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NATIONAL QUALITY FORUM + + + + +PALLIATIVE CARE AND END OF LIFE CARE STEERING COMMITTEE + + + + + THURSDAY JULY 21, 2011 + + + + + The Steering Committee met at the Capitol Hilton, 1001 16th Street, N.W., Washington, D.C., at 9:00 a.m., R. Sean Morrison and June Lunney, co-Chairs, presiding. **PRESENT:** R. SEAN MORRISON, MD, Co-Chair JUNE LUNNEY, PhD, RN, Co-Chair RUSSELL ACEVEDO, MD, MD, FACP, FCCM, FCCP, Crouse Hospital EDUARDO BRUERA, MD, FAAHPM, The University of Texas MD Anderson Cancer Center DAVID CASARETT, MD, MA, University of Pennsylvania School of Medicine ROBERT FINE, MD, Baylor Health Care System RICHARD GOLDSTEIN, MD, FAAP, Dana-Farber Cancer Institute SARAH HILL, MA, Ascension Health PAMELA KALEN, National Business Group on Health NAOMI KARP, JD, AARP Public Policy Institute MICHAEL LEPORE, PhD, Planetree SOLOMON LIAO, MD, University of California, Irvine STEPHEN LUTZ, MD, Blanchard Valley Regional Cancer Center HELENE MARTEL, MA, Kaiser Permanente NAOMI NAIERMAN, MPA, American Hospice Foundation

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KATHLEEN O'MALLEY, California HealthCare		
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TINA PICCHI, MA, BCC, Supportive Care		
Coalition		
TRACY SCHROEPFER, PhD, University of		
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Medicine		
NQF STAFF:		
HEIDI BOSSLEY, MSN, MBA		
HELEN BURSTIN, MD, MPH		
ERIC COLCHAMIRO		
CAREN A. GINSBERG, PhD		
LINDSEY TIGHE, MS		
ALSO PRESENT:		
LAURA HANSON, University of North Carolina		
Chapel Hill*		
DALE LUPU, American Academy of Hospice and		
Palliative Medicine		
CAROL SPENCE, National Hospice and Palliati	ve	
Care Organization		
MARTHA TECCA, Deyta		
JOAN TENO, Brown Medical School		
NEIL WENGER, RAND*		

\*Participating via teleconference

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1	P-R-O-C-E-E-D-I-N-G-S
2	9:01 a.m.
3	DR. MORRISON: Good morning,
4	everybody, and welcome to our second day.
5	Again, thanks to everybody for a really,
6	really productive session yesterday, after
7	what several people told me might have been a
8	little bit of a difficult start.
9	I do want to reassure you that I
10	think today he said, knock wood is going
11	to go very smoothly. We have Oh, don't
12	laugh. We have our measure developers
13	available to us to answer any questions. Most
14	of them present at the beginning measures, and
15	the preliminary scoring looks pretty
16	straightforward. So I think we are in very,
17	very good shape.
18	Just very, very quickly on today's
19	agenda, we are going to spend the morning on
20	reviewing one, two, three, four, five
21	measures. We are going to break for lunch.
22	We are going to have one, two, three, four,

	Page 5
1	five four measures three measures in the
2	afternoon. Then there will be a brief time to
3	discuss gaps, after which you guys have seen
4	everything here, and then for us to identify
5	for NQF what specific gaps are there, what we
6	didn't see, and what are the future
7	opportunities.
8	I need to apologize to the group.
9	I am going to be leaving about 12:45-1:00
10	o'clock to get a flight home. I have to get
11	my two kids to camp in Maine by tonight, and
12	this is the only way to do it. Unfortunately,
13	their camp schedule was scheduled before this
14	meeting. So June is going to take over and
15	run everything for the last part of the
16	afternoon.
17	Just a recap of yesterday. We
18	reviewed eight comprehensive or eight
19	measures. We approved seven of them, and we
20	tabled a number of measures for further
21	discussion.
22	Just for the group, June and I and

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1	Lindsey, Karen and Heidi will be talking with
2	Dr. Earle next week by conference call. We,
3	hopefully, will get answers to all the
4	questions that you guys put forward to him.
5	We will circulate that back to the group.
6	Then we will reconvene by
7	electronic voting to go through the ASCO
8	measures and readdress those and, hopefully,
9	the answers that Dr. Earle gives us will give
10	you guys the confidence and the ability to
11	actually vote on those in a meaningful manner.
12	Make sense? Sir?
13	DR. BRUERA: Sean, I wanted some
14	clarification. Dr. Earle has changed his role
15	since this was done. So one of the questions
16	would be: Who is the ASCO person who could
17	further strengthen some of this work, because
18	if he has a different role and a different
19	scope, some of the very important questions
20	for this that I personally, coming from the
21	cancer perspective, feel are the most
22	important outcomes, might not be strengthened.

	Page 7
1	So what would be the process to
2	get the sponsor institution like ASCO to be
3	able to successfully address the comments that
4	we have to strengthen these measures for the
5	next application?
6	DR. MORRISON: You are exactly
7	right, and that is one of the issues that
8	Lindsey and I were talking about before the
9	meeting. Let me say it this way. There was
10	an opportunity to identify somebody from ASCO
11	before the meeting, and Dr. Earle didn't feel
12	that there was anybody at ASCO who could step
13	in for him.
14	I think that what I would like to
15	do with the NQF staff is reapproach that very
16	closely, because as you said, ASCO will be the
17	steward of these. ASCO is the steward of
18	these measures moving forward, and I think
19	that, given the fact that they have taken on
20	that responsibility, my perspective is that
21	it would be very helpful to have somebody from
22	ASCO step up to the plate, since they will be

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	Page 8
1	stewarding these, and Dr. Earle is back in the
2	great white North where he is really not
3	connected to the American Society of Clinical
4	Oncology.
5	So I agree with you completely,
6	and I think it is something that we, with the
7	NQF staff, will try to explore really well,
8	because I completely agree with you, Eduardo.
9	It is critically important. There are some
10	important measures in an important population,
11	and we need to see if we can get them right.
12	MS. BOSSLEY: Just to add to it, I
13	actually have the text on my other phone that
14	I didn't see. There was an ASCO
15	representative on the phone listening. So I
16	think we have an opportunity to get a phone
17	call with Craig and also an ASCO
18	representative and talk this through, because
19	I think they have data that will help with
20	this. I think they are aware of it. I think
21	we just need to have a few more conversations.
22	The other thing is I think,

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1	because you didn't have a very robust
2	discussion on all of the measures, we will try
3	to have Craig on a phone call with all of you
4	to go through those measures, and then have
5	you vote after that, and ASCO will also be on.
6	So that is something that Lindsey
7	and Eric and Karen and I will be working on
8	over the next week or two, to figure out when
9	we can do that.
10	DR. MORRISON: Everybody ready to
11	move forward? Did I miss anything else,
12	Heidi? Okay. Anybody have a conflict of
13	interest or disclosure that happened between
14	yesterday and today that needs Don't laugh.
15	The last NQF session, we had to do this all
16	over again. So just checking. It wasn't you.
17	No, no, it wasn't you.
18	All right. So we are going to
19	move to the first measure, which is 1626,
20	patients admitted to ICU who have care
21	preferences documented.
22	Do I have somebody from RAND on

	Page 10
1	the phone who can present? Anthony, do we
2	have anybody from RAND on the phone?
3	OPERATOR: Not at the moment, sir.
4	DR. MORRISON: Was that a yes?
5	OPERATOR: No, sir, not at the
6	moment.
7	DR. MORRISON: Not at the moment,
8	okay. So who do I have as the presenter?
9	Tracy. Thank you. So I have Tracy as the
10	presenter. So I am going to open it up to
11	Tracy to present. We could do that. Is Laura
12	on? Is Laura Hanson on the phone?
13	OPERATOR: She is joining shortly.
14	DR. MORRISON: She will be on
15	shortly? Okay. How about somebody from
16	Deyta? Yes. We are going to go down to 1647.
17	David Casarett, could I ask a favor? Could
18	you just move a little bit this way? Thank
19	you. Thank you, thank you, thank you.
20	So this is documentation of
21	spiritual/religious concerns, 1647.
22	MS. TECCA: That is right. I am

Martha Tecca from Deyta. 1 2 This is a measure -- Again, just backing up briefly, what Deyta does -- I know 3 we are the only folks that are here sort of as 4 5 a vendor as opposed to as a researcher or more commonly as a steward of measures. 6 7 This is not something that we have 8 done in this way before, but we have been 9 working to implement as many of the standard -- what are evolving as standard measures as 10 11 possible among our clients who are using them 12 for performance improvement primarily, and in some cases in some states, they are using them 13 14 for public reporting. So we have actually captured data 15 16 from lots of hospices across the country for 17 many of the measures or different permutations 18 of many of the measures that are here. 19 When talking with folks in 20 advance, as I know many of you did, to figure 21 out whether or not we had a potential role 22 here, we were trying to determine which of the

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1	categories of measures that we felt were
2	really important and in the conversations
3	appeared important, that there wasn't data,
4	that people were not going to be presenting
5	the measures from a research perspective.
6	So we selected this one measure,
7	because we felt to promote, we thought we
8	had a reasonable amount of data from actual
9	hospices who were using the measure, and
10	wanted to make sure that we were able to have
11	a real conversation about this particular
12	dimension of hospice care that we think is
13	important; and to the extent the NQF measures
14	of palliative and end of life care can be
15	looking at things that are core to those
16	services, this felt like a missing one in the
17	list that I had seen going forward. So that
18	is why this is here at all.
19	The data that we are presenting
20	for and the measure itself is one that was
21	promoted through the PEACE Project and then
22	the AIM project. So it isn't a measure that

	- 10
1	Page 13
1	we designed, but a measure that had been
2	promoted as a standard and that we have
3	captured data for, and we are presenting you
4	with the data from our clients over the course
5	of the time frame.
б	So it is a little bit of a
7	different Our application probably looks a
8	little bit different. I don't know if you
9	need more background than that, but we are
10	comfortable that it shows that there is, for
11	something that is required, documentation of
12	a spiritual conversation, required again by
13	the conditions of participation and,
14	certainly, a core aim and goal of this kind of
15	care, there is a surprising amount of
16	variation. So we thought it was useful to
17	have the conversation.
18	DR. MORRISON: Fantastic. Thank
19	you very much. Tina, I have you as the lead.
20	MS. PICCHI: Great. Thank you for
21	that background. So this is 1647, and the
22	measure is the percentage of hospice patients

	Page 14
1	with documentation in the clinical record of
2	a discussion of spiritual/religious concerns
3	or documentation that the patient or caregiver
4	did not want to discuss.
5	As Martha indicated, there really
6	is. Spiritual care has been shown to be a
7	critical element of quality of life at the end
8	of life and is of significance to 1.5 million
9	people who received services from
10	approximately 5,000 hospices in the U.S.
11	I am going to start at the end and
12	work back. Basically, I want to tell you, of
13	the six people who reviewed this measure, only
14	one recommended the measure for NQF
15	endorsement, and I think there is some
16	particular reasons why.
17	In terms of the demonstration,
18	there certainly has been pretty much of an
19	agreement of high impact, but the
20	demonstration of performance gap, there was a
21	variation in the reviewers' evaluation of
22	that.

	Page 15
1	The medium score shown in the data
2	was 78.2 percent in 2009, 73.6 percent in
3	2010. I think the concern is that the body of
4	evidence was rated very low by the majority of
5	the evaluators. There are no known studies,
6	and there didn't appear to be enough evidence
7	to demonstrate that this measure is
8	meaningful.
9	The data does come solely from
10	data and the system, though it comes from data
11	collected from 13,435 records in 2009 and
12	2010, and it does demonstrate a less than
13	optimal performance across the providers.
14	Now the citations for evidence of
15	impact include the NCP guidelines, which have
16	the eight domains of care, the NQF preferred
17	practices, and also it mentions the Consensus
18	Conference on Improving the Quality of
19	Spiritual Care as a dimension of palliative
20	care that was published in the Journal of
21	Palliative Medicine and later in its entirety
22	in the text written by Dr. Christina Puchalski

	Page 16
1	and Debbie Farrell entitled "Making Health
2	Care Whole."
3	Now my comments come to you also
4	as a board certified chaplain and someone who
5	has directed spiritual care in chaplaincy and
6	hospitals for the last 30 years.
7	It appears from my reading and the
8	other evaluators' that one of the important
9	elements that is missing that refers to the
10	preferred practices for the National Quality
11	Forum's preferred practices is the use of a
12	standardized instrument to measure spiritual
13	distress, spiritual pain, and to integrate
14	those findings into the care plan.
15	It appears that this measure falls
16	short of meeting the NCP guidelines and the
17	NQF preferred practices, because a
18	standardized instrument is not being used.
19	Also, there isn't any indication as to who
20	this assessment would be made who would be
21	making this assessment. Is it a spiritual
22	care professional? Is it someone else on the

	Page 17
1	hospice team, and are they qualified to make
2	this screening or is it an assessment? That
3	is another question.
4	The measure is a little vague in
5	its language, only that it requires
6	documentation that there was a discussion of
7	spiritual concerns or documentation that the
8	patient or family didn't want to discuss it.
9	It also doesn't meet some of the
10	other NCP guidelines in terms of ensuring
11	that, if there isn't indications of spiritual
12	distress or spiritual pain, there would be
13	then a referral to a qualified spiritual care
14	provider who would make an intervention, and
15	then integrate that into the care plan.
16	So based on that assessment, I
17	think that is why the measure was not strongly
18	recommended by the reviewers. However, I must
19	say as a spiritual care professional, it was
20	very heartening to see a measure being
21	proposed for this. So I really want to
22	applaud Deyta for putting that forward.

1	Page 18
1	DR. MORRISON: Fantastic. Thank
2	you, Tina. That was very comprehensive. Open
3	for discussion. Dr. Casarett, Dr. Lunney, Dr.
4	Fine?
5	DR. CASARETT: I would like to
6	lead off with a question, but it is really
7	more of a comment or maybe a question to
8	consider in follow-up comments.
9	I wonder if we are letting the
10	perfect be the enemy of the good for this
11	measure. I understand all of those critiques
12	that you just shared, and I read through the
13	proposal just now and found some of my own,
14	but I also think back to some of the pain
15	measures we have looked at, and many of the
16	questions that we are asking now about this
17	spiritual assessment, we didn't ask about the
18	pain measures.
19	We didn't ask them to say who
20	would be doing the screening. We didn't ask
21	for a follow-up. We just said pain screening
22	is important. You can't really manage pain

Page 19 1 unless you know it exists. Therefore, we 2 thought it was a good measure. So while I recognize all of the 3 flaws that you just mentioned, I would ask us 4 5 in our comments to consider whether those really are fatal flaws or whether this might 6 7 be a good first step. 8 DR. FINE: Yes. As the one quy 9 that voted for this, I saw this as a good 10 first step. I like to tell the people I train that sooner or later death is not a medical 11 12 problem to be solved; it is a spiritual problem to be faced. 13 14 In all, I see this as a screening 15 tool, not an assessment tool. It was maybe not worded as well as it could be, but I echo 16 17 what David said, and that was my feeling when I first read it. The evidence is not great, 18 19 if you look at the literature, but they 20 collected data on nearly 25,000 patients, 21 actually, over a couple of years. They showed 22 variability.

	Page 20
1	I view some of what we do as a
2	political tool, trying to move the public
3	debate, and I think it is important that we
4	ask hospices and I would again love to see
5	this eventually expanded into the acute care
6	setting and palliative care teams.
7	We on our palliative care teams at
8	Baylor Health Care in Texas you know, we
9	do, in fact, ask everybody if they have
10	spiritual concerns and, if they do, if they
11	wish to discuss them, what their faith is,
12	etcetera.
13	We all ask it in slightly
14	different ways. Some of us do the FICA
15	questions, some of us don't. Then based on
16	that, we may call in the chaplains. As a
17	Baptist health care system, we are swarming in
18	chaplains, and we have got a CP program. So
19	we never lack for spiritual professionals who
20	can come in and help.
21	I think you got to ask the
22	screening question and say it is a quality

<pre>1 measure. So I still say yea. 2 DR. MORRISON: Naomi. 3 MS. NAIERMAN: In our research 4 with consumers, we found two things. One is 5 that this is something they really want to</pre>	age	21
DR. MORRISON: Naomi. MS. NAIERMAN: In our research with consumers, we found two things. One is that this is something they really want to		
3 MS. NAIERMAN: In our research 4 with consumers, we found two things. One is 5 that this is something they really want to		
4 with consumers, we found two things. One is 5 that this is something they really want to		
5 that this is something they really want to		
	5	
6 know about hospice when they are selecting a	a	
7 hospice in advance: Will my family member,		
8 will I, have this kind of support, if and wh	ıen	
9 I need it during my hospice experience?		
10 We also found quite a bit of		
11 variation among hospices. My sense is that	it	
12 is a kind of thing that can vary in terms of	-	
13 resources allocation among hospices. It is		
14 kind of fudgeable versus a nurse's aide or a	a	
15 nurse. So I would vote for this myself,		
16 despite the technical thoughts.		
17 DR. MORRISON: Everybody will ge	et	
18 an opportunity to vote. Other comments,		
19 questions from the group? Tina, I see you		
20 moving there.		
21 MS. PICCHI: The concern that I		
22 have is it would be my hope that it would be	2	

1	
	Page 22
1	part of the initial screening assessment when
2	the patient was brought into hospice. My
3	concern could be that it could be hours before
4	death that there was documentation that a
5	clergy person was called in. So that was just
6	another part in terms of the timing that I
7	think could be improved.
8	DR. MORRISON: Naomi? Naomi,
9	Stephen, Bob, and Naomi again. Are you up or
10	down? Okay.
11	MS. KARP: This is just a wording
12	issue, but in the numerator statement, it just
13	says documentation of spiritual/religious
14	concerns; whereas, it seems to clearly be
15	talking about a discussion. So I don't know
16	if we have the ability to just amend that, to
17	add the word discussion of, because there
18	could be potentially you know, someone
19	might just make a remark to a staffperson, and
20	they note it, but there is not even a
21	discussion. So I would just want that to be
22	clear.

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1	DR. MORRISON: Stephen.
2	DR. LUTZ: Yes. I am trying to
3	figure out how to word this. So if I don't
4	word it well, just ignore me and move on.
5	I am trying to share concerns that
6	some patients have voiced to me, if they are
7	in a system. Say they are in a system that
8	they know is a certain religious order, and
9	they are asked if they have any religious
10	concerns. I basically have patients say to
11	me, essentially, do you think it is going to
12	matter, I am in a Baptist hospital, and I said
13	I don't believe in God.
14	It sounds stupid, but I have
15	actually had this said. I am not trying to be
16	the unintended consequences guy for every
17	question, but I have had this concern brought
18	to me before. I don't know how else to voice
19	it other than to say some people take even the
20	question a little bit differently than maybe
21	we would intend it.
22	DR. MORRISON: I have got Bob and

Stephen. Every committee needs an unintended consequences guy. So thank you for filling that role.

1

2

3

22

DR. FINE: Tina, I just wanted to 4 5 respond to something you said. I didn't read it and interpret it that it meant it had to be 6 7 a CP provider, a certified chaplain, which is 8 just interesting. I don't know why a nurse or 9 physician -- Again, I don't see it as an If somebody sees this as an 10 assessment. assessment tool, it is not. It's lousy. 11 12 There is no assessment there at 13 all. It just says was there some kind of discussion. Was the issue raised? 14 That, to 15 me, doesn't have to be done by a chaplain, and I wouldn't worry about the unintended 16 consequence of, oh, my god, they have just 17 been enrolled in hospice, they are dying, and 18 19 the chaplain hadn't shown up. 20 DR. MORRISON: Tracy? 21 DR. SCHROEPFER: I think the other concern would be that spirituality wasn't

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1	defined. I think that people struggle and
2	think that spirituality has to do with
3	religion, but it doesn't necessarily. It can,
4	and it cannot. So that oftentimes social
5	workers are doing the spiritual, because
6	people are talking about meaning and life,
7	which is spirituality. How do I What
8	legacy will I leave behind? Where do I fit
9	into this world? So those kind of questions.
10	So I think that I was more
11	concerned that it didn't define it well
12	enough, such that if it is not the chaplain or
13	if it is not religious, that then it would not
14	be counted, and that would concern me.
15	DR. MORRISON: I assume, Bob and
16	Stephen, you are okay. Right? It's okay. I
17	just want to make sure before I move forward.
18	I know it is early in the morning.
19	Other comments, questions, before
20	we move? I figured you had said everything,
21	Tracy. Other comments or questions before we
22	move to voting? Are people comfortable?

<ul> <li>Page</li> <li>Okay. We are skipping the first question</li> <li>again. We are skipping the first question</li> <li>again, because we agree on the importance, and</li> <li>we get an extra 45 seconds doing that all the</li> <li>way through the day.</li> <li>MR. COLCHAMIRO: On the</li> </ul>	e 26
2 again. We are skipping the first question 3 again, because we agree on the importance, and 4 we get an extra 45 seconds doing that all the 5 way through the day.	
3 again, because we agree on the importance, and 4 we get an extra 45 seconds doing that all the 5 way through the day.	
4 we get an extra 45 seconds doing that all the 5 way through the day.	
5 way through the day.	
6 MR. COLCHAMIRO: On the	
7 performance gap demonstrated by the measure,	
8 12 high, four moderate, four low, and zero,	
9 insufficient evidence.	
10 DR. MORRISON: I am sorry. I	
11 should be reading these. This is evidence or	
12 outcome, importance to measure and report.	
13 Everybody, try again. I am going to make	
14 Lindsey sit in the middle of the circle here.	
15 We could all go around one by one. All right,	
16 everybody try one more time.	
17 MR. COLCHAMIRO: Six, yes; 13, no.	
18 DR. MORRISON: Okay. Are there	
19 appropriate Is there a quantity of studies	
20 in the body of evidence to support it?	
21 MR. COLCHAMIRO: Two high, 11	
22 moderate, 7 low, and zero insufficient	

Page 27 1 evidence. 2 DR. MORRISON: Importance of the measure to report? Sorry, quality, quality, 3 4 quality. It is way too early in the morning. 5 MR. COLCHAMIRO: Three high, eight moderate, eight low, one insufficient 6 7 evidence. 8 DR. MORRISON: Okay. Consistency 9 of results across the body of evidence? 10 MR. COLCHAMIRO: Four high, nine moderate, six low, one insufficient evidence. 11 12 DR. MORRISON: Scientific 13 acceptability of the measure properties: 14 Reliability? Of course, we can go back. Α 15 very good point, thank you. 16 MS. BOSSLEY: I just have a question as well, because the evidence -- The 17 provider didn't hear it again. We will be 18 19 writing all of this up. So it will be helpful 20 to know. The evidence that is provided in here 21 is based on -- I think it is the NQF preferred 22 practice that we have.

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1	There is very little else
2	provided, but all the ratings that I saw here
3	are showing that the quantity is moderate or
4	so, the quality is moderate or so. So I just
5	want to make sure that either you are voting
6	based on something that we don't have in front
7	of us, and your own expert opinion, which is
8	fine. I need to know that, so we can document
9	it, or we just need to probably have a little
10	more discussion on that. It would be helpful.
11	DR. MORRISON: David?
12	DR. CASARETT: I was curious about
13	that, too. I can give you my response, which
14	was, in thinking about the evidence, I was
15	thinking not just about what was in here, but
16	about the literature that exists that suggests
17	that patients do welcome the opportunity to
18	have these sorts of discussions.
19	DR. MORRISON: Other comments or
20	thoughts, because I think Heidi's point is
21	very well taken. There is very little
22	evidence supported, and I would add that,

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	Page 29
1	remember, that the NQF framework is evidence
2	based, but certainly a substantial component
3	of the framework is expert opinion, and I
4	think this is one of the key issues where
5	there was not strong empirical data to support
6	it, and there was a lot of this was based
7	upon the expert opinion issue.
8	So as Helen keeps reminding me,
9	expert opinion does count as evidence, but
10	just make sure that what you and Heidi is
11	nodding. Just make sure that that is the
12	point. So I have got Naomi, and then Kate.
13	MS. NAIERMAN: Just quickly, to
14	repeat but with a little bit more information,
15	that in our study with consumers this was a
16	very valuable piece of information that they
17	wanted to know, in a public report, by the
18	way. That was the reason for our research.
19	If you would like a link to our
20	published report, I would be happy to direct
21	you there.
22	DR. MORRISON: Kate?

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1	MS. O'MALLEY: I guess my question
2	would be, for the purpose of this particular
3	process, is it helpful to hear people say, in
4	my expert opinion, I think this is very
5	important; because I would say, in 20 years of
6	clinical practice in community settings, I
7	have found this work to be very significant to
8	patients and families.
9	DR. BURSTIN: And, actually, just
10	to remind you, the way the Evidence Task Force
11	has set this all up for us, obviously, we went
12	through the whole issue of quality, quantity,
13	consistency.
14	There is specifically an exception
15	to the empirical body of evidence, actually
16	more so for I guess for any kinds of
17	measures, where expert opinion
18	systematically assessed that benefits to
19	patients greatly outweigh potential harm. So
20	if that is the direction you want to go, you
21	just want to document that you are clearly
22	going in that direction.

1	Page 31
1	DR. MORRISON: June?
2	DR. LUNNEY: I was just going to
3	comment that, in case you didn't read the
4	paper this morning, Harvey Chochinov made the
5	USA Today with his study. So that says
6	somebody is interested.
7	DR. MORRISON: Doug?
8	DR. WHITE: Just then for clarity
9	of how we should be voting on these, would we
10	be voting according to the evidence in the
11	room, and then there is a separate space where
12	we say, notwithstanding this evidence, that we
13	think, based on expert judgment, blah-blah-
14	blah?
15	DR. BURSTIN: Yes. I think you
16	all voted this sort of in the moderate range,
17	some more lows perhaps than we are necessarily
18	comfortable with, because why I think we will
19	qualify in the report that you continue to
20	evaluate the measure, because there was a
21	consensus on expert opinion that the benefits
22	outweigh the harms.

Page 32 DR. WHITE: But is that where you 1 2 want us to go? DR. BURSTIN: I think you should -3 4 - If that feels right to you, in terms of the 5 process, yes. 6 DR. WHITE: This is just a 7 procedural question. 8 DR. BURSTIN: Yes. I think that 9 would be fine. 10 DR. WHITE: Should we vote according to that or should we vote according 11 12 to what is in front of us, and then say, but we still think it should go on? Is there a 13 14 later question where we can sort this out? 15 DR. BURSTIN: There is not a later 16 question, but it probably would be a good 17 straw vote, just a hand vote, just to see if 18 people are comfortable with that approach, 19 because you have already voted on the quality, 20 consistency and evidence. 21 DR. MORRISON: Can I see a show of 22 hands, who are comfortable with that approach,

	Page 33
1	to quote the good Dr. Burstin?
2	DR. BURSTIN: Would you state the
3	approach?
4	DR. MORRISON: All right. So I am
5	going to have to rephrase. So I think what I
б	am asking is that, based upon the We voted
7	to move this forward with a There was a
8	higher percentage of low/moderate than we have
9	typically seen that, I think, NQF staff feel
10	comfortable pushing forward.
11	What I would like to see is a show
12	of hands who feel that the benefits of this
13	measure far outweigh the potential of harms to
14	patients, that it is a measure that has very,
15	very few unintended consequences or harms for
16	patients, and the potential benefit is great.
17	So just a show of hands who believe that and
18	feel that we should move forward.
19	So I have got a strong majority.
20	So we can move forward? You guys are good?
21	Okay. We will move to the next question then.
22	Reliability?

Page 34 1 MR. COLCHAMIRO: Three high, seven 2 moderate, nine low, one insufficient evidence. 3 DR. MORRISON: Validity? 4 MR. COLCHAMIRO: Three high, nine 5 moderate, eight low, zero insufficient 6 evidence. 7 DR. MORRISON: And disparities? 8 MR. COLCHAMIRO: One high, eight 9 moderate, seven low, four insufficient evidence. 10 11 DR. MORRISON: I was going to 12 stop. We are going to have to have a 13 conversation now. 14 DR. BURSTIN: I think so. 15 DR. MORRISON: So do you want me to read this one, Heidi? 16 17 MS. BOSSLEY: I think it would 18 actually help to have Lindsey or Eric just 19 read us back the ratings on reliability and 20 validity. 21 DR. MORRISON: That would be 22 helpful.

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1	MS. BOSSLEY: I think it is not
2	clear it made it.
3	MR. COLCHAMIRO: So for
4	reliability, we had three high, seven
5	moderate, nine low, one insufficient evidence.
6	For validity, we had three high,
7	nine moderate, eight low, and zero
8	insufficient evidence.
9	MS. BOSSLEY: It may be helpful
10	maybe to talk a little bit more about why
11	people voted what they did for reliability and
12	then also validity, because I don't know that
13	we really got into the weeds of it on that.
14	So why don't we talk through that a bit? Does
15	that sound good to you?
16	DR. MORRISON: Yes, thank you.
17	Solomon?
18	DR. LIAO: So I think it may boil
19	down to whether we are thinking this is a
20	screening question or whether this is an
21	assessment.
22	DR. MORRISON: Sure. Yes, I am

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	Page 36
1	not sure that Yes. Let's ask, because I am
2	not sure.
3	MS. TECCA: This is, again, one of
4	those odd places where I am calling the
5	developer. I am forwarding this measure that
6	was developed by PEACE, that was promoted by
7	AIM, and we have been using with hundreds of
8	hospices. I am not the developer of the
9	measure, but as others have described, it is
10	not an assessment. It is simply specifically
11	asking whether there was a general question
12	whether the conversation and discussion had
13	been had about spiritual and religious
14	concerns, and the documentation of that, and
15	documentation of whether or not the family
16	refused.
17	It is actually very specific. It
18	is broad, but it is a very specific
19	definition. It is not about an assessment.
20	It is not about a specific assessment, not
21	about even necessarily screening. It is about
22	the documentation of the discussion.
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1	DR. MORRISON: Anthony, could I
2	ask, is Laura Hanson on the phone?
3	DR. HANSON: I am.
4	DR. MORRISON: Okay. Laura, can I
5	put you on the spot?
6	DR. HANSON: Uh-oh.
7	DR. MORRISON: Because I have
8	heard several times that this was developed by
9	your group. I guess what I think it might be
10	helpful to the group is you know, I have
11	two questions as Chair's prerogative.
12	The first is a little bit about,
13	given that you guys developed it, why you
14	didn't submit it as a potential measure, and
15	perhaps you could answer some of the questions
16	that have arisen about the reliability and the
17	validity and the scientific merit of this,
18	given the committee's discussions about scores
19	that were in the very low to moderate range,
20	and help us with that? Doug, I have you next.
21	DR. HANSON: Okay. In the
22	development, really, our logic in the

1	
	Page 38
1	development is precisely what has been
2	described, that the evidence base is very
3	strong for the importance of this domain and
4	addressing this domain in some way in the
5	clinical practice of hospice and palliative
6	care.
7	When we put it before the
8	technical expert panel for the PEACE Project,
9	it was rated highly, not as high as some
10	others, but certainly rated very high, over
11	four on a five-point rating scale overall.
12	The concerns all along were really
13	in the area of effective intervention to
14	address concerns, which I think the discussion
15	here has characterize well. So we ended up
16	not putting it forward mostly related to those
17	concerns, but we have some additional data
18	about inter-rated reliability that says it can
19	be reliably abstracted from medical records
20	and, certainly, data for the performance gap,
21	as I think has been comparably presented.
22	I think the discussion I have

	Page 39
1	been listening to the whole discussion, and I
2	think the discussion fit completely with what
3	we have learned in the process over the last
4	several years of looking at this particular
5	measure.
6	As I said, the rationale for us
7	not putting it forward had to do with still an
8	evidence gap between detecting spiritual
9	distress and then the nature of intervention
10	to relieve that distress. But we didn't find
11	a lot of evidence for harms about asking, and
12	I would characterize this as a screening
13	question or as a screen.
14	DR. MORRISON: So I just want to -
15	- So what I am hearing, just for the group, is
16	the question was that, as a process measure,
17	there wasn't there is not a clear link to
18	an outcome or an intervention that would
19	affect the outcome. Is that what I am hearing
20	specifically?
21	DR. HANSON: Right, exactly.
22	DR. MORRISON: I don't want to put

Page 40
words in your mouth, but I think it is a
really important concept for the committee to
consider, particularly given the focus on
measurable interventions that can affect a
process. Okay.
So I've got a lot of people with
tent cards up. Let me start with Doug who was
up first. Then I've got Naomi. I've got
Kate. I've got June. I think that is it.
DR. WHITE: This is just a
comment sort of again about the process here.
So the question that had been asked is tell us
about why you voted the way you did, and I
voted the way I did, because I think it is
important for sort of an integrity based view
of NQF that we vote according to what is in
front of us, and then we have an opportunity
to say, notwithstanding this, here are the
reasons that we are going against the data
that is in front of us.
I would hate for the public to
look at our ratings and see a bunch of ones

	Page 41
1	and twos, and then look at what we based that
2	on, and say this is not a credible process.
3	DR. BURSTIN: Just one point,
4	though. That only applies to evidence. It
5	has nothing to do with scientific
6	acceptability. Scientific acceptability is
7	truly what is in front of you, and the only
8	question is whether you had sufficient
9	information that perhaps I don't know that
10	Laura could have provided additional
11	information than what is in front of you, but
12	again you have to act on what is in front of
13	you.
14	DR. WHITE: Yes. I am talking
15	more about the things around the measure
16	itself, the reliability, the validity,
17	etcetera, which is a central component of the
18	evaluation, I think.
19	MS. BOSSLEY: And part of what we
20	will do is Assuming this passes scientific
21	acceptability and you move forward through the
22	rest of it, what we try to do is then reflect

	Page 42
1	within the notes the Steering Committee's
2	rationale of why you did what you did, and you
3	all will see that. But we try to frame it so
4	that it doesn't sound like you You may have
5	known that you did something that may not look
6	like it followed the process. Happens all the
7	time. We are very good at writing notes to
8	reflect that you actually knew what you were
9	doing when you did it.
10	DR. MORRISON: The joys of being
11	in a public forum, Doug. I'm sorry, I've got
12	Naomi, Kate, and June.
13	MS. NAIERMAN: I want to make two
14	comments. First of all, Martha is right. She
15	is not the developer of this measure, and we
16	have just heard from the developer of this
17	measure. As far as I recall, she said it was
18	reliable and valid. It passes the test of
19	validity and reliability.
20	The other thing is that I am not
21	sure whether we are raising a higher bar for
22	this particular measure than we did for

Page 43 previous measures where we just simply asked 1 2 for screening and assessment, and not outcome. 3 There is, clearly, an intervention that could be applied if a screening showed 4 that someone wants to discuss spiritual care. 5 You just bring the chaplain in or whoever. 6 So 7 I want to make sure we don't raise the bar any 8 further than we did for previous measures. 9 DR. MORRISON: Kate? DR. HANSON: This is Laura. 10 11 DR. MORRISON: Sorry. Laura, I've 12 got a couple of committee members first, I'm 13 afraid, unless you are going to clarify. I just want to 14 DR. HANSON: 15 correct that statement, that we have data on 16 inter-rater reliability that shows good 17 reliability. We do not have data on validity. 18 DR. MORRISON: That is very 19 Thank you. Kate? important. 20 MS. O'MALLEY: I am adding my 21 voice to the access issue. It sounded from 22 Laura's descriptions they held back on the

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1	intervention side, but when I was listening to
2	that, I also felt that we raised the bar a
3	little bit higher, thinking about pain
4	screenings. You can do a lot of pain
5	screening, but you don't necessarily know
6	always the quality of the intervention. So I
7	think that is an important consideration for
8	this work.
9	Also, in looking further at the
10	documentation, it does clearly say that it
11	documents a discussion about whether or not a
12	question took place about spiritual concerns.
13	DR. MORRISON: June?
14	DR. LUNNEY: I just wanted to ask
15	the NQF question, that I voted on my
16	reliability judgment without hearing Laura.
17	MS. BOSSLEY: One thing that we
18	could do is see if Laura would be willing to
19	provide that information, and then bring it
20	back to the committee. Then you can revote,
21	and we could probably even do that essentially
22	on the next phone call that we have with all

	Page 45
1	of you. So that would be the other option.
2	DR. BURSTIN: It still is a
3	concern, though, because measures at low
4	validity don't go through. So if there is
5	truly no validity testing, that is really
6	where it comes down to.
7	DR. MORRISON: Yes, and I do think
8	that is a very I am hearing that as an
9	important point. David, did you have a
10	comment? I'm sorry.
11	DR. CASARETT: No. I was just
12	going to make that same request, but although
13	I certainly believe Laura when she said it was
14	reliable, I think we need to see the numbers.
15	DR. MORRISON: Yes, and I do think
16	I'm sorry, Solomon? No, that's okay.
17	Heidi, I am not quite sure how to
18	proceed here, because I think as a committee
19	we need some information from Laura about the
20	scientific reliability, but what I am also
21	hearing is that we have no validity data at
22	all. I think, from Let me frame this.

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1	From a scientific perspective, it is very hard
2	to push through a measure that has no validity
3	data behind it.
4	Let me rephrase that, because
5	Helen is saying it. It is impossible to put
6	through a measure that has no validity data
7	behind it, and I am not quite sure where we go
8	from here.
9	DR. BURSTIN: I would actually
10	suggest that it makes sense to actually allow
11	the developer to speak with Laura, see if
12	there is any additional information to provide
13	back to the committee, and just have you
14	review it offline. You don't have enough
15	information in front of you at the moment to
16	really make this assessment.
17	DR. MORRISON: June, and then
18	Doug.
19	DR. LUNNEY: Just to clarify,
20	validity for this purpose, we are looking at
21	whether or not the captured screening response
22	reflects the truth about what is in the

	Page 47
1	record? What are we trying to prove?
2	DR. WHITE: Yes, that's right.
3	Just to follow up on that, you can have
4	From the standpoint of validity, you can have
5	an assessment of face validity. Does the same
6	measure what it appears to need to be
7	measuring? That could be via expert judgment,
8	or there could be the kind of question that
9	June is talking about.
10	So I would wonder if you can have
11	expert judgment of face validity as the
12	relevant validity testing?
13	DR. MORRISON: Solomon?
14	DR. LIAO: So again going back to
15	the issue of having consistent standard, we
16	have taken Laura's word on other measures and
17	not asked for her to have to provide the
18	numbers before we voted. So
19	DR. BURSTIN: She actually
20	provided the numbers in the form she
21	submitted. The difference here is she didn't
22	submit this measure.

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1	DR. LIAO: Exactly. So I guess I
2	am asking, do we need to table this or is this
3	something that we can take a preliminary vote
4	on today, or go back and revote this issue?
5	DR. MORRISON: I think we need to
6	confirm it, yes. We can do that. Tracy?
7	MS. TECCA: Can I just ask a quick
8	question? If we go forward, and I think it
9	would be terrific if the recommendation was
10	that Laura and I could sort of see how we can
11	present the data that is available in a
12	clearer form, but I would say I would love to
13	hear a sort of resolution to this question
14	about what validity what do you want to see
15	with regard to the validity, just in terms of
16	the data that would be helpful?
17	I don't know whether we have it in
18	our database or the combination, but it would
19	be helpful to know the question for sure that
20	we are trying to answer.
21	DR. BURSTIN: I think we can work
22	offline to provide that to you, but I think a

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systematic assessment of face validity is one
element to get to at least moderate validity.
That is why I think more information here
would certainly get you closer.
MS. TECCA: I appreciate that,
yes.
DR. MORRISON: Last question,
Naomi.
MS. NAIERMAN: Just a quick
question. Would it help to have any
perspective from the AIM folks? Do they have
any data that because they selected this
measure. Just wondering. There may be
another source of information.
DR. MORRISON: Eduardo?
DR. BRUERA: Just a brief comment
about the issue of the validity and
reliability, because in experimental
conditions one can find things, and this is
going to be proposed for a quality measure for
clinical teams to work on, not for doing it
under the conditions of having a research

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	Page 50
1	person or somebody who is particularly trained
2	to it.
3	So I think, if the body of
4	knowledge includes how these measures perform
5	in the real world when done by real
6	clinicians, that would be the important part
7	of the information, not whatever you did to
8	publish a paper, and we found with a JCAHO
9	pain fiasco that people can say anything they
10	want. When you tell them to say from zero to
11	10, they will adhere to any regulatory
12	measure.
13	Eighty percent of what I dictate
14	in every single medical chart is only for the
15	purpose of regulatory and billing issues, and
16	20 percent of that has any relationship with
17	patient care.
18	So we need to be aware that we
19	don't create paper tigers and that we ask for
20	the reliability and validity that, hopefully,
21	will be applicable to the real world clinical
22	scenario as much as possible.

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Otherwise, we might run
consistently, not only when we talk about this
measure, but with any other measures of so
called quality, into backlashes of not really
improving outcomes.
DR. MORRISON: Tracy, I know you
got your thoughts together.
DR. SCHROEPFER: We have had
others where we have had the face validity at
least, and this one does talk about that it
has face validity.
I understand what people are
saying, but it just seems like validity I
mean, in this measure it is pretty much what
some of our other measures have been. It is
not like does it measure what it purports to
measure. It is a conversation was documented
or not, and how do you ever test for that.
It doesn't seem like validity
really applies so much with some of the more
rigorous tests. So this one says they
conducted face validity.

Page 52 DR. MORRISON: Heidi, and then 1 2 Doug. MS. BOSSLEY: The one thing with 3 the face validity, though, I would point out, 4 5 part of the criteria says it must be through a systematic process. So they may have used 6 7 a systematic process, but it is not yet 8 documented in here. So that is something 9 that, I think, we need to go back and work 10 with them on, and see. But just stating that it has face validity isn't enough to be able 11 12 to get even a low rating. 13 DR. MORRISON: Douq. 14 DR. WHITE: Just a measurement issue, the difference between face validity 15 and criterion validity. We can all sit around 16 here and look at it and say it looks good; it 17 has face validity. But in the real world, the 18 19 other kind of validity is the criterion 20 validity. 21 Does the thing really measure what 22 it intends to measure compared to a gold

	Page 53
1	standard would require a chaplain or someone
2	who is really skilled in eliciting spiritual
3	needs separately doing that, going in there,
4	doing that, getting a sense of does this
5	patient really have any spiritual issues to be
6	addressed, and checking one or zero, yes or
7	no, and then comparing that to what you got on
8	your little screen.
9	I am not saying that we need to do
10	that. I am just sort of pointing out the
11	difference between face and criterion
12	validity.
13	DR. SCHROEPFER: And I agree with
14	you, and I understand that. I guess I am
15	thinking about our discussions yesterday
16	where, truly, we didn't hold that standard to
17	some of the measures yesterday. But, no, I
18	agree with you.
19	DR. WHITE: It is tricky when you
20	hear someone say the measure is valid. It is
21	such a thicket.
22	DR. MORRISON: All right, guys. I

	Page 54
1	think I am going to close discussion. I want
2	to just There are a couple of I think
3	there are a couple of issues that I want to
4	summarize on, and then I think a couple of
5	points that I want to sort of just clarify
6	before we move forward, if that is okay, and
7	I am trying to frame this so it will help in
8	terms of the because I think we are going
9	to move forward with voting or revoting.
10	So just a couple of things that I
11	have heard that would help, moving forward.
12	I think what I am hearing around the room is
13	everybody agrees that spirituality is a core
14	component, and I think that the importance of
15	that is and I think that the committee is
16	struggling hard with the idea that this is a
17	core component that we think needs to be
18	included.
19	I think that there are some
20	struggles and concerns about how the measure
21	is being put forward and some of the data
22	behind it. I think the relevance to yesterday

	Page 55
1	people talk about, well, we didn't hold
2	some of the pain standards, for example, to
3	that standard, but we have 20 years of data on
4	pain, and volumes and volumes and volumes of
5	it, how do you assess pain, what are the right
б	instruments, how are the questions asked.
7	I think that the evidence base for
8	spirituality is lacking. So I would not make
9	the link particularly to pain issues.
10	I think some of the issues that
11	have been raised, and Laura raised, I think,
12	for the committee are important ones.
13	Everybody understands the importance of
14	spirituality.
15	I think the problem is that,
16	unlike pain, again to use it, we don't have
17	clear links between the process of assessing
18	spirituality and then a good outcome that
19	addresses spiritual distress.
20	Even something as simple you
21	know, knowing this would be as a chaplaincy
22	consultation, we don't have outcomes data to

	Page 56
1	suggest what percentage of people who
2	identified spiritual distress are alleviated
3	or absolutely alleviated by a chaplaincy
4	visit, and we do have that data for pain.
5	We do know that, if you identify
6	pain in scale and you give opioids,
7	particularly if you have cancer pain, it
8	works. So I think that is some of the issues
9	that people are struggling with.
10	I think some of the scientific
11	validity issues that Doug pointed out are
12	very, very critical, that it really There
13	is a difference between face validity and
14	asking somebody do you have spiritual
15	distress, and understanding what that means.
16	As Doug said, there are ways of
17	getting at validity questions. You know, the
18	gold standard may be a chaplaincy
19	consultation, but there are other more
20	comprehensive assessments that get at
21	spiritual distress in a more comprehensive
22	way, and so that type of scientific criterion

	Page 57
1	validity that Doug presented, I think, are
2	very important in terms of making the
3	decision.
4	I think what you have heard from
5	Laura, which are going forward, is that there
6	is good reliability data, that people answer
7	the same way, that if you ask them this
8	question, they will answer the same way. That
9	is different from what does it mean by having
10	that answer, which comes back to the criterion
11	validity. I mean, what does it mean when they
12	say yes.
13	So what I would propose is we go
14	back and we revote on the reliability and
15	validity data. I think that we will assume
16	that Laura, because I trust her, has good
17	reliability data. I think for the committee,
18	for the purpose of the vote, I think you can
19	assume that criterion validity is not present,
20	and I think you have to vote your conscience
21	on the face validity piece.
22	Then what I would say is,

Page 58 1 depending upon what we come back when we 2 revote based upon those specifics, then we decide whether to move forward based upon the 3 voting, and I hear people's distress about 4 5 this one. I do think that this is one that people are -- and I've got -- June is 6 7 distressed. I see distress. 8 DR. LUNNEY: I want to clarify. 9 This measure does not measure distress. Ιt 10 measures whether or not a conversation 11 happened. 12 DR. MORRISON: No, I understand I understand that, June. I understand 13 that. 14 that, but I think what you are hearing is --DR. LUNNEY: Then criterion to 15 16 distress assessment is inappropriate. 17 DR. FINE: I would like to ask the 18 question maybe of Doug. What would the 19 difference in a validity assessment be between 20 -- I see this as a screening question: Was 21 there a discussion or not? Nothing about the 22 quality of discussion, the meaning of

Page 59 discussion, the outcome of the discussion. 1 Ι 2 read it as a screening question. What would validity testing look 3 4 like for a screening question versus an 5 assessment question? I am just trying to understand this. I do not come with any 6 7 background in statistics. 8 DR. WHITE: I think June's point 9 is a very important clarification. But it 10 does -- Then it changes the importance of the measure, I think. 11 12 If you are asking was any sort of thing about spirituality questioned, that is 13 14 very different than was that a reliable and valid screening tool for is there a spiritual 15 16 issue. 17 If we are not asking the latter --18 and that is the point you are making -- then 19 I wonder about what is this thing? What is 20 the utility of the thing? We are not really 21 trying to sort of identify is there a real 22 problem for patients that needs to be followed

	Page 60
1	up on, i.e., is this a real screening tool for
2	a clinical issue.
3	If that is not what we are
4	measuring, then I guess I need to sort of
5	rethink how I had judged this.
б	DR. MORRISON: Naomi, and then
7	Helen.
8	MS. KARP: It seems to me that, if
9	we have this much confusion about what are we
10	even looking at for validity, is this
11	screening, what exactly does screening mean,
12	then there is something wrong with the
13	definition of the way this measure was framed.
14	It is too ambiguous. The wording is too
15	ambiguous. Even if they put the word
16	discussion in there, maybe that is too
17	ambiguous.
18	So what would be the process for
19	dealing with that? Do we have to reject the
20	whole measure or is there a way to give
21	somebody an opportunity to tweak the wording
22	and then have us look at it again?

	Page 61
1	DR. MORRISON: Helen, and then
2	Kate.
3	MS. MARTEL: Could someone from
4	NQF answer that as a process question?
5	DR. MORRISON: Yes.
6	DR. BURSTIN: We have before asked
7	a developer to go back and provide further
8	descriptions and refine the numerator
9	statement so that it is clearer, and include
10	definitions, anything like that. You can
11	request that, and I think that is actually
12	very reasonable here to provide more guidance
13	as to what you would expect to be documented
14	to be able to meet the measure. That is
15	perfectly appropriate.
16	DR. MORRISON: Helen?
17	MS. MARTEL: So I guess my
18	question would be, to follow on both of those,
19	is just that the clarification for are we
20	asking was the discussion raised? Was the
21	whole issue just raised in a discussion,
22	versus was there, as Doug said, a further

F	ge 62
	90 02
1 you know, more depth to that screening than	
2 did you even raise the topic of spiritual	
3 dimension to a patient, or not.	
4 DR. MORRISON: Kate?	
5 MS. O'MALLEY: My question would	
6 be to Helen. Since this question is in the	
7 field and is used extensively in the Medicar	
8 conditions of participation, when you ask th	S
9 question, what happens? Are we just asking	
10 the question out in the wilderness, and the	
11 tree falls, and nobody hears it, or does	
12 something happen in relationship to this that	
13 needs to be part of the process of consider	g
14 the value of this measure, this question?	
15 DR. MORRISON: Helen, you want t	
16 talk about it?	
17 MS. MARTEL: Well, I guess that	S
18 what I am asking the developer or the folks	
19 who are promoting the measure, is exactly	
20 that. It is to find that out. Is it just	
21 raising the discussion, just raising the	
22 issue, period, or is it then is there an	

	Page 63
1	assumption that then you are doing something
2	about it? You are following through, and then
3	do an assessment, or something, or are you
4	just simply saying, you know, we are raising
5	the topic to give the opportunity for a
6	patient and family to express that they have
7	a spiritual concern, and the next step would
8	be further screening and assessment of
9	something?
10	MS. TECCA: Let me try to answer
11	that, to a certain extent. I think all of us
12	that are trying to measure hospice, look
13	broadly at the different kinds of things we
14	can measure in palliative care and hospice, we
15	are looking at, of course, not just screening,
16	but then what do you about getting to the
17	outcomes.
18	I think, if we look across the
19	various dimensions, there are lots of things
20	we don't know exactly why all the different
21	interventions that are gong on work, if they
22	work. So we acknowledge that.

	Page 64
1	Ideally, you would like to have:
2	Did you have a discussion? What exactly did
3	you ask? What did you do? You would like to
4	have all those pieces. So I think we
5	acknowledge that.
6	We started, however, this
7	particular measure because, if we go back to
8	the disparity data, which we haven't talked
9	about, but in fact this simple question of did
10	you document that you had the discussion, at
11	the median it is three-quarters of agencies
12	say yes to it, and 25 percent of them only
13	half the time are they documenting a required
14	discussion, in something that everyone here
15	says this is critical that we have this
16	discussion with our patients, everyone around
17	the table.
18	In the disparity we are noting
19	that, even on this first question, simple
20	screening question, only half of the people
21	are saying yes, 25 percent of the hospices,
22	so out of 100 different hospices that were

Page 65 1 participating in this, and more, I know in 2 others. So we don't have that next level. 3 4 Yes, sure, it would be nice to have the other 5 measures, but this is the first measure, which 6 it seems, based on the fact that we all 7 recognize it is important and we are seeing 8 from the disparity key data that the 9 discussions aren't happening in a lot of 10 hospices, just having a discussion would seem to be important. So that is the -- Does that 11 12 answer the -- And the question earlier about if asking this question -- Again, the question 13 14 is did you with that patient have the discussion? That is the question. 15 16 DR. MORRISON: All right, Heidi. What do I do? 17 18 Put me on the spot. MS. BOSSLEY: 19 DR. MORRISON: Of course. 20 MS. BOSSLEY: One thing we could 21 do -- So let me throw out a couple of options. 22 One thing we could do is, based on this

	Page 66
1	conversation, to me, either you can wait and
2	see if additional information from Laura would
3	be helpful.
4	The other thing to do is revote,
5	based on the conversation you have had,
6	looking at the information again. You could
7	do that, and then we could see where the votes
8	come out. Those, to me, would be two options.
9	DR. MORRISON: Strong feelings as
10	to should we revote? David?
11	DR. CASARETT: We spent so much
12	time on this discussion, and I confess, I am
13	actually less clear about this measure than I
14	was an hour ago. So although I was happy to
15	vote the first time, I think we need more
16	clarity and more information. I wouldn't feel
17	comfortable voting at this point.
18	DR. BURSTIN: We will take it
19	back.
20	DR. MORRISON: We will take it
21	back.
22	DR. BURSTIN: We will sit down,

Page 67 and we have got the questions. We will get 1 2 the answers and get back to you. 3 DR. MORRISON: Does that feel good 4 with people? Good. Okay, onward and upward. 5 Great discussion, guys. I had a feeling about that one. I 6 7 was hoping to go through the first two first, 8 so that we would be feeling really good before 9 we got it. 10 So I have got -- Is anybody from RAND on the phone? It is ungodly early on the 11 12 West Coast. Anthony, do I have anybody from RAND, either Neil, Carol? Neil is here? 13 14 Fantastic. We are going to do measure 1626, 15 16 which is patients admitted to an intensive 17 care unit who have care preferences 18 documented. Would you like to give us a 19 little introduction to the measure? DR. WENGER: 20 So this measure I developed using the Sure. 21 RAND-UCLA methodology that we discussed 22 yesterday. This one is focused upon

Page 68 preferences, and it is whether patients who 1 2 have been -- vulnerable elder patients who were admitted to the intensive care unit have 3 documentation concerning care preferences 4 5 within 28 hours of ICU admission. Documentation of care preferences 6 7 includes any of the following, including code 8 status: Preference for general aggressiveness 9 of care, mechanical ventilation, any sorts of life sustaining treatment, including dialysis, 10 transfusion, feeding tube, a permanent feeding 11 12 tube, or that there has been documentation of a care preference discussion, or that such a 13 14 discussion was attempted or why it couldn't be carried out. 15 16 The denominator is simply all 17 vulnerable elders who are admitted to an ICU, and who survived for 48 hours. 18 19 This measure has been implemented 20 a variety of times now, and there is a clear 21 performance gap in the three different 22 studies, some with very tiny ends. It is

Page 69 satisfied less than a fifth of the time. 1 In 2 the larger study it was satisfied 46 percent That was published last year in 3 of the time. a sample of 369 patients. 4 5 It has excellent reliability. Its validity derives from the process with which 6 7 it was developed, which is both literature 8 based and expert input, considering the 9 strength of the process/outcome link. 10 It also is part of a group of measures that has been demonstrated to be 11 12 associated with better survival, which one 13 wouldn't expect this measure necessarily alone to be associated with, but also better 14 functional outcome among vulnerable older 15 individuals. 16 17 We are not aware of any measures with which it would need to be harmonized. 18 19 DR. MORRISON: Fantastic, Neil. 20 Thank you very much. Tracy, I think I have 21 you as the lead discussant on this. Right? 22 DR. SCHROEPFER: Yes. So he just

Page 70 described the numerator and the denominator. 1 2 So I am just going to go into the summary of the reviewers and how they felt, and I will 3 skip the high impact. 4 The opportunity for improvement, 5 the demonstrated performance gap: Pretty much 6 7 it was all highs except for one moderate and 8 a couple of insufficients. People felt this 9 performance gap was well documented. There was a reasonable discussion of it. 10 The only question was that they 11 12 felt that the issue was important to all ICU patients, not just the vulnerable. So they 13 14 questioned that. In terms of the evidence, so here 15 16 in terms of the quantity, it was high to moderate, and there was just a few in terms of 17 insufficient and low. 18 19 Quality, again, mostly moderate, 20 and consistency high to moderate. On the 21 positive side, felt studies demonstrated all three, quantity, quality and consistency. 22

	Page 71
1	Even if there weren't clinical trials,
2	preferences are an important step in care
3	planning, and there was a code expert panel,
4	and then evidence.
5	On the other side, they felt like
б	there was only ungraded expert panel
7	recommendations. They felt the population and
8	preferences were vague, and that there was a
9	lack of information.
10	In terms of reliability, it was
11	high again, to moderate, but there were
12	actually three lows. They felt that the kappa
13	that is the inter-rater reliability that
14	was good, the measure well defined. The
15	numerator was reliable, but that the measure
16	itself was not directly tested, and this came
17	up several times, that it was tested as part
18	of a group of other measures.
19	Also, it was not clear to one
20	individual how to define care preferences,
21	because code status doesn't always match care
22	preferences.

	Page 72	
1	In terms of validity, again expert	
2	panel validity through a code, a code 3 and	
3	assist, and so that was satisfactory, but some	
4	people felt that the face validity was a low	
5	level test. Again, items were not tested	
6	directly, but part of a larger tool, and it	
7	was hard to it would be hard to measure	
8	whether, if there was a failure to attempt to	
9	elicit the patient preferences, that would be	
10	unknown, and that was very significant.	
11	In terms of usability, this was	
12	moderate. It has been used by the UCLA	
13	Medical Center, and followed, but there really	
14	wasn't enough information to determine about	
15	the usefulness for public reporting. It is	
16	just not clear how they would report, the	
17	usefulness for quality improvement.	
18	There was a feeling that it is not	
19	clear how useful it would be, because of the	
20	inconsistency in recording and documenting	
21	whether there was a discussion. So there may	
22	be a presence sometimes as an advance	
Page 731directive, but in terms of this discussion2being recorded, there was concern, and they3felt that in that respect, it would not be4useful.5Feasibility: Feasibility, for the6most part, was moderate, and the feelings7there were that documentation of patient8preferences it is not consistent, and maybe9this would push for consistency, and one10person said, but it is being used at UCLA. So11that shows that it is feasible, but again12there is this concern about could you actually13capture this using electronic data capture.14Unless you did record progress notes15electronically, really, the data collection16would be a manual process, and that is going17to leave it open to errors and problems.18In terms of suitability, there were four19yeses and three no. Even in the yeses So20the yeses talked about that very much it21impacts a significant number of patients, and22knowing preferences can impact the treatment		
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21 impacts a significant number of patients, and	19	yeses and three no. Even in the yeses So
	20	the yeses talked about that very much it
22 knowing preferences can impact the treatment	21	impacts a significant number of patients, and
	22	knowing preferences can impact the treatment

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1 decisions.

2	They felt that there was ample
3	documentation for implementing the measure,
4	and it could lead to improvement and better
5	standardization of documentation. But even
6	the yeses had some concerns, and that is that
7	the measure requires chart audits and some
8	documentation in paper charts. So again the
9	data collection could be burdensome.
10	The documenting professional
11	discipline was not specified. Physicians and
12	families so this is a comment, I think,
13	more than anything often know patient
14	preferences, and ignore them.
15	For the noes, more clarify and
16	evidence needed. Numerator: You can't count,
17	again, on the data being in the chart, being
18	reliable. So the numerator is not reliable,
19	and they felt that the reliability and
20	validity testing no strong. Then the
21	definition of care preferences was just too
22	broad to be meaningful.

	Page 75
1	They felt like in states where
2	there is a MOLST and POLST forms, it would be
3	easier to gather that information.
4	So that is pretty much it.
5	DR. MORRISON: thanks, Naomi.
6	Open for discussion. Russ, Rick. Russ?
7	DR. ACEVEDO: A lot of those
8	negative comments came from me. So I might as
9	well start. The determination of the patient
10	wishes and plans is crucial. So I want to
11	make sure that my other statements I am
12	just not sure this measure measures it, in
13	that one of the things that jumped out at me
14	is the code status, that if it is documented,
15	already your numerator, you have satisfied the
16	requirement, or it may have no relationship to
17	what the care plan for that patient is.
18	So that I immediately found as
19	because my residents always tell me, oh, yes,
20	I talked to the family, and the patient is at
21	full code. Well, that still doesn't tell me
22	what the patient's goals of care are, what do

	Page 76
1	they want to accomplish, what things are
2	doable, not doable.
3	It is a long, meaningful
4	discussion that needs to occur, very important
5	to occur, but specifically the way this is
6	written, my residents had the discussion, yes,
7	we want resuscitation, I have met the
8	requirements of this measure.
9	So that is written too broad to be
10	meaningful. We are in a state that has a
11	MOLST form, which is very helpful when it is
12	filled out. So for instance, if this measure
13	were to go forward, then I think we will see
14	more use of the MOLST form.
15	Sorry, for those who don't know,
16	Medical Orders for Life Sustaining Treatment.
17	So it is a form where you essentially they
18	standardize the process of going over
19	treatment decisions. We talk about
20	resuscitation, ventilation, but you also talk
21	about artificial feeding, the whole host of
22	treatment decisions, and we have

Page 77 1 documentation. 2 I think something like that -- If 3 this were to promote that, I would say yes, but I think the way this is written now, I am 4 5 not sure I am going to capture the 6 information. 7 One last thing, and I will stop. 8 When I am having a discussion -- So a patient 9 gets admitted to my unit, and I am having a 10 discussion with either the patient or the surrogate. We are discussing what our goals 11 12 of care are, and we are implementing it. What this is going to -- So I have 13 14 had that discussion that is based on the 15 admitting plans, but there is not a specific note there that says -- I mean, the note would 16 17 say that we have discussed the admitting plan. I am not sure then that then satisfies that I 18 19 have specifically written down the patient's 20 preferences. 21 DR. MORRISON: Rick, and then 22 Naomi.

1	
	Page 78
1	DR. GOLDSTEIN: I mostly have a
2	question, and it has to do with the usability
3	of this, this measure as it is prescribed. So
4	given the fact that a lot of these patient for
5	the first 48 hours in the ICU are not going to
6	be communicative I understand why it is
7	important to have on record even prior to
8	their transfer to the ICU that these
9	conversations have been held or that their
10	preferences are known, but what is the
11	strongest argument for this measure being
12	designed this particular way?
13	Is this really just an ICU
14	document, a documentation issue?
15	DR. MORRISON: Neil, can you
16	answer that, and can you also speak a little
17	bit to the issue that was raised before,
18	because I know you have provided some journal
19	publications supporting the feasibility,
20	reliability and validity of the measure, but
21	I think it might be helpful for the committee
22	to hear a little bit more what is in those

Page 79 publications. 1 2 DR. WENGER: Right. I am not so sure that I could hear the entire most recent 3 4 question. Can you paraphrase it? 5 DR. MORRISON: Let me try. Go ahead, Rick. 6 7 DR. GOLDSTEIN: It is really a 8 usability issue for the measure as it is 9 written. So given the status of the majority 10 of these patients or many of these patients in this first 48 hours in the ICU, why is this 11 12 measure as applied in this time frame 13 important? 14 Is it an ICU documentation need 15 or, really, shouldn't the question be asked 16 about the preferences for these patients even 17 prior to the transfer in the ICU? 18 DR. WENGER: There is no question 19 that, from a theoretical perspective, advance 20 care planning should be advanced. This 21 measure, like all of our quality measures, 22 attempts to hit at a very low bar, and when

	Page 80
1	it, therefore, is failed, it demonstrates
2	clear areas where improved care is needed.
3	The low bar is felt that, if
4	someone decompensates far enough and they are
5	a vulnerable individual receiving hospital
6	care, that for sure there ought to be
7	documentation concerning preferences within
8	two days in the intensive care unit.
9	That in no way discounts the fact
10	that there should have been documentation in
11	the outpatient setting before they ever got
12	admitted and early in hospitalization soon
13	after admission, but if you are trying to
14	identify a group of people where our expert
15	panels felt that there was no question that
16	there should be documentation concerning their
17	preferences to guide their care, it would be
18	within the first couple of days of intensive
19	care. So it is not a regulatory issue. It is
20	based on care needs.
21	To attempt to address the
22	usability issue a bit more: So only in one of

	Page 81
1	the three applications of this, albeit that
2	the other two were small, were UCLA records
3	used.
4	ACOVE-1 was from two large managed
5	care insurers, one in the northeast and one in
б	the southwest from a whole variety of
7	different hospitals, and the ASSIST measures
8	were also only partially measured at UCLA, but
9	also in other venues.
10	So this has been used in a variety
11	of different hospitals and different ICUs, and
12	there has been very little difficulty in
13	identifying documentation concerning
14	preferences, and even though there is a
15	concern that someone may simply jot down
16	something that doesn't reflect in depth
17	conversations, it occurs less than half the
18	time for this group.
19	DR. MORRISON: Naomi.
20	MS. KARP: I guess I would make
21	the point in response to that, that it doesn't
22	say that it requires a discussion of

Page 82 1 preferences with the patient. I agree with 2 you that many, if not most, of the patients couldn't have it, but it could come from an 3 advance directive. It could come from a 4 5 conversation with a legally authorized proxy, a default surrogate. 6 7 So there is a potential to get the information from a lot of different sources. 8 9 Also, I guess there was some discussion of MOLST and POLST, but I just wanted to kind of 10 emphasizes that, to the degree -- You know, it 11 12 is a paradigm that is spreading, and 12 states 13 -- Kate, correct me if I am wrong. I think 14 about 12 states are endorsed POLST states, and a lot of other states are implementing it. 15 16 To the extent that this measure 17 could really encourage the spread of POLST, I 18 think it is really important, because POLST is a form that is very specific. It covers most 19 20 of these measures. 21 I agree, it is a problem if we are 22 just going to have one of these particular

	Page 83
1	kind of interventions documented, because that
2	is not going to get us that far, but if you
3	use a POLST or a MOLST or a POST or whatever
4	the state calls it as a form, you are going to
5	get it very comprehensively, in a defined way
6	that is going to be on a bright pink or yellow
7	piece of paper in the record or, hopefully,
8	one of these days electronically.
9	So I would really think this could
10	get us a long way toward the spread of POLST.
11	DR. MORRISON: Thanks, Naomi. I
12	have got Doug, and then I have got Kate.
13	DR. WHITE: I would just echo what
14	Naomi said. Speaking from the perspective of
15	an intensivist, this is a huge, huge problem.
16	The care that is delivered in ICU is often un-
17	patient centered with no documentation of
18	anything and no patient preferences, no
19	conversations with surrogates in those early
20	days.
21	Russell, I think your group does
22	better than most groups, even in just that,

Page 84 1 yes, we got the code status. I certainly wish 2 the measure held people to a higher standard, but thinking about where we are in the process 3 of nudging things along, I think this is a 4 5 pretty acceptable place to start, and relative 6 to a lot of other measures we have looked at 7 related to sort of what we do in ICUs, it is 8 unobjectionable, ethically. 9 There is just -- All the ethical vectors point in the direction of you should 10 at least be doing that. It doesn't have 11 12 anything to do with what your outcomes are. 13 It is just this is a process measures; you 14 know, you should do this. We've got lots of pretty good data 15 16 about reliability and validity. I mean, it seems to me a little bit milk toast, but a 17 18 good measure, nonetheless, with enough 19 supporting scientific evidence that I look at 20 it favorably. 21 DR. MORRISON: Kate. 22 MS. O'MALLEY: A question for

Page 85 1 Neil. I am just curious about hearing that 2 meeting the bar for this would be met, even if you had code status in ICU patients. 3 Since this was a bundled measure when it was tested, 4 5 I am wondering if you know the degree to which patients in ICUs don't have even a code status 6 7 determined for them in that setting. 8 DR. WENGER: More than half the 9 time. 10 DR. MORRISON: Neil, you are not here, but there are a lot of people in sort of 11 12 stunned shock, and you know, I will tell you that, speaking as a physician, it is 13 14 astounding. But, yes, that is what we see, and it is stunning. 15 16 DR. WENGER: It is presumed. 17 DR. MORRISON: Other questions for 18 Neil? People comfortable moving to voting? 19 Again, really good discussion. So let's move 20 to voting. 21 All right, guys. Importance of 22 Performance gap, does it meet a the measure:

Page 86 1 performance gap? 2 MR. COLCHAMIRO: Nineteen high, one moderate, zero low, zero insufficient 3 4 evidence. 5 DR. MORRISON: Evidence or 6 outcome? 7 MR. COLCHAMIRO: Seven yes, 13 no. 8 MS. HILL: I think that people 9 aren't understanding that question. 10 DR. MORRISON: We are just going to skip it. 11 12 DR. WHITE: It is a teachable 13 moment. 14 DR. MORRISON: You know what, Doug? I will come back to the teachable 15 16 moment afterward. You are exactly right, but 17 I figured, since Helen and Heidi were not 18 giving me grief about it, I was just going to 19 let it fly. All right, we will come back to 20 the teachable moment. 21 Quantity of studies and body of 22 evidence? We will come back to the teachable

Page 87 1 moment. 2 MR. COLCHAMIRO: Eleven high, nine 3 moderate, zero low, zero insufficient evidence. 4 5 DR. MORRISON: Quality of the body of evidence? 6 7 MR. COLCHAMIRO: Twelve high, 8 eight moderate, zero low, zero insufficient evidence. 9 10 DR. MORRISON: Consistency? 11 MR. COLCHAMIRO: Fifteen high, 12 five moderate, zero low, zero insufficient evidence. 13 14 DR. MORRISON: Reliability? 15 MR. COLCHAMIRO: Ten high, nine 16 moderate, one low, zero insufficient evidence. 17 DR. MORRISON: Validity? 18 MR. COLCHAMIRO: Seven high, 12 19 moderate, one low, zero insufficient evidence. 20 DR. MORRISON: Disparities? 21 MR. COLCHAMIRO: Nine high, seven 22 moderate, seven low, four insufficient

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	Page 88
1	evidence.
2	DR. MORRISON: Usability?
3	MR. COLCHAMIRO: Ten high, eight
4	moderate, one low, one insufficient evidence.
5	DR. MORRISON: Feasibility?
6	MR. COLCHAMIRO: Seven high, eight
7	moderate, four low, one insufficient evidence.
8	DR. MORRISON: And overall for
9	endorsement? All right, would the uncertain
10	person out there please vote.
11	MR. COLCHAMIRO: Twenty yes, zero
12	no, zero abstentions.
13	DR. MORRISON: Terrific. Neil, I
14	think we have you for one more today. Is that
15	right?
16	DR. WENGER: Correct.
17	DR. MORRISON: Thanks very much.
18	As you know, it is endorsed, 20 people
19	endorsed, and I just wanted to thank you, and
20	would you just pass on your thanks to your
21	group who has done a really tremendous amount
22	of work to push this work forward.

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1	DR. WENGER: Appreciate that.
2	DR. MORRISON: Okay, Doug. You
3	have your teachable moment.
4	DR. WHITE: Right. It's gone now.
5	What was it? What was the issue?
6	DR. MORRISON: What is an outcome
7	measure, sir? You have your teachable moment.
8	DR. WHITE: Right. A process of
9	feedback from on high, because I have a very,
10	very short attention span.
11	The issue we have all been voting
12	on, is this thing a health outcome or is this
13	a process measure along the way to a health
14	outcome? It seems like a lot of these things
15	where you are going to the chart and seeing,
16	there is a certain process of care
17	accomplished. That is not a health outcome.
18	That is a process of care.
19	DR. CASARETT: That is what people
20	have been voting on? I'm not sure how people
21	have been voting on that. Is that what people
22	have been doing, seeing these as outcome

Page 90 1 measures? 2 DR. MORRISON: The question is, is 3 this an outcome measure? It is a straight yes 4 or no. 5 MS. BOSSLEY: We know that that one needs a little work. We have been trying 6 7 to figure out what to do. We don't know what 8 to do. So I think, for the purposes of your 9 discussion today, we are probably going to --10 You could skip over that one, and we are probably going to throw out the responses on 11 12 that, because at this point I am not sure of 13 that. 14 We could even explain what you would have been voting on and how you voted. 15 16 So I think we are going to --17 DR. WHITE: So you are saying you 18 guys thought the question had face validity, 19 and in practice it turned out to not work? 20 MS. BOSSLEY: That is it. That's 21 it. 22 DR. MORRISON: Naomi?

	Page 9
1	MS. KARP: Just to clarify the
2	process, isn't that supposed to be a threshold
3	question, and it determines whether you then
4	go on to the next three?
5	DR. MORRISON: No. No.
6	DR. BURSTIN: Actually, just two
7	seconds. The logic of that question is that,
8	if it is an outcome, there is a bit of a pass
9	on evidence, particularly for adverse
10	outcomes, but for all Most of the measures
11	we've been talking about have been process
12	measures. So it is not a threshold, and you
13	move on and discuss the quality, consistency
14	anyway. Yes.
15	DR. MORRISON: Okay. The last
16	measure before our break: Dr. Hanson, we have
17	hospice and palliative care treatment
18	preferences. We are on a treatment
19	preferences roll. This comes from UNC Chapel
20	Hill group. Laura, are you with us on the
21	phone still, hanging in there?
22	DR. HANSON: Yes, I am.

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DR. MORRISON: Would you like to
present this measure?
DR. HANSON: I can tell you
briefly about it. It is developed through the
same process as the other measures you have
heard from our group, a two-step process with
initial development and testing in a hospice
population, and then extension into a hospital
based, seriously ill population with hospital
based palliative care services.
This measure I really appreciated,
although I really appreciated the
discussion of the RAND measure, because I
think a lot of that discussion helped frame
the background for this quality measure as
well.
I would say that the operational
definition of the two quality measures is
quite comparable, but the denominator
population is different. The denominator
population for this quality measure is the
same as you have heard from our group before,

Page 93 1 hospice and seriously ill hospitalized 2 patients with palliative care. We have those same exclusions with 3 4 palliative care for at least one day, and 5 hospice enrollment for at least seven days. The description of the numerator -- so the 6 7 documentation that is required for evidence that there has been a discussion of life 8 9 sustaining treatment preferences -- includes the presence of documentation of discussion of 10 those preferences with the patient or, if the 11 12 patient is not capable, with their designated surrogate or review of advance directive, and 13 14 salient to, I think, some of the earlier discussion, we have a specific description in 15 16 our operational description that a brief 17 statement that the patient is full code, for 18 example, is not accepted as evidence that a 19 discussion has occurred, or a brief statement 20 that the patient is do not resuscitate is not 21 accepted as evidence that their preferences 22 have been discussed.

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1	This received a high rating from
2	our technical expert panel with a rating of
3	4.04 out of 5.00 possible points. Inter-rater
4	reliability was excellent, a kappa of one, and
5	we have evidence for a gap in performance. In
6	the hospice sample, this was documented for 82
7	percent of patients, and in the seriously ill
8	hospitalized sample for an overall level of 67
9	percent, and that overall level was
10	differential, depending on whether specialty
11	palliative care was involved. So when
12	specialty palliative care was involved, the
13	treatment preferences with goals of care and
14	evidence for discussion was documented 91
15	percent of the time.
16	Fantastic. Thank you so much,
17	Laura. Just to sort of frame this and,
18	Laura, correct me if I am wrong; I know you
19	were here for the prior discussion this is
20	a very similar measure to what the RAND group
21	proposed. It is a little more comprehensive,
22	as you said, that code status is not

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1	acceptable, simple documentation. The major
2	difference is the denominator population is
3	different, and the setting is different.
4	As you pointed out, the bar may be
5	different in hospice and palliative care than
б	it currently is in the intensive care unit.
7	Actually, I think Doug and Neil pointed that
8	out.
9	So I have Bob as the leader for
10	the discussion, and then I will open it up to
11	comments from the group. Bob?
12	DR. FINE: This one was endorsed
13	by six of the nine people who reviewed it, and
14	the three people who said, no, we have
15	reservations, were concerned about chart
16	abstraction, kind of the ability to carry this
17	out across different settings by different
18	nurses. I think the steward, though, has kind
19	of answered that question, if I remember,
20	inter-rater reliability.
21	One of you all expressed concerns
22	about what was really included in the

	Page 96
1	numerator and the denominator exclusion of
2	less than seven days on hospice. We have
3	talked about that before. Overall, it got
4	high marks from people.
5	As a parenthetical aside and
6	related to some of our earlier discussion, I
7	think that it is interesting that their
8	benefit statement briefly explains the
9	benefits, improvements in quality envisioned
10	by use of this measure. Quote, "Use of the
11	treatment preference's quality measure will
12	improve attention to this important practice,"
13	which is kind of one of my whole points about
14	trying to just assess spirituality. Forget
15	about the quality of the assessment; just draw
16	attention to the I just thought it was
17	interesting. Couldn't resist putting that in.
18	So now I am just drawing attention to things.
19	I've got no other comments. It
20	was basically favorably reviewed, with a
21	couple of exceptions that just had some
22	worries about carrying it out.

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1	DR. MORRISON: Thanks, Bob.
2	Appreciate the opinion. I've got Helen and
3	then Naomi, and then Doug.
4	MS. MARTEL: So my question is
5	about the denominator being patients in
6	specialty care in the acute care hospital.
7	Our inpatient teams follow patients from the
8	acute care into ICU, and they see them in both
9	places and consecutively.
10	So, to me, I was presuming there
11	was an overlap between this measure and the
12	last one. Is that not true?
13	DR. MORRISON: Let me try and
14	answer that, and I will turn to Heidi as well.
15	I think part of the issue, Helen, is, yes,
16	there is overlap. I think part of the problem
17	is that there are people there In terms of
18	the NQF endorsement process, the North
19	Carolina measures weren't tested in the ICU
20	population, and the ACOVE measure wasn't
21	tested outside of the ICU.
22	So you are right. You have a

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1	potential overlapping Venn diagrams, but not -
2	- overlapping, but not the same, because are
3	were people cared for within palliative care
4	teams who are not in the ICU, and vice versa.
5	I'm sorry. Naomi, where did you
6	go? You are down. And David or, Doug, you
7	are up.
8	DR. WHITE: Laura, thanks. Again,
9	this seems like a great measure with lots of
10	face validity and scientific acceptability
11	scientific testing and acceptability. So mine
12	is just a very small question, and I think the
13	inpatient palliative care consultation is
14	where the palliative care service is
15	consulted, because of difficulties around
16	goals of care, and what is documented as
17	this is sort of for the vitalest patient.
18	This patient is full code.
19	It seems like that is a very clear
20	statement of preference that, just documented
21	in that way, is an appropriate documentation,
22	albeit controversial regarding the patient's

	Page 99
1	goals, but wouldn't fulfill your criteria for
2	having had a appropriately satisfied the
3	numerator conditions. Can you help us
4	understand that a little?
5	DR. HANSON: Because of the focus
6	of the quality measure on documenting patient
7	preferences, we required some evidence that
8	those preferences were brought forward, either
9	through an advance directive or through a
10	direct discussion with the patient or with the
11	patient's surrogate.
12	If the only documented statement
13	was this patient is full code, then we did not
14	accept that in the numerator. If the
15	documentation indicated "discussed with
16	patient, and patient is full code," we
17	accepted that in the numerator, and it was
18	really because of the need to make clear that
19	the goal is to document communication of
20	preferences or respect for preferences rather
21	than to write an order or make a medical
22	decision.

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1	DR. WHITE: Thanks.
2	DR. MORRISON: Rick?
3	DR. GOLDSTEIN: I had had some
4	questions about inclusion criteria, and the
5	question that I The main sticking point I
6	have with this is that, if you wait If you
7	remove all the patients who have died in the
8	first seven days in hospice without a
9	conversation, you have lot 30 percent of the
10	patients that are referred to hospice. I just
11	wonder if that is too loose of a criteria.
12	Then in a minor way, in terms of
13	the inpatient palliative care programs, I
14	think, as certainly in pediatric palliative
15	care but also as programs mature, I think
16	having the DNR conversation at the first
17	meeting is not really what we do a lot of the
18	time.
19	A lot of times, we are really
20	there for clarification of goals, and if we
21	can have that conversation or not has sort of
22	more to do with whether we have made a full

Page 101 assessment of where the family is or where the 1 2 patient is and how available they are to that conversation. 3 So I am not so sure that its use 4 5 for palliative care in the first 24 hours is 6 really -- it has the same validity as we are 7 sort of imaging it to have. 8 DR. MORRISON: Solomon. 9 DR. LIAO: So mine is a follow-up question to Doug and also to the reviewer's 10 concerns about feasibility. So, Laura, could 11 12 you help us to understand a little bit more about the feasibility question of manually 13 14 extracting from the chart the distinction between a simple full code order and a full 15 discussion about code status? 16 17 DR. HANSON: The basic operational 18 definition is pretty much as you see it in the 19 numerator details that are there, and our 20 nurse abstracters did not find any difficulty 21 and really had this very strong kappa of one 22 inter-rater reliability.

Page 102 The criteria were really to look 1 2 for evidence that there was a statement like "discussed," a statement of communication or 3 4 evidence that it was grounded in a written 5 advance directive that the provider had reviewed. 6 7 I guess I don't know how to say 8 more than that. They did not find it difficult 9 from a feasibility standpoint beyond the usual feasibility concerns of a requirement for 10 medical record review which, once you put that 11 12 in place, does ask for a little more time 13 commitment. But actually abstracting the 14 information, they did not find to be difficult. 15 16 Remember, this is a two-step 17 So the inter-rater reliability was process. 18 done with nurse abstracters in a hospital 19 setting, but we also had a multitude of nurse 20 abstracters working in 22 different hospices 21 with different documentation methods, and they 22 did not find feasibility challenges with this

Page 103 1 particular quality measure. 2 I want to go back to the comment The denominator excludes 3 right before yours. palliative care patients who are seeing a 4 5 palliative care provider for less than one 6 day, but this measure is not time dependent. 7 it does not say that the documentation has to 8 be recorded within the first 24 hours, just 9 that it has to be recorded during the time that palliative care is being delivered. 10 DR. MORRISON: Thanks for the 11 12 clarification, Laura. David, and then Rick. 13 DR. CASARETT: Hey, Laura, it is 14 Dave Casarett. Just a quick question about 15 reliability. 16 I notice that you had the kappa of one, which is great, something to which all of 17 18 us aspire to, but if I am reading this right, 19 it is a kappa of one with two nurses in the 20 non-palliative care sample of 20 patients. 21 DR. HANSON: Correct. Small 22 sample.

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1	DR. CASARETT: It seems like there
2	is more there. Do you have any sense, either
3	formally or informally, of more real world
4	kappas, either in a larger sample with other
5	nurses or things you have heard from hospices,
6	for instance, who have tried to implement
7	this, just to give us a sense of what it might
8	look like in the real world?
9	DR. HANSON: I wish I did, David.
10	I really can't answer that. That is the
11	extent of the inter-rater reliability data
12	that we have, and when the kappa was so good
13	with 20, we felt very comfortable with that,
14	but we don't have additional inter-rater
15	reliability, and I am not confident that other
16	people do, other than what you have heard from
17	Neil's measure right before this.
18	DR. MORRISON: Are folks
19	comfortable moving to a vote? Yes? Okay.
20	Lindsey has got it up already.
21	Performance gap?
22	MR. COLCHAMIRO: Sixteen high,

Page 105 1 three moderate, one low, zero insufficient 2 evidence. DR. MORRISON: Quantity of studies 3 in the body of evidence? 4 5 MR. COLCHAMIRO: Sixteen high, 6 four moderate, zero low, zero insufficient 7 evidence. 8 DR. MORRISON: Quality? 9 MR. COLCHAMIRO: Thirteen high, seven moderate, zero low, and zero 10 insufficient evidence. 11 12 DR. MORRISON: Consistency of results? 13 14 MR. COLCHAMIRO: Nineteen high, one moderate, zero low, zero insufficient 15 16 evidence. 17 DR. MORRISON: Scientific 18 acceptability. 19 MR. COLCHAMIRO: Twelve high, 20 eight moderate, zero low, zero insufficient 21 evidence. 22 DR. MORRISON: Validity?

Page 106 MR. COLCHAMIRO: Twelve high, 1 2 seven moderate, one low, zero insufficient evidence. 3 4 DR. MORRISON: Disparities? Ι 5 need everybody to click one more time. 6 Thanks. 7 MR. COLCHAMIRO: Eight high, six 8 moderate, one low, five insufficient evidence. 9 DR. MORRISON: Usability? 10 MR. COLCHAMIRO: Thirteen high, five moderate, one low, one insufficient 11 12 evidence. 13 DR. MORRISON: Feasibility? 14 MR. COLCHAMIRO: Eight high, 10 moderate, two low, zero insufficient evidence. 15 16 DR. MORRISON: And overall 17 endorsement? 18 MR. COLCHAMIRO: Nineteen yes, one 19 no, zero abstentions. 20 DR. MORRISON: So that brings us 21 to the break. Laura, I am sorry. Heidi has 22 got a --

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1	MS. BOSSLEY: I'm sorry. I have
2	always got to come in. So I think the one
3	question is whether or not we have There
4	are two related measures. The question of
5	harmonization, of course, will come up.
6	The other piece, though, that we
7	will need to bring back to you on another call
8	is there is what I think would be either a
9	related or competing measure within the NQF
10	portfolio now that is endorsed on advance
11	care plans.
12	So that, actually, is in the
13	process. The developer is updating the form
14	right now, including evidence, etcetera,
15	because we plan on having that go through
16	maintenance in another project. We are
17	looking at whether we should move it into this
18	project and have you look at all three
19	measures on a conference call, and determine
20	what the next steps are, because that one is
21	ages 65, etcetera.
22	I will tell you now, and I will

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1	say it on the other call, I developed that
2	measure way back when. So I am going to
3	recuse myself from that discussion when that
4	does occur, but that will be just heads up
5	coming to you a conference call soon.
6	DR. MORRISON: And I think, Heidi,
7	I know that there is also the issue about some
8	harmonization from some of the pain measures
9	yesterday between the UNC group and the RAND
10	group, and I know that there is now that
11	those are through, I think we can have that
12	discussion.
13	Laura, I think you are done with
14	us. Is that correct?
15	DR. HANSON: I am. I think I am
16	going to go see some palliative care patients.
17	DR. MORRISON: I wanted to again
18	express the committee's incredible thanks for
19	the work that you did as part of the PEACE
20	Project to get these measures forward to us,
21	and also to really thank you for the quality
22	of the work that you did on the application
	Page 109
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1	process. It made it really, really easy to
2	review these. There was a tremendous amount
3	of data that you provided. It was
4	extraordinarily helpful, and thank you very,
5	very much for the work of you and your group
б	in terms of moving this forward, and enjoy the
7	North Carolina day. I hope it is cooler than
8	it is up here in D.C.
9	DR. HANSON: Well, it is 101.
10	Thank you all very much. I appreciate your
11	attention to this area. I am glad to be part
12	of it.
13	DR. MORRISON: So, guys, why don't
14	we take a 15-minute break, and reconvene at 10
15	minutes after the hour, which only puts us 10
16	minutes behind for the day, and Dr. Lunney is
17	not nearly as long-winded as I am. So she
18	will get us back on track.
19	(Whereupon, the foregoing matter
20	went off the record at 10:54 a.m. and resumed
21	at 11:14 a.m.)
22	DR. LUNNEY: All right. As we

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1	reconvene, we are still continuing with the
2	Steering Committee discussion of care
3	preferences. We are now on measurement 0209,
4	comfortable dying.
5	Do we have a developer to comment
б	on this? Carol, do you want to comment on
7	this?
8	MS. SPENCE: Yes. This mic is
9	working okay? Great.
10	I just want to do a couple of
11	things. One is to give you just a little bit
12	of background on the development of this
13	measure. This measure actually has a very
14	long history. It was begun with the Outcomes
15	Forum Task Force, which convened back in 1998.
16	So the hospice community has been thinking
17	about quality and measurement of quality for
18	quite sometime.
19	That outcomes forum developed
20	actually a set of measures which were based on
21	a document that was called a Pathway for
22	Patient Care at the End of Life.

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	That document identified three end	1
	result outcome measures, one of which was safe	2
	and comfortable dying, and then this measure,	3
	the specific comfortable dying measure, was	4
	then developed by the Outcomes one of six	5
	that were developed by the Outcomes Forum Task	6
	Force. Then we moved ahead with ongoing data	7
	collection after that.	8
	So the focus of this measure is	9
	that pain is brought to a comfortable level	10
	within 48 hours of the initial assessment on	11
	admission to hospice. So, obviously, it is	12
	looking at pain management at the start of	13
	hospice care, which addresses a basic aspect,	14
	obviously, of hospice practice. But we also	15
	feel that it is useful and meaningful for	16
	consumers, providers, and payers as well.	17
	So data collection is done on	18
	admission with a follow-up very shortly	19
	thereafter, and then NHPCO has been supporting	20
	this measure for quite sometime in terms of	21
	data submission by participating hospices, and	22

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1	also then national reporting.
2	So the hospices that choose to
3	and this is, again, voluntary data submission
4	will implement the measure and then give us
5	data on a quarterly basis. We then run an
6	analysis. They give us the data online. We
7	then run an analysis, and prepare a national
8	level result report, which we post, and then
9	the hospices are able to compare their results
10	to the national results.
11	So I just want to reiterate,
12	though, that when you look at the disparities
13	piece that this is a voluntary data
14	collection. I would expect to see even
15	greater disparities in performance among
16	hospices when this is implemented universally.
17	These are highly motivated hospices who
18	currently use this measure and give us the
19	data.
20	So the basic process for the
21	measure is two steps. On admission or, I
22	should say, at the initial assessment, the

1	
	Page 113
1	nurse who is doing that initial physical
2	assessment asks the patient this is prior
3	to doing any pain assessment are you
4	uncomfortable because of pain.
5	So for patients who answer yes to
6	that question, they are entered into the
7	measure. The nurse goes on then to do the
8	comprehensive pain assessment as appropriate
9	for that patient, and then begins
10	intervention.
11	Then within 72 hours of that
12	initial assessment, the patient is contacted
13	and asked was their pain brought to a
14	comfortable level within 48 hours of the start
15	of hospice services, and then that becomes the
16	numerator.
17	We feel this measure aligns with
18	the HHS National Quality Strategy and that it
19	ensures patient choice for desired level of
20	treatment, because it truly reflects patient
21	goals for pain management.
22	Also, we feel that that is

	Page 114
1	probably the primary benefit of this measure,
2	the fact that it does reflect patient goals.
3	It is not setting a particular assessment
4	or mandating a particular set of assessment
5	tools to be used. It allows the patient to
6	decide if they are comfortable or not, and
7	recognizes that, for example, on a rating
8	scale a three may not mean the same thing to
9	each patient.
10	Those rating scales are good for
11	looking at either populations or within
12	patient trending just to evaluate how you are
13	doing with that particular patient, but simply
14	asking the patient if they are comfortable and
15	then allowing them to The clinician is then
16	free to both assess with whatever tools are
17	appropriate for that patient, and also then
18	the patient gets to decide if a six
19	constitutes comfort for them, for example.
20	The other thing I just wanted to
21	mention in terms of the discussion previously
22	about what is an outcome This is an outcome

	Page 115
1	measure, and as such, based on conversation
2	with NQF yes, with NQF staff the
3	emphasis there was for structure and process
4	measures, presentation of evidence was
5	critical, linking it to an outcome; but this
6	was an outcome, the evidence requirements were
7	not as stringent.
8	So that was my understanding,
9	perhaps a misunderstanding, but that was our
10	understanding. So consequently, we did link
11	it to the well, the national the
12	palliative framework, the NQF palliative
13	framework, but did not provide a ton of
14	citations or other evidence for it, because it
15	was an outcome measure. But as previously
16	been discussed, there is a great deal of that
17	for pain and pain with hospice also available.
18	DR. LUNNEY: Thank you, Carol.
19	Sean, am I correct that you will introduce it
20	from our perspective?
21	DR. MORRISON: It is me. So Carol
22	has done a really nice job of presenting the

Page 116 1 measure, and I am not going to go over 2 anything she repeated. I think there was remarkable 3 4 consistency in terms of the preliminary 5 evaluations from the group. There was -- The 6 reviewers felt that there was a tremendous 7 opportunity for improvement with moderate to 8 high levels. 9 There was agreement, Carol, that it was a health outcome, that the quantity of 10 the evidence was moderate to high with one 11 12 exception. The quality of the evidence was rated as moderate to high with one reviewer 13 14 thinking it was low, and that the consistency of the evidence, again, was moderate to high. 15 High level of reliability and 16 validity, some split voting in terms of the 17 disparities issues, and then very high 18 19 endorsement of both the usability and the 20 feasibility issues, I think, largely because 21 of the data that NHPCO provided for that. 22 All but one person recommended

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1	this for endorsement. I think one of the
2	outside reviewers was concerned about only one
3	source of data, and he or she may or may not
4	want to feel comfortable about talking about
5	that.
6	I think, from my review
7	perspective, there are just two questions that
8	I have that, I think, would be helpful to
9	highlight, Carol, if you could actually,
10	one question, one statement.
11	So the statement is: This is
12	It is a hospice population, I guess. The
13	question, Carol, is that when you have looked
14	at the performance of this measure, it looks
15	like 19 percent, plus or minus, of folks
16	achieve the goal of comfort after 48 hours.
17	My question to you, because this
18	came up in yesterday's conversation, is: I am
19	presuming that you guys that there is not
20	a number that you are targeting, and that this
21	is that we don't know what the right number
22	is.

Page 118 MS. SPENCE: That is correct, 1 2 Sean, and thank you for bringing that up, because I did mean to make that point. 3 We have not set a benchmark for this. 4 In fact, 5 the discussion -- This was actually back 6 before I was even with NHPCO. I was on the 7 committee that developed this measure. 8 Our intention was never to expect 9 100 percent on this. In fact, when we have a 10 hospice coming in whose numbers come out to 100 percent, we look hard at that. 11 We 12 actually in some cases will call them up and check with them about their data. 13 14 Again, this was a wide expert 15 group that was together, but it was composed of primarily clinicians who fully understand 16 no one expects that a patient with 17 18 uncontrolled neuropathic pain is going to 19 become comfortable within 48 hours. So that 20 would be a totally unreasonable expectation. 21 On the other side, we have not 22 attempted to set a benchmark for this. This

	Page 119
1	has definitely just been for hospices to
2	compare themselves against what other people,
3	other hospices, are doing.
4	DR. MORRISON: That is it for me,
5	June.
6	DR. LUNNEY: Do we have any
7	questions from the group? Naomi?
8	MS. NAIERMAN: I have two
9	questions. Obviously, this is chart based?
10	MS. SPENCE: It is chart based in
11	that, when the questions are asked, they are
12	recorded. However, there are various ways
13	that it can be extracted. There are a number
14	of software companies who do hospice software
15	who have incorporated the question into their
16	software. So it can be electronically
17	extracted.
18	There is also a measure sheet, a
19	measure tracking sheet that we provide that
20	hospices can use. So they don't have to make
21	it official part of the record. They can
22	insert that in there and use it, so it is more

	Page 120
1	readily, easily extractable if you do have a
2	paper record.
3	MS. NAIERMAN: So having seen it
4	as self-reported by the nurses, and they have
5	How is the bias, possible bias, controlled
6	here?
7	MS. SPENCE: Meaning that the
8	nurse because it is the nurses In the
9	same way as any other documentation. It is
10	open to a certain level of bias. They are
11	supposed to Again, the instructions, if
12	they are following, are We actually script
13	the question. They are supposed to ask the
14	question as written and specified by the
15	measure prior to beginning an assessment, and
16	that is part of the instructions. They are
17	not to infer or impute a patient's answer to
18	that question.
19	MS. NAIERMAN: Another question
20	has to do with those that are cognitively
21	impaired. I see that it is a little bit over
22	18 percent. So let's just round it as to

Page 121 1 about one-fifth of the patients. 2 To the extent that hospices are present in nursing homes, I wonder if there 3 has been any thought given to assessing pain 4 5 in folks with dementia, which would not rely on their self-reporting. 6 7 MS. SPENCE: There are some 8 hospices that we know are doing that. That. would be for future testing for this, for 9 10 someone who was totally unable to respond, although you do need to take into 11 12 consideration various levels of cognitive 13 impairment. 14 There are patients who cannot respond using a zero to 10 scale, who can tell 15 16 you yes or no if they are comfortable. Again, 17 that is one of the, I think, advantages of 18 this measure, is that while you do need a 19 patient who can respond to you with a certain 20 level of understanding, it is more inclusive, 21 because it doesn't specify the assessment 22 tools to be used.

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1	DR. LUNNEY: Thank you. Michael?
2	DR. LEPORE: T he current and
3	intended use of the measure is at least
4	partially for quality improvement, and I
5	wonder if you could speak to the fact that
6	over the two years of data being submitted,
7	the percent of patients reporting being
8	uncomfortable due to pain didn't change at
9	all. So to what extent is it being used
10	currently for quality improvement? It
11	certainly seems like it can.
12	MS. SPENCE: Yes, it can, and
13	again this is totally voluntary. We have got
14	Again, I can lay this more at the feet of
15	a marketing or lack thereof than anything
16	else, and it is more of a programmatic issue,
17	I believe, but we have in the last couple of
18	years really started looking very strongly at
19	material development and awareness, and if
20	this does move forward and if it does become
21	a CMS mandated measure, all of that is going
22	to change very drastically.

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1	DR. LUNNEY: Doug?
2	DR. WHITE: This is sort of a
3	general question about the goals of the NQF as
4	it relates to measures that are not
5	benchmarked.
6	I remember one of our criteria had
7	to do with both can it be a quality measure
8	and its implications for public reporting.
9	How should we think about that when a measure
10	is not benchmarked?
11	MS. BOSSLEY: Great question. In
12	general, the criteria and our process does not
13	say that it has to have a benchmark, and for
14	the most part, most measures that we have
15	endorsed don't.
16	What you looked at yesterday
17	morning did recommend a benchmarking, but
18	again we don't require it. It is not
19	something that needs to be, and I think the
20	expectation from our viewpoint is most
21	measures are not specified to the point where
22	you could actually get 100 percent anyway.

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1	So to us, the expectation is not
2	that that would occur. How others may
3	implement it is something that I think no one
4	knows how it will be, but the way it is being
5	used right now, from our viewpoint and the
6	criteria, is perfectly appropriate.
7	DR. LUNNEY: David?
8	DR. CASARETT: Thanks. I had a
9	question about the way that the responses are
10	coded. So pain, obviously, in this setting,
11	is often fluid, good days, bad days, good
12	hours, bad hours, break-through pain and so
13	on. So I am trying to get a sense of how
14	people respond to this question.
15	So if somebody is asked this
16	question and they had severe pain in the
17	morning, it is okay now I'm not sure what
18	the right answer is, but do you have a sense
19	of how people are actually answering this in
20	the setting of pain that may change?
21	MS. SPENCE: Well, again it is are
22	you uncomfortable, with the idea of then, as

Page 125 1 the assessment moves forward, do you want us 2 to do something about it, is really, really what that is getting at, is what is that 3 patient -- what are their goals. It really 4 opens the discussion of what are their goals 5 6 for pain management. 7 DR. LUNNEY: Martha, we can't --8 sorry, no. I'm sorry -- or can we? I am 9 conflicted here. I am being told, yes, we can invite your comment. 10 MS. BOSSLEY: If it would be 11 12 helpful to the conversation, I would say go ahead, yes. 13 14 DR. LUNNEY: Go ahead, but be 15 helpful. 16 MS. TECCA: It is my goal. In 17 response to the issue about at this moment in 18 time, are you comfortable, the actual question 19 is to be asked 48 to 72 hours afterward, was 20 your pain brought to a comfortable level 21 within 48 hours. So it is not really like, 22 right now, how do you feel. It is asking them

	Page 126
1	to look at a It is that point in time, but
2	it is not that second how do you feel. So it
3	might make that a little bit better.
4	DR. CASARETT: I guess what I was
5	trying to I was trying to figure out how I
6	would answer that question, if I was asked
7	whether my pain was controlled to a
8	comfortable level within 48 hours, if I had
9	had some good hours and bad hours within that
10	time period. Again, I don't think there is a
11	right or wrong answer.
12	MS. TECCA: Well, again, you get
13	into that when you are doing depending on
14	what you are able to do with a patient the
15	comprehensive. If you are doing something
16	like the BPI, you are going to have a concept
17	of how the pain fluctuates over time, and when
18	you are looking at character and so forth on
19	an initial assessment, you are going to try to
20	go into that as fully as possible.
21	That will help elucidate what that
22	patient means by that first answer.

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1	DR. LUNNEY: Are there any other
2	questions from the panel? One more.
3	MS. KALEN: I know that this
4	measure is designed to be assessed when the
5	patient is first evaluated on admission to
6	hospice, but we hope that people will be there
7	for more than 72 hours, and the goal is that
8	patients are getting to hospice 72 hours
9	before they die. So is this reassessed or is
10	this just a one-time assessment?
11	MS. SPENCE: The goal behind this
12	was to get hospices right out of the gate
13	working on pain for people that were
14	uncomfortable and wanted pain management. It
15	is similar to what Laura was saying yesterday.
16	This is only at assessment. It has no
17	implications for pain management down the
18	road.
19	DR. LUNNEY: Sean?
20	DR. MORRISON: Carol, a question
21	and just a comment. The question is: You
22	presented data, the 19 percent or 15 percent,

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1	depending on the population, about groups.
2	But I just wanted to follow up on the question
3	about the quality improvement.
4	Do you have an understanding from
5	your dataset about whether there's individual
6	differences within the programs? I understand
7	that the mean stayed the same, but the
8	question is do individual programs change, and
9	maybe I just missed it.
10	MS. SPENCE: Individual changes
11	over
12	DR. MORRISON: It goes back to the
13	issue about the quality improvement aspect of
14	this. One could say that the overall mean
15	stays the same, but you are bringing in more
16	and more hospices.
17	MS. SPENCE: Right, yes.
18	DR. MORRISON: So that there may
19	be, but do you have data on whether you look
20	at individual programs, whether that number
21	changes over time for those individual
22	programs?

1	
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1	MS. SPENCE: Yes, that is an
2	excellent We have not specifically done
3	that. I only know anecdotally. In talking to
4	some hospices, some are like, yes, we do the
5	measure. Do they do anything with it? Not
6	much.
7	On the other hand, we have a
8	couple of really good case studies where
9	and I think I give the example in my material,
10	where the implementation of this measure
11	completely revamped their entire pain
12	management program down to developing brand
13	new competencies. I mean, it really got them
14	investigating how that hospice was doing pain
15	management.
16	There is your implications for
17	moving forward. While the measure doesn't
18	deal with it, the consequences can be such.
19	So they put together an incredible
20	communication process where there is actually
21	email alerts done every time a patient is
22	admitted where they answer yes to that

	Page 130
1	question, and they go to the medical director
2	who is going to be responsible for that
3	patient, and the whole team then gets alerted
4	that, yeah, this is something that we are now
5	putting in.
б	As I said, and then in looking at
7	how actually the pain management pieces, how
8	well they are doing, it led to total revamp of
9	their education around pain. So there's lots
10	of different things that can come out of it.
11	Right now, we haven't looked at the actual
12	scores across individual hospices.
13	DR. MORRISON: I guess my comment
14	is just a comment that follows from Naomi's
15	question. You know, my wonky pain researcher
16	hat says that, any patient self-reported
17	measure is going to be open for bias in the
18	clinical setting, and I just think we have to
19	live with that.
20	MS. SPENCE: I think, if you are
21	going to go back to the original pain is
22	what the patient says it is then we are

	Page 131
1	going to open ourselves up to some bias when
2	you start measuring in that respect.
3	DR. LUNNEY: Eduardo, I wasn't
4	able to detect you. Now I see how you hide.
5	DR. BRUERA: I think the crucial
6	aspect of this is what you defined as the fact
7	that we don't have the benchmarks, because as
8	you very well point out, the patient has the
9	right to call pain whatever they want to call
10	pain, but that doesn't mean that that is not
11	receptive input into the somatosensory
12	pathway, and therefore, not treatable with
13	pumps or opioids or sedatives, because what
14	you can generate is suffering being treated
15	with painkillers and adjuvants. And that
16	would not necessarily be a quality improvement
17	measure.
18	So part of the challenge is pain
19	by nature is multi-dimensional, and when you
20	summarize it to that nine, that number might
21	be the lack of dignity touching off or might
22	be your addictive disease that is causing you

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1	to call it that way.
2	So it needs a bit of a more
3	thorough assessment. Not benchmarking a
4	number is a very smart way to do this.
5	Regrettably, if we have had this conversation,
6	we might have results that are different today
7	from yesterday with regard to the value of
8	really determining some quality improvement
9	measures without necessarily benchmarking that
10	30 percent or 20 percent or 60 percent is the
11	right number.
12	So while the effort is good, in
13	most cases coincide somatosensory nociceptive
14	afferents with your complaint, there is a wide
15	number in which that doesn't happen, and the
16	risk of being tied to a number and a
17	percentage is going to be as bad as not doing
18	it at all.
19	DR. LUNNEY: I see most tents. I
20	can't see them all. Are there any other on
21	this side? That makes me ask the question,
22	are we ready to vote? Okay.

Page 133 1 The first question is: Is there a 2 performance gap demonstrated? 3 MR. COLCHAMIRO: Seventeen high, three moderate, and zero low, zero 4 5 insufficient evidence. 6 DR. LUNNEY: Is it -- oops, we are 7 skipping this one. 8 MS. BOSSLEY: I think you can, 9 actually. 10 DR. LUNNEY: Now that we are better judges of outcome measures, is this an 11 12 outcome measure? 13 MR. COLCHAMIRO: Nineteen yes, one 14 no. 15 DR. LUNNEY: Is there a quantity 16 of studies to support the evidence of this 17 measure? 18 DR. FINE: Can I ask a question? 19 If this is an outcome measure, why are we 20 voting on the quantity and quality? I thought 21 we didn't need to if it was an outcome 22 measure.

Page 134 MS. BOSSLEY: It is a good point. 1 2 I think we've got into the habit. DR. LUNNEY: Could we skip this? 3 MS. BOSSLEY: I think you can skip 4 5 -- Yes, we can go ahead and skip these. DR. LUNNEY: And skip the next 6 7 two. Okay. Is the measure itself reliable? 8 MR. COLCHAMIRO: Twelve high, 9 eight moderate, zero low, zero insufficient evidence. 10 DR. LUNNEY: Is this a valid 11 12 measure? Try one more time. 13 MR. COLCHAMIRO: Thirteen high, 14 seven moderate, zero low, zero insufficient evidence. 15 DR. LUNNEY: So if there were 16 17 disparities, would this measure find them? 18 MR. COLCHAMIRO: Nine high, eight 19 moderate, one low, two insufficient evidence. 20 DR. LUNNEY: Is this a useful 21 measure for public reporting or QI? 22 MR. COLCHAMIRO: Eighteen high,

Page 135 two moderate, zero low, zero insufficient 1 2 evidence. DR. LUNNEY: And is it feasible to 3 4 use this measure? Try again, please. 5 MR. COLCHAMIRO: Fourteen high, six moderate, zero low, zero insufficient 6 7 evidence. 8 DR. LUNNEY: Finally, do we 9 endorse the measure? 10 MR. COLCHAMIRO: Twenty yes, zero 11 no, zero abstentions. 12 DR. LUNNEY: Good job. Then I 13 think we are ready for measure number 1625, 14 which is a measure developed by RAND. Is 15 there anyone on the telephone from RAND who 16 would like to present this measure? 17 OPERATOR: We do have Neil Wenger on the line. 18 19 DR. WENGER: Hi. I am here. 20 DR. LUNNEY: Good. Neil, we are 21 about to discuss the hospitalized patients who 22 die an expected death with an ICD that has

	Page 136
1	been deactivated. Would you like to present
2	an overview of that for us?
3	DR. WENGER: sure. I will be
4	brief with this one. This is a new measure,
5	which is in contrast to the measures that we
б	have presented before, which have been through
7	four different expert panels.
8	This measure went only through the
9	ASSIST expert panel. It did follow the same
10	RAND-UCLA methodology of linking process with
11	outcome based on what the literature and
12	clinical acumen would dictate.
13	This measure focuses on whether a
14	patient admitted to the hospital who died
15	after three or more days in the hospital and
16	who have an active ICD in place have
17	consideration of or deactivation undertaken
18	prior to death.
19	The measure is a chart abstraction
20	measure. It is a process measure, and it has
21	been implemented only one time, and that one
22	time was at a single institution at UCLA, and

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1	I can't actually give you reliability data on
2	it, because all of our reliability charts that
3	were used none of them had an ICD in place.
4	So I can tell you the reliability is perfect
5	for detection of not having an ICD, but I
6	can't tell you the reliability of the
7	numerator.
8	There were 12 cases identified in
9	our chart abstraction. Only three of them had
10	consideration of turning off the ICD, which
11	would indicate, at least preliminarily, the
12	need for improvement in this area. But
13	actually, there are more data from other
14	publications, one that included 100 patients
15	entering hospice with an ICD where only 40
16	percent of the patients had had consideration
17	of turning off the ICD, and since then there
18	have actually been further publications
19	demonstrating that this is an area of great
20	need.
21	Concerning validity, I can offer
22	you the expert panel process as well as the

	Page 138
1	relationship of groups of measures to
2	important outcomes, but I cannot offer you any
3	validity for this specific measure as far as
4	process linking to outcome per se.
5	I think that this measure
б	represents sort of an emerging measure for an
7	area where there is lots of importance. There
8	are a number of specialty societies that have
9	indicated that this would be good process of
10	care, and there is no doubt that, based on the
11	emerging literature, that this is an area
12	where process has not caught up with what
13	those specialty societies would indicate.
14	I think that is probably about as
15	much as I can present.
16	DR. LUNNEY: And presenting it
17	from the evaluation perspective is Russell.
18	DR. ACEVEDO: Well, first let me
19	just define better what the numerator and
20	denominator were referring to.
21	First, as far as expected death,
22	expected death is defined as the physician

Page 139 documentation, at least three days prior to 1 2 death, that the patient's illness was terminal 3 or that the patient had a grave prognosis, was receiving comfort care, was receiving hospice 4 5 care, had a life threatening disease, or was expected to die. So that is the --6 7 So the numerator will be patients 8 from the denominator who had their ICD 9 deactivated prior to death, documentation why this was not done, and then the denominator 10 would be those folks with an expected death 11 with an ICD in place. 12 The evidence was just mentioned. 13 14 There really are no certification to a randomized controlled trial for this. 15 16 Currently, the concept is that the outcomes would be better if the ICD were deactivated 17 prior to death, and this is recognized as good 18 19 practice. 20 I did pull up some of the clinical 21 practice guidelines, and as mentioned that 22 more and more have come out since this has

1 been presented. 2 Looking at our review, we had six individuals who reviewed this, but the scores 3 for high impact and opportunities were 4 5 moderate. Perhaps the reviewers felt that the quality and quantity of the data was low to 6 7 insufficient. 8 Both usability and feasibility 9 scored three out of six as moderate, and two out of six as low. Four of the six reviewers 10 voted not to endorse this measure. 11 12 As far as the comments, it was 13 felt by the reviewers that this may be important to the individual, but this is a 14 relatively small population, and efforts 15 should be directed toward larger patient 16 17 populations. Also, they felt that conversations 18 19 were very difficult to put in an EMR, and that 20 this will require chart extraction to get the 21 data. Also, conversations on the deactivation 22 may have occurred in settings outside of the

	Page 141
1	hospital, i.e., the cardiologist's office or
2	the private physician's office.
3	The last comment was that a cancer
4	patient with a defibrillator may not die or
5	may not have V-tach or V-fib toward the end of
6	life.
7	DR. LUNNEY: Do we have any
8	questions coming from the panel? Sean, you
9	were up first.
10	DR. MORRISON: I am actually
11	Russell, since I am the co-investigator on an
12	RO1 with randomized controlled trial about
13	turning these off, I disagree with you about
14	the possibility of doing that.
15	I am actually going to speak to
16	some of the body of evidence, because I have
17	been one of the people at Sinai who has been
18	doing mentoring Nate Goldstein who has done
19	a huge amount of work on turning off ICDs. So
20	I can speak a little bit to that, because we
21	have preliminary data that I can present to
22	the panel as part of that process.

Page 142 There were preliminary data -- I 1 2 think Neil discussed this with the UCLA group 3 -- in the grant that we put and was funded by The vast majority of people with ICDs 4 NHLBI. 5 did not have a conversation about these. There was a substantial number of ICDs that were not 6 7 turned off prior to death. 8 To raise the question again, and 9 it is painful, but I know these numbers, there are about 100,000 people who have an ICD put 10 in every single year in this country. 11 It is 12 now estimated that there are probably at any given time 4 million people who are eligible 13 14 under Medicare eligibility for that, and the growth of these devices is increasing 15 16 dramatically. 17 So that it is becoming -- It is 18 becoming a much more common device, and to 19 talk about my anecdote, one of my patients who 20 I saw last week had an enhanced pacemaker 21 placed, and I asked him what was an enhanced 22 pacemaker. He said, they put in something

Page 143 1 called a defibrillator as well. 2 So it is becoming very common, and I think that we are going to be seeing a lot 3 more people who are dying of other diseases 4 5 who have this incidentally. Anybody who has 6 witnessed one of these going off in the 7 setting of somebody dying, it is pretty horrific. 8 9 DR. LUNNEY: David, I think you 10 were next. 11 DR. CASARETT: I will be quick. 12 So I guess this is really more of a feasibility question, because we have 13 14 certainly had these instances in my hospice, and they are bad, and they are awful, and they 15 are memorable in an awful way. 16 17 I am thinking about a hospital that then would collect these data, and I 18 19 imagine those hospital QI folks gong through 20 every chart to find an ICD patient, and then 21 looking in that subset to figure out what 22 happened.

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1	So my question is, yeah, I know
2	400,000 who have these, many more who will,
3	but any idea what proportion of people who die
4	in the hospital have an ICD in place, because
5	I think that that number is very small. It
6	would be a lot of work to look through these
7	charts to get a small number of admittedly bad
8	outcomes, but a small number. Does anybody
9	know?
10	DR. WENGER: I can tell you, based
11	on our data, that it was a little bit over
12	five percent in 2006-2007, and in 2010-2011 we
13	just looked at the same question, and it is a
14	little bit over 12 percent. So it appears to
15	be rapidly increasing, and it is becoming not
16	that tiny.
17	Perhaps I can address one or two
18	of the other points that were just made. The
19	question of feasibility of the abstraction:
20	Actually, published last year in the Journal
21	of Palliative Medicine was the reliability of
22	identifying expected death, and it was
Page 145 1 actually very high among a large number of 2 nurse abstracters with Kappas of about .7 or higher. 3 The third point is that we are now 4 5 working with at least one EHR to put this 6 directly into their system, so that the 7 feasibility of this is going to become 8 electronic very rapidly. 9 DR. LUNNEY: Thank you, Neil. Robert, you had a --10 Do we have any data on 11 DR. FINE: 12 how many patients with these devices actually do have a painful shock at death? 13 We hardly 14 ever -- At least at our shop, all politics is local, and generally, our cardiologists are 15 turning these off before they call palliative 16 care or hospice. I am just curious. 17 I can't think of any of our 18 19 patients in the seven years at least when we 20 have had a formal palliative care service 21 where this has been an issue, where they have 22 actually -- They have either already been

	Page 146
1	turned off That is generally the case.
2	So I am just curious how much work
3	it takes to find these cases, how often there
4	is actually somebody who is getting shocked as
5	a result of these as they die.
6	DR. WENGER: Can I address that?
7	There may be someone there on the panel that
8	knows the answer to that question, and I
9	don't. But I would like to identify the
10	difference between patients who die in the
11	hospital with and without a palliative care
12	consult, as those that are receiving
13	palliative care consultations are very, very
14	different than the vast majority of patients
15	who die in the hospital who haven't received
16	palliative care attention.
17	DR. LUNNEY: Russell, I think you
18	have been waiting the most patiently.
19	DR. ACEVEDO: Sean, you said a
20	randomized controlled trial. What are you
21	randomizing?
22	DR. MORRISON: Can we have that

	Page 147
1	discussion at lunch, but I am happy to tell
2	you about it.
3	DR. ACEVEDO: Okay.
4	DR. LUNNEY: Naomi?
5	MS. KARP: I just have a question
6	about the denominator. I guess this is for
7	Neil or Sean or one of the medical experts
8	here, and it is just about the definition of
9	expected death. I just want to make sure that
10	that is not too broad, because it seems to
11	include a lot of different possibilities here
12	without any time limitations.
13	I am not necessarily advocating
14	for anything different, but I just want to
15	make sure that we are not having an over-broad
16	category of patients here. So does anyone
17	have anything they could add on that?
18	DR. LUNNEY: We have heard about
19	the reliability. Do we have any evidence of
20	the validity of this measure of expected
21	death?
22	DR. WHITE: Can I just a sort of a

	Page 148
1	My concern is the same. I think this may
2	be a too broad definition of expected death.
3	I think a lot of us have in our mind the
4	picture of a patient who enters hospice who is
5	dying, and it is very clear where this patient
6	is going and, of course, that patient could
7	have their ICD turned off. But this
8	definition allows for the patient allows
9	for and would count as an expected death the
10	patient who comes to the inpatient setting
11	with V-fib who has got stage 4 CHF, who comes
12	with V-fib who gets appropriately shocked and
13	who dies, who wanted to get cured and treated
14	or at least treated for their V-fib. That
15	would still be a ding.
16	So I worry about this. Yes, if
17	the patient came in and there was no
18	documented conversation and they have So I
19	worry about the life threatening illness part
20	of that definition of expected death. It
21	seems to raise a lot of problems that we might
22	be comparing apples and oranges within this

	Page 149
1	very broad denominator.
2	DR. LUNNEY: Sean?
3	DR. MORRISON: Just answer to one
4	of the questions that I asked before. Nate's
5	work, which I couldn't remember the numbers
6	which I pulled up, although the data are all
7	going back to 2004, when he looked at them,
8	they found that in 27 of 100 cases somebody
9	had discussed deactivating an ICD. It hadn't
10	been discussed in the others, and that 10
11	patients actively received a shock when they
12	were dying from their ICD at the end of their
13	life.
14	Doug, I think the measure here is
15	a conversation, not whether it was
16	deactivated. Am I not
17	DR. WENGER: That is true.
18	DR. MORRISON: Is that true, Neil?
19	But I think it is about the report of a
20	discussion, whether somebody would want their
21	ICD deactivated in the setting of a
22	potentially expected death. Is that correct,

	Page 150
1	Neil, or am I not reading the measure right?
2	DR. WENGER: Correct. No, that is
3	right.
4	DR. LUNNEY: I heard Doug's
5	challenge to be the validity of the
6	denominator, not the numerator. Am I
7	mishearing you, Doug?
8	DR. WHITE: You are right. The
9	denominator question is the one that I first
10	asked. Sean's question was separate. If it
11	is really about conversation, I would ask why
12	is it not just Why is the measure not
13	hospitalized patients who have a conversation
14	about ICD before death, not There is some
15	normative judgment being made here that you
16	just definitely shouldn't be dying with it.
17	What I am wondering is would this
18	just be better stated as did you have the
19	conversation about it.
20	DR. WENGER: That would better
21	reflect the measure, that title, and the
22	numerator definition is the same as the title.

Page 151 The only reason I 1 DR. WHITE: 2 raised this life threatening illness thing as part of the denominator is that there are some 3 times when you come in with CHF, and the right 4 5 thing to do is to keep your ICD on, and you can have the conversation and die with ICD on, 6 7 and that is okay. 8 I think that there might be a relatively large proportion in the inpatient 9 setting for whom that would be the case. 10 DR. LUNNEY: Well, the numerator 11 12 statement is an "or" statement. So it is a deactivated ICD or documentation of why it was 13 14 not deactivated. David? 15 DR. CASARETT: I am having trouble 16 getting my head around this, but I guess (a) I would urge us not to, on the fly, suggest 17 18 changes in the numerator because, obviously, 19 a lot of thought has gone into these, but also 20 related to that suggestion a discussion rather 21 than deactivation or a discussion, it seems to 22 me that you would get dinged if the discussion

	Page 152
1	happened in the cardiologist's office.
2	Patient comes in. It is
3	deactivated, but there is no discussion. So
4	you get dinged. I didn't quite think through
5	that, but I think that is an argument for not
6	making these sorts of hasty decisions now.
7	DR. WENGER: Right. Actually, the
8	way that you described it is precisely how the
9	measure is implemented. The reason that it
10	doesn't say discussion and deactivation is
11	that the way that medical record documentation
12	often works is that, if an action is taken,
13	there is no description of the discussion, but
14	if the action is not undertaken, there often
15	is a description about the discussion that led
16	to the choice not to take the action.
17	This is true across the board for
18	depression treatment on and on. So a
19	deactivation itself would satisfy, but the
20	vast majority of cases where the measure is
21	satisfied are documentations about discussions
22	not to deactivate.

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1	DR. LUNNEY: We still don't have
2	clarity. Doug?
3	DR. WHITE: So now I am just
4	raising it. Does it seem to the group then
5	that I am thinking out loud about this,
6	just keeping in mind this inpatient class who
7	comes in with the goal of getting who come
8	in with V-fib and an ICD, for example. Do we
9	all still think that that should just be a
10	routine question, even when you are coming in,
11	in the acute setting, for cure or at least
12	resolution of the acute issue is the goal,
13	that you still have the conversation?
14	I could yes to that, I think, but
15	that is kind of what we are saying here, is
16	that even when it is pretty clear that the
17	patient is coming in with a quickly reversible
18	thing, you still have to have the
19	conversation.
20	DR. LUNNEY: I think we have to be
21	careful here, folks. We haven't had a
22	benchmark that absolutely everybody should

Page 154 have this conversation or this deactivation, 1 2 and some of our measures have those cases 3 where we know from practice that it is not 4 feasible to do what we see as a quality 5 measure trying to measure. So I think we just have to be 6 7 careful to try to -- Many of our side 8 conversations are about the difficulty of 9 being even-handed in our voting and even-10 handed in the standard that we are using for these measures, but we have had the 11 12 conversation several times over the two days 13 that some of these measures measure a complex 14 thing, and that we know that 100 percent is not going to happen, and we don't know what 15 16 the right percent is that should happen. 17 Sean, you had a question? 18 DR. MORRISON: A clarifying 19 statement to Doug, because I admit, I do come 20 from it as a bias, because I am getting NIH 21 funding to actually do research in this area, 22 and think about this, and certainly have

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1 published in this area.

2	I do want to clarify one thing
3	that you said, Doug, because I think the
4	population that you are specifically
5	describing is not what is in the denominator
6	population that is put forward to us. The
7	denominator population is hospitalization of
8	adult patients of at least three days duration
9	that ended in expected death.
10	Expected death is defined as
11	physician documentation at least three days
12	before death that the patient's illness was
13	terminal, whether the patient had a grave
14	prognosis, was receiving comfort care, was
15	receiving hospice care, had a life threatening
16	disease or was expected to die was expected
17	to die.
18	I would suggest to you that
19	anybody who has a life threatening disease
20	and I think the data, both from the advanced
21	care planning literature and particularly the
22	work in the focus groups that have been done

1	
	Page 156
1	with patients with ICDs, suggests that people,
2	the overwhelming majority no, it is not 100
3	percent as any benchmark do want to have
4	that discussion. They may not want to have it
5	turned off, but they at least want to have
6	that possibility raised.
7	So I don't have an issue with the
8	denominator population based on that, based
9	that the measure is documentation of a
10	discussion, and I do think there is a strong
11	body of evidence to suggest that our patients
12	do want to have that discussion.
13	DR. LUNNEY: Are we at a point of
14	clarity to vote? Oops, no, we are not. Kate?
15	MS. O'MALLEY: Just a feedback or
16	guidance. Since the numbers of people
17	impacted by this are so small, does that I
18	mean, I know we will have to make our own
19	decisions. It just seems from the discussion
20	that some of the information isn't really
21	there, and the evidence isn't as predominant
22	as might have been in other measures that we

Page 157 have considered, although I certainly agree 1 2 that this should be done. I am just wondering, based on the 3 4 conversation that has happened to date, do 5 people feel that we are ready to vote on this measure, or would more information be helpful, 6 7 given the additional studies that you are 8 involved in, Sean? I just would like some 9 guidance on that. 10 DR. MORRISON: You know, Kate, I 11 think you are right. We are not going to have 12 data for another four years that we are going to be able to submit. I can talk to you about 13 14 the preliminary pilot data that we did as part of our RO1 submission. I can talk about what 15 has been published, which Neil actually, I 16 think, has cited in the work here. 17 18 I think your point is extremely 19 well taken. What is the right percentage? We 20 have seen a doubling in the prevalence of 21 these devices over the past five years. Now 22 one in 10 people who die in the hospital has

	Page 158
1	one in place. It was five percent three to
2	four years ago.
3	You are right. We all have to
4	make an individual judgment of what is the
5	right prevalence, but it is 10 percent right
6	now. It is one in 10.
7	DR. LUNNEY: Naomi?
8	MS. KARP: At the risk of beating
9	the dead horse even deader, I guess I just
10	want to throw out one more time: Is there a
11	risk to patients who have a life threatening
12	disease but could potentially live for years
13	and are coming into the hospital for some
14	I don't even know hypothetically what it would
15	be, but something unrelated to this device
16	that by having a conversation, they might do
17	something that would shorten their life where
18	they Is that a risk or not? No? Okay,
19	good. Thank you.
20	DR. BRUERA: I guess one of the
21	questions is the benchmarking. That is, some
22	things do happen that you don't want to

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1 happen, but in the previous discussion we 2 addressed the issue of controlling pain or 3 failing to control pain, and those events do 4 happen.

5 I think the question is, in one case are we trying to figure out things that 6 7 are going to be a zero percent or are we 8 trying to figure out the frequency with which 9 some events occur, because that would give 10 peace of mind to a lot of us that some situations in which somebody will die with 11 advanced disease and will have the 12 defibrillator go several times might happen, 13 and that might be quite okay. But when there 14 is a consistent trend for things like that to 15 16 happen, then you have the C-section scenario 17 of the person and the team perhaps not performing at the best level. 18 19 So I am not sure that we are 20 tuning ourselves in the same way for every 21 single question, and in some cases we seem to 22 tune very high and in other cases we seem to

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accept the fact that it is the benchmark that
will be defined over time, not that we are
defining it right now.
DR. WENGER: Is it appropriate for
me to respond to that?
DR. LUNNEY: Neil, yes.
DR. WENGER: I don't think the
question is whether it is okay for people to
get defibrillated numerous times before death.
I think that what this quality indicator is
trying to get at is whether that is okay
without a discussion having occurred.
DR. LUNNEY: I don't want to open
my mouth and stir anymore mud up from the
bottom of this water that might be settling
out. Is there some sense that we can now
vote? Good.
The first vote: Is there a
performance gap?
MR. COLCHAMIRO: Ten high, 10
moderate, zero low, zero insufficient
evidence.

1	
	Page 161
1	DR. LUNNEY: So is this measure a
2	health outcome?
3	MR. COLCHAMIRO: Three yes, 17 no.
4	DR. LUNNEY: All right. Is there
5	a quantity of studies that support the need
6	for this measure?
7	MR. COLCHAMIRO: Three high, six
8	moderate, nine low, two insufficient evidence.
9	DR. LUNNEY: All right. There are
10	not a lot of studies. Are those that support
11	this measure of high quality?
12	MR. COLCHAMIRO: Five high, nine
13	moderate, three low, three insufficient
14	evidence.
15	DR. LUNNEY: All right. Of those
16	two measures of questionable quality, what is
17	the consistency? Please try again.
18	MR. COLCHAMIRO: Ten high, seven
19	moderate, zero low, three insufficient
20	evidence.
21	DR. LUNNEY: We passed the bar?
22	yes, we did. We go on.

1	Page 162
1	MS. TIGHE: Heidi, I don't know if
2	it did.
3	MS. BOSSLEY: It did. So let's go
4	through the slides again, and we will walk
5	through it. I was tracking correctly.
6	So the quantity was, I would say,
7	moderate to low. But then if you go to the
8	quality, the majority said moderate. Right?
9	Then if you go to the consistency so if I
10	look at that, it would pass it, I think,
11	because again it says, if it is low quantity,
12	moderate to high quality, moderate
13	consistency, then yes as long as it is judged
14	that additional research is unlikely to change
15	the conclusion that the benefits to the
16	patient outweigh harms.
17	I think the conversation we had
18	was that you all agreed to that. So, yes, it
19	did.
20	DR. LUNNEY: Okay, now we are
21	looking at the measure properties itself. Do
22	we evidence that it is a reliable measure?

Page 163 1 MR. COLCHAMIRO: Five high, nine 2 moderator, three low, three insufficient evidence. 3 DR. LUNNEY: Do we have evidence 4 5 that it is a valid measure? 6 MR. COLCHAMIRO: Five high, seven 7 moderate, six low, two insufficient evidence. 8 DR. LUNNEY: If there were 9 disparities in care, would this measure 10 capture it? 11 MR. COLCHAMIRO: Seven high, four 12 moderate, one low, eight insufficient 13 evidence. 14 DR. LUNNEY: Is this a usable measure for either public reporting or quality 15 16 improvement -- or? 17 MR. COLCHAMIRO: Eleven high, eight moderate, one low, zero insufficient 18 19 evidence. 20 DR. LUNNEY: We have a question? 21 DR. NEE: Yes, just sort of a 22 quick question. Could we go back to the

Page 164 1 previous result? It seemed to me that, based 2 on the results of that, we still have a fair amount of confusion in the group. 3 DR. LUNNEY: For the scientific 4 5 acceptability? 6 DR. NEE: The one where it was 7 equally high as it was insufficient. 8 DR. LUNNEY: The disparities? DR. NEE: 9 Disparities. 10 MS. BOSSLEY: It is not something that needs to be met. It is one that, 11 12 especially if it is a new measure, I wouldn't expect us to necessarily have this 13 14 information, but at the time of maintenance in three years, I think we really would like to 15 see them having tracked the disparities 16 17 question. 18 DR. LUNNEY: Okay. so is it 19 feasible to use this measure? 20 MR. COLCHAMIRO: Seven high, eight 21 moderate, five low, zero insufficient 22 evidence.

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1	DR. LUNNEY: And overall?
2	MR. COLCHAMIRO: Thirteen yes,
3	seven no, zero abstentions.
4	DR. LUNNEY: I believe we have
5	reached the point where we may go get some
б	lunch. Oh, public comments? Thank you. Are
7	there any people in the audience who would
8	like to make a comment on our session this
9	morning? Anthony, do we have anyone on the
10	phone that we would like to invite to make a
11	comment?
12	OPERATOR: All lines are open for
13	public discussion.
14	DR. LUNNEY: So this is a time
15	when, if there is anyone on the phone who
16	would like to make a comment about the session
17	this morning, they would be most welcomed.
18	They must have heard our stomachs growling.
19	We have 15 minutes to get some lunch and come
20	back, and we will talk and chew.
21	(Whereupon, the matter went off the record at
22	12:17 p.m. and resumed at 12:33 p.m.)

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1	A-F-T-E-R-N-O-O-N S-E-S-S-I-O-N
2	12:33 p.m.
3	DR. LUNNEY: This next measure is
4	the family evaluation of hospice care. This
5	is the moment that Joan has been waiting for.
б	DR. TENO: I am going to do it
7	here, if that is okay with you.
8	I am a pure academic, and by
9	definition a pure academic cannot go anywhere
10	without PowerPoint slides. So I did submit
11	PowerPoint slides. I was wondering if we
12	could project those PowerPoint slides, please.
13	I am more of an academic than a doctor at this
14	point.
15	DR. MORRISON: She says that, but
16	every time I call her she is seeing patients.
17	DR. TENO: I guess you just have
18	to stop calling me on weekends, Sean.
19	So if you could just make it a
20	little bigger. Okay. Can I have the next
21	slide.
22	First of all, I realize that I

Page 167 probably caused some confusion with the 1 2 committee, and I apologize for that. In 3 submitting both measures, we were trying to be 4 responsive to the precedents that Sean led and 5 put together, and our intent really was to have an earlier version of the FEHC available 6 7 for the potential to be used in evaluation of 8 accountable care organizations or bundling in 9 payments. 10 So what I would like to do is just sort of walk through with you both measures to 11 12 really highlight what the joint development was and what the differences are, and we are 13 14 going to go out to take questions. 15 Both surveys are based on focus groups that review guidelines, validation 16 studies with tests/retests, national survey 17 18 with evidence of discriminate validity on last 19 place of care. 20 The FEHC has been adapted to self-21 administration with the mode test and some 22 elements of repeat validation, and with both

	Page 168
1	we tried to create as much as we can parallel
2	creation of a zero to 100 composite score.
3	Next slide, please.
4	Unlike what you have talked about
5	a lot this morning is this is patient and,
6	specifically in this case, bereaved family
7	members perceptions of the quality of care.
8	So one of the things that we have to think
9	about is how do we get evidence of what is
10	important from a bereaved family member's
11	standpoint?
12	In doing this project, we took an
13	analysis of 36 focus groups that were part of
14	a Robert Wood Johnson Foundation values
15	project, and then we supplemented those 36
16	focus groups with six focus groups of our own
17	that looked at various settings of care.
18	We currently have just completed
19	16 focus groups from five regions of the
20	country, and the initial survey was developed
21	with Director Jack Fowler of the UMass CAHPS
22	team, with the goal that each question asked

Page 169 only about things that are important to the 1 2 quality of care for which the bereaved family member, we feel, would be the best source of 3 information. Could I have the next slide, 4 5 please? 6 The conceptual model that we 7 developed was that high quality care at the end of life is when health care institutions 8 9 provide the desired level of symptom palliation and emotional support, treat the 10 patient with respect, promote shared decision 11 12 making, attend to needs of the caregiver for information and skills in providing care for 13 14 the patient, provide emotional support to the family before and after the patient death, and 15 16 coordinates care across settings of care. 17 This model was based on conceptual 18 guidelines, focus groups, and an expert panel. 19 One of the things I gave Lindsey 20 this morning, in addition to giving a copy of 21 my slides for you to take home and use as 22 liners for your bird cage, I have also given

	Page 170
1	you the table where we cross-walked the
2	conceptual model to the NQF preferred
3	guidelines, and started thinking the process
4	of that linkage between structure, process and
5	outcomes, and then showed you some of the
6	actual survey questions from either survey.
7	We have tried to be very careful,
8	realizing that we started on this in 1999.
9	The NQF preferred guidelines came out some
10	later. So our goal is to continue to grow the
11	core instrument and make sure that we are
12	staying with NQF and the National Consensus
13	Project. Could I have the next slide?
14	So we used family as expert
15	witnesses and to report the care that is
16	delivered to them. Only three questions of
17	the FEHC asks the family to act as a proxy.
18	I think we are all well aware that the World
19	Health Organization defined hospice and
20	palliative care as the unit of care of that
21	patient in the family.
22	We have chosen to focus on the

Page 171 1 family just based on our experiences. It is 2 too burdensome to try to interview these people in the last week of life, and also it 3 is difficult to predict when that last week of 4 5 life is. So that you get people at different disease trajectories. 6 7 So let me just sort of review the 8 reliability and validity testing. Now the 9 reliability and validity testing is really applicable to both instruments. We developed 10 the survey. We did a test/retest among 29 11 12 persons. We dropped some questions based on them not meeting a satisfactory kappa. 13 14 We did an initial validation study with 156 persons, i.e., bereaved family 15 members from hospice, nursing homes, and 16 hospital. We reviewed our work on validation 17 18 among 1380 persons. That was part of a 19 national study. In that study we published in 20 JAMA, we demonstrate some discriminate 21 validity by the last place of care. 22 In our work on the development of

	Page 172
1	this, we involved an expert panel. We have
2	tried to test construct, criteria, factorial
3	and discriminate validity. Next slide,
4	please.
5	So with adapting to the FEHC, we
6	simplified to skip patterns, and specifically
7	made some changes to the spiritual support
8	question. We now use the word hospice team.
9	We have a different time frame. The care
10	instrument refers to last two to seven days of
11	life, while the FEHC asks about the time the
12	patient was on hospice.
13	We expanded the self-efficacy
14	questions, which ask about the person's
15	reading of their competence in doing the task
16	by one, and we did mode testing comparing
17	self-administration versus telephone
18	administration, and did some revalidation of
19	the self-administered survey, mainly
20	consisting of internal consistency and
21	criterion validity. Next slide.
22	So this is the graphical picture

	Page 173
1	of the overall zero to 100 FEHC score, showing
2	a fairly good distribution, and I can give you
3	specifics of the mean mode, etcetera, if you
4	would like me to. Next slide.
5	Just to sort of highlight the
6	differences between the various composite
7	scores, just a minor correction: The scoring
8	of the FEHC is based on having at least 14 out
9	of 17 items present. We allow up to three
10	items to be missing. We use sort of a mode
11	substitution.
12	The constructs that are in the
13	composite score is again providing the desired
14	symptom control, emotional support, which is
15	three questions, attending to the caregivers
16	for information, skills is four questions on
17	self-efficacy, two questions on whether you
18	got enough information, knowledge about
19	various symptoms, information to the family
20	about the patient's condition and what to
21	expect while dying, two questions.
22	We have an emotional/spiritual

	Page 174
1	support which has three questions, and
2	coordination of care is three questions.
3	The Krumbach alpha is about .797.
4	We have monitored coordination with a single
5	rating of excellent, very good, fair, poor,
6	and as you can see, when we take a look at the
7	score, excellent has a 90.3; 76.2, good; 60.8
8	fair; 43.5 in poor; a 30.5 on a 100 score.
9	If a respondent says hospice is
10	too late, the mean score is 79.8; at the right
11	time, 87.1. So the care zero to 100 is based
12	on 14 items. It again has a similarity to the
13	FEHC in that we have three items on providing
14	desired comfort and emotional support, but we
15	include a treat the dying with respect with
16	one question, emotional support to the
17	caregiver with three questions, information
18	and skills to the caregiver with three
19	questions about self-efficacy, three on
20	information. Information continuity is one
21	question.
22	Internal consistency measured by

	Page 175
1	Krumbach alpha is .80. Correlation was
2	excellent, very good, fair, poor, .58.
3	Discriminate validity here by last place of
4	care: if you died in a nursing home, the zero
5	to 100 score is 71.2, versus home with hospice
6	services, 83.2.
7	You know, right now more than 1200
8	hospice programs are using it. We undertook
9	a process in terms of our measurement
10	maintenance where we did three rounds of focus
11	groups with end users, specifically quality
12	managers. We asked them to give us sort of
13	the bad, the ugly, and the good.
14	We are very pleased in those focus
15	groups. We heard some areas that we could
16	they wanted to expand it. They wanted some
17	changes to the reporting structure, but the
18	FEHC has been adopted to be really sort of the
19	cornerstone of operation, staffing, quality,
20	and it is the foundation of what a lot of
21	hospices are currently doing for their
22	quality.

	Page 176
1	All alone, we have tried to
2	publish our results, noting the variation.
3	Just refer to a 2005 article of the FEHC from
4	the voluntary submission where we show
5	individual variation on item, composite
6	scores, and I previously had shown you
7	variation on the new zero to 100 score.
8	Then I am not going to go over
9	this in detail, but we are very committed to
10	updating this instrument. We currently have
11	a grant. We want to expand the instrument to
12	better cover the needs of the Hispanic
13	population. We are going to have a self-
14	administered Hispanic survey that will be
15	developed. We have a cultural anthropologist
16	working with us.
17	We are going to do some more
18	validity testing. We are also going to go to
19	the future of doing mode testing with
20	community administrations.
21	I think one of our goals as this
22	goes forward is to do some harmonization of

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1	both the care and the FEHC instrument. So,
2	hopefully, I haven't confused you thoroughly
3	by now. Really appreciate the chance to
4	present both these measures on behalf of
5	myself and, really, Carol who has been working
6	with me now for eight or nine years as a
7	partner with the National Hospice and
8	Palliative Care Organization.
9	DR. LUNNEY: Thank you very much,
10	Joan. David, are you not the person who is
11	doing it from the evaluation perspective?
12	DR. CASARETT: I am, or I am not
13	"not the person," which means I am the person.
14	So, thanks, Joan, for doing all my work for
15	me. That was wonderful.
16	I have a full hospice unit of
17	patients who need to be seen tomorrow. So if
18	you want to put on your clinician hat, you
19	could see those patients for me, too. Much
20	appreciated.
21	I won't go over the FEHC
22	instruments, since you have already had the

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graduate level course in that. So let me just
summarize the results and pull out three or
four points that came out in some of the
comments.
So nine raters. It was endorsed
by seven. Eight reviewers gave it a high
impact rating. Somewhat less enthusiasm, five
thought it was important, and I think there
were some questions there about whether this
was actually an outcome measure, which,
hopefully, we have laid to rest, but we can go
back and visit that one more time, if we have
to.
There was some uncertainty about
the evidence to support the measure. About
half, more or less, of reviewers gave it a
high rating for quantity, quality, and
consistency of evidence.
In terms of instrument properties,
there was more enthusiasm about its
reliability than its validity, than its
ability to distinguish among disparities.

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1	Seven, five, and two raters respectively gave
2	it a high rating.
3	In general, reviewers thought it
4	was usable and feasible, six and five,
5	respectively, and as I said before, overall
6	seven people endorsed it.
7	So given those differences in
8	scores, I went back through and did a
9	qualitative analysis of the comments and came
10	up with four or five themes you might want to
11	address.
12	A couple of people raised
13	questions about nonresponse bias and the
14	impact on scoring. A couple of people raised
15	questions about whether this was measuring
16	proxy versus proxy for the patient versus
17	family experiences, which I think you just
18	addressed.
19	As I said before, ability to
20	discriminate between programs, given many of
21	the scores being fairly high. Two people
22	asked questions about, I think, about the use

	Page 180
1	of composite ratings for public reporting, so
2	not an issue of scientific validity but a
3	question of what would get reported to the
4	public eventually.
5	Then a couple of people had
6	questions about the equivalent of case mix
7	adjustment concerns, that there might be
8	differences in the way that different
9	populations answered these questions, and
10	whether or not that should be included in
11	adjustment.
12	DR. TENO: Okay. So I have five
13	questions to answer in two and a half minutes.
14	Right? No.
15	So why don't we just take them
16	from five and go backward. So we have thought
17	very hard about case mix adjustment. I guess
18	one of the things I didn't present in my
19	overview that I was amiss in saying is we have
20	published several articles about the
21	differences by each of the composite domains
22	by race, and that was published. It was
1	
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	Page 181
1	summarized much better in the Care instrument
2	application.
3	It could have been We can beef
4	up the FEHC part of the measure at maintenance
5	to put in references and the actual findings
б	of the article, but needless to say, we do see
7	differences by race in terms of African
8	American versus white, and also Hispanic
9	versus white.
10	To give you sort of a magnitude,
11	the differences on Hispanics, I think, is
12	fairly close to three points on the mean
13	between white versus Hispanic. African
14	American, I think, is two or one. It is not
15	as predominant.
16	I am sorry, David. What was the
17	question about the composite score?
18	DR. CASARETT: It was not, as near
19	as I could tell, concerns about validity that
20	were raised. It was the question of what the
21	public would like to see, which may actually
22	be beyond the bounds of what we want to

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1 discuss here.

2	DR. TENO: I think that is a very
3	good empirical question that needs to be
4	addressed. From our standpoint, we provide
5	people who hospices that voluntarily
6	participate in the FEHC repository both sets
7	of information. We provide them a composite
8	zero to 100 score, as well as the individual
9	items, as well as the individual domains. We
10	try to provide them with benchmark data so
11	that they can compare their performance and,
12	hopefully, improve their performance.
13	I think proxy versus patient I
14	addressed, and the issue of nonresponse bias.
15	So in the past we have compared the Medicare
16	claims files, hospice providers, with those
17	people age 65 and older who participate in the
18	FEHC.
19	We found that we underrepresent
20	African Americans and have a tendency to
21	represent larger hospice programs in the
22	measure. So that is sort of the bad news.

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1	The good news is, when you compare
2	us to other voluntary programs, we have a
3	participation rate of around 42 to 43 percent.
4	If you look at what the HCAHPS is doing, it is
5	like eight or nine percent. So it is always
6	amazing that with one mailed out survey, we
7	are getting a fairly good return on the
8	survey.
9	Then you had a question about
10	programs, David?
11	DR. CASARETT: A couple of the
12	reviewers raised questions about the ability
13	to discriminate among programs. Again, this
14	is my synthesis of the qualitative comments,
15	but I think it was getting into issues of high
16	scores across the board.
17	MS. SPENCE: Well, we ran If
18	you look at individual questions, there are
19	some questions that hospices performed very
20	well on as a group, and there are others where
21	there is more variation, but for purposes of
22	the submission, we focused on the composite

	Page 184
1	score, the large composite, that zero to 100
2	that Joan was talking about, which
3	incorporates 17 of the questions.
4	We found, actually We did
5	announce a variance and found that there was
6	a statistically significant difference. We
7	had a minimum mean of 73.3 and a maximum of
8	96.3, and with a mean of 86.6, and again that
9	was statistically significant.
10	So I think that is pretty good
11	evidence that it can discriminate.
12	DR. LUNNEY: Are there questions
13	from the panel members? Rick?
14	DR. GOLDSTEIN: So can I just
15	present a scenario, because I would be very
16	interested in hearing I am sure you thought
17	about it. So I am interested in hearing how
18	you see the FEHC affecting this issue.
19	Let's say you are in a medium size
20	town, and there are two hospices. One says
21	the FEHC is very important, and I am just
22	going to go with my bread and butter hospice

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1	patients, and I am not going to take I am
2	not going to try to get to higher risk groups.
3	Another hospice says, you know
4	what, we are going to take care of everybody
5	else. We are gong to take care of the black
6	families. We are going to take care of the
7	Hispanic families who and we are not any
8	better than the other hospice. So our
9	performance profile is probably going to be
10	muddied by the fact that we are taking on
11	those patients.
12	How does the FEHC Does the
13	FEHC ding the people that sort of go at an at-
14	risk population, and have you thought about
15	that at all? I worry about this as a tool
16	that is kind of a disincentive for more
17	complicated patients, as well as not really
18	addressing the disparities issue that is so
19	problematic in hospice care anyway.
20	DR. TENO: So, you know, I think
21	you are hitting on a really important
22	question, which I am going to answer

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philosophically. The question is should you
put race into the multivariate model?
I think the first thing, before I
address the race issue, is we have looked at
a number of factors that relate to the zero to
100 score, and we found age, who the
respondent was, number of times they have
contact with the person in the last week of
life, really don't predict how they are going
to respond.
The one thing that does really
predict how someone is going to respond is
whether they are black or whether they are
Hispanic. So the question is, is there
something inherent about someone's skin color
or the pigment in their skin that results them
in doing a different rating score or is there
something about the actual quality of care
that they are receiving?
I actually think there are
differences on quality of care, and I wouldn't
want to adjust away those differences. I

1	
	Page 187
1	would rather have those differences out there
2	as targets for improvement and having hospice
3	programs think about how do we reach this very
4	important population, how do we take our
5	services and provide it to them in a
6	culturally sensitive manner?
7	So as someone who has thought
8	about this, I have decided on not using a risk
9	adjustment for this, and really trying to put
10	it out there for the emphasis that we need to
11	improve hospice care for this part. Carol?
12	MS. SPENCE: I am going to take
13	the prerogative of doing double time on this,
14	since we are presenting two surveys together.
15	Just to build a little bit on what Joan said,
16	I think there is something inherently
17	different about risk adjustment, because you
18	have complicated diagnoses, and if you are in
19	a hospital and this is the patient population,
20	very sick patient population you serve, versus
21	if you survey predominantly black community,
22	and you are getting lower scores on FEHC, I

	Page 188
1	think it is on the hospice to figure out how
2	to better serve how to meet better the
3	needs of that community rather than going in
4	initially and risk adjusting.
5	We don't know enough. We haven't
6	looked into it. Right now with the hospices
7	that are participating, you have to aggregate
8	at a national level, and sometimes over more
9	than just a quarter, to really have enough
10	a big enough n in the minorities to really
11	start looking at differences.
12	So I am not saying there is not
13	work to be done there. There is, but as it
14	stands right now, I don't think we have enough
15	information to say that we are putting
16	hospices at a disadvantage by not risk
17	adjusting based on race.
18	DR. GOLDSTEIN: But isn't May I
19	just follow up? But isn't there a converse to
20	that, which is doesn't this end up being a
21	disincentive for hospices to go out and pursue
22	these more complicated patients?

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1	DR. CASARETT: I can try to answer
2	that. That was actually the point I wanted to
3	make before. That actually really worried me
4	when I was reviewing this, but the more I
5	thought about it, t hat is something that, I
6	think, applies to all the measures.
7	The pain measure that we just
8	looked at, that could arguably create a
9	disincentive to enroll patients with pain. So
10	I think all of these measures, virtually all
11	of them except if you have a very fixed
12	denominator beyond providers' control, would
13	be susceptible to that.
14	So it seems like at least my take
15	on this is that is a concern with the FEHC.
16	I am not sure it is a greater concern than it
17	is for some of the other measures. That was
18	the way I interpreted it.
19	DR. LUNNEY: I just wanted to make
20	sure that the question about public reporting
21	was answered. I kind of, I guess, in my own
22	mind wonder about the ability for the public

Page 190 to understand the complexity of this measure. 1 DR. TENO: Sure. I have not been 2 3 involved currently in efforts to public report 4 this measure. It is being publicly reported 5 in Florida right now. While I have given full blessing -- You know, I've put this measure 6 7 out there to let anybody use this measure free 8 of charge, as long as they don't sort of start 9 selling it or doing something wholesale wrong with it. 10 So Florida is publicly reporting 11 12 I know the American Hospice Foundation it. has worked with data to design a public report 13 14 card which Shoshanna Sofaer has done some initial testing, not the composite but 15 individual domains, on that. 16 There, I 17 believe, might be a paper being written. 18 When I corresponded with Shoshanna 19 over the summer, she was not at the point 20 where -- She told me some of the issues they 21 encountered, but it really wasn't issues with 22 It actually was the issue with the measure.

	Page 191
1	the public understanding what hospice is
2	rather than the actual measure itself.
3	I think, if this goes forward for
4	public reporting, just like any of the HCAHPS,
5	the Consumer Health Plan Assessment measures,
6	there needs to be some empirical work done to
7	report the measure in a such a way that it is
8	understandable to consumers.
9	I can tell you, as someone who has
10	really sort of thought about this over time,
11	we really tried to capture information that we
12	thought would be valuable to consumers, that
13	experts would endorse, and we tried to really
14	emphasizes the face validity of the
15	instrument, so that when a clinician hears the
16	measure, it has sort of a, well, we got to do
17	better, has that sort of clinical face
18	validity.
19	Can I sit here and tell you right
20	now that I have done this research to design
21	a report, have gone out and tested? No. I
22	think Shoshanna is the right person with her

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1	extensive experience with the CAHPS team to
2	test this, and I wholesalely support the
3	efforts to go ahead and do that.
4	So in a way, I am not able to
5	directly answer your question, but I am
6	concerned about it, and we want to proceed
7	forward.
8	DR. LUNNEY: No, you did. Thank
9	you. Kate, you had a question?
10	MS. O'MALLEY: Just a comment.
11	There is about 200 hospice providers in
12	California, and about a third of them collect
13	FEHC data, either through a vendor or through
14	their own efforts.
15	The California HealthCare
16	Foundation has a consumer facing website that
17	displays information about quality of care
18	providers, including hospice. So we are
19	working now with Naomi's group at the American
20	Hospice Foundation to test the feasibility of
21	putting FEHC data on our consumer facing
22	website using a lot of the groundwork that

	Page 193
1	they have already done in their experience in
2	Florida.
3	We are surveying hospices now to
4	see if they would be willing to participate
5	with us, knowing that this data would
6	eventually be reported publicly. So the
7	surveys in the field, and I think we have got,
8	I don't know, almost 90 hospices. Almost half
9	of hospices are responding to our inquiry of
10	whether or not they would participate in
11	public reporting.
12	So just to let you know, the
13	marble is continuing to roll forward, and
14	there is a lot of interest in this measure in
15	the field.
16	DR. LUNNEY: Are there any other
17	comments or questions from the community?
18	MS. NAIERMAN: I should clarify
19	that, when we worked with Shoshanna, she did
20	a whole lot of cognitive testing of a report
21	card design that she developed for consumers
22	especially, and she did come across the

Page 194 1 stumbling block that most people that she 2 tested with, consumers, really didn't understand hospice and, if they did, they were 3 convinced it is a place. 4 5 So we were convinced then that any public report that is issued or that is 6 7 published should be accompanied or should 8 include an educational component that she 9 designed based on the misconception she had found, and she cognitively tested several 10 times over. 11 12 So our report card is posted on our website, AmericanHospice.org, under the 13 14 tab Report Card, and you will get an overview of the work that she has put into it, and you 15 will have an interactive model of how it 16 17 works. DR. LUNNEY: 18 Thank you. I don't 19 detect any other -- I have a better set of 20 eyes next to me. Oops, Michael. 21 DR. LEPORE: From the sense of 22 disclosure of interest, I am appointed in the

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1	Department where Joan is employed. I know
2	this is being submitted by NHPCO, but I do
3	work in the Center for Gerontology and Health
4	Care Research where Joan also works.
5	DR. LUNNEY: Then seeing no more
6	comments or questions, I think we are ready to
7	vote.
8	MS. BOSSLEY: But just so everyone
9	knows, you are only voting on the first
10	measure, 0208, not both, because I think we
11	need to unless you disagree probably
12	discuss both of them, because one is
13	maintenance. So it is a little bit different
14	looking at the public reporting, etcetera.
15	The other one is a new one for you.
16	MS. NAIERMAN: When you say
17	maintenance, when the FEHC was originally
18	endorsed, it wasn't in composite form. Is
19	that true?
20	MS. BOSSLEY: I would have to go
21	back and look. Karen, did you
22	MS. NAIERMAN: Joan would know,

Page 196 1 because she was --2 MS. BOSSLEY: Joan will know. Ι don't remember. 3 MS. SPENCE: We hadn't done the 4 5 composite at that point. So it was actually 6 the survey, but since it was very clear that 7 NOF isn't in the business of endorsing 8 surveys, at this point we submitted the 9 composite, because that was the way to have a 10 single score that included the maximum number of questions. 11 12 MS. NAIERMAN: So just another clarification: When we are voting on a 13 14 composite, is it by implication that we are voting for each of the questions within the 15 16 survey? 17 MS. BOSSLEY: This is where it gets fun. Okay. So they have put forward it 18 19 as a composite, not with the individual 20 questions pulled out to be reported 21 separately. So you are really voting on that composite score of this as a result of the 22

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1	survey.
2	So everything you look at should
3	be framed within that. Is that answering your
4	question or I'm almost. I feel like I am
5	almost.
б	MS. NAIERMAN: Well, for example,
7	for me it was a little difficult to figure out
8	about the usability. From our experience, the
9	usability is the individual component. Now
10	will the hospice be available 24 hours a day,
11	or will they respect my loved one.
12	A composite is not as usable. So
13	the rating for me would be different.
14	MS. BOSSLEY: So I think, because
15	that is what is before you, you need to
16	evaluate the usability of the composite
17	itself, but I think you also need to keep in
18	mind you are hearing that there is work on how
19	to make this I mean, you yourself said it -
20	- to make this understandable to individuals,
21	although it sounds like you are using the
22	individual components for public reporting.

Page 198 But again --1 2 MS. NAIERMAN: Yes, we are. But 3 if this FEHC measure, FEHC tool, has already been endorsed by NQF, including its individual 4 5 measures, can we not take it for granted that it has been approved by NQF already? 6 I am 7 talking about the individual measures -- the 8 individual questions. 9 MS. BOSSLEY: Right. So the measure is up for maintenance now. 10 Now I think this was -- I don't remember how many 11 12 years before when it was actually the survey that was submitted, but as was clarified, we 13 14 don't endorse surveys. We endorse the measures that result from that. 15 16 So we are not endorsing the 17 individual measures right now, other than how 18 they construct the composite. So what you 19 would want to have happen, and this is part of 20 our composite framework that we typically show 21 and we can distribute to all of you so you see 22 it, is that the individual components within

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	Page 199
1	that composite must meet the criteria, must
2	show that they meet all four things, which I
3	think, again because it was reviewed
4	previously and I don't think there has been
5	any significant changes, I think we can say
б	that that has occurred.
7	Those can be and should be you
8	should be able to drill down and look at the
9	results of those individuals, but before you
10	today is the composite, looking at the rollup.
11	DR. CASARETT: Just a quick
12	usability clarification or question. I
13	understand that we are supposed to rate
14	feasibility based on the composite, but my
15	understanding is that hospices would get each
16	one of those individual items. So each one of
17	those items that make up the composite would
18	be actionable.
19	It seems kind of unfair maybe to
20	penalize this based on usability, if hospices
21	are seeing everything. Does that make sense?
22	MS. BOSSLEY: I wouldn't penalize

	Page 200
1	this measure based on the usability at all, as
2	long as you can drill down. It is clear that
3	there is work underway to look at how, when
4	you get to the point of public reporting,
5	which is where we really want this to head
6	how do you then display that information.
7	Again, we may not rate this high
8	because of that, but I wouldn't in any way
9	factor of that into your rating.
10	DR. LUNNEY: With that final
11	clarification, we are ready to vote. Is there
12	a performance gap that this measure addresses?
13	MR. COLCHAMIRO: Seventeen high,
14	one moderate, one low, zero insufficient
15	evidence.
16	DR. LUNNEY: Is this measure a
17	process or outcome?
18	MR. COLCHAMIRO: Eleven yes, eight
19	no.
20	DR. LUNNEY: All right. Now in
21	terms of the importance to measure and report
22	this, is there a quantity of studies to

Page 201 1 support it? 2 MR. COLCHAMIRO: Twelve high, six moderate, zero low, one insufficient evidence. 3 4 DR. LUNNEY: Does that body of 5 evidence have quality? 6 MR. COLCHAMIRO: Thirteen high, 7 six moderate, zero low, zero insufficient 8 evidence. 9 DR. LUNNEY: And are there consistent results? 10 11 MR. COLCHAMIRO: Fourteen high, 12 four moderate, one low, zero insufficient evidence. 13 14 DR. LUNNEY: In terms of 15 reliability? 16 MR. COLCHAMIRO: Fifteen high, four moderate, zero low, zero insufficient 17 18 evidence. 19 DR. LUNNEY: Is it a valid 20 measure? 21 MR. COLCHAMIRO: Fifteen high, three moderate, one low, zero insufficient 22

Page 202 evidence. 1 2 DR. LUNNEY: If there are 3 disparities out there, would this measure 4 capture it? 5 MR. COLCHAMIRO: Eleven high, six moderate, one low, one insufficient evidence. 6 7 DR. LUNNEY: Is it usable and 8 understandable for public reporting? 9 MR. COLCHAMIRO: Ten high, nine moderate, zero low, zero insufficient 10 evidence. 11 12 DR. LUNNEY: Is it feasible to use 13 this document -- measure? 14 MR. COLCHAMIRO: Twelve high, six moderate, one low, zero insufficient evidence. 15 16 DR. LUNNEY: And finally, do we endorse this measure? 17 18 MR. COLCHAMIRO: Nineteen yes, zero no, zero abstentions. 19 20 DR. LUNNEY: All right. We could 21 move from here to measure 1623, the Bereaved 22 Family Survey. Do we have a developer to

	Page 203
1	present this to us? Okay, we will skip over
2	and move to 1632. Do we need to hear more
3	from the developers? Okay, Naomi is the one
4	presenting this.
5	MS. KARP: Okay. So you have
6	heard Joan's detailed pitch, and so I won't go
7	over any of the characteristics of it. I will
8	just talk about the people who reviewed it.
9	Seven people reviewed the measure.
10	The bottom line was that five of the reviewers
11	recommended approval, and two recommended
12	against. Most of the ratings in most of the
13	categories were in the high and moderate
14	range. So I am just going to flat the
15	concerns and the questions that were raised.
16	It seemed to me that the main
17	concerns of the two naysayers appeared to have
18	to do with feasibility. One mentioned that it
19	was not easy to implement massively. Even
20	some who recommended approval noted that it
21	was ambitious, that more is needed to
22	understand feasibility and optimal

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1 implementation strategy.

2	Some of the other questions raised
3	were: Someone said the zero to 100 scale may
4	be too much information for the public. I am
5	not sure I really understand that. So whoever
6	said that maybe could explain it.
7	There was a question about whether
8	the survey instrument might be too long.
9	There was a question about what is the
10	interval between the time of death of the
11	patient and the administration of the survey,
12	and is that too long of an interval? I am not
13	sure whether that time interval was specified
14	in there. I believe in the published study
15	that you attended, you talked about a nine
16	month interval, which seems like a long time.
17	Then someone noted the fact that,
18	unlike the FEHC, which is just for hospices,
19	this is meant to be administered in several
20	different settings of care, and there was a
21	question raised about whether hospitals would
22	really be willing to devote the time needed to

	Page 205
1	this, that hospitals were very different from
2	hospices, and also that families of people who
3	die in the hospital may not be as focused on
4	the quality of the care at death as people
5	with patients in hospices.
6	DR. LUNNEY: Would the developers
7	like to respond to those?
8	DR. TENO: You know, actually, I
9	am going to go last and get confused as usual.
10	Our experience along with this national
11	fielding of the survey we actually did 100 in
12	depth narratives, and that is just not
13	something we saw.
14	Irregardless of the site of care,
15	the dying of a loved one is a sentinel event
16	that really does impact. When it goes wrong,
17	it really leaves an impact on people that you
18	can recall those memories up to two years
19	later.
20	We chose nine months for the study
21	based on when we could get the death
22	certificates. It is a research goal right now
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Page 206 for us as part of the development of the FEHC 1 2 to look at early versus late administration, 3 look at stability and responses over time. Ιt 4 is on our agenda. We, hopefully, will have 5 that answer to you by the time of the next measurement maintenance, and make more solid 6 7 recommendations. 8 The feasibility: We agree with 9 you that our intent and the reason that I have put this forward was at the request of the 10 NCPRC. So that if we do have a demonstration 11 12 going forward regarding accountable care organizations or bundling of payments, we 13 14 wanted to have a measure out there that could 15 capture the consumer's perspective; because you realize that all of these changes in how 16 17 we finance our health care system, the people 18 at most risk is the dying, because those are 19 the high cost patients. 20 So our intent with this measure 21 was to fill a void, because initially this was 22 not something I was going to do. I was sort

	Page 207
1	of drafted in doing it. I want to make it
2	available as an ACO.
3	This is a measure that, if it gets
4	picked up and gets used, I am going to try to
5	harmonize it back to the work of the FEHC.
6	DR. LUNNEY: Are there any other -
7	- Yes, Eduardo.
8	DR. BRUERA: Just for
9	clarification, Joan, is this a copyrighted
10	tool or is this going to freely available to
11	everybody who wants to use it for their
12	clinical programs?
13	DR. TENO: My life is online.
14	Seriously, I have been very fortunate to work
15	as a health services researcher for 25 years,
16	and I really believe the onus on me is to give
17	back to the field. All my work is done
18	through either taxpayer money or public
19	philanthropy.
20	So from the very beginning, I have
21	put everything out there on websites, made the
22	information accessible. The instrument

Page 208 1 currently is being used in Australia. I qet 2 these wonderful emails from the person in Australia who is using it. 3 I have let people sort of adapt 4 5 it. It has been translated into various languages. I have done freely. I just think 6 7 it is a service that we do, because all this 8 work comes from really either federal or, in 9 this case, philanthropic money. 10 DR. LUNNEY: Robert? 11 DR. FINE: Joan, a question. Is 12 this just for veterans or is this for anybody, because it refers to veterans? 13 14 DR. TENO: No, that is 23. 15 DR. FINE: Ah, that is why I am 16 confused. Thank you. 17 DR. LUNNEY: We are on measure 18 0208, the care measure. 19 MS. BOSSLEY: This is 1632, and 23 20 is the veterans, I believe. 21 DR. LUNNEY: Naomi. 22 MS. NAIERMAN: I have a point of

Page 209 1 clarification. Picking up on what I asked 2 earlier about the individual components, being that this -- I hope I am getting this right. 3 This is similar to the FEHC. One is the 4 5 mother of the other, and we are asked here to 6 consider all the individual components and not 7 the composite. Right? 8 DR. TENO: This is something I 9 would like NQF guidance on, because obviously, 10 the team struggled on how to write this up, and struggled with this whole notion of 11 12 maintenance. I did this in Seattle, and I 13 14 decided to give you the maximum information, 15 not only to give you the zero to 100, but to show you each of the subdomains that we have; 16 17 because I actually think they are both 18 important, and that as you go forward in 19 public reporting. 20 If the NOF agrees, I would like to 21 update, with Carol's permission without her 22 hitting me -- I would like to update the FEHC

	Page 210
1	to have a very similar you know, talking
2	about how the FEHC really, in addition to
3	having the zero to 100, also does have
4	components, which I would like to make that
5	information available, but she is not going
6	MS. SPENCE: No, I mean, that is -
7	- We had a telephone call, and we discussed
8	that point we, NQF and NHPCO had a
9	telephone call, and we were told very clearly
10	that, if we wanted to do individual questions,
11	there had to be a separate submission for each
12	individual question.
13	So from a practical standpoint,
14	that was also part of my decision to go with
15	the composite. I don't know if there is a
16	difference between that being a maintenance
17	measure versus this being
18	DR. LUNNEY: So this is something
19	that I will say even as NQF staff, we have
20	spent quite a bit of time and went through our
21	Consensus Standards Approval Committee, to
22	talk it through as well, because it is again

	Page 211
1	an evolving art, I think, in measurement,
2	looking at surveys.
3	So there are several ways that
4	this could be put forward, and I think we can
5	talk offline if there are ways that you want
6	to further pull out either the domains or the
7	questions that you feel that are relevant for
8	public reporting and accountability.
9	What we have before us is the
10	composite, which is the rollup, for both the
11	FEHC and the care. Correct? I want to make
12	sure I am understanding, because it is not
13	necessarily clear.
14	DR. TENO: Sure. To be clear,
15	Carol, listened to you I didn't. Carol
16	gave you the composite. I actually gave you
17	the composite and the psychometric properties
18	of all the domains as well, and I provided you
19	with all the validity testing that we have
20	done with each of the items. But that is
21	because I have obsessed about this for about
22	12 years now.

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Right. So we want all the information underlying the composite that shows how everything pulled together into

that composite. So the individual, the 4 5 domains, all of that, we would want. So what 6 you have done is correct. I think both of you 7 have done that.

MS. BOSSLEY:

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8 What I think is the question that 9 we may need to take offline and then bring 10 back to the committee is whether just the composite that we have in front of us, because 11 I think that is how the committee has been 12 voting, and that is what we have looked at for 13 14 both of them, then needs to be further broken out into either domains or something. 15 16 I guess part of what would be 17 helpful for you all to think about is are

18 there specific domains or questions within the 19 survey that makes sense to pull out and be 20 reported on their own.

21 That would be the part that, I 22 think, you would need to tell us. It could be

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1	all of them, and then we will figure out with
2	you how to help get that information into what
3	we need.
4	DR. TENO: Personally, I will be
5	very glad to work with you on that.
6	DR. LUNNEY: Are we clear on this?
7	MS. BOSSLEY: So you all know what
8	you have in front of you today. In front of
9	you today, I would say, is the composite. So
10	it is the rollup of everything. You have
11	discussed it for the first one, 0208.
12	Now you are discussing it for
13	1613. What we need to figure out, and we will
14	do it with Joan and Carol, is whether or not
15	we are going to bring back to you the
16	individual questions or some domains that
17	would be pulled out and actually be endorsed
18	as separate measures that could be reported
19	out on patient experience or family
20	experience.
21	DR. LUNNEY: I just want to
22	clarify that I am understanding the

	Page 214
1	denominator correctly, and this is intended as
2	a follow-back survey that could capture next
3	of kin of anyone who died in any setting that
4	was not traumatic.
5	DR. TENO: Non-traumatic deaths,
6	and the next of kin has to say they were the
7	person most involved in the care and would
8	have, or did, make medical decisions.
9	DR. LUNNEY: Okay. Let us proceed
10	with our voting. Is there something? Come
11	on, Doug, hurry up. All right.
12	Has there been a performance gap
13	identified to support the importance of this
14	tool?
15	MR. COLCHAMIRO: Fourteen high,
16	five moderate, zero low, zero insufficient
17	evidence.
18	DR. LUNNEY: Is this measure and
19	outcome measure or a process measure? Is it
20	an outcome measure?
21	MR. COLCHAMIRO: Eight yes, 11 no.
22	DR. LUNNEY: All right. Is the

Page 215 evidence to support the importance of this 1 2 measure -- is there a quantity of studies available? 3 MR. COLCHAMIRO: Nine high, nine 4 5 moderate, one low, zero insufficient evidence. 6 DR. LUNNEY: Again, in the 7 evidence that supports the importance of this 8 measure, is there quality evidence? 9 MR. COLCHAMIRO: Eight high, 10 moderate, zero low, zero insufficient 10 evidence. 11 12 DR. LUNNEY: Among the studies 13 supporting the importance of this measure, is 14 there consistency? 15 MR. COLCHAMIRO: Ten high, nine moderate, zero low, zero insufficient 16 17 evidence. 18 DR. LUNNEY: Now looking at the 19 measurement properties, is there evidence that 20 this is reliable measure? 21 MR. COLCHAMIRO: Eleven high, 22 eight moderate, zero low, zero insufficient

Page 216 1 evidence. 2 DR. LUNNEY: Is there evidence supporting the validity of the measure? 3 MR. COLCHAMIRO: Nine high, 10 4 5 moderate, zero low, zero insufficient 6 evidence. 7 DR. LUNNEY: If there are 8 disparities out there, will this measure catch them? 9 10 MR. COLCHAMIRO: Ten high, nine moderate, zero low, zero insufficient 11 12 evidence. DR. LUNNEY: Is this a useful 13 14 measure for public disclosure or quality 15 improvement? 16 MR. COLCHAMIRO: Nine high, nine moderate, zero low, one insufficient evidence. 17 DR. LUNNEY: And is it feasible to 18 19 use this measure? 20 MR. COLCHAMIRO: Seven high, 10 21 moderate, two low, zero insufficient evidence. 22 DR. LUNNEY: Finally, do we
Page 217 endorse this measure? 1 2 MR. COLCHAMIRO: Nineteen yes, 3 zero no, zero abstentions. DR. LUNNEY: I think we are ready 4 5 for our last instrument that we are going to deal with today, number 1623 from the PROMISE 6 7 Center, the Bereaved Family Survey. Do we 8 have a developer? Is the developer available? 9 MS. TIGHE: Anthony, is there a developer from the PROMISE Center on the line? 10 I think the name is Heim Lu. 11 12 OPERATOR: We do not have that 13 company on. 14 MS. TIGHE: Thanks. 15 DR. LUNNEY: Then, Rick, over to 16 you. 17 DR. GOLDSTEIN: So the BFS is a 18 comprehensive measure intended for use by the 19 VA for quality improvement in the care of 20 veterans who die in inpatient VA facilities, 21 and it assesses families' perceptions of the 22 quality of care for those veterans who -- and

	Page 218
1	the care was during their last month of life,
2	with a follow-back study administered to
3	identified next of kin six to 10 weeks
4	following death, and its elements focus on
5	communication, emotional and spiritual
6	support, pain management, and personal care
7	needs.
8	It also has sections that ask
9	about the presence of PTSD at end of life,
10	which is of interest to the VA, and also
11	family awareness of entitled benefits.
12	Its numerator is completed
13	surveys, completed being 12 of 17 items, with
14	optimal responses to a global assessment of
15	care score, with additional breakdown of
16	tested elements. The denominator is the total
17	completed surveys from the family member with
18	the VA inpatient death.
19	They excluded patients without
20	identified or contactable next of kin and
21	acute fatalities, and six of us completed
22	evaluations.

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	Page 219
1	In summary, it provides a
2	performance gap. We all rated it highly. We
3	were split about whether this was an outcome
4	measure, and if it was, it would have scared
5	us from the evidence presentation. However,
6	the measure designer didn't feel that the
7	structure was that structure
8	process/outcome relationship applied in this
9	case, but then later cited the measure's
10	discriminate validity and showed a
11	relationship, a testable relationship.
12	There is only one study cited, but
13	the measure is based on FATE and FATE-S for
14	which there was more evidence, and you can see
15	from the scores that we were all over the
16	place in assessing quantity, quality and
17	consistency.
18	It has been tested, pilot tested.
19	The measure has been pilot tested with
20	suitable operational characteristics. There
21	is general agreement that the measure was
22	usable, but less agreement that it is

Page 220 feasible, mostly due to the fact that it is an 1 2 add-on process. 3 In terms of specific comments, it 4 was noted that crucial aspects at the end of 5 life care are not included in the measure, things like advance care planning, 6 7 coordination of care, and family burden. 8 The designers have noted that the 9 care of veterans without next of kin and families is more costly and tends to have 10 11 poorer outcomes, and this measure does nothing 12 to address that. 13 There was some question about the 14 measure's use in the general population, and that concern led to the only exception to all 15 other reviewers vis a vis it is a suitable 16 measure for endorsement. 17 18 I think this is really just 19 intended for the VA, and that they are asking 20 for endorsement. 21 DR. LUNNEY: Given my side 22 question, does the NQF address measures

Page 221 1 intended for specific populations, and the 2 answer is yes. 3 MS. BOSSLEY: Right. Let me just 4 add, though, I guess the other question would 5 be is there anything that this survey perhaps addresses that couldn't be addressed by the 6 7 other ones you have looked at in that 8 population? I think, to have you have discuss that -- So some of the other ones kind of 9 could be potentially applied to this 10 population, perhaps not because of the group 11 12 we are talking about. That may be helpful, to give us a little feedback on that. 13 14 DR. LUNNEY: Is anyone familiar with this to know whether there are aspects of 15 16 the other instruments that were deliberately left out or anything added that was not 17 18 covered by the other -- the FEHC or the CARE? 19 DR. GOLDSTEIN: There are some 20 specific VA measures. So there are two 21 questions about PTSD, and there are about 22 three questions, if I remember correctly,

	Page 222
1	about whether there were death benefits,
2	burial benefits, and family benefits that
3	follow.
4	I would also say that the language
5	of this, which I think is the strength of the
6	way the questionnaire is constructed It is
7	a telephone survey, but it is very accessible,
8	and I am just guessing that, if we tried to
9	estimate sort of an educational level, it is
10	at a lower level than what I reviewed from the
11	others.
12	Then in terms of what wasn't
13	there, things like coordination the same
14	things I just talked about. Coordination of
15	care and advance care planning, and family
16	burden are not included.
17	DR. LUTZ: And you may have just
18	answered this, and I maybe didn't understand.
19	But you said that NQF can look at something
20	that is just for a specific subset of health
21	care, but then we also have the charge that,
22	if there are two competing things, we are

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supposed to pick the better.
Does that mean this can be
separate altogether or does it mean that one
has to be the better?
MS. BOSSLEY: I would say, given
the population we are talking about, I think
that it is a unique enough population that it
makes sense to have a separate survey and a
separate measure.
So if you all agree with that,
that is how the recommendation would go
forward, that it is appropriate to have two.
DR. LUNNEY: Let's see. Tina?
MS. PICCHI: One concern I had was
the small group of people that it was
addressing. Only 27,000 of the veterans in
2000 who were in veteran facilities had this
survey administered, and the other 77,000 who
died were not included in this survey.
I didn't know if there was a I
know that they have been trying to tie this as
a quality indicator to the palliative care

Page 224 1 programs that they have implemented in the VA, 2 and so it is specific to the facilities. Nonetheless, there is a large population of 3 veterans' families who would not be surveyed 4 5 with this. MS. NAIERMAN: I think I could 6 7 answer that partially. To the extent that VA 8 facilities refer out to hospice, they may be -9 - veterans may have been captured in a hospice setting versus dying in the inpatient 10 facility. So the 27,000 is a little bit 11 12 deceiving. Of course, the rest of it may be that they didn't have a family member that can 13 14 be contacted. 15 DR. LUNNEY: David? 16 DR. CASARETT: I think I can add to that a bit. although I am not familiar with 17 18 all the details. Two issues, problems, I 19 could see. One is I think it is very, very 20 difficult to identify people who die outside 21 of facilities. Some veteran who dies 22 somewhere in the community, figuring out that

	Page 225
1	they have died is difficult.
2	The other issue is I believe that
3	NHPCO is developing a version of the FEHC or
4	a module of the FEHC that uses some of these
5	questions as a way of getting at some of those
6	patients.
7	DR. LUNNEY: I am not sure I quite
8	understood that, David. Are you saying,
9	therefore, that in the future the FEHC or the
10	CARE will make this not needed?
11	DR. CASARETT: No, I don't think
12	so. I just looked at Carol who, I guess, is
13	not allowed to speak. So I am going to
14	channel Carol for a second, if I can.
15	So the FEHC is administered to
16	people who die in hospice, some of whom are
17	veterans. So I believe NHPCO is working to
18	identify those veterans and ensure that those
19	veterans get an additional module. That would
20	be different than those veterans who die in a
21	VA facility, a nursing home, for which I think
22	the BFS is directed.

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1	Page 226 DR. LUNNEY: All right. You can
2	nod.
3	DR. CASARETT: Carol can nod.
4	DR. LUNNEY: And presumably, the
5	concerns in the VA facility are slightly
6	different from the concerns that might be had
7	if the veteran was out in the general
8	population. So, okay. I think I am clear.
9	DR. GOLDSTEIN: I just wanted to
10	make one other comment in favor of not
11	harmonizing this too early. It has to do with
12	the VA system. They don't have problems with
13	access. SES is lower. Increasingly, the
14	demographic mix is traditionally a much harder
15	group to capture in our studies.
16	So I would be very interested to
17	see what they find, and I think that they
18	should be able to pull out a lot of
19	interesting information.
20	DR. LUNNEY: Are there any other
21	questions before we vote?
22	MS. O'MALLEY: I just had a

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	Page 227
1	question. This is just more of a wonderment
2	kind of a question of the purpose of seeking
3	NQF endorsement for this particular measure,
4	because the thought that comes to mind is that
5	the VA is the federal government, and if you
6	are thinking about NQF's endorsement as a
7	launching pad for promoting uptake and
8	promoting the quality and people's interest
9	and engagement in quality processes and public
10	reporting, I am just wondering why this
11	measure would need NQF endorsement.
12	If it is the federal government,
13	you just say do it, as your measure.
14	MS. BOSSLEY: Well, I would have
15	to ask the VA why they submitted it, but part
16	of the The government is actually required
17	through AHRQ and other legislation to use NQF
18	endorsed measures wherever possible. I think
19	that would indeed apply to the VA as well.
20	So my assumption would be that may
21	be part of why you see this measure before you
22	now. My other assumption would be a lot of

	Page 228
1	people really look to that multi-stakeholder
2	input that the NQF process has, and does find
3	value in it. But again, I can't speak for the
4	developer themselves, but I think that may be
5	two factors why you do see the measure before
б	you.
7	DR. CASARETT: I don't think I
8	could speak for the developer either, but
9	there is a rhetorical process that goes on in
10	both convincing people that a measure should
11	be used within the VA, given that right now
12	there are something like 200 quality measures
13	the VA use.
14	You need to convince people that
15	you really need a 201st, and this costs money.
16	As people have mentioned, there is a
17	commitment by the VA to do this survey for
18	every single inpatient death across the
19	country, which is expensive, and it becomes
20	easier, I think, to argue for that expense for
21	an NQF measure. So I think it is those
22	things, too.

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1	MS. NAIERMAN: I just have a quick
2	comment. Someone said earlier that this may
3	not be totally feasible, because it is an add-
4	on, but to Kate's comment, if they are told to
5	do it, they are going to; and if the funds are
6	satisfied, they will do it. So add-on or not,
7	seems to me, it will be done.
8	DR. LIAO: So, David, can I just
9	ask a clarification question. So the VA has
10	200 quality measures. They don't Each VA
11	hospital does not have to implement or use all
12	200, right? They select which ones they are
13	going to use?
14	DR. CASARETT: I am no longer in
15	the VA, a factor for which I thank my lucky
16	stars every time I wake up in the morning. So
17	I don't know what the latest count was. I do
18	know that, when I used to work in the VA, the
19	question always was we are being held
20	accountable for way too many things for us to
21	keep track of; don't give us another one.
22	DR. LIAO: At least I know my

	Page 230
1	local VA the director gets to pick which
2	ones sort of that they are going to use and
3	report, for whatever their incentive program
4	is. So, yes, they don't have to use I
5	guess that is why
6	DR. LUNNEY: However, I don't
7	think it is our purpose to worry about what
8	the VA is going to do with this. I think our
9	purpose is to determine whether this is a
10	measure that we think warrants endorsement by
11	this panel as a measure that has substantial
12	evidence supporting the need for something to
13	measure and document performance gaps, has the
14	liability and validity that we would expect of
15	a measure that was to do that, is feasible and
16	is useful. Is that fair?
17	How they choose to work with our
18	endorsement or not is not for us to deal with.
19	So having preached, are we ready
20	to vote? Is there a performance gap?
21	MR. COLCHAMIRO: Fifteen high,
22	four moderate, zero low, zero insufficient

Page 231 evidence. 1 2 DR. LUNNEY: Is this measure 3 process or outcome? 4 MR. COLCHAMIRO: Ten yes, nine no. 5 DR. LUNNEY: All right. In terms of the importance to measure and report, is 6 7 there a quantity of studies? 8 MR. COLCHAMIRO: Eight high, 10 9 moderate, one low, zero insufficient evidence. 10 DR. LUNNEY: Is there quality in those studies? 11 12 MR. COLCHAMIRO: Six high, 12 moderate, one low, zero insufficient evidence. 13 14 DR. LUNNEY: And is there 15 consistency among those studies? If you have 16 made up your mind, try again. 17 MR. COLCHAMIRO: Seven high, 11 moderate, one low, zero insufficient evidence. 18 19 DR. LUNNEY: So is there evidence 20 that this is a reliable measure? 21 MR. COLCHAMIRO: Seven high, 10 22 moderate, two low, zero insufficient evidence.

	Page 232
1	DR. LUNNEY: Is there evidence
2	that it is a valid measure?
3	MR. COLCHAMIRO: Seven high, 11
4	moderate, one low, zero insufficient evidence.
5	DR. LUNNEY: If there were
6	disparities, would this catch it?
7	MR. COLCHAMIRO: Eight high, nine
8	moderate, zero low, two insufficient evidence.
9	DR. LUNNEY: Is this useful for
10	public reporting or quality improvement?
11	MR. COLCHAMIRO: Twelve high, six
12	moderate, zero low, one insufficient evidence.
13	DR. LUNNEY: Is it feasible to use
14	this?
15	MR. COLCHAMIRO: Eight high, 11
16	moderate, zero low, zero insufficient
17	evidence.
18	DR. LUNNEY: And overall do we
19	endorse it?
20	MR. COLCHAMIRO: Nineteen yes, no
21	zero, no abstentions.
22	DR. LUNNEY: I believe that allows

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1	us to set these things down for the day.
2	Before public comment, we are going to have
3	the framework discussion.
4	So at this point, I will turn it
5	over to Heidi for a discussion of the report's
6	framework.
7	MS. BOSSLEY: So just one thing we
8	wanted to and this will be very brief,
9	because again I think we will continue to have
10	conversations about this. Did send around the
11	preferred practices, that report from the last
12	maintenance or endorsement? I don't think
13	we did.
14	So what we will do is we are going
15	to send around the last projects that we did
16	related to palliative and end of life care.
17	In there, it looks at both measures as well as
18	defining preferred practices, and created some
19	domains with which you would kind of frame the
20	whole spectrum of care in this arena.
21	We would like to see if you wanted
22	to still think that is relevant. Do those

Page 234 1 domains continue to capture what we are 2 looking for, and then we will begin to 3 structure the report around that. If not. though, we wanted to get your feedback on 4 5 that, because there are several groups out 6 there currently trying to also kind of capture 7 how care in the domains with which care is 8 provided in this area. 9 So, for example, CMS has a 10 technical expert panel currently looking at developing measures, identifying gaps, and 11 12 they have come up with several domains, as well as the Long Term Quality Alliance has 13 14 also done the same. So we will distribute all that 15 16 information to you, and then would like to 17 propose that we use the same structure and format that we did in the last report. 18 We 19 want to make sure that we are still relevant 20 to how care is delivered now. 21 So just a heads up that that will 22 be coming to you on how we re thinking of

Page 235 framing this report. 1 2 The other piece, though -- and I am going to let June run this -- is we always 3 4 like to spend some time after you have gotten 5 into the weeds on the measures to kind of step back and take a look and see, within care for 6 7 palliative/end of life, where are we in the 8 set of measures that you would like to see to 9 be able to show the quality that is being delivered to patients, and what gaps are 10 I suspect there are a lot. 11 there? 12 So I would like to just begin a conversation today, because a part of what we 13 14 include in all our reports is here are the measures you put forward, but here is where we 15 16 still need measurement and quality improvement focus. 17 18 DR. LUNNEY: I actually would like 19 to just say it is easy to get caught up in the 20 sense that we are packing up and, yes, okay, 21 we are through with our laptops maybe, but 22 please don't be through with your brain,

	Page 236
1	because I think this section of our meeting
2	could be very valuable in terms of our
3	stopping now.
4	Go up to the 10,000 level, look
5	over the set of measures that we have
6	evaluated in the past two days and those that
7	we have endorsed. What is missing?
8	All right. Doug was the quickest
9	that I saw, but maybe I was just looking
10	straight ahead.
11	DR. WHITE: I will just start with
12	one to get the ball rolling. Last night I
13	looked at some of the consensus guidelines
14	specific to the acute inpatient setting
15	related to decision making about life support
16	and goals of care.
17	One of the things that struck me
18	is that, especially in the critically ill
19	population and the acutely ill population,
20	there is a need to assess not just whether
21	there is this one conversation, because we
22	know in the inpatient setting often it is the

Page 237 act of talking early and talking often that is 1 2 important. 3 In fact, a lot of the good work 4 that Judy Nelson has recently been doing is 5 about how can we get people to talk serially over the arc of an illness in the inpatient 6 7 setting, and she has proposed that, and 8 recently they tried to use that as a quality 9 measure in a project, I guess, in Rhode Island was one of the big things, and it just failed 10 miserably. They weren't able to get people to 11 12 talk more serially over the course of a hospitalization with the patient or the 13 14 surrogate. So that would be one, thinking 15 16 about ways -- Can we document? Can we have a 17 measure that talks about serial conversations, maybe within 48 hours and then within weekly 18 19 within the ICU? 20 I just wanted to echo DR. LUTZ: 21 what Eduardo said earlier. I think part of 22 the concern I have as an oncologist coming

Page 238 1 here is that there are a lot of issues, and I 2 sort of feel like we are putting the computers 3 back in the bag, and because there was sort of 4 an absence of someone to carry the ball for 5 the ASCO issues. 6 You know, we've got to the point 7 where we said we had one or two favorites, but 8 that doesn't give me a lot of closure. Tt. 9 leaves me believing that, unless someone can 10 bring those to the finish line, we have not taken the opportunity to help ourselves 11 12 through what is a very difficult time in oncology, as oncology struggles a great deal 13 14 with what to do with end of life care. 15 There seems to be a wide schism 16 even in the societies. We can't predict that 17 well when someone is going to die of cancer, 18 but we can more so than many of the other 19 things that lead people to hospice. We still 20 don't have very good measures. 21 So I feel a little empty that 22 those didn't get done.

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1	MS. BOSSLEY: Just to say that you
2	are going to have more conversations on this.
3	So please go away feeling better. We are not
4	done yet.
5	DR. FINE: So my hope is that at
6	some point tools might be developed that look
7	at the quality of care at the end of life for
8	all patients and not just those seen by
9	palliative care and/or hospice teams.
10	I understand the need to focus on
11	the quality of what we who are palliative care
12	practitioners or hospice practitioners do, but
13	it strikes me that we will never see all
14	patients who face the end of life or there is
15	certainly a period of time where we are not
16	yet involved, and yet there are qualitative
17	issues.
18	It seems to me the tools in
19	general seem to place in their denominator in
20	general patients that are kind of already
21	identified as palliative care appropriate.
22	DR. LUNNEY: Thank you. You might

	Page 240
1	straighten your table cards, if it is
2	appropriate, only if it is appropriate, so
3	that I can keep some track. I am going to
4	continue, if you don't mind, going around the
5	room, and I will come back. So, Kate, I think
6	you are the next whose tent I see.
7	MS. O'MALLEY: One thought that
8	comes to mind as I look back on the work that
9	we did, it seems that our measures sort of
10	conform with the fragmentation that we have in
11	our health care system.
12	In relationship to Bob's comment,
13	would really encourage the development of
14	measures that go across the continuum of care.
15	I think specifically about the outpatient
16	setting like medical groups in California that
17	deal with elders or nursing homes.
18	You know, in California 22 percent
19	of frail elders die in nursing homes, and when
20	we look at discharge data from nursing homes,
21	38 percent of nursing home discharges are
22	hospital admissions, and hospital deaths

	Page 241
1	about 20 percent of them were preceded by a
2	nursing home stay.
3	So there is an enormous amount of
4	churn out there, and I think people are very
5	well aware of that. I don't know yet exactly
6	what the role of quality measures can play,
7	but finding things to support in studies and
8	to look at settings of care, particular
9	nursing homes, I think, would be very valuable
10	to have a higher degree of quality scrutiny
11	and ability to measure in those settings.
12	DR. LUNNEY: Thank you. Eduardo.
13	DR. BRUERA: I think our challenge
14	is going to be to find very hard outcomes, and
15	basically, as you know, if I fly tomorrow and
16	my plane lands, 80 percent of the people are
17	going to be delighted with the flight, even
18	though the food was awful, it landed three
19	hours late. We are alive. We landed, that's
20	fine.
21	Mom is sick. Mom got admitted.
22	Mom died. So the question I have is it is very

Page 242 1 hard sometimes to pose the question on the 2 people who are the recipients or who are suffering through the problem at that point, 3 and there is nothing inherently wrong with 4 5 that, but we need to go much more hard in the 6 outcomes. 7 There are things that people are 8 undergoing that should be the real outcomes. 9 The reason why we are going bankrupt is not because we are having some chance -- it is 10 because of things we are doing and the results 11 12 of those. 13 So I think we need to step back a 14 little bit and look at exactly what the things are that are low hanging fruit, that are very 15 16 hard outcomes. 17 I would like to echo some of the 18 issues, that I don't go home with the feeling 19 that asking this question or asking that 20 question is really going to change end of life 21 care in this country. So measuring hard 22 benchmarks that are out there and getting the

	Page 243
1	consensus that we don't have to feel bad or
2	paranoid about them they are benchmarks
3	that will be defined, the same as the C-
4	Section was defined. But if we don't put
5	those on the table, asking this or that
б	question I ask questions to death to my
7	patients, but I am not sure the answer is that
8	is what we do to people, that we need to put
9	back on the table.
10	DR. LUNNEY: And I am going to
11	take my place around the table, and
12	particularly because oops, Naomi.
13	MS. KARP: I guess I want to focus
14	on advance care planning and documentation.
15	Admittedly, I haven't seen the NQF advance
16	care planning measure. So I don't know what
17	is in it.
18	I guess, to Doug's point, I want
19	to and I think that you were talking more
20	about the hospital setting, but I agree with
21	you about advance care planning is not a one
22	stop shop, and so we should look at a measure

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1 that goes across a longer time frame. But I
2 also think we should do that in more settings
3 of care. So we should expand it to outpatient
4 medical practices, nursing homes, home care,
5 etcetera.

I guess the specific one -- I 6 7 haven't really thought about this before, but 8 we were talking about POLST before, and I wonder whether the use of the POLST could be 9 amenable to actually being a quality measure. 10 In many states, it needs some kind 11 12 of legislation or regulation, but it is still -- even without that, it is a form and a 13 14 protocol that can be used within a facility, 15 and is not necessarily dependent upon that. 16 So that might be something very concrete and tangible that we could look at. 17 18 DR. LUNNEY: And what I wanted to 19 bring up -- and it is ironic, because Naomi 20 reminded me of a mutual friend who, if she was 21 here, would certainly bring it up as well, and

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that is the fact that the National Mortality

22

	Page 245
1	Follow-back Survey is dead on the vine for
2	federal funding, but at least one of our
3	measures today had a very broad denominator
4	that would have caught many more people who
5	died than those that we saw it coming.
6	It does become a real issue,
7	because some of the questions that you want to
8	ask, you then can't turn around and change
9	care, because if you didn't see it coming, you
10	didn't know you were caring for someone who
11	was dying. But most of the questions that we
12	ask are questions that would indicate whether
13	health care was of high quality, whether the
14	person was headed to a end or not.
15	So I would like to say that I
16	think we could develop some good mortality
17	follow-back survey questions and encourage
18	their use, even outside of the federally
19	supported nationally representative survey.
20	Around the table. Did I skip you?
21	I'm sorry.
22	DR. GOLDSTEIN: You did. That is

	Page 246
1	okay.
2	DR. LUNNEY: I don't do vertical
3	versus horizontal.
4	DR. GOLDSTEIN: I think POLST is
5	really something that is important, not just
6	in hospitals but in terms of transitions in
7	care, and also continuance of care, and it
8	seems like it a ripe fruit that is ready to be
9	plucked. So I would say that.
10	There were really no process
11	measures related to communication of
12	critically ill patients. So something like
13	ICU family meetings might be an interesting
14	benchmark to explore.
15	Then just from where I sit, there
16	really are no measures either specific or
17	attempting to address children and young
18	adults and issues like minors with decision
19	making capacity, the presence or availability
20	of hospices with expertise to take care of
21	children, or even the availability of
22	functional services. OT, PT, child life

	Page 247
1	educational support services in the community
2	for critically ill children and families are
3	things that I just feel are missing.
4	DR. SCHROEPFER: I have two areas
5	I wanted to raise. The first is in terms of
6	the role of culture. My research focuses
7	working with medically underserved
8	communities. I work with a number of tribes
9	in Wisconsin, Amish, Hmong, so different
10	communities.
11	In working with the communities
12	around end of life, I have learned that how we
13	measure things, we are not really going to
14	capture what we are seeking with regard to
15	some populations.
16	One of the examples I can think of
17	is working with the Shakopee Nation in
18	Minnesota, what came out of the research was
19	that stoicism is so key for elders. So an
20	elder can be in pain, and the chart that they
21	use there, have been using in that area, are
22	ones with the faces where you are happy. You

	Page 248
1	have no pain down. So you have the miserable
2	face, and an elder will always choose the
3	middle.
4	An elder will never talk about not
5	being able to access care at end of life,
6	because the Indian Health Services and the
7	limited amount of funds that come in. They
8	run out of funds halfway through the year. So
9	elders don't seek services, because they save
10	them for the children.
11	There is also the issue of some of
12	the tribes I have worked with their tribal
13	docs are doing a really good job of working
14	with the more mainstream doctors, and some of
15	the things that they talk about that are
16	important like for example, in cancer, what
17	is needed from the traditional docs before
18	they can go with the more mainstream doc, if
19	you are going to talk to them about quality of
20	care, both of those things have to be
21	measured.
22	Language is another thing.

Page 249 Language is a huge issue, and the guality of 1 2 care that someone who is Hmong -- I work with immigrants from 15 countries, Latin countries, 3 and for them language is a huge issue, and it 4 5 definitely impacts their care. I could go on and on with stories, 6 I just think that oftentimes that --7 Amish. 8 When I started in end of life in the Eighties, 9 the thing that I always heard was back then 10 people were trying to define a good death, and we really felt we could define this good 11 12 death. What I have learned through the 13 14 years with my research is everybody defines a good death differently, and culture -- Color 15 is not culture, but culture is really 16 important, and I just think oftentimes that we 17 need to look through a different set of eyes. 18 19 My last thing has to do with 20 holistic. So I am a social worker, and I know 21 the frustration of being a social worker in 22 the field of palliative care and end of life,

	Page 250
1	and I speak for my many, many students that
2	have graduated and work in the field.
3	One of the things consistently is
4	that sometimes there is such a medical focus,
5	and I am not saying that the medical focus
б	isn't important. Of course, it is important,
7	but my research and research of others, when
8	you look at the information that is out there,
9	shows that psychosocial is key.
10	In my research I have found that
11	pain is not even a significant variable, if
12	you haven't addressed social support and other
13	aspects of the psychosocial and the spiritual.
14	So I just think I was glad that we
15	had Joan's work at the end, but mostly we did
16	not have a lot in terms of the psychosocial,
17	the spiritual, and I just think more is needed
18	of that, if we are really going to get at a
19	quality dying process.
20	DR. LUNNEY: Naomi?
21	MS. NAIERMAN: Understandably, we
22	are making the first baby step in this field,

	Page 251
1	and we do have some process measures that get
2	us started with screening, assessment,
3	discussions and so on. So I would like to
4	prioritize those process measures to be
5	followed by outcomes.
6	So having screened and assessed
7	for pain, what are the outcomes of those? I
8	think having done the basics for it, I don't
9	think it will go very far, as Eduardo said, if
10	we don't aim to complete that cycle toward
11	outcomes.
12	The other thing I would stitch
13	together is in hospice we think a lot about
14	wasted resources, minimizing unnecessary
15	hospitalizations, ER visits and so on. I
16	don't think and yet, I don't think it is
17	really coordinated with the other priorities
18	that the health care system as a whole looks
19	at.
20	So, for example, NQF has an NPP
21	around use of care. I am not sure exactly
22	what the language is. But I am not sure to

	Page 252
1	what extent it has been stitched together with
2	coordination efforts and outcome measures in
3	the setting of end of life care.
4	So if you looked across the
5	continuum, you will see that, when hospice is
6	involved in a nursing home setting, more than
7	likely you will see fewer unscheduled
8	hospitalizations and emergency room visits.
9	I think that is huge, because we are so
10	consumed with reducing the deficit, reducing
11	health care costs, and that is where the big
12	money is.
13	So to the extent that quality can
14	drive better resource use, I would put a high
15	priority on that as well.
16	DR. LUNNEY: Solomon, I think.
17	DR. LIAO: I think one of the big
18	topics in palliative medicine or palliative
19	care that we haven't talked about is
20	artificial hydration and nutrition.
21	I know that some people have
22	looked at, for example, feeding tube
Page 253 1 placements as a quality measure, and so I am 2 glad to see, for example, the consideration of turning off defibrillators and not giving 3 chemotherapy in the last few weeks of life. 4 5 So maybe this next time around it could fit under the same type of thinking or thought. 6 7 DR. LUNNEY: Thank you. Coming 8 around again, Naomi, are you still --9 MS. KARP: It is really just a question, because it is my first time doing 10 this, and it seems to me that the Steering 11 12 Committees are reactive in that we have to 13 only react to the measures that are submitted, 14 but now we are having this discussion about So I wonder what is the process for how 15 qaps. 16 we fill them, and is there anything we can do 17 that is proactive? 18 I am not a researcher. I don't do 19 this kind of research. So I couldn't be a 20 measure developer, but what can we and NOF do? 21 MS. BOSSLEY: It is a really good 22 question, and I think it is something that we

Page 254 are seeing continuing to evolve. Part of this 1 2 is just putting it within the framework of 3 this report. So these are the measures you received, and this is always one of the things 4 5 most committees struggle with. You have to work with what you 6 7 have in front of you, and that often is 8 limited within the scope of the project. 9 One thing that we are starting to do now, and it is throughout several of the 10 activities that NQF has, is starting to look 11 12 at the gaps. How do we begin to pull that 13 together into reports or some way, so that it is out for others to take a look at in a more 14 15 accessible, easy way. 16 So we are working on that now. We 17 have actually been charged through our HHS 18 contracts to actually develop a report on gaps 19 at the end of this year. So the hope is that, 20 as it becomes more publicly available out 21 there, not only buried kind of in the report 22 but also within a true focused document on

Page 255 gaps, that is part of it. 1 2 We are also trying to think, just as staff and performance measures: How do we 3 really start feeding this information back to 4 5 the measure developers, begin to know what they have in their pipeline, because often we 6 7 struggle with not knowing all the groups out 8 there that work on these issues. How do we 9 get to them early so that they understand kind 10 of the criteria we have, the issues that you all have faced, the other groups have faced 11 12 looking at these measures, so that they can make sure they address those things. 13 14 So we are trying to figure out how to do that best, but it is a challenge. 15 Ιf you have any ideas in addition to what I have 16 17 mentioned, please mention it, because we 18 continue to try to figure out how to keep this 19 moving. 20 DR. LUNNEY: Michael? 21 DR. LEPORE: An area around end of 22 life care that we didn't address at all is

Page 2561111121222 <th></th> <th></th>		
<ul> <li>extent it would fit in here, but treatment of</li> <li>the body and treatment of the family after the</li> <li>individual has died has not been addressed and</li> <li>does seem important.</li> <li>DR. LUNNEY: And then ironically,</li> <li>I would just like to raise sort of the counter</li> <li>issue. I understand I was in part asked to</li> <li>co-chair to make sure we kept an end of life</li> <li>focus as well as a palliative focus, and I</li> <li>kind of think we drifted heavily to end of</li> <li>life.</li> <li>I kind of look back now and say,</li> <li>even those of you involved in hospice, think</li> <li>for a minute about palliative care from</li> <li>initial diagnosis. Are there gaps in what we</li> <li>would see as good care of people who are</li> <li>dealing with a serious illness that may live.</li> <li>I think we hit on pain, dyspnea,</li> <li>constipation with opioids. There is something</li> <li>missing from that equation. I mean, people</li> </ul>		Page 256
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22 who when they come into the health care system	21	missing from that equation. I mean, people
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Page 257 1 with a serious illness and they are 2 struggling, let's think they are going to be 3 alive in five years. What is the kind of care 4 that really would mark good palliative care? 5 Rick? 6 DR. GOLDSTEIN: I don't know about 7 in adults, but the importance of clear 8 prognosis is It is probably the most 9 determinant of how that course goes, and 10 actually, it would be a very hard quality 11 measure to assess, although plenty of people 12 don't feel that they even have received 13 prognosis I mean communication issues 14 related to those patients are important. 15 MS. PICCHI: Actually, I wanted 16 I had my card up for a little bit. I wanted 17 to make one more comment about the previous 18 conversation, and then address your question 19 as well. 20 I was sitting here looking at the 21 NOF preferred practices, and one of the areas		
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<pre>19 as well. 20 I was sitting here looking at the</pre>	17	to make one more comment about the previous
20 I was sitting here looking at the	18	conversation, and then address your question
	19	as well.
21 NQF preferred practices, and one of the areas	20	I was sitting here looking at the
	21	NQF preferred practices, and one of the areas
22 that I think is really significant for	22	that I think is really significant for

	Page 258
1	families is item number 27 about educating
2	family on a timely basis regarding the signs
3	and symptoms of imminent death.
4	That has huge ramifications,
5	obviously, for what happens with loved ones in
6	those last days and hours, and also the whole
7	bereavement process following and a need to
8	really be able to attend to the psychosocial
9	and the spiritual dimensions of the life of
10	that family. So I would love to see a measure
11	around that.
12	In answer to your question, I also
13	would like to echo something that Tracy said
14	earlier. That is, from the palliative care
15	perspective, palliative care truly is an
16	interdisciplinary art, and I don't know if we
17	have done as much as we can and should in
18	making sure that we have the right people that
19	are certified and on palliative care teams
20	available to do those initial assessments as
21	well as follow-throughs, including not only
22	the medical dimension but the psychosocial and

	Page 259
1	the spiritual assessments and care planning
2	that needs to be fully implemented into the
3	continuum of care plan.
4	DR. LUNNEY: Thank you, Tina.
5	Back over here, I will start, I guess, to the
6	left, and work to the right, if that is fair.
7	DR. SCHROEPFER: I have such a big
8	mouth, I forget. What Tina said I think
9	one of the things that we don't I think
10	that would be a good measure, too, is the
11	training. We need more training around
12	interdisciplinary teams and how they can truly
13	not be hierarchical but actually work together
14	and value each other's contribution. So that
15	would be a wonderful outcome measure.
16	To your comment: My research
17	focuses a lot on talking with people about
18	whether they have considered hastening death
19	and, if so, why and, if not, why not. One of
20	the things that does come up is that, for
21	people who have not so this is palliation,
22	not talking about end of life care, but for

	Page 260
1	people who are being told that they have some
2	kind of disease, it could be no, it could
3	be life limiting, but certain, it is going to
4	be difficult to deal with. It could be that
5	they are going to be on dialysis or whatever.
6	The important point is that what I
7	found is that without support at the time of
8	diagnosis so not just the conversation with
9	the physician saying this is what you have
10	and, you know, we are going to work with you,
11	but more of the psychosocial, more support
12	that way, that they often just feel like I
13	just want to go ahead and hasten my death, get
14	it done, because life is going to be horrible.
15	So having more after that
16	conversation and making that a part of care,
17	and how we can do that, I think, is important.
18	MS. NAIERMAN: I just wanted to
19	respond to Tina. I believe that one of the
20	FEHC measures is a conversation, communication
21	around imminent death, and of course, integral
22	to that is training the family about how to

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	Page 261
1	deal with the how to help and support the
2	dying person in the home, but there is a
3	measure within the FEHC, as I recall,
4	hopefully, correctly. So we are measuring it,
5	having endorsed the FEHC now.
б	DR. LUTZ: I think, thinking a
7	little bit farther upstream, I think the
8	biggest unmet need in palliative care is, if
9	you consider from the time someone is
10	diagnosed, they may have a chronic dying
11	illness, four or five years, and we have
12	discussed a lot of measures that have to do
13	with end of life or have to do with specific
14	topics.
15	There is not much out there about
16	education of or support of caregivers. As we
17	have 78 million Baby Boomers enter a time
18	period when there is not enough money to put
19	everybody in nursing homes or to have personal
20	caregivers, it is going to be perhaps much
21	like it was 100 years ago. It will fall to
22	the family or someone who cares.

	Page 262
1	Those people We people when we
2	are in those circumstances helping someone
3	don't have a whole lot of resources to go to
4	essentially to help the caregiver understand
5	and get support. I think it is a huge issue.
6	MS. O'MALLEY: Oftentimes, in
7	California hospitals in the conversation
8	around goals of care, people who are not
9	who don't speak English well, oftentimes
10	interpreters are brought in. One of the areas
11	that we are working on in our public hospital
12	initiative to support palliative care is
13	education of interpreters about how to
14	effective in the palliative care conversation.
15	As part of doing that, we looked
16	nationally for anything we could find, and we
17	really found very little on how to help
18	interpreters really learn a language and
19	really be comfortable. When you think about
20	the life of an interpreter, they go from the
21	well baby clinic to the bedside with relatives
22	breaking news about terminal illness.

Page 263 So if there is a way to really 1 2 look at the quality of the conversation for patients with whom English is not their 3 4 primary language, who need interpreters, that 5 are trained or certified -- a trained interpreter in palliative care is available 6 7 for that conversation. 8 DR. LUNNEY: Then let's open it 9 now to public comment and start with people in 10 the room who might want to add to our I think I will first call on the discussion. 11 12 first hand, which was behind you, Joan. DR. LUPU: Hi. Dale Lupu. 13 I am 14 the consultant who works with the American Academy of Hospice and palliative Medicine on 15 16 quality issues, and it has been a privilege to 17 see the depth of the conversation today, which 18 was really fun. 19 I can't bear not saying this. 20 There is sort of a half-empty/half-full sense 21 that I have right now. Part of me is so 22 proud, having watched the field since its

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	Page 264
1	inception, that here we are having That we
2	have any measures for you guys to look at is
3	just, I think, a course of celebration, and I
4	want to sort of say to the glass half-full,
5	yeah. It is incredible. Then, of course, the
6	glass half-empty is really seeing how far we
7	have to go.
8	So on how far we have to go in
9	gaps: I want to now talk I was kind of a
10	staff participant with the group that is the
11	NPCRC, the National Palliative Care Research
12	Center, pulled together, key researchers, to
13	bring together this package to you.
14	There is a letter that you
15	received, and I just want to commend to you
16	and maybe talk about two of those points that
17	the researchers, in conjunction with Brookings
18	and the Long Term Care Quality Alliance The
19	two things that became evident as the measure
20	development community was trying to pull
21	together a comprehensive set of measures
22	There were two things that became evident.

	Page 265
1	So one is, well, just conceptually
2	and you guys have said this, but just
3	conceptually I think of hospice and palliative
4	care as having two components. There is what
5	I would call the specialty level, which is the
6	specialty services. So that is the patients
7	getting hospice specialty care or palliative
8	care/specialty care.
9	The primary level is all those
10	other folks out there. You guys were talking
11	about it. But I think it is helpful to
12	remember that we need quality measures that
13	address both of those slices of patients, both
14	patient populations or both care delivery
15	places.
16	When we looked at the set of
17	measures that was coming to you that was more
18	focused on specialty level care, so really
19	measuring hospice and palliative care, the
20	thing that was very apparent is that we have
21	carved up the denominators in these small
22	pieces. So we have the ASSESS or we have

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	Page 266
1	ACOVE.
2	Not faulting it, but because of
3	the NQF process, those could only come forward
4	with the denominators that have been tested.
5	So we are very much hoping that you will put
6	forward in the gaps You guys were even
7	trying to do it. I mean, it is very evident
8	that this is, in some sense, a low hanging
9	fruit, that some of these measures are now
10	ready to be just have the denominator
11	broadened and be able to apply either across
12	all the specialty level care or even be pushed
13	out farther.
14	So that is one gap, is let's
15	define some common denominators, and let's get
16	some of these measures tested, but we need the
17	resources for the community to do that. I
18	think that is where the report could be
19	helpful, is saying we are really ready for
20	this now. So that is one.
21	Then two is This is a little
22	more subtle. That is how often we look at the

Page 2671other measures that are out there that are2purporting to measure quality and how3frequently they are completely silent about4any of the hospice and palliative care5domains.6Sometimes it is not intentional.7Sometimes it is a lot about Well, for8instance, in HCAHPS the way the sampling frame9is set up, nobody who has died is in the10sampling frame.11So there are a lot of places in12which, not so much palliative care well,13even really seriously ill folks, but14especially the end of life patient population15is simply excluded from the measure, both from16the population, and then those concerns aren't17built into those broader measures of nursing18home care, of hospital care.19So that is a different way of20looking at a gap, and we would suggest that21that be part of the report as well. So thank22you.		
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21 that be part of the report as well. So thank	19	So that is a different way of
	20	looking at a gap, and we would suggest that
22 you.	21	that be part of the report as well. So thank
	22	you.

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1	DR. LUNNEY: Thank you, Dale.
2	Joan?
3	DR. TENO: I have three quick
4	things to say. I actually think there is a
5	really urgent need to define some baby steps
6	in terms of the psychosocial outcomes and
7	spiritual outcomes. If we don't start on that
8	pathway, I won't have a chaplain at my IDD
9	table.
10	I think we are going to have to
11	realize that where we are going to have to
12	start is sort of almost like a RAND-like
13	process, Delphi panel that comes up with some
14	things that are based on expert opinions and
15	the best available evidence to get something
16	out there, and we are going to need to really
17	think about at least having our best guess of
18	what the right thing is here, because
19	gathering the evidence is going to take time.
20	My concern is, as we start sort of
21	figuring out how to redo our health care
22	system, we are going to go from my internship

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	Page 269
1	year where I used to have social workers in
2	the hospital, where all I see is discharge
3	planners. So I think there is some real
4	things.
5	I think a real low lying fruit is
6	grief and post-traumatic stress disorders. I
7	think we haven't realized just sort of what
8	you were saying before, how we manage that
9	dying episode and what that caregiver sees and
10	how that caregiver is educated and trained has
11	a tremendous impact on their grief and
12	bereavement period.
13	While we want to always go
14	upstream, we need to not forget that the
15	actual last days of life is a huge event to
16	these caregivers, and it is a huge impact on
17	their future life.
18	Then I think one of the challenges
19	is you have people like me who are academics
20	who tend to be the types who like granola
21	cereal, flip-flops during the summer. We
22	don't do really good at coming up with

Page 270 1 business plans on how to get these measures 2 out to people and how to do maintenance. 3 We are more the people who do 4 start-ups. We need to have some way of 5 creating marriages for people who like starting things up to hand it off to other 6 7 people to fully implement. As we go forward 8 in this process, I think a lot of the people 9 you heard present today are starter-uppers. They may not be the best person to do the 10 11 maintaining. 12 So I think we need to think about 13 how we can create some creative marriages to 14 not only get the measures out there, but how to maintain them, get them used, and take it 15 to the next level. 16 17 Thank you, Joan. DR. LUNNEY: Any other comments in the room? 18 19 Anthony, are the phone lines open, 20 and do we have any comments from people on the 21 phone? 22 OPERATOR: All lines are open.

1 DR. LUNNEY	Page 271 X: Hearing no Oops.
1 DR. LUNNEY	<i>I</i> : Hearing no Oops.
2 DR. WHITE:	Are we going to have a
3 time for sort of proce	ess talk, like talking
4 about how this went ar	nd what we can to improve
5 it?	
6 DR. LUNNEY	7: That would be very
7 helpful.	
8 DR. WHITE:	Is now a good time?
9 MS. BOSSLE	EY: I think Yes.
10 June agrees, yes, now	it is time. I have been
11 at least hearing and p	participating in quite a
12 few side conversations	s, and I would think it
13 would be very importan	nt to put it out here in
14 the center of the room	n.
15 DR. WHITE:	Okay. It seems like a
16 lot of our conversatio	ons hinged on just
17 definitional uncertair	nty today. We had lots
18 of questions about what	at is what. What is
19 reliability; what is w	validity.
20 I think I	talked a little bit
21 about a cheat sheet ye	esterday. It would be
22 great to see for each	of the key criteria that

	Page 272
1	we are supposed to be using to evaluate this
2	a very pithy summary of what is reliability.
3	What are you looking for. What are examples
4	of good evidence, moderate evidence, poor
5	evidence.
6	I know that we got this very long
7	packet, but it was It didn't sort of
8	fulfill the brevity need, the sort of pithy
9	Give us the summary that we need to sort
10	things out.
11	MS. BOSSLEY: We often struggle
12	with that. I will admit it. Any thoughts you
13	may have on how to go about doing that,
14	because you are the end users We are in the
15	weeds on this all the time. So I think
16	sometimes it is harder for us to get out of it
17	and think, if I were someone new to this, what
18	would be useful.
19	So any thoughts you may have are
20	welcome, because we know that this is an
21	evolving process.
22	DR. WHITE: Two quick ones. Some

	Page 273
1	of us are, and some of us aren't, researchers,
2	and even among those of us who are
3	researchers, not all of us have really thought
4	about reliability and validity, and yet these
5	are central concepts. So maybe just a little
6	pithy primers on what is reliability, what is
7	validity, what are the different kinds of
8	validity, and what is most important.
9	DR. CASARETT: I actually had a
10	thought along those lines. Although I really
11	appreciate the free flowing nature of these
12	discussions with back and forth, bouncing
13	around, part of me, though, would welcome more
14	NIH-like study section structure in which you
15	walk through set criteria and say, in general
16	the group thought that this met these
17	criteria, validity, reliability, because of
18	this, and maybe even, going out on a limb,
19	preliminary reviews, so we have in front of us
20	as we are voting a reminder that the
21	reliability was thought to be good because of
22	this correlation coefficient, based on this

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1	number of samples.
2	I am not sure if that is That
3	may be too much structure, but I think a
4	little bit more structure might help.
5	MS. BOSSLEY: No, it is a good
6	point. The other thing I will mention to you
7	is we are looking at having outside
8	consultants provide an analysis of the
9	reliability and the validity testing, moving
10	forward.
11	So, actually, every measure would
12	have and we have done it in certain
13	projects. We had an outcomes project last
14	year, and we have a resource use project this
15	year that we have actually provided that type
16	of information, so that you have an outside
17	expert taking a look at that.
18	So it sounds like moving in that
19	direction might be a good thing on all
20	projects, which is, I think, where we are
21	headed.
22	DR. LUNNEY: Thank you, David.

Page 275 Robert? 1 2 DR. FINE: My question, and I had asked Karen early on when I was about to veto 3 all of these things in previous review, and 4 5 said why am I going to D.C. if I am going to vote against all of them. 6 7 There is this whole section on 8 staff notes. It wasn't completed, and the 9 answer, I think, Caren gave is, well, we are not sure we had time, but I am curious what 10 the purpose of that is. 11 12 I could see it being very useful, 13 that if there was someone with expertise in 14 looking at these -- I kind of consider myself 15 a reasonable content expert after 25 years of working at the interface between life and 16 17 death, pretty good on that, but I am not a 18 statistician. 19 I don't know those other things, 20 and because I have not been a researcher -- I 21 have been a clinician and really tried to 22 implement what researchers do out in the

2 strong fina 3 my sector. 4 5 filled in. 6 given my de 7 statistics	Page 276 tor where everything has a really ncial model. It doesn't happen in I wish those staff notes had been I think that might have helped me, ficits in some of the areas of and all, if that is someplace where have put that in. DR. LUNNEY: Naomi, on the left.
2 strong fina 3 my sector. 4 5 filled in. 6 given my de 7 statistics 8 they would	ncial model. It doesn't happen in I wish those staff notes had been I think that might have helped me, ficits in some of the areas of and all, if that is someplace where have put that in.
3 my sector. 4 5 filled in. 6 given my de 7 statistics 8 they would	I wish those staff notes had been I think that might have helped me, ficits in some of the areas of and all, if that is someplace where have put that in.
4 5 filled in. 6 given my de 7 statistics 8 they would	I think that might have helped me, ficits in some of the areas of and all, if that is someplace where have put that in.
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7 statistics 8 they would	and all, if that is someplace where have put that in.
8 they would	have put that in.
1	
9	DR. LUNNEY: Naomi, on the left.
10	MS. NAIERMAN: Very quickly, the
11 slides that	you had did give a very brief
12 outline of	each of the measures, and I found
13 June's pith	y words about each one of those
14 technical l	anguage descriptions even more
15 helpful.	
16	So I think, if you put even a
17 sentence af	ter you have put the criteria in
18 one or two	words, that may be a start toward
19 a brief che	at sheet.
20	DR. LUNNEY: Naomi, on the right.
21	MS. KARP: I think most of my
22 points have	been made, but I am going to just

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1	chime in with the I know a lot of substance
2	about this, but I am not a statistician. I
3	don't know that language.
4	I think you perhaps erred on the
5	side of you gave us so many tables and charts
6	and so much material that, when I started to
7	do the process, I was just overwhelmed. You
8	know, I had so many documents open on my
9	computer that I didn't know how to toggle back
10	and forth between them.
11	So I guess I will echo what
12	everyone else said: The cheat sheet, that
13	plain spoken sentence or two about what does
14	this really mean. It would have helped me a
15	lot get over the psychological hurdle of, oh,
16	my god, I don't know what kappa means. So how
17	can I do this?
18	DR. LUNNEY: Thank you. Eduardo.
19	DR. BRUERA: I personally had much
20	I had limited problems with the
21	reliability, validation and all that, and I
22	think our voting suggested that that generally

Page 278 was okay. 1 2 The problem is when you have outcomes that are not measured by psychometric 3 4 analysis, like getting chemo before you die, 5 going to the ICU, disconnecting your 6 defibrillator. I mean, you don't need 7 reliability, validity to turn off or to put a 8 magnet on a machine. It is just something that 9 you do or you don't do. So the results are looked in 10 The outcomes are measured in 11 different ways. 12 different ways than reliability, validity of psychometrics. I find that the analysis of 13 14 the literature for that is way more complex, 15 because you have multiple sources. I would have loved to see that we 16 got a little bit more kind of bouncing back 17 18 and forth with the instrument developers about 19 what is missing there, and I don't know if the 20 peer review process before presentation to 21 make sure that the methodology followed this 22 more solid would help the process of this

Page 279 meeting coming together, because in some cases 1 2 what was missing was a lot of information that I had to go and do some PubMed searches and 3 look around myself, and the research was done 4 5 by other groups, and sometimes with totally different questions. 6 7 so it gave me satisfaction that I 8 understood the problem, but you know, these 9 are volunteer groups submitting volunteer information to other volunteer groups, and 10 11 perhaps getting some peer review where it has 12 been submitted would help us an awful lot in the fact that when outcomes are used rather 13 14 than the pure methodology of the instrument 15 development, you have to go a little bit 16 deeper, and that takes hours of work. 17 DR. LUNNEY: Kate. Sorry. 18 I guess part of what I MS. KALEN: 19 reflected on over the course of the two days 20 was the bouncing a little bit back and forth 21 when we were reviewing the measures between 22 how strict did we have to be to adhere to

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1	exactly what was presented to us in the
2	materials versus the expert opinion that we
3	have in the room, where we might not be
4	specifically citing other studies that would
5	support a deficit where there was a known
б	deficit in the materials presented that
7	someone here might have been able to fill in
8	the pieces.
9	That kind of shifted back and
10	forth across the two days, and I think created
11	some uncertainty as to, for the reviewers, how
12	much latitude did we have, if there was no
13	information presented for disparities or
14	something and the developer doesn't address it
15	in the conversation, and yet we know e can
16	connect the dots to know that particular
17	measure could be used to you could use it
18	and figure out the disparity question later.
19	I guess there wasn't enough
20	clarification for me on that.
21	DR. LUNNEY: Thank you, Kate.
22	Sorry, I didn't really skip you. I just saw

hers first. 1 2 MS. O'MALLEY: A couple of 3 concrete suggestions. I think this is a process that would be enhanced by some kind of 4 5 a checklist, particularly for people who have never done it before. It would have really 6 7 helped me organize my thinking. Like Naomi, 8 I was like where do I start on something like 9 this. 10 Something else, if you have the resources, that might be helpful for people 11 12 who are not health services researchers is to have a fast paced tutorial that you could just 13 14 go through on the web, that would be like this is what this is, this is what we are looking 15 for, and within that to embed some examples of 16 This is the best answer we 17 best practices: 18 have seen to this question, also paired with 19 this is the worst answer we have seen to this 20 question. So you know if you are voting 21 somewhere in the middle, you know what your 22 conscience is telling you to do actually has

Page 282 1 some face validity to it. 2 Then I think also it would have been really helpful -- I am thinking about all 3 4 the ASCO back and forth that we had yesterday, 5 and I as part of the I team looking at this, realizing that I thought a lot of it was 6 7 insufficient. 8 It might have been helpful to have 9 it stopped at the gates; you know, to have a staffperson say this is a maintenance measure 10 that is coming back; we have a new set of 11 12 criteria, and send it back to the developer and say we don't think this is going to get 13 14 very far in the process unless you consider X, Y and Z might be a kind thing to do, rather 15 than bring it forward and then have it go back 16 17 anyway. You on the inside, knowing much 18 19 better than we do what your processes are, now 20 in hindsight, I am saying, gosh, why did we 21 even spend so much time. It probably would 22 have been kinder to send it back to the

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1	developer and say we need a little bit more
2	substance here before we feel it is going to
3	meet the new criteria.
4	So a couple of suggestions.
5	DR. LUNNEY: Solomon.
6	DR. LIAO: I also have a couple of
7	back and forth suggestions. So along that
8	same line, if I can ask that when we do the
9	first measure that we do it with a developer
10	that is actually in the room or at least
11	available an easy one, an old one that you
12	are virtually guaranteed consensus and all
13	that.
14	MS. BOSSLEY: We typically do do
15	that. For whatever reason, it didn't happen
16	this time. So I apologize.
17	DR. LIAO: Then secondly,. in
18	terms of our orientation, I would have found
19	it very helpful that, instead of having a
20	staff member walk us through or maybe in
21	addition to the staff member walking us
22	through the review process, to actually have

3

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1	a prior committee member who has actually
2	reviewed these show us their thinking process,
3	going through it.
4	DR. LUNNEY: And I am particularly
5	guilty of having changed considerably my
6	review in this room from my review ahead of
7	time, because I was under the understanding
8	that, if it wasn't on the paper in front of
9	me, that I didn't have to presume that it
10	existed somewhere and go looking for it.
11	I think that is a real tough
12	issue. There were some real differences here
13	in how much trouble people went to to complete
14	their application, and I, with my NIH
15	background, get annoyed with people who don't
16	want to take the time to provide that
17	information for me, but expect me to already
18	know what they know.
19	So I wish that could be evened out
20	a little.
21	Do you have another?
22	DR. WHITE: Just a quick follow-up

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1	on that point exactly. It is the same point,
2	for sure. Can I just round up that one.
3	I came to this late. So I wasn't
4	part of the early calls, and maybe you guys
5	did this, but it would be one thing to
б	consider about how to get us all on the same
7	page about how to do the evaluations is to
8	devote 15 minutes and say, you guys are going
9	to in the next month be asked to do all these
10	evaluations; here is we will take you
11	through one.
12	DR. LUNNEY: Over here. Go ahead.
13	DR. SCHROEPFER: I have a
14	question, and maybe I missed it. When we
15	entered on Survey Monkey, was there a way to
16	save part-way through? No. I had an
17	emergency with a student, and I had to go, and
18	I had put half of my stuff in, and then my
19	computer restarted with an update, and I lost
20	everything, and I had to start all over again.
21	So I think having that Save button
22	would be like the most wonderful thing.

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1	The other thing, I think,
2	yesterday I felt like when we came in that it
3	was kind of the agenda was set out for us to
4	start right away with the measures, but some
5	of what I think happened, too, was just the
б	need to kind of debrief for a moment, just to
7	kind of talk about some of the ground rules
8	and how we were going to proceed.
9	So I think that some of that,
10	sticking with that first measure was actually
11	us seeking, whether we were conscious of it or
12	not, really trying to figure out what did that
13	mean. What was it going to look like.
14	DR. LUNNEY: Any other tents?
15	DR. CASARETT: If there is a way
16	to do that in advance at future meetings, that
17	would be great, because time when we are
18	actually here is really valuable, and that is
19	something that could be at least be done on
20	a call.
21	DR. LUNNEY: I don't see any
22	sideways tents. Then I think it is time for

Page 287 you guys to tell us --1 2 MS. BOSSLEY: Thank you for these 3 comments on the process, because we appreciate 4 -- You are the first ones actually going 5 through the new criteria, which was why you kind of see Helen and Caren and myself going, 6 7 is this working the right way or not; because, 8 unfortunately, you were the guinea pigs. 9 If you, over the next few days, reflect back and have any other suggestions, 10 please tell us. We have another committee on 11 12 renal disease that will meet in August. So we 13 have got to huddle now and figure out how do 14 we keep improving the process, trying to reflect what our business is, to make sure 15 that we do it with our committees as well. 16 17 So thank you for everything. For 18 next steps, I think, Caren, do you want me to 19 go over something, or do you? Okay, I will 20 Caren qo over. 21 DR. GINSBERG: The list -- to-do 22 list from yesterday was to get back to Craig

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1	Earle about the one, two, three, four, five,
2	six, seven measures we need input on.
3	We have to talk about harmonizing
4	pain measures and finding a common
5	denominator, a numerator for different
6	denominators.
7	We tabled the spirituality
8	measure, and we need more information from the
9	developers on that.
10	We have to talk about the
11	treatment preferences; measures. There are
12	three that have to be harmonized, two from
13	this meeting and one, an existing measure 326
14	on care preferences.
15	Then everything else you just said
16	to us in the past few minutes go on the to-do
17	list, too. We have to work through that as
18	well. Thank you for those comments.
19	Is there anything else that we
20	need to get back to you on immediately about
21	the measures?
22	We need to reschedule. Sean has
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1	another commitment. So we will have to
2	reschedule. We were hoping to do it in
3	August.
4	MS. TIGHE: We are looking to
5	schedule it about three weeks from now. So I
б	will be in touch to figure out a date that
7	works.
8	MS. BOSSLEY: And keep in mind, I
9	have the feeling, because we have seven
10	measures that we tabled, we will probably have
11	to have either multiple email exchanges or
12	potentially a second call.
13	So we will just have to play that
14	be ear and see how we move forward, but I
15	think, given the amount of work that you may
16	have in front of you still, you may have two
17	calls coming.
18	DR. GINSBERG: If you could get
19	any questions you have for Craig Earle to me
20	or Lindsey or Heidi within the next couple of
21	days, certainly by Tuesday we are trying
22	to set up a call now. So if you have

Page 290 questions you need answered, just get them to us. MS. TIGHE: Actually, if you could do it before the weekend, one of the potential times to speak with him is on Monday afterwards. DR. GINSBERG: All right, I was trying to be nice. tomorrow. (Whereupon, the foregoing matter went off the record at 2:52 p.m.) 

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#### CERTIFICATE

This is to certify that the foregoing transcript

In the matter of: Palliative Care

Before: NQF

Date: 07-21-11

Place: Washington, DC

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings.

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