 DR. PACE: That's up to --CHAIR CHOU: If that's the 8 9 appropriate procedure, we can revote and see 10 what's happened. 11 DR. PACE: Either way -- I mean if people want to indicate whether they would 12 13 change. If everyone feels like it's going to be the same -- you know that, I mean --14 CHAIR CHOU: Well, that kind of 15 16 puts people on the spot. 17 Why don't we just your revote and 18 just vote how you feel. MS. PHILLIPS: All right, we're 19 voting on 0662 on the evidence. 20 21 You have five options -- starting 22 now.

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1	Okay, we have all 22 responses.
2	Zero for high, two for moderate,
3	six low, one for insufficient evidence with
4	exception, and 12 for insufficient evidence.
5	CHAIR CHOU: Okay.
6	(Laughter.)
7	Thank you, Dale.
8	CHAIR CHOU: I think we're going
9	to move on to the next measure now, which is
10	0052, use of imaging studies for low back
11	pain. The developer is NCQA.
12	Let me pull this one up. We have
13	oh, there we are Mary.
14	(Off microphone comment.)
15	CHAIR CHOU: So, actually, I guess
16	I should mention that.
17	I wasn't involved with the
18	development of this measure, but I have been
19	involved with a lot of ACP stuff related to
20	low back pain imaging. So I don't know if I
21	need to recuse myself from voting or anything
22	no? Okay so, just as a disclosure.

	[]
	Page 149
1	Mary, can you give us an overview
2	of the measure?
3	DR. BARTON: I'll just start by
4	saying that among the measures in the HEDIS
5	set, a very small number are focused on
6	overuse, and this is one that has been around
7	for several years. We've seen some progress
8	on this, but really, my hope is that over the
9	future, as issues like choosing wisely gain
10	steam, and as clinicians think about how they
11	might apply care most judiciously to patients
12	who need it, that these kind of measures will
13	be more successful in changing practice.
14	But I'm going to let Jenna give an
15	intro to the measure.
16	MS. WILLIAMS-BADER: Thanks, Mary.
17	You did cover a little bit of what I was going
18	to say.
19	This is, as Mary pointed out, an
20	overuse measure. Here, we're looking for the
21	percentage of patients with a primary
22	diagnosis of low back pain who did not have an

	Page 150
1	imaging study within 28 days of diagnosis.
2	A couple of things to note about
3	the description: We are looking for a patient
4	who did not have an imaging study, and we do
5	this by actually we create an inverse
6	measure where we actually look for claims of
7	the images, but then we subtract that from one
8	to come up with the measure weight. So,
9	although it is an overuse measure, a higher
10	score is actually better because we are
11	looking for those who did not, and that would
12	be the appropriate treatment for those
13	patients.
14	Again, it is a health plan-level
15	measure, and we are relying on claims data for
16	the measure reporting. This measure was
17	actually developed that a similar time as the
18	DMARD measure that we were discussing earlier.
19	It was actually developed by a panel that had,
20	or, it was informed by a panel that had been
21	developed that had come up with pain measures
22	before. I mentioned them during the DMARD

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1 discussions.

2	So this was identified as an
3	important topic by a group that was looking at
4	possible pain measures, and that was the group
5	of NCQA, the American Medical Association, and
6	the joint Commission. It has been and
7	continues to be an area of strong interest,
8	and the guidelines continue to support that
9	imaging within the first few weeks of a
10	diagnosis is not indicated, and that it is
11	better to engage in watchful waiting until
12	those four to six weeks have elapsed. we do
13	have exclusions for red flags, however, which
14	would indicate that imaging is appropriate,
15	and those red flags are that there are signs
16	of neurologic impairment, trauma, IV drug
17	abuse, and cancer.
18	Other points about this we do
19	ask for plans to identify the earliest
20	encounter for the episode, and we have a 180-
21	day, what we call negative diagnosis history
22	in which we look back at claims to ensure that

	Page 152
1	there was not a low back pain diagnosis in the
2	180 days before the index encounter, index
3	episode. So, while we recognize that low back
4	pain is a chronic condition and it may flare
5	at certain times, we're trying to identify the
6	patients at the beginning of their episodes so
7	that we are addressing the acute back pain.
8	The measure was reevaluated in
9	2012, as was the DMARD measure, and was
10	reviewed by the same measurement advisory
11	panel. They strongly supported this measure
12	moving forward. We again looked at the
13	guidelines, and the guidelines had not
14	changed. There does continue to be strong
15	support. And as Mary noted, this measure is
16	actually, or, this concept is actually in the
17	choosing wisely recommendations; it was one of
18	the first ones that was recommended. So it
19	continues to be of strong interest.
20	There is some flatness in the
21	scores. Although, we do see a variation when
22	you start looking at the percentiles. And

1	
	Page 153
1	again, we do hope to see some more renewed
2	interest in improving the scores for this
3	measure in that it is, because of the choosing
4	wisely initiative and also because this
5	measure has been included in CMS's HER
6	incentive program.
7	So we do feel that it continues to
8	be important. There's room for improvement.
9	
10	I think that covers it.
11	CHAIR CHOU: Thanks, Jenna.
12	So we have three lead discussants.
13	I think Zoher was going to start off, and then
14	we'll take comments from the others.
15	DR. GHOGAWALA: Thanks, Roger.
16	So we have a number of comments
17	about this measure. This measure is, as
18	stated, a process measure that is used to look
19	at the overutilization of lumbar spine imaging
20	plain films, CT, and MRI for
21	uncomplicated low back pain.
22	You know, the first thing we do is

	Page 154
1	we'll look at the evidence and what our study
2	group said about the evidence. But the big
3	picture here is that, you know, low back pain
4	as an overall health expenditure in the United
5	States is an enormous issue, and the
6	developers shared some of that data.
7	I think one of the most widely
8	quoted is the Brook Martin study in JAMA from
9	2008, which looked at the cost of all spinal
10	disorders being in the range of \$80- to \$100
11	billion a year, compared to patients in the
12	United States who don't have low back pain
13	disorders. As you drill down on that data
14	further, the outpatient costs associated with
15	low back pain are \$20- to \$30 billion. Now,
16	a lot of that is the cost of pain medications,
17	but certainly, a lot of that is certainly the
18	cost of diagnostic imaging; in particular,
19	MRI. So the workgroup felt that the
20	significance of this matter, as a matter of
21	overutilization, I think, is very, very clear
22	based on the data.

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1	The opportunities are also there
2	in terms of the variation in care. They show
3	a difference and again, Jenna, you
4	described the score being one minus the
5	numerator over the denominator so a higher
6	score is better. But the difference between
7	a 10th percentile and the 90th percentile was
8	75 to 90, so a 15-percent differential, and
9	for a healthcare matter as big as this, that's
10	a significant matter.
11	One thing that is disappointing as
12	we evaluate this measure is that over time,
13	that practice or performance variation has not
14	changed, and there are many issues behind why
15	that might be.
16	But the first order of business is
17	the evidence, and they present six randomized
18	studies from which two meta-analyses were
19	performed and guidelines have been generated.
20	I think the important point about this is that
21	high-quality studies have been performed that
22	have asked the question, if you use early

	Page 156
1	imaging for low back pain versus not, you
2	don't see a difference in outcome. Okay? So
3	one can then infer that perhaps that early
4	imaging is not required.
5	However, if you look at this
6	measure, one of the things that is different
7	I think it's always important when you're
8	looking at randomized studies and then looking
9	at process measures to ask the question is
10	the process measure in fact directly related
11	to the randomized study evidence? And here,
12	it's close, but it's not directly related.
13	And let me just explain why that is.
14	Usual care implies that there's
15	still follow up with these patients so that,
16	if somebody had a significant problem that was
17	not imaged initially, they could be imaged
18	because there would be further care.
19	If you look at this measure, this
20	is looking at patients who are coming to
21	either a clinic or to an emergency room with
22	a diagnosis of low back pain absent these red

	Page 157
1	flags, and the measure is advocating that
2	these patients not be imaged. Now, if these
3	patients in a single event are not followed,
4	it's possible that some of these patients in
5	fact had a problem that would require imaging.
6	
7	So the big picture when you
8	look at it, the evidence base is there, the
9	guidelines have been generated, and I think
10	there's very little question that there's
11	overutilization of imaging for low back pain.
12	But you know, our committee felt that this is
13	a moderate degree of evidence that directly
14	relates to this measure, but a systematic
15	review has been generated in terms of the
16	evidence.
17	Overall we'll get the other
18	points the other major issue, from our
19	study group perspective, is that the study
20	population that is defined by this measure,
21	our study group felt, was inadequate. Again,
22	the point here of usual, uncomplicated low

	Page 158
1	back pain and overutilization of imaging is
2	all true. But how you define that study
3	population is critical.
4	I think some of the red flags that
5	are included in this study population
6	history of cancer, history of trauma within a
7	year, IV drug abuse, and neurological
8	impairment in the last year are all
9	reasonable.
10	But maybe, Cat, if I can turn this
11	over to you, the American College of Radiology
12	has published and studied this type of study
13	population and has come up with some other
14	very important criteria for identifying
15	patients that may in fact not have
16	uncomplicated low back pain, which would be
17	excluded in this measure.
18	DR. ROBERTS: I think some of my
19	comments refer to validity, so I might hold
20	those and bring those up then.
21	But just speaking to the evidence,
22	there is a very large body of very high-

Page 159 1 quality literature on this topic, including systematic reviews. So this could be rated as 2 highest high. Our group together had a 3 consensus of moderate. 4 I will speak to the other topics 5 on the validity later. 6 CHAIR CHOU: Thanks, Cat. 7 Again, just for full disclosure, 8 we did one of the systematic reviews. 9 It was 10 published in Lancet a few years ago, so I'm 11 one of the authors, or the lead author. Carlos, did you have additional 12 13 comments? DR. BAGLEY: I would agree with 14 that. I think, because they didn't get the 15 imaging early doesn't mean they didn't get the 16 17 imaging, and I think there's no direct study 18 the shows that. So, again, I think the data is 19 20 there, but based on the specificity of this particular measure, it's kind of more of a 21 moderate level. 22

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1	CHAIR CHOU: JD?
2	DR. DANIELS: Are the other
3	speakers done talking?
4	CHAIR CHOU: Those were the three,
5	yes.
6	DR. DANIELS: Okay, sorry.
7	I may have just sort of missed it,
8	but I just sort of went on my own you know
9	more about this than I do, Roger Gilbert,
10	from the UK, "Does early imaging in influence
11	management and improve outcome in patients
12	with low back pain," a programmatic randomized
13	controlled study, which is actually a little
14	bit larger than a Kendrick study. And what
15	they ended up doing, you know, just to kind of
16	mix things up again but they actually found
17	that, although it did not appear to affect
18	management, it did improve cost of clinical
19	outcome. I don't know how much a pound is
20	now, but it was 870 British pounds per
21	quality.
22	I just wanted to mention it

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1	because most of my job all day is to convince
2	most people that back pain is part of the
3	human condition and that you can prove that no
4	one's perfect; just look at an MRI.
5	The main thing that I'm worried
6	about with this measure is what you're looking
7	at. If you go and say, you know, how you're
8	going to pull this out if somebody comes into
9	a primary care office, most docs, I don't
10	think, want to do an x-ray. And so what
11	happens is that there's a whole bunch of other
12	issues, psychosocial issues, and sometimes,
13	that's what really ends up adding the cost up.
14	
15	And if you're going to measure,
16	like, say, you've got a guy who just last
17	week, this happened a firefighter comes in
18	and he has night pain and he's a tough guy and
19	you kind of know him, and he's got a tumor.
20	Okay?
21	So when I get x-ray him so it
22	was like, boom, I'm going to x-ray him that

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	Page 162
1	day, and he didn't fall off a ladder or
2	anything; so how do you justify that? What
3	I'm probably not going to do is, Charlie, I'm
4	going to x-ray your back because I'm worried
5	you've got cancer, and you know, that's
6	probably not going to be the diagnosis. It
7	going to be, like, nonspecific kind of back
8	pain. And you'll say, well, those are far and
9	few in between.
10	But you know, you could get
11	populations let's say you've got a
12	geriatrician, and you've got nursing home
13	people, and they fall, and they're on a lot of
14	meds, you're probably going to want to do
15	that, especially if they can't kind of express
16	that they're having pain.
17	So, you know, I think that
18	although I agree with this whole kind of issue
19	here, maybe part of the reason that nothing's
20	moved is what you're measuring I'm talking
21	a little bit too much; sorry.
22	CHAIR CHOU: Yes, thanks, JD. No,

Page 163 1 that was great. Just a few comments about the 2 evidence. One is both the Kendrick and 3 Gilbert studies were done in the UK, where 4 care is very different from here; for example, 5 they do five times less spinal fusion 6 surgeries than we do in the United States. 7 If you actually look at the costs 8 across the studies that have been done in 9 10 different places, it's actually all over the 11 In some places that increases costs; place. in others, it decreases. So I think it's very 12 13 hard to interpret the costs, especially for the non-US studies. 14 And then if you look at other 15 outcomes, like anxiety -- right? 16 There's this 17 idea that you would reassure patients by showing them that they don't have cancer or 18 whatever. You actually don't show that 19 20 there's any positive effect, that in some 21 cases, it actually gets worse because you see 22 all these degenerative things, and so many

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	Page 164
1	patients think there's something wrong with
2	them.
3	And so, you know, really, it's
4	essentially a wash with any outcome if you
5	look across all these studies pain;
6	function; quality of life; patient
7	satisfaction and if anything, there's a
8	trend towards worse outcome in people who get
9	immediate imaging. So, hopefully, that
10	clarifies things a little bit.
11	I think there are still issues in
12	terms of how you manage patients day to day
13	and all that kind of thing.
14	The other piece of this, I think,
15	is that the RCTs don't capture some of these
16	downstream harms, but we have other studies
17	that people who get early imaging are much
18	more likely to undergo surgery and things like
19	that without any clear beneficial impact.
20	Right? It would be fine if they were doing
21	better, but they're also not doing better. So
22	there are a lot of downstream costs that

	Page 165
1	aren't captured aren't really captioning many
2	of these studies.
3	So I just wanted to make a couple
4	comments.
5	There are a bunch of hands up.
6	We'll get to you. I think John had his up
7	first.
8	DR. VENTURA: I think Webster's
9	study addressed that issue of cost well and
10	showed a fivefold increase if you have early
11	unindicated MR, as well as a delayed recovery
12	
13	DR. DANIELS: I'm sorry; I was
14	misspeaking; x-ray, not MR.
15	DR. VENTURA: Oh, okay. Yes, I
16	thought he was addressing the MR issue, also.
17	DR. MATUSZAK: I guess what I
18	worry about with this measure is that you're
19	not really looking at what they're looking at
20	in most of these studies. In the studies,
21	you're looking at the time from the onset,
22	really, in saying that most back pain resolves

	Page 166
1	within four to six weeks, uncomplicated if you
2	work it. But really, you're not; you looking
3	at claims data.
4	And nowadays, especially with high
5	deductible plans and things, I couldn't tell
6	you the last time I saw an acute back pain
7	that came on acutely. I mean most of the
8	patients I've seen have already had it for
9	three to six months, and there's nothing in
10	here that really accounts for that.
11	You know, you talk about radicular
12	findings and stuff, but I work with the young
13	athlete population, and actually, in my 18- to
14	21-year-olds, my most common ultimate cause of
15	back pain is a stress fracture in the spine,
16	and that's not something that, you know,
17	again, is caused by a trauma, and it has this
18	long course before it comes up.
19	So, without having any information
20	about being able to subtract out for the long
21	lead time before that initial diagnosis is
22	made, I worry about how accurately this

-	Page 167
1	reflects the evidence that's being presented.
2	
3	CHAIR CHOU: Again, I can help
4	answer that little bit. So, in the six trials
5	or so that are out there, the inclusion
6	criteria are actually really varied. So a few
7	of them were focused on people who truly had
8	acute low back pain, but several of them
9	actually included patients with subacute or
10	even chronic back pain; so, longer than 12
11	weeks. And we tried to stratify by duration,
12	and there's really no difference. I mean
13	there are not a lot of studies, so it's hard
14	to see anything. But it's as far as we can
15	tell, there's no real difference.
16	Now, that being said, there is not
17	a whole lot of data about what to do with
18	somebody who's had back pain for two years.
19	I mean that's considered a red flag in a lot
20	of places. And so you're right; somebody
21	could present with back pain, and even though
22	it's their initial presentation, they could

	Page 168
1	have had it for two years or something, and
2	they would be I don't think they're
3	captured directly by the evidence. But we
4	also have no evidence showing that, you know,
5	they need to have an x-ray or whatever.
6	So anyways, there were a few
7	comments here.
8	Zoher?
9	DR. GHOGAWALA: So, just one point
10	of clarification because, JD, I see you're
11	concerned with the geriatric population. But
12	this measure correct me if I'm wrong is
13	18 to 50. So I think we should just
14	understand what, the measured population
15	group.
16	CHAIR CHOU: Are there other
17	people yes, John?
18	DR. FITZGERALD: I just have a
19	question about so we want to bring up an
20	issue about the exclusions. Is that under
21	specifications, or?
22	(Off-microphone comment.)

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1	DR. FITZGERALD: I think Cat
2	raised some issues there too.
3	Are there other comments or
4	questions about the evidence?
5	Yes, Linda?
6	MS. DAVIS: Where is the data that
7	50 is the right upper limit?
8	CHAIR CHOU: So I can speak to
9	that, I think. I mean it, it's simply based
10	on the fact that the red flags being over
11	50 is a red flag for cancer. It's not a
12	specific red flag. We've traditionally had a
13	bunch of "red flags," and together, they have
14	a very high sensitivity, and age has been one
15	of them, traditionally. So that's the reason
16	for it.
17	Are there other questions?
18	Yes, JD?
19	DR. DANIELS: I don't want to
20	belabor the point, but I guess this is more of
21	a question to the staff.
22	When you say you've screened for

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	Page 170
1	cancer or like that, when you do the
2	selection, so I assume that what happens is,
3	the way you found out is that someone had an
4	x-ray is that the diagnosis for back pain was,
5	like, rule out cancer, and that didn't count.
6	
7	But otherwise, if the clinician
8	what kind of happens is that when you're
9	worried about something it has to do with
10	the type of population you take care of. And
11	so, if you take care of a mostly healthy
12	population, and you see a serious problem,
13	most of the time, you don't just say, well,
14	Ms. Jones, I think you have cancer; we're
15	going to do these tests and find out.
16	Usually, what we do as we say, I'm
17	concerned about this. And so, when we do this
18	diagnosis it would be like a nonspecific
19	we're going to kind of come back and kind of
20	talk to you. Where, if you go with a
21	different population, where most of the people
22	who are walking in your door presumably have

Page 171 1 the disease or have a higher prevalence of the disease just because they're there, it kind of 2 almost works backwards. 3 So I guess my question really, or, 4 my concern -- because I really agree with 5 everything Roger has said -- is not so much 6 that it's the wrong thing to do. 7 It's more on 8 how you're collecting your data. And that 9 might have a reason why it hasn't moved, 10 because, I think there are some cases where, 11 if you came in with certain physical or history-type findings than the one that Dr. 12 13 Dao had his big one a long time ago, where he kind of went through and said, here's the 14 meta-analysis, and what really counts, and 15 16 that's one of them. So that's my comment. 17 CHAIR CHOU: JD, I want you to hang onto those thoughts because I think we're 18 going to get to that when we get to the 19 20 feasibility and use kind of stuff. I think those are kind of important questions, and I'm 21 22 going to have you guys respond to this when we

Page 172 1 get there. Are there other comments or 2 questions about the evidence. I think we'd 3 probably like to move it towards a vote here. 4 5 6 (No response.) CHAIR CHOU: All right, let's vote 7 on the evidence. 8 9 MS. PHILLIPS: We're voting on 10 Measure 0052. We're voting on the evidence. 11 You have five options, "1" for 12 13 high, "2" for moderate, "3" for low, "4" for insufficient evidence with exception, and "5" 14 for insufficient evidence. 15 16 The voting begins now. 17 Okay, we've got 22. We've got five for high, 15 for moderate, one for low, 18 one for insufficient with exception, and zero 19 for insufficient. 20 21 CHAIR CHOU: All right, so this passes the evidence criteria, and let's talk 22

Page 173 1 about performance gap now. I'll hand it over to Zoher: 2 3 DR. GHOGAWALA: The workgroup felt there is a performance gap. Again, as I 4 mentioned before, they've looked at the rates 5 6 here. Whichever way you want to look at it, the way they've scored it, it's a 75 for the 7 10th percentile and 90 for the 90th 8 9 percentile. So there is a range of practice 10 and probably for proof. 11 CHAIR CHOU: Cat or Carlos, do you have additional comments to make here? 12 13 DR. ROBERTS: There were additional disparities noted for minorities 14 and other ethnic populations. 15 16 CHAIR CHOU: Thanks. 17 In addition to the data that was presented, I'm aware, at least, of other 18 published data showing that there are high 19 rates of imaging in Medicare populations, for 20 example, which I guess would mostly be 21 excluded from this measure. But other studies 22

Page 174 1 have shown that as well. Are there other comments or 2 3 questions about the performance gap issue from the rest of the panel? 4 (No response.) 5 CHAIR CHOU: All right, let's go 6 7 ahead and vote. MS. PHILLIPS: Okay, we're voting 8 9 on 0052 for performance gap. 10 You have four options, "1" for 11 high, "2" for moderate, "3" for low, and "4" for insufficient. 12 13 The voting starts now. We're up to 22. 14 15 We've got 10 for high, 12 for moderate, zero for low, and zero for 16 17 insufficient. CHAIR CHOU: So this passes that 18 criterion as well. 19 20 Let's talk about the high priority. 21 Again, Zoher. 22

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1	DR. GHOGAWALA: So, again, the
2	workgroup here felt like this is a very high-
3	priority item. Overutilization of
4	radiographic imaging for low back pain has
5	been identified in the literature repeatedly.
6	
7	The other thing that was pointed
8	out by the developers is that the rate, in
9	particular, of CT imaging is sufficiently high
10	enough that if you look at a broad perspective
11	across the American population, there is
12	probably a meaningful oncologic risk
13	associated with that.
14	So, again, we felt it was a high-
15	priority item.
16	CHAIR CHOU: Are there additional
17	comments?
18	Carlos or Ted?
19	(No response.)
20	CHAIR CHOU: How about the rest of
21	the group?
22	(No response.)

Page 176 1 CHAIR CHOU: All right, why don't we go ahead and vote on the priority 2 criterion. 3 MS. PHILLIPS: Okay, we're voting 4 on priority for 0052. 5 There are four options, "1" for 6 high, "2" for moderate, "3" for low, and "4" 7 for insufficient. 8 9 Voting begins now. 10 We are at 22. We've got 19 for 11 high; we've got three for moderate. CHAIR CHOU: All right, so we 12 13 passed the three must-pass criteria, and now we're moving into the others. 14 First, we'll do reliability, and 15 again, I think we want to try to separate out 16 17 reliability and validity, which had been a challenge for me. But I think the 18 specifications are mostly referring to whether 19 20 they are clearly specified. Right? So, not whether we think this is necessarily the right 21 specifications -- that will come later -- but 22

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	Page 177
1	whether it's clearly specified and whether
2	they're, and then the reliability is just how
3	reliable the testing is. And then we'll talk
4	about the validity stuff in the next section.
5	So, Zoher?
6	DR. GHOGAWALA: So, from a study
7	group perspective, again, separating the two
8	issues, from a reliability perspective, data
9	was presented by the developers from, I
10	believe, two sites. And the reliability, we
11	judged to be moderate based on our assessment
12	of the data.
13	CHAIR CHOU: Thanks.
14	Carlos or Cat, are there other
15	comments here?
16	(No response.)
17	CHAIR CHOU: Are there comments
18	from the rest of the panel regarding
19	reliability?
20	(No response.)
21	CHAIR CHOU: Would you be able to
22	briefly summarize what the reliability testing

	Page 178
1	showed, just so that everyone is kind of on
2	the same page here?
3	MS. WILLIAMS-BADER: Sure, happy
4	to.
5	We did the same type of analysis,
6	beta-binomial, as we did in the DMARD measure,
7	looking at and comparing the signal-to-noise,
8	and here we see that in the commercial plans,
9	there's actually a very high reliability score
10	of 0.99. In Medicaid, the reliability score
11	is, the average is the 94.
12	We also see that even in the
13	ranges of between 10th and 90th percentile,
14	that for commercial plans, it's .81 to .99,
15	with .7 being the threshold as high. It's
16	showing that the range for the 10th to the
17	90th as high reliability. For Medicaid, we do
18	see a lower end for the 10th to 90th of .64
19	to .98. But again, .7 is the threshold here
20	that we're looking at.
21	If you look at the histograms that
22	we provided, you can see that there are still

Page 179 1 the majority of the plans falling at the .7 and above. 2 CHAIR CHOU: Thanks. 3 4 Are there any questions or 5 comments about reliability? 6 (No response.) CHAIR CHOU: Let's go ahead and 7 vote on this criterion. 8 9 MS. PHILLIPS: Okay, we're voting 10 out reliability for Measure 0052. 11 You have four options, "1" for high, "2" for moderate, "3" for low, and "4" 12 13 for insufficient. 14 Voting begins now. 15 Okay, we're holding at 21. So if 16 everyone could vote again, that would be 17 great. We're still at 21 -- there we go. 18 19 Thank you. Okay. We have eight at high, 14 at moderate, zero at low and zero at 20 insufficient. 21 CHAIR CHOU: That passes. 22

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1	Moving on to validity, this is
2	where I think there are more concerns or
3	issues to discuss. So again, I'll start with
4	Zoher, and then we'll move to Cat and Carlos.
5	DR. GHOGAWALA: I think I'll turn
6	this one directly to Cathy.
7	The workgroup, just as a summary,
8	had significant concerns about low validity
9	here.
10	DR. ROBERTS: Thank you.
11	So I'd like to refer to the
12	American College of Radiology appropriateness
13	criteria from 2011, and this is on appropriate
14	imaging of low back pain.
15	Those appropriateness criteria
16	list the exclusions that are listed in this
17	measure. However, they include several more,
18	and we feel that the absence of these
19	exclusions make the data that's being
20	collected less meaningful. Some of those
21	exclusions, which we think are missing and
22	should be there, are unexplained weight loss,
Page 181 1 insidious onset; unexplained fever; history of urinary or other infection; immunosuppression; 2 diabetes mellitus; prolonged use of 3 corticosteroids; osteoporosis; and prior 4 lumbar spine surgery. 5 Our group felt that it was 6 important to exclude any clinical findings 7 that suggest neoplasm or infection, and the 8 9 way that this is currently written, it does 10 not. 11 CHAIR CHOU: Are there other comments from the group before we let the 12 13 developers respond? 14 DR. GHOGAWALA: You rock, Cat. 15 (Laughter.) 16 CHAIR CHOU: Jenna, would you like 17 to respond? 18 MS. WILLIAMS-BADER: Absolutely. I definitely welcome those 19 20 comments, and I think they are worthwhile for us to think about in the future. To give you 21 22 history, we did actually look at some of those

	Page 182
1	during our field testing, and we found that
2	their rates for those were quite low.
3	Now, one reason why they might
4	have been low is that claims might not be the
5	appropriate place to capture some of those
6	types of exclusions. Unexplained weight loss
7	is jumping out at me as one, and we actually
8	did look at that one during field testing and
9	only found 28 cases out of 22,000. So I'm not
10	saying that it's not more common than that.
11	It's just that in claims, that might be
12	difficult to capture.
13	We're actually really interested
14	to see how the e-measure performs. Again, we
15	do have an e-measure that's included in
16	meaningful use. And the electronic health
17	record does give us the opportunity to look at
18	symptoms and other types of information that's
19	not readily available in claims.
20	I will say, though, that as much
21	as we want the EHR to be telling us about
22	symptoms, it does not, as well as it should.

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1	The availability of that information is
2	actually quite low. But we do think that it's
3	a promising data source for these types of
4	overuse measures, where the claims may not
5	help us to identify all of the key exclusions.
6	CHAIR CHOU: Go ahead, Cat.
7	DR. ROBERTS: Thank you.
8	I really appreciate those
9	comments, and I'm glad you that you'll look
10	into them. I do feel it's important for these
11	measures to be as meaningful as possible, and
12	I really feel bad for practices that might
13	have a disproportionate number of post-op
14	patients or immunosuppressed patients. And if
15	we look at the metric, it will show that they
16	are giving substandard care, when they're not;
17	they're giving appropriate care.
18	So people spend an enormous amount
19	of time writing these. They spend an enormous
20	amount of time collecting data for these. So
21	I still believe we should endeavor to be as
22	meaningful as possible when these are written.

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1	CHAIR CHOU: Go ahead, Mary.
2	DR. BARTON: One of the things
3	that we have found in health plan measurements
4	is that the threshold of potential exclusions
5	that we try to incorporate in measures we
6	usually use two percent as sort of a rough
7	estimate.
8	So things that happen super-
9	rarely, it doesn't, the health plans have told
10	us it's actually not worth their while to
11	track down, because it's not going to affect
12	and also, when we imagine across health
13	plan I'm not saying this is true for
14	provider groups. I think you make an
15	excellent point about provider groups but
16	across health plans, the idea that
17	immunocompromise in people under the age of 50
18	with sort differentially and one health plan
19	could have more than another, that's hard to
20	imagine.
21	So I think that, you know, while
22	these are issues that absolutely play into

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1	clinician decision-making on a one-on-one
2	basis, they have not been at the level, at a
3	health plan level, where we have heard
4	feedback. And believe me, when health plans
5	believe that we are measuring something that
6	is unfair, they're so not shy about letting us
7	know that.
8	(Laughter.)
9	DR. BARTON: So I would be
10	curious, and I think I'd be interested to go
11	back to some of our health plan partners and
12	find out about their thoughts about these
13	issues because, certainly, you make a
14	compelling case. And I think, you know, in
15	particular, the provider group assessment or
16	the individual physician assessment, those
17	exclusions would help immensely with the
18	credibility of the measure.
19	CHAIR CHOU: So Helen and Jenna
20	and Zoher all want to say something.
21	I just wanted to say this isn't
22	going to help because it just makes more

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1	things more complicated the risks factors
2	are very complex. I mean some of these are
3	very weak risk factors. So, unexplained
4	weight loss, insidious onset the predictive
5	values are very low. You know, you increase
6	your likelihood of cancer from .8 percent to
7	like 1.2 percent. It's trivial, almost.
8	Whereas, having a history of cancer is
9	actually a much stronger risk factor. It
10	brings you to 1 percent from 1 percent to 10
11	percent.
12	And so it's very hard, actually,
13	to do this in a measure to try to incorporate
14	all of these different risk factors, some of
15	which are very minor and uncommon you know,
16	having vertebral infection is actually quite
17	uncommon, but having a stress fracture is
18	relatively common in people who have risk
19	factors for it. And how do you kind of put
20	all this stuff in? So this just speaks to
21	some of the challenges that measure developers
22	face in trying to deal with this, and kind of

	Page 187
1	some of the decisions that have to be made in
2	terms of what they can do and what they can't.
3	I mean it's a huge issue.
4	We struggle with this trying to
5	even provide clinical guidance; what we tell
6	somebody if you have a patient over 50? Do we
7	say that they all need to be imaged? They
8	used to say they should, and we've actually
9	came back, the ACP at least, has said it's
10	reasonable to manage them first if they don't
11	have any other red flags and that kind of
12	thing.
13	But, Helen?
14	MS. BURSTIN: Thanks very much,
15	and actually, just to bring us back to the
16	criterion, specifically that the exclusions
17	are supported by clinical evidence and that
18	there should be evidence of sufficient
19	frequency of occurrence, such that the results
20	are distorted without the exclusion. So what
21	we don't want to do is overburden the measure
22	with lots of things that may be clinically

	Page 188
1	logical, and at the doc sitting in front of a
2	patient, you would consider some of those.
3	But in terms of fairness and measurement, you
4	don't want to overburden the measure.
5	We specifically want to make sure
6	that it would only be those exclusions you
7	would include that, otherwise, if you didn't
8	have them, the results would be distorted. So
9	I think that gets at some of this issue of the
10	key issues around sensitivity analysis,
11	essentially, and understanding issues of
12	positive predictive value.
13	MS. WILLIAMS-BADER: Yes, I just
14	have one more thing to say, and that's
15	actually, going through this NQF process and
16	initiating some discussions with the woman
17	group about their MRI measure, which is coming
18	next, has given us the chance to compare the
19	exclusions that are in their measure to the
20	ones in ours, and we do want to continue those
21	discussions?
22	We think that making those changes

Page 189 1 to our measure or us are significant enough where we would need to run them through our 2 3 typical process, which is to pull together experts and discuss them, and potentially even 4 put it to public comment. But we do see that 5 there is an opportunity for us to think about 6 some of these other exclusions. 7 8 DR. ROBERTS: I'll just say I'm surprised that lumbar spine surgery is a rare 9 10 event. 11 CHAIR CHOU: JD? DR. DANIELS: Oh, again, I'm just 12 13 going from the stuff I saw. I think they are urinary thing did pan out, and I also thought 14 it sort of is, you know, in how you word this. 15 You might need a different word. But night 16 17 pain -- those were two that I thought 18 separated out. Part of the reason that at least 19 I'm bucking so hard on this is that I think 20 21 what you've got here is you've got a problem. There's a hole in the boat, and instead of 22

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1	trying to fix the hole, you're throwing a
2	bail. And you're not really fixing the
3	problem.
4	So what happens is, in primary
5	care, you know, they talk about shooting
6	zebras and all this stuff, so we don't really
7	see you know, the way we decide if it's a
8	zebra is we're not up on the high bluff
9	with a high-powered rifle that can see the
10	zebras like the specialists, if you want to
11	say it that way. What we really know is what
12	a horse really, really looks like. So what
13	happens is, these people come in and they go,
14	you're not a horse. I'm not really sure what
15	you are today, and you may just be a weird
16	looking horse.
17	But the big thing is that most
18	people come in with back pain, they just need
19	to be reassured. But what happens is the
20	thing that kind of keeps me sane when I get up
21	in the morning and look in the mirror it's
22	a hard job is that, you know, I really try

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	Page 191
1	to do with the best. And so, on those cases
2	that kind of pop up, you almost have to do it.
3	
4	And I think what this may be doing
5	is kind of you know, doctors pay attention
6	to this stuff. I know you guys are looking at
7	the big healthcare level in stuff, but you
8	know, it's sort of like part of the fiber of
9	what makes you do what you do. That's my
10	whole issue on this because we're spending a
11	lot of time and effort measuring this, but I
12	think you're looking in the wrong spot.
13	CHAIR CHOU: So JD was doing all
14	the football allusions yesterday, and now we
15	are to animals and boats.
16	(Laughter.)
17	DR. DANIELS: Yeah, the Navy,
18	yeah.
19	CHAIR CHOU: So I think what
20	you're saying is that it has to do with, there
21	has to be some additional exclusions, that
22	you're concerned that the denominator is

	Page 192
1	incorrect. Is that right, basically?
2	Did the developer Zoher, and
3	then we'll go ahead.
4	DR. GHOGAWALA: You know, one of
5	the things, just to follow on what JD is
6	saying, is that this is a really hard problem
7	because the patient population here is
8	incredibly heterogeneous, and one of the
9	issues, I think, is if you're trying to
10	improve quality in this area and I would
11	submit to you that so far, it looks like
12	you're not is that you need to do something
13	that actually is giving the type of feedback
14	that would improve quality. And one of the
15	ways to do that, I think, is rather than
16	saying will come up with this complex list of
17	inclusions and exclusions for a very
18	heterogeneous population, is to recognize, I
19	think, that there is a role for judgment. I
20	think that's what JD was getting at. There's
21	a role for physician seeing a patient with
22	back pain, and exercising judgment. Okay?

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1	And certainly, there are very well
2	known risk factors, and there's good evidence
3	here, but it seems to me, if I were just sort
4	of stepping back from this after looking at
5	the entire measure, what we want to do is we
6	want to avoid imaging patients that don't have
7	anything wrong with them that need further
8	treatment.
9	And so again, looking at the
10	RCT data, which is slightly different from
11	this measure, to me it seems that what you
12	want to do is you want to sign a measure that
13	allows for the identification of patients, the
14	number of patients of the percentage of
15	patients, that were imaged that didn't have
16	anything wrong, and that requires follow-up.
17	
18	There's some more recent data from
19	Canada, which I think is doing this very, very
20	nicely. They're looking at nurse triage or
21	nurse practitioner-type triage mechanisms
22	where the patients are evaluated, no red

Page 194 1 flags, no imaging, but they're followed up four to six weeks, mandated. Okay? And then 2 they determine whether in fact there is 3 something that's not the usual course, and 4 then they make those decisions. That has 5 reduced MR utilization dramatically. That was 6 published a few months ago. So I think 7 8 there's an opportunity here. But I worry that 9 in its current iteration, it does just as 10 invalid. 11 Furthermore, relying on claims data to say that certain things are very, very 12 13 incompetent uncommon, I think, is dangerous because certain things may be in fact more 14 common than we can cull from administrative 15 data. 16 17 But my concerns are significant 18 with validity. CHAIR CHOU: I'll let the Jenna 19 20 respond to that. 21 I just wanted to say I understand everyone and I agree with a lot of these 22

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1	issues. But I also think that this is an
2	issue with all measures. I mean there's
3	always exclusions that aren't accounted for,
4	and that's why you're going to get to 90
5	percent. There's going to be 10 percent of
6	patients without an obvious red flag who are
7	imaged, and we'll actually say that those
8	patients are probably doing pretty good if 90
9	percent of the patients but there's a
10	problem with 50 percent of the patients with
11	no red flags are getting imaged.
12	My understanding is that that's
13	how a lot of these measures are designed to
14	work. You know, that it's not expected the
15	places won't necessarily get to 100-percent.
16	There is a way to compare one site versus
17	another. There is this case mix issue, of
18	course, but there's ways that that can be
19	addressed and, you know, with the way that
20	things are set up.
21	But anyway, I'll let Jenna respond
22	if you have any other responses to Zoher's

	Page 196
1	comments.
2	MS. WILLIAMS-BADER: I think you
3	actually covered what I was going to say,
4	which is that we don't expect performance to
5	be 100 percent, and so what we are looking for
6	is differences between variation among plans.
7	And there is that variation, indicating that
8	that while we don't know what the upper rate
9	should be, we know some plans are able to get
10	to a certain rate, and if there are plans
11	below that, then we see that there's room for
12	them to improve.
13	CHAIR CHOU: I think Thiru and
14	then Jason.
15	DR. ANNASWAMY: Just along the
16	lines of what you just said, Roger, I think
17	the way we can reconcile this and introduce
18	the possibility of judgment and uniqueness of
19	your health plan your practice would be the
20	usability and use area. So we're not saying
21	that we're going to come down with a big sword
22	or axe on your health plan if you are at 75 or

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	Page 197
1	85, but maybe there is opportunity for
2	education, introduction of new practice
3	patterns, like a nurse practitioner follow-up,
4	et cetera, to know to that number up.
5	So the measure is a measure of the
6	measures; right? I mean how you use it would
7	be where some of these other factors would be
8	introduced to make a difference to the
9	outcome.
10	DR. MATUSZAK: Yeah, those
11	interventions are every time I have to get on
12	the phone to get a prior authorization and
13	talk with some doctor in a distant place
14	because I want to get an MRI scan for somebody
15	less than 28 days after the ICD-9 code goes in
16	for the first time. You know, those are the
17	interventions that they put in place, which
18	really just burdens us even more, which I
19	think does factor into this.
20	But I'd submit that I think that
21	maybe some of the movement that you're not
22	seeing in this is because we've reached that

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	Page 198
1	noise level here where the heterogeneity has
2	reached a point where there's so much that
3	comes down to the doctor's discretion, that
4	these are patients that, I don't know how much
5	better we're going to do with these. I think
6	that most docs do a pretty good job of trying
7	to do this, and maybe the randomized
8	controlled trials that show that the outcomes
9	don't matter is beside the point.
10	But I don't know that these few
11	catchall ICD-9 codes that kind of get used for
12	any imaging study that we want to do is
13	concerning the low back, in most cases, is the
14	most valid method of capturing the type of
15	information that you're trying to capture, and
16	that, I would submit, is almost fatal flaw
17	with this.
18	I just don't feel that the
19	validity is there for what you're trying to
20	accomplish.
21	MS. WILLIAMS-BADER: Yes, I did
22	want to speak to the face validity because I

	Page 199
1	haven't covered that well.
2	When the measure was first
3	developed, as I said, there was one panel on
4	pain that recommended it, and went through
5	musculoskeletal workgroup. It went to public
6	comment period. Then those results were
7	discussed both with our musculoskeletal expert
8	workgroup as well as with our committee on
9	performance measurement.
10	When the measure was reevaluated
11	in 2012, again, we pulled together bone-joint
12	measurement advisory panel and also took the
13	measure to CPM as well. I think there was an
14	acknowledgment that we are approaching a time
15	where we might want to think about whether
16	this is as good as we're going to get. But
17	because we are still seeing variation and
18	I'll just point you to the fact that both the
19	10th and 20th percentile are 70 to 75-percent
20	across the two lines of business that is
21	showing the, I don't know that the CAC would
22	be at 70-percent.

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1	Lastly, as we mentioned before,
2	this is a choosing-wisely topic, indicating
3	that even though physicians think they might
4	be doing this, they're still not quite
5	encouraging the watchful waiting, as we would
6	hope.
7	DR. BARTON: To say that the
8	societies who put this forward under choosing
9	wisely didn't think that it's been solved
10	already because they're saying to patients
11	that they should rethink and ask the question,
12	do I really need to be imaged?
13	So I can't imagine who, other than
14	the ordering clinicians, would know better
15	whether they are using this at a frequency
16	perhaps higher than is clinically indicated.
17	DR. MATUSZAK: But that's not
18	really what you're measuring here. You're
19	measuring from the time that ICD-9 code gets
20	going, and whether or not there's an imaging
21	study in the next 28 days. You're not
22	measuring from the time of onset. You're not

	Page 201
1	measuring, you know, anything else other than
2	that. That's why I'm saying I don't know if
3	that's the most valid way of capturing the
4	data, which I agree support, but I don't know
5	that that's it.
6	CHAIR CHOU: Doesn't that 180-day
7	exclusion prior to the first visit prevent
8	that?
9	DR. MATUSZAK: Only on the ICD-9
10	codes. If it's not input in the 180 days
11	prior to that, then you know, again, so
12	your patients are coming to see you not
13	anymore because they have an acute back strain
14	that happened a few days ago. Because of the
15	high deductible plans, now they're coming in
16	six months afterwards, and they've already
17	tried three different things to try and work
18	through the problem themselves. But you're
19	not capturing a lot of that. And I would
20	submit that I think that's an increasing
21	problem, especially with the way people have
22	been delaying care more so in recent years,

	Page 202
1	with these high deductible plans.
2	CHAIR CHOU: Christian?
3	DR. BARTON: I guess my concern
4	I agree with all the points, but what is the
5	concern about the measure going into place
6	without these caveats and these additional
7	exclusions? I mean I think we would all
8	acknowledge that the over-utilization is
9	absolutely a problem, that the amount of yield
10	we're getting from these images is relatively
11	low. So, sure, we can all cite examples of
12	times where we found that the zebra and it was
13	really important to that individual patient.
14	But if we include these exclusions, we're not
15	fundamentally changing the yield on all those
16	other exams that come out without clinical
17	significance.
18	And so, while I agree with all of
19	those comments I also agree with the
20	limitations logistically and including low
21	prevalence exclusions I was wondering if
22	you could just articulate what is the end

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	Page 203
1	deliverable here is that you're looking for.
2	DR. ROBERTS: Sure, and that's a
3	great point because I get what you're trying
4	to do. I do. And I completely agree with,
5	you know, the standards that are in the
6	literature I absolutely do.
7	My concern is eroding provider
8	confidence in our metrics. We've all come
9	together today, we've come long distances,
10	we've spent a lot of time, to try to make
11	these measures as good as they can possibly
12	be. And I don't know if you've had the
13	personal experience, but I certainly have,
14	where my institution gets a metric back that
15	says I'm giving substandard care. And it's
16	the way they do the metric.
17	At that point, some people just
18	turn off. You know? They say forget it. The
19	way you do that metric, you're not even
20	counting people who they have cancer? I'm
21	not going to let my patient be hurt. Of
22	course I'm going to image them. And when

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	Page 204
1	these metrics are messy, that's what happens.
2	We erode confidence of our providers, of our
3	patients, and that's why it's important, I
4	think, we bring this up and we talk about them
5	and try to hold everyone to the highest level
6	we possibly can.
7	People are getting more and more
8	savvy about this every day, and it's not just
9	the providers, not just the health plans, it's
10	the consumers too. So, if they realize that
11	these aren't meaningful measures, it's a
12	slippery slope. So that's my concern.
13	CHAIR CHOU: Linda?
14	MS. DAVIS: I would echo that for
15	employers as well.
16	I work with employers, and they
17	look at, in our market in particular, and we
18	have several health plans not several; a
19	few that all overlap in terms of their
20	provider networks, but there are different
21	NCQA ratings, and they look at that and
22	scratch their heads going, so we've got the

	Page 205
1	same providers in every network and they're
2	all doing kind of the same thing, and we can't
3	really tell the difference, but why are there
4	differences in the scores of various health
5	plans? The health plans get to dance and
6	explain what that is.
7	But it's still kind of a scratch-
8	your head kind of thing and lack of
9	confidence in the measures.
10	CHAIR CHOU: I think we're going
11	to try to close because we're overdue for
12	lunch.
13	Just to summarize, I think, where
14	we were at, there is some concerns about the,
15	you know, how the denominator was defined in
16	terms of, you know, presentation ICD-9
17	code, I should say, rather necessarily
18	knowing exactly when the pain started. And
19	then there were some concerns expressed about
20	not having some exclusions on there. Those
21	are the main issues that were brought up.
22	And then we also kind of talked

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1	about how the measures used.
2	I actually, you know, I actually
3	think 75 to 90 percent is pretty good for a
4	measure in terms of people being able to
5	comply with it, so it doesn't seem like most
6	places have had a terrible time trying to
7	I mean those numbers are actually better than
8	I would expect looking at the literature in
9	terms of inappropriate imaging rates. So, if
10	anything, it seems like it's underestimating
11	inappropriate in imaging, you know, however.
12	But I think there were concerns that it would
13	be overestimating inappropriate imaging by not
14	having some of these exclusions and things
15	like that.
16	But let me pause there. Are there
17	final comments before we go to a vote?
18	I think we need to vote. Yes,
19	solar?
20	DR. GHOGAWALA: Sure, Roger, just
21	to follow up on that because there was a
22	comment in the review from someone outside the

Page 207 1 review group. I think one of the problems here 2 is that this an administrative coding kind of 3 data, and so it probably does underestimate 4 the problem. And I would submit, therefore, 5 that it is not helping to address the problem 6 because, when a clinician writes down, you 7 know, spinal stenosis as the cause of the 8 back, or herniation, it's not captured whether 9 10 they know that that's the case or not. And a 11 lot of people, on their MRI, will have these 12 things. 13 So it is a tough one because this is relying on coding information to solve a 14 problem that may not be solvable with a code. 15 Yes, I can't put 16 CHAIR CHOU: 17 suspected radiculopathy; it's not an ICD-9 code. You have to either put low back pain or 18 some other, something else that you know won't 19 20 cause a flag. 21 Cathy, do you want to say anything? And then I think there was a 22

Page 208 1 comment everywhere. (No response.) 2 3 CHAIR CHOU: No. All right, so I think we're going 4 5 to have to put this to a vote. Remind me again -- they've done 6 the must-pass things, but they still have the 7 pass these, though, before everything is 8 9 passed. 10 Okay, so we're voting on the 11 validity now. MS. PHILLIPS: We're voting on 12 0052, validity. 13 You have four options, "1" for 14 high, "2" for moderate, "3" for low, and "4" 15 for insufficient. 16 17 The voting begins now. 18 Okay, we are at 22. We got one for high, seven for moderate, 10 for low, and 19 four for insufficient. 20 21 CHAIR CHOU: That seems to be our 30 percent threshold. We keep going, though; 22

	Page 209
1	right? Or do we stop here? All right.
2	MS. BURSTIN: We should probably -
3	- this does stop it in terms of our evaluation
4	today, though, but just in terms of the
5	exclusions that are actually included in the
6	measure, I just want to get a sense of the
7	committee's appetite.
8	Certainly, some of the exclusions
9	we've been talking about, like cancer, are
10	actually exclusions in this measure. So it
11	might be helpful to see if NCQA can go back
12	and actually provide additional data back to
13	the committee, if you'd like to see it, on the
14	other rate of exclusions. What's included?
15	What's not? How do the rates change? Because
16	I think it's been, it's a great discussion,
17	and your points are well taken, and we don't
18	want to erode confidence in the measures. We
19	don't want to erode confidence in the
20	measures.
21	We also want to be sure there's a
22	fair opportunity to look at what the data

	Page 210
1	actually shows in terms of the proportion of
2	some of those exclusions that may already be
3	included or may not be excluded and just get
4	a sense of it.
5	CHAIR CHOU: Thanks, Helen.
6	It seems to me like you guys would
7	have some of this data, so it would be
8	interesting for me to see how many people who
9	are, you know, being flagged as getting
10	inappropriate imaging have had prior back
11	surgery or have some of these other things.
12	If we know what those percentages are, I think
13	that helps in terms of assessing, you know,
14	their importance.
15	And then the other piece of this -
16	- I don't know if you're able to do this if
17	you're actually able to see, you know, and
18	patients are classified as not meeting this
19	criteria so they get an image when they
20	don't have any red flags how many of these
21	actually end up having cancer, an infection,
22	or something like that. I don't know if you

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	Page 211
1	can do that, but that would be the other side
2	of it.
3	Are there other comments?
4	I mean I'm not sure how to address
5	Jason's concern about time from onset. That's
6	not just an issue with measure development;
7	that's an issue with just trying to do studies
8	on low back pain. Like, if you have an
9	administrative database or something, it's
10	extremely difficult to sort out when the back
11	pain started. So I'm not sure that these guys
12	can solve that, but I think that was the other
13	big concern.
14	Yes, Thiru?
15	DR. ANNASWAMY: perhaps if there
16	are more data like that to where you can tell
17	what is the difference, the true difference,
18	between what you're trying to measure, which
19	is uncomplicated low back pain, and the
20	muddied water of complicated low back pain
21	that presents as uncomplicated, potentially.
22	If there is a percentage difference, then

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	Page 212
1	perhaps the recommended benchmark would be a
2	way to resolve this.
3	I can only give an analogy. For
4	example, inpatient rehabilitation there is
5	a 60-percent rule for admission. So 60-
6	percent of the patients admitted into
7	inpatient rehab units have to meet and
8	inclusion diagnosis of five or six. There is
9	a proposal to make it a 75-percent rule, which
10	would be more restrictive. But that's being
11	pushed back by inpatient rehab providers
12	saying there's just not, we don't want to be
13	too restrictive, or we're going to have to
14	turn away patients that are not in these
15	diagnoses, because we potentially see more of
16	them in our facility than otherwise. So the
17	60 to 75-percent makes a huge difference in
18	the amount of pushback you get.
19	Perhaps there is a benchmark that
20	you could use to say, because we understand
21	there's differences between different health
22	plans and mixes, this is what we think we

Page 213 1 should shoot for. DR. PACE: But the measure as it's 2 constructed doesn't set any benchmark. 3 DR. ANNASWAMY: Right. 4 DR. PACE: Okay -- so it's not 5 saying what it has to be. It's a comparative 6 performance -- okay. All right. 7 CHAIR CHOU: JD? 8 9 DR. DANIELS: I'd just like you to 10 kind of go back because I may just be all 11 wrong on this. But some of this stuff Cat mentioned, I thought, had shown -- it didn't 12 13 use the exact words, but it may have shown that it made a difference. Like, urinary 14 symptoms and night pain, those kinds of 15 things, which, they're kind of indirectly --16 17 but that's not an ICD-9 code. So, you know, as far as you 18 capture it, I'd feel a lot more comfortable 19 with it if you kind of had that as an 20 exclusion. I'd be fine. 21 CHAIR CHOU: So there are several 22

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	Page 214
1	issues with the red flags. One is how well
2	they actually predict the condition, so
3	essentially, the likelihood ratios and
4	positive predictive values with them. And
5	with UTIs at least, there isn't a lot of data
6	because we don't have a lot, there's not a lot
7	of vertebral infections. That's what you'd be
8	concerned about. But at least for
9	constitutional symptoms, it's quite weak.
10	DR. DANIELS: Yes, and even just
11	urinary symptoms, remember, they'll cover more
12	than just a UTI. It covers other neurological
13	things.
14	CHAIR CHOU: Yeah, with cauda
15	equina or something like that. But my second
16	point is it's not just the positive predictive
17	value. It's how frequently frequent the
18	condition is. So cauda equina is quite
19	uncommon, and vertebral infections are quite
20	uncommon.
21	So, even if you have something
22	there, then I might not be particularly it

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1	might be for a condition that just doesn't
2	occur very much. And so both of those issues,
3	I think, is what makes this complicated.
4	There is a whole slew of things. I mean if
5	you took all the red flags, you know, you
6	would end up with, most people should be
7	imaged, and we know that's clearly not the
8	case. So that's the problem, is that there's
9	so many that have been described and so many
10	of these predictors that, how do you, you
11	know, separate out the ones that are the most
12	important?
13	I think that's what makes it
14	DR. DANIELS: Well, there's a
15	whole set of predictors we're not looking that
16	wasn't even brought up.
17	The New Zealand folks are, I
18	think, light years ahead of us. They've got
19	the yellow flags, which are basically the
20	psychosocial things that hit because I think,
21	in real life, sometimes what happens is the
22	average doc that sees them, they're not just

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doing the x-ray to get the patient out of
their hair. It's like the patient goes, I'm
having trouble, and you've got to kind of
convince them to go back and work or do
whatever. And so that one might be a good
one. I mean there's pretty good data about,
that that's more like longitudinal, but kind
of looking at that, you know, and that might
be helpful so that there's, like adding that
code.
CHAIR CHOU: Yes, I this is not
addressing yellow flags. These aren't imaging
things. But we certainly have yellow flags,
too; we have purple flags and other things
also. There's all sorts of colors.
But I would just one thing in
terms of the evidence and again, a lot of
my work has been in low back pain, and so the
idea that imaging somebody, you know,
reassures them just hasn't been proven, and it
actually has been shown that it causes harm
because people feel like they can't you

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comments now, or do we break for lunch?
MS. STREETER: Operator, at this
time, could you please open up the line and
see if we have any members of the public that
would like to make a comment?
OPERATOR: If you would like to
make a comment, please press *1 on your
telephone keypad.
(No response.)
OPERATOR: And there are no
comments at this time.
MS. STREETER: Also, real quick,
just one more process point.
As part of our new standing
committee policy, we are appointing you two-
or three-year terms. So this is a stagger on
when people join them leave the committee.
You may have the chance to renew
after your term, so don't get upset if you'd
like to stay for three and we give you two.
Basically, during lunch, we will
be walking around and asking you to draw a

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1	number out of the cup, and that's how we will
2	be appointing your term.
3	DR. ROBERTS: And two-year terms
4	are renewable, of course, so don't worry
5	you'll be with us forever.
6	CHAIR CHOU: So let's break for
7	lunch, and then we have one more measure.
8	(Whereupon, a lunch recess was
9	taken at 12:52 p.m.)
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1	A-F-T-E-R-N-O-O-N S-E-S-S-I-O-N
2	1:17 p.m.
3	CHAIR CHOU: The level of analysis
4	and the care setting were reversed, so the
5	level of analysis should be health plan,
6	integrated delivery system, and the care
7	setting or those other things, ambulatory
8	care, clinician office, clinic, urgent care
9	hospital, acute care facility, so I just
10	wanted to make sure everybody knew that.
11	If there's a feeling that that
12	would change your decision regarding the
13	validity thing, please speak up. Otherwise
14	we'll just move on here. Any concerns or
15	issues here?
16	I think people are pretty clear on
17	the conversation. We just want to make sure
18	people - you know there wasn't confusion
19	there.
20	Okay, so we're moving to our last
21	measure which is Measure 0514, MRI lumbar
22	spine for low back pain. This is CMS and we

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1	have the developers here. Could you give us
2	a brief overview.
3	DR. BRUETMAN: Okay, yes, I don't
4	know if CMS is on the line, so good afternoon.
5	I'm Dr. Bruetman, Charlie Bruetman, from
6	Lewin, and we've been developing this measure
7	with CMS.
8	With me I have my colleagues Kelly
9	Anderson and Colleen McKiernan, and on the
10	phone I believe is Dr. Nicholas Staedtler if
11	we have any questions as well. Maybe Dr I
12	think Dr. Nakano was going to try to join, but
13	with the change in schedule, I'm not sure, and
14	Fiona Larbi is on the phone.
15	So I will give an overview on the
16	measure, and I know there is - hopefully it's
17	not going to create more confusion because
18	it's very similar to the prior measure that
19	was discussed, so we'll clarify any issues as
20	we go along.
21	Basically this measure is -
22	calculates the percent of MRI lumbar spine for

Page 222 1 low back pain without any prior evidence of conservative treatment. It is a claims-based 2 measure and there's a very high prevalence of 3 this low back pain, and it is based on, as was 4 discussed previously and Choosing Wisely was 5 selected as a top priority by the American 6 Academy of Family Physicians, it is considered 7 the fourth most common reason for office 8 physician visits as they state, and as I said 9 10 it was selected in Choosing Wisely initiative it is great - they are Number One and I'm not 11 saying it's rated Number One, but it's top on 12 the list of the 15 things they consider for -13 that physicians and patients should question. 14 They state that basically that you 15 should not do imaging for low back pain within 16 17 six weeks unless the presence of a red flag, 18 for example a progressive neurological impairment. 19 American College of Radiology also 20 21 states that uncomplicated acute low back pain is a benign self-limited condition that 22

Page 223 1 warrants no imaging, and having the test performed soon after the start of a low back 2 pain and this is evidence that was one of the 3 reasons it was selected for Choosing Wisely is 4 that if you do have that fares no better for 5 the patient and they also state that an MRI in 6 just a month increases by almost eight times 7 the chance of having the surgery and five 8 times the medical expenses incurred and with 9 10 no faster recovery is seen. 11 The goal of the measure is to - I would say is twofold. On one hand it is -12 13 there is no benchmark on the measure so we do a calculation of the rate, and it is to 14 decrease the overutilization of this MRI for 15 16 low back pain without conservative treatment, 17 and it also - we are also are looking at the outliers and try to reduce the outliers 18 getting them closer to the mean as it is a 19 20 publicly reported measure by CMS. This measure was endorsed in 2008 21 22 by NQF, and was re-endorsed in 2011 and has

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1	had very strong support from the medical
2	community either expressed through comments or
3	discussions we've had along the way.
4	All our measures when we discussed
5	it it's not only it's based on the evidence of
6	literature reviews that we do, but also we
7	have a technical accurate panel that's been
8	working with us of clinical experts, and they
9	have been supporting - very supportive of this
10	measure.
11	Along the way we've also had
12	discussions with American College of Radiology
13	and other entities to ensure that we are
14	addressing the major needs of this - in
15	addressing the evidence presented.
16	The measure just to be sure - this
17	is - one of the - just to clarify how our
18	measure is done, basically this measure has a
19	denominator includes the MRI for lumbar spine
20	studies with a diagnosis of low back pain on
21	the initial claim and the numerator is from
22	the denominator cases for patients that do not

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1	have claims-based evidence of a prior
2	conservative therapy, and we have a series of
3	exclusions among them - I'll cite some -
4	there's cancer, trauma, intravenous drug
5	abuse, neurologic impairment, HIV, other
6	immune deficiencies and abscess and there are
7	a number of additional exclusions that we also
8	have provided.
9	So basically that has been an
10	overview of the measure. If there are any
11	questions for the committee.
12	CHAIR CHOU: Thank you, so the
13	lead discussants on this one are Craig, Thiru,
14	and Katherine. Does one of you want to take
15	the lead? Go ahead, Craig.
16	DR. BUTLER: I've been appointed
17	to volunteer. So just without being
18	repetitive just I want to emphasize the level
19	analysis here is the facility, and I have some
20	questions because I seen imaging facilities
21	and care facilities and maybe we can talk
22	about whether that in the context of where

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1	health care is moving affects our judgment of
2	this measure entirely.
3	Additionally, it is classified as
4	an efficiency measure, and as we heard
5	earlier, we're going to process this as a
6	process measure, so my job is really to talk
7	a little bit about the evidence and just a few
8	facts and bullet points about evidence.
9	It is not a health outcome
10	obviously. It is based upon a systematic
11	review of about 15 guidelines and the girding
12	underneath those guidelines thee is a total of
13	48 studies, and the summary is provided so
14	that I'm not suggesting everybody walks
15	through this diagram or algorithm as I did,
16	but as I walked through it, it still leaves us
17	with three options to rate as high, moderate,
18	and low.
19	Obviously when we try and make
20	those distinctions we're looking at three
21	things - the quantity, the quality, and the
22	consistency, and I think we can agree that

Page 227 1 there's plenty of quantity here and the consistency in those studies is pretty high as 2 well. 3 I do have some questions because 4 they do break down the categories in those 48 5 studies which would be the foundation of the 6 quality of the evidence and I see what, 40 of 7 the 48 studies are rated in Category 3 and 4, 8 9 so it suggests that the overall quality of the 10 evidence is relatively low, and in fact they 11 have zero in Category 1, and so that was my and, again, you know, everybody makes your own 12 13 judgment about where you - how you weight that factor, but we get pretty far down the road 14 and we have some choices and I think that's 15 16 the distinguishing feature. 17 CHAIR CHOU: Thanks, Craig. Thiru or Katherine. 18 DR. ANNASWAMY: I don't have 19 20 anything to add to that. CHAIR CHOU: Okay, Katherine? 21 DR. GRAY: Nothing to add either. 22

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1	CHAIR CHOU: All right. I'm going
2	to open it up to the rest of the panel. Do
3	you have questions for either the lead
4	discussants or for the developers? John?
5	DR. VENTURA: I guess this is for
6	the lead discussants. One of the comments was
7	there are no harms identified from
8	overutilizing MR to counter or support the
9	benefit of the measure. I would cite what I
10	had referenced to JD. I didn't realize he was
11	doing plain film.
12	Webster's study clearly showed
13	higher costs, five times higher costs, delayed
14	recovery, and higher disability associated
15	with early unindicated MR, so I think it does
16	address that issue.
17	CHAIR CHOU: So the study that
18	John's referring to a study by Barbara Webster
19	which was an observational cohort study. I
20	think it was in a workman's comp kind of
21	setting, and they followed patients out and,
22	you know, they did find these associations

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1	after trying to control for confounders, but
2	it was an observational study just so people
3	are aware.
4	Other questions or comments here?
5	So, you know, the evidence for this one, it's
6	not quite as direct actually I don't think as
7	the one for the last measure where we have
8	studies of routine imaging without routine
9	imaging.
10	This is more about, you know,
11	whether people got kind of what are considered
12	to be appropriate therapies before jumping to
13	MRI, and there's no studies that have really
14	looked at that directly. I think that's a
15	fair statement that you can make a lot of
16	assumptions that based on the RCTs that doing
17	a routine MRI doesn't really help patients,
18	and the fact about these MRIs these days is
19	that they're so - the detail is so fine that
20	you pick up stuff in so many patients I mean
21	Kat probably can speak to this some more, but
22	the - you know, if you're over 50, the

Page 230 1 likelihood that you're not going to have something on your back MRI is pretty low just 2 because that's what happens as people's backs 3 get older, and, you know, we've talked before 4 about kind of all these kind of downstream 5 harms which I think are some of the concerns 6 that people have about MRI including, you 7 know, additional surgeries and things like 8 9 that which may be unnecessary, so, you know, 10 again I think that some of the evidence to me at least seems a little bit indirect, but I 11 think there certainly is some evidence to 12 support what's in the measure here. 13 14 Do we have other comments or -15 yes, Thiru. 16 Yes, I'm glad you DR. ANNASWAMY: brought that up. I agree with the directness 17 of evidence or the lack of it in terms of the 18 19 conservative care of therapy recommended 20 before getting an MRI. 21 The other issue was also - the measure developer clarified this during the 22

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1	work group call where their intent is to try
2	to reduce the number of MRIs that are ordered
3	at the first visit and not necessarily trying
4	to have them uncomplicated back pains always
5	get therapy before ordering an MRI.
6	So perhaps the measure is stated
7	in a way that doesn't completely capture the
8	primary purpose of the measure so that was
9	part of my thought that I wanted to share.
10	CHAIR CHOU: Okay, so bear that in
11	mind because I think that will come up later
12	again when we talk about - I'm not sure
13	whether that fits into reliability or validity
14	or whatever, but I think it comes up later
15	again.
16	Okay, are there other comments
17	about or questions about the evidence because
18	otherwise I think that we're ready to take a
19	vote on it.
20	All right, let's -
21	MS. PHILLIPS: All right we're
22	voting on Measure 0514 evidence. You have

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1	five options, one for high, two for moderate,
2	three for low, four for insufficient evidence
3	with exception, and five is insufficient
4	evidence.
5	You may begin voting now. Okay.
6	We have 21 present, and we are at two for
7	high, 12 for moderate, four for low, two for
8	insufficient evidence with exception, and one
9	for insufficient evidence.
10	CHAIR CHOU: We meet our 60
11	percent threshold for high or moderate, so
12	we're going to move on now, so, Craig, do you
13	want to talk about research gaps and
14	opportunities for improvement?
15	DR. BUTLER: Sure, so we have a
16	performance gap between the tenth and 90
17	percentile, somewhere in the neighborhood of
18	between 14 and 16, 15 percent.
19	There I think strikingly is a lack
20	of significant percentage change between the
21	2007 and 2011 data that you presented, but
22	those small percentages may in fact represent

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1	big dollars, so there's two ways to look at
2	that admittedly.
3	Nothing much in the way of patient
4	level disparity data, but they did note what
5	they termed a performance disparity with
6	respect to the rate of the appropriate -
7	according to their criteria MRI in the
8	chiropractic hands versus surgeon hands and
9	with the chiropractic being much lower rate of
10	inappropriateness compared to surgeons, so
11	that - I think again looking across the two
12	years that they give you comparative data I
13	think it's pretty striking at the inability to
14	move the needle very much.
15	CHAIR CHOU: Do you respond to
16	that?
17	DR. BRUETMAN: Yes, we understand
18	and I just want to clarify how - maybe it's
19	just an issue of how the data is collected.
20	We are looking - these are
21	publicly reported measures of how hospitals
22	compare for facilities in outpatient care for

Page 234 1 hospitals. The way the data is collected, and 2 I know when you look at 2007 and 2011 it looks 3 like a small - and it is a small number, the 4 issue is that these measures are collected 5 with data from two years behind so - because 6 of the way - these are paid claims, so we 7 can't collect in 2011 in 2011. We collect 8 9 2011 really 2009 data. 10 Public reporting started in 2010, 11 so we're starting to see now the evidence of or at least we're starting to see the ability 12 13 of hospitals to react to the public reporting process which we did not have when we reported 14 in 2010 because they could say any change I do 15 will not be reflected until two years from 16 17 now. So that is why the variation has 18 not moved enough. We hope that it will be 19 20 moving as you get more information and more 21 years of public reporting and hospitals look at this, and we're also looking at, as I said, 22

	Page 235
1	the higher end to decrease slightly - start
2	decreasing towards the mean.
3	CHAIR CHOU: Yes, so some of this
4	I think that Craig brought up will come back
5	when we talk about usability and use. I think
6	what we want to try to focus on a little bit
7	is is there a performance gap. Are there
8	people that aren't getting treated
9	appropriately before they get their MRI, and
10	at least according to this data that a
11	substantial proportion of patients are - look
12	like they're going pretty directly to MRI.
13	I have another comment that I
14	think - well it's probably more related to
15	usability and use also, but just I can't get
16	patients PT or chiropractic care if their
17	Medicaid or some of these other, you know,
18	payers, so I think there are some challenges
19	in terms of the usability thing, but again
20	we'll talk about that when we get there.
21	Other comments about the
22	performance?

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1	DR. BUTLER: Just a question. I'm
2	just wondering if the level of analysis has
3	anything to do with the failure to see a
4	change in performance. Any consideration in
5	that this level of the facility is at the best
6	level to measure and to really sense changes?
7	DR. BRUETMAN: Can you - what
8	would be - maybe if you can clarify a little
9	bit more to capture that concept.
10	DR. BUTLER: We've looked at other
11	measures there at the level of an individual
12	clinician or a group or plan, and this is a
13	facility and especially how do you define a
14	facility in a three hospital system and how
15	that reports out or five hospital system. I
16	don't - again, some explanation around what -
17	how that's really done and called facility
18	might help answer my question.
19	MS. ANDERSON: So facility has
20	captured the individual outpatient facility
21	level but also reason to capture at the
22	facility level rather than the individual

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	Page 237
1	clinician level is you increase the size of
2	your denominator counts. You have a lot more
3	power with the information you're saying.
4	If you're only capturing at the
5	individual clinician level, most of your
6	clinicians won't meet minimum case count
7	requirements.
8	MS. MCKIERNAN: And other point,
9	the reporting program I which this is included
10	is the health hospital outpatient quality
11	reporting program, so we are a bit constrained
12	by the requirements of the project.
13	DR. BRUETMAN: So it's all
14	hospital outpatient, I know hospital
15	outpatient has been getting broader, but it's
16	not at the individual physician, it's at the
17	hospital level reporting, so we capture -
18	really we're looking at the hospital's
19	approach to developing to doing another study.
20	CHAIR CHOU: Any other comments
21	about the performance gap?
22	DR. GRAY: I have one question and

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1	that has to do with there was the notion that
2	you would - and I think you just referenced it
3	now that you would bring in the variants if
4	you kept on going.
5	You didn't at least nothing that I
6	could see describe what the outliers were and
7	what - you know, were they things of
8	disparities, you know. What characterizes the
9	outliers and why would you think that they
10	would change?
11	MS. ANDERSON: So our outliers
12	tend to be more rural facilities. They're
13	also ones with smaller bed counts and they
14	tend to be non-teaching facility hospitals, so
15	you do see some disparities based on hospital
16	characteristics.
17	DR. GRAY: You're saying that they
18	are overutilizing the MRs more?
19	DR. BRUETMAN: Yes, there's more
20	use in those facilities, and we - I mean there
21	are multiple hypotheses why this could happen.
22	One of them is that - and this was discussed

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1	by expert panel, you know, their concerns.
2	Are we, you know, there are two ways of
3	looking at this.
4	One is, well, are we putting rural
5	facilities at a disadvantage, and on the other
6	hand and that was the majority of the expert
7	panel's thinking, well, it is also true that
8	many times and probably with many of these
9	measures you see much more on the primary care
10	or family physician that might not be using
11	completely appropriately the latest
12	information on guidelines and that might be
13	also part of why you can see the non-teaching
14	hospitals or rural areas versus urban which
15	might be using more frequently and more
16	specialists on this, and I think that probably
17	one of the reasons this measure was selected
18	by the American Academy of Family
19	Practitioners and not maybe other specialists
20	who believe that they have much more an
21	understanding of the details of why you needed
22	or not an MRI.

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1	CHAIR CHOU: I think that 31
2	percent is - it's not - I mean it's people
3	that get an MRI without prior - you know,
4	without these other care markers, so people
5	who aren't getting PT and spinal manipulation
6	and stuff, so it's - I'm not sure if it's
7	really a measurable overutilization or it's
8	more measured inappropriate that you're not
9	doing the other stuff before ordering the MRI.
10	DR. BRUETMAN: I understand the
11	question. I think you look at the idea is
12	that you should not immediately do an MRI when
13	a patient comes with low back pain and one of
14	the approaches is really to say, well, there
15	has to be a timeframe which people get some
16	type of therapy or that do it before they get
17	it and they were trying to avoid the doctor
18	just going for the first time and the doctor
19	saying, okay, you have low back pain, get an
20	MRI because they say there's a significant
21	chance that you're going to find something
22	which - because that's - everybody's spine as

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1	somebody said, they're all very different and
2	even that was said that that's why some -
3	there was a study and I don't have the exact
4	who did the study, but the American Academy of
5	Family Practitioners say - stated that they
6	looked at older patients, and a study of older
7	patients demonstrated - and these are people
8	without back pain and that 80 percent I think
9	were stating had some abnormality. It doesn't
10	mean that they required something, so that was
11	why they felt that even for older patients
12	there's not - we can't say that you should do
13	it immediately. There's always going to be
14	findings on these patients and probably on
15	other populations as well.
16	CHAIR CHOU: Linda, you had a
17	comment?
18	MS. DAVIS: I have a question
19	actually. The population doesn't have an age
20	- or age range that I can see in the - so is
21	this exclusively Medicare which means 65 plus
22	or are there other populations that could use

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1	this or do use this measure now?
2	DR. BRUETMAN: There's two parts
3	to this. One is our population is 100 percent
4	Medicare claims. We use Medicare, and it's
5	for the Medicare program.
6	Now although we look at Medicare
7	and it is - the majority of the people are
8	over 65. It includes non - under 65 as well,
9	and not in this case but in some that we use
10	for emergency departments you see even more
11	used under 65 than in the over 65 because the
12	under 65 are either sicker or are dual
13	eligibles or Medicare and Medicaid eligible,
14	so they use more those departments, but in
15	this case you have the study, the majority is
16	over 65, but we do not restrict the measure to
17	just apply only to the Medicare population.
18	We do not - although people live
19	longer now, but, yes, it does include -
20	fortunately they live longer, but it does not
21	include - we do not restrict the age.
22	Also there's - well, we'll get to

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	Page 243
1	that when we get to the numbers.
2	CHAIR CHOU: Thanks. Jason.
3	DR. MATUSZAK: I just wanted to
4	clarify, the performance gap that you guys see
5	and I took a look at some of your information
6	in there between different large groups and
7	small groups, rural areas and some of the
8	other things, family practitioners and
9	internists and things like that, but what I
10	wasn't clear about I guess is is it the
11	performance gap in between, you know, you're
12	talking about the utilization of MRI at the
13	first visit or is it underutilization of
14	specific services prior to getting an MRI?
15	I mean are you measuring the
16	conservative services ordered versus when they
17	get an MRI or is it specifically based on that
18	first?
19	DR. BRUETMAN: We are measuring
20	the use of the MRI and when - and we use the
21	use of conservative treatment as - in addition
22	to exclusions that are included in the

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	Page 244
1	measure, we also use that as an - if they had
2	conservative treatment and evidence of this,
3	then it's an appropriate study.
4	We're looking at the use
5	basically. We're not measuring the use of
6	conservative treatment. We're measuring the
7	use of overutilization of MRI.
8	DR. MATUSZAK: So you're measuring
9	the use of the MRI and then you're going to
10	subtract out basically that they've had
11	conservative management.
12	DR. BRUETMAN: I don't know if we
13	have the - we don't have a presentation of the
14	algorithm right? Okay, but basically we -
15	let's see if we have the algorithm, we don't
16	have it in front of us, but we can explain it
17	if we have it in front of us, but basically we
18	take in denominator everybody that gets an MRI
19	and then we start taking the exclusions plus
20	the people that we find evidence of prior
21	conservative treatment.
22	DR. MATUSZAK: So I guess my

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1	question is the gap that you see in the - the
2	performance gap measurement that we're talking
3	about is strictly just in the number or the
4	percentage of patients with this diagnosis
5	that get MRIs.
6	MS. ANDERSON: So there's two
7	parts to the performance gap. The first part
8	is, yes, what patients get MRIs and don't, and
9	then the second part is actually with the data
10	that you see in our measure which is you do
11	see a wide range of rate of MRI imaging on our
12	measure, and so you both have a performance
13	gap in the order and then also within the
14	facilities we actually do calculate the scores
15	for.
16	CHAIR CHOU: Zoher.
17	DR. GHOGAWALA: I see how this is
18	structured. Have you had some experience to
19	see what the cost implication here? That is,
20	you know, physical therapy is not inexpensive,
21	and I just am curious. I know you have an
22	option for evaluation and management, 28 days

	Page 246
1	to 60 days, but how is that breaking out in
2	your measure?
3	DR. BRUETMAN: I'll be - you know,
4	we'll clarify that and if CMS is here they can
5	provide you further information. This program
6	is strictly based - it's called pay for
7	reporting program. There's no - CMS does not
8	have the authority to use it as based on any
9	performance at this point or pay for
10	performance or looking at this outcomes of,
11	well, but if you do physical therapy there
12	might be an additional cost. We do not look
13	at the cost implications of an alternative at
14	this point.
15	We know that obviously the overuse
16	of scans do lead to higher costs, but - and
17	they do also lead potentially to
18	overutilization of other services like surgery
19	and other medical expenses as highlighted
20	before, so there are costs but we do not
21	calculate and CMS at this point was not
22	looking to calculate costs on this. It's more

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1	on the efficiency of the measure, and measure
2	is defined and I think we used what NQF or ION
3	had defined as do not provide - avoid use of
4	resources that do not provide benefits to
5	patients, and then the RAND which uses also
6	the clinical ways of which the cost outweighs
7	the benefit, and it was looking at really the
8	- in this case the use of MRI not the
9	subsequent cost.
10	CHAIR TEMPLETON: And this is Kim.
11	I just have a question that refers to the
12	exclusions especially since this measure as
13	opposed to the last one does not have an age
14	limit, should we also - or could there be
15	inclusion of or why was there was exclusion of
16	- exclusions such as signs and symptoms of
17	infection such as fever or unexplained weight
18	loss, osteoporosis, chronic use of
19	corticosteroids, all those things especially
20	if this is going to apply to an older
21	population may need to be included because
22	greater there - an exclusion for a history of

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	Page 248
1	trauma, but if you have an elderly patient
2	with osteoporosis, they may not have a defined
3	episode of trauma that would lead to a
4	compression fracture or something else that
5	would need to be imaged.
6	DR. BRUETMAN: Can I - if I can -
7	we understand that, and I just want to clarify
8	that we have a number of exclusions followed
9	most of the - I would say one of the major
10	sources is the ACR guidance provided for this.
11	I'm not going to say it's 100
12	percent following, but probably you'll hear
13	that, but we want to clarify that in the - and
14	there's no reason for you to know this, but
15	from the time we presented this we were still
16	working as our angle maintenance process and
17	we presented this in February.
18	We had our expert panel discussion
19	in March, on 14 it was March 10th, so it was
20	like a few days afterwards in which we
21	presented additional exclusions with the -
22	which the expert panel approved which included

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1	many of the ones just mentioned - infections
2	and osteoarthritis and we - many others that
3	I'm sure are going to come up in the next few
4	minutes, so those are going to be - CMS is in
5	the process of internally approving this
6	additional sources.
7	CHAIR CHOU: So, I just wanted to
8	keep us focused on performance gap. We'll get
9	back to the specifications and all that
10	validity stuff when we get to those sections,
11	but any other comments about performance gap?
12	So really what we're voting on is
13	there a performance gap that this measure is
14	addressing? Yes, Karen.
15	DR. PACE: Yes, and I just want to
16	emphasize what you said. Obviously, you know,
17	we're interested in improvement when we get to
18	usability like you said, but one of the things
19	to look at here is within a year the
20	difference between like the tenth percentile
21	and the 90th percentile, and you say see that
22	there's differences in performance across

Page 250 1 these facilities. CHAIR CHOU: Okay. Additional 2 3 comments about performance gap or shall we go ahead and do a vote? Let's do the vote. 4 MS. PHILLIPS: Okay. We're voting 5 6 on performance for Measure 0514. Your options are one for high, two for moderate, three for 7 8 low, four for insufficient. Voting begins now. We are at 22 - okay we have seven for 9 10 high, 13 for moderate, zero for low, and two 11 for insufficient. CHAIR CHOU: So this passes. 12 Let's move on to the priority. Craig, any 13 14 opening comments? DR. BUTLER: I think we can agree 15 16 this is high resource use. Nothing else. 17 CHAIR CHOU: All right. Let's 18 vote on priority. MS. PHILLIPS: All right. 19 Measure 20 0514 on priority. Your options are one for 21 high, two for moderate, three for low, four for insufficient. You can begin voting as 22

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1	soon as the mouse cursor comes back. Here you
2	go. Begin voting now. Okay. We've got 19
3	for high, three for moderate, zero for low,
4	and zero for insufficient.
5	CHAIR CHOU: Again, it passes, so
6	we're going now to reliability, so again,
7	focusing here on the specifications, whether
8	things have been specified clearly and then
9	anything about reliability testing. Did the
10	developers have any comments to make about the
11	reliability testing before we get into this
12	discussion?
13	MS. ANDERSON: So I can provide an
14	overview of the reliability testing we did if
15	that would be helpful.
16	We - similar to the last measure
17	you all heard about conducted a signal to
18	noise analysis, and what we found is that we
19	had a 53.1 percent median value for that
20	analysis, and this is slightly lower than the
21	target value you might want to see for a
22	signal-to-noise analysis, but part of that is

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1	reflective of both the way we structure the
2	measure and the intent of what we're trying to
3	achieve, and so when you're trying - the
4	intention of the signal-to-noise analysis is
5	to see how well you can distinguish one
6	facility's performance from another.
7	We're never comparing head to head
8	two facilities against each other. What we're
9	instead trying to say is here's the median
10	value of performance. Is a facility
11	significantly different than this median
12	value, and so when we ran a similar intent
13	analysis but instead to look at how well we
14	can distinguish facilities that are performing
15	statistically significantly differently than
16	the mean we were able to categorize over 50
17	percent of facilities having performance that
18	was statistically significantly different from
19	the median, and so I think that's a better
20	measure of reliability given the intention of
21	this measure.
22	CHAIR CHOU: Craig, any comments
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1	here?
2	DR. BUTLER: This point, one of my
3	other lead discussants now to take the floor.
4	CHAIR CHOU: Great, Thiru.
5	DR. ANNASWAMY: Yes, we traded, so
6	with the reliability testing, there were not
7	too many concerns. Most of the concerns under
8	reliability actually applies to validity. The
9	one concern expressed in the work group call
10	was - well, concerns about addition of the new
11	denominator exclusions, and there's no data
12	but what the current data would look like if
13	you use this as part of the analysis and that
14	could impact changes in reliability over time
15	because the criteria changed, so I guess it
16	remains to be seen because you alluded to a
17	lag period between when the claims are
18	submitted to analysis to when you change some
19	of the denominators so this is probably
20	referring to that, but outside of that, there
21	were no major concerns expressed.
22	So I think the consensus among the

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1	work group and the lead discussants with
2	reliability was at least moderate.
3	CHAIR CHOU: Katherine, anything
4	or, Craig, go ahead.
5	DR. BUTLER: I did have a question
6	about the denominator exclusion regarding
7	prior surgery. Obviously it reached enough of
8	a threshold that they made an exclusion. I
9	was just wondering what was magical about the
10	90-day timeframe.
11	DR. BRUETMAN: Yes, I expected
12	that and we heard this and this was a
13	discussion with our expert panel and probably
14	there's going to be potential differences in
15	this and I'll leave to the expert clinicians
16	to decide.
17	The way this was reviewed, the
18	expert panel did not consider any prior
19	surgery, and I know that's different than the
20	ACR as an automatic exclusion. Their view was
21	that what they were looking at was a prior
22	surgery and within the 90 days as one could be

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	Page 255
1	an arbitrary number is is there any issues
2	related to that surgery that occurred, and
3	they're putting the 90 days to see well maybe
4	there was a problem and we want to go back to
5	see there, and they want to put a timeframe so
6	it's not, you know, we put a year would be
7	completely maybe unrelated. That's why the
8	prior surgery and the 90 days was based on
9	follow up to a recent surgery that had
10	occurred.
11	DR. BUTLER: That Number 5
12	guideline to get there it was just a - what
13	you use for all of your validity and
14	reliability as a condition of low back pain,
15	and so when you exclude surgeries of 90 days,
16	my point is I don't think someone who's had
17	surgery in say 91 days after can be called
18	just low back pain, and, you know, even a year
19	or two after, probably is not uncomplicated
20	low back pain, and I kind of speak to the
21	issue as a multiple back surgery patient, so
22	none of it's uncomplicated.

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1	DR. BRUETMAN: I understand - and
2	I know and I understand the concern and we're
3	open to bringing this up again to the expert
4	panel and to CMS.
5	We did look at the number of
6	surgeries and it wasn't there is a number
7	of surgeries, but it wasn't affected that much
8	the measure.
9	MS. MCKIERNAN: So that's
10	approximately 11 percent of the cases were
11	associated with surgery within the 90 days
12	prior to the - and the other point that I
13	wanted bring up is I think that - so Charlie's
14	explanation about the reason for having going
15	back for surgery was to look for something
16	related directly to the surgery.
17	I think that you're speaking to a
18	different reason to exclude surgery. As
19	Charlie mentioned, I think that it's valid and
20	it's something that we can discuss.
21	DR. BUTLER: Just to understand
22	you that of the claims that you looked at, 11

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1	percent have had surgery within 90 days and
2	they were excluded. Is that -
3	MS. MCKIERNAN: Apologies. I was
4	thinking of a different exclusion. One
5	percent.
6	CHAIR CHOU: Okay. Thanks, so
7	keep that stuff in mind because I think that -
8	again, a lot of that will get the validity
9	stuff. I want to see if there's any final
10	thoughts about reliability, so again, whether
11	the specifications are clear and whether their
12	measurements are reliable. I want to focus on
13	here before getting into the validity stuff.
14	Oh, go ahead, Kim.
15	CHAIR TEMPLETON: Sorry. I forgot
16	to lower my hand. I'm okay.
17	CHAIR CHOU: Okay. I think it's
18	time for a vote then, so we're voting on
19	reliability.
20	MS. PHILLIPS: Okay. Reliability
21	for Measure 0514. You have four options. One
22	for high, two for moderate, three for low, and

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	Page 258
1	four for insufficient. You may begin voting
2	now.
3	We are at 21 holding there for a
4	couple of seconds so if you can all vote
5	again. There we go. Thank you.
6	We have one for high, 19 for
7	moderate, one for low, and one for
8	insufficient.
9	CHAIR CHOU: Okay, so that passes
10	the reliability test. Excuse me. Now we're
11	going to move to validity, and I think some
12	issues have already been brought up with the
13	exclusions, the surgery exclusion in
14	particular. Do the lead discussants want to
15	make some more comments here?
16	DR. ANNASWAMY: So the validity of
17	the measure was the biggest point of concern.
18	The purpose of the measure, the intent, is to
19	look at uncomplicated low back pain and figure
20	out how many of them got an MRI as kind of a
21	trigger-happy clinician at first visit or as
22	early as possible without trying conservative

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1	care, so the issues with numerator and the
2	denominator.
3	The denominator is you're calling
4	uncomplicated back pain, but the diagnostic
5	code is essentially claims based on ICD 9
6	coding. Perhaps things would be a little
7	clearer for ICD 10 but with ICD 9 you didn't
8	include just the diagnosis of uncomplicated
9	low back pain or 724.2 or 724.5, but a slew of
10	degenerative codes are also included, so all
11	the degenerative disease, spondylosis,
12	sprains, strains, radiculopathy, they're all
13	included in the denominator which makes the
14	measure in my view and the work group's view
15	very low validity.
16	In the numerator, you're looking
17	at people who had antecedent conservative
18	therapy.
19	All the literature that talks
20	about sufficient trial of conservative care
21	but here you're looking at physical therapy,
22	chiropractic adjustments, and E&M code. I've

	Page 260
1	never quite - I can't quite say it unless I
2	read it. Greater than 28 days but less than
3	60 days before the MRI. I think it means to
4	say between 28 and 60 days before the MRI. I
5	understand that better than greater than 28
6	and less than 60, but be that as it may, I
7	don't think it quite captures the intent
8	because you may have a variety of different
9	conservative options used by clinician that
10	are very appropriate and stated in the
11	literature as being very appropriate which
12	does not include these three things, and the
13	measure does not capture those.
14	For example, education, avoidance
15	of activities that might have strained it in
16	the acute back pain, modifications of the work
17	place for example, things of that nature are
18	not captured here.
19	If an evaluation was done three
20	months before but there was a delay in getting
21	an MRI or perhaps a follow up was scheduled
22	and at that follow up visit an MRI was ordered

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1	because sufficient time has elapsed, treatment
2	has been instituted, patient is not getting
3	better, so in the Medicare population an MRI
4	was ordered at that point, and that will be
5	counted against it because this is a trigger-
6	happy clinician ordering an MRI at the visit.
7	Ninety days ago the first visit was not
8	included in the claim because of the time
9	window, and there are scenario after scenario
10	that I could think of that was brought up in
11	the world group call that just makes this
12	measure extremely problematic in terms of its
13	specifications, its inclusion, exclusions, and
14	all of the above.
15	CHAIR CHOU: Thanks. Other
16	comments? Katherine? Craig?
17	DR. GRAY: Yes, I have one. I
18	think the one that we got into the most lively
19	comments had to do with - well first of all,
20	if you look at all the information that you
21	provide for the evidence, you have all these
22	overlapping guidelines, and I think in itself

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1	is very confusing for anybody to know what do
2	they really follow, but what really took the
3	cake was when we got into Guideline Number 5
4	which you actually pull out and list in a
5	separate thing as being important, one of the
6	variables in it for Variant 2 is age greater
7	than 70, and the group would just - freaked
8	out at that and because it's a Medicare
9	population and so we went back and re-read it,
10	and it says one or more of the following, so
11	just being over 70 means that the ordering
12	doctor would be legitimate in ordering an MRI.
13	Now what's that do with the whole
14	purpose of the measure, you know. That was
15	what really caused us the greatest concern.
16	CHAIR CHOU: Do the developers
17	want to respond?
18	DR. BRUETMAN: Yes, as we said, we
19	had mentioned, we - the way we look at that
20	there's overlapping measures and not all
21	address the same issues and I wouldn't say the
22	conflict some, but there are minor

Page 263 1 differences. We follow significantly the ACR 2 guideline and when we looked at the age, and 3 I think it was brought up even the discussions 4 as we saw on the transcript and we heard last 5 time, the expert panel thought that it was not 6 inappropriate - it was not an appropriate 7 exclusion that a person over 70 is 8 automatically should be excluded. 9 10 In their perspective it's not a 11 sufficient reason to say that you're 70 to not have it and this is might be a disagreement 12 13 with ACR's guideline. I think it was presented even by -14 I think, yes, because I'll say Zoher, I think 15 he mentioned that he wouldn't - as an 16 orthopedic surgeon he would not - he does not 17 believe that's an appropriate exclusion. 18 Ι think, and I don't want to mistake, but I 19 20 think it was part of the saying that we would 21 never have a surgery - we would not 22 immediately scan somebody just because they're

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	Page 264
1	over 70. The expert panel felt the same way,
2	and I think as we said our development is
3	based both on evidence from guidelines as well
4	as experts that come to the discussion and
5	that's why that specific area was not included
6	as a direct exclusion in our measure.
7	MS. ANDERSON: And just to add to
8	that, we also did review the evidence table
9	behind that ACR guideline, and only two of the
10	studies included in the evidence table
11	discussed age at all as a factor when
12	considering the appropriateness of an imaging
13	study for MRI of the low back, and both of
14	those studies only noted that you were likely
15	to have - or a higher likelihood of abnormal
16	findings, but they didn't correlate that with
17	a need to do this, so even though as you get
18	older you expect to find more abnormalities in
19	the back. It's not actually the MRI might be
20	necessary based on the evidence we saw in the
21	evidence table.
22	DR. GRAY: And I've looked at that

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1	evidence table, and it's over 50, so I spent
2	some time actually finding the over 70, and I
3	think that what I found when I looked it up is
4	that it's not in isolation but that guideline,
5	the information that is being laid out as the
6	validation for the measure does not have that
7	subtle - all the information that the
8	literature actually shows, so there's a real
9	conflict in terms of what - you know, what
10	you're actually trying to - I mean we - you
11	and your expert panel may know, but how are
12	people out there using this measure and being
13	judged by it, what does it all mean to them if
14	they actually are mixed up enough to have
15	picked Guideline Number 5, Variant 2, to be
16	their thinking?
17	CHAIR CHOU: Other comments from
18	the panel? JD.
19	DR. DANIELS: Yes, I guess I'm
20	stuck on a horse fetish today. This is like
21	the Wizard of Oz. It's kind of like a horse
22	with a different color. You know, different

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1	people come into the doctor for different
2	reasons, and dependent on their age and what
3	happened to them, we look at it differently,
4	so if a real young person comes in the office
5	and they just didn't fall off a swing set or
6	something or having back pain, most of the day
7	you kind of go along with it, but every once
8	in a while your antennas go up and you go,
9	wow, I got to kind of pay attention, and then
10	you get to kind of the middle aged people who
11	kind of like don't need to see you unless
12	they've got one of these big burning red
13	flags, but when you kind of look at the
14	elderly group when you get over like 50 it
15	doesn't count any more, you know, like 50 is
16	the new 30, so, you know, when they're up
17	around the elderly, you know, there's some
18	simple things like they fell when they were
19	coming out of church, and there you can do an
20	x-ray and see if they've got a compression
21	fracture or something, but more sinister stuff
22	comes on to bring those, so most likely what's

	Page 267
1	going to happen, and I'm just talking
2	practical, is an older person comes into the
3	office or having pain and you talk to them.
4	This seems okay, or, you know, they actually
5	examine them and take their chart. Well
6	they've got shingles - oh, boy. Sometimes
7	that happens. People don't look, but the
8	bottom line on it is that if a period of time
9	goes by and they've got those, they're a lot
10	higher risk now. That, I don't know if you
11	can find that in - you know, teasing it out,
12	but in general, the MRI would be one of the
13	few times because the way I sort of look at an
14	MRI as a primary care doc is not to make a
15	diagnosis because they're going to give me 50
16	diagnoses to choose from when I order the MRI.
17	You go A, B, C, D, E and kind of tell the
18	patient a nice story. What I really look at
19	is for two reasons.
20	One is to make sure that I'm not
21	telling the person, hey, you're going to be
22	fine almost no matter what you do, okay, and

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1	the other one is you need surgery or you need
2	- and, you know, very few times I have to call
3	someone and say, hey, can you get him worked
4	in, so that's kind of how it's clinically.
5	CHAIR CHOU: Thiru.
6	DR. ANNASWAMY: I just - I had
7	more things to say, but I didn't want to hog
8	the mic, so Round Two.
9	So in the guidelines that you have
10	so elaborately summarized contradicts your
11	measure directly. I'll just read out some
12	underlined points here.
13	A specific clinical diagnosis of
14	suspected lumbar disc herniation or sciatica,
15	radiographs are not indicated unless patient
16	is aged greater than 50 or has progressive
17	neurological deficit, so that itself, the
18	guideline states that in several of the
19	instances that you're trying to capture, it
20	might be appropriate to get an MRI.
21	Another one, Guideline 2, for
22	patients with back pain, clinicians should

	Page 269
1	consider the use of medications with proven
2	benefits in conjunction with back care
3	information and self-care, so that counts as
4	appropriate conservative care before getting
5	an MRI and that's not captured in your
6	numerator.
7	Guideline 7, MRI is not
8	recommended for acute radicular pain syndromes
9	in the first six weeks unless they are severe
10	and not trending towards improvement and both
11	the patient and surgeon are willing to
12	consider prompt surgical treatment assuming
13	the MRI confirms ongoing root compression.
14	So in this case, six weeks, if
15	they're severe and there is a plan for
16	surgery, it's appropriate according to this
17	guideline to get an MRI.
18	MRI at three to four weeks may be
19	reasonable if you're planning an epidural
20	steroid injection with is also accepted as
21	appropriate conservative therapy. It's
22	evidence Level B, a moderate recommendation.

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	Page 270
1	Guideline Number 10, spinal cord
2	infarction or degenerative conditions,
3	degenerative disc disease or its sequlae in
4	the lumbar, thoracic, and cervical spine are
5	indications for MRI.
6	For radicular pain without
7	weakness by greater than - at greater than or
8	three weeks, if there is no improvement
9	obtained in MRI Level 2B evidence or
10	diagnostic obtained in EMG.
11	If pathology is proven on an MRI,
12	consider evaluation by specialist or surgical
13	eval, so it's just on and on and on about how
14	it may be so many instances that are not
15	captured in this measure where obtaining an
16	MRI is appropriate and also it's instances
17	that are not captured here where obtaining an
18	MRI is not appropriate that are not excluded -
19	I mean that are excluded.
20	CHAIR CHOU: I want to go the
21	developer the chance to respond and then come
22	back to Jason.

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1	DR. BRUETMAN: Obviously there is
2	difference evidence and different guidelines
3	that state, and we try to make the best case
4	of understanding. That's why we bring some
5	experts.
6	One of the things and I understand
7	some of the denominator codes, there is a
8	number of exclusions that eventually these
9	patients are excluded from the analysis, and
10	as I said, there's some additional exclusions
11	that were not initially involved and are now
12	currently in the measure or will be in the
13	measure, but we had a lot of the number of
14	these would-be - although they're included in
15	the initial code, but then when that diagnosis
16	is there, they will not be included so it will
17	not be telling any provider that you're doing
18	the wrong thing because they would eventually
19	be excluded, so that addresses may of the
20	issues.
21	The second is, yes, it is a
22	claims-based measure, and, you know, one of

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	Page 272
1	the challenges we have with claims-based
2	measures you're not going to get all the
3	information, but that would probably then
4	leave matters to be almost, as I said, the
5	trigger-happy doctor to justify and could
6	almost justify any study because there is a
7	way to almost justify any study, so that's why
8	also the measure does not have a benchmark and
9	the goal is not to have zero.
10	If you look at the rate, it's not
11	a zero, so we understand that many cases are
12	going to be, you know, well, but you don't
13	have in the claims all the exact symptoms that
14	you can capture and that's why, you know, we
15	are not telling people, you know, oh, you're
16	at 30 percent, it's really bad performance.
17	You're at 22, you're bad performance.
18	There are - that is that I think
19	was discussed previously, there's no
20	expectation to get a zero on these measures,
21	and as we call it, we try to work in giving
22	I'll call the benefit of the doubt of why and

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1	that - there's long discussion on how E&M - I
2	know it's not very clearly captured. At least
3	I know there have been a number of questions
4	regarding our E&M approach and ability to
5	capture that as - the claim for that as a
6	conservative treatment, but obviously if a
7	patient - we try to use proxies as, you know,
8	they did not because our goal is to avoid a
9	person going the first time to the doctor and
10	getting the MRI immediately, and if they took
11	60 days - and one could say, well, what
12	happened if they waited 60 days to get the
13	MRI, yes, we will say they were included but
14	if you have 100 percent of your patients that
15	have that reason, I think there's another
16	problem. That's why I think, you know, we're
17	trying to play with getting people to
18	acknowledge that there's an overuse as was
19	agreed by the whole committee. There is a
20	significant utilization capture as much as
21	possible of the claims data, give I'll call
22	leeway to the doctors to understand that

Page 274 1 there's not going to be perfectly black and white cases because medicine is not a black or 2 white science, and also to understand that, 3 you know, your facility is not going to be if 4 you want to call it punished or seen as a bad 5 provider because you have a number of these 6 7 cases. Now when you have that 60 percent 8 of your patients that come through your 9 10 facility get an MRI for low back pain, you 11 have to question yourself and that's what we're trying and CMS is trying to work on is 12 13 trying to say how can we do the best way possible within the limitations of a claims-14 based measure and the hospital community and 15 the medical community in general has reacted 16 17 very positive to the measure. There's not been in many other measures I can tell you 18 there's not been positive reactions as you are 19 20 probably all well aware, and in this case we 21 have not had any comments saying, well, we're 22 not being captured. There's a mistake.

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1	Everybody has their unique cases.
2	You know, I have a lot of this
3	type of population or that type, and that
4	happens all the time and we understand that.
5	That's why you explain to them we're not
6	paying for performance. We don't expect it to
7	be zero, and there's no established benchmark.
8	We are working on people being at
9	a rate which is called the average rate and
10	try to get people when they're very high to
11	see - recognize that their facility is very
12	high on that to question themselves, are we
13	doing something that is not appropriate that
14	we need to work with our physicians to ensure
15	that, you know, if I'm in a rural facility and
16	maybe don't have access because we don't want
17	to make a measure and nothing against - I mean
18	- John Hopkins and we have people from John
19	Hopkins in our panel.
20	I don't want to make a measure
21	that address Johns Hopkins because it's like
22	that's not what we're looking for. We're

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1	looking to see if there is a facility that is
2	saying, wow, why am at 60 percent and others
3	are at 30? What is going on? I'll have to
4	talk to my physicians to see are we just
5	trigger - trigger to get or other cases, and
6	every hospital we provide every single data
7	point to every hospital so they can see
8	because it's 100 percent of paid claims so I
9	mean this is 100 percent of reality assuming
10	that what was claimed - we'll assume that case
11	and everything that was paid and claimed is
12	reality, but, you know, we're not going to get
13	into that discussion, but we are assuming that
14	the facilities did perform the study. We
15	provide every single patient and every
16	facility has a time to come back to us and
17	say, look, we reviewed this, and there's
18	something wrong, and we go to that case and
19	clarify that.
20	I have to say for this measure I
21	don't want to say we've never had a concern,
22	but it's not been a problem. Recently there

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1	was a change in the way for multiple reasons,
2	different way of calculating. There was a
3	problem with the measures, and hospitals
4	immediately called us saying we didn't meet
5	the minimum case count. Our cases are not
6	right. What is going on, so we had to explain
7	there was a change in not our system, another
8	systems, and that was clarified and fixed, but
9	- so hospitals are aware of - they look at
10	this and again, I think the goal is to not
11	have perfection but to get in this case
12	facilities to react to say what am I doing
13	differently, what can I learn, what should I
14	be doing to be more aware that why am I
15	having, and I have to say, not this case where
16	we facilities with 100 percent cases.
17	CHAIR CHOU: I want to have some
18	of the panel members give their input, so,
19	Jason, and then John.
20	DR. MATUSZAK: Well, I think your
21	point is well taken that we want to raise
22	awareness around the issue. I think that we

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1	all accept that - that is part of the problem
2	is making sure that people are aware, but I do
3	think that Thiru did a wonderful job of
4	pointing out just how conflicting your
5	guidelines are and how physicians might be
6	dinged for performance or facilities might be
7	dinged for the physicians' performance even
8	when they're following Medicare's own
9	guidelines about it.
10	I also would just, you know, just
11	in case by some chance this goes through I
12	would also ask that you guys if you're looking
13	at conservative manage tests, this stuff
14	really be very inclusive. You don't have
15	osteopathic manipulation, but you have
16	chiropractic manipulation. Why?
17	You don't have athletic training
18	services even though them doing a home
19	exercise program could be just as effective as
20	physical therapy in some of these things. You
21	don't include that. You don't include
22	anything about nutritional services, and you

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1	know that dietary interventions can make a big
2	difference in low back pain, so, you know, I
3	would just encourage you to take a look at
4	being much more inclusive as to the
5	conservative measures that you would deem as
6	being part of your qualifying things, but
7	certainly I think you did a fantastic job of
8	pointing out just some of the flaws and the
9	validity here.
10	CHAIR CHOU: John.
11	DR. VENTURA: My question is
12	actually along the same lines, but it's
13	actually more for Thiru.
14	I could be reading this wrong, so
15	please help me if I'm just off base here. The
16	intent is that in essence you're not ordering
17	an MR in the first 28 days in the absence of
18	an exclusion, so if there are no exclusions,
19	they don't want you ordering within the first
20	28 days. Am I reading that correctly?
21	DR. ANNASWAMY: The measure
22	developer probably can clarify, but, yes, the

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1	idea is that if you had an E&M claim which
2	means a visit, a clinic visit, less than a
3	month before you got the MRI that most likely
4	means that the MRI was ordered at that first
5	visit for the back pain which you don't want
6	to have, but if you waited - if the MRI was 60
7	days after the clinic visit, it's likely that
8	there was a good set of conservative care that
9	happened in between. That's the assumption.
10	DR. VENTURA: I also get the
11	impression though that if an E&M code is
12	submitted after 28 days -
13	DR. ANNASWAMY: So it's E&M should
14	be looking back from the MRI date, so that's
15	how you do it. Looking back from the MRI
16	date, you go back 60 days - no, wait. No,
17	looking forward from the clinic visit.
18	DR. BRUETMAN: It's backwards.
19	You're right.
20	DR. ANNASWAMY: So from the clinic
21	visit, your MRI should be not before the first
22	month, and it shouldn't be - it should be

	Page 281
1	between that first month and second month.
2	That's basically it.
3	DR. BRUETMAN: And just to
4	clarify. I know it can look confusing why we
5	didn't say between this and that. It's just
6	the way the program has to be done. You have
7	to look at the way you put it's more than
8	this, less than that, and that's why it was
9	not in the perfect English wording, but that's
10	how it's programmed.
11	What you said, it's very clearly
12	not easily interpretable.
13	CHAIR CHOU: I want to ask one
14	clarifying question and then I'm going to kind
15	of summarize where we're at because we need to
16	come to some resolution here, but I'm actually
17	- now that I look at this Item Number 3, it's
18	actually confusing to me, so in terms of the
19	description, so we're saying if they got PT in
20	the 60 days prior, it's okay. If they got
21	chiropractic evaluation and manipulation, it's
22	okay. I don't understand what this third one

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	Page 282
1	is saying that if they were evaluated sometime
2	between 28 and 60 days whether they got PT or
3	anything else, it's okay also.
4	DR. VENTURA: Yes, that was my
5	question actually that I thought that
6	encompassed a lot of the concerns that Thiru
7	had that, you know, that they could have had
8	education during that period. They could have
9	gotten nutrition. They could have had
10	anything else.
11	CHAIR CHOU: Well they could have
12	had just had come in to see the doctor and
13	that would be considered that they got
14	conservative care.
15	DR. BRUETMAN: The proxy is that
16	the first part is pretty clear. You know, you
17	had physical therapy in the 60 days.
18	Obviously we can determine there's been some
19	conservative treatment. The same with the
20	second one.
21	The third one is so you - it goes
22	to this issue, well, we don't want you on the

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1	first visit to do it, so there's a time lapse
2	that is between the last E&M and an assumption
3	that it wasn't done immediately because there
4	was some type of conservative treatment or
5	some treatment, education, done by a physician
6	that is not a chiropractor or a physical
7	therapist, and unfortunately there is - for
8	those who work with claims, there is never -
9	you know, the claims, the way they're put in
10	place, they will not put certain codes where
11	they'll say we are doing or giving them this
12	type of therapy or doing that. It's not
13	capturing the claims, so we - to avoid - and
14	this is a very broad approach, to avoid giving
15	doctors that might be doing this or saying if
16	you identify and E&M claim that has been more
17	than 20 days were related and that's when it
18	was ordered, were related that something
19	occurred that was conservative before just
20	providing.
21	It is true that if somebody gets
22	in Day 60 their order and goes 60 days later,

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1	yes, that would be we're excluding a
2	physician, let's say in this case, although
3	we're not measuring physicians that shouldn't
4	have been excluded, but that's why it's not
5	going to be zero.
6	CHAIR CHOU: All right, so if
7	you're seen in the doctor's office one to two
8	months before the MRI, that's your proxy for
9	getting conservative care. Okay. All right,
10	so I just want to summarize where we're at,
11	and then we'll take a couple of final remarks
12	and then I think we need to come to some
13	resolution here, so I'm hearing some concerns
14	about how the denominator is being defined, in
15	particular about the exclusions and that there
16	are some discrepancies between guidelines and
17	I think it's not clear to everyone how the
18	developers kind of reconcile those
19	discrepancies or decided how to apply them.
20	Then I'm also hearing concerns
21	about the numerators, both in terms of I guess
22	the specific, you know, interventions that are

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1	discussed as well as whether this other one to
2	two month thing is an appropriate proxy.
3	Other final - a couple of final
4	comments if there are some, and then we can
5	maybe come to some resolution here. Craig.
6	DR. BUTLER: Maybe just one final
7	comment. I see this is as a measure that
8	become increasingly less valid especially when
9	you consider the evolving models of care and
10	you've kind of constrained it to three
11	different ways to basically document
12	conservative care, and I submit that you might
13	have an app, you might have a video you refer
14	a patient to that gives them a new care model
15	to initiate conservative therapy which means
16	that this becomes again less and less valid
17	over time.
18	CHAIR CHOU: Yes, I was actually
19	thinking about telemedicine for like people
20	who are in rural communities who may not have
21	access to PT or something. Telemedicine is
22	probably something that's going to be widely

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1	used in the future whether you can - how
2	people are going to bill for that and all that
3	other stuff is a question, but any other final
4	comments? Yes, Thiru.
5	DR. ANNASWAMY: I'm not sure how
6	many clinicians use the neurological
7	impairment exclusion code in their coding.
8	I've practiced spine care for 15 years. I've
9	never once used it, and I've seen a lot of
10	neurological impairment.
11	I would use radiculopathy or
12	sciatica which are inclusions not exclusions
13	here, so I just wanted a clarification on that
14	neurological impairment exclusion.
15	CHAIR CHOU: Okay. I think we
16	need to come to a vote here, so let's put it
17	up for a vote for the validity criterion.
18	MS. PHILLIPS: Okay. We're voting
19	on validity for Measure 0514. You have four
20	options - one, high; two, moderate; three,
21	low; four insufficient. Voting begins now.
22	We are at 22, and we have zero

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1	high, four moderate, 15 low, and three
2	insufficient.
3	CHAIR CHOU: All right, so this
4	doesn't pass the validity test. I think we
5	want to maybe provide some feedback and then -
6	MS. PHILLIPS: Do we have
7	additional feedback.
8	CHAIR CHOU: Yes, so I mean,
9	Thiru, did you want to say something here?
10	DR. ANNASWAMY: Yes, I think the
11	intent that this is a very important priority
12	and that you want to prevent the trigger-happy
13	clinician from getting too many MRIs too
14	quickly for uncomplicated back pain is
15	extremely valid, and that bore out in the way
16	we rated the evidence and the priority and the
17	performance gap.
18	The issue is how the measure is
19	structured, so I believe there is room for
20	refining the measure so that you adequately
21	capture that intent.
22	CHAIR CHOU: Craig.

Page 288 1 DR. BUTLER: I would also point out when we are trying to do this thing using 2 the guidelines for evaluating validity, the 3 first question is are the measure 4 specification consistent with the evidence 5 provided in support of the measure, and I 6 would submit that some of your evidence was 7 inconsistent and some of the evidence wasn't 8 9 presented witness the technical expert panel 10 input on some of those ages and things like 11 that that we didn't always have access to in the materials that we got a chance to review. 12 13 DR. GRAY: And I would suggest that the validity issues that we discussed and 14 were raised may very well be the reason you're 15 16 seeing no change over time. 17 CHAIR CHOU: Yes, so, again, I think everyone - the panel generally felt this 18 is important and that there is evidence to 19 20 support the overall aim. 21 I would bring up another issue which is that it seems to me that there are 22
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1	two - I mean one problem we have is that not
2	enough people are doing appropriate therapies
3	for low back pain, that people are jumping to
4	opioids, unnecessary surgery, etcetera,
5	etcetera, and it's kind of addressed here but
6	not really.
7	I mean I think that's almost a
8	separate issue. I mean I think kind of
9	confuses the picture here, and I wonder if
10	there's some way to try to separate out the
11	appropriateness of MRI separately from whether
12	they're receiving appropriate conservative
13	care. It may be the only way you can do it,
14	but it's just something worth thinking about.
15	The other suggestion I would have
16	is just to stick to one or two guidelines. I
17	mean you're not going to be able to reconcile
18	12 guidelines. It's just - you've got to -
19	because the methods that people use and the
20	standards that they rate the evidence with and
21	all this other stuff are completely different,
22	and I would say that the ACR appropriateness

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1	criteria are completely different from like a
2	clinical guideline in terms of how they're
3	meant to be used and interpreted and so to try
4	to develop a measure that's based on all these
5	disparate things, I think it's going to be
6	tough, and so I think if there's a way that
7	you're able to come to some - evaluate the
8	guidelines and come to some, you know,
9	agreement about which ones you think, you
10	know, are the best developed or whatever, I
11	think that would help kind of clarify some
12	things, so, Thiru.
13	DR. ANNASWAMY: I agree with you
14	about the ACR. I think ACR, a lot of the
15	sentiments expressed here are try to get the
16	patient in the middle of this.
17	ACR - not ACR, AUC, Appropriate
18	Use Criteria, sorry, is focused on the
19	modality as a focus, so you're trying to
20	figure out for the modality in my hand, for
21	the hammer in my hand, what should be the
22	nail? How should it look like?

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1	On the other hand you want to
2	focus on the nail and you try to figure out
3	what's the best hammer to use, so that would
4	be - so you shouldn't - I would actually
5	extend what Roger said and not use AUCs at all
6	in determining this kind of measure. Patient
7	focus should be the priority.
8	CHAIR CHOU: Any additional
9	comments? All right, I think we're done with
10	the measures. Thank you.
11	MS. STREETER: Just take a quick
12	break to see if we have any members from the
13	public that would like to make a comment on
14	the phone.
15	OPERATOR: At this time if you
16	have a comment, please press Star One, and
17	there are no comments.
18	MS. STREETER: Thank you. So
19	thank you all for joining us for our in-person
20	meeting.
21	Just so you know, next steps as I
22	mentioned yesterday, staff will be preparing

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1	a draft report that summarizes your
2	recommendations from today.
3	We'll be posting that report for
4	public comment in a 30-day public comment
5	period in June, then we'll be reconvening in
6	July, I believe it's July 31st, to discuss the
7	comments received.
8	MS. FRANKLIN: And I just wanted
9	to ask if folks are interested in going around
10	the table quickly to talk about gaps in the
11	portfolio.
12	CHAIR CHOU: I'll just mention I
13	think management of chronic pain should fit
14	under the musculoskeletal thing, and I think
15	opioids are one of the major issues, public
16	health issues, right now. Gaps that people
17	think that there should be measures to
18	address?
19	CHAIR TEMPLETON: This is Kim.
20	Getting back to some of the imaging
21	modalities, perhaps use of MRI in management
22	of chronic knee pain.

Page 293 1 CHAIR CHOU: Thanks, Kim. Yes, Sean. 2 3 DR. BRYAN: One of the things we see very commonly in primary care sports 4 medicine is tendinopathy, and it might be nice 5 6 to have a measure on that. 7 CHAIR CHOU: Management and 8 treatment, so evaluation management, okay. Yes, Linda. 9 10 MS. DAVIS: Common procedures outcomes from knee replacements, hip 11 replacements, and spinal fusions. 12 13 CHAIR CHOU: Okay. Thanks. Other 14 thoughts? Yes, Zoher. DR. GHOGAWALA: I think the 15 overutilization efforts or the efforts to 16 17 create measures to address overutilization didn't do as well as we might have liked, but 18 I think that there's a real role for more 19 20 measures that look at some of the very costly overutilization procedures including in our 21 field lumbar spinal fusion surgery with the 22

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1	effort of not necessarily limiting but
2	clarifying for patients and for providers when
3	these kinds of expensive treatments are
4	appropriate.
5	CHAIR CHOU: Yes, I think for the
6	developers we wanted to be clear that we are
7	interested in measures that address
8	overutilization, that's is just challenging to
9	develop them, but we'd like to see them again
10	or see more of them. JD.
11	DR. DANIELS: Yes, integration of
12	different disciplines in the management of
13	musculoskeletal problems, I mean it's exactly
14	what we're talking about today with the back
15	and that.
16	I mean I don't think that's -
17	everything is siloed, you know.
18	CHAIR CHOU: Thanks. All right
19	CHAIR TEMPLETON: This is Kim. I
20	guess maybe one more is evaluation or
21	secondary fracture prevention, the evaluation
22	of bill of health after the initial fracture.

Page 295 1 CHAIR CHOU: Thanks, Kim. All 2 right I sense people are flagging and ready to go out jump out the door, so are we ready to .-3 MS. FRANKLIN: Yes, you can also 4 feel free to email staff with your additional 5 suggestions, and we'll be in contact with you. 6 7 We still have to - we're not - I don't think we have any - yes. At this time we don't 8 9 anticipate that, but let's leave the dates 10 open in case we have some issues to 11 reconsider. We will as soon as possible. As soon as possible. 12 13 CHAIR CHOU: All right. Thanks, 14 everybody. 15 (Whereupon, the above-entitled 16 matter was concluded at 2:34 p.m.) 17 18 19 20 21 22

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CERTIFICATE

This is to certify that the foregoing transcript

In the matter of: Musculoskeletal Measures Standing Committee

Before: NOF

Date: 05-08-2014

Place: Washington, D.C.

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

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