National Consensus Standards for Surgical Procedures

Standing Committee Orientation

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# Welcome & Introductions

### **NQF Project Staff**

- Wunmi Isijola, MPH
  - Project Manager, Performance Measurement
- Andrew Lyzenga
  - Senior Project Manager, Performance Measurement
- Amaru Sanchez, MPH
  - Project Analyst, Performance Measurement
- Reva Winker, MD, MPH
  - Senior Director, Performance Measurement

### **Standing Committee**

- Anthony Asher, MD, FAANS, FACS
- Joyce Bonnett
- Robert Cima, MD, MA
- Richard Dutton, MD, MBA
- Elisabeth Erekson, MD, MPH
- Lee Fleisher, MD
- Frederick Grover, MD
- William Gunnar, MD, MPH
- John Handy, MD
- Mark Jarrett, MD, MBA
- Clifford Ko, MD, MS, MSHS, FACS
- Barbara Levy, MD, FACOG, FACS
- Barry Markman, MD

- Kelsey McCarty, MS, MBA
- Lawrence Moss, MD
- Amy Moyer
- Keith Olsen, PharmD, FCCP, FCCM
- Collette Pitzen, RN, BSN, CPHQ
- Lynn Reede, DNP, MBA, CRNA
- Gary Roth, DO, FACOS, FCCM, FACS
- Christopher Saigal, MD, MPH
- Robert Sawin, MD, MS
- Allan Siperstein, MD
- Larissa Temple, MD
- A.J. Yates, MD

### Agenda for the Call

- Background on NQF and project
- Current project focus

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- Overview of NQF criteria
- Role of the Committee
- SharePoint Tutorial
- Measure Evaluation Process

#### **NQF** Mission

**Board of Directors** 

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**Standing Committees** 

8 Membership Councils

Measure Applications Partnership (MAP)

National Priorities Partnership (NPP)

Standing committees for clinical measures and information technology Neutral Convener

Standard Setting Organization Build Consensus

2 Endorse National Consensus Standards

**3** Education and Outreach

### Who Uses NQF-endorsed Measures?

State and Private Payer, 5% Approximately 700 endorsed State measures Federal and State, 5% 14% Various users Private Federal Payer alone, 23% State Community Facility Federal and Private Payer, 11% Alignment: federal, state and private payers, 5%

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NQF Consensus Development Process (CDP) 8 Steps for Measure Endorsement

Call for Nominations

Seating a Multi Stakeholder Committee of experts

**Call for Consensus Standards** 

Soliciting the field to submit measures for review

#### **Standards Review**

Committee review of submitted and maintenance measures; Recommendations for endorsement

Public and Member Comment Draft Report; Multi-stakeholder input on Committee recommendations for endorsement

Member Voting

**Consensus Standards Approval Committee Review** 

Review of Committee recommendations; approval or disapproval

Board of Directors Ratification

Ratification of CSAC recommendations; Endorsement of measures

Appeals

Stakeholder opportunity to appeal endorsement decision

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#### **NQF** Measure Evaluation Criteria

**Conditions for Consideration** 

Importance to measure and report

Scientifically acceptability of measure properties

Feasibility

Use and Usability

Harmonization & selection of best-in-class

## **Surgery Portfolio of Measures**

- This project will evaluate measures related to surgical procedures that can be used for accountability and quality improvement for all populations and in all settings of care. The first phase of this project will address surgical areas including:
  - General perioperative care
  - Surgical database participation
  - Procedure specific (CABG, GU,etc.)
- NQF currently has more than seventy endorsed measures within the area of surgery.

### **Measures Under Review**

- **0113**: Participation in a Systematic Database for Cardiac Surgery
- 0114: Risk-Adjusted Post-operative Renal Failure
- 0119: Risk-Adjusted Operative Mortality for CABG
- 0126: Selection of Antibiotic Prophylaxis for Cardiac Surgery Patients
- 0128: Duration of Antibiotic Prophylaxis for Cardiac Surgery Patients
- 0129: Risk-Adjusted Prolonged Intubation (Ventilation)
- 0131: Risk-Adjusted Stroke/Cerebrovascular Accident
- 0178: Improvement in status of surgical wounds 0264: Prophylactic Intravenous (IV) Antibiotic Timing
- 0268: Perioperative Care: Selection of Prophylactic Antibiotic: First OR Second Generation Cephalosporin
- 0269: Timing of Prophylactic Antibiotics Administering Physician 0270: Perioperative Care: Timing of Prophylactic Parenteral Antibiotics -**Ordering Physician**
- 0271: Perioperative Care: Discontinuation of Prophylactic Parenteral Antibiotics (Non-Cardiac Procedures)
- 0453: Urinary catheter removed on Postoperative Day 1 (POD1) or Postoperative Day 2 (POD2) with day of surgery being day zero.
- 0454: Anesthesiology and Critical Care: Perioperative Temperature Management
- 0456: Participation in a Systematic National Database for General **Thoracic Surgery**
- 0458: Pulmonary Function Tests Before Major Anatomic Lung Resection (Pneumonectomy, Lobectomy, or Formal Segmentectomy)
- **0465:** Perioperative Anti-platelet Therapy for Patients undergoing Carotid Endarterectomy
- 0527: Prophylactic Antibiotic Received Within One Hour Prior to Surgical Incision

- **0528:** Prophylactic Antibiotic Selection for Surgical Patients
- 0529: Prophylactic Antibiotics Discontinued Within 24 Hours After Surgery End Time
- 0533 : Postoperative Respiratory Failure Rate (PSI 11)

- 0534: Hospital specific risk-adjusted measure of mortality or one or more major complications within 30 days of a lower extremity bypass (LEB).
- 0734: Participation in a National Database for Pediatric and Congenital Heart Surgery
  - 2038: Performing vaginal apical suspension (uterosacral, iliococygeus, sacrospinous or sacral colpopexy) at the time of hysterectomy to address uterovaginal prolapse
- **2052**: Reduction of Complications through the use of Cystoscopy during Surgery for Stress Urinary Incontinence
- **2063:** Use of cystoscopy concurrent with prolapse repair surgery
- **2556:** Yearly Surgical Case Volume of Primary Stapled Bariatric Procedures for Morbid Obesity
- 2557:Hospital-level, 30-day all-cause readmission rate after elective primary bariatric surgery procedures
- 2558: Hospital 30-Day, All-Cause, Risk-Standardized Mortality Rate (RSMR) Following Coronary Artery Bypass Graft (CABG) Surgery
- **2559:** Bariatric Surgery Hospital Accreditation
- 2561: STS Aortic Valve Replacement (AVR) Composite Score
- **2563:**STS Aortic Valve Replacement (AVR) + Coronary Artery Bypass Graft (CABG) Composite Score

#### **Activities and Timeline**

Process Step	Timeline
Measure submission deadline	3/17/2014
SC member orientation	3/25/2014
SC member preliminary review and evaluation	4/8/2014-4/28/2014
SC Work group calls	5/1/2014-5/19/2014
SC in-person meeting	5/28/2014-5/29/2014
Draft report posted for NQF Member and Public	7/3/2014-8/4/2014
Review and Comment	
SC call to review and respond to comments	6/10/2014
Draft report posted for NQF Member vote	9/5/2014-9/19/2014
CSAC review and approval	9/30/2014-10/21/2014
Endorsement by the Board	11/2/2014-11/11/2014
Appeals	11/12/2014-12/11/2014

## **Role of the Standing Committee** *General Duties*

- Act as a proxy for the NQF multi-stakeholder membership
- Serve 2-year or 3-year terms
- Work with NQF staff to achieve the goals of the project
- Evaluate candidate measures against the measure evaluation criteria
- Respond to comments submitted during the review period
- Respond to any directions from the CSAC

## **Role of the Standing Committee** *Measure Evaluation Duties*

- All Members review ALL measures
- Evaluate measures against each criterion
  - Indicate the extent to which each criterion is met and rationale for the rating
- Make recommendations to the NQF membership for endorsement
- Oversee Surgery portfolio of measures

### **Role of the Standing Committee Co-Chairs**

- Facilitate Standing Committee (SC) meetings
- Work with NQF staff to achieve the goals of the project
- Assist NQF in anticipating questions and identifying additional information that may be useful to the SC
- Keep SC on track to meet goals of the project without hindering critical discussion/input
- Represent the SC at CSAC meetings
- Participate as a SC member

### Role of NQF Staff

- NQF project staff works with SC to achieve the goals of the project and ensure adherence to the consensus development process (CDP):
  - Organize and staff SC meetings and conference calls
  - Guide the SC through the steps of the CDP and advise on NQF policy and procedures
  - Review measure submissions and prepare materials for Committee review
  - Draft and edit reports for SC review
  - Ensure communication among all project participants (including SC and measure developers)
  - Facilitate necessary communication and collaboration between different NQF projects

## Role of NQF Staff Communication

- Respond to NQF member or public queries about the project
- Maintain documentation of project activities
- Post project information to NQF website
- Work with measure developers to provide necessary information and communication for the SC to fairly and adequately evaluate measures for endorsement
- NQF project staff works with communications department to publish final report

#### SharePoint Overview

#### Surgery Standing Committee SharePoint Site

#### Committee Home

- » General Documents :
  - Standing Committee Guidebook
  - CDP Standing Committee Policy
  - Measure Evaluation Criteria
  - Measure Information-What Good Looks Like
- » Measure Document Sets
- » Meeting and Call Documents
- Committee Calendar
- Committee Links
- Committee Roster
- Staff Contacts
- Survey Tool

#### SharePoint Overview

Screen shot of homepage: 



NATIONAL (.) Cardiovascular > Home **OUALITY FORUM** I Like It Tags & Notes -NQF Share Intranet 🕶 Projects -CSAC Councils -HHS SharePoint Help -All Sites Q 0 Committee Home Cardiovascular Committee Calendar Committee Links General Documents Committee Roster Staff Contacts 🔲 Туре Name Modified Modified By CDP Standing Committee Policy Wunmi Isijola 1/16/2014 2:38 PM ア Surveys 저 Committee Guidebook 1/10/2014 10:20 AM Wunmi Isijola Committee Preliminary Measure Evaluation 저 Measure Evaluation Criteria Guidance 2013 1/16/2014 2:38 PM Wunmi Isijola 저 Measure Information- What Good Looks Like 1/16/2014 2:36 PM Wunmi Isijola Staff Home Add document Staff Documents Recycle Bin Measure Documents All Site Content Measure Number Name Description Measure Steward/Developer Measure Sub-Topic Measure Sub-Topic: (1) 0521 Heart Failure Percentage of home health episodes of care during which patients with Centers for Medicare & Symptoms Assessed heart failure were assessed for symptoms of heart failure, and Medicaid and Addressed appropriate actions were taken when the patient exhibited symptoms of heart failure. Add document Meeting and Call Documents Modified Modified By Type Name ■ Meeting Title: 1/30/2014 Orientation Call (1) 저 NQF Cardiovascular Project Orientation Agenda 1/28/2014 2:56 PM Wunmi Isijola 🖶 Add document

#### SharePoint Overview

#### Please keep in mind:

+ and – signs :





## Measure Evaluation Overview

#### NQF Measure Evaluation Criteria for Endorsement

NQF endorses measures for accountability applications (public reporting, payment programs, accreditation, etc.) as well as quality improvement.

- Standardized evaluation criteria
- Criteria have evolved over time in response to stakeholder feedback
- The quality measurement enterprise is constantly growing and evolving – greater experience, lessons learned, expanding demands for measures – the criteria evolve to reflect the ongoing needs of stakeholders

### Major Endorsement Criteria Hierarchy and Rationale (page 32)

- Importance to measure and report: Goal is to measure those aspects with greatest potential of driving improvements; if not important, the other criteria are less meaningful (*must-pass*)
- Reliability and Validity-scientific acceptability of measure properties : Goal is to make valid conclusions about resource use; if not reliable and valid, there is risk of improper interpretation (*must-pass*)
- Feasibility: Goal is to, ideally, cause as little burden as possible; if not feasible, consider alternative approaches
- Usability and Use: Goal is to use for decisions related to accountability and improvement; if not useful, probably do not care if feasible
  - Comparison to related or competing measures

### **Criterion #1: Importance to Measure & Report** (page 36-38)

 Importance to measure and report - Extent to which the specific measure focus is evidence-based, important to making significant gains in healthcare quality, and improving health outcomes for a specific high-priority (high-impact) aspect of healthcare where there is variation in or overall less-than-optimal performance.

**1a. Evidence** – the measure focus is evidence-based.

**1b. Opportunity for Improvement** - demonstration of quality problems and opportunity for improvement, i.e., data demonstrating considerable variation, or overall less-than-optimal performance, in the quality of care across providers; and/or disparities in care across population groups (pages 41-42)

**1c. High Priority** – the measure addresses a specific national health goal or priority and/or a high-impact aspect of healthcare. (page 42)

1d. Quality construct and rationale (composite measures)

### 1a Evidence (page 36-37)

#### **Requirements for 1a.**

- <u>Outcome measures</u> –a rationale (which often includes evidence) for how the outcome is influenced by healthcare processes or structures.
- <u>Process, intermediate outcome measures</u> the quantity, quality, and consistency of the body of evidence underlying the measure should demonstrate that the measure focuses on those aspects of care known to influence desired patient outcomes
  - Empiric studies (expert opinion is not evidence)
  - Systematic review and grading of evidence
    - » Clinical Practice Guidelines variable in approach to evidence review

#### Algorithm #1 – page 37

#### Algorithm #1. Guidance for Evaluating the Clinical Evidence



### Criterion # 2: Reliability and Validity – Scientific Acceptability of Measure Properties (page 43 -46)

Extent to which the measure, <u>as specified</u>, produces consistent (reliable) and credible (valid) results about the quality of health care delivery

#### 2a. Reliability (must-pass)

2a1. Precise specifications including exclusions2a2. Reliability testing—data elements or measure score

#### 2b. Validity (must-pass)

2b1. Specifications consistent with evidence

- 2b2. Validity testing—data elements or measure score
- 2b3. Justification of exclusions—relates to evidence
- 2b4. Risk adjustment
- 2b5. Identification of differences in performance
- 2b6. Comparability of data sources/methods

#### Reliability and Validity

#### Assume the center of the target is the true score...



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Reliable Not Valid

Consistent, but wrong

#### Neither Reliable Nor Valid

Inconsistent & wrong

Both Reliable And Valid

Consistent & correct

#### Measure Testing – (Key Points page 46)

**Empirical analysis** to demonstrate the reliability and validity of the *measure as specified,* including analysis of issues that pose threats to the validity of conclusions about quality of care such as exclusions, risk adjustment/stratification for outcome and resource use measures, methods to identify differences in performance, and comparability of data sources/methods.

### Reliability Testing (page 46) Key points - page 47

- Reliability of the *measure score* refers to the proportion of variation in the performance scores due to systematic differences across the measured entities in relation to random variation or noise (i.e., the precision of the measure).
  - Example Statistical analysis of sources of variation in performance measure scores (signal-to-noise analysis)
- Reliability of the *data elements* refers to the repeatability/reproducibility of the data and uses patient-level data
  - Example –inter-rater reliability
- Consider whether testing used an appropriate method and included adequate representation of providers and patients and results are within acceptable norms
- Algorithm #2 page 48

#### Algorithm #2 – page 48

#### Algorithm #2. Guidance for Evaluating Reliability



Validity testing (pages 49- 51) Key points – page 51

#### Empiric testing

- Measure score assesses a hypothesized relationship of the measure results to some other concept; assesses the correctness of conclusions about quality
- Data element assesses the correctness of the data elements compared to a "gold standard"

#### Face validity

 Subjective determination by experts that the measure appears to reflect quality of care

#### Algorithm #3 – page 52

#### Algorithm #3. Guidance for Evaluating Validity



#### Threats to Validity

- Conceptual
  - Measure focus is not a relevant outcome of healthcare or not strongly linked to a relevant outcome
- Unreliability
  - Generally, an unreliable measure cannot be valid
- Patients inappropriately excluded from measurement
- Differences in patient mix for outcome and resource use measures
- Measure scores that are generated with multiple data sources/methods
- Systematic missing or "incorrect" data (unintentional or intentional)

Criterion #3: Feasibility (page 53-54) Key Points – page 55

Extent to which the required data are readily available, retrievable without undue burden, and can be implemented for performance measurement.

- 3a: Clinical data generated during care process3b: Electronic sources
- **3c: Data collection strategy can be implemented**

### Criterion #4: Usability and Use (page 54)

Extent to which potential audiences (e.g., consumers, purchasers, providers, policymakers) are using or could use performance results for both accountability and performance improvement to achieve the goal of high-quality, efficient healthcare for individuals or populations.

**4a: Accountability:** Performance results are used in at least one accountability application within three years after initial endorsement and are publicly reported within six years after initial endorsement

**4b: Improvement:** Progress toward achieving the goal of high-quality, efficient healthcare for individuals or populations is demonstrated

**4c: Benefits outweigh the harms:** The benefits of the performance measure in facilitating progress toward achieving high-quality, efficient healthcare for individuals or populations outweigh evidence of unintended negative consequences to individuals or populations (if such evidence exists).

**4d. Transparency:** Data and result detail are maintained such that the resource use measure, including the clinical and construction logic for a defined unit of measurement can be deconstructed to facilitate transparency and understanding.

### 5. Related or Competing Measures (page 55-56)

If a measure meets the four criteria <u>and</u> there are endorsed/new related measures (same measure focus <u>or</u> same target population) or competing measures (both the same measure focus <u>and</u> same target population), the measures are compared to address harmonization and/or selection of the best measure.

- 5a. The measure specifications are harmonized with related measures **OR** the differences in specifications are justified.
- 5b. The measure is superior to competing measures (e.g., is a more valid or efficient way to measure) OR multiple measures are justified.

#### Measure Worksheet and Measure Information Form Example - [Measure 0521]

- Measure Worksheet
  - eMeasure Technical Review (if applicable)
  - Public comments
  - Workgroup comments (pre-workgroup call)
  - Workgroup discussion summary
- Measure Information Form information submitted by the developer
  - Evidence and testing attachments
  - Spreadsheets
  - Additional documents

## Questions?



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#### Next Steps

- Measure Evaluation Q&A Calls: April 15<sup>th</sup> and April 24<sup>th</sup> from 2-3pmET
- Complete your preliminary evaluation surveys: Varies by assigned work group; assignments will be made available in April
- Travel logistics information sent by mid-April
- Work Group calls will be May 1<sup>st</sup> through May 19<sup>th</sup>
- Full Committee meeting: Wednesday, May 28<sup>th</sup> and Thursday, May 29<sup>th</sup> in Washington, DC

#### **Project Contact Info**

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## Questions?



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