

NATIONAL QUALITY FORUM

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MEASURE DEVELOPER WORKSHOP 2016

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WEDNESDAY  
MAY 4, 2016

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The Workshop met at the National Quality Forum, 9th Floor Conference Room, 1030 15th Street, N.W., Washington, D.C., at 9:00 a.m., Wunmi Isijola, Moderator, presiding.

PRESENT:

KELLY ANDERSON, The Lewin Group  
AMY BENNETT, JD, American Academy of Neurology\*  
ALICIA BLAKEY, MS, American College of Radiology  
KYLE CAMPBELL, PharmD, MS, Health Services  
Advisory Group, Inc.  
PRIYA CHATTERJEE, MSPH, The Lewin Group  
CINDY CULLEN, MBA, Mathematica Policy Research  
LINDA DAILY, Livanta LLC  
MARSIDA DOMI, MPH, American Healthcare  
Association  
TRICIA ELLIOTT, MBA, The Joint Commission  
JEFFREY GEPPERT, JD, Battelle Memorial Institute  
SHARON HIBAY, RN, DNP, Livanta LLC  
WANDA JOHNSON, RN, MS, Oklahoma Foundation for  
Medical Quality  
MEGAN KEENAN, MPH, Health Services Advisory  
Group  
BRIGIT KYEI-BAFFOUR, MBA, The Lewin Group  
LAUREN LEMIEUX, American College of  
Obstetricians and Gynecologists  
KATHY LESH, PhD, Battelle Memorial Institute  
COLLEEN McKIERNAN, MSPH, The Lewin Group  
SUZANNE POPE, MBA, American Urological  
Association

MATTHEW POPOVICH, PhD, American Society of  
Anesthesiologists  
MELANIE SHAHRIARY, American Heart Association  
SAM SIMON, PhD, Mathematica Policy Research  
ZACH SMITH, MBA, American College of Radiology  
KATHERINE SOBEL, National Committee for Quality  
Assurance  
NAILA WAHID, The Lewin Group  
ANN WATT, MBA, The Joint Commission

**NQF STAFF:**

HELEN BURSTIN, MD, MPH, Chief Scientific Officer  
JASON GOLDWATER, MA, MPA, Senior Director  
KIM IBARRA, Project Manager  
WUNMI ISIJOLA, MPH, Administrative Director  
DEBJANI MUKHERJEE, PhD, Senior Director  
ELISA MUNTHALI, MPH, Vice President, Quality  
Measurement  
ERIN O'ROURKE, Senior Director  
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NICOLE SILVERMAN, MBS, Chief Operating Officer  
JEAN-LUC TILLY, Project Analyst  
KYLE VICKERS, CAE, MSA, Chief Information  
Officer  
MARCIA WILSON, PhD, MBA, Senior Vice President  
REVA WINKLER, MD, PhD, Senior Director

**ALSO PRESENT:**

KRISTEN BUTTERFIELD, MPH, Pharmacy Quality  
Alliance  
KAREN DORSEY, MD, PhD, Yale YNHH Center for  
Outcomes Research and Evaluation (CORE)

\* Present via teleconference

# C-O-N-T-E-N-T-S

Welcome and Introduction . . . . .	4
New This Year: Brief Announcements & New NQF Strategic Plan . . . . .	.13
Measure Incubator. . . . .	.20
Understanding the Application of NQF Criteria: Tools, Surveys, Instruments and Other Data Source Challenges . . . . .	.59
New Measure Submission Strategies: eQMs . . . .	161
New Frontiers in Measurement Science: SDS Trial. . . . .	177
Opportunity for Public Comment . . . . .	233
New Frontiers in Measurement Science: Variation in Measure Specifications . . . . .	234
Adjourn	

1 P-R-O-C-E-E-D-I-N-G-S

2 8:56 a.m.

3 MS. MUNTHALI: Good morning, everyone.

4 My name is Elisa Munthali. I'm Vice President  
5 for Quality Measurement at the National Quality  
6 Forum.

7 We'd like to welcome you to this  
8 Measure Developer Workshop. We have a number of  
9 measure developer partners that are here in the  
10 room at NQF, but many others that are also  
11 joining us virtually.

12 We just wanted to thank you so much  
13 for your participation, not just today but  
14 throughout everything that we do. We can't do  
15 our work around measure endorsement, measure  
16 selection or measurement science without you.  
17 Your input is very valuable to us, and so we just  
18 wanted to collectively say thank you.

19 So I'm going to turn it over to Wunmi  
20 Isijola who's our Administrative Director, who's  
21 going to go over the meeting objectives, a few  
22 housekeeping notes, and go over introductions.

1 Thank you, again.

2 MS. ISIJOLA: Thank you, Elisa.

3 Good morning, everyone.

4 So this is day one. I'll be your MC  
5 for the next two days. But again just to echo  
6 what Elisa mentioned, we want to thank you again  
7 for just working with NQF. A lot of the work  
8 that we do is largely a part of what you do and  
9 how you interact with us.

10 Over the next two days, we'll have a  
11 series of discussion items. It's meant to be  
12 interactive, asking for your feedback in a lot of  
13 the work that we do, commentary, and any  
14 questions you may have, because this is for you.  
15 I know this is something that we've done in the  
16 past, so we really value your input in the work  
17 that we do here.

18 Before we get started, I just want to  
19 introduce our maintenance team. So as many of  
20 you know, we have a portfolio of over 600-plus  
21 measures that you partially take part in, but we  
22 can't do without our maintenance team. So I'm

1 actually part of that team: Wunmi Isijola, Jean-  
2 Luc Tilly, many of you know Reva Winkler in the  
3 back, Sarah Sampsel, and obviously Elisa  
4 Munthali. I also want to pay tribute to Helen  
5 Burstin, our Chief Scientific Officer.

6 So today, I just want to go over just  
7 some of the objectives that we'll be talking  
8 about today. We'll take a look at our strategic  
9 plan. Helen will go over what we've been doing  
10 over the past couple of months of really looking  
11 at the work that we're doing and how we can  
12 revamp some of the objectives that we have  
13 internally as an organization.

14 We'll also be looking about the work  
15 around our measure incubator. I know two years  
16 or so ago, we mentioned that we were piloting  
17 this, and now it's actually live and real. So  
18 we'll go over just some of the work that we're  
19 doing there.

20 Also, something that we've been diving  
21 into, our tool-based measurement, understanding  
22 and discussing some of the challenges there.

1           Another item is just a refresher on  
2           our eMeasurement. Many of you have been involved  
3           in that work and many of you are beginning to get  
4           into that work, so we're just going to provide a  
5           refresher, but also an introduction to those who  
6           may not be as familiar with how we look at  
7           eMeasurement within NQF.

8           And lastly, something that we've  
9           really been diving into as of late is our  
10          measurement science work. We have a ton of  
11          projects in that area, and it's really starting  
12          to ramp up. So we'll have some of our staff to  
13          go and review some of the work that we're doing  
14          there and kind of where we're landing there.

15          And ultimately, throughout the day  
16          we'll ask for comments, questions. There are  
17          mics at the tables, so if you do have a comment -  
18          - not interject, but please raise your hand and  
19          please participate.

20          We also have those who are on the  
21          phone. Please provide your comments in the chat  
22          box and we'll call on you. Throughout the day,

1 we'll also have an opportunity for a public  
2 commenting session. So we want to make sure that  
3 those on the phone, although you're not here,  
4 you're able to participate virtually as well.

5 And before we get into it, I actually  
6 want to know who's in the room. So I know we  
7 have table numbers. We want to just ask everyone  
8 to introduce yourselves very briefly and tell us  
9 what organization you're from.

10 So Maureen, at Table 1?

11 I'm going to skip Table 2 because  
12 that's all staff.

13 Table 3?

14 MEMBER DOMI: There we go.

15 This is Marsida Domi with American  
16 Healthcare Association.

17 MEMBER ALMENDINGER: I'm Katherine  
18 Almendinger. I'm also with the American  
19 Healthcare Association.

20 MEMBER KEENAN: Megan Keenan with  
21 Health Services Advisory Group.

22 MEMBER CAMPBELL: Kyle Campbell,



1 Health Services Advisory Group.

2 MS. PHILLIPS: Ann Phillips, NQF.

3 MEMBER JOHNSON: Wanda Johnson, OFMQ.

4 MS. ISIJOLA: Great. Thanks. Table

5 4?

6 MEMBER LEMIEUX: Lauren Lemieux,

7 American College of Obstetricians and

8 Gynecologists.

9 MEMBER LESH: Kathy Lesh, Battelle

10 Memorial Institute.

11 MEMBER GEPPERT: Jeffrey Geppert,

12 Battelle Memorial Institute.

13 MS. JOHNSON: Karen Johnson, NQF.

14 MS. ISIJOLA: Great. Table 5? Oh,

15 I'm sorry.

16 MEMBER DORSEY: Karen Dorsey, Yale

17 CORE.

18 MS. ISIJOLA: Thanks. Table 5?

19 MEMBER SMITH: Zach Smith, American

20 College of Radiology.

21 MEMBER BLAKEY: Alicia Blakey,

22 American College of Radiology.

1 MEMBER POPOVICH: Matt Popovich,  
2 American Society of Anesthesiologists.

3 MS. SAMPSEL: And I'm Sarah Sampsel  
4 with NQF.

5 MS. ISIJOLA: Table 6?

6 MEMBER DAILY: Linda Daily. I'm with  
7 Livanta.

8 MEMBER HIBAY: Sharon Hibay, Livanta.

9 MEMBER MILLER: Amy Miller, American  
10 College of Rheumatology.

11 MEMBER SHAHRIARY: Melanie Shahriary,  
12 American Heart Association.

13 MS. ISIJOLA: Table 7?

14 MEMBER POPE: Suzanne Pope, American  
15 Urological Association.

16 MEMBER MCKIERNAN: Colleen McKiernan,  
17 the Lewin Group.

18 MEMBER ANDERSON: Kelly Anderson, the  
19 Lewin Group.

20 MEMBER KYEI-BAFFOUR: Brigit Kyei-  
21 Baffour, the Lewin Group.

22 MEMBER BERNS: Samantha Berns, the

1 Lewin Group.

2 MEMBER WAHID: Naila Wahid from the  
3 Lewin Group.

4 MEMBER CHATTERJEE: And Priya  
5 Chatterjee from the Lewin Group.

6 MS. ISIJOLA: Great. The Lewin table.  
7 Thanks. Table 8?

8 MEMBER ELLIOTT: Tricia Elliott, the  
9 Joint Commission.

10 MEMBER WATT: Ann Watt, Joint  
11 Commission.

12 MEMBER SOBEL: Kat Sobel, the National  
13 Committee for Quality Assurance.

14 MEMBER SIMON: Sam Simon, Mathematica  
15 Policy Research.

16 MEMBER CULLEN: Cindy Cullen,  
17 Mathematica.

18 MS. ISIJOLA: Great. Thanks. And I  
19 do have some NQF staff on this side. And Reva,  
20 and then Jason Goldwater.

21 MR. GOLDWATER: And Jason Goldwater,  
22 NQF.

1 MS. ISIJOLA: Great.

2 I know we have a bunch of people on  
3 the line. Just to ensure that we capture them,  
4 I'm actually going to read the participants who  
5 are on the phone who may or may not have joined  
6 yet.

7 Janna Barry from NCQA, Amy Bennett  
8 from AAN, we have Noni Bodkin from CMS, Yvette  
9 Bodrick from the Lewin Group. We have Michael  
10 Cima from Healthcare Management Solutions,  
11 Christina Compher from Healthcare Management  
12 Solutions, Del Conyers from National PACE  
13 Association, Amy Cowell and Lauren Cricchi from  
14 the Lewin Group. We also have Madison Davidson  
15 from the Lewin Group, Hiral Dudhwala, Quality  
16 Insights of Pennsylvania, Nancy Dunton from the  
17 University of Kansas Medical Center School of  
18 Nursing, Woody Eisenberg from Pharmacy Quality  
19 Alliance.

20 We have Alexis Estomin from the Lewin  
21 Group, Angela Flanagan from Lantana, Sana Gokak  
22 from ACC, Zuhail Heidari from IMPAQ International,

1 Christina Hielsberg from American Society of  
2 Anesthesiologists.

3 We also have Karla Lopez de Nava from  
4 the Lewin Group, Jane Lucas from WVMi & Quality  
5 Insights, Vy Luong from the Lewin Group, Lisa  
6 McGonigal from Kidney Care Quality Alliance,  
7 Erica McNamara from American College of Surgeons,  
8 Kaden Milkovich, Arbor Research Collaborative for  
9 Health, Naureen Mullani, the Lewin Group, Marilyn  
10 Parenzan, the Joint Commission, Lynne Perrine,  
11 Lantana, Jackie Ryan, American Academy of  
12 Orthopaedic Surgeons, Sharmila Sandhu, AOTA,  
13 Lucille Schacht, National Association of State of  
14 State Mental Health Program, Carl Scheffey,  
15 National Hospice and Palliative Care  
16 Organization, Kathleen Shoemaker, American Heart  
17 Association, Donna Slosburg from Ambulatory  
18 Surgery Center Quality Collaboration, Carol  
19 Spence, National Hospice and Palliative Care  
20 Organization, Monica Weir, Intellicure, Inc.,  
21 Jenna Williams-Bader from NCQA, and Elizabeth  
22 Denton from ACC.

1           So again, thank you everyone for those  
2 who are in the room as well as those who are  
3 joining us virtually. Again, this is meant to be  
4 interactive. Questions, comments, feedback  
5 warranted throughout the next two days.

6           And with that being said, I will turn  
7 it over to Helen Burstin.

8           DR. BURSTIN: Thank you, Wunmi. It's  
9 a pleasure to have you all here today.

10           It is actually interesting. I've been  
11 reflecting on the numbers of years now that we've  
12 done this meeting. And the very first year, it  
13 was all in the room because it was actually  
14 easier to travel, I think, not as many  
15 restrictions, especially for those covered by  
16 Feds. And interesting how there are twice and  
17 many people online as there are in the room.

18           So anyway, we're delighted to have  
19 you, however you're here, virtually or in person.  
20 And we hope it will be a good couple days.

21           So, the first thing I want to do is  
22 actually give you a little bit of some insights

1 into the release of our recent strategic plan.  
2 This just came out. Some of you who were at our  
3 national meeting heard some of this. So I'll  
4 just be really brief.

5 I mainly want to talk about it today  
6 to give you a sense of how you can work with us  
7 to really do some of this work. It is not  
8 anything we would do alone. All of these are  
9 quite collaborative activities, and we really are  
10 going to need your insights for that.

11 Before I do that, I do want to --  
12 Kathleen Gillen, quickly just said her name in  
13 the back there. I just want to introduce  
14 Kathleen again in the back in yellow. Kathleen  
15 is our new Senior Vice President of our new  
16 department. So we've already got Quality  
17 Measurement, which Iliaci and Marcia lead.

18 And Kathleen is the Senior Vice  
19 President of our new department called Quality  
20 Innovation. And it's where our incubator will be  
21 housed, where the National Quality Partners will  
22 be housed, and any of this other sort of

1 different kind of work that doesn't quite fit  
2 into the measurement world, and obviously lots of  
3 collaboration between the departments. But we're  
4 really thrilled to have Kathleen join us and I'm  
5 glad she could be with us this morning.

6 So back to the strategic plan. This  
7 is just our very high-level view of what sort of  
8 the current state is around measure development  
9 and measure use.

10 So it's a pretty linear process.  
11 There's a process you guys go through of  
12 developing measures, measures then flow into us.  
13 We're more of the passive taker of measures as  
14 they come forward to us, both in terms of  
15 endorsement as well as the selection piece around  
16 MAP. And then magically somehow measures are  
17 implemented. We don't know very much about that  
18 piece of it and actually from our experience  
19 dealing with many of you at maintenance, many of  
20 you don't actually have a whole lot of  
21 information about the implementation of your  
22 measures or the performance of your measures in



1 the wild, as we say.

2 So part of what we're really trying to  
3 think about is how we drive a future state that's  
4 much more oriented towards really being about  
5 collaboration, and I'll show that in a moment.

6 But really this being a cycle of how  
7 we think about what the most important measures  
8 and gaps and accelerate the development of those  
9 needed measures, how there's a clear piece of  
10 this that isn't just about endorsing and  
11 selecting but frankly reducing measures because  
12 it's hard to bring in new measures when people  
13 feel very overwhelmed by measures they don't feel  
14 add value. And it's probably the number one  
15 thing we hear, and I'm sure you guys do as well,  
16 of why do I still have to do those measures that  
17 really don't feel like they help me take care of  
18 patients better?

19 The idea of trying to prioritize and  
20 drive that implementation of those prioritized  
21 measures, and really importantly that last box in  
22 this picture, we don't have any way of having

1 good feedback on this. We don't know that sort  
2 of what happens to the measures piece.

3 So we'd like to have as part of our  
4 role here thinking about how we facilitate  
5 feedback of what works and also what doesn't,  
6 both in terms of measurement, how measures are  
7 used, performance of measures to really  
8 ultimately think about how we drive measurement  
9 that matters to improve quality, safety and  
10 affordability as really being our focus going  
11 forward.

12 So certainly the piece of this that  
13 relates to endorsement and selection is still  
14 there, but I think that will evolve and change as  
15 this changes. And really, as we think about it,  
16 it's about how can we help provide leadership  
17 here, prioritize and most importantly,  
18 particularly with you guys in this room, this is  
19 about collaboration.

20 Nothing in that cycle is something NQF  
21 can go off in a corner and do by itself, nor  
22 should it, but instead, we really do see this as

1       being something we do with all of you. How do we  
2       expand your influence, our influence, to try to  
3       make this happen at the same time building on  
4       really a growing foundation of making sure at the  
5       same time we advance the measurement science?  
6       And that we don't try to re-adjudicate at our  
7       tables these sort of sticky issues like  
8       attribution and variation and risk adjustment but  
9       actually come up with some principles that we can  
10      all agree to and work upon.

11               So one of the very first things you'll  
12      see coming out in the next few months is we will  
13      be focusing on a prioritization exercise to come  
14      up with a set of criteria of how we would  
15      prioritize the most important measures, we've got  
16      a whole scheme how to get through this -- as well  
17      as prioritize the most important gaps. And some  
18      of that logically feeds into the work of the  
19      incubator but also into your work as well. So  
20      lots more on that to follow.

21               I'm going to stop there before we turn  
22      -- the incubator is such a logical continuation

1 of this that we're going to roll right into the  
2 incubator. But I want to stop and see first of  
3 all if any NQF staff or Iliaci would like to add  
4 anything, or anything questions from the room, or  
5 actually online. You guys are welcome to speak  
6 as well.

7 (No audible response.)

8 DR. BURSTIN: All right. Well, we'll  
9 have lots more time to socialize this with you.  
10 It was really just a chance for us to give you a  
11 high profile, sort of a very high level view of  
12 this.

13 But it will very much drive our work  
14 in the next one to three years. We didn't do a  
15 vision that would go out ten and 20 years. I  
16 think our field is so dynamic at the moment, it's  
17 hard enough to figure out what's going to happen  
18 in six months much less five or ten years. But  
19 we recognize we needed to change and make this  
20 critical pivot. So much more on this to follow.

21 I think with that, we're going to flow  
22 into the incubator. We're going to tag team this

1 and Jason will go first, and I'll come back up.

2 MR. GOLDWATER: No vests. It's the  
3 spring. I retire the sweater vest in April which  
4 my wife is greatly appreciative of.

5 So it's great to see all of you. Some  
6 faces I haven't seen in a while and I'm really  
7 happy that all of you have significant experience  
8 in measure development because that means I can  
9 reduce my normal spiel by about ten minutes,  
10 which I'm sure everyone is tremendously grateful  
11 of.

12 So what I want to talk about is the  
13 measure incubator, which I know a lot of you have  
14 heard about and some of you may have actually sat  
15 in on some of the discussions that we've had.

16 The incubator was launched just about  
17 a year and a half ago. In fact, I think it was  
18 made official the day after I started. So my  
19 first day at NQF was fill out all the necessary  
20 paperwork, as you all know, which you have to do  
21 on your first day, and my second day was, your  
22 entire calendar is filled, and this is all you're

1 going to be doing. And for the most part, this  
2 is pretty much all I've been doing since I have  
3 been here.

4 What we're going to talk about -- and  
5 we're probably going to try to limit the  
6 presentation to about 20 to 25 minutes because I  
7 think we're anticipating there may be quite a few  
8 questions and some points of clarification we'd  
9 like to give.

10 So we're going to talk about the need  
11 for the incubator, why this project was  
12 initiated, what the incubator actually is,  
13 current status after it was launched last year,  
14 and then we'll open it up and try to take your  
15 questions.

16 So why was there a need for an  
17 incubator? So I've given this presentation, as  
18 has Helen, many, many, many times. And so I  
19 generally start off this way -- which is again,  
20 all of you have been in this area for a long  
21 time. So if you can remember back in the -- I  
22 don't know, mid-90s, and I realize that there are

1 some people that can't think back that far, and  
2 that's fine. But in the mid-90s, we were all  
3 trying to solve the conundrum of how we actually  
4 measure an outcome.

5 And now we flash forward to 2016, and  
6 I can't exactly say that we've completely solved  
7 the problem, but we have certainly become much  
8 more adept at creating measures to look at  
9 outcomes in a variety of ways. And as a result,  
10 there are well over 2,000-plus measures in  
11 existence, 600 of which or more are actually NQF-  
12 endorsed.

13 So you would think logically, with all  
14 of those measures, that every clinical area and  
15 concept has been covered. And of course, all of  
16 you know, that's not the case, and there are  
17 still plenty of areas that need measurement.

18 And the current measurement process,  
19 again as all of you know, and it's so delightful  
20 that all of you know this already, is somewhat  
21 lengthy and takes time and can be expensive. On  
22 average, although we have no hard data to support

1 this, it generally takes anywhere from two to  
2 three years to develop a measure and can be  
3 upwards of half a million dollars for a single  
4 measure. And that assumes that through the  
5 course of the measure's application partnership  
6 and CMS that they actually agree that the measure  
7 needs to be created and fund a project as such.

8           So that is why the measure incubator  
9 was developed. It was really to look at  
10 unfulfilled measurement needs -- looking at major  
11 measurement gaps across healthcare and  
12 understanding that even in the environment that  
13 we live in where there are so many measures and  
14 so many CDP projects that they're not  
15 consistently achieving measures that matter --  
16 outcomes, resource use, and in particular,  
17 patient-centered. And we've noticed since the  
18 incubator was launched that there's been a  
19 tremendous amount of emphasis on patient reported  
20 outcome measures.

21           Of course, measurement complexity has  
22 intensified and has grown. There are



1 methodological challenges, such as SDS risk  
2 adjustment, which I'm sure Sharon can't wait to  
3 talk about, informatics challenges which is how  
4 the information gets from an EHR or a registry or  
5 an EMR into a system in which it could be  
6 adequately and accurately reported, there are  
7 clinical challenges, and then there's patient-  
8 centered challenges.

9           If you want patient-reported outcome  
10 measures, you actually have to have patient data.  
11 And how to get that patient data has always been  
12 to some extent a challenge even though the  
13 opportunities for getting patient data now are  
14 probably greater than they've ever been.

15           And that equals major barriers to  
16 measurement innovation. It's expensive. Half a  
17 million dollars is a lot of money for one  
18 measure. It's time-consuming, as all of you  
19 know. Two to three years for a measure, and a  
20 lot of that is in the testing phase.

21           And it's difficult to access  
22 appropriate test beds for innovative measures,

1 particularly when it comes to eMeasures, because  
2 the current policy of NQF is what? This is a pop  
3 quiz. You will have to leave if you don't know  
4 the answer.

5 No, Ann, you can't -- all right, I'll  
6 answer this one.

7 All right, so the current policy is  
8 that if you want to submit an eMeasure to NQF,  
9 that it has to be tested in at least more than  
10 one EHR system or two. So it has to be tested in  
11 at least two. And you would think oh, that's not  
12 a problem at all. That is difficult. It's  
13 difficult to find sites with different EHR  
14 systems and to be able to get enough data to be  
15 able to adequately report on the reliability, the  
16 validity, and particularly, the feasibility of  
17 the measure.

18 Some examples of priority measure gaps  
19 -- and this is not a comprehensive list at all.  
20 This is just a sample of them, such as adverse  
21 drug events, Alzheimer's disease, behavioral  
22 health, diagnostic accuracy, palliative and end-

1 of-life care, patient-centered care planning, and  
2 particularly patient-centered reported pain and  
3 symptom management, as Matthew is aware because  
4 of conversations we've had before.

5 So the NQF measure incubator, what is  
6 it? It is not a thing. I can't tell you -- I've  
7 done this speech a number of times and people are  
8 actually well, where is it? It's not a physical  
9 entity. There's not a locked room in this  
10 building where we open it up and oh, there's an  
11 incubator in there.

12 You do, right? There's a retinal scan  
13 you have to view before you actually enter my  
14 office. Right, Helen.

15 All right, so how do we actually use  
16 it? It's a process, a process in which we have  
17 actually brought together numerous different  
18 entities and stakeholders to help accelerate the  
19 development of these measures.

20 NQF -- and I have to say this every  
21 time I do this presentation and you all know it's  
22 coming, we don't develop the measures. Let me

1 say that again. We do not develop the measures.  
2 But what we do is we are a matchmaker, a yenta of  
3 sorts, for those who speak Yiddish. We bring  
4 together the right entities to help develop that  
5 measure.

6 We bring together somebody that has a  
7 concept. How do the projects come to the  
8 incubator? Somebody comes with a topic. It  
9 could be just a broad topic, acute pain  
10 management. It could be measures that they've  
11 actually already developed. It could be concepts  
12 that they need to bring into measurement. Or it  
13 could be fully developed measures that they just  
14 need to be tested and they can't find the  
15 appropriate test beds to do so.

16 And those measures could be eMeasures,  
17 they could be outcome measures, they could be  
18 patient-reported outcome measures, or they could  
19 be across cost efficiency and value.

20 So we find that topic, that entity  
21 that wants to develop a measure. We MAP up to  
22 the appropriate developer, that developer that

1 has the expertise, the interest and the knowledge  
2 to develop the measure accurately.

3 Then where it gets interesting is  
4 right here, because as I just told you, and most  
5 of you already know this, that the measure  
6 development right now takes so long and is so  
7 costly because of the data that is needed.

8 So what we've done is we've contracted  
9 -- well, not contracted, but we have somewhat of  
10 stable data partners that have significant data  
11 assets that could be used to test the measure.  
12 Optum Labs at the moment is our biggest data  
13 partner. They have the entire United Health Data  
14 Warehouse. In addition, they've also acquired  
15 Anceta, and so they have the whole electronic  
16 data warehouse which is data from roughly about a  
17 dozen EHRs.

18 So you have the topic. You develop  
19 the measure, assuming the measure isn't developed  
20 already, and then we map up the appropriate  
21 assets to test the measure within this  
22 environment within this process -- again, not a

1 physical thing but within the process itself.

2 And then with the appropriate level of  
3 funding to do all of this, we then eventually  
4 move to a measure that matters, that ultimately  
5 improves patient care and outcomes.

6 The measure incubator is an  
7 environment for innovative measure development.  
8 Our process here, what we try to do, number one,  
9 is to facilitate. Bring together those people  
10 with ideas with measures of the resources they  
11 have to see those concepts turn into measures  
12 without going through the more elongated process  
13 that we currently use.

14 We have continuous access to robust  
15 data through a number of data partners and we  
16 believe the rapid acceleration of leveraging data  
17 at the point of development will create a more  
18 efficient and effective process for development  
19 that will take far less time than it currently  
20 does.

21 What are some of the project types  
22 that can come into the incubator? And I talked

1 about this briefly. Measures that need  
2 specification testing. Somebody has an idea. We  
3 want to do a measure on multiple chronic  
4 conditions. Okay? What are you thinking about?  
5 I don't know. But I just want to do one on  
6 multiple chronic conditions. Okay. So we take  
7 the idea, refine the topic, try to build it into  
8 a measure.

9 Measures that only need testing.  
10 We've gotten plenty of these. Measures that are  
11 fully developed, testing is really becoming a  
12 barrier. They need to access those data sources  
13 or a defined concept that needs development  
14 through testing. You can use the incubator based  
15 on your individual needs. There is not -- it has  
16 to be this and it has to come out this way, it  
17 really depends upon the nature of the project.

18 Our role here, again, don't develop  
19 measures. And what's really important to  
20 understand is that NQF does endorse measures, as  
21 Helen told you, but the incubator does not serve  
22 as a fast track for endorsement. So just because

1       you put a measure in the incubator doesn't mean  
2       it's going to be endorsed. That's important to  
3       remember. Endorsement is a separate and  
4       independent process away from the incubator.

5               We are a subject matter expert, we  
6       fill prioritized gaps, we provide guidance into  
7       the eMeasure input and output formats, and we  
8       convene leading experts to help shape the measure  
9       with the current and most recent data.

10              We facilitate the process. Again, we  
11       match the appropriate stakeholders,  
12       organizations, and people, and we understand and  
13       contract with the right data providers to ensure  
14       the right data assets are there at the point of  
15       development.

16              And with that -- I got to do all the  
17       fun stuff, now Helen gets to do the controversial  
18       stuff. Love how this job works. There you go.

19              DR. BURSTIN: This isn't controversial  
20       stuff. I got to finish something up which was --  
21       always makes me happy when you get to check  
22       something off your to-do list. Not that you guys



1       should be double processing, but I've heard this  
2       talk a few times. So I get a chance to do that.

3               So one of the biggest questions that  
4       comes up when we've talked about the incubator  
5       over the last couple of years is really this  
6       issue of conflict of interest. So we've actually  
7       worked pretty hard to come up with a clear set of  
8       conflict of interest policies. We actually have  
9       an incubator advisory council including people  
10      like Carolyn Clancy and Jed Weissberg and Mike  
11      McGinnis from IOM and Bob Galvin, who's on our  
12      Board, and others, just to help us think this  
13      issue through.

14             So as a starting point, we have asked  
15      them to focus on three key issues, one of which  
16      is conflict of interest policies around funding,  
17      project priorities, and as Jason just mentioned,  
18      the issue of relation to the rest of the process.

19             So, funding, really important one, put  
20      it up front, and this was one of the very first  
21      questions at the incubator design session we had.  
22      We will accept funds for general incubator

1 activities or specific projects. In fact, our  
2 design session was generously funded by a  
3 pharmaceutical company, AZ. But funders cannot  
4 specify project outcomes, they cannot influence  
5 discussions for projects that are funds, and  
6 really importantly, we tried to set up some clear  
7 areas where no funding would be accepted.

8 And again, this is something we will  
9 continue to evolve, but just to put a starter  
10 point in the ground of where we are. First, we  
11 will not accept funding from a funder who has an  
12 exclusive interest in a product or activity  
13 relevant to a project. So for example, if there  
14 is a drug that Company A makes and they want to  
15 come forward and have a measure that says for  
16 Condition Y use Drug X, no, we would not do that.  
17 Not appropriate. Nor would we ever do any  
18 development of a measure that names a specific  
19 product.

20 And as you already heard from Jason,  
21 we really view this as a place to do some of the  
22 more difficult innovative measures. So frankly,

1 a good number of those sort of classic process  
2 measures we don't necessarily think we would add  
3 very much to. And so we won't necessarily go to  
4 that place.

5 Project priorities, again, I gave a  
6 little hint towards this. We will prioritize  
7 emerging measurement areas where measurement is  
8 really needed, like the patient-reported  
9 outcomes, the eMeasures, identify national gaps  
10 which ties back to the brief introduction I did  
11 to our strategic plan. We will prioritize those  
12 national gaps in the coming year.

13 We want as much as possible, although  
14 not exclusively, whenever possible to get a  
15 measure that can be used by the broadest swath of  
16 patient groups, diseases, and settings. There  
17 may be some very condition-specific measures and  
18 one of the measures being incubated is a PRO-PM  
19 for COPD. But in general, we're also going to  
20 try to incubate, for example, more general PROs  
21 around fatigue or pain or physical functioning.

22 And again, this is NQF. We are, at

1 the end of the day, a membership organization,  
2 and we will have priority for organizations who  
3 are organizational members of NQF to participate.

4 And very importantly, whatever the  
5 project is, we will ensure that the projects will  
6 solicit input from the target population. So  
7 this PRO-PM being developed by Minnesota  
8 Community Measurement through the incubator very  
9 clearly has woven in patient input and patients  
10 from the get-go for a patient-reported outcome  
11 measure.

12 Lastly, and I think also very  
13 importantly, and Jason hinted at this, we want to  
14 be very careful about guarding about any  
15 potential conflicts of interest between  
16 endorsement and incubation. So I'll say it one  
17 more time, we will not develop performance  
18 measures. We will not serve as a measure  
19 developer. We will not serve as a measure  
20 steward. That is never our intent.

21 In all the projects we have going to  
22 date, and I'll show you, on none of them is NQF

1 anywhere near that space. Others take that role.  
2 We help facilitate this process.

3 That being said though, we may provide  
4 high-level subject matter expertise, but we'll  
5 not engage in measure development. So for  
6 example, just yesterday, Jason and I had a call  
7 where the developer, some of you may know, who's  
8 done a lot of work in ICUs, and the question was  
9 how do we convert these measures to eMeasures?

10 So we had that conversation trying to  
11 get a sense of the kind of data he would  
12 logically need, where that measure might go, but  
13 not anything where -- if he starts developing  
14 that measure and we try to get him both resources  
15 as well as a data set, we kind of take three  
16 steps back. It's like that development has  
17 started. That is not our place. We will not  
18 play that role.

19 And lastly, incubator measures have no  
20 conferred advantage in the endorsement process.  
21 Our COI policy has been extended so that any  
22 committee members at a table that involve

1 incubation of a measure are also recused from  
2 discussion of that measure, and lastly, making it  
3 very clear, if that ICU measure comes forward, I  
4 will recuse myself, and I won't even be in the  
5 room, for example. So we will extend that policy  
6 as well to any NQF staff who may have  
7 participated in any of those very early stages of  
8 incubation.

9 So that being said, a little bit of  
10 where we are, so project's underway. One of our  
11 first data partners has been Optum Labs, although  
12 we are looking at other data partners as well.

13 And part of the effort in that first  
14 year has really been trying to really establish  
15 this proof of concept. Do we believe that giving  
16 developers data from day one with a concept and  
17 allowing you to kind of have this, as they  
18 affectionately refer to it, a sandbox of data for  
19 you to iteratively look at -- change your  
20 measure, change your concept and move it forward,  
21 is that going to make a difference? And if so,  
22 how?

1                   So these are examples of three  
2                   projects that were -- actually four projects  
3                   we're doing right now through the incubator.

4                   University of Maryland, Eleanor  
5                   Perfetto who many of you know in her role at PQA  
6                   and now at another group -- the National Health  
7                   Council. They've been looking at inappropriate  
8                   prescribing for patients with Alzheimer's and  
9                   related dementias.

10                  AARP has helped to fund and is  
11                  participating in the incubator for doing two new  
12                  measures, one of which is looking at more  
13                  measures around Alzheimer's. They're  
14                  particularly interested in caregiver burden,  
15                  although we haven't yet figured out data sources  
16                  to do that. But a very interesting new project  
17                  focused on how you define the population of  
18                  patients who live at home and are homebound and  
19                  what their care looks like and what outcomes you  
20                  would look at for that patient population.  
21                  That's led by Jeff Leff at Hopkins who's been one  
22                  of the leaders in that movement.

1                   But again, one of the hardest things,  
2     you imagine sitting down and trying to come up  
3     with measures like this, how do you even define  
4     who's homebound? So they've spent the first few  
5     months looking at data from both EHR as claims  
6     data longitudinal to really try to get a handle  
7     on can you even define the denominator, as you  
8     start thinking about what would be the key  
9     efforts around the numerator?

10                  Mayo Clinic is kind of doing a bit of  
11     a precursor to a measure, which is beginning to  
12     understand are there phenotypes of patients with  
13     multiple chronic conditions? And they've had  
14     some discussions with the folks at Yale who have  
15     done some of this work, trying to say, if you put  
16     certain constellations of co-morbidities together  
17     do you get very different risk than you might  
18     just by adding them up or throwing them all in a  
19     model? So trying to be thoughtful and  
20     understanding of that going forward. Very neat  
21     work there.

22                  We're also doing work with



1 PatientsLikeMe, a group in Cambridge that has a  
2 very large patient online platform and something  
3 called their Open Research Exchange, which allows  
4 us to work closely with patients as they develop  
5 tests and move forward PROs. We were actually  
6 going to have the folks from PLM come today but  
7 they could not so they sent me a quickie update  
8 of a couple things I just want to share.

9 So part of what they're doing is  
10 really testing this idea. Much of what we talked  
11 about to date has been testing the idea of having  
12 data all the way through the process. How does  
13 that change things?

14 What we're really trying to think  
15 about in terms of the PLM work is how does having  
16 patients all the way through the process, from  
17 the initial concept, all the way through testing,  
18 data, all the rest of it, how does that change  
19 that work?

20 And we've been doing these exploratory  
21 scans they've done with their members, but also  
22 just a huge number of stakeholder interviews.

1 And almost everybody they've interviewed has  
2 clearly said that measurement is necessary,  
3 particularly for patients, to make that link  
4 between cost and quality that they're often being  
5 asked to make.

6 So we've been very much pushing on the  
7 idea of PROs. And what they've said is the most  
8 commonly noted area that the patients want is the  
9 most timely, actionable and interpretable data  
10 that patients and clinicians can use to make  
11 decisions.

12 So again, we're hoping this will drive  
13 some of the way we'll develop PROs going forward  
14 and we're now working with them trying to  
15 determine which will be the first set of PRO PMs  
16 that we'll test through their open research  
17 exchange.

18 Ben Heywood from PLM has indicated  
19 although he couldn't be here today, he'd be happy  
20 to talk to any of you who'd just like to get a  
21 sense of how PLM could work with you on this.

22 And lastly, I mentioned the Minnesota

1 Community Measurement who are now developing and  
2 testing a PLO-based performance measure for COPD  
3 through the incubator with funding from GSK that  
4 we have helped facilitate.

5 So, we had a great design session and  
6 I recognize many of you were in the room for that  
7 as well, last month. And the idea was to bring  
8 together stakeholders across the perspective. We  
9 had developers, implementers, funders, users,  
10 supplier and industry, I mean truly a panoply of  
11 everybody who is NQF and otherwise, to give us  
12 strategic guidance and some initial input on this  
13 idea, kick the tires. If the basic approach  
14 makes sense, what should we do differently?

15 And really what came out of this was  
16 very strong support that we should continue on  
17 this path. We should really try to help  
18 facilitate the measure incubation process as best  
19 we can.

20 In fact, they went beyond part of what  
21 we had been talking about which was incubating  
22 selective measures and trying to meet some of

1       those gaps but instead thinking of a broader  
2       vision of creating this measurement learning  
3       collaborative, where we would have developers  
4       have a chance, in some ways like this but more  
5       formalized, to share lessons learned, not repeat  
6       the issues people have done over and over again.

7               And really importantly, create this  
8       pre-competitive space, even at the concept level,  
9       before you're kind of out trying to get funding  
10      for something, kind of really have a chance among  
11      all of you interested in pain, for example, to  
12      sit down and talk it through -- have us help  
13      facilitate that as well as share those lessons  
14      learned in development and testing, and as Jason  
15      mentioned, strong interest in this matchmaking  
16      role for us. In fact, it became quite amusing of  
17      the names for this.

18              But the idea that we would create a  
19      portal or a platform that people could come  
20      forward with and say I have an idea, I have data,  
21      I have expertise in the following things, and I  
22      have funding. So it became sort of the joke, you

1 know, it was like eHarmony for eMeasures and  
2 eMeasure match.com -- oh, I guess we're in org,  
3 eMeasure match.org.

4 But the idea would be, could we create  
5 this platform where you could come forward and  
6 say I'm the Joint Commission, I have expertise in  
7 hospital-based measures, I have growing expertise  
8 in eMeasures, and the Joint Commission's national  
9 priorities for this year are pain and two other  
10 things, and then others could come forward and  
11 say we are a funder and we're really interested  
12 in pain management. And somebody else could come  
13 forward and say, we have longitudinal data that  
14 looks at patients across the inpatient to the  
15 outpatient experience over two years. Anybody  
16 want to use it? And could we start helping to  
17 make some of those arrangements?

18 So now as a last step here, we are now  
19 going to be setting up two working groups to keep  
20 this process going, to keep this stakeholder  
21 engagement and thinking about how we can best  
22 facilitate this process and really kind of kick

1 off this idea of a learning collaborative.

2 So there are two groups. I think many  
3 of you got this note. If you didn't, feel free  
4 to still let us know today. We're going to be  
5 setting up a partnerships and collaboration group  
6 and a data and testing group.

7 I think that's all. That's the email  
8 address for the incubator, and happy to take some  
9 questions. Please, Ann?

10 MEMBER WATT: Helen, do you see the --  
11 I realize that the incubator is completely  
12 separate from the consensus development process,  
13 but do you see the gaps that are identified by  
14 those standing committees feeding into the  
15 incubator?

16 DR. BURSTIN: Absolutely. And  
17 actually part of the process of this initial  
18 stage of work for the strategic planning is  
19 actually gathering up all -- we actually now have  
20 an Excel spreadsheet, it's quite long as you  
21 might imagine, of all the gaps identified through  
22 MAP as well as all the standing committees.

1                   And as we develop their prioritization  
2                   criteria, we'll prioritize the gaps and the  
3                   measures. And those would be a natural feed in.  
4                   Absolutely, Ann. Yes.

5                   MEMBER POPOVICH: This is Matt with  
6                   the ASA.

7                   Just two questions on kind of the  
8                   structure of the examples that you gave, with  
9                   entities that are part of the incubator right  
10                  now.

11                  In those examples, who kind of leads  
12                  the process and who's the project manager? Who  
13                  takes the lead, because if you have a flat,  
14                  horizontal structure, you know, who's responsible  
15                  for what? So is there a project manager or a  
16                  project lead on those items, and who supplies  
17                  that?

18                  And then the second part is if these  
19                  concepts are spending a lot of money, how does  
20                  the contracting process work between the  
21                  different entities as in those examples and NQF's  
22                  role on that?

1 DR. BURSTIN: Yes. I'll let Jason  
2 answer this.

3 Well, at least the project manager in  
4 part there has been a sort of joint project  
5 management. There are elements of it NQF helps  
6 to manage the process flow, but then once the  
7 development is happening, obviously the developer  
8 takes the lead.

9 MR. GOLDWATER: Right. So for the  
10 PatientsLikeMe project, for example, so if Helen  
11 is the subject matter expert on this, and I'm  
12 managing the project along with a representative  
13 from PLM, and we both facilitate that together  
14 and Ann Phillips, who's right there, is the staff  
15 that's been assigned to work on that project.

16 Contracting, so Nicole, do you want to  
17 talk about the contracting? This is our Chief  
18 Operating Officer.

19 MS. SILVERMAN: Hi, I'm the person  
20 that gets to do all the contracting.

21 So I think each situation would be a  
22 little different, but what we are doing is



1 typically contracting with each party. So we  
2 would contract with the measure developer, and we  
3 might contract with the funder, and we would  
4 contract with the data entity. But if the  
5 measure developer was bringing some of that,  
6 obviously we would just contract with the measure  
7 developer.

8 So it's going to be flexible as we see  
9 what the best structure is that will not impede  
10 the process.

11 DR. BURSTIN: Thanks. Other  
12 questions?

13 MEMBER SIMON: So I had a similar  
14 question to what Ann asked, sort of -- maybe the  
15 flip of that.

16 I was wondering if -- sorry, I'm Sam  
17 Simon from Mathematica. Is there a formal  
18 linkage between measures that have been discussed  
19 by the MAP and the incubator staff? In other  
20 words, if I come to the incubator and I want to  
21 develop a measure and it's already maybe been  
22 discussed by the MAP, is there sort of that

1 feedback loop that says well, wait a minute, this  
2 has already been discussed, or is that more  
3 incumbent upon the measure developer to do that  
4 work?

5 DR. BURSTIN: It's a really good  
6 question, Sam.

7 I think you're all going to bring up  
8 issues we haven't really thought through fully  
9 yet, but I think the idea would be we would bring  
10 whatever to the table we can and I'm really glad  
11 to see Reva standing up because she's clearly got  
12 a much better answer.

13 Go ahead, Reva.

14 (No audible response.)

15 DR. WINKLER: Okay, oh, it's green  
16 here. Okay. They're usually red.

17 Tomorrow we're going to have a session  
18 on what we've doing over the last year to  
19 integrate the CDP process and the MAP process.

20 The whole incubator addition is  
21 something still to be considered because we are  
22 generally assuming that the measures that are

1 coming to the MAP are at least fairly close to  
2 finished being developed.

3 And probably the incubator has some  
4 role, yet to be determined, but we certainly have  
5 developed communication pathways between the MAP  
6 and the CDP to provide avenues to bring measures  
7 into one or the other, and we see it as circular  
8 and very much interactive. But we'll be talking  
9 about that tomorrow.

10 DR. BURSTIN: And just to add to what  
11 Reva just said, I think it's a really good point,  
12 there are measures as you guys know who live in -  
13 - you live in the MUC, right? You live in the  
14 Measures Under Consideration world.

15 We have seen a tremendous increase in  
16 the number of measures that are truly concepts  
17 that are on the MUC list that are at very  
18 different stages of development. So some of  
19 those that come in at a conceptual level that  
20 have a thumbs up like continued development, that  
21 would be a measure that's got some broad support  
22 out there.

1                   So again, if there is an opportunity,  
2                   that's a prioritized measure and we can think of  
3                   some resources to make that happen.

4                   Particularly, I think, what we often hear from  
5                   developers is especially for some of the newer  
6                   innovative measures the rate limiting step is  
7                   getting good test beds.

8                   So it may be if a measure has made it  
9                   up to that point and it's gotten some support,  
10                  and there's clearly a need to use it, and you  
11                  just can't get the test beds and we can help  
12                  facilitate just getting the test beds and moving  
13                  that forward, we'd be happy to participate again  
14                  at any point during the path.

15                  It doesn't have to be a brand new de  
16                  novo concept that comes to the incubator. You  
17                  guys have lots of ideas about measures you've  
18                  been working on and what we repeatedly hear is  
19                  how difficult it is, particularly for PROs and  
20                  other kinds of measures, to get viable test beds.  
21                  So we will be working.

22                  Also Jason and I have had lots of

1       conversations with the folks at the National Test  
2       Bed Collaborative and trying to think about how  
3       we kind of bring those streams together to make  
4       it as easy for all of you to find test beds as  
5       possible.

6                   MS. ISIJOLA: Amy Bennett has a  
7       question.

8                   DR. BURSTIN: I'm sorry. Let me take  
9       the one from the phone. Okay.

10                  MS. ISIJOLA: Amy?

11                  MEMBER BENNETT: Hello. We were  
12       wondering how stakeholders are invited to  
13       participate in projects, and if during the  
14       process if funders are responsible for  
15       identifying the appropriate parties involved in  
16       the project, what role does NQF have in stating  
17       there's a potential conflict that the right  
18       individuals were not invited onto the project?

19                  DR. BURSTIN: That's a great question,  
20       Amy.

21                  So I think the idea would be that's  
22       why we're trying to create this open portal so

1       that we in fact get everybody's information up  
2       front.

3               This first year of it has been  
4       somewhat -- you know, here's a project that comes  
5       forward, here's some interest in a particular  
6       line of work. We, for example, knew Minnesota  
7       Community Measurement had done a lot of PROs, and  
8       I knew they were interested in COPD so we  
9       literally put the two of them together and that  
10      seemed to work.

11              But we don't want it to just be  
12      something where it's those of us internally  
13      thinking of somebody at Point A who could work  
14      with somebody at Point B. We'd prefer to know  
15      who's out there and put that together.

16              The developers -- I mean, I'm sorry,  
17      the funders would not identify the rest of those  
18      players. We really see that as part of NQF's due  
19      diligence to put that together. They may have  
20      suggestions, but it certainly would not be the  
21      driving force.

22              I'm sorry. Sherry, go ahead.

1                   MEMBER HIBAY: So is there going to  
2 be, in this open portal, in the vein of  
3 transparency, is there going to be an opportunity  
4 for you to be sharing whatever the spreadsheet is  
5 that you have of ideas? I mean this week we all  
6 hopefully have taken a look through the quality  
7 measurement plan that's out there and tried to  
8 understand what opportunities are out there.

9                   Just the whole process, what are the  
10 funding opportunities? What are the concepts  
11 that are there?

12                   I do recognize that there certainly is  
13 a proprietary nature to some of this information  
14 as well, so I'm not sure if all of it is shared  
15 that's in the incubator, or if pieces of some of  
16 the measure work is done behind a screen or not.

17                   So is there some sort of mechanism  
18 that you're going to have that people can look up  
19 information at all varying different levels?

20                   DR. BURSTIN: Yes and again, some of  
21 that is to be built. We don't have the resources  
22 yet to do some of that work. We would like to

1 have that portal.

2 But again, we're being fully  
3 transparent. There's not a single measure we're  
4 talking about looking at that is not open. I  
5 think the only things we haven't yet talked about  
6 are literally where we're in early stages of  
7 discussion with funders who often don't want to  
8 have the fact that they are considering funding  
9 something out in the public domain until it's  
10 happened.

11 Other than that, I think once the  
12 deals are done, we will post everything and  
13 again, once we have the ability to have the  
14 portal in place, we might hopefully have that  
15 chance for you to share that.

16 Anybody -- I don't know if Kyle or  
17 Katherine or Nicole has anything to add, but feel  
18 free.

19 Katherine -- so they can't hear you.  
20 Only because it's a webinar so they can't hear  
21 you unless you're loud enough.

22 MEMBER ALMENDINGER: Yes, I



1 understand.

2 I was just sharing, Helen is spot on  
3 there. We are still in that early build phase  
4 but this is the type of forum where these types  
5 of questions are all being brought in-house for  
6 us to include as we build out the process.

7 But again, the transparency is going  
8 to be critical there so I would hope that as we  
9 get further along in the process, we'll be able  
10 to release more information. It's just very  
11 early still.

12 DR. BURSTIN: Yes and I think that  
13 transparency we have and everything else NQF does  
14 will extend to the incubator. We don't see this  
15 as something that would go behind a wall.

16 Any other questions online?

17 No audible response.)

18 DR. BURSTIN: Okay. Any other  
19 questions in the room?

20 (No audible response.)

21 DR. BURSTIN: All right. Are we good?

22 All right, back to Wunmi. Thanks,

1 everybody.

2 And we'll be here if you guys want to  
3 have some quick sidebars of ideas or thoughts or  
4 things you don't want to say necessarily to the  
5 whole group. Please share feedback, share ideas,  
6 also share what you think you might want to do.  
7 What have been your pain points as we've been  
8 looking for data partners? What kinds of data do  
9 you need? Things like that.

10 And we'll probably -- I think one of  
11 the things that's being developed is sort of a  
12 questionnaire of the kind of data people need to  
13 help guide us towards appropriate test beds.

14 But it is remarkable from that -- just  
15 lastly from that design session we had, how many  
16 groups at the end of it said I am willing to put  
17 forward my data. And they'd never been asked.  
18 So, you know, a health information exchange said  
19 I commit to putting forward my data. Some other  
20 groups said I commit to putting forward my data.

21 So again, I think some of this is, can  
22 we just be helpful by pulling the strands in?

1                   Anyway, your support obviously is  
2 something we're going to need to make this real.  
3 So thanks.

4                   MS. ISIJOLA: Thank you.

5                   I see that we're kind of a bit ahead  
6 of schedule so we'll take about a 15 minute  
7 break, and we'll come back and we'll start with  
8 the tool-based performance measurement.

9                   (Whereupon, the above-entitled matter  
10 went off the record at 9:54 a.m. and resumed at  
11 10:12 a.m.)

12                  MS. ISIJOLA: Okay, everyone we're  
13 going to ahead and get started again. So if you  
14 can take your seats. There will be plenty more  
15 opportunities for networking engagement,  
16 especially during lunch.

17                  So, and just housekeeping items. We  
18 do have a recording happening and a transcription  
19 so when you are commenting could you please state  
20 your name so that we have that on record. That  
21 would be great.

22                  And with that being said I know we're

1 ahead of schedule, but I'm going to turn it over  
2 to Sarah and we'll talk about tool-based  
3 performance measurement. Sarah?

4 MS. SAMPSEL: Well, thank you. And I  
5 was just asked to extend this, but good God. I  
6 don't think anybody wants this much of an  
7 extension.

8 So, what I do want to encourage is any  
9 questions, comments, et cetera.

10 This is an example of something not  
11 totally dissimilar to the incubator in that we're  
12 working through it. We're trying to figure out  
13 how do we apply some of the NQF standards and  
14 criteria when we're talking about tool-based  
15 performance measurement. And I will define that  
16 as we get on.

17 Just anecdotally, I was at NCQA for  
18 about six years developing HEDIS measures and  
19 focused on things like behavioral health,  
20 musculoskeletal child health, obesity, et cetera.

21 And I always made sure that I was  
22 never working on CAHPS health outcome survey or

1 anything having to do with patient-reported  
2 outcome because those were the tough measures.

3 So you know, years go by, I'm at NQF  
4 and it's all come back to haunt me. And it's  
5 kind of a joke now. They're difficult. Just  
6 give them to Sarah. Now it's really kind of  
7 hurting me to some degree, painful, but I've also  
8 learned a lot from it.

9 So our goal here today is to kind of  
10 share some of our experiences with tool-based  
11 measures such as CAHPS health outcomes survey,  
12 the FIM, the CARE tool, et cetera, bring it all  
13 together to explain their similarities, but then  
14 talk about how do the criteria work with those  
15 types of measurement because we are experiencing  
16 some challenges not only internally in  
17 interpreting criteria, but then in externally  
18 explaining, gosh, what did you guys just do.

19 So, I just want to get some  
20 misconceptions out on the table as well, and then  
21 allow an opportunity for discussion, questions,  
22 answers, et cetera.

1                   So, I really talked about this a  
2                   little bit, but I do want to describe nuances in  
3                   measure submission requirements when the data  
4                   source is a survey, assessment, or tool.

5                   And I do want to bring that back to  
6                   that is what we're talking about as the data  
7                   source.

8                   This was really kind of an interesting  
9                   conversation and I don't want to embarrass you,  
10                  Helen, but I might.

11                  We were in Helen's office a couple of  
12                  months ago discussing all of this in preparation  
13                  for the CSAC and we just couldn't get Helen to  
14                  understand the kind of data that we were getting  
15                  in and why it was confusing us so much.

16                  And so finally we said --

17                  DR. BURSTIN: I just had complete  
18                  clarity, that was --

19                  MS. SAMPSEL: It was her moment of  
20                  clarity of, Helen, the survey, the CAHPS,  
21                  whatever, the question on CAHPS is our data  
22                  element. That's the interpretation here.

1                   And so when you think about it at that  
2                   granularity and you walk through the NQF  
3                   algorithms it opens some doors to questions. So  
4                   that's what we're trying to clarify here.

5                   That is what we're trying to do is  
6                   promote clarity of interpretation of the  
7                   evaluation criteria for tool-based measures, not  
8                   just PRO-PMS but beyond PRO-PMS.

9                   We recognize we have some updates that  
10                  need to be made to the NQF criteria where we pull  
11                  out specifically -- and if your measure is a PRO-  
12                  PM we expect the following. It should actually  
13                  be true for all tool-based measures.

14                  And then identify opportunities to  
15                  promote education and understanding of the NQF  
16                  requirements.

17                  As I said in the very beginning we're  
18                  working on this. This is where we would really  
19                  love to hear from some of you on what are those  
20                  education opportunities and how do we explain  
21                  this so that you all understand it and we get out  
22                  of our heads.

1                   So, why are we having this discussion?  
2           Because there are a lot more measures derived  
3           from surveys and assessment tools that are being  
4           submitted.

5                   Measures derived from CAHPS have been  
6           around for quite awhile. I think those started  
7           in 2007-2008.

8                   But since that time I've had entire  
9           projects of 25 to 28 measures all PRO-PM based,  
10          or all instrument-based, whether they're  
11          clinician-assessed or otherwise such as the CARE  
12          tool which CMS has been working on, the FIM.

13                  We currently have CoreQ which comes  
14          out of AHCA and looking at those measures and how  
15          they are interpreted into performance measures.

16                  And I think you'll see more as the  
17          incubator work, and Jason continues to work with  
18          bringing folks together in that matchmaker role  
19          some new novel measurement.

20                  And so we did an off-cycle project on  
21          patient activation where the PAM is actually the  
22          instrument or the tool, so it's the PROM or the



1 patient-reported outcome, but that's not the  
2 performance measure.

3 We also have some measures coming  
4 through on shared decision-making and informed  
5 consent which are really kind of on that edge of  
6 how do we look at these a little bit differently.

7 So, continuing on why are we having  
8 this discussion. Because we're learning all of  
9 this. Because these challenges have created  
10 themselves and introduced themselves into their  
11 projects we want to hear from you. We want to  
12 share with you kind of the way we're going up  
13 front versus on the back end to see if we can get  
14 ahead of this a little bit.

15 We feel that greater understanding  
16 should promote consistency within NQF as well so  
17 that if a PRO-PM goes to person- and family-  
18 centered care it's going to be treated the same  
19 if it goes to any other standing committee.

20 And again that comes from clarity,  
21 understanding and education.

22 And then again these measures are

1 being reviewed across projects. For a little  
2 while up until I would say just a few months ago  
3 people would say oh, it's a PRO-PM, it has to go  
4 to person- and family-centered care.

5 No, it really doesn't. There are some  
6 condition-specific PRO-PMs so let's spread the  
7 wealth here and allow other committees to look at  
8 these as well.

9 So, as Helen's talked a little bit  
10 about, Jason has talked a little bit about, we're  
11 at this point in measurement where there's tons  
12 of measures. The low-hanging fruit is gone. And  
13 to really get to this sweet spot of outcomes  
14 measures, cost measures, but really value to  
15 patients we have to hear from patients.

16 Whether it's patients like me, whether  
17 it's the Minnesota community measurement  
18 measures, but what is it that's of value to  
19 patients and then where does that data come from.

20 Well, I would hope it comes from  
21 patients. So that's really where we're moving  
22 toward I think overall in the measurement

1 industry.

2 And then therefore the NQF criteria  
3 need to move along as well.

4 So, some examples of tool-based  
5 performance measurement. I've already mentioned  
6 -- and these are examples of measures that have  
7 come through person- and family-centered care  
8 over the past couple of years.

9 And I think the kind of story here,  
10 the lesson here is an apple's not an apple's not  
11 an apple when it comes to tool-based performance  
12 measures, that we're really looking at a lot of  
13 different opportunities here.

14 So gains in patient activation scores,  
15 that is a PRO-PM. It's a patient-reported  
16 outcome on where are you. Are you activated as a  
17 patient. Have you been working on a team with  
18 your provider or your provider team to actually  
19 show a change in your education level which in  
20 result shows increased knowledge and then better  
21 management of your own care.

22 Average change in functional status.

1 And we have a full litany of functional status  
2 measures right now. In fact, I think we approved  
3 28 of them.

4 And these are clinician-assessed. So,  
5 this tool, whether it's using the FIM or the CARE  
6 tool, and in this case these are Minnesota  
7 community-based measurement tools, it may be the  
8 Oswestry Pain Index. It may be something else.  
9 But they're clinician-assessed. But the rules  
10 are the same when you're looking at a tool-based  
11 measure, whether it's patient-reported or  
12 clinician-reported.

13 So, as new measures are developed to  
14 assess patient outcomes and drive towards person-  
15 and family-centered care we really see this trend  
16 continuing.

17 I have not read the new CMS  
18 development plan. I apologize that I didn't stay  
19 up last night to do that, but maybe tomorrow.

20 This is just really important and  
21 really in looking at and hearing our colleagues  
22 from CMS present, et al, over the past frankly

1 year and most recently presented at the National  
2 Kidney Foundation over the weekend this is what  
3 they're talking about. How do we get to patient-  
4 centered measures. So we really do have to  
5 understand kind of your needs for this, but then  
6 NQF needs as well.

7 Really just kind of -- this comes out  
8 of a PRO report that NQF released in 2012,  
9 examples of types of patient-reported outcomes,  
10 health-related quality of life. There are a  
11 couple of health-related quality of life measures  
12 in COPD, some in ESRD.

13 Symptom management. So, talked  
14 earlier, and Jason identified the fact that there  
15 are gaps in pain management, and reports of pain,  
16 and pain follow-up. Pain is a symptom.

17 Function. We're seeing lots and lots  
18 of function measures. Whether you're in a health  
19 system or otherwise.

20 I was at the Cleveland Clinic over the  
21 summer and basically they were talking about how  
22 do they get a handle on assessing function and

1 change in function.

2 And that is what we're talking about  
3 here is not only doing the functional assessment,  
4 but then figuring out what is the change, has  
5 there been improvement, or are there tweaks that  
6 need to be made to a treatment plan.

7 Satisfaction with care or symptoms.  
8 That really goes back to CAHPS, but we're seeing  
9 more and more surveys, whether it's a nursing  
10 home survey that is not CAHPS or other  
11 opportunities to really find out what matters to  
12 the patient in part of their care.

13 I think what we're hearing some in the  
14 industry about as well is how do we hurry up that  
15 process a little bit in that you don't get CAHPS  
16 results till a year after a patient has been  
17 discharged.

18 How do we know what's going on right  
19 now?

20 And I do think we're going to be  
21 seeing more of those over time.

22 But not only that, and I think I

1       should mention here is when we're talking about  
2       patient-reported outcomes we're also talking  
3       about families and caregivers.

4               Some of these surveys do need to go  
5       there, especially when we're talking about  
6       hospice, or we're talking about patients who  
7       can't report for cognitive issues. All of that  
8       comes into the same bailiwick of being a source  
9       of data or information.

10              Just kind of a couple of other  
11       examples. And these are classic examples.

12              I know when folks come to us and say  
13       I need an example of how to fill out your forms  
14       because I have a PRO-PM we tend to use this  
15       example a lot in the measures related to the PHQ-  
16       9 because they were some of the first and at the  
17       forefront where what Minnesota Community  
18       Measurement originally did was have a simple  
19       process measure - percentage of patients who have  
20       completed a PHQ-9.

21              So you have that uptake. You have  
22       people using the tool, or the assessment item, or

1 the survey, whatever, but then you transfer that.

2 So the patient-reported outcome is  
3 symptom. The measure or the tool is the PHQ-9.  
4 And then we have PRO-PMs based on this.

5 So, the percentage of patients with  
6 diagnosis of major depression or dysthymia,  
7 initial PHQ-9 score and a follow-up score in  
8 looking for change over time.

9 We're seeing more and more and more of  
10 these measures.

11 And that's what we're pushing people  
12 too. When people come to us with another process  
13 measure about just filling out a tool we actually  
14 ask them have you thought about getting to the  
15 PRO-PM. Have you thought about getting to your  
16 outcomes measure.

17 A lot of them have thought about it.  
18 They don't know how to do it. Great person to  
19 send to Jason. Just drumming up business for  
20 you, Jason.

21 Another example is the kidney disease  
22 quality of life instrument, or the KDQOL-36,



1 which is measuring things such as general health  
2 status, burden of kidney disease, some symptoms.

3 It also has -- it actually has  
4 integrated into it the SF-36.

5 We have some potential options for  
6 performance measures. But right now the endorsed  
7 measure is percentage of dialysis facility  
8 patients who have a completed KDQOL-36.

9 Coming through endorsement right now.  
10 We're pushing them. They're going to have a  
11 conversation with the standing committee to talk  
12 about how do we transfer this to an outcome  
13 measure. How do we help get you there. What do  
14 we need to get you there.

15 And just another example is the CAHPS  
16 In-Center Hemodialysis Survey. Just different  
17 thoughts and examples of different types of  
18 measurement when we're talking about PRO-PMs.

19 The CAHPS In-Center Hemodialysis  
20 Survey, very similar to the other CAHPS surveys.  
21 So similar constructs.

22 But when it was brought into NQF we

1 started recognizing, okay, people think we're  
2 endorsing the survey. We're not endorsing the  
3 survey. We're endorsing the measures derived  
4 from the survey. So that's what we have to talk  
5 about when applying the criteria.

6 If you haven't seen it, kind of a  
7 great example of a report, and this was again  
8 released in 2012, is NQF released a report on  
9 patient-reported outcomes.

10 Got a bunch of really smart people in  
11 a room talking about what does this mean for  
12 criteria, what does NQF want to look at, how you  
13 translate, what makes not only a good PRO, what  
14 makes a good tool or instrument, and then how do  
15 you turn that into a measure and what are those  
16 criteria.

17 So this is available on the NQF  
18 website. I suggest you go out and look at it.  
19 Helen?

20 DR. BURSTIN: The book is actually on  
21 Amazon. It's been made into a monograph by David  
22 Cella.

1 MS. SAMPSEL: And you can find it on  
2 Amazon for \$15. I'm not sure if that's an  
3 advertisement for NQF or Amazon at this point,  
4 but David Cella is a very smart man, so.

5 And I don't expect you to read this,  
6 but frankly for some of us who are in this world  
7 this is almost our bible in kind of talking about  
8 what is a PRO, how do you translate that into an  
9 instrument.

10 And I'll get to this in a few minutes,  
11 but we're really expecting some scientific  
12 acceptability and integrity of the tool before  
13 you ever get to the PRO-PM.

14 And that's what's really important to  
15 us.

16 So before a PRO-PM comes to NQF we're  
17 really hoping you make it through steps 1 through  
18 6 and are able to prove that you have a reliable,  
19 valid instrument to turn it into the actual  
20 performance measurement.

21 Because again, that PROM is your data  
22 element.

1                   So, understanding the challenges.

2       These next few slides were presented to the CSAC  
3       I guess a month and a half ago or so trying to  
4       get their feedback on this and make sure that  
5       we're going in the right direction.

6                   So this is kind of a testing ground.  
7       We did the CSAC first. You all now have an  
8       opportunity to react to this as well.

9                   So, as I just described probably in  
10      way too much detail is we've started to  
11      experience some challenges.

12                  But in listening to the industry, in  
13      listening to questions that come up, things that  
14      come through public comment we recognize that  
15      there's still this perception that NQF endorses  
16      the CAHPS surveys, or we endorse the FIM, or we  
17      endorse the CARE tool.

18                  We do not endorse tools or surveys.  
19      While there might have been some questionable  
20      things that happened a number of years ago that  
21      makes it look like that, there may even be some  
22      things out on the web that says this is an NQF-

1       endorsed survey.

2               That was never the intent. We endorse  
3 measures. So just, Jason, anytime he talks, we  
4 do not develop measures. We also do not endorse  
5 tools.

6               So, that's my thing that I say over  
7 and over and over.

8               What we're seeing though more and more  
9 as these tool-based measures are coming forward,  
10 as the PRO-PMs come forward, when developers are  
11 filling out their measurement information form,  
12 filling out their little forms in OPUS, they're  
13 still setting up the description to make it look  
14 like we're endorsing a survey.

15              You're going to start seeing some  
16 pushback from us on that to say, you know, we'd  
17 really like you to consider phrasing this a  
18 little bit differently so that it becomes clearer  
19 when somebody pulls this up in the quality  
20 positioning system that we are endorsing a  
21 measure and not the tool.

22              I think where some of this confusion

1 has come about as well is, so, if you come to us  
2 with -- so the CAHPS nursing home measures. I  
3 think it's 11 measures. It's all one data  
4 element, one data set, all of the items off the  
5 CAHPS nursing home survey.

6 We allow you to submit one submission  
7 form for that, but that's because you have the  
8 same level of analysis, all of your denominator  
9 is technically the same, realize there are some  
10 skip patterns involved in there.

11 But really, why would you fill out 18  
12 forms for the same survey-based measure?

13 That does sometimes require a little  
14 bit of back and forth between staff and the  
15 developers. There may be some reasons that you  
16 may not want to do that if your evidence differs  
17 for one section of your survey compared to  
18 another and you don't think that one section of  
19 the survey is going to make it through.

20 Or as an example we have a measure  
21 coming through that has nine CAHPS-related type  
22 measures on it.

1           One of the survey items that reports  
2   in to a measure, reliability is 0.18. Can we  
3   really endorse the entire set of measures if you  
4   have one piece of it at 0.18? I can tell you my  
5   standing committee is going to say no.

6           We don't want the entire survey-based  
7   set of measures to fail. We want to help you.  
8   At the same time we want you to think about how  
9   you submit those.

10          And that is an appropriate back and  
11   forth between the CDP team that you're working  
12   with.

13          So, again, a satisfaction survey is  
14   not endorsed by NQF. CAHPS is not endorsed by  
15   NQF.

16          It doesn't matter what anybody else's  
17   website says. This is an NQF-endorsed survey.  
18   We don't endorse surveys.

19          I will tell you though the CSAC fully  
20   kind of embraced this and so it really is  
21   something that we might want to think about.

22          So, I'm going to pause there just for

1 a minute and see if anybody has any reactions to  
2 the NQF does not endorse surveys.

3 MEMBER POPOVICH: So, this is Matt  
4 with the ASA.

5 I guess what I'm -- in the process of  
6 the endorsement, or in the endorsement process is  
7 it kind of like a joint measure steward developer  
8 who comes forward? Have you ever had an  
9 experience where the product designer of the  
10 survey and the measure developer are in the room  
11 asking for endorsement in the process?

12 Is it ever brought forward in a joint  
13 manner?

14 MS. SAMPSEL: The survey or the  
15 measure?

16 MEMBER POPOVICH: So, let's say that  
17 somebody develops a measure using a product,  
18 right? A specific product. A specific survey.

19 Is that a joint measure steward, joint  
20 developer process? And even though you may not  
21 be endorsing a product, I think of the NQF  
22 incubator, that is a product as part of the



1 measure.

2 And so I just wanted to know what the  
3 dichotomy was between, say, using a survey  
4 product and then bringing a measure forward.

5 DR. BURSTIN: It's actually a really  
6 good question, Matt.

7 So, we've not seen to date, for  
8 example, the developer of a tool come forward  
9 with the developer of the measure based on that  
10 tool jointly for endorsement.

11 That being said we do have endorsed  
12 measures that include tools that are named and  
13 out there.

14 So for example, the depression  
15 measures include the PHQ-9. Minnesota Community  
16 Measurement does not hold the copyright on the  
17 PHQ-9, but that other group has given them  
18 permission to use it.

19 We've seen lots of other examples.  
20 You guys have used HSCUS. Minnesota has used --  
21 these names are crazy -- HSCUS, Oswestry.

22 So, I guess one of the key questions

1 over time is will there be an example where one  
2 of those tool developers themselves rather than  
3 measure developers like yourselves who would want  
4 to embrace that tool inside your measure.

5 It gets complicated. But we have not  
6 seen that so far. If anybody has any thoughts.

7 MEMBER HIBAY: This is Sharon Hibay  
8 with Livanta. In a previous life when I worked  
9 as a CMS contractor we developed the measure for  
10 depression screening and follow-up.

11 And we had language in there that the  
12 tool itself had to be standardized and validated.

13 So, I'm feeling like there's a fine  
14 line here. We know we don't endorse the tool,  
15 you don't endorse the PROM, but is there some  
16 sort of criteria?

17 I was just trying to look at the  
18 criteria as well online. There is a nuance there  
19 to understand what is the level by which the tool  
20 is either standardized validated, or you're  
21 looking at the data itself to make sure that the  
22 information or the results from the testing of

1 your tool, not of your measure, of your tool,  
2 make it acceptable to be able to get it to that  
3 next phase so you can move into measure  
4 development. There is a nuance there.

5 DR. BURSTIN: Yes. And actually, the  
6 NQF pathway from PRO/PROM to PRO-PM makes that  
7 exquisitely clear, that steps 1 through 6 don't  
8 even have anything to do with the measure yet.  
9 They're about asking audiences is this an  
10 important outcome to you. Then testing the tool  
11 and seeing if it's useful.

12 So way before you get to the measure  
13 -- and I think that one of the questions that  
14 came up and the reason we had this back and forth  
15 argument for so long was in some ways are we  
16 holding PRO-based PMS to a higher standard.  
17 Because in some ways you have to have testing of  
18 both the tool and the measure. So is that a  
19 higher bar.

20 There was never any intent that we  
21 would make it harder for PRO-PMS to come forward.  
22 But at the same time you want to have assurance

1 that whatever performance measure you're doing is  
2 built on a foundation of a reliable and valid  
3 tool.

4 So this is why we'd really like your  
5 thoughts on this.

6 I'll also mention I'm going to the  
7 ICHOM meetings in London in a couple of weeks,  
8 the International Collaboration on Health  
9 Outcomes Measurement.

10 So, for years they have been saying  
11 this is all the measures across all these  
12 different topic areas.

13 And I kept on saying well, those are  
14 really tools. Those are not measures in a  
15 performance measure sense of the world.

16 So we're actually going to have one of  
17 the first discussions they've had at ICHOM about  
18 PROMs for accountability because not exactly  
19 something they've made that leap to think about.

20 And then how would you use that to  
21 assess the performance of different providers.

22 So I would just love your thoughts.

1 I mean, is this too high a bar? Any thoughts  
2 about how we could be helpful here?

3 But it is hard to imagine you could  
4 have a measure based on a tool when the tool  
5 itself has not been judged to be reliable and  
6 valid.

7 MS. SAMPSEL: Well, and I think,  
8 Sharon, that's a really good question too.

9 But what we're seeing on our  
10 submission forms is actually an over  
11 preponderance wealth of data on the tool and very  
12 little data on the performance measurement.

13 And so there's not been any problem in  
14 establishing the reliability and the validity of  
15 the tool, but when it comes to the performance  
16 measure which is what we're endorsing, correct,  
17 then there's not always the testing of the  
18 measure.

19 So that's kind of one of the things  
20 that we want to clarify as well. And we'd be  
21 looking for feedback on how do we do that.

22 Because as Helen said if you go

1 through stages 6 through 4 we have to assume by  
2 the time we get to step 7 and 8 and we have a  
3 PRO-PM coming to us that it is based off a  
4 reliable and valid tool.

5 But it does seem to be extremely  
6 nuanced in how to interpret that into the  
7 criteria so you all know what to put in the forms  
8 as well.

9 Any other questions or comments?

10 MEMBER CAMPBELL: Hi, Kyle Campbell  
11 from Health Services Advisory Group.

12 I have a question that relates back  
13 sort of to this topic related to the incubator as  
14 well.

15 So, we've been looking at developing  
16 PROM-PMs for CMS. And one of the barriers I  
17 think that we're encountering is the proprietary  
18 nature of some of the tools that are indeed  
19 valid.

20 So, the question would be does the  
21 incubator sort of have that in your radar about  
22 how can we bring these proprietary tools and then

1 get more broader use of them in some sort of  
2 licensing fashion or something like that.

3 Because in general for CMS measure  
4 development we've kind of stayed away from things  
5 that are proprietary in nature that somebody  
6 would have to pay to use.

7 DR. BURSTIN: It's a great question  
8 and it's something that's already come up as  
9 Jason knows and others.

10 So, we have allowed a corridor within  
11 NQF and in fact the PAM, the measure that Sarah  
12 just mentioned, the patient activation measure,  
13 is a proprietary measure.

14 There was a fee structure associated  
15 with use of the measure that went forward as part  
16 of the endorsement process. It gets assessed  
17 under feasibility. But it is now a measure  
18 that's adopted with an understanding there is an  
19 associated fee.

20 So buyer beware, right. You can  
21 choose to use this. The evidence and the  
22 performance of the measure is great. But then

1       you need to know that there's an associated fee.

2               Now that being said, ideally you would  
3       prefer to have tools embedded in these measures  
4       that are freely available. We know that's not  
5       always possible. So ideally that's our  
6       preference.

7               But the other way to think about this,  
8       and it raises another issue which Sarah didn't  
9       talk about which some of the folks in the room  
10      like NCQA and Minnesota Community Measurement are  
11      aware of is that there's also a move now to start  
12      thinking about PRO-PMs that are somewhat agnostic  
13      of the tool.

14              So could you in fact say that what  
15      you're really interested in is the percent  
16      improvement in depression using a standardized  
17      tool, or the percent improvement in function  
18      after hip and knee surgery if you have evidence  
19      of some relationship between what are the set of  
20      standardized tools that are appropriate.

21              And more importantly, do you have  
22      evidence of comparability.



1                   So as an example, we've already  
2                   mentioned David Cella at PROMIS. David has been  
3                   doing this work on something called the PROsetta  
4                   Stone -- another great name, by the way. They  
5                   seem to love these great names at PROMIS.

6                   But the idea would be can you line up  
7                   the different tools you can potentially use to  
8                   both screen and manage depression and see how  
9                   comparable they are.

10                  So David now has a crosswalk between,  
11                  for example, the PHQ-9, the PROMIS 10, the BAC  
12                  and two others to say if you score here on this  
13                  one, and you score -- you know, sorry for those  
14                  on the phone -- if you score high on one and  
15                  moderate on another, but in fact those scores are  
16                  comparable, then at the end of the day do we let  
17                  those in the world using measures simply use  
18                  whatever they've used.

19                  It's been really hard to get people to  
20                  change what already may be in your institution.  
21                  You could have been an organization that for  
22                  years has only ever done PROMIS. Or you may have

1       only for years been an organization who's always  
2       used the PHQ-9.

3               Do we want to force people to change  
4       what their clinicians are comfortable with just  
5       for the sake of a measure? Or can we actually  
6       think more about this idea of over time do we get  
7       to performance measures more agnostic of tool,  
8       assuming there's an undergirding that tells you  
9       the following tools are comparable and here's the  
10      crosswalk. So percent improvement on one can be  
11      judged as percent improvement on another.

12              It's a big leap, but it's one I think  
13      we're going to have to collectively think about  
14      how to make going forward.

15              MEMBER CAMPBELL: Yes, I think that  
16      would be -- in my experience I think that's going  
17      to be a big opportunity for the science. Because  
18      a lot of those studies don't exist, but if they  
19      could be done they would definitely facilitate  
20      the measurement.

21              Because I agree that it would be  
22      better not to change clinical work flow, or work

1 flow in general in an organization. So,  
2 something for the measurement science box maybe.

3 DR. BURSTIN: Absolutely. And it also  
4 comes up on the risk adjustment space.

5 Many of you know about the total cost  
6 of care measure we endorsed from Health Partners  
7 a few years back.

8 Well, they use the measure with one  
9 particular risk adjuster. But now there's the  
10 folks at NRHI, Elizabeth Mitchell's group has a  
11 grant from the Robert Wood Johnson Foundation to  
12 look at five different communities, many of which  
13 are using different risk adjusters.

14 Again, can we move to the point where  
15 you just really want to know what's your total  
16 cost of care risk adjusted in a way that's  
17 comparable.

18 So I agree, it's going to be a leap  
19 for all of us, but I would encourage you to help  
20 us think through really what you would need to  
21 potentially make that leap to make it easier in  
22 some ways.

1           It would be less about here's a list  
2   of all potential reliable and valid tools that  
3   have a crosswalk, and can you really focus on  
4   what you think is most important, which is  
5   percent improvement in X. Or percent stability  
6   in Y.

7           And actually, just one other thought  
8   on this before I turn it back over to Sarah.

9           The other big issue that keeps coming  
10   up is the issue Sarah raised about process  
11   measure for a PROM versus an outcome measure.

12           And we know there's a pretty big leap  
13   between the two of those. But when we did our  
14   PRO-PM work a few years back one of the key  
15   findings of that group was please just don't  
16   endorse process measures that said did you do an  
17   annual assessment of X along the lines of the  
18   ESRD one.

19           Interestingly for those of us who have  
20   been around for awhile that measure of doing an  
21   annual assessment of quality of life for patients  
22   on dialysis came out of the patients on that

1 committee.

2           They insisted that if you just keep  
3 looking at our dry weight, and our phosphorus,  
4 and our magnesium you will miss the forest for  
5 the trees which is that most of us feel like crap  
6 90 percent of the time and we want our dialysis  
7 providers to know that.

8           So they were content at that time with  
9 the idea that at least putting that score in  
10 front of the dialysis providers on an annual  
11 basis was a start.

12           But that's probably five years ago.  
13 I'm not sure they'd say the same thing. But I  
14 also don't know that we have enough -- back to  
15 your point, Kyle -- of the science to say that  
16 you would expect 10 percent improvement for a  
17 dialysis patient. Or do you actually just  
18 prevent a reduction in quality of life over time.  
19 It's not easy being on dialysis.

20           So, how do we wrap our heads around  
21 what's between a process measure and an outcome  
22 that says percent improvement?

1                   Because for many conditions,  
2                   particularly patients with multiple chronic  
3                   conditions, we're not going to find the old  
4                   medical outcome study that says expect 10 point  
5                   improvement in Y.

6                   So we'd love your thoughts on that  
7                   because I think you're going to keep getting  
8                   pushback from committees saying a process measure  
9                   on PROM is not enough.

10                  But we've got to figure out what that  
11                  middle ground is.

12                  Is it for example, and I think ACC did  
13                  this just last year or something, where it was  
14                  yes, you did the assessment of I think it was  
15                  heart failure functioning and symptoms, but you  
16                  not only said you did it. It wasn't a checkbox,  
17                  but that score was in the record and there was  
18                  evidence of what you did based on that score.

19                  So, I think us wrapping our head  
20                  collectively around around what's clinically  
21                  meaningful about how you would use that score  
22                  even if you can't demonstrate an improvement, or

1 perhaps ideally improvement but maybe somebody  
2 doesn't get worse.

3           There's been a lot of interest in the  
4 incubator as Jason knows around multiple  
5 sclerosis. Really difficult condition. We have  
6 no measures of any kind. I know AAN has some  
7 they've been working on. There are no endorsed  
8 measures in MS and a great deal of interest from  
9 the patient community of wanting MS function  
10 measures.

11           How would you assess the performance  
12 of the providers for a disease that's generally  
13 quite debilitating over time? So we'd love your  
14 thoughts about that as well to give you some more  
15 questions.

16           MS. SAMPSEL: Any other questions?  
17 And I'll just add on Helen's example is during  
18 the person- and family-centered care phase 2  
19 which was all functional status measures CMS  
20 actually put forward a suite of not only their  
21 functional status outcome measures, change in  
22 functional status, but also they did do process

1 measures.

2 But it was not just the percentage of  
3 patients that were assessed for functional status  
4 at intake, but then that there was a care plan  
5 documented as well.

6 And one that was important to the  
7 committee although they really still didn't like  
8 the process measure, but CMS was able to come  
9 back to the group and say but this is what we  
10 heard from the patients. This is what we heard  
11 from consumers that they want to see on IRF  
12 Compare, or Hospital Compare, or whatever.  
13 That's what they want to see.

14 They don't understand this change in  
15 functional status part of it.

16 So I think that's part of the  
17 translation as well is as we're moving towards  
18 making data more meaningful and measure results  
19 more meaningful to patients how do we translate  
20 these patient-reported outcomes so that if we're  
21 getting the data from them they mean something to  
22 them.



1                   And so, I think we've talked a little  
2                   bit about this already. But basically unless a  
3                   new policy and criteria are developed to change  
4                   the stance, the endorsement of tool-based  
5                   measures does not equal endorsement of tools.

6                   We will continue to provide technical  
7                   assistance. Typically we would absolutely love  
8                   for developers, and Reva will talk about this a  
9                   little bit more tomorrow, but earlier in the  
10                  measure submission process.

11                  It's kind of painful for staff where  
12                  on the submission date you receive a submission,  
13                  a full submission, and realize that this  
14                  developer really could have benefitted from a  
15                  little bit of back and forth on helping us tell  
16                  you what we're looking for.

17                  And especially with the PRO-PMs and  
18                  tool-based measures we're here to help you. We  
19                  can help you understand what we're looking for  
20                  and what we know the committees will be looking  
21                  for.

22                  That always doesn't come across in the

1 guidebook and the criteria, but with experience  
2 with these committees, what we're learning from  
3 the committees is that technical assistance is  
4 invaluable.

5 I will tell you in our current phase  
6 of person- and family-centered care I had three  
7 tool-based measures submitted a month before to  
8 give them preliminary assistance.

9 Their submission on the submission  
10 deadline was clean. We didn't have to go back  
11 and do the back and forth with them. So it  
12 behooves all of us.

13 It's kind of, we'll continue to do,  
14 and as an example we do have another measure in  
15 this process that's a CAHPS-like measure where  
16 once again the entire measure description that  
17 will show up in the quality positioning system is  
18 about the survey.

19 We really want to see that -- in our  
20 search features, et cetera, you're able to pick  
21 up that it's from a survey. But the ability to  
22 focus on the measures because that's what we're

1 endorsing.

2 And so you may hear from us a little  
3 bit more to say have you thought about phrasing  
4 it like this. We're not going to force you to do  
5 that, but again, it's something that helps us  
6 when we get to committee so they understand when  
7 they're reviewing the measure.

8 Helen actually mentioned this. So,  
9 understanding the challenge.

10 The other big challenge that we've  
11 been recognizing is that there is this  
12 interpretation that there's a higher standard for  
13 the PRO-PMs.

14 That's something that we're also  
15 trying to even out a little bit. So, how do we  
16 get those nuances.

17 In the NQF criteria right now when you  
18 get to reliability and validity testing it says  
19 we want to see both data element validity  
20 testing, so testing of the survey to answer your  
21 question, Sharon.

22 But then it also says we're looking

1 for testing of the performance measure.

2 I can't tell you, I would say 90  
3 percent of our submissions leave out the testing  
4 of the measure.

5 Well, you know, we're getting smarter  
6 and smarter committees and they're like well,  
7 where's the testing of the measure? How do I  
8 know distribution by facility? How do I know  
9 distribution by clinician?

10 And then we have to go back to you.  
11 And you can either totally not pass, or your  
12 measure is in that consensus not reached limit.  
13 And then there's a lot of scurrying to get us the  
14 testing we need during the public comment period.

15 So again, pay some attention to we're  
16 looking for -- we're endorsing measures. We want  
17 data on the measures.

18 This would be another area whether you  
19 want to do it now or in the future, feel free to  
20 contact me directly.

21 If you have ideas on how we can  
22 clarify that in criteria we're open to that. We

1 can make it a conversation on a measure developer  
2 workshop, one of our calls with the measure  
3 developer advisory group.

4 How do we clarify what we're really  
5 looking for, not to put more burden on you all.  
6 And remember I've been a developer, I know how to  
7 fill out these forms. I didn't enjoy it at NCQA  
8 so I know kind of the chairs that you're in.

9 And I did just say that publicly,  
10 didn't I.

11 (Laughter)

12 MS. SAMPSEL: Sorry about that. So,  
13 there is no higher standard for PRO-PMs. What  
14 we're really trying to push is we're looking for  
15 data on the performance measure.

16 So the PROM, it is patient data or  
17 clinician data since a lot of functional  
18 assessments are provided and that assessment is  
19 done by the clinician.

20 And so while the testing of the tool  
21 and reporting on reliability and validity is  
22 certainly helpful in assisting establishing

1 scientific acceptability, step 1 through 6 on our  
2 PRO development cycle and interpretation of  
3 criteria.

4 And it does provide important  
5 information to our standing committees. Our  
6 standing committees love this, especially Sherrie  
7 Kaplan. Put Sherrie Kaplan on a committee. She  
8 loves this stuff.

9 But we do require reliability and  
10 validity testing of the performance measure.

11 At this time when a measure comes to  
12 one of our committees and it doesn't have the  
13 performance measure testing you're getting that  
14 back before it goes to committee. That's part of  
15 your measure.

16 So, really again what we're doing now,  
17 promoting clarification, asking you all for  
18 ideas. Your questions help us in understanding  
19 where we might still not be being clear in some  
20 of our messaging.

21 It's great that we're educating all of  
22 you but our staff need to know because we have to

1 educate our committees. And we have to make sure  
2 the committees are up to date so that every PRO-  
3 PM, every tool-based measure doesn't have to come  
4 to the person- and family-centered care  
5 committee.

6 I'm trying to banish that idea as soon  
7 as we can.

8 And then I think it's really important  
9 for us, and that would be another area of  
10 feedback that we'd love to receive is what are  
11 your thoughts. What are our opportunities to  
12 ensure that our standing committees are being  
13 consistent?

14 There's staff consistency, but we also  
15 need standing committee consistency.

16 And if one of these measures comes to  
17 person- and family-centered care, and they're  
18 familiar with it, and they may be a little bit  
19 harder on it, well, we should expect that of  
20 every committee actually, to make sure that we  
21 have the right level of all of the NQF criteria  
22 to meet endorsement.

1           Any additional questions, comments,  
2           feedback? Because we really would love to get  
3           your feedback on this.

4           MEMBER GEPPERT: Can you just comment  
5           on patient burden and where that fits into the  
6           criteria?

7           MS. SAMPSEL: Yes. So right now under  
8           -- it's under importance and priority.

9           I mean, I would say it fits in a  
10          couple of ways.

11          So first of all, under importance and  
12          priority, and this is one of the questions that's  
13          not a must-pass question unless something comes  
14          to person- and family-centered care where they  
15          pay critical attention to where was the patient  
16          involved in this process.

17          And I've seen some developers be  
18          pretty much drilled on why wasn't -- you're  
19          calling this a person- and family-centered care  
20          measure, or a PRO-PM. Patients should be  
21          involved in your development process.

22          So there is a question. It is a



1 consideration. And where it would be voted on  
2 though, where I think it would be overall  
3 endorsement of the measure and that feedback  
4 would come out in our reports.

5 Yes, and then it also comes up in  
6 feasibility. But I do think in the development  
7 process is where we're seeing some of that data  
8 as well is when do patients want to answer the  
9 questions.

10 But then on the tool that does come up  
11 in feasibility. And a little bit harder in --  
12 especially when you're looking at facility-based  
13 PRO-PMs in establishing what the burden is or  
14 burden isn't, and where the data is coming from.

15 But it is one of the considerations of  
16 feasibility and how long the tool is. Kind of  
17 how do you, especially since we're seeing some of  
18 these newer PRO-PMs and consumer experience  
19 surveys coming out that might be home-based, what  
20 is the burden on getting that information back as  
21 well.

22 So it's a consideration. We want the

1 committee to think about it. And you still have  
2 the low/moderate/high ranking, and that could  
3 come out as a low ranking because it is not  
4 facilitated to the patient.

5 MEMBER GEPPERT: I think just like  
6 we've heard from providers about the burden of  
7 the growing number of measures we're likely to  
8 hear the same thing from patients about the  
9 growing number of patient-reported outcomes that  
10 are being requested of them.

11 In terms of measure testing one could  
12 think of a criteria, does this measure collect  
13 the minimum necessary data for a given level of  
14 scientific acceptability for the measure itself.  
15 That could be part of the criteria for the  
16 measure, or at least establishing what that is.

17 MS. SAMPSEL: Right. Yes, that's  
18 interesting.

19 MEMBER HIBAY: Sarah, this is again  
20 Sharon Hibay from Livanta.

21 I find the concept of shared decision-  
22 making really intriguing. So, besides the fact

1 of whether or not there's a tool it seems the  
2 concept, if I just sit with it for a minute, the  
3 concept of shared decision-making might have a  
4 little bit more process, be process-oriented,  
5 slightly structurally oriented with or without a  
6 tool.

7 Is there thoughts about that?  
8 Especially with Helen's insightful comment about  
9 comparability of tools.

10 So with or without a tool or tools  
11 that describe shared decision-making, that was  
12 one of the first things that you -- on one of the  
13 very first slides that you talked about.

14 I find that idea really very  
15 intriguing. I'd like to hear a little bit more  
16 about that.

17 MS. SAMPSEL: Yes, so a couple of  
18 things.

19 One, we have a project funded by the  
20 Moore Foundation to look at certification of  
21 shared decision aides. We have an expert panel  
22 put together that will meet in June to talk about

1 establishing those criteria for how do you assess  
2 kind of the process or the structure that shared  
3 decision aides are happening in a kind of  
4 evidence-focused mannerism.

5 And we're mirroring a lot and learning  
6 a lot from the State of Washington who's already  
7 doing this.

8 And in fact, there's a project page,  
9 it's called Decision Aides Project. And so the  
10 Washington group will be giving an overview of  
11 their project and we'll be talking more about our  
12 project on a webinar I believe it's May 18. So,  
13 there's that.

14 The measures that were up here  
15 actually two of our expert panel members for the  
16 decision aides project have submitted two  
17 measures for person- and family-centered care  
18 stage 3.

19 One of them is kind of that process  
20 measure where what they do is they give a  
21 numerical score of 1.5 or zero to four questions  
22 that they've deemed critical to proving shared

1 decision-making has happened.

2 It's for certain conditions. We're  
3 looking at preference-sensitive conditions. And  
4 this comes out of Healthwise.

5 But basically you could score anywhere  
6 from a 4 saying yes, shared decision-making  
7 happened so that proves the process happened.

8 The other one has to do with a  
9 threshold of greater than 60 patients report that  
10 they understand the process through, again,  
11 standardized assessment tools created by the  
12 University of Massachusetts assessing that shared  
13 decision-making and informed consent has happened  
14 for knee and joint replacement surgery.

15 So we're learning more about it. We  
16 think it's really exciting. And so we have the  
17 decision aides project. And then we're starting  
18 to see measures coming through person- and  
19 family-centered care.

20 And I think we're going to be learning  
21 more about measurement in that area as well.

22 Matt, I think I saw your hand.

1                   MEMBER POPOVICH:   Matt with ASA.  
2       What's your vision for how these measures will be  
3       used in kind of the private sector such as like  
4       consumer reports or health grades?

5                   I mean, one of the questions at the  
6       very beginning that Dr. Burstin noted was we  
7       don't know how these measures are going to be  
8       used.

9                   Does NQF or anybody feel how patient-  
10      reported outcomes may be displayed on a public  
11      facing front? Especially outside of just payers,  
12      but also consumer advocacy organizations.

13                  DR. BURSTIN:   Another good question.  
14      I don't have a clear answer for you.

15                  I think it's too early to know. But  
16      I think given the interest we've seen so far I  
17      would suspect the first ones we will see moving  
18      forward will be very condition or procedure  
19      specific measures of improved function when  
20      there's a clear benchmark. When, for example,  
21      you know for example hip and knee proportion  
22      improvement.

1           I don't know whether measures like the  
2       depression measure will move forward. And again,  
3       some of these will be pretty difficult I think to  
4       do at the individual clinician level. So perhaps  
5       they'd be more at the large group level.

6           And I'd be curious, those of you in  
7       the room who have been doing this, Yale and NCQA  
8       and others, any thoughts or I don't know if  
9       Minnesota is in the room or only on the phone,  
10      but thoughts about how you think that may move  
11      forward.

12          It's clearly where patients are most  
13      interested. At the end of the day if you want to  
14      get your knee done you'd kind of like to know who  
15      got better as opposed to -- I mean, even just the  
16      CMS bundled payments for orthopedics is  
17      fascinating right now.

18          So they have to do where the required  
19      elements are the complications measure that we've  
20      endorsed that looks at complications after total  
21      knee or hip replacement as well as the surgeon  
22      CAHPS I believe is the other one.

1           And then it says voluntary use of a  
2     patient-reported outcome tool. So again, I think  
3     it's early, but the degree of interest out there  
4     in using these tools is part of the reason why we  
5     think it's so important we get this right that we  
6     really make sure the science undergirding this  
7     makes sense, that the performance measure itself  
8     is reliable and valid, not just the tool  
9     underlying it.

10           And that's where I think this  
11    discussion at ICHOM will be very, very  
12    interesting because I think there's been a great  
13    deal of excitement of saying look, here are the  
14    tools you should use for this condition.

15           But how that actually gets translated  
16    into using it for accountability, public  
17    reporting, payment I think is still the next  
18    leap. And we really want to make sure we get  
19    that right.

20           So, your thoughts, ideas are very,  
21    very welcome. I don't know if anybody from NCQA  
22    or Yale or anybody wants to share their thoughts.



1 I know NCQA has even struggled with  
2 things like how does goal-setting fit into this.  
3 You can't just look at what performance is if you  
4 actually need to also consider what somebody's  
5 goals are depending on where they begin.

6 MS. SAMPSEL: So, I want to pause and  
7 ask the operator to open the phone line up for  
8 questioning for anybody on the phone.

9 OPERATOR: At this time if you would  
10 like to make a comment or ask a question please  
11 press \* then the number 1. Okay, and at this  
12 time there are no questions from the phone line.

13 MS. SAMPSEL: Any additional?

14 MEMBER BUTTERFIELD: I'll just say  
15 from Yale's perspective, and I'll start with a  
16 caveat that I'm not the Yale expert on the hip  
17 and knee measures.

18 But from our perspective I think the  
19 measure that you mentioned in the bundle payment  
20 program is a good example of an instance where  
21 there's some tools that have a good deal of  
22 evidence or support, validation behind them.

1                   And our focus is much more on what  
2                   quality of measure can we derive from the data  
3                   that's captured in those tools.

4                   And a good example of an instance in  
5                   which there's been an incredible amount of  
6                   engagement with orthopedists, with experts in the  
7                   field, with patients as well to try to get at  
8                   some of these issues about what concepts, what  
9                   constructs within the tools are the most  
10                  important to measure.

11                  But again, thinking about national  
12                  benchmarks as a way to compare performance across  
13                  providers is still an area of mystery. It's not  
14                  something that's addressed in the literature that  
15                  uses these tools or develops these tools.

16                  And so the interesting thing about the  
17                  bundle payment program is it's an opportunity to  
18                  do some real learning with data on a national  
19                  level about building the measure, and testing the  
20                  measure, and assessing the measure. So, more to  
21                  come.

22                  MEMBER MCBRIDE: Good morning.

1 Tilithia, American Academy of Dermatology.

2 So, this concept of patient-reported  
3 outcomes we're grappling with right now. And I'd  
4 be really interested in hearing more about what  
5 is going to be valued more when we bring measures  
6 forward for endorsement, for consideration.  
7 Whether the patient could use the information or  
8 the provider?

9 So I say that because in looking at  
10 validated tools our doctors are saying, okay, I  
11 want to make sure I get the information. I want  
12 the survey or the information to be administered  
13 in a time so I can get it back when the patient  
14 returns that I can use the information to inform  
15 how we deal with anxiety.

16 And especially with specialties where  
17 it's not life-threatening, but life-debilitating.  
18 So issues around ITCH, or a person who's had non-  
19 melanoma skin cancer and they've had surgery on  
20 their face. How are they dealing with quality of  
21 life issues? How is it affecting their ability  
22 to go out? How comfortable do they feel pre- or

1 post-surgery? Things of that nature.

2 So I guess I'm just wondering -- Helen  
3 mentioned the patients want to see certain data.  
4 But I think our docs are thinking I want to see  
5 the data so that I can help be better in  
6 disseminating care.

7 And then the second question. In  
8 developing these types of measures we are relying  
9 on information where tools are validated. But  
10 you don't see information with respect to  
11 percentage of improvement. So you're not able to  
12 get to an outcome that they feel comfortable with  
13 putting out for public consumption and possibly  
14 using for accountability purposes.

15 So, you know, is there consideration  
16 for where the evidence is for a particular  
17 disease or condition and saying for this  
18 condition it was best to start with a process  
19 measure. And what should that look like.  
20 Assessment, documented, care plan, referral,  
21 things of that nature.

22 MS. SAMPSEL: So, I'll start and then

1 I'll let Helen finish.

2 So, for your second question,  
3 Tilithia, the patient activation measure again is  
4 a really good example of that where what Insignia  
5 and Judy Hibbard originally brought forward to us  
6 was more of a we want our pool endorsed.

7 And we really pushed them and said  
8 we're looking for outcomes. And they said well,  
9 we have tons of outcomes on use of the PAM  
10 globally. But being able to set a bar of saying  
11 X percent improvement is really scary for us.

12 But then they went back and looked at  
13 the data, and actually the data answered the  
14 question for them, enabled to set that threshold.

15 Do I think that's probably going to be  
16 a constant monitoring and maybe a little bit of  
17 during the maintenance of the measure where they  
18 may need to figure that out.

19 But they also made it specific to  
20 certain conditions. So, in these conditions our  
21 data show that a score of this is success.

22 So, I mean that's one way to do it.

1 And I think that we're seeing kind of more and  
2 more of that is letting the data tell us.

3 You'll also see in the shared  
4 decision-making measures which are again PRO-PMs  
5 where it's the data that said for these certain  
6 conditions this is kind of the score that we  
7 would assume. And those are preference-sensitive  
8 conditions.

9 Back to your first question. You  
10 know, kind of to me in interpreting the criteria  
11 and then I'll let Helen speak, that's our -- for  
12 us trying to understand the use and usability of  
13 the measure, and what level of measurement it's  
14 going to be.

15 And so both for the staff and for our  
16 committees those are the things that they're kind  
17 of instructed to think about is how is this  
18 measure being used and is that information going  
19 to be useful.

20 If you bring me a measure that says  
21 this is a patient-reported outcome measure, but  
22 it's also for use in whatever compare, or

1       wherever patients are getting data then we're  
2       going to be looking for that data.  What does  
3       that mean to the patient?

4               We're seeing very few measures at this  
5       point that the committees are approving that the  
6       data has to be useful to the provider as well.

7               So, I think it's a balance, but really  
8       understanding that use.

9               DR. BURSTIN:  I'm not sure if you were  
10      here when I presented some of the early findings  
11      from the work we're doing with Patients Like Me  
12      where they've been interviewing stakeholders and  
13      patients.

14              One of the things we've heard, clearly  
15      everybody agrees that whatever the tool is it  
16      should be useful to patients and clinicians, and  
17      it should be useful because it's meaningful and  
18      actionable.

19              And actually a really important one  
20      that's come out of this Patients Like Me work is  
21      patients have to be able -- it has to be  
22      interpretable.  There has to be something that

1 they can kind of wrap their heads around.

2 So I think it's a challenge. I do  
3 think you're absolutely right. You may have a  
4 very valid score on ITCH, but if you don't know  
5 what the percent improvement is to be expected  
6 with given therapies it's hard to then set a  
7 measure that has a threshold.

8 So again, I think this is a logical  
9 pathway. And it may be that some of this is just  
10 beginning internally before we even think about  
11 publicly reporting the scores on some of these.

12 Just getting some experience. Getting  
13 them out there. Getting patients to respond.  
14 Getting clinicians to give feedback I think are  
15 really important initial measures.

16 And over time you might be able to  
17 actually partner with people like David Cella and  
18 others at PROMIS who are always developing new  
19 tools who may have more data than you realize on  
20 the tool itself that they may be able to work  
21 with you on.

22 So, I think those are all really,



1 really good questions.

2 I would also point out to Sarah's  
3 point though, there may be opportunities to use  
4 some of these shared decision-making models for  
5 things like non-melanoma skin cancer where a  
6 decision to use Mohs or not, et cetera. It's  
7 really about a preference-sensitive condition or  
8 procedure. And that might be a nice example  
9 where a shared decision-making measure could be  
10 something you could do while you're continuing to  
11 work through the other issues.

12 But I'm glad to hear people are  
13 interested in wanting to think this through. I  
14 know shared decision-making is a big deal in  
15 urology as well and other fields.

16 So, this is all new. I think we're  
17 all collectively learning. So, we welcome your  
18 insights as you go down that pathway.

19 Karen, Jay, anything you want to add  
20 to the methods side? You get to review all these  
21 guys. Okay. Sarah captured it? Okay.

22 MS. SAMPSEL: Well, thank you all and

1 again feel free to contact me. I put up my email  
2 address to make that easy. But it's just  
3 ssampsel@qualityforum.org.

4 And we really are always looking for  
5 feedback here. But then again I know some of you  
6 are on our measure developer advisory panel and  
7 that's one of the ways that we'll be seeking more  
8 input from you all.

9 So, thank you and I think we're now  
10 going to the exciting topic of eMeasures. So,  
11 Ann.

12 MS. PHILLIPS: Hey everybody. We're  
13 going to talk about electronic clinical quality  
14 measures. And we abbreviate that to eCQM. It  
15 will probably make the presentation go a little  
16 more quickly if I don't have to say electronic  
17 clinical quality measure at every opportunity.  
18 Go ahead and go to my next slide, please.

19 I'm going to make sure that we have  
20 the same understanding of what an eCQM is. It's  
21 a standardized performance measure. It extracts  
22 and reports quality data from an EHR by

1 incorporating the following standards: HQMF to  
2 compute and report data on performance measures,  
3 the QDM which defines the relationships between  
4 patients and clinical concepts, and value sets  
5 that define the clinical concepts.

6 To respond to challenges in electronic  
7 measure development NQF has created four paths  
8 for submission of eQMs: de novo and that's a  
9 newly developed eQM that's not based on an  
10 existing measure, legacy measures, and that's a  
11 respecified eQM based on a chart-abstracted  
12 measure that's been previously endorsed by NQF  
13 and is used in a federal program.

14 Those are reviewed concurrently with  
15 a chart-abstracted measure by committee.

16 We have respecified eQMs and that's  
17 a chart-abstracted measure not based on a  
18 previously endorsed measure.

19 And we also have the trial approval  
20 which is a path to implementation, not  
21 endorsement, for newly developed measures that  
22 cannot meet the NQF testing requirements and are

1 not used in accountability programs.

2 The goal for submission for de novo  
3 measures is endorsement. And the requirements  
4 for reliability and validity are testing in EHR  
5 systems for more than one distinct system.

6 And we've said that in a couple of  
7 different places. And what we mean by more than  
8 one distinct system is two.

9 And examples would be Epic and Cerner.  
10 Testing in Epic and Cerner.

11 But you could also have testing in the  
12 Epic ambulatory system and the Epic inpatient  
13 system. We will count that as two distinct EHR  
14 systems.

15 Also a feasibility assessment that  
16 describes and evaluates the data elements and  
17 measure logic to demonstrate the measure can be  
18 implemented in a real world setting.

19 The challenges for de novo measures  
20 are there's an additional development time. And  
21 this is associated with eCQMs. Measure  
22 development is a long process and when you get

1       into eCQM development it also makes the process  
2       even longer.

3               And the reason this happens is  
4       evolving electronic standards. There's a lack of  
5       clarity around duplicative, overlapping, or  
6       poorly defined value sets.

7               Ongoing refinements of the QDM which  
8       defines those relationships between patients and  
9       clinical concepts.

10              The development and implementation of  
11       EHRs, and adaptation and integration of work flow  
12       for providers, and interfaced systems. All of  
13       these things add to development time.

14              And lastly, testing challenges. As  
15       we've said in a couple of different points today  
16       there are a lack of testing environments and real  
17       world data to test on. And all of these things  
18       make de novo measure development a challenge.

19              The goal for submission for legacy  
20       measures is also endorsement. And these are  
21       unique because the respecified eCQM and chart-  
22       abstracted NQF measure are submitted together and

1 reviewed sequentially by the committee.

2 Bonnie is the minimum requirement for  
3 submission to establish reliability, validity and  
4 feasibility for legacy measures.

5 And how do we get to legacy measures?  
6 Well, CMS programs are moving away from chart-  
7 abstracted measures and into eCQMs for reporting.

8 Many of the measures in these programs  
9 are NQF-endorsed chart-abstracted measures. NQF  
10 policy is that a chart-abstracted respecified  
11 into an eCQM is a new measure.

12 Testing data is limited on these newly  
13 respecified measures. And Bonnie is a compromise  
14 that allows measure developers to meet the  
15 minimum testing requirement for NQF submission.

16 And these three statements are  
17 directly from the 2015 measure evaluation  
18 criteria and guidance for evaluating measures for  
19 endorsement and apply to the evaluation of legacy  
20 measures.

21 And we've mentioned the first  
22 statement in a couple of slides. An eCQM is not

1 automatically endorsed even if there's a chart-  
2 abstracted version of the measure.

3 ECQMs should be submitted separately  
4 from chart-abstracted measures.

5 And results from testing from a  
6 simulated or test data set can be used to  
7 demonstrate the measure logic performs as  
8 expected.

9 And these are all from the 2015  
10 evaluation criteria and guidance.

11 Let's talk about Bonnie testing  
12 because that's really where we're getting a lot  
13 of simulated results from.

14 Bonnie testing can be used to meet  
15 this requirement for simulated data set. Bonnie  
16 test results are the minimum, and I'm going to  
17 emphasize minimum requirement for submission of  
18 legacy measures and approval for trial use.

19 Bonnie testing summaries should  
20 describe patient details, measurement details,  
21 how each patient fits into the measurement  
22 population, the measurement logic, and any risk

1 adjustment.

2 So when we look at a Bonnie summary  
3 it's got to look like measure testing. You want  
4 to specify enough patients in your Bonnie testing  
5 that we can try to mock up a real patient  
6 population.

7 If you just give a single patient for  
8 everything you've verified that the measure logic  
9 works, but you haven't really captured what's  
10 going on with a patient population. And we rely  
11 on Bonnie for that.

12 There's ways that Bonnie testing can  
13 be leveraged to better support measure  
14 submissions to support reliability and validity,  
15 and that's that simulated test bed of patients  
16 that really looks at like a real world test bed.

17 We want to also see better submission  
18 to support feasibility. So, attempt to describe  
19 how the measure would be implemented in an EHR in  
20 your feasibility summaries, how the test bed of  
21 patients would replicate actual patient data, and  
22 how the measure would be collected in an EHR.



1           And if you supplement the simulated  
2 data with real world data from an EHR, even if  
3 it's not complete it makes more sense to the  
4 committees who are looking at these measure  
5 submissions.

6           So we understand that getting measure  
7 testing information from EHRs is difficult, but  
8 if you can present feasibility from both Bonnie  
9 and an EHR it gives the committees a little more  
10 information about the measure does function,  
11 you've established that with Bonnie, but that the  
12 data can be collected in a real world setting.

13           And this is really important because  
14 our committees are becoming more sophisticated  
15 and they're less satisfied with Bonnie testing.

16           So we're faced with two challenges  
17 regarding legacy measures.

18           And the first is satisfying the NQF  
19 criteria for importance to measure and report,  
20 specifically, performance gap.

21           As legacy eQMs are reviewed with a  
22 chart-abstracted measure if neither version is

1 able to demonstrate an opportunity for  
2 improvement neither measure can satisfy the  
3 importance to measure and report criteria.

4 The second concern is in 2015 we began  
5 accepting simulated testing from Bonnie results  
6 as that minimum requirement for legacy  
7 submission.

8 And standing committees reviewing  
9 these measures are not generally satisfied with  
10 simulated data without some accompanying real  
11 world data.

12 And this is a relatively new  
13 development. This is something we're seeing  
14 recently.

15 So, the goal for submission of  
16 respecified electronic clinical quality measures  
17 is endorsement.

18 And while a respecified eCQM is based  
19 on a chart-abstracted measure, that chart-  
20 abstracted measure has no history of NQF  
21 endorsement. So, a respecified measure must meet  
22 the submission requirements for any de novo

1       measure.   Testing in more than one EHR and a  
2       feasibility assessment addressing the data  
3       elements and measure logic.

4               So, the background on respecified  
5       measures.

6               Not every measure in a federal program  
7       that was originally specified as a chart-  
8       abstracted measure has been NQF-endorsed.   But  
9       they are being respecified for use in NQF  
10      programs.

11              So we have a respecified path for  
12      submission.   And these measures have to meet the  
13      same requirements as a de novo measure for  
14      submission.

15              And MACRA may lead to more  
16      respecification of existing chart-abstracted  
17      measures.

18              So, respecified measure challenges are  
19      that measures are unique.   They've been in the  
20      field in their manually abstracted form for some  
21      time.

22              The same challenges in respecification

1 as development of the de novo measure - testing  
2 and testing environments.

3 Development is time-consuming and  
4 there's limited data.

5 The goal for submission for measures  
6 for trial approval is implementation of measures  
7 that have the potential for benefit and quality  
8 improvement, but cannot yet satisfy NQF's testing  
9 requirements for submission.

10 The program requirements -- it's got  
11 to be a new measure. It can't be specified for  
12 use in an accountability program.

13 It must be ready for implementation in  
14 a real world setting.

15 And these measures are reviewed  
16 against the NQF criteria with the exception of  
17 scientific accountability.

18 Trial approval designation expires  
19 three years if not submitted for endorsement with  
20 testing data.

21 And some background on trial approval.  
22 NQF piloted this program in 2014 in the

1 Musculoskeletal Project.

2 The committee was open to approval as  
3 a way to facilitate implementation, to generate  
4 more testing data for future endorsement.

5 In April 2015 the program was approved  
6 by CSAC. And candidate measures are approved  
7 through the multi-stakeholder consensus  
8 development process.

9 Trial use designation does expire  
10 three years after approval if the measure is not  
11 submitted for endorsement.

12 And challenges in the approval for our  
13 trial use program. Well, is simulated data, the  
14 minimum requirement for the program, sufficient  
15 to indicate the measure can be implemented in a  
16 real world setting?

17 NQF still has questions if approval  
18 for trial use encourages implementation the same  
19 way that endorsement does.

20 And communications that approval for  
21 trial use is not just an alternative pathway for  
22 endorsement is a challenge. So there's

1 perception of what the program means and how it  
2 can improve measurement.

3 The goal of the program is to  
4 encourage the development of needed innovative  
5 measures and facilitate implementation.

6 So, this is an overview of the  
7 required materials for eCQM submission.

8 Every eCQM submission requires four  
9 artifacts which include the simple and eMeasure  
10 HQMF in XML, the HTML human readable file, value  
11 set spreadsheet, the feasibility score card, a  
12 testing for endorsement for approval, and a  
13 summary of Bonnie testing for legacy and trial  
14 approval if that's what's being submitted.

15 And this is a summary of testing  
16 requirements. And we're actually going to be  
17 updating the measure developer dashboard in a  
18 couple of days to include some of this  
19 information because it puts it together in a nice  
20 chart where you can compare the different  
21 submission requirements.

22 The last part of this presentation

1 will discuss the feasibility assessment for all  
2 eCQMs.

3           There will be no major changes in the  
4 feasibility assessment. I need to say that  
5 first. No major changes.

6           We're still asking measure developers  
7 to demonstrate that the measure logic can be  
8 executed, score feasibility for all data  
9 elements, explain low scores, and have a plan to  
10 address low feasibility scores.

11           What we are asking for a little more  
12 detail about is who performed the assessment.  
13 Was it the measure developer? Was it an  
14 independent testing organization?

15           When and where did assessment take  
16 place? What kind of environment? And when was  
17 the feasibility assessment performed?

18           We'd also like to know a little bit  
19 more about EHRs that testing takes place in.  
20 We'd like to know which EHR, what version of EHR.

21           This is really helpful. Nearly all  
22 EHRs are ONC certified for testing. There really

1 wouldn't be any reason to test in a non-ONC  
2 certified EHR.

3 But this helps us gather more  
4 information about implementation.

5 It's extremely helpful for standing  
6 committees reviewing feasibility assessments for  
7 eCQMs to have an understanding of the role each  
8 data element has in the measure.

9 And since interoperable systems such  
10 as labs and imaging systems are informing quality  
11 measures, we've received feedback from the field  
12 that data elements should be identified,  
13 evaluated as well.

14 So if there are data elements that are  
15 in your EHR that come from a lab information  
16 system that you've used for testing we would  
17 really like to know which those data elements  
18 are, and if there are any issues in bringing  
19 those data elements in from the lab information  
20 or imaging system into the EHR.

21 And then we've got the future of  
22 eCQMs. Really, what is the future? And I think



1 MACRA is going to have a significant potential  
2 impact in changing quality measurement.

3 I think we're going to see -- and  
4 we've discussed this all today -- movement  
5 towards more patient-reported outcome measures  
6 and alignment measures of similar type and topic  
7 through reduction and harmonization.

8 I also think there will be a lot more  
9 emphasis on usability in the measure development  
10 process. And stay tuned for more.

11 Does anybody have any questions about  
12 the eCQM submission process?

13 MEMBER ANDERSON: Hi, this is Kelly  
14 from the Lewin Group.

15 My question is how the trial  
16 endorsement interacts with the incubator. If the  
17 only missing piece there is testing data is the  
18 measure able to go into the incubator after  
19 receiving trial endorsement?

20 MS. PHILLIPS: First, trial approval,  
21 not endorsement.

22 The path to implementation that can

1 lead to endorsement when you bring back your test  
2 results.

3 And I will say that trial approval,  
4 trial approval was before the incubator and we  
5 see more measures submitted for trial approval  
6 because it's an active program at this time.

7 I think the incubator -- measures are  
8 further along in trial approval. They've already  
9 been tested.

10 DR. BURSTIN: A measure that's  
11 otherwise fully specified and just needs testing  
12 and has been approved for trial use could be very  
13 natural candidates for the incubator.

14 I don't know if Jason wants to add  
15 anything. So that would be fine.

16 MR. GOLDWATER: So, it's possible.  
17 But the point of the trial use program or trial  
18 approval program is that you're unable to find  
19 data to adequately test the measure to meet NQF  
20 requirements.

21 So, if you're submitting for trial use  
22 you're basically asking the standing committee to

1 approve your acceptance into that program which  
2 the measure then gets put into the field so it  
3 can collect data. So essentially it's being  
4 tested in the field.

5 If you were going to shift to the  
6 incubator you wouldn't be doing that. So, you  
7 would actually be incubating a measure with data  
8 assets at the beginning which would take away the  
9 field testing.

10 But if you're going to go into the  
11 trial approval program you're basically testing  
12 in the field.

13 So it's possible that you could move  
14 it into the incubator if you're unable to find  
15 any testing sites whatsoever.

16 But if you're actually going to go  
17 into trial approval they're really mutually  
18 exclusive at this point.

19 MS. PHILLIPS: Are there any other  
20 questions about the submission of eQMs?

21 MR. TILLY: We have just one question  
22 from the line.

1           I guess, could you explain in a little  
2 bit more detail what -- and maybe back up a  
3 couple of steps. Just what the data element  
4 feasibility score card is and how that fits into  
5 the overall submission process.

6           MS. PHILLIPS: All right, let's go  
7 back to the data element feasibility slides which  
8 are like three back.

9           So what a data element feasibility  
10 score card does is it defines all the data  
11 elements, their action in the measure, where  
12 their role is in the measure logic, and how easy  
13 they are to reproduce.

14          And this gives us a real window into  
15 testing in a real world environment.

16          You can inform a data feasibility  
17 score card with simulated test data with Bonnie.  
18 That's going to tell us the measure logic is  
19 functional. That's not going to really indicate  
20 whether all of the data elements were found in  
21 the EHR.

22          And really that data feasibility score

1 card is a link between measure implementation and  
2 measure specification.

3 We can see that that measure is  
4 functional in a real world environment. Does  
5 that answer the question?

6 MR. TILLY: Hopefully it does. We'll  
7 find out if there's another question.

8 So, Mike Saca asks can you talk about  
9 how the planned NQF value set review process will  
10 play into revisions to the feasibility criteria.

11 MS. PHILLIPS: Well first of all,  
12 again, the feasibility criteria really hasn't  
13 changed. We're using the original guidance from  
14 the feasibility assessment.

15 All we've done is clarified some  
16 information. A lot of the guidance were  
17 suggestions. And now we're looking for specific  
18 answers.

19 So, this is to Mike and everybody  
20 else. Again, we want to identify the EHR the  
21 testing took place in. We want to know when and  
22 where, what kind of environment.

1           And for data elements that come, for  
2           example, from a laboratory information system or  
3           from a picture archiving system that go directly  
4           into the EHR that populate the measure we want to  
5           identify which data elements those are.

6           Also, if there's an issue with  
7           collecting data elements at the time of testing  
8           we would really appreciate understanding more  
9           about that in the feasibility score card.

10           And this is really in response to how  
11           committees have responded to the feasibility  
12           score card.

13           So if you go through our very complex  
14           feasibility assessment report from 2013 you'll  
15           see all these things in there. And we're just  
16           making it a little less complex to get to the  
17           answers.

18           MR. GOLDWATER: Let me just add about  
19           the value set review. And I'm sure Kathy's  
20           smiling because I just talked about this  
21           yesterday.

22           So, we finished our value set

1 harmonization project back in January which Ann  
2 was an integral part of along with Katie Streeter  
3 who is not here.

4 And one of the conclusions that came  
5 from that project over the last 18 months was  
6 there had to be a way of reviewing value sets as  
7 part of the NQF CDP process.

8 So, how do we then incorporate that  
9 into the review without it being so complex that  
10 a standing committee who is probably not as well  
11 versed in value sets as you all are would  
12 actually be able to understand to make an  
13 informed decision about whether to recommend for  
14 endorsement.

15 So, the value set review which at this  
16 point we don't know when that's going to start.  
17 We're anticipating maybe sometime over the  
18 summer. That what we're really going to do is as  
19 measures come in and we look at the feasibility  
20 assessment it's really to make sure that the  
21 value sets are complete, that the value set  
22 intent has been filled out, that the value set

1 aligns with the measure intent, that the value  
2 set is specified and that the value set is  
3 published.

4 I was asked yesterday during the call  
5 does this mean NQF is going to review every data  
6 element within every value set to determine its  
7 appropriateness. And the answer is oh God no,  
8 we're not doing that.

9 And the reason we're not doing that is  
10 because, one, as Ann can tell you, with some  
11 measures those value sets go two, three hundred,  
12 four hundred elements deep.

13 We don't have the resources or the  
14 time to be examining every conceivable element.

15 We do have the time, however, to make  
16 sure that the value set has been filled out  
17 appropriately which was in our analysis one of  
18 the things that we noticed was significantly  
19 missing.

20 And we also noticed that there were a  
21 lot of value sets being used that were not  
22 published.



1           So it's really to make sure that the  
2 value sets are complete, that the value sets are  
3 published, that it's using the most current  
4 terminology.

5           If we see that you're using an expired  
6 value set we would want to know why. If we see  
7 that you're using a value set that you've created  
8 when there's another value set that's very  
9 similar we would want to know why, and why you  
10 would choose the value set you're creating, and  
11 how it's distinct from the value set that's  
12 published.

13           That doesn't mean that we would reject  
14 the measure and that we wouldn't move it forward,  
15 or that we would put that into the PA, it just  
16 means we would ask questions to get clarification  
17 before the measure actually went onto the  
18 standing committee so that could be incorporated  
19 into their review.

20           It is I would call a basic review, a  
21 higher-level review. We are hoping that as the  
22 work continues with value sets that we would

1 actually be making changes to the VSAC that would  
2 automate this process a little bit. So that  
3 would make it easier for developers that if  
4 you're developing a value set you would already  
5 automatically see the value sets that are  
6 similar.

7 And as that value set's being created  
8 you would be prompted to fill out that  
9 information which would make the review very,  
10 very easy and very quick.

11 MEMBER WATT: Hi, Ann Watt from the  
12 Joint Commission.

13 Did I understand you correctly, Ann,  
14 that a measure that is in a federal program is  
15 not eligible for trial use if it has an  
16 associated chart-abstracted measure, for example?

17 MS. PHILLIPS: That is correct.  
18 Measures in the approval for trial use program  
19 are newly developed measures, not specified for  
20 use in federal programs.

21 MEMBER WATT: So, where do they go?  
22 Would that kind of a measure -- would it be

1 considered a legacy measure? Would it be  
2 considered a respecified measure? It's not a de  
3 novo measure.

4 MS. PHILLIPS: Well, it's kind of a  
5 flavor of de novo measure because it's a newly  
6 developed measure in the approval for trial use  
7 program.

8 MEMBER WATT: Okay. I'm talking about  
9 a measure that has an associated chart-abstracted  
10 measure that is in a federal program.

11 MS. PHILLIPS: So you'd be talking  
12 about a respecified measure?

13 MEMBER WATT: Okay.

14 MS. PHILLIPS: Okay, there are two  
15 different kinds of respecified measures. There's  
16 a legacy measure that's associated with a chart-  
17 abstracted measure that's NQF-endorsed, and there  
18 are respecified measures that are not associated  
19 with an NQF-endorsed chart-abstracted measure.

20 They're still developed from a chart-  
21 abstracted measure. That's a respecified  
22 measure, and that's going to -- the same

1 requirements as a de novo measure.

2 And it's confusing. We'll go back to  
3 that slide because I think now that we've been  
4 through this we can see them all together.

5 So what you're talking about, Ann, is  
6 a respecified measure. It's a chart-abstracted  
7 measure. The chart-abstracted is a respecified  
8 eCQM from a chart-abstracted measure that has  
9 never been through NQF endorsement. Does that  
10 clarify that?

11 MEMBER WATT: Yes, thank you.  
12 Actually, I do have a specific measure in mind  
13 and I think it's a legacy eCQM because it is NQF-  
14 endorsed.

15 But the requirements are basically the  
16 same for those too, is that not correct?

17 MS. PHILLIPS: Respecified measures  
18 are the same submission requirements as de novo  
19 measures.

20 MEMBER WATT: But a legacy is not.

21 MS. PHILLIPS: No.

22 MEMBER WATT: Okay.

1 MS. PHILLIPS: Basically with a legacy  
2 measure it's reviewed with a chart-abstracted  
3 measure.

4 We see most of the respecified eQMs  
5 in the legacy submission category. They come in  
6 with a maintenance measure.

7 And the eQM is brand new, it's never  
8 been endorsed, but it's accompanying the legacy  
9 measure which is here for maintenance.

10 Respecified measures can show up at  
11 any time. I think the reason we are seeing more  
12 respecified measures is CMS programs are moving  
13 to eQMs from chart-abstracted measures. So it  
14 may be the equivalent of a chart-abstracted  
15 measure that's been around for quite some time,  
16 but they're not all NQF-endorsed.

17 There's a question behind you.

18 MEMBER BERNES: Hi, this is Samantha  
19 from Lewin.

20 Kind of as a follow-up to that, if  
21 there's a chart-abstracted measure that is no  
22 longer endorsed but was previously that's being

1 converted to an eCQM would that also be  
2 respecified?

3 MS. PHILLIPS: It's got to have no  
4 history of NQF endorsement.

5 MEMBER BERNES: So that would be  
6 considered legacy?

7 MS. PHILLIPS: That would be a de novo  
8 measure.

9 MEMBER BERNES: De novo, okay.

10 MS. PHILLIPS: If the corresponding  
11 chart-abstracted measure no longer has NQF  
12 endorsement and you're just submitting the eCQM  
13 that's a brand new, that's a de novo measure  
14 submission.

15 MEMBER BERNES: Okay. Are you  
16 interested in any of the history of the chart-  
17 abstracted measure if there's data for that?

18 MS. PHILLIPS: Absolutely. If it  
19 informs the eCQM.

20 MEMBER BERNES: Okay, thank you.

21 MR. TILLY: And we have another  
22 question on the line.

1                   So, I guess the question is about the  
2                   exact definition of what goes into trial use or  
3                   not.

4                   There's an example about a composite  
5                   behavioral health measure that was approved for  
6                   trial use, but that actually had been proposed  
7                   for I think meaningful use and developed under a  
8                   SAMHSA/NIDA grant.

9                   MS. PHILLIPS: That was early in the  
10                  program during the pilot phase. And before it  
11                  became an official program. So I think we were a  
12                  little more flexible about requirements.

13                  I'm familiar with the measure. And  
14                  right now that would not be accepted in approval  
15                  for trial use. But that was during the pilot  
16                  phase of the program.

17                  MS. ISIJOLA: Mike, did that answer  
18                  your question? Operator, can you open the lines,  
19                  please?

20                  OPERATOR: To ask a question please  
21                  press \*1. And there are no questions from the  
22                  phone lines.

1 MS. PHILLIPS: Okay. All right. And  
2 I think we're getting pretty close to lunch time.  
3 Nope, more questions? Okay.

4 MEMBER CULLEN: What percentage of  
5 measures that are coming in are eMeasures for  
6 endorsement? What type of training are the  
7 committees receiving? And what type of questions  
8 are they asking about eMeasures?

9 MS. PHILLIPS: Right now I can't tell  
10 you how many. I can tell you it's more.

11 I was looking at data for the year.  
12 So far in this batch of measure submissions I've  
13 reviewed at least a dozen eCQMs. That's a lot.  
14 We really do need to give you guys actual  
15 percentages because I think this is really  
16 descriptive of where the instrument is going.

17 And can you go ahead and repeat the  
18 rest of your question?

19 MEMBER CULLEN: What types of training  
20 and then what types of questions are the  
21 committees asking.

22 MS. PHILLIPS: We start in committee



1 orientation explaining what an eCQM is. Very,  
2 very basic. We want them to understand it's the  
3 difference between a manually abstracted or  
4 chart-abstracted measure and an automatically  
5 calculated measure.

6 When you have chart-abstracted  
7 measures you've got inter-rater reliability on  
8 one side. That's kind of the negative. Because  
9 eCQMs are always going to report the same data  
10 out of an EHR.

11 But you've also got an interpretation  
12 through chart-abstracted measure that you don't  
13 quite get in terms of flexibility with an eCQM.

14 If the measure is not correctly  
15 populated for whatever you're looking for there's  
16 no other way to research the data where chart-  
17 abstracted measures, you can always look a little  
18 deeper into the patient's chart.

19 So, we give the committee some  
20 training during the orientation. And then  
21 dependent on the type of measures that are being  
22 reviewed in the project we will go into all of

1       these different measures. That's really  
2       important.

3               If the standing committee is not  
4       reviewing any legacy measures they really don't  
5       need to know about legacy measures.

6               And the committees are becoming a lot  
7       more sophisticated at the review of measures.  
8       Initially, when I first started -- would accept  
9       the measure submissions. Now they're starting to  
10      ask questions, especially about simulated data.  
11      Because a lot of the measures in use for the  
12      legacy program have been in use for awhile.

13              So, I would say committees are  
14      becoming more sophisticated and we are answering  
15      a lot more questions about measure development,  
16      construction and testing.

17              MR. GOLDWATER: So, Cindy, I can add  
18      onto that.

19              Like Ann said, we do training at the  
20      beginning of every CDP meeting. And a lot of it  
21      is like this, only it's obviously a little bit  
22      more abbreviated because of time.

1           But to just generally talk about the  
2 pathways of eQMs. And then to spend, as Ann  
3 said, spend time on those that we've noticed have  
4 come into that particular project.

5           Because again, if there are no legacy  
6 measures we don't spend a lot of time talking  
7 about that.

8           The two I guess categories of  
9 questions we're seeing the most of are  
10 feasibility. There's a lot of questions on that.  
11 Will the eQM actually work in an EHR. How is it  
12 going to interrupt work flow. Is this something  
13 that could be collected in the course of work.  
14 How is this information going to come out of the  
15 EHR.

16           That becomes a big question if the  
17 measure is presented as reliant on unstructured  
18 data which very few are at this moment, but there  
19 have been a couple, and those have been  
20 questions, how would you get that data into the  
21 EHR.

22           And then as Ann put out we've gotten

1 several questions about Bonnie testing which we  
2 expected to get.

3 There's a lot of members on the  
4 standing committee that don't understand the  
5 tool. So we have to sort of walk them through  
6 what the tool is and what the tool is not, and  
7 how it is used at a very minimum level to show  
8 the measure logic is functioning correctly, and  
9 how it can be used again minimally for  
10 feasibility for legacy measures.

11 And that has led to questions about  
12 how synthetic data can be used. We've pointed  
13 out how that assessment could be done and  
14 evaluated in the best way that we are able to do.  
15 And the measures are either voted up or they're  
16 voted down. But traditionally those have been  
17 the questions that we see the most when it comes  
18 to eCQM.

19 MS. PHILLIPS: And one other  
20 additional thing. Beyond the committee  
21 orientation we have workgroup calls.

22 And I have been called into more than

1 one workgroup call to answer questions about  
2 eCQMs.

3 DR. BURSTIN: I think we've also heard  
4 from some committee members, and again, we do try  
5 to emphasize these are our requirements.

6 I think on the ground, particularly  
7 for clinicians or providers on the front line,  
8 the idea that these measures would work is  
9 something they really do question when they've  
10 got an idealized sort of evaluation.

11 And frankly, as somebody who sees  
12 patients on Monday mornings I never see my  
13 meaningful use stuff. It's done in the  
14 background. It just kind of goes off in this  
15 magic.

16 But if I have to actually enter all  
17 these data you can easily see how the concerns  
18 about feasibility in something that's not -- more  
19 than an idealized assessment is what they're  
20 going to want.

21 So I think it's clearly where we need  
22 to go. I think Bonnie testing was considered a

1 good first step on that path, but it was never  
2 considered really the ultimate way that I think  
3 providers and end users using those measures  
4 would feel comfortable that what we're seeing  
5 there is truly reliability and validity.

6 And I think the other issue we're  
7 increasingly seeing is what do we know, or really  
8 what don't we know about the comparability of the  
9 same measure using different specifications.

10 This comes up all the time. And I  
11 previously had an example of some Joint  
12 Commission measures that came forward that the  
13 measure is topped out on the paper record.

14 What do we know or understand about  
15 how its performance might be in an electronic  
16 record?

17 So I think these are smart groups,  
18 people who are just thinking about it, and  
19 logically there's going to be a set of questions  
20 that will follow above and beyond our base  
21 requirements.

22 And I think those over time will

1       logically evolve as you guys evolve and we think  
2       about how to do the testing better.

3               But your thoughts there also would be  
4       very welcome. This is definitely a new area I  
5       think for all of us.

6               MS. PHILLIPS: Did you have a  
7       question?

8               I would say a year ago we didn't see  
9       these four paths for eCQM submissions. I think  
10      NQF is trying to stay on top of all the different  
11      ways that eQMs come to us for endorsement or in  
12      the case of a trial approval for approval.

13              And we're trying to be flexible, but  
14      we're also trying to really be rigorous and make  
15      sure these measures can be implemented in  
16      healthcare organizations for performance  
17      measurement.

18              All right. I think I've got  
19      everybody's questions. Okay, thank you.

20              MS. ISIJOLA: Okay, so I think we're  
21      going to go ahead and break for lunch. I know  
22      we're a bit above schedule, but we'll break for

1 lunch.

2 This is an opportunity for you guys to  
3 network amongst each other. Some of you have  
4 seen each other yesterday, or haven't seen each  
5 other in years.

6 So we'll come back at about 1:10 and  
7 we'll start off our session on new measurement  
8 frontiers. Thank you.

9 (Whereupon, the above-entitled matter  
10 went off the record at 11:47 a.m. and resumed at  
11 1:10 p.m.)

12 MS. ISIJOLA: I know we're a bit ahead  
13 of schedule but we're going to start off our next  
14 presentation.

15 A lot of the things that we're doing  
16 now has really dived into measurement science.  
17 So, we do have a host of projects that really  
18 focus in on some of the projects within the  
19 measurement science landscape.

20 I know NQF is always known for  
21 endorsement of maintenance, but we wanted to  
22 showcase some of the work that we're doing across



1 the spectrum.

2 And one of the projects is variation  
3 in measure specification. So with that being  
4 said, Debjani?

5 DR. MUKHERJEE: Hello, good afternoon,  
6 everybody. So my name is Debjani and I'm a  
7 senior director here at NQF.

8 And the project I'm going to talk  
9 about is variation in measure specifications.

10 And I just want to say Jeff Geppert is  
11 on our expert panel and he's here today so, Jeff,  
12 if you want to chime in at any point feel free.

13 So, what is variation? I'm just going  
14 to start with that before going into the slides  
15 because when we talk about measure variation  
16 we're talking about a change, a variation. A  
17 variation in a measure. So in their  
18 specification.

19 But when you talk about that you have  
20 to have a reference standard from which you're  
21 varying. So just keep that in mind.

22 And also, the other thing to think

1 about is not all variation is bad. A lot of  
2 variation comes out of innovation and changes in  
3 clinical evidence. So, we're talking about  
4 variation that's probably not beneficial and  
5 should be mitigated, but not talking about trying  
6 to inhibit variation that's actually beneficial.

7 So, our project objectives is to sort  
8 of understand where variation is happening, why  
9 it's happening and how to work through variation,  
10 mitigate it, and when we're incapable of doing so  
11 to be transparent about it.

12 And also to create a taxonomy, a  
13 framework to classify and assess measure  
14 variation.

15 So, what do we mean by variation? As  
16 I said it's a modification. It's a tweaking.  
17 It's creating a measure that's very similar to an  
18 existing measure, almost like a me-too drug.

19 So, what we want to prevent is having  
20 too many measures that are very similar to each  
21 other. So when you're going to compare data you  
22 can't really compare because there are slight

1 differences, and the slight differences create a  
2 bigger delta in the differences in the data  
3 you're collecting.

4 So, the first thing we did is define  
5 variation. What do we mean by variation? And  
6 our official definition is any deviation from a  
7 fixed reference point.

8 And note a fixed reference point. And  
9 by reference point we mean a standard set of  
10 measure specification.

11 And this reference point for the  
12 purpose of this project is a standardized set  
13 such as NQF-endorsed measures, HEDIS measures, et  
14 cetera. A commonly known reference point.

15 So then the next thing we did was talk  
16 about what will be the focus of this variation.

17 There are measures that are used for  
18 internal quality improvement, and then there are  
19 measures used for accountability.

20 The expert panel had a discussion  
21 about this and then we decided that when you have  
22 internal quality improvement efforts the whole

1 process is a closed system. It's internal.

2 So, the focus of this project is  
3 external accountability. And by accountability  
4 we mean the use of measures for public reporting,  
5 for payment and other decision-making efforts.

6 And we're also doing this because of  
7 NQF's traditional focus on accountability.

8 So, what are the types of variation  
9 that we see? One is a formal modification of  
10 existing specifications. And it's usually used  
11 to accommodate user and/or provider preferences.

12 So changing the definition is  
13 something we see commonly. So changing the  
14 definition of a primary care provider with the  
15 intent of more accurately capturing data, but at  
16 the same time that is variation.

17 The second is variation arising from  
18 incomplete or ambiguous measure specifications or  
19 a lack of operational guidance.

20 So for example, a transition record.  
21 What does it mean? And sort of the  
22 interpretation of that by different providers and

1 data submitters can cause variation.

2 And finally, implementation  
3 challenges. That could be data challenges and/or  
4 resource challenges.

5 So, taking a chart review-based  
6 measure and then implementing it in a less  
7 granular registry and losing some of the nuances  
8 that may be available in more detailed chart  
9 notes.

10 So, what we did is create a table.  
11 And I know the font is rather small, but I'll go  
12 through each of them. And think about the  
13 different types of variation we're seeing and  
14 examples of them when we're looking at measure  
15 specification elements.

16 So, the first is numerator, changes in  
17 the numerator, which changes the measure focus.

18 And some examples are differences in  
19 definitions, how things are being defined,  
20 differences in coding, and/or documentation of  
21 clinical concepts such as an encounter and  
22 adherence, or even how you're defining your

1 providers.

2           The other is the denominator, change  
3 in the denominator or the target population. And  
4 changes there are differences in definitions  
5 again, coding, documentation of clinical  
6 concepts.

7           And because of the prevalence of  
8 changes in definitions a lot of the work is  
9 focusing on defining terms, creating a language,  
10 a common set of language and words that we can  
11 use to talk about variation.

12           So, for denominator it would be  
13 measures intended for adults being changed to be  
14 applied to the pediatric population.

15           Then exclusions. Exclusions from the  
16 denominator and changing the target population.

17           So, differences in acceptable  
18 exclusions. Specific medical conditions versus  
19 unspecified medical reasons.

20           The other big one is risk adjustment.  
21 And risk adjustment includes not only risk  
22 models, but also sociodemographic factors, and

1 also differences in how modeling is done and how  
2 the risk adjustment strategy is laid out such as  
3 logistic versus hierarchical modeling, and things  
4 like that that sort of change the way the data is  
5 being collected and/or being analyzed at the end.

6 Data source or collection instrument.  
7 So, taking administrative claims versus registry  
8 reporting versus chart review.

9 Also, care setting. So, taking  
10 something that's meant for the hospital setting  
11 and applying it to an outpatient clinic.

12 And then finally, level of analysis.  
13 So, taking a measure that's intended for health  
14 plan performance and applying it to the clinician  
15 level.

16 And also, for all of these if there  
17 are any additions, suggestions, please feel free  
18 to speak up, raise your hand. Any feedback at  
19 this point is much appreciated.

20 As we said this is a multi-phase  
21 project. We have two in-person meetings. We  
22 have already had our first in-person where we

1 came up with the examples, the types of  
2 variation, the definitions.

3 And the next phase is to talk about  
4 the taxonomy, how we classify as well as mitigate  
5 some of this variation.

6 So, as far as mitigating variation one  
7 of the things that the expert panel did was  
8 develop a set of guiding principles, a framework  
9 for assessing variation.

10 And some of the elements here are  
11 promotion of comparability. So variation should  
12 be assessed and mitigated based on its impact on  
13 comparability.

14 Reduction of burden, especially  
15 provider burden. If you have five very similar  
16 measures that you have to report on it causes and  
17 creates reporting burden.

18 Also, on the other end if you have the  
19 data and you want to compare, especially with  
20 this movement from volume to value you want to be  
21 able to appropriately capture the differences in  
22 quality across the spectrum without variation



1       being an issue in your analysis.

2               Protecting innovation. No matter how  
3 much we want to mitigate variation we always  
4 should allow for innovation. Innovation from  
5 clinical evidence. Innovation from advances in  
6 the field and changes in best practice.

7               Meeting end user needs. Measures  
8 should be able to meet end user needs. And  
9 measures should be developed so that they're not  
10 varied too much at the implementation phase to  
11 meet user needs.

12              Transparency. So, to be transparent  
13 in what is being changed during variation and  
14 also almost like an annotation that transparently  
15 reports what was changed and why it was changed.

16              And then specificity. Consistency in  
17 implementation. Measures used for accountability  
18 should include full detailed specifications so  
19 that at the implementation stage users don't have  
20 to put a layer of their own understanding and  
21 interpretation to be able to implement a measure.

22              And just to that point, for the focus

1 of this project we're looking at accountability  
2 measures at implementation and further.

3 We do realize that variation happens  
4 in the development ideation level with the number  
5 of guidelines out there and which recommendation  
6 is chosen to develop the measure.

7 But the hope is maybe to look at that  
8 at a different phase because trying to get at the  
9 nuances of variation at each of the stages are  
10 slightly different just because of what happens  
11 at each stage.

12 And with that, any questions, any  
13 comments, any suggestions, next step? And also,  
14 Jeff, anything you would like to add? And we  
15 also have Helen.

16 MEMBER GEPPERT: Just to say that I  
17 think a lot of this goes back to what we talked  
18 about at the very beginning of the day of trying  
19 to create more of this feedback mechanism.  
20 Instead of having this linear process where  
21 measures are developed and then they're  
22 implemented, trying to actually provide feedback

1 to the developers about how they're being  
2 implemented and what issues people are having  
3 doing the implementation.

4 And then have the developer involved  
5 in that process and considering what kinds of  
6 changes, modifications are really consistent with  
7 the original measure intent and which ones might  
8 be more problematic.

9 DR. BURSTIN: I just had a couple of  
10 thoughts. And thanks, Jeff. Jeff has been  
11 really helpful on this panel.

12 And there are actually several other  
13 developers. NCQA is on the panel and also a  
14 couple of other folks. I'm looking around the  
15 table.

16 DR. MUKHERJEE: Wisconsin  
17 Collaborative.

18 DR. BURSTIN: Wisconsin as well,  
19 right.

20 So, part of the idea here has been --  
21 this is an interesting committee and we'll share  
22 the roster with you.

1 I mean, it includes people who use  
2 measures every day. I think we had three or four  
3 states represented, communities and states who  
4 use measures.

5 We've had developers at the table. We  
6 have guideline people at the table. We had EHRs  
7 at the table, vendors at the table.

8 And the idea was really just trying to  
9 wrap our head around this. How does variation  
10 happen, why does it happen. Is there some  
11 variation that's okay, and if so it should be  
12 transparent so people know they're comparing  
13 apples to apples. And there's just not a lot of  
14 transparency there.

15 So you should know this work was asked  
16 for by -- well, we requested it, but HHS and in  
17 particular ASPE is really interested in  
18 understanding this.

19 So, Ann Page was actively  
20 participating in the panel from ASPE.

21 So, we would really like your thoughts  
22 here. One of the things that was eye-opening for

1 me was to hear how difficult it was, for example,  
2 and Jeff may have had this experience as well,  
3 some of the states saying how hard it is to take  
4 what we think of as a fully specified measure and  
5 then actually try to implement it.

6 And they just had a whole list of  
7 questions. Well, that's really interesting, but  
8 how do I make that work with the data systems I  
9 have.

10 So it feels like there's a missing  
11 piece between what we do on the measure  
12 specification side and how it's implemented that  
13 we'd like to work with you to think about how to  
14 fill in.

15 But then also a sense of buyer beware.  
16 There are differences here in the way these  
17 measures are applied. And you may be actually  
18 seeing more measurement noise than you're seeing  
19 actual differences in performance.

20 So, this is early and I think as  
21 Debjani mentioned the next phase of this is a  
22 whole set of key informants. Some of you may be

1 among those key informant interviews.

2 So, it's iterative, it's ongoing. But  
3 if you have ideas about things that you struggle  
4 with, or as you're putting your measures together  
5 and how specifications can be pretty difficult at  
6 times to be incredibly precise please share them  
7 now or afterwards. I mean, we're happy to take  
8 your feedback as we go forward.

9 You look very post prandial.

10 MEMBER CULLEN: So, one of the areas  
11 that you talked about was a lot of measures that  
12 may be very similar used in different settings  
13 and things like that.

14 Has there been any talk or discussion  
15 about potential changes in the scientific  
16 acceptability of the measures as you move from  
17 setting to setting?

18 I mean, I see that there's a desire to  
19 have consistency across, but validity may not be  
20 there. That's something that I haven't really  
21 seen in any of the documentation that's been  
22 coming out from this group.

1 DR. BURSTIN: I think it's an  
2 interesting question. Anybody else have any  
3 thoughts on it? I mean, it hasn't really be  
4 something I think we've thought a lot about.  
5 Jeff, did you want to say something?

6 MEMBER GEPPERT: I just think part of  
7 it is trying to be a little bit more explicit  
8 about what that quality construct is so we can  
9 better make that determination of scientific  
10 acceptability and validity.

11 So, sometimes it's a little bit less  
12 specific than it might otherwise be trying to  
13 really articulate what -- the exact providers'  
14 behaviors that you're trying to measure with your  
15 measure construct.

16 And I think if there was a little bit  
17 more explicitness in that then it would be more  
18 obvious when you transfer it to a different  
19 setting about what the validity issues could  
20 potentially be.

21 So, I think part of it is on our side,  
22 on the measure developer side to be more explicit

1 about that.

2 MEMBER LEMIEUX: Yes, and I was just  
3 going to add I think we think of validity as  
4 being context-specific. But we're kind of the  
5 choir here. And I don't know that that is --  
6 people may not understand that you can't just  
7 kind of plop a measure into another setting or  
8 whatever. It may seem perfectly valid, but it  
9 isn't.

10 But I would say that a lot of people  
11 may not understand that.

12 DR. MUKHERJEE: And just to add, some  
13 of the examples we have seen is say one of the  
14 Medicaid core set measures, states taking it and  
15 tweaking it slightly to be able to implement it  
16 and saying oh, it's the same measure.

17 And that's something we have heard  
18 from our federal partners where when you're  
19 looking across it's not the same measure. But at  
20 the same time you're trying to let them know what  
21 is acceptable when you're tweaking and what's  
22 not. Thank you.



1 MS. ISIJOLA: Great. Thank you,  
2 Debjani.

3 So our next presentation, I know many  
4 of you have heard about our SDS trial period and  
5 kind of where we've been when we started it.

6 Erin O'Rourke will come and present on  
7 where we have been, where we're going, and some  
8 of the challenges that we've been facing to date.  
9 So, Erin?

10 MS. O'ROURKE: Thanks, Wunmi. I'm  
11 also excited that we'll have some presentations  
12 after I give you a bit of an overview of how we  
13 got to where we are today with the trial period  
14 from some of our developer colleagues in the  
15 room.

16 Karen Dorsey from Yale CORE is going  
17 to present on some of the exciting work they're  
18 doing.

19 And Kristen Butterfield will be  
20 sharing with us the results of PQA's work on SDS.

21 So, just to give you a little bit of  
22 the high level how we got to where we are. As

1       Debjani said NQF endorses performance measures  
2       that are intended for use in accountability  
3       programs such as public reporting and pay-for-  
4       performance.

5               So, in this context the overall  
6       performance measure score is used to make a  
7       conclusion about a provider's quality in relation  
8       to other providers or against some other  
9       comparator such as average performance.

10              Historically SDS adjustment of quality  
11       measures has been avoided. And prior to the  
12       start of the trial period NQF actually had a  
13       prohibition of these factors being included in  
14       risk adjustment models.

15              However, there's a growing body of  
16       evidence demonstrating the association between  
17       patient sociodemographic status and healthcare  
18       outcomes.

19              Additionally, we've seen a dramatic  
20       shift to value-based purchasing with an increased  
21       focus on outcomes measurement being used in those  
22       programs.

1                   However, generally caring for the  
2                   sociodemographically disadvantaged populations is  
3                   associated with poorer performance on current  
4                   measures. That's just on average. There are  
5                   some noteworthy exceptions to that general  
6                   pattern.

7                   Given the higher financial stakes  
8                   especially for safety net providers we want to  
9                   ensure that performance measures are really  
10                  getting that apples to apples comparison between  
11                  providers.

12                  We want to ensure that the safety net  
13                  providers aren't being unfairly penalized because  
14                  of the populations they serve. Doing so could  
15                  risk creating greater disparities, or take away  
16                  the additional resources that are needed to help  
17                  close some of those gaps in care.

18                  So we know there are at least two  
19                  divergent views on adjusting measures for  
20                  sociodemographic status.

21                  Interestingly both positions are based  
22                  on a shared concern about not worsening

1       disparities in the healthcare system.

2               Those who oppose adjusting the  
3       measures this way feel that providers may deliver  
4       worse quality to disadvantaged patients.

5               Adjustment could make meaningful  
6       differences in quality disappear.  Worse outcomes  
7       might be expected.  There would be no expectation  
8       to improve.

9               It implies or sets a different  
10       standard for providers serving different  
11       populations.

12              There's also a lack of adequate data  
13       to really do these adjustments correctly.

14              And there's thoughts out there that  
15       people prefer rectifying these issues through  
16       payment rather than adjusting the measures.

17              However, those who support SDS  
18       adjustment feel it's necessary to really allow  
19       for comparative performance.

20              That a performance score alone,  
21       whether it's adjusted for SDS factors or not  
22       cannot identify disparities.

1           They feel hospitals caring for the  
2   disadvantaged are already being penalized, and  
3   there's no evidence that disparities would be  
4   reduced through further negative financial  
5   incentives.

6           And that not putting in these  
7   adjustments could create a disincentive to care  
8   for the poor and for vulnerable populations.

9           So, to consider and address these  
10   issues NQF convened an expert panel to determine  
11   when and if how quality measures should be  
12   adjusted for SDS factors.

13           These recommendations were made  
14   through the usual NQF consensus process. The  
15   expert panel was composed of multiple  
16   stakeholders with a variety of experiences.

17           And the recommendations were submitted  
18   for public comment and then modified in response  
19   to the comments received.

20           Ultimately the results of this work  
21   was that NQF would undergo a two-year trial  
22   period where performance measures could be

1 adjusted for SDS factors prior to a permanent  
2 change in NQF policy.

3 As I said before, prior to this trial  
4 period NQF had prohibited consideration of these  
5 factors in risk adjustment models, preferring  
6 stratification based on those variables.

7 So, during the trial period if SDS  
8 adjustment is determined to be appropriate for a  
9 given measure NQF will endorse one measure with  
10 specifications to compute the SDS adjusted  
11 measure as well as the non-SDS adjusted version  
12 of the measure. That is, it's clinically  
13 adjusted only to allow for stratification.

14 Each measure must be assessed  
15 individually to determine if SDS adjustment is  
16 appropriate. Not all outcome measures should be  
17 adjusted for SDS factors. For example, something  
18 like a central line infection measure should not  
19 be adjusted.

20 There needs to be both a conceptual  
21 basis, that is, a logical rationale or theory as  
22 well as empirical evidence to support the

1 adjustment.

2 And these recommendations apply to any  
3 level of analysis, including health plan,  
4 facility and individual clinician.

5 So all measures submitted to NQF for  
6 endorsement after April 15 of last year are  
7 considered to be part of the trial period.

8 And the standing committees evaluating  
9 them may consider if the measure is appropriately  
10 adjusted for SDS factors. So this includes newly  
11 submitted measures, measures undergoing  
12 maintenance, measures that were conditionally  
13 endorsed such as the ones we've seen in the  
14 admissions/readmissions and cost and resource use  
15 projects that finished up right before the start  
16 of this trial period.

17 This could also be a basis for an ad  
18 hoc review.

19 Just a note, measures undergoing  
20 endorsement maintenance review during the trial  
21 period are considered fair game for consideration  
22 of SDS adjustment.

1                   So this slide just shows you some of  
2                   the considerations that the standing committees  
3                   are asked to make when they're reviewing the  
4                   measures to determine if they're appropriately  
5                   adjusted.

6                   They're asked if there's a conceptual  
7                   basis between the SDS factor and the focus of the  
8                   measure.

9                   They consider if the factor is present  
10                  at the start of care and if there is variation in  
11                  the prevalence of that factor across measured  
12                  entities.

13                  They are asked to consider if the  
14                  empirical analysis submitted by the developer  
15                  shows that the SDS factor has a significant and  
16                  unique effect on the outcome.

17                  And finally, they consider if  
18                  information on the SDS factor is available and  
19                  generally accessible for the measured patient  
20                  population.

21                  So, just to share a little bit about  
22                  what we've learned so far from the trial period,



1 to dive in a little bit on the cost and resource  
2 use project.

3 Three measures in this project were  
4 endorsed with the condition that they enter the  
5 trial period.

6 Based on the empirical analysis the  
7 developers chose not to include SDS variables in  
8 the model citing nominal impact of those factors  
9 on the risk model performance and the outcome of  
10 the measure.

11 Ultimately the committee voted to  
12 continue endorsement of the measure without  
13 including these SDS factors in the risk  
14 adjustment approach.

15 However, we have received an appeal of  
16 this decision, so there's still ongoing work on  
17 these measures.

18 For the admissions/readmissions work  
19 the standing committee is currently in the  
20 process of a series of meetings to review 16  
21 measures that were endorsed with the same  
22 condition, that they enter the trial period and

1 be considered for the need for SDS adjustment.

2 Some very early findings from the  
3 standing committee's preliminary review are on my  
4 slide here.

5 The variables currently proposed by  
6 the developers may not be sufficiently robust.  
7 However, there's a need to consider the current  
8 limits to the availability and accessibility of  
9 data around these factors.

10 Any patient characteristic that is  
11 present prior to treatment and is a known or  
12 suspected confounder of the treatment may be  
13 included in the risk adjustment model.

14 The committee encouraged developers to  
15 consider age, gender, some measure of poverty, as  
16 well as to test community-level variables when  
17 patient-level data were either not available or  
18 not robust enough.

19 The committee noted that geographic  
20 proxy data should represent the actual SDS  
21 characteristics of the patient as accurately as  
22 possible.

1           For example, they stressed  
2           consideration of a nine-digit zip code versus a  
3           five-digit zip code.

4           And finally, the committee urged  
5           caution on the use of race as a proxy for patient  
6           SDS. This was something the original TEP that  
7           developed these recommendations said should not  
8           be ever used as a proxy for SDS.

9           So when we do see measures that have  
10          tested race the committee wants developers to be  
11          very crystal clear on the conceptual analysis for  
12          why they're testing it and what they're really  
13          trying to get at by looking at race.

14          So, overall we've learned quite a bit  
15          about the challenges of risk adjusting quality  
16          measures for SDS factors.

17          First, really running up against  
18          challenges related to the limited availability of  
19          patient-level data. We're finding available  
20          proxies such as five-digit zip code may not  
21          really be granular enough or otherwise adequate  
22          to show the differences.

1           Standing committees have raised some  
2 concerns about the factors selected and analyzed  
3 to date.

4           Developers have noted difficulty in  
5 accessing nine-digit zip code or Census block  
6 data.

7           However, the standing committee has  
8 noted that five-digit zip code may not be  
9 specific enough.

10           Similarly, dual eligible beneficiary  
11 status is readily available, but again, may not  
12 be granular enough to show meaningful  
13 differences.

14           And again, we've had the  
15 appropriateness of including race as a variable  
16 has been questioned.

17           We've also heard some calls for a more  
18 prescriptive approach. Historically NQF has not  
19 been prescriptive in its approach to the  
20 variables included in risk adjustment models.  
21 The measure developer is responsible for  
22 selecting the variables included in the model and

1 for defending the selection of those variables to  
2 the standing committees.

3 This approach applies to both clinical  
4 and SDS factors. However, we've been getting  
5 some questions about whether we should establish  
6 firmer guidelines for what SDS factors should be  
7 considered to ensure that we're having a  
8 consistent and thorough trial period.

9 So with that I'm happy to take any  
10 questions. And if no questions I can turn it  
11 over to Karen Dorsey from Yale CORE to share a  
12 little bit about what they've been doing.

13 MEMBER DORSEY: Thanks. Hi, everyone.  
14 So, Erin asked that I share some information  
15 about our experience to date with the  
16 sociodemographic trial period in our measures  
17 that have gone through which I think number about  
18 14 at this point, either have gone through or are  
19 in the process of being considered by committees.

20 I'll say that I oversee this work at  
21 CORE, but our director of quality measurement  
22 programs, Susannah Bernheim, actually leads the

1 work. And I am not one of the brilliant analysts  
2 who have done a tremendous amount of conceptual  
3 work and number-crunching to support all the  
4 materials we have submitted. So you guys are  
5 stuck with me this afternoon, but I'll walk you  
6 through at a high level our experience and then  
7 I'm happy to answer questions.

8 So, today I just want to provide an  
9 overview of our approach to using both SES and  
10 race variables in the measure testing that we've  
11 done so far, to describe the approach to using  
12 these variables in our risk models, in our  
13 modeling structure, and then to talk about some  
14 key findings.

15 So, to start, our approach to variable  
16 selection sought to identify data sources for  
17 assessing sociodemographic status that have  
18 several characteristics.

19 And these characteristics are really  
20 defined both by the NQF criteria for variables  
21 that Erin just went through, and also sort of the  
22 inherent nature of our measures which are

1 national measures that attribute the results at  
2 the hospital level.

3 So, our models have a patient and  
4 hospital level, the hierarchical models. And so  
5 we use patient-level variables or proxies for  
6 patient-level variables in the models for risk  
7 adjustment.

8 Most of the variables in the models  
9 are comorbidities that come from inpatient and  
10 outpatient claims.

11 So, this use of socioeconomic status  
12 and race variables at the patient level is in  
13 keeping with our methodology for risk adjustment.

14 We also need variables that can be  
15 linked to Medicare fee-for-service claims since  
16 these are the data that we use to calculate the  
17 measures.

18 They have to be available therefore  
19 for everybody over 65 who's a Medicare  
20 beneficiary.

21 And we need to have them now so that  
22 we can be responsive to the NQF trial period, and

1 we can talk about potential work that could be  
2 implemented in measures in real time.

3 And Erin already alluded to some of  
4 the limitations that we know in the SDS and  
5 information about race and ethnicity in national  
6 data sources. And I'll talk about that a little  
7 bit more.

8 So, what data sources are available to  
9 us that may have variables that meet all these  
10 criteria?

11 There's Medicare Part D data and  
12 specifically data that's used to assess coverage  
13 for low-income subsidies in Part D.

14 This includes information about dual  
15 eligibility for Medicare and Medicaid, and also  
16 the low-income subsidy.

17 And I'll just pause here to say that  
18 in our analysis of the low-income subsidy what  
19 we've found is that generally everyone who  
20 qualifies there is included in dual eligible.  
21 It's a larger group and dual eligible patients  
22 are a subset of people who qualify for the low-



1 income subsidy.

2 And they're in fact a lower income  
3 subset of that group. And so, I'll talk about  
4 this a little more, but selected dual eligibility  
5 over low-income subsidy because it gives a little  
6 bit more specific information about low-income  
7 and low-asset enrollees.

8 We also use the Medicare enrollment  
9 database which has both beneficiary demographic  
10 information, so information about race and  
11 ethnicity, and also benefit coverage. So it also  
12 gives information about dual eligible status.

13 Just for information this is also  
14 where we get our mortality data for the 30-day  
15 mortality measures is from the enrollment  
16 database.

17 So, just for a moment I want to talk  
18 about the American Community Survey because this  
19 provides sort of a nationally representative  
20 sample of information about the socioeconomic  
21 environment in which people live.

22 This survey uses a sample that's based

1 on the Census so it can be applied at units that  
2 we consider associated with the Census like zip  
3 code as Erin was talking about.

4 It's recommended that you use five  
5 years of combined data to get a representative  
6 sample and accurate information.

7 It currently can be linked easily to  
8 the five-digit code, but you need additional  
9 software to link it down to the nine-digit level.  
10 And in fact, you can only attribute with accuracy  
11 the information from the American Community  
12 Survey to the Census block group level which is  
13 basically the first digit and the last four  
14 digits of the nine. And is meant to represent  
15 between 600 and 3,000 people with an ideal number  
16 of 1,500 people. That's what the block group  
17 aims to capture.

18 So, from these choices we have elected  
19 to use Medicare and Medicaid dual eligibility  
20 status which as I said is found in the Medicare  
21 enrollment database, also in Part D data.

22 It's an indicator of poverty that's

1 based both on income and assets which is an  
2 advantage. And as I said, it still represents  
3 sort of the poorest of the poor if you think  
4 about the low-income subsidy as the largest  
5 parent group.

6 We also elected to use the Agency for  
7 Healthcare Research and Quality validated SES  
8 score. This is based on the seven elements that  
9 are found in the American Community Survey data.

10 And if you guys scroll down you can  
11 see that these are elements that characterize the  
12 resources in the community in which people live.

13 And the way that we use these in our  
14 models is to look at the Census block group in  
15 the lowest quartile of the index and compare it  
16 to all others. So, the lowest quartile compared  
17 to the three higher quartiles in the distribution  
18 of score.

19 We also very purposefully elected to  
20 look at race which we derive from the Medicare  
21 enrollment database again.

22 Unfortunately the race variable in the

1 Medicare enrollment data is limited in that only  
2 the black and white categories have been found  
3 and researched to be sensitive and specific. So  
4 we can't look at ethnicity, and we can't break  
5 out other minority groups using this information.

6 But we thought it was still very  
7 valuable to use, especially given that a lot of  
8 the disparities research around minority groups  
9 is focused on black patients versus white  
10 patients.

11 I want to say very explicitly that we  
12 did not use this as a proxy for SES. Our intent  
13 with using race was to have a comparator  
14 variable. This is because much of the research  
15 around SES and race associated with outcomes  
16 overlap. And often the association between race  
17 and outcome is stronger than that of SES  
18 variables and outcome in the same studies.

19 And also because many of the pathways  
20 by which race is linked to health outcomes can  
21 also be applied to SES. And some of the  
22 disadvantages of including those variables in

1 risk models are analogous.

2 So for all those reasons we wanted to  
3 use this as a comparative variable to try to  
4 understand what we were seeing when we were  
5 examining our results.

6 So, just a brief review of approach to  
7 analysis. Erin touched on this, but we focused  
8 on what was requested of us by the NQF committee  
9 and by the NQF staff guidance as we were putting  
10 measures into endorsement maintenance or initial  
11 endorsement.

12 We were tasked with characterizing the  
13 conceptual relationship between these variables  
14 and the outcomes. This is true for the payment  
15 outcome, the 30-day mortality outcome, and 30-day  
16 readmission outcome.

17 To look at the statistical  
18 relationship both by variate and in the context  
19 of all the variables that we include in our risk  
20 models.

21 And then to look at the impact on  
22 measure results which is ultimately the hospital

1 performance assessment.

2 And then we were also asked to look at  
3 hospital-level and patient-level contribution.

4 And this is something that we're doing  
5 specifically in relationship to the readmission  
6 measures, not something that we needed to do with  
7 payment and mortality which I'll talk about in a  
8 second. And I'll get at this in a couple of  
9 slides.

10 I want to say that even though we  
11 looked at AHRQ SES index I'm not going to show  
12 you guys results. I'm going to preview that I'm  
13 going to disappoint you and not show you results.

14 And that's because we are really just  
15 at the point of getting down to the Census block  
16 group level with this variable.

17 If you guys are interested in seeing  
18 how that plays out with a readmission measure  
19 stay tuned because there will be public meetings  
20 of that committee and they will be reviewing and  
21 discussing those results.

22 So, the conceptual relationship with

1 the outcome was really informed by our cohort in  
2 outcome-specific literature reviews that we  
3 produced for each measure.

4 This was an incredible amount of work  
5 that our team did to do literature reviews that  
6 were specific to AMI, heart failure, pneumonia,  
7 and to each of the outcomes that we've tested so  
8 far.

9 And they include -- the four potential  
10 pathways that sort of emerged from this review of  
11 the literature include differential health at  
12 admission. So, patients who have lower SES  
13 indicators may have a greater burden of disease  
14 when they present to the hospital.

15 The use of low-quality hospitals. So,  
16 we know patients who have low SES indicators may  
17 cluster at certain hospitals that are within  
18 their communities perhaps, and that that may be  
19 one pathway.

20 That patients may receive differential  
21 care within hospitals. And there's evidence to  
22 support this both for patients with low SES

1 indicators and for black patients compared to  
2 white patients.

3 And that there may be also other  
4 influences on outcomes outside of hospital  
5 quality. Things like competing economic  
6 priorities for patients and accessibility of  
7 post-acute care providers in communities, et  
8 cetera.

9 So these were the four large buckets  
10 of ways by which these factors are connected to  
11 outcomes that we found in the literature.

12 When we began to look at association  
13 with outcomes we did this both for race and SES  
14 variables and we found some associations.

15 I'm just showing you the bivariate  
16 association here. And if you go down the rows  
17 I'm keeping it simple limiting it to single  
18 condition AMI but showing you the results for  
19 three different outcomes, AMI payment in that  
20 first row, AMI mortality in the second, and AMI  
21 readmission in the third.

22 Again, as promised I'm only showing



1 you the results for dual eligibility and race.

2 Stay tuned for more information about the AHRQ

3 SES index.

4 And what you can see is in that third  
5 column these are patients with the indicator  
6 variable, and in the last column those are the  
7 patients without. And so there's a very modestly  
8 higher payment associated with dual eligibility  
9 and with black race. Very small. This is again  
10 just the observed.

11 A little bit bigger differences that  
12 you see, but still pretty modest with a bivariate  
13 relationship with each of those variables in AMI  
14 mortality.

15 And then readmission as expected is a  
16 little bit greater in the unadjusted observed  
17 difference.

18 Then we move onto actually putting  
19 these variables into our multivariate models with  
20 all of the rest of the comorbidities.

21 And I'm showing you here the impact on  
22 model performance. We assess that with a quasi R

1 squared for the payment outcome and with C  
2 statistics for the mortality and readmission  
3 outcome.

4 So when you look at those numbers next  
5 to the payment outcome they look quite a bit  
6 different because they are different statistics.  
7 Don't be alarmed.

8 But what you can see when you look  
9 within each measure, so AMI payment you look at  
10 those three rows, the current model which only  
11 includes comorbidities and demographic  
12 information like age and gender for some of our  
13 conditions, you can see that then when you add  
14 dual eligibility or when you add race the quasi R  
15 squared doesn't change.

16 And similarly for AMI mortality and  
17 readmission the C statistics just don't change.

18 So, these models are equally well  
19 discriminating with and without these additional  
20 variables.

21 For impact on hospital results I'm  
22 showing you a picture hoping that it's worth a

1 thousand words.

2 And these two figures are for the AMI  
3 payment measure. The one on the left is for dual  
4 eligibility added to the risk adjusted model, and  
5 the one on the right is for black race versus  
6 white race added to the risk adjustment model.

7 And what you can see for both is that  
8 all of those dots align pretty darn closely along  
9 the slope.

10 And just to give you a sense of the  
11 correlation values here, we're talking about 0.99  
12 and until you get to the third decimal place you  
13 don't get a deviation from nine. So these are  
14 very highly correlated results with and without  
15 these variables in the model.

16 I'm showing you the same for AMI  
17 mortality. Here we added the nuance of breaking  
18 out the quartiles of performance but with  
19 different colors just to show that no matter  
20 whether you were a high performer or low  
21 performer your dots all line up with again 0.99  
22 correlation here.

1 I'm not going to show you the  
2 correlation figures for readmission, but it's not  
3 because I'm hiding anything. They look exactly  
4 like this. It's just because we had a lot of  
5 competing priorities this week with respect to  
6 SDS analysis.

7 So, in a nutshell for the payment and  
8 mortality measures for both of these types of  
9 variables, the race variables and the SES  
10 variables we really only found a modest  
11 association with the outcomes when we include our  
12 other risk adjusters.

13 The addition of these variables had  
14 really a negligible, like no impact on model  
15 performance. And hospital performance is  
16 incredibly similar with and without these  
17 variables in the risk models.

18 I want to just give you a brief  
19 preview of some of the information that we've  
20 added with the readmission measures that we  
21 didn't do with the AMI payment and mortality  
22 measures.

1           This gets back to the hospital-level  
2           and patient-level effects I alluded to at the  
3           beginning of the talk.

4           For the readmission measures we were  
5           asked to do this additional analysis to try to  
6           understand to what degree is the association  
7           between, for example, dual eligible status and  
8           readmission related to the hospital, the  
9           characteristics of the hospital that a patient  
10          goes to, and to what degree is it due to that  
11          patient coming in as a dual eligible patient for  
12          an example.

13          So, to get at this we perform what's  
14          called a decomposition analysis using some  
15          standard methodology that's been developed for  
16          other purposes to assess the independent effects  
17          of these variables at the patient and hospital  
18          level.

19          So essentially we kind of break the  
20          coefficient if you will into two pieces and  
21          attribute those pieces to the hospital and to the  
22          patient separately.

1                   And basically it gives us a  
2 simultaneous estimate of the independent effects  
3 of any average patient receiving care at a  
4 hospital that has a high proportion of patients  
5 with low SES indicators, or a high proportion of  
6 black patients in the case of the race variable,  
7 or a patient having low SES indicators, or a  
8 black patient walking into and receiving care at  
9 an average hospital. So it's those two different  
10 things being compared.

11                   And what we found is that both the  
12 hospital-level and the patient-level effects are  
13 associated with readmission. And I'm showing you  
14 the information for AMI although it's similar for  
15 all of our readmission measures for which we've  
16 done this analysis so far.

17                   And in the table you can see the  
18 coefficients for the patient-level portion of the  
19 variable and the hospital-level portion of the  
20 variable and the P values in that final column.

21                   Unfortunately you can't look at these  
22 coefficients and compare them directly. It's

1       tempting to do so, but we can't because these are  
2       measured on different scales for a patient. They  
3       either are dual eligible or are not. They either  
4       are black or not. But for hospitals the  
5       proportion of patients that they have in these  
6       categories is a continuous variable. So those  
7       scales make it impossible for us to directly  
8       quantitatively compare these.

9               But it's important to understand that  
10       both contribute in a statistically significant  
11       way.

12              So, one of the things that we're  
13       working on, and that you all can see if you're  
14       following the work of the admissions and  
15       readmissions committee over the next six weeks or  
16       so, we're working on quantifying and directly  
17       comparing the hospital and patient-level  
18       contributions using a prediction analysis. It's  
19       actually pretty neat so please tune in if you are  
20       interested in that.

21              And then we are also going to be  
22       presenting the AHRQ SES data that is defined down

1 to the Census block group, again aimed at a local  
2 population of about 1,500 for each block group.

3 And our analysts have done some  
4 brilliant and innovative work adjusting for  
5 median income for differences in cost of living  
6 and different geographic areas which we think is  
7 really important when you're using a national  
8 sample.

9 Because if you compare New York and  
10 Mississippi then it will look like New York  
11 doesn't have any low-income areas. So we've done  
12 some really innovative adjustment work. And so  
13 you all will be able to see that in some of the  
14 discussions that are upcoming.

15 So these were our conclusions. I've  
16 said all of this. I'll sort of jump over the  
17 first two bullets, but say that the work that has  
18 gone into this has really been tremendous. More  
19 than we probably could have anticipated at the  
20 beginning of the year.

21 It probably doubled the work that we  
22 need to do for measures that go through regular



1 endorsement maintenance, if not maybe a little  
2 bit more than doubled. So it was an incredible  
3 undertaking for all of us, and especially our  
4 analysts.

5 And I think that we would concur with  
6 a lot of what many stakeholders have brought up  
7 which is that all of the work around disparities  
8 is greatly limited by the data and variables that  
9 are available to compare groups across the  
10 nation.

11 And we are as eager as anybody to have  
12 a richer data source to look at social and  
13 economic disadvantage, and how it impacts health  
14 disparities.

15 So I'll stop there. Questions now?

16 MS. O'ROURKE: Yes, any questions for  
17 Karen?

18 If not, I'd like to ask Kristen  
19 Butterfield from PQA to come up and tell you a  
20 bit about the work they've been doing around SDS  
21 adjustment.

22 MEMBER BUTTERFIELD: Thank you, Erin.

1  
2           So, I'm just going to talk a little  
3 bit about what the Pharmacy Quality Alliance has  
4 been doing around kind of our efforts to address  
5 sociodemographic risk adjustment.

6           I want to tell you a little bit about  
7 PQA. We are a non-profit organization  
8 established about 10 years ago.

9           We're a member organization, so we  
10 currently have about 160 members. And really our  
11 mission is to develop medication use performance  
12 measures. And these are for health plans, PBMs,  
13 drug plans, providers, pharmacists and  
14 pharmacies.

15           So we have a couple of measures that  
16 are being used in national programs. Five of our  
17 measures are being used in the Medicare Advantage  
18 and Part D contract Star ratings program.

19           And three of those measures are  
20 medication adherence measures. We call them the  
21 proportion of days covered measures.

22           And it's looking at basically three

1 different measures of medication adherence to  
2 hypertension medications, diabetes medications  
3 and statins.

4 We also have a high-risk medication in  
5 the elderly measure being used in that program.  
6 And our statin use in persons with diabetes  
7 measure will be used next year for that program.

8 Our medication adherence measures are  
9 also used in the health insurance marketplace  
10 quality rating system.

11 So, we've been closely following along  
12 with NQF and their panels and their  
13 recommendations for starting to look at SDS risk  
14 adjustment.

15 So about a month or so before the  
16 trial period began by NQF PQA decided to kind of  
17 really start looking at our measures and to  
18 convene a panel to determine what measures do we  
19 currently have that would be appropriate for SDS  
20 risk adjustment and what kind of methodology  
21 would we be using.

22 Our initial panel was made up of four

1 or five people who were just kind of interested  
2 in the topic and wanted to discuss it.

3 And then we opened it up to additional  
4 members to create a more diverse panel. And we  
5 had an application process. And we currently  
6 have 17 members that represent academia, health  
7 plans, pharmaceutical industry, PBMs and health  
8 tech companies. So this is what we're  
9 considering our expert panel.

10 The panel has decided to focus on the  
11 three medication adherence measures that are  
12 currently being used in the Star ratings program.

13 Most of our measures are process  
14 measures, but the medication adherence measures  
15 are more like intermediate outcome measures that  
16 would be more appropriate for risk adjustment.

17 Also, the fact that they're being used  
18 in a national program. We thought that that was  
19 important to start taking a look at that.

20 So, we have our -- lovingly referred  
21 to as our RAAP, which is our Risk Adjustment  
22 Advisory Panel.

1                   And this is a panel that meets  
2                   telephonically. We meet once a month.

3                   And this panel is really charged with,  
4                   as the measures are being developed by PQA to  
5                   really look at any kind of risk adjustment  
6                   including clinical and SDS risk adjustment for  
7                   any endorsed measures or any measures that are  
8                   under development.

9                   They're tasked with identifying the  
10                  variables that would be used for risk adjustment  
11                  based on conceptual or empirical evidence. And  
12                  then also developing, reviewing analytic plans  
13                  and also looking at the results of any testing  
14                  that's been happening.

15                  Ultimately the panel is charged with,  
16                  after reviewing all the conceptual evidence, the  
17                  empirical evidence, to make some recommendations  
18                  to PQA regarding SDS risk adjustment of our  
19                  measures.

20                  So we had some initial testing done.  
21                  PQA, our three medication adherence measures  
22                  basically use Part D administrative claims data.

1       So pharmacy claims.

2                   And PQA does not own its own data so  
3 we look to our members to do our measure testing  
4 for us. And we did have a PQA member who was  
5 interested in doing some initial testing.

6                   And we decided to focus on, kind of  
7 based on the literature and based on some other  
8 empirical evidence we decided to focus on these  
9 indicators, variables to include in our models.

10                   We looked at age, gender, race,  
11 ethnicity, low-income subsidy status which again  
12 is if a person is having a subsidy for their  
13 medication which might be an indicator of  
14 socioeconomic status. We also looked at dual  
15 eligibility, disability status, number of unique  
16 medications which is kind of a measure of disease  
17 burden.

18                   And then these other variables.  
19 Households that own their own home, population  
20 below poverty level, education level. These were  
21 those community characteristics. So again, these  
22 variables that were found at the five-digit or

1 nine-digit zip code level.

2 We also looked at language and if the  
3 patient resided in a primary care shortage area.

4 I just want to tell you a little bit  
5 about what we did with this analysis. It was a  
6 two-step process where we ran a regression model  
7 to look at -- to determine if any of these  
8 variables were significantly associated with  
9 medication adherence.

10 And then after we did that we then  
11 risk adjusted the measure scores and kind of  
12 looked at how the scores changed after risk  
13 adjustment.

14 The data that was used was a database  
15 that had 44 Medicare Advantage Part D plans. And  
16 we ranked them based on their score, adjusted  
17 versus unadjusted.

18 So the initial testing found that  
19 there was just very great consistency across the  
20 three medication adherence measures for what was  
21 significantly associated with adherence.

22 We find that disability and age,

1 race/ethnicity, dual eligibility status, number  
2 of meds and then those community-level  
3 characteristics were significant predictors of  
4 adherence. And this was for all three of the  
5 adherence measures.

6 We also found that income and  
7 education which again get to those community-  
8 level characteristics, not the patient-level  
9 characteristic, we found that those were  
10 significant predictors even after controlling for  
11 dual eligibility status and disability status.

12 This is just kind of the results of  
13 this initial analysis where basically here we  
14 have the unadjusted rate on the bottom and then  
15 the risk adjusted rate on the left.

16 And each triangle there represents a  
17 contract. Again, there were 44 contracts in this  
18 analysis and each contract had a score after risk  
19 adjustment.

20 The closer that the triangle is to  
21 being on the line means the less that the  
22 performance score changed after risk adjustment.



1                   So, what we're kind of seeing here is  
2                   that these plans kind of at the top. So they're  
3                   ranked 1 to 44 with 1 being the best score and 44  
4                   being the worst.

5                   So, the plans at the top that were  
6                   kind of the worst performers unadjusted tended to  
7                   stay poor performers after risk adjustment.

8                   And the plans at the bottom that  
9                   originally were kind of the higher performers  
10                  tended to stay high performers after risk  
11                  adjustment.

12                  And it was really these plans in the  
13                  middle that changed, the kind of two quartiles in  
14                  the middle that really had a variation after risk  
15                  adjustment.

16                  You can see for B, plan B up there,  
17                  that it was originally ranked 29 and then it  
18                  dropped to 37 after risk adjustment. So it was  
19                  risk adjusted to look like they had a poor  
20                  performance.

21                  And a plan like plan A started off as  
22                  a lower performer, and then after risk adjustment

1 was ranked higher at 18.

2 So again, that was some initial  
3 analysis that we did. And our risk adjustment  
4 advisory group right now is kind of taking the  
5 findings from that and we're wanting to apply  
6 that to a larger population.

7 So again, that was just 44 contracts,  
8 44 Part D contracts, and it was the Medicare  
9 Advantage contracts.

10 We know that there's a lot of people  
11 enrolled in stand-alone prescription drug plans  
12 and that was not included in this analysis. And  
13 that makes up almost -- over 70 percent of people  
14 who are enrolled in Part D. So we want to get  
15 those additional data sources to be able to look  
16 at that.

17 This availability of the five-digit  
18 code versus the nine-digit code is definitely an  
19 issue as we've heard, the data availability.

20 The initial testing that we did, our  
21 PQA member actually did have access to nine-digit  
22 level zip code information. So that data that

1       you just saw was used at the nine-digit level zip  
2       code which is I think about eight households.

3               So although it's not a patient-level  
4       indicator, it's very close, versus a five-digit  
5       level zip code which again could be hundreds and  
6       hundreds of homes.

7               The problem is that one PQA member who  
8       had access to the data, that's great. But not  
9       everyone does. And so it may not be available to  
10      everyone.

11              And so we're talking about what that  
12      means. Is there an easy way to get access to  
13      that data. Our risk adjustment advisory group is  
14      working through those issues of where do we get  
15      this data.

16              We're also -- the group is also  
17      discussing including some measures of disease  
18      burden and potentially some cost or some copay  
19      for medication information, knowing that that  
20      might also affect the outcomes.

21              Again, we're looking at risk adjusting  
22      using other populations. So right now we are

1 working on getting some other PQA members who  
2 have access to data to do some of this testing as  
3 well.

4 When we originally did our regression  
5 we did not look at within-contract differences.  
6 So we were just looking at the overall  
7 differences for the sociodemographic  
8 characteristics kind of between contracts. And  
9 again, our measure is at the contract level.

10 So we want to start to do this  
11 analysis looking at our people who are low-income  
12 subsidy status, our dual eligible within the same  
13 contract. Are they receiving care that's  
14 different than those who are not within the same  
15 contract. So kind of controlling for that  
16 contract level. So that's the next round of  
17 analysis that we'll be doing.

18 And then the other thing that our  
19 ongoing work is also looking at other measures of  
20 PQA that might be impacted by SDS variables. So,  
21 discussing some of our other measures that have  
22 already been endorsed, or that are currently

1 under development. So we can kind of look at  
2 that as we move through our development process.

3 And just to let you know we have not  
4 been through the SDS trial period. Our  
5 medication adherence measures I think come up for  
6 maintenance review I think in 2017. So this is  
7 kind of pre-work that we're doing to prepare,  
8 knowing that this trial has been happening.

9 Any questions?

10 MEMBER CAMPBELL: Kristen, it's Kyle  
11 from HSAG.

12 In your case you don't have I guess a  
13 starting point of a clinical model for risk  
14 adjustment. You sort of started with the SDS,  
15 right? And then are working back the other way.  
16 Right?

17 MEMBER BUTTERFIELD: Right. So, our  
18 three medication adherence measures are not  
19 clinically risk-adjusted. So we're just starting  
20 to look at SDS.

21 And then as we're talking through  
22 these on our panel we're thinking what else might

1 also be associated with these outcomes that could  
2 affect that. So, exactly.

3 MEMBER CAMPBELL: And is that part of  
4 your plan when you say you're going to look at  
5 disease burden? You're going to sort of build a  
6 model, like a regular clinical model, and then  
7 compare running SDS with and without that?

8 MEMBER BUTTERFIELD: Right, exactly.

9 MEMBER CAMPBELL: Okay, thanks.

10 MEMBER POPOVICH: Hey, this is Matt  
11 with ASA.

12 Does PQA have any measures related to  
13 patient satisfaction, communication with the  
14 pharmacist, understanding if they feel that their  
15 concerns are being addressed?

16 I mean, when you think of adherence to  
17 a medicine is it just they're refilling the  
18 prescriptions? Or is it that they're splitting  
19 pills, or that I'm not taking this pill because  
20 it doesn't make me feel well? What are the  
21 intangibles that you see that might influence SDS  
22 or other sorts of things beyond sort of education

1 or income where that communication between the  
2 patient and the pharmacist would probably be  
3 higher than others?

4 MEMBER BUTTERFIELD: Yes, I think that  
5 we -- there's evidence, there's literature out  
6 there that shows that those issues can affect  
7 medication adherence.

8 The measure specified only uses  
9 pharmacy claims so we don't have any kind of data  
10 source to assess what's impacting the medication  
11 adherence.

12 We do not have any measure that relies  
13 on any kind of survey data or any of those. So  
14 again, I think it gets to that. We can't include  
15 every single thing in a model because we just  
16 don't have the data to be able to do that.

17 So in the end when we finally look at  
18 -- after these measures are risk-adjusted and  
19 what the change is will they even be adequate  
20 knowing that we're not necessarily capturing  
21 everything. So that's again the ongoing work of  
22 what our panel is doing.

1 MEMBER WATT: Ann Watt from the Joint  
2 Commission.

3 Can you tell us a little bit about the  
4 composition of your RAAP panel?

5 MEMBER BUTTERFIELD: Sure.

6 MEMBER WATT: What kind of people are  
7 on there is what I'm asking.

8 MEMBER BUTTERFIELD: Yes, we have  
9 people from academia who are well versed in the  
10 adherence literature and medication adherence.

11 We have some representatives from  
12 health plans who work within the Star ratings  
13 program at their particular health plan. I'm  
14 trying to think off the top of my head who else.

15 We have some data technology companies  
16 who have access to data and have been looking at  
17 some of these topics as well.

18 So, it's a panel I'd say that's very  
19 representative of our PQA membership.

20 Any other questions? All right, thank  
21 you.

22 MS. O'ROURKE: So, I think with that



1 I just wanted to see if anyone else would like to  
2 share a little bit more about their work they're  
3 doing.

4 We have a couple of questions here to  
5 spur discussion if anyone else would like to  
6 discuss their experience including SDS factors in  
7 risk adjustment models. What variables you've  
8 had available to test.

9 And from the developers' perspective,  
10 if you have any thoughts about how race should be  
11 handled as a potential variable. So I just open  
12 it up for conversation.

13 MEMBER GEPPERT: So, I've seen a  
14 couple of state models that are sort of of  
15 interest.

16 States have some advantages in that  
17 they might have a little bit more information  
18 about people than might be available in some of  
19 these federal data sets. They usually have like  
20 a street address and even a name which helps with  
21 the creation of a master patient index, or the  
22 assignment of a Census block group.

1           So I think that's something to look  
2   into about some of these state data sources and  
3   whether that data might be useful in evaluating  
4   some of these models.

5           And then I know there are some states  
6   that have sort of gone the total hierarchical  
7   route where they just assign everyone to a Census  
8   block group and then just try to adjust for  
9   everything associated with that Census block  
10   group and not even try to be so specific about  
11   which socioeconomic or sociodemographic variables  
12   that are included.

13           And that's sort of another approach  
14   that people have taken and are trying to evaluate  
15   what the impact of that is.

16           It's even like, Karen, you sort of had  
17   your four pathways. I'm just sort of curious  
18   about how much discussion there really has been  
19   about those pathways.

20           Is it just a matter of sort of showing  
21   that there's literature associated with those  
22   pathways? Or is there really a lot of discussion

1 about which pathways are potentially most  
2 relevant?

3 I mean, some of those you'd want to  
4 hold any hospital accountable for and other ones,  
5 you know, you wouldn't. So it might matter which  
6 pathway you're talking about.

7 MEMBER DORSEY: So, to be totally  
8 truthful some of that analysis and examination of  
9 pathways is responsive to what we needed to do  
10 for NQF.

11 Although I'll say that there are many  
12 members of my team who have a particular interest  
13 in this, who have published in this area, who  
14 have had a longstanding interest in thinking  
15 about these things.

16 In terms of trying to compare the  
17 pathways and figure out which is more important  
18 for what, that's tough.

19 I think there's not a lot of research  
20 to stand on.

21 I think that the decomposition  
22 analysis is one attempt to begin to get at that

1 to try to understand what pieces might be more  
2 important, although that limits it to sort of  
3 what level of the model are you attributing to.  
4 It doesn't really get quite as granular as I  
5 think your question is aiming.

6 So for example, hospital-level effects  
7 are about how hospitals perform that happen to  
8 have a high concentration of dual eligible  
9 patients, for example.

10 But discriminatory care within a  
11 hospital? That travels at the patient level. We  
12 can't tease that out.

13 And so modeling also gives you limited  
14 answers about the importance of those pathways.

15 One thing that we're particularly  
16 interested in is trying to incorporate the  
17 patient voice in trying to understand which  
18 pathways are more important.

19 I think that's important for how we  
20 interpret these kind of data, but also how we  
21 think about measurement aimed at reducing  
22 disparities moving forward.

1                   So, that's one way to think about it.  
2                   But I think it's really challenging.

3                   DR. BURSTIN: I'll also mention on the  
4                   state side we've been trying to collect some of  
5                   these examples of where there actually has been  
6                   some state innovation.

7                   There's been a lot of work done in  
8                   Missouri, for example. And they have a slightly  
9                   different model. We'd be happy to share that  
10                  white paper if people would like to see it, the  
11                  way they've been approaching SDS adjustment.

12                  The other group we've been talking  
13                  with recently is actually the State of Vermont.  
14                  Craig Jones who some of you may know who leads  
15                  the Vermont Blueprint for Health, very, very  
16                  thoughtful guy. Actually I was just at the  
17                  Medicaid directors meeting with him last week and  
18                  was pulling up these slides.

19                  They've actually found that Medicaid  
20                  expenditures on special services, meaning the  
21                  services that go beyond the usual medical care,  
22                  but as a clinician these make sense to me.

1       Transportation services. The kinds of things  
2       that probably go along with vulnerability truly  
3       are having a huge effect.

4               And they adjust their clinician-level  
5       variables for this Medicaid expenditures for  
6       special services.

7               So we'd love your ideas. And I think  
8       the states are often a laboratory because they  
9       have these kind of data that, for example, are  
10      obviously more difficult to get at a national  
11      level. But there might be some great examples  
12      that could bubble up if you have any other  
13      thoughts.

14              MEMBER CAMPBELL: You alluded to  
15      incorporating the patient voice in it, or the  
16      difficulties of teasing out a patient experience  
17      within certain hospitals.

18              Can you kind of expand upon that and  
19      how you see perhaps that going in the future in  
20      several years? Or how you might even contemplate  
21      modeling that?

22              MEMBER DORSEY: So, I'll try not to

1 get out of my depth in answering your question.

2 I think for now we're asking a narrow  
3 question which is what do patients identify as  
4 some of the key mechanisms by which these things  
5 may be related.

6 You all may be familiar with the  
7 National Academy of Medicine having just come out  
8 with a conceptual model around these things.

9 But I don't know of a really patient-  
10 driven or patient-centered conceptual model  
11 around these things. And I think that's a really  
12 important missing voice as we start to think  
13 about how we structure. Because these things  
14 tend to drive how we structure research and  
15 measure development around these areas.

16 So that's where we're starting, with  
17 a more narrow question.

18 I think it can get broad really  
19 quickly. I think it's important when you're  
20 thinking about how you collect data, what data  
21 people rely on. These are questions that we're  
22 not asking, but I think are really important to

1 include the patient voice in.

2 Ultimately we develop measures in  
3 partnership for CMS. So ultimately our clients  
4 are people. And I think a lot of developers feel  
5 similarly.

6 And so we want to make sure that we're  
7 moving and including that perspective in  
8 everything that we're doing.

9 MEMBER HIBAY: Karen, are you going to  
10 be listing on the NQF website just all the  
11 variables that people are using from their  
12 different measures? I think that would be very  
13 helpful.

14 We may understand the data sets or the  
15 data elements that we've explored, but just  
16 having some sort of a resource to tap into the  
17 types of measures, the types of organizations, or  
18 the level of analysis, or is this a state  
19 measure, a national measure, provider, payer,  
20 blah blah blah.

21 So I think that could be helpful to  
22 allow us as measure developers to continue to



1 explore opportunities to research this topic.

2 MS. O'ROURKE: We are collecting all  
3 the variables that various developers are looking  
4 at. We're still in the process of that, but  
5 that's part of our evaluation plan, to collect  
6 this information and report it back out.

7 We're working through our disparities  
8 standing committee to report back out and get  
9 their input on a lot of these topics.

10 So we just had a webinar at the end of  
11 April to give them an update of the results to  
12 date. And we'll be updating them every quarter  
13 about what we're finding, what's going on, what  
14 different developers have been doing, what  
15 variables are available for testing. And we will  
16 be compiling that and making it publicly  
17 available as we go further through the trial.

18 I did want to be sensitive that we  
19 have quite a few folks on the phone. Operator,  
20 could you open lines and see if anyone on the  
21 phone has a question?

22 OPERATOR: At this time to make a

1 public comment you can press \*1. There are no  
2 comments at this time.

3 MS. O'ROURKE: Great, thank you. I  
4 didn't want to cut off conversation in the room.  
5 Any other thoughts before we move on?

6 MS. ISIJOLA: Thanks, Erin. So we're  
7 ahead of schedule still, but we'll break for  
8 break. We'll be back in about 20 minutes.  
9 Thanks, everyone.

10 (Whereupon, the above-entitled matter  
11 went off the record at 2:22 p.m. and resumed at  
12 2:47 p.m.)

13 MS. ISIJOLA: Thank you, everyone, for  
14 your patience. I think we're going to go ahead  
15 and get started. Okay, so our last and final  
16 presentation will be on one of our measurement  
17 science projects, attribution.

18 We'll have an interaction --  
19 interactive session at the end, but also I wanted  
20 to make note, we do have a happy hour that will  
21 be at Claudia's Steakhouse, which is literally  
22 right next door to this building, so following

1       this developer workshop, we encourage you or  
2       invite you to join us for happy hour downstairs.

3               And with that being said, Kim.

4               MS. IBARRA: Thanks. Thanks, Wunmi.

5               Hi, everyone. My name is Kim Ibarra.  
6       I'm a project manager here at NQF, and I'm  
7       managing the attribution project. I have a lot  
8       of stuff to manage, so let me put this down.

9               So I wanted to start by talking a  
10      little bit about what this project is about, some  
11      of the background, and the policy context, then  
12      really open up a discussion to get your  
13      perspectives as measure developers on some of the  
14      challenges that you face in your work in terms of  
15      incorporating attribution rules into measures and  
16      just perspectives to inform an environmental scan  
17      that we're -- we undertaking.

18              Starting off with some background and  
19      policy context for this work. In the past few  
20      years, we've seen landmark legislation that has  
21      expanded value-based purchasing across the  
22      healthcare continuum, so the Affordable Care Act

1 created pay-for-performance programs,  
2 particularly in hospital settings, IMPACT Act  
3 expanded this to post-acute care and long-term  
4 care settings, and MACRA is creating the new  
5 quality payment program which encompasses the  
6 Merit-based Incentive Payment System, or MIPS,  
7 and incentivizes advanced alternative payment  
8 models or APMs.

9 As the U.S. healthcare system  
10 increasingly shifts towards paying for value and  
11 towards care provider and shared accountability  
12 models, being able to accurately identify who is  
13 accountable for a patient's care and a patient's  
14 outcome becomes really critical.

15 HHS has adopted a four-category  
16 framework for healthcare payment where category  
17 one, on the left-hand side, is fee-for-service  
18 with no link to quality and value. Category two  
19 is fee-for-service with a link to quality and  
20 value, so we might see things in here like pay  
21 for reporting, rewards for performance, or  
22 rewards and penalties for performance.

1                   Category three is where we get into  
2                   alternative payment models, and category three is  
3                   alternative payment models with built on fee-for-  
4                   service architecture. And in this category, we  
5                   would see things like APMs with upside  
6                   gainsharing or upside gainsharing and downside  
7                   risks. And, then the fourth category is  
8                   population-based payment either for comprehensive  
9                   care or condition-specific care.

10                   Moving from left to right from  
11                   category one to category four involves two  
12                   shifts. The first shift is increasing  
13                   accountability for care and total -- increasing  
14                   accountability for quality, excuse me, and total  
15                   cost of care. And the second shift is this  
16                   greater focus on population health management as  
17                   opposed to payment for volume of care and the  
18                   number of services that are provided.

19                   After the ACA was implemented, an  
20                   estimated 20 percent of Medicare reimbursements  
21                   had actually shifted to where it's category three  
22                   and four linking provider reimbursements directly

1 to the health and well-being of patients.

2 And, so in January 2015, HHS announced  
3 new goals for value-based purchasing and for APMs  
4 and Medicare. The first goal by the end of 2016,  
5 HHS is aiming for 30 percent of Medicare payments  
6 tied to quality or value through APM, so  
7 categories three and four.

8 Also, by the end of 2016, the goal is  
9 85 percent of Medicare fee-for-service payments  
10 tied to quality or value, and that would be  
11 categories two to four. And, then by the end of  
12 2018, on the far right, 50 percent of Medicare  
13 payments would be -- they're aiming to tie that  
14 to quality or value. And 90 percent of all  
15 Medicare fee-for-service payments tied to quality  
16 or value by the end of 2018.

17 So in this shift, which we've been  
18 talking about all day around rewarding for value  
19 as opposed to rewarding for volume, the need for  
20 clear attribution models is really critical. The  
21 lack of clarity around attribution approaches  
22 limits the ability to use meaningful cost and

1 meaningful outcome measures.

2 What do we mean by attribution?

3 Attribution can be defined as the methodology  
4 used to assign patients or their quality outcomes  
5 to organizations or providers. And this is  
6 really important because it helps identify that  
7 provider-patient relationship that can be used to  
8 establish accountability for quality and cost.

9 We might need to attribute overall  
10 quality of care, different parts of a patient's  
11 care, episodes of care, health outcomes,  
12 individual patients, or even populations to  
13 individual clinicians, to groups of providers, or  
14 other entities. This starts to get really  
15 challenging when there's so many different  
16 providers involved in delivering patient care and  
17 providers have payments at risk.

18 Some of the challenges we've heard  
19 that have been raised around attribution include,  
20 how to align the care delivery model or the  
21 payment model with a particular attribution  
22 approach, the impact of small numbers of patients

1 and provider profiles, unreliability, and  
2 aligning the attribution approach to what's  
3 actually in the control of the accountable  
4 entity.

5 So what we're really looking for and  
6 what's needed is measurement approaches that  
7 recognize that there are these multiple entities  
8 involved in care delivery and that they have  
9 individual and also joint responsibility in  
10 improving quality.

11 The attribution project at NQF is  
12 aiming to provide greater guidance to the field  
13 on attribution. Through a multi-stakeholder  
14 committee and commissioned authors will be  
15 exploring and cataloging different approaches to  
16 attribution ones that are currently in practice,  
17 and also those that have been identified in the  
18 literature.

19 We'll be analyzing the strengths and  
20 weaknesses of the various approaches,  
21 particularly as they're applied in different  
22 context in the healthcare system. The project



1 will involve describing the subset of measures  
2 that are particularly affected by attribution  
3 issues and describing the models in enough detail  
4 to enable further testing at some later stage on  
5 CMS data. And, finally, one of the goals is to  
6 identify principles and recommendations that can  
7 guide how to select and implement attribution  
8 models in practice.

9 We're doing this with 25 committee  
10 members and one federal liaison from CMMI. We  
11 have representation from measure developers,  
12 including NCQA and Yale CORE. We have health  
13 services researchers, statisticians, specialists  
14 and generalists' physicians, nurses,  
15 administrators, suppliers, purchasers, and  
16 consumers, so as in everything we do, I'm trying  
17 to include all of the different stakeholders to  
18 develop recommendations and look at, look at  
19 attribution.

20 We started this work in September 2015  
21 by convening the committee and commissioning the  
22 authors who will be conducting an environmental

1 scan and producing a commissioned paper. Our  
2 first led meeting was at the end of March, and  
3 this was to review the outline for the  
4 environmental scan and the paper.

5 Currently, we're in the third box over  
6 here, which is the authors are conducting the  
7 environmental scan and drafting the paper, and  
8 this is where we really want your feedback.

9 The committee will then meet in person  
10 in mid-June to review the draft paper and to  
11 start to develop principles to guide selection  
12 and implementation of attribution approaches.  
13 That paper will be published in July 2016 with a  
14 30-day member and public comment period.

15 The committee will meet again in  
16 person at the end of August to review the public  
17 comments and to start to develop their  
18 recommendations and guidance around how to  
19 approach attribution in practice.

20 A draft report with those  
21 recommendations will be published in late  
22 September, and we will also have a 30-day public

1 comment for that report. And the final report is  
2 due at the end of December of this year.

3 So as mentioned, we're currently in  
4 the environmental scan phase of this work. And  
5 the environmental scan aims to identify current  
6 and proposed approaches to attribution through  
7 literature review, key informant interviews, and  
8 discussions with our stakeholders, like  
9 yourselves.

10 The commissioned paper is going to  
11 include criteria that's going to help us assess  
12 and evaluate the identified approaches and really  
13 have a discussion about the strengths and  
14 weaknesses of the different attribution models,  
15 and it'll include a discussion about the  
16 technical issues around reliability and validity  
17 and other implications of using different  
18 attribution approaches and different payment and  
19 care delivery contexts.

20 This is the team of authors we're  
21 using for the environmental scan and the  
22 commissioned paper. They represent health

1 services, researchers, policy experts. We have a  
2 methodologist, a generalist and specialist  
3 physician, and a research assistant.

4 So we wanted to do is to have a  
5 discussion with you all about some of the  
6 challenges that you face in your roles as measure  
7 developers because of attribution, and so at your  
8 tables, you will find colored pieces of paper  
9 that I handed out right before this.

10 Green is challenges related to data,  
11 and orange is challenges related to measure  
12 development and specification, and so we'll take  
13 the next 15 minutes to discuss at your tables  
14 amongst yourselves the answers to these  
15 questions. Think about some of the challenges  
16 you faced, how they've been addressed, and then  
17 we'll come back together as a group to collect  
18 your insights, collect your challenges, and then  
19 I will be taking that back to our authors and  
20 it'll feed directly into our environmental scan  
21 to inform the rest of the work of the committee  
22 going forward.

1                   So before we do this breakout, are  
2                   there any questions about anything I've  
3                   presented? Yes.

4                   MEMBER GEPPERT: Can you just clarify  
5                   the goal attribution to whom? Is it a physician,  
6                   you know? What -- what level are we talking  
7                   about?

8                   MS. IBARRA: I think that's one of the  
9                   questions that the committee is exploring and the  
10                  authors will be exploring, so as a first step,  
11                  the authors are going to be looking at how has  
12                  attribution been addressed and practiced in the  
13                  literature, so who is being attributed to whom,  
14                  is it at the individual clinician level, is it at  
15                  -- is it at a more systems level, and then the  
16                  committee -- some of the early discussions  
17                  they've had has been around these questions of  
18                  what is the scope of the attribution that we're  
19                  looking at and where can they make the most  
20                  meaningful contribution with a recommendation.

21                  So right now, that is a question  
22                  they're exploring. I don't have an answer for

1       you in terms of a project, but we'll probably  
2       come up with specific vignettes or vignettes that  
3       help to illuminate attribution to whom and answer  
4       that question.

5               Anyone else?

6               (No audible response.)

7               MS. IBARRA: Okay. So it's 3:00.  
8       We'll take 15 minutes, walk around, discuss  
9       amongst yourselves. I know there was great  
10      discussion during the break, so hopefully, you  
11      can bring that to this discussion, and looking  
12      forward to hearing back from you. If you could  
13      assign someone or choose someone or have a  
14      volunteer for your table to report, to lead the  
15      report back, that would be really helpful.

16              And for those on the phone, you can  
17      participate as well by providing your input for  
18      the report back session.

19              (Whereupon, the above-entitled matter  
20      went off the record at 3:01 p.m. and resumed at  
21      3:18 p.m.)

22              MS. IBARRA: Okay, so I think we'll

1 get started. We did have a question come in from  
2 the chat during the, during the breakout, which  
3 was, "Will this project address things that are  
4 outside of the healthcare provider's control, so,  
5 for example, socioeconomic issues?"

6 And, so this project as part of what  
7 the authors are looking at, one of the alternate  
8 payment models is the Accountable Health  
9 Communities' model, which is starting to link  
10 healthcare with things that are in social care  
11 and things that, things that address the  
12 socioeconomic issues, but it's something that NQF  
13 is very sensitive to as providers are being held  
14 accountable for factors that might be outside of  
15 their immediate control, so we've heard about  
16 things like the SDS trial, the disparities' work,  
17 risk adjustment.

18 And it's something that we are looking  
19 at in all of our work, and in this project  
20 specifically, one of the examples is the  
21 alternate -- the Accountable Health Communities'  
22 model.

1                   So I hope that that answers the  
2 question. Please chat in if you have a follow-up  
3 or if you wanted to clarify.

4                   So I walked around the room. There  
5 seemed to be some really great discussion on  
6 attribution. Wanted to start with table seven  
7 because they finished first. And we'll just  
8 start -- we won't go through all of the questions  
9 at your table, but if you could maybe pick one  
10 and tell us a little bit about the conversation  
11 you had and what your challenges around this  
12 issue are.

13                  MEMBER BERNES: Sure, so to start with  
14 question one, we talked a lot about how different  
15 data source is, either have different strengths  
16 or weaknesses when you're thinking about  
17 identifying patients, so I didn't know a lot of  
18 us work with Medicare claims' data and it's  
19 pretty easy to link patients over years and  
20 across providers and facilities using that data,  
21 but then it doesn't have the same amount of rich  
22 information that you might get from an EHR, but



1 with EHRs, you certainly have challenges of  
2 linking patients across facilities or from a  
3 primary care provider to a hospital.

4 So we talked a lot about how thinking  
5 about when you're thinking of attribution  
6 thinking about whether or not you need to look at  
7 patients longitudinally or not, and then think  
8 about data sources based on how long a time span  
9 in history you need for the patient.

10 MS. IBARRA: I saw a lot of nods, so  
11 it seems to resonate. Is there anything at the  
12 other tables who loved to add, measure  
13 development and specification challenges wanted  
14 to add around question number one, how to deal  
15 with problems of accurately identifying patients  
16 for attribution? I think it's table six and  
17 three are the orange card tables, or others who  
18 did not look at these questions, definitely,  
19 please.

20 MEMBER DAILY: So, I guess, we can  
21 expand on this. We talked a lot about challenges  
22 with establishing, you know, who should be

1       attributable to whom. And, so one of the things  
2       that I know a lot of measures do is sometimes,  
3       you'll build within your specification a minimum  
4       number or type of interaction, so maybe you have  
5       to have so many visits with the provider to then  
6       be attributable to that provider or maybe a  
7       certain type of visit to count, to kind of be  
8       counted as their patient, which isn't ideal and  
9       it's somewhat arbitrary, I think. I don't know  
10      that there's any great evidence that this many  
11      visits makes a patient your patient, but that's  
12      one way, one workaround.

13               Other approaches, I know sometimes  
14      depending on if you're working with a development  
15      group, and sometimes if you're setting out to  
16      develop measure for a specific purpose, say for a  
17      registry for your individual clinicians to report  
18      on.

19               Unfortunately, if they aren't  
20      comfortable being held accountable for a specific  
21      action, sometimes you have to forego that concept  
22      for that particular implementation if you have a

1 specific purpose in mind or concept. Sometimes  
2 if you can't reach consensus on attribution and  
3 accountability, it winds up getting rolled up a  
4 level that maybe it's just not best as an  
5 individual measure, so it winds up being a team-  
6 based measure or a facility level measure, etc.

7 None are ideal ways of really getting  
8 at this, but those are some of the things I think  
9 that kind of workarounds that are used now.

10 MS. IBARRA: Other comments?

11 (No audible response.)

12 MS. IBARRA: Okay. Well, let's stick  
13 with table six, and if you wanted to answer  
14 question two, I think you, you touched a little  
15 bit on this, but was there anything else specific  
16 to question two around handling uncertainty  
17 related to how to attribute patients?

18 MEMBER DAILY: I guess the one thing  
19 I'll add is we kind of talked about the notion of  
20 team-based care and how do you account for that  
21 measurement. You know, there's discussion on,  
22 should everyone -- a team is a team, so everyone

1 kind of has equal responsibility, equal weight  
2 for that patient, or do you try to somehow wait,  
3 you know, you're 30 percent responsible for this  
4 patient because you provide this much care or --  
5 and so, I don't know that there's a great answer  
6 to that, but that's one thing we kind of talked  
7 about as challenges, especially when you consider  
8 this move towards more team-based approaches to  
9 care as being more patient-centered, and I think  
10 that's a challenging aspect.

11 MS. IBARRA: Any additional thoughts  
12 on how to handle uncertainty? Anyone from the  
13 tables that looked at data challenges around  
14 handling uncertainty?

15 (No audible response.)

16 MS. IBARRA: Okay. Table three,  
17 question number three, which is, how do you see  
18 attribution issues impacting the reliability and  
19 validity of a measure?

20 MEMBER CAMPBELL: Okay. So maybe  
21 first there are just a couple of things we might  
22 be able to add to question two. I think for

1 handling uncertainty, we're all measuring -- I  
2 mean, we've -- the developers represented here at  
3 the table have measured across all the various  
4 settings of care, and so it's very different for  
5 each setting.

6 So, for example, with a plan-based  
7 measure that PQA would work on, they would be  
8 looking at continuous enrollment requirements.

9 So like if, you know, to ensure accurate  
10 attribution, you would want to make certain that  
11 the patient was a member of that plan for the  
12 majority of the year say for example.

13 And it's a very similar type of thing,  
14 I think, in clinician-based measures where you  
15 might be looking at, let's say, the plurality of  
16 the care provided if you were really trying to  
17 assign accountability. Who had the most E&M  
18 visits or, you know, type of visit that would be  
19 considered an encounter with the physician?

20 In terms of the reliability and the  
21 validity piece, I think, as you begin to try and  
22 attribute down more granular in the healthcare

1 system, probably the biggest issue is the sample  
2 size considerations and your ability to  
3 distinguish performance between providers first  
4 to go down.

5 So if we think about signal-to-noise  
6 and reliability, we start to lose all that as we  
7 attribute down, you know, layers in the  
8 healthcare system. Validity was an interesting  
9 question. I think a lot of us use face validity  
10 to evaluate some measures primarily because there  
11 isn't a lot of other measure comparators for  
12 conversion or empirical validity testing that are  
13 really suitable candidates.

14 So if you think about validity, you  
15 know, I don't know that anyone can answer what  
16 does that look like as we sort of go down the  
17 system if you had, you know, sort of a plan level  
18 measure let's say of hemoglobin A1c and that  
19 looked like it showed that at the plan level that  
20 it was correlated with high performing plans, but  
21 if you went down then to the physician level or  
22 the physician group level or the individual

1       clinician, would that relationship hold true? I  
2       don't know. I don't think anyone knows that, but  
3       I think those are good questions as we sort of  
4       wrestle with this, you know, going forward.

5               MS. IBARRA: Thank you.

6               MEMBER CAMPBELL: Yes.

7               MS. IBARRA: Any reactions, comments?  
8       Anyone want to add to some of the challenges  
9       around validity and reliability that attribution  
10      raises? Yes.

11              MEMBER ANDERSON: We certainly talked  
12      about signal-to-noise testing as well and how  
13      attribution can play a pretty large role in the  
14      reliability of a measure. I think one of the  
15      pieces that we talked about related to that was  
16      how if you're attributing patients to the wrong  
17      providers or for the wrong encounters, you're  
18      just going to see a reduction and reliability  
19      overall, and so how that signal-to-noise testing  
20      actually can help you to see if you have  
21      attribution problems as you're developing  
22      measure.

1 MS. IBARRA: Thanks. Anyone else?  
2 Anyone on the phone?

3 Operator, can you open up the lines to  
4 see if anyone from the phone has comments around  
5 the challenges attribution creates related to  
6 measure development and specification?

7 OPERATOR: Okay. At this time, if you  
8 would like to make a comment, please press star,  
9 then the number one.

10 No. No comments at this time.

11 MS. IBARRA: Okay, thank you.

12 All right, so let's move to the second  
13 set of challenges. And these are challenges  
14 related to data and these would be the green card  
15 tables, so let's start with table five.

16 Question one, what are specific data  
17 requirements for attribution? What did your  
18 table talk about?

19 MEMBER POPOVICH: Well, we -- we're  
20 actually the table of the non-patient facing  
21 specialties of anesthesiology and radiology, so  
22 our knowledge of attribution is based upon your



1       guys' guidance. Within the value-based payment  
2       modifier, we have very few members who are  
3       attributed to patients, and so, so what we have,  
4       it's claims, but it's also, it could be registry  
5       data, EHRs if you could.

6               I mean that's just a starting point,  
7       but, you know, going into depth about it, you  
8       know, I don't think we have the expertise to  
9       answer this fully, so we'll open it up.

10              MS. IBARRA: Other thoughts from the  
11       other tables, the patient facing tables?

12              MEMBER GEPPERT: If I can read down  
13       our list? So in terms of the data requirements,  
14       we thought you need, obviously, a way to identify  
15       the patient, you need a patient identifier, you  
16       need a way to identify the provider, some sort of  
17       provider identifier, you need a way to link the  
18       two, patient and provider, and then you need to  
19       decide what counts as a link.

20              Is it an encounter, a visit, a phone  
21       call, a prescription? You have to have some  
22       rules about sort of what matters in terms of a

1 linkage.

2           You probably need a period of time to  
3 know over what period of time this attribution  
4 applies. You might want to know a little bit  
5 about the nature of the interaction, whether it  
6 sort of fits your idea of attribution and  
7 accountability, and then maybe something about  
8 the provider type, whether it's a physician, a  
9 non-physician, some other type of clinician, non-  
10 facing clinician.

11           MS. IBARRA: Thanks. Any other  
12 comments or -- about this? The back.

13           MEMBER ELLIOTT: Hi. We're table  
14 eight. Some of our discussion is similar to what  
15 we just heard, but also looking at, you know,  
16 that relationship of the patient to the provider,  
17 so that linkage that you spoke of, but we kind of  
18 went down the road of, are they solely  
19 responsible, partially responsible in a  
20 consulting capacity?

21           And, then, also the -- I lost my other  
22 train of thought. I think we focused mostly on

1       that relationship back to the patient and how to  
2       do that both either in a hospital setting or a  
3       practice, a physician practice.

4               Also, attributing some data that could  
5       be used for attribution could even be in one of  
6       our scenarios was a center, you know, attributing  
7       back to us in a bundled payment model where you  
8       have many people caring for patients, the  
9       attribution may need to be at a higher level.

10              MS. IBARRA: Okay, let's stick at  
11       table eight and talk about question number two,  
12       which is, how could or should attribution models  
13       evolve as we move away from fee-for-service?

14              MEMBER ELLIOTT: That kind of gets  
15       into our bundled conversation and looking at the  
16       center or a population. We talked about per  
17       member per month, you know, kind of attribution.  
18       Hierarchy in terms of the responsibility to the  
19       patients, you know, who's all involved -- who's  
20       ultimately responsible for the care plan?

21              I'm not sure -- we kind of went down  
22       a couple different paths, how do you actually

1 attribute that and how do you develop the data  
2 models to do that? So some of it could be state  
3 and zip code kind of data, you know, kind of back  
4 to where they live may be how you attribute to a  
5 center.

6 I think that is it. Am I missing  
7 anything that we touched upon?

8 (No audible response.)

9 MEMBER ELLIOTT: Okay. We kind of  
10 went down that path for a while.

11 MS. IBARRA: Thanks.

12 Do the other tables that talked about  
13 data challenges have anything to add around how  
14 models should or could evolve?

15 MEMBER POPOVICH: Well, I think that  
16 in the different levels working within the rubric  
17 or the framework of what MACRA is doing with the  
18 patient attribution codes and everything, that's  
19 kind of, at least for ASA, trying to develop  
20 policy around this of where do our variety of  
21 physicians fit within that schematic, or not  
22 within the schematic, but the matrix, the matrix,

1 is something that's challenging for us because of  
2 the different variety of physicians that we have,  
3 so it needs to be on an individual clinician  
4 basis at this point is kind of what we're  
5 thinking.

6 Did you want to add anything?

7 (No audible response.)

8 MS. IBARRA: Other thoughts?

9 MEMBER GEPPERT: As we sort of thought  
10 about it from two -- well, first, we started  
11 thinking about what other specific data  
12 challenges with using the EHRs that, you know,  
13 claims data might, might be better suited, so,  
14 you know, maybe the availability of identifiers,  
15 tax IDs, Social Security Numbers, you know, might  
16 potentially be more readily available in the fee-  
17 for-service data, then you might be more  
18 challenged in getting access to that data  
19 depending on the EHR system, and what kind of  
20 linkages there are, but then we sort of migrated  
21 into more of the, well, thinking more about,  
22 well, what's the need for the data when you move

1 away from fee-for-service to alternative payment  
2 models?

3 We started thinking about more system  
4 accountability versus individual provider  
5 accountability and where the accountability and  
6 the alternative payment model really resides with  
7 the system, and then you let the system sort of  
8 figure it out how they want to allocate  
9 accountability with the individual providers.

10 MS. IBARRA: Other thoughts? Yes.

11 MEMBER HIBAY: I have a question just  
12 in general. As we talk about the shift from fee-  
13 for-service to alternate payment models, not  
14 necessarily what additional data elements are  
15 required, but more so maybe a representation of  
16 performance scores and/or testing when we look at  
17 those two different spaces comparatively.

18 So as we say we want to move from one  
19 payment model to a different more team-based  
20 payment model, is there an opportunity to share  
21 performance and testing or somehow to explore  
22 testing from that perspective to understand if

1       there are meaningful differences in outcomes  
2       related to the varying payment models?

3               So, you know, we do believe these  
4       alternate payment models are supposed to be more  
5       team-based, and we, you know, finger in the wind,  
6       we do believe that they will provide better  
7       outcomes to meet the National Quality Strategy,  
8       those three happy aims, but do we really know  
9       that, and is this an opportunity to say through  
10      an attribution exploration whether or not, you  
11      know, that they are demonstrating such.

12              MS. IBARRA: Thanks. And I think  
13      that's something as part of the work that the  
14      committee will be exploring and deliberating on,  
15      we will be looking at different payment models,  
16      different care delivery models, how does -- like  
17      what does attribution look like in these  
18      different kinds of contexts, what are the  
19      strengths and weaknesses in these different  
20      contexts of applying different kinds of  
21      attribution models and roles?

22              So I think it is something that the

1 committee and NQF and the authors are going to  
2 explore through this work.

3 And, then let's go to the last  
4 question, which is, can you imagine data other  
5 than medical claims being used for attribution  
6 models? So we started to hear some ways of  
7 getting alternative data that we might be able to  
8 use for attribution rules.

9 Is there any other kinds of data that  
10 you think could be leveraged as we start to look  
11 at these different attribution models? Table  
12 four.

13 MEMBER GEPPERT: So the first thing we  
14 thought of was just asking, you know, asking the  
15 patient if they have a preference or if they  
16 could identify their attributable provider or  
17 asking the provider the patients that they -- or  
18 feel accountable for.

19 And, then we talked about some of the  
20 other things that have already been discussed  
21 using census data or, you know, where you live,  
22 or using things like pharmacies or schools or



1 other kinds of retail, healthcare providers, and  
2 then we talked about the Accountable Health  
3 Communities.

4 And, then, finally, we just gave up  
5 and said, "We'd just ask Google, you know, what."  
6 Google knows everything, but maybe social media  
7 might be another data source that could be  
8 utilized.

9 MS. IBARRA: We just wanted to pick up  
10 on something that you, your group mentioned,  
11 which is asking the patient. And what we heard  
12 in some of our early committee discussions is  
13 some people on the committee use patient  
14 attestation as the default, and for others, it's  
15 the gold standard, and for others, it's really  
16 the last resort, and so just wondering kind of  
17 some of your thoughts on that.

18 Is that surprising that there's that  
19 much variation in how people are -- how people  
20 view a patient self-report or patient  
21 identification of their provider, accountable  
22 provider?

1 (No audible response.)

2 MS. IBARRA: Not surprising? Are  
3 there -- do you have thoughts on what should be  
4 the default or what should be the gold standard?

5 DR. BURSTIN: I think part of the  
6 issue is we don't know what the gold standard is.  
7 Hopefully, that's the part we'll be able to  
8 figure out is what did we learn from the  
9 literature, etc.?

10 Just as a funny anecdote, I practiced  
11 for ten years here in town at a Latino health  
12 center, and, you know, I was "la doctora con la  
13 pelo muy largo," like that, you know, they went,  
14 I was the doctor with the long hair.

15 You know, so it wasn't, anybody knew  
16 who I was, so, again, depending on your patient  
17 population, that may not really work. I'm not  
18 even sure my mom really knows the names of her  
19 doctors, so I think we have to think about ways  
20 to make this easier for patients.

21 Actually, at GW where I practice now,  
22 there's little, you know, the name shows up in

1 every record, so as you're seeing a patient, it  
2 says, "PCP Helen Burstin," so you can say to the  
3 person, "Is that your doctor?"

4 So I think there are different ways in  
5 this new IC -- this new CPT code approach of  
6 having the doctor code your relationship to the  
7 patient, which is being tested. All these are  
8 exactly the sort of fodder for this kind of work.

9 MS. IBARRA: Thanks, Helen.

10 Is there -- are there any comments  
11 from the phone?

12 Operator, could you open up the lines?

13 OPERATOR: If you'd like to make a  
14 comment, please press star, then the number one.

15 And there are no comments from the  
16 phone line.

17 MS. IBARRA: Okay. Before we wrap up,  
18 I -- we will be taking your feedback and  
19 compiling it for our authors as they conduct the  
20 environmental scan. It'll be shared with the  
21 committee as well.

22 We -- we will be, as I mentioned,

1 identifying principles and recommendations around  
2 attribution, and so just before I end, wanted to  
3 hear your feedback on the kinds of  
4 recommendations, the kinds of guidance that you  
5 think would be most helpful and most meaningful  
6 in this space?

7 (No audible response.)

8 MS. IBARRA: Now's your chance. Yes,  
9 and more chances to come, so if there is nothing  
10 today, the contact information for our project is  
11 attribution@qualityforum.org. That will go to  
12 me, to Erin O'Rourke, who's a senior director on  
13 the project, and our project team.

14 You can follow what's going on about  
15 this project on our project page and sign up for  
16 project alerts. Please participate in the web  
17 meetings and in-person meetings, provide your  
18 comments on the draft reports that are going to  
19 come out, and certainly feel free to continue to  
20 provide your feedback to inform the environmental  
21 scan, and let me know if you have any questions  
22 or comments.

1                   Thanks.

2                   MS. ISIJOLA: Okay, that was the end,  
3 but then again, we thank you all for just coming  
4 through with us on this long journey of this day.  
5 I think we're about an hour ahead, but just  
6 wanted to wrap up.

7                   Today was really informational, just  
8 really explaining and showcasing all of the work  
9 we've been doing thus far in measurement science  
10 space. Tomorrow, we'll be really looking at, and  
11 this may really be impactful for you guys, about  
12 our submission requirements.

13                  This past year, we've done a lot of  
14 revisions and upgrades to our current  
15 requirements. We'll be talking about that.

16 Also, something that will be new is our appeals  
17 and endorsement process. We've been showcasing  
18 that and explaining that in a bit of detail  
19 during our monthly webinars, but we'll give a  
20 better explanation of that tomorrow.

21                  Also, something that's pretty new is  
22 our off-cycle activities. We'll get into that,

1 and really what that is is really engaging our  
2 committees outside of an active projects and what  
3 some of that work will look like.

4 Also, we've been talking about  
5 intended use for time. It's been approved by our  
6 CSAC. We're going to put that into practice, and  
7 Karen Johnson and Helen will talk about that.  
8 And we're calling it now, "Endorsement Plus."

9 And, then Karen Johnson again. She'll  
10 talk about assessing validity. I know we talked  
11 a little bit about risk adjustment, and she'll be  
12 giving some examples and expectations of what  
13 that will look like.

14 And, then, lastly, I know we mentioned  
15 it earlier in the morning about our CDP and MAP  
16 work really making sure that we're making those  
17 connections when we're talking about endorsement,  
18 how those measures being included in federal  
19 programs, so we'll give an overview of that.

20 And, as always, more opportunities for  
21 networking and engagement. At 4:30, we'll be  
22 meeting at happy hour at Claudia's Steakhouse, so

1 if you are interested in joining us for a drink  
2 or so, definitely join us.

3 Helen, did you want to make any  
4 closing remarks?

5 (No audible response.)

6 MS. ISIJOLA: But, again, thank you,  
7 everyone, who joined us remotely. Please stay  
8 tuned for tomorrow. We have a lot of exciting  
9 things to talk about. And, again, thank you,  
10 everyone, for joining us today.

11 The meeting is adjourned.

12 (Whereupon, the above-entitled matter  
13 went off the record at 3:43 p.m.)  
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A			
<b>a.m</b> 1:8 4:2 59:10,11 160:10	<b>accountability</b> 84:18 112:16 116:14 124:1 132:12,17 163:19 164:3,3,7 169:17 170:1 178:2 236:11 237:13,14 239:8 251:3 253:17 258:7 262:4,5,5,9	<b>addressed</b> 114:14 222:15 244:16 245:12 <b>addressing</b> 131:2 <b>adept</b> 23:8 <b>adequate</b> 180:12 187:21 223:19 <b>adequately</b> 25:6 26:15 138:19	<b>advantages</b> 225:16 <b>adverse</b> 26:20 <b>advertisement</b> 75:3 <b>advisory</b> 1:12,18 8:21 9:1 33:9 86:11 101:3 122:6 212:22 218:4 219:13
<b>A1c</b> 254:18 <b>AAN</b> 12:8 95:6 <b>AARP</b> 39:10	<b>abbreviate</b> 122:14 <b>abbreviated</b> 154:22 <b>ability</b> 56:13 98:21 115:21 238:22 254:2	<b>adherence</b> 165:22 210:20 211:1,8 212:11,14 213:21 215:9,20,21 216:4,5 221:5,18 222:16 223:7,11 224:10,10	<b>advocacy</b> 110:12 <b>affect</b> 219:20 222:2 223:6 <b>affectionately</b> 38:18 <b>affordability</b> 18:10 <b>Affordable</b> 235:22
<b>above-entitled</b> 59:9 160:9 234:10 246:19 271:12	<b>accuracy</b> 26:22 194:10 <b>accurate</b> 194:6 253:9 <b>accurately</b> 25:6 29:2 164:15 186:21 236:12 249:15	<b>adjust</b> 226:8 230:4 <b>adjusted</b> 91:16 180:21 181:12 182:1,10,11 182:13,17,19 183:10 184:5 203:4 215:11 215:16 216:15 217:19	<b>afternoon</b> 161:5 190:5 <b>age</b> 186:15 202:12 214:10 215:22 <b>Agency</b> 195:6
<b>absolutely</b> 46:16 47:4 91:3 97:7 120:3 150:18	<b>achieving</b> 24:15 <b>acquired</b> 29:14 <b>Act</b> 235:22 236:2 <b>action</b> 140:11 250:21 <b>actionable</b> 42:9 119:18 <b>activated</b> 67:16 <b>activation</b> 64:21 67:14 87:12 117:3	<b>adjuster</b> 91:9 <b>adjusters</b> 91:13 204:12 <b>adjusting</b> 179:19 180:2 180:16 187:15 208:4 219:21	<b>agrees</b> 119:15 <b>AHCA</b> 64:14 <b>ahead</b> 50:13 54:22 59:5 59:13 60:1 65:14 122:18 152:17 159:21 160:12 234:7,14 269:5
<b>abstracted</b> 125:22 126:7 127:2 130:20 131:8,20 147:17,21 150:17 153:3,17	<b>active</b> 138:6 270:2 <b>actively</b> 172:19 <b>activities</b> 15:9 34:1 269:22 <b>activity</b> 34:12 <b>actual</b> 75:19 128:21 152:14 173:19 186:20	<b>adjustment</b> 19:8 25:2 91:4 128:1 166:20,21 167:2 178:10,14 180:5,18 182:5,8,15 183:1,22 185:14 186:1,13 188:20 191:7,13 203:6 208:12 209:21 210:5 211:14,20 212:16,21 213:5,6,10,18 215:13 216:19,22 217:7,11 217:15,18,22 218:3 219:13 221:14 225:7 229:11 247:17 270:11	<b>agree</b> 19:10 24:6 90:21 91:18 <b>agrees</b> 119:15 <b>AHCA</b> 64:14 <b>ahead</b> 50:13 54:22 59:5 59:13 60:1 65:14 122:18 152:17 159:21 160:12 234:7,14 269:5
<b>ACA</b> 237:19 <b>academia</b> 212:6 224:9 <b>Academy</b> 1:11 13:11 115:1 231:7	<b>acute</b> 28:9 <b>ad</b> 183:17 <b>adaptation</b> 125:11 <b>add</b> 17:14 20:3 35:2 51:10 56:17 95:17 121:19 125:13 138:14 142:18 154:17 170:14 176:3,12 202:13,14 249:12,14 251:19 252:22 255:8 260:13 261:6	<b>administered</b> 115:12 <b>administrative</b> 2:8 4:20 167:7 213:22 <b>administrators</b> 241:15 <b>admission</b> 199:12 <b>admissions</b> 207:14 <b>admissions/readmis...</b> 183:14 185:18 <b>adopted</b> 87:18 236:15 <b>adults</b> 166:13 <b>advance</b> 19:5 <b>advanced</b> 236:7 <b>advances</b> 169:5 <b>advantage</b> 37:20 195:2 210:17 215:15 218:9	<b>aimed</b> 208:1 228:21 <b>aiming</b> 228:5 238:5,13 240:12 <b>aims</b> 194:17 243:5 263:8 <b>al</b> 68:22 <b>alarmed</b> 202:7 <b>alerts</b> 268:16 <b>Alexis</b> 12:20 <b>algorithms</b> 63:3 <b>Alicia</b> 1:11 9:21 <b>align</b> 203:8 239:20 <b>aligning</b> 240:2 <b>alignment</b> 137:6 <b>aligns</b> 144:1 <b>Alliance</b> 2:17 12:19 13:6 210:3 <b>allocate</b> 262:8 <b>allow</b> 61:21 66:7 78:6 169:4 180:18 182:13 232:22 <b>allowed</b> 87:10 <b>allowing</b> 38:17 <b>allows</b> 41:3 126:14
<b>ACC</b> 12:22 13:22 94:12 <b>accelerate</b> 17:8 27:18 <b>acceleration</b> 30:16 <b>accept</b> 33:22 34:11 154:8	<b>added</b> 203:4,6,17 204:20 <b>adding</b> 40:18 <b>addition</b> 29:14 50:20 204:13 <b>additional</b> 104:1 113:13 124:20 156:20 179:16 194:8 202:19 205:5 212:3 218:15 252:11 262:14	<b>adjusted</b> 91:16 180:21 181:12 182:1,10,11 182:13,17,19 183:10 184:5 203:4 215:11 215:16 216:15 217:19	<b>agrees</b> 119:15 <b>AHCA</b> 64:14 <b>ahead</b> 50:13 54:22 59:5 59:13 60:1 65:14 122:18 152:17 159:21 160:12 234:7,14 269:5
<b>acceptability</b> 75:12 102:1 106:14 174:16 175:10 <b>acceptable</b> 83:2 166:17 176:21	<b>ad</b> 183:17 <b>adaptation</b> 125:11 <b>add</b> 17:14 20:3 35:2 51:10 56:17 95:17 121:19 125:13 138:14 142:18 154:17 170:14 176:3,12 202:13,14 249:12,14 251:19 252:22 255:8 260:13 261:6	<b>adjusted</b> 91:16 180:21 181:12 182:1,10,11 182:13,17,19 183:10 184:5 203:4 215:11 215:16 216:15 217:19	<b>agrees</b> 119:15 <b>AHCA</b> 64:14 <b>ahead</b> 50:13 54:22 59:5 59:13 60:1 65:14 122:18 152:17 159:21 160:12 234:7,14 269:5
<b>acceptance</b> 139:1 <b>accepted</b> 34:7 151:14 <b>accepting</b> 130:5 <b>access</b> 25:21 30:14 31:12 218:21 219:8 219:12 220:2 224:16 261:18	<b>ad</b> 183:17 <b>adaptation</b> 125:11 <b>add</b> 17:14 20:3 35:2 51:10 56:17 95:17 121:19 125:13 138:14 142:18 154:17 170:14 176:3,12 202:13,14 249:12,14 251:19 252:22 255:8 260:13 261:6	<b>adjusted</b> 91:16 180:21 181:12 182:1,10,11 182:13,17,19 183:10 184:5 203:4 215:11 215:16 216:15 217:19	<b>agrees</b> 119:15 <b>AHCA</b> 64:14 <b>ahead</b> 50:13 54:22 59:5 59:13 60:1 65:14 122:18 152:17 159:21 160:12 234:7,14 269:5
<b>accessibility</b> 186:8 200:6 <b>accessible</b> 184:19 <b>accessing</b> 188:5 <b>accommodate</b> 164:11 <b>accompanying</b> 130:10 149:8	<b>ad</b> 183:17 <b>adaptation</b> 125:11 <b>add</b> 17:14 20:3 35:2 51:10 56:17 95:17 121:19 125:13 138:14 142:18 154:17 170:14 176:3,12 202:13,14 249:12,14 251:19 252:22 255:8 260:13 261:6	<b>adjusted</b> 91:16 180:21 181:12 182:1,10,11 182:13,17,19 183:10 184:5 203:4 215:11 215:16 216:15 217:19	<b>agrees</b> 119:15 <b>AHCA</b> 64:14 <b>ahead</b> 50:13 54:22 59:5 59:13 60:1 65:14 122:18 152:17 159:21 160:12 234:7,14 269:5
<b>account</b> 251:20	<b>ad</b> 183:17 <b>adaptation</b> 125:11 <b>add</b> 17:14 20:3 35:2 51:10 56:17 95:17 121:19 125:13 138:14 142:18 154:17 170:14 176:3,12 202:13,14 249:12,14 251:19 252:22 255:8 260:13 261:6	<b>adjusted</b> 91:16 180:21 181:12 182:1,10,11 182:13,17,19 183:10 184:5 203:4 215:11 215:16 216:15 217:19	<b>agrees</b> 119:15 <b>AHCA</b> 64:14 <b>ahead</b> 50:13 54:22 59:5 59:13 60:1 65:14 122:18 152:17 159:21 160:12 234:7,14 269:5



<b>alluded</b> 192:3 205:2 230:14	26:5 46:9 47:4 48:14 49:14 122:11 143:1 144:10 146:11,13 148:5 154:19 155:2 155:22 172:19 224:1	226:13 239:22 240:2 242:19 267:5	<b>ASPE</b> 172:17,20
<b>Almendinger</b> 8:17,18 56:22	<b>annotation</b> 169:14	<b>approaches</b> 238:21 240:6,15,20 242:12 243:6,12,18 250:13 252:8	<b>aspect</b> 252:10
<b>alternate</b> 247:7,21 262:13 263:4	<b>announced</b> 238:2	<b>approaching</b> 229:11	<b>assess</b> 68:14 84:21 95:11 108:1 162:13 192:12 201:22 205:16 223:10 243:11
<b>alternative</b> 133:21 236:7 237:2,3 262:1,6 264:7	<b>Announcements</b> 3:3	<b>appropriate</b> 25:22 28:15,22 29:20 30:2 32:11 34:17 53:15 58:13 79:10 88:20 182:8,16 211:19 212:16	<b>assessed</b> 87:16 96:3 168:12 182:14
<b>Alzheimer's</b> 26:21 39:8 39:13	<b>annual</b> 92:17,21 93:10	<b>appropriateness</b> 144:7 188:15	<b>assessing</b> 69:22 109:12 114:20 168:9 190:17 270:10
<b>Amazon</b> 74:21 75:2,3	<b>answer</b> 26:4,6 48:2 50:12 99:20 105:8 110:14 141:5 144:7 151:17 157:1 190:7 245:22 246:3 251:13 252:5 254:15 257:9	<b>approval</b> 123:19 127:18 132:6,18,21 133:2,10 133:12,17,20 134:12 134:14 137:20 138:3 138:4,5,8,18 139:11 139:17 146:18 147:6 151:14 159:12,12	<b>assessment</b> 62:4 64:3 70:3 71:22 92:17,21 94:14 101:18 109:11 116:20 124:15 131:2 135:1,4,12,15,17 141:14 142:14 143:20 156:13 157:19 198:1
<b>ambiguous</b> 164:18	<b>answered</b> 117:13	<b>approve</b> 139:1	<b>assessments</b> 101:18 136:6
<b>ambulatory</b> 13:17 124:12	<b>answering</b> 154:14 231:1	<b>approved</b> 68:2 133:5,6 138:12 151:5 270:5	<b>assets</b> 29:11,21 32:14 139:8 195:1
<b>American</b> 1:11,11,14 1:19,21 2:1,2,3 8:15 8:18 9:7,19,22 10:2,9 10:12,14 13:1,7,11,16 115:1 193:18 194:11 195:9	<b>answers</b> 61:22 141:18 142:17 228:14 244:14 248:1	<b>approving</b> 119:5	<b>assign</b> 226:7 239:4 246:13 253:17
<b>AMI</b> 199:6 200:18,19,20 200:20 201:13 202:9 202:16 203:2,16 204:21 206:14	<b>anticipated</b> 208:19	<b>April</b> 21:3 133:5 183:6 233:11	<b>assigned</b> 48:15
<b>amount</b> 24:19 114:5 190:2 199:4 248:21	<b>anticipating</b> 22:7 143:17	<b>arbitrary</b> 250:9	<b>assignment</b> 225:22
<b>amusing</b> 44:16	<b>anxiety</b> 115:15	<b>Arbor</b> 13:8	<b>assistance</b> 97:7 98:3,8
<b>Amy</b> 1:11 10:9 12:7,13 53:6,10,20	<b>anybody</b> 45:15 56:16 60:6 79:16 80:1 82:6 110:9 112:21,22 113:8 137:11 175:2 209:11 266:15	<b>architecture</b> 237:4	<b>assistant</b> 244:3
<b>analogous</b> 197:1	<b>anytime</b> 77:3	<b>archiving</b> 142:3	<b>assisting</b> 101:22
<b>analysis</b> 78:8 144:17 167:12 169:1 183:3 184:14 185:6 187:11 192:18 197:7 204:6 205:5,14 206:16 207:18 215:5 216:13 216:18 218:3,12 220:11,17 227:8,22 232:18	<b>anyway</b> 14:18 59:1	<b>area</b> 7:11 22:20 23:14 42:8 100:18 103:9 109:21 114:13 159:4 215:3 227:13	<b>associated</b> 87:14,19 88:1 124:21 146:16 147:9,16,18 179:3 194:2 196:15 201:8 206:13 215:8,21 222:1 226:9,21
<b>Analyst</b> 2:11,12	<b>AOTA</b> 13:12	<b>areas</b> 23:17 34:7 35:7 84:12 174:10 208:6 208:11 231:15	<b>association</b> 1:15,22 2:2 8:16,19 10:12,15 12:13 13:13,17 178:16 196:16 200:12 200:16 204:11 205:6
<b>analysts</b> 190:1 208:3 209:4	<b>APM</b> 238:6	<b>argument</b> 83:15	<b>associations</b> 200:14
<b>analytic</b> 213:12	<b>APMs</b> 236:8 237:5 238:3	<b>arising</b> 164:17	<b>assume</b> 86:1 118:7
<b>analyzed</b> 167:5 188:2	<b>apologize</b> 68:18	<b>arrangements</b> 45:17	<b>assumes</b> 24:4
<b>analyzing</b> 240:19	<b>appeal</b> 185:15	<b>articulate</b> 175:13	<b>assuming</b> 29:19 50:22 90:8
<b>Anceta</b> 29:15	<b>appeals</b> 269:16	<b>artifacts</b> 134:9	<b>assurance</b> 2:4 11:13 83:22
<b>and/or</b> 164:11 165:3,20 167:5 262:16	<b>apple</b> 67:11	<b>ASA</b> 47:6 80:4 110:1 222:11 260:19	<b>attempt</b> 128:18 227:22
<b>Anderson</b> 1:10 10:18 10:18 137:13 255:11	<b>apple's</b> 67:10,10	<b>asked</b> 33:14 42:5 49:14 58:17 60:5 144:4 172:15 184:3,6,13 189:14 198:2 205:5	<b>attention</b> 100:15 104:15
<b>anecdotally</b> 60:17	<b>apples</b> 172:13,13 179:10,10	<b>asking</b> 5:12 80:11 83:9 102:17 135:6,11 138:22 152:8,21 224:7 231:2,22 264:14,14,17 265:11	<b>attestation</b> 265:14
<b>anecdote</b> 266:10	<b>application</b> 3:6 24:5 212:5	<b>asks</b> 141:8	<b>attributable</b> 250:1,6 264:16
<b>Anesthesiologists</b> 2:1 10:2 13:2	<b>applied</b> 166:14 173:17 194:1 196:21 240:21		<b>attribute</b> 191:1 194:10 205:21 239:9 251:17 253:22 254:7 260:1,4
<b>anesthesiology</b> 256:21	<b>applies</b> 189:3 258:4		<b>attributed</b> 245:13 257:3
<b>Angela</b> 12:21	<b>apply</b> 60:13 126:19 183:2 218:5		<b>attributing</b> 228:3 255:16 259:4,6
<b>Ann</b> 2:5,11 9:2 11:10	<b>applying</b> 74:5 167:11 167:14 263:20		
	<b>appreciate</b> 142:8		
	<b>appreciated</b> 167:19		
	<b>appreciative</b> 21:4		
	<b>approach</b> 43:13 185:14 188:18,19 189:3 190:9,11,15 197:6		

**attribution** 19:8 234:17  
 235:7,15 238:20,21  
 239:2,3,19,21 240:2  
 240:11,13,16 241:2,7  
 241:19 242:12,19  
 243:6,14,18 244:7  
 245:5,12,18 246:3  
 248:6 249:5,16 251:2  
 252:18 253:10 255:9  
 255:13,21 256:5,17  
 256:22 258:3,6 259:5  
 259:9,12,17 260:18  
 263:10,17,21 264:5,8  
 264:11 268:2  
**attribution@qualityf...**  
 268:11  
**audible** 20:7 50:14  
 57:17,20 246:6  
 251:11 252:15 260:8  
 261:7 266:1 268:7  
 271:5  
**audiences** 83:9  
**August** 242:16  
**authors** 240:14 241:22  
 242:6 243:20 244:19  
 245:10,11 247:7  
 264:1 267:19  
**automate** 146:2  
**automatically** 127:1  
 146:5 153:4  
**availability** 186:8  
 187:18 218:17,19  
 261:14  
**available** 74:17 88:4  
 165:8 184:18 186:17  
 187:19 188:11 191:18  
 192:8 209:9 219:9  
 225:8,18 233:15,17  
 261:16  
**avenues** 51:6  
**average** 23:22 67:22  
 178:9 179:4 206:3,9  
**avoided** 178:11  
**aware** 27:3 88:11  
**awhile** 64:6 92:20  
 154:12  
**AZ** 34:3

---

**B**


---

**B** 54:14 217:16,16  
**BAC** 89:11  
**back** 6:3 15:13,14 16:6  
 21:1 22:21 23:1 35:10  
 37:16 57:22 59:7 61:4  
 62:5 65:13 70:8 78:14  
 79:10 83:14 86:12  
 91:7 92:8,14 93:14  
 96:9 97:15 98:10,11

100:10 102:14 105:20  
 115:13 117:12 118:9  
 138:1 140:2,7,8 143:1  
 148:2 160:6 170:17  
 205:1 221:15 233:6,8  
 234:8 244:17,19  
 246:12,15,18 258:12  
 259:1,7 260:3  
**background** 131:4  
 132:21 157:14 235:11  
 235:18  
**bad** 162:1  
**Baffour** 10:21  
**bailiwick** 71:8  
**balance** 119:7  
**banish** 103:6  
**bar** 83:19 85:1 117:10  
**barrier** 31:12  
**barriers** 25:15 86:16  
**Barry** 12:7  
**base** 158:20  
**based** 31:14 64:9 72:4  
 81:9 85:4 86:3 94:18  
 123:9,11,17 130:18  
 168:12 179:21 182:6  
 185:6 193:22 195:1,8  
 213:11 214:7,7  
 215:16 249:8 251:6  
 256:22  
**basic** 43:13 145:20  
 153:2  
**basically** 69:21 97:2  
 109:5 138:22 139:11  
 148:15 149:1 194:13  
 206:1 210:22 213:22  
 216:13  
**basis** 93:11 182:21  
 183:17 184:7 261:4  
**batch** 152:12  
**Battelle** 1:16,20 9:9,12  
**becoming** 31:11 129:14  
 154:6,14  
**bed** 53:2 128:15,16,20  
**beds** 25:22 28:15 52:7  
 52:11,12,20 53:4  
 58:13  
**began** 130:4 200:12  
 211:16  
**beginning** 7:3 40:11  
 63:17 110:6 120:10  
 139:8 154:20 170:18  
 205:3 208:20  
**behavioral** 26:21 60:19  
 151:5  
**behaviors** 175:14  
**behooves** 98:12  
**believe** 30:16 38:15  
 108:12 111:22 263:3

263:6  
**Ben** 42:18  
**benchmark** 110:20  
**benchmarks** 114:12  
**beneficial** 162:4,6  
**beneficiary** 188:10  
 191:20 193:9  
**benefit** 132:7 193:11  
**benefitted** 97:14  
**Bennett** 1:11 12:7 53:6  
 53:11  
**Bernheim** 189:22  
**Berns** 10:22,22 149:18  
 150:5,9,15,20 248:13  
**best** 43:18 45:21 49:9  
 116:18 156:14 169:6  
 217:3 251:4  
**better** 17:18 50:12  
 67:20 90:22 111:15  
 116:5 128:13,17  
 159:2 175:9 261:13  
 263:6 269:20  
**beware** 87:20 173:15  
**beyond** 43:20 63:8  
 156:20 158:20 222:22  
 229:21  
**bible** 75:7  
**big** 90:12,17 92:9,12  
 99:10 121:14 155:16  
 166:20  
**bigger** 163:2 201:11  
**biggest** 29:12 33:3  
 254:1  
**bit** 14:22 38:9 40:10  
 59:5 62:2 65:6,14  
 66:9,10 70:15 77:18  
 78:14 97:2,9,15 99:3  
 99:15 103:18 105:11  
 107:4,15 117:16  
 135:18 140:2 146:2  
 154:21 159:22 160:12  
 175:7,11,16 177:12  
 177:21 184:21 185:1  
 187:14 189:12 192:7  
 193:6 201:11,16  
 202:5 209:2,20 210:3  
 210:6 215:4 224:3  
 225:2,17 235:10  
 248:10 251:15 258:4  
 269:18 270:11  
**bivariate** 200:15 201:12  
**black** 196:2,9 200:1  
 201:9 203:5 206:6,8  
 207:4  
**blah** 232:20,20,20  
**Blakey** 1:11 9:21,21  
**block** 188:5 194:12,16  
 195:14 198:15 208:1

208:2 225:22 226:8,9  
**Blueprint** 229:15  
**Board** 33:12  
**Bob** 33:11  
**Bodkin** 12:8  
**Bodrick** 12:9  
**body** 178:15  
**Bonnie** 126:2,13 127:11  
 127:14,15,19 128:2,4  
 128:11,12 129:8,11  
 129:15 130:5 134:13  
 140:17 156:1 157:22  
**book** 74:20  
**bottom** 216:14 217:8  
**box** 7:22 17:21 91:2  
 242:5  
**brand** 52:15 149:7  
 150:13  
**break** 59:7 159:21,22  
 196:4 205:19 234:7,8  
 246:10  
**breaking** 203:17  
**breakout** 245:1 247:2  
**brief** 3:3 15:4 35:10  
 197:6 204:18  
**briefly** 8:8 31:1  
**Brigit** 1:19 10:20  
**brilliant** 190:1 208:4  
**bring** 17:12 28:3,6,12  
 30:9 43:7 50:7,9 51:6  
 53:3 61:12 62:5 86:22  
 115:5 118:20 138:1  
 246:11  
**bringing** 49:5 64:18  
 81:4 136:18  
**broad** 28:9 51:21  
 231:18  
**broader** 44:1 87:1  
**broadest** 35:15  
**brought** 27:17 57:5  
 73:22 80:12 117:5  
 209:6  
**bubble** 230:12  
**buckets** 200:9  
**build** 31:7 57:3,6 222:5  
 250:3  
**building** 19:3 27:10  
 114:19 234:22  
**built** 55:21 84:2 237:3  
**bullets** 208:17  
**bunch** 12:2 74:10  
**bundle** 113:19 114:17  
**bundled** 111:16 259:7  
 259:15  
**burden** 39:14 73:2  
 101:5 104:5 105:13  
 105:14,20 106:6  
 168:14,15,17 199:13

214:17 219:18 222:5  
**Burstin** 2:7 6:5 14:7,8  
 20:8 32:19 46:16 48:1  
 49:11 50:5 51:10 53:8  
 53:19 55:20 57:12,18  
 57:21 62:17 74:20  
 81:5 83:5 87:7 91:3  
 110:6,13 119:9  
 138:10 157:3 171:9  
 171:18 175:1 229:3  
 266:5 267:2  
**business** 72:19  
**Butterfield** 2:16 113:14  
 177:19 209:19,22  
 221:17 222:8 223:4  
 224:5,8  
**buyer** 87:20 173:15

## C

**C** 202:1,17  
**C-O-N-T-E-N-T-S** 3:1  
**CAE** 2:13  
**CAHPS** 60:22 61:11  
 62:20,21 64:5 70:8,10  
 70:15 73:15,19,20  
 76:16 78:2,5 79:14  
 111:22  
**CAHPS-like** 98:15  
**CAHPS-related** 78:21  
**calculate** 191:16  
**calculated** 153:5  
**calendar** 21:22  
**call** 7:22 37:6 144:4  
 145:20 157:1 210:20  
 257:21  
**called** 15:19 41:3 89:3  
 108:9 156:22 205:14  
**calling** 104:19 270:8  
**calls** 101:2 156:21  
 188:17  
**Cambridge** 41:1  
**Campbell** 1:12 8:22,22  
 86:10,10 90:15  
 221:10 222:3,9  
 230:14 252:20 255:6  
**cancer** 115:19 121:5  
**candidate** 133:6  
**candidates** 138:13  
 254:13  
**capacity** 258:20  
**capture** 12:3 168:21  
 194:17  
**captured** 114:3 121:21  
 128:9  
**capturing** 164:15  
 223:20  
**card** 134:11 140:4,10  
 140:17 141:1 142:9

142:12 249:17 256:14  
**care** 13:6,15,19 17:17  
 27:1,1 30:5 39:19  
 61:12 64:11 65:18  
 66:4 67:7,21 68:5,15  
 70:7,12 76:17 91:6,16  
 95:18 96:4 98:6 103:4  
 103:17 104:14,19  
 108:17 109:19 116:6  
 116:20 164:14 167:9  
 179:17 181:7 184:10  
 199:21 200:7 206:3,8  
 215:3 220:13 228:10  
 229:21 235:22 236:3  
 236:4,11,13 237:9,9  
 237:13,15,17 239:10  
 239:11,11,16,20  
 240:8 243:19 247:10  
 249:3 251:20 252:4,9  
 253:4,16 259:20  
 263:16  
**careful** 36:14  
**caregiver** 39:14  
**caregivers** 71:3  
**caring** 179:1 181:1  
 259:8  
**Carl** 13:14  
**Carol** 13:18  
**Carolyn** 33:10  
**case** 23:16 68:6 159:12  
 206:6 221:12  
**cataloging** 240:15  
**categories** 155:8 196:2  
 207:6 238:7,11  
**category** 149:5 236:16  
 236:18 237:1,2,4,7,11  
 237:11,21  
**cause** 165:1  
**causes** 168:16  
**caution** 187:5  
**caveat** 113:16  
**CDP** 24:14 50:19 51:6  
 79:11 143:7 154:20  
 270:15  
**Cella** 74:22 75:4 89:2  
 120:17  
**census** 188:5 194:1,2  
 194:12 195:14 198:15  
 208:1 225:22 226:7,9  
 264:21  
**center** 2:17 12:17 13:18  
 259:6,16 260:5  
 266:12  
**centered** 25:8 65:18  
 69:4  
**central** 182:18  
**Cerner** 124:9,10  
**certain** 40:16 109:2

116:3 117:20 118:5  
 199:17 230:17 250:7  
 253:10  
**certainly** 18:12 23:7  
 51:4 54:20 55:12  
 101:22 249:1 255:11  
 268:19  
**certification** 107:20  
**certified** 135:22 136:2  
**cetera** 60:9,20 61:12,22  
 98:20 121:6 163:14  
 200:8  
**chairs** 101:8  
**challenge** 25:12 99:9  
 99:10 120:2 125:18  
 133:22  
**challenged** 261:18  
**challenges** 3:7 6:22  
 25:1,3,7,8 61:16 65:9  
 76:1,11 123:6 124:19  
 125:14 129:16 131:18  
 131:22 133:12 165:3  
 165:3,4 177:8 187:15  
 187:18 235:14 239:18  
 244:6,10,11,15,18  
 248:11 249:1,13,21  
 252:7,13 255:8 256:5  
 256:13,13 260:13  
 261:12  
**challenging** 229:2  
 239:15 252:10 261:1  
**chance** 20:10 33:2 44:4  
 44:10 56:15 268:8  
**chances** 268:9  
**change** 18:14 20:19  
 38:19,20 41:13,18  
 67:19,22 70:1,4 72:8  
 89:20 90:3,22 95:21  
 96:14 97:3 161:16  
 166:2 167:4 182:2  
 202:15,17 223:19  
**changed** 141:13 166:13  
 169:13,15,15 215:12  
 216:22 217:13  
**changes** 18:15 135:3,5  
 146:1 162:2 165:16  
 165:17 166:4,8 169:6  
 171:6 174:15  
**changing** 137:2 164:12  
 164:13 166:16  
**characteristic** 186:10  
 216:9  
**characteristics** 186:21  
 190:18,19 205:9  
 214:21 216:3,8 220:8  
**characterize** 195:11  
**characterizing** 197:12  
**charged** 213:3,15

**chart** 134:20 153:18  
 165:5,8 167:8  
**chart-** 125:21 126:6  
 127:1 130:19 131:7  
 147:16,20 150:16  
 153:16  
**chart-abstracted**  
 123:11,15,17 126:9  
 126:10 127:4 129:22  
 130:19 131:16 146:16  
 147:9,19 148:6,7,8  
 149:2,13,14,21  
 150:11 153:4,6,12  
**chat** 7:21 247:2 248:2  
**Chatterjee** 1:13 11:4,5  
**check** 32:21  
**checkbox** 94:16  
**Chief** 2:7,12,13 6:5  
 48:17  
**child** 60:20  
**chime** 161:12  
**choices** 194:18  
**choir** 176:5  
**choose** 87:21 145:10  
 246:13  
**chose** 185:7  
**chosen** 170:6  
**Christina** 12:11 13:1  
**chronic** 31:3,6 40:13  
 94:2  
**Cima** 12:10  
**Cindy** 1:13 11:16  
 154:17  
**circular** 51:7  
**citing** 185:8  
**claims** 40:5 167:7  
 191:10,15 213:22  
 214:1 223:9 257:4  
 261:13 264:5  
**claims'** 248:18  
**Clancy** 33:10  
**clarification** 22:8  
 102:17 145:16  
**clarified** 141:15  
**clarify** 63:4 85:20  
 100:22 101:4 148:10  
 245:4 248:3  
**clarity** 62:18,20 63:6  
 65:20 125:5 238:21  
**classic** 35:1 71:11  
**classify** 162:13 168:4  
**Claudia's** 234:21  
 270:22  
**clean** 98:10  
**clear** 17:9 33:7 34:6  
 38:3 83:7 102:19  
 110:14,20 187:11  
 238:20

<b>clearer</b> 77:18	<b>collaborative</b> 13:8 15:9 44:3 46:1 53:2 171:17	234:1 242:14 243:1 256:8 267:14	193:18 194:11 195:9 195:12 214:21
<b>clearly</b> 36:9 42:2 50:11 52:10 111:12 119:14 157:21	<b>colleagues</b> 68:21 177:14	<b>commentary</b> 5:13	<b>community-</b> 216:7
<b>Cleveland</b> 69:20	<b>collect</b> 106:12 139:3 229:4 231:20 233:5 244:17,18	<b>commenting</b> 8:2 59:19	<b>community-based</b> 68:7
<b>clients</b> 232:3	<b>collected</b> 128:22 129:12 155:13 167:5	<b>comments</b> 7:16,21 14:4 60:9 86:9 104:1 170:13 181:19 234:2 242:17 251:10 255:7 256:4,10 258:12 267:10,15 268:18,22	<b>community-level</b> 186:16 216:2
<b>clinic</b> 40:10 69:20 167:11	<b>collecting</b> 142:7 163:3 233:2	<b>Commission</b> 1:15 2:5 11:9,11 13:10 45:6 146:12 158:12 224:2	<b>comorbidities</b> 191:9 201:20 202:11
<b>clinical</b> 23:14 25:7 90:22 122:13,17 123:4,5 125:9 130:16 162:3 165:21 166:5 169:5 189:3 213:6 221:13 222:6	<b>collection</b> 167:6	<b>Commission's</b> 45:8	<b>companies</b> 212:8 224:15
<b>clinically</b> 94:20 182:12 221:19	<b>collectively</b> 4:18 90:13 94:20 121:17	<b>commissioned</b> 240:14 242:1 243:10,22	<b>company</b> 34:3,14
<b>clinician</b> 100:9 101:17 101:19 111:4 167:14 183:4 229:22 245:14 255:1 258:9,10 261:3	<b>Colleen</b> 1:21 10:16	<b>commissioning</b> 241:21	<b>comparability</b> 88:22 107:9 158:8 168:11 168:13
<b>clinician-assessed</b> 64:11 68:4,9	<b>College</b> 1:11,19 2:3 9:7 9:20,22 10:10 13:7	<b>commit</b> 58:19,20	<b>comparable</b> 89:9,16 90:9 91:17
<b>clinician-based</b> 253:14	<b>colored</b> 244:8	<b>committee</b> 2:3 11:13 37:22 65:19 73:11 79:5 93:1 96:7 99:6 102:7,14 103:5,15,20 106:1 123:15 126:1 133:2 138:22 143:10 145:18 152:22 153:19 154:3 156:4,20 157:4 171:21 185:11,19 186:14,19 187:4,10 188:7 197:8 198:20 207:15 233:8 240:14 241:9,21 242:9,15 244:21 245:9,16 263:14 264:1 265:12 265:13 267:21	<b>comparative</b> 180:19 197:3
<b>clinician-level</b> 230:4	<b>colors</b> 203:19	<b>committees</b> 186:3	<b>comparatively</b> 262:17
<b>clinician-reported</b> 68:12	<b>column</b> 201:5,6 206:20	<b>committees</b> 46:14,22 66:7 94:8 97:20 98:2 98:3 100:6 102:5,6,12 103:1,2,12 118:16 119:5 129:4,9,14 130:8 136:6 142:11 152:7,21 154:6,13 183:8 184:2 188:1 189:2,19 270:2	<b>comparator</b> 178:9 196:13
<b>clinicians</b> 42:10 90:4 119:16 120:14 157:7 239:13 250:17	<b>combined</b> 194:5	<b>common</b> 166:10	<b>comparators</b> 254:11
<b>close</b> 51:1 152:2 179:17 219:4	<b>come</b> 16:14 19:9,13 21:1 28:7 30:22 31:16 33:7 34:15 40:2 41:6 44:19 45:5,10,12 49:20 51:19 59:7 61:4 66:19 67:7 71:12 72:12 76:13,14 77:10 78:1,1 81:8 83:21 87:8 96:8 97:22 103:3 105:4,10 106:3 114:21 119:20 136:15 142:1 143:19 149:5 155:4,14 159:11 160:6 177:6 191:9 209:19 221:5 231:7 244:17 246:2 247:1 268:9,19	<b>commonly</b> 42:8 163:14 164:13	<b>compare</b> 96:12,12 114:12 118:22 134:20 162:21,22 168:19 195:15 206:22 207:8 208:9 209:9 222:7 227:16
<b>closed</b> 164:1	<b>comes</b> 26:1 28:8 33:4 38:3 52:16 54:4 64:13 65:20 66:20 67:11 69:7 71:8 75:16 80:8 85:15 91:4 102:11 103:16 104:13 105:5 109:4 156:17 158:10 162:2	<b>communities</b> 91:12 172:3 199:18 200:7 265:3	<b>compared</b> 78:17 195:16 200:1 206:10
<b>closely</b> 41:4 203:8 211:11	<b>comfortable</b> 90:4 115:22 116:12 158:4 250:20	<b>communication</b> 51:5 222:13 223:1	<b>comparing</b> 172:12 207:17
<b>closer</b> 216:20	<b>coming</b> 19:12 27:22 35:12 51:1 65:3 73:9 77:9 78:21 86:3 92:9 105:14,19 109:18 152:5 174:22 205:11 269:3	<b>communications</b> 133:20	<b>comparison</b> 179:10
<b>closing</b> 271:4	<b>comment</b> 3:10 7:17 76:14 100:14 104:4 107:8 113:10 181:18	<b>Communities'</b> 247:9,21	<b>competing</b> 200:5 204:5
<b>cluster</b> 199:17		<b>community</b> 36:8 43:1 54:7 66:17 71:17 81:15 88:10 95:9	<b>Compher</b> 12:11
<b>CMMI</b> 241:10			<b>compiling</b> 233:16 267:19
<b>CMS</b> 12:8 24:6 64:12 68:17,22 82:9 86:16 87:3 95:19 96:8 111:16 126:6 149:12 232:3 241:5			<b>complete</b> 62:17 129:3 143:21 145:2
<b>co-morbidities</b> 40:16			<b>completed</b> 71:20 73:8
<b>code</b> 187:2,3,20 188:5 188:8 194:3,8 215:1 218:18,18,22 219:2,5 260:3 267:5,6			<b>completely</b> 23:6 46:11
<b>codes</b> 260:18			<b>complex</b> 142:13,16 143:9
<b>coding</b> 165:20 166:5			<b>complexity</b> 24:21
<b>coefficient</b> 205:20			<b>complicated</b> 82:5
<b>coefficients</b> 206:18,22			<b>complications</b> 111:19 111:20
<b>cognitive</b> 71:7			<b>composed</b> 181:15
<b>cohort</b> 199:1			<b>composite</b> 151:4
<b>COI</b> 37:21			<b>composition</b> 224:4
<b>collaboration</b> 13:18 16:3 17:5 18:19 46:5 84:8			<b>comprehensive</b> 26:19 237:8

31:13 38:15,16,20  
41:17 44:8 52:16  
106:21 107:2,3 115:2  
250:21 251:1  
**concepts** 28:11 30:11  
47:19 51:16 55:10  
114:8 123:4,5 125:9  
165:21 166:6  
**conceptual** 51:19  
182:20 184:6 187:11  
190:2 197:13 198:22  
213:11,16 231:8,10  
**concern** 130:4 179:22  
**concerns** 157:17 188:2  
222:15  
**conclusion** 178:7  
**conclusions** 143:4  
208:15  
**concur** 209:5  
**concurrently** 123:14  
**condition** 34:16 95:5  
110:18 112:14 116:17  
116:18 121:7 185:4  
185:22 200:18  
**condition-specific**  
35:17 66:6 237:9  
**conditionally** 183:12  
**conditions** 31:4,6 40:13  
94:1,3 109:2,3 117:20  
117:20 118:6,8  
166:18 202:13  
**conduct** 267:19  
**conducting** 241:22  
242:6  
**Conference** 1:8  
**conferred** 37:20  
**conflict** 33:6,8,16 53:17  
**conflicts** 36:15  
**confounder** 186:12  
**confusing** 62:15 148:2  
**confusion** 77:22  
**connected** 200:10  
**connections** 270:17  
**consensus** 46:12  
100:12 133:7 181:14  
251:2  
**consent** 65:5 109:13  
**consider** 77:17 113:4  
181:9 183:9 184:9,13  
184:17 186:7,15  
194:2 252:7  
**consideration** 51:14  
105:1,22 115:6  
116:15 182:4 183:21  
187:2  
**considerations** 105:15  
184:2 254:2  
**considered** 50:21 147:1

147:2 150:6 157:22  
158:2 183:7,21 186:1  
189:7,19 253:19  
**considering** 56:8 171:5  
212:9  
**consistency** 65:16  
103:14,15 169:16  
174:19 215:19  
**consistent** 103:13  
171:6 189:8  
**consistently** 24:15  
**constant** 117:16  
**constellations** 40:16  
**construct** 175:8,15  
**construction** 154:16  
**constructs** 73:21 114:9  
**consulting** 258:20  
**consumer** 105:18 110:4  
110:12  
**consumers** 96:11  
241:16  
**consumption** 116:13  
**contact** 100:20 122:1  
268:10  
**contemplate** 230:20  
**content** 93:8  
**context** 178:5 197:18  
235:11,19 240:22  
**context-specific** 176:4  
**contexts** 243:19 263:18  
263:20  
**continuation** 19:22  
**continue** 34:9 43:16  
97:6 98:13 185:12  
232:22 268:19  
**continued** 51:20  
**continues** 64:17 145:22  
**continuing** 65:7 68:16  
121:10  
**continuous** 30:14  
207:6 253:8  
**continuum** 235:22  
**contract** 32:13 49:2,3,4  
49:6 210:18 216:17  
216:18 220:9,13,15  
220:16  
**contracted** 29:8,9  
**contracting** 47:20  
48:16,17,20 49:1  
**contractor** 82:9  
**contracts** 216:17 218:7  
218:8,9 220:8  
**contribute** 207:10  
**contribution** 198:3  
245:20  
**contributions** 207:18  
**control** 240:3 247:4,15  
**controlling** 216:10

220:15  
**controversial** 32:17,19  
**conundrum** 23:3  
**convene** 32:8 211:18  
**convened** 181:10  
**convening** 241:21  
**conversation** 37:10  
62:9 73:11 101:1  
225:12 234:4 248:10  
259:15  
**conversations** 27:4  
53:1  
**conversion** 254:12  
**convert** 37:9  
**converted** 150:1  
**Conyers** 12:12  
**copay** 219:18  
**COPD** 35:19 43:2 54:8  
69:12  
**copyright** 81:16  
**core** 2:18 9:17 176:14  
177:16 189:11,21  
241:12  
**CoreQ** 64:13  
**corner** 18:21  
**correct** 85:16 146:17  
148:16  
**correctly** 146:13 153:14  
156:8 180:13  
**correlated** 203:14  
254:20  
**correlation** 203:11,22  
204:2  
**corresponding** 150:10  
**corridor** 87:10  
**cost** 28:19 42:4 66:14  
91:5,16 183:14 185:1  
208:5 219:18 237:15  
238:22 239:8  
**costly** 29:7  
**council** 33:9 39:7  
**count** 124:13 250:7  
**counted** 250:8  
**counts** 257:19  
**couple** 6:10 14:20 33:5  
41:8 62:11 67:8 69:11  
71:10 84:7 104:10  
107:17 124:6 125:15  
126:22 134:18 140:3  
155:19 171:9,14  
198:8 210:15 225:4  
225:14 252:21 259:22  
**course** 23:15 24:5,21  
155:13  
**coverage** 192:12  
193:11  
**covered** 14:15 23:15  
210:21

**Cowell** 12:13  
**CPT** 267:5  
**Craig** 229:14  
**crap** 93:5  
**crazy** 81:21  
**create** 30:17 44:7,18  
45:4 53:22 162:12  
163:1 165:10 170:19  
181:7 212:4  
**created** 24:7 65:9  
109:11 123:7 145:7  
146:7 236:1  
**creates** 168:17 256:5  
**creating** 23:8 44:2  
145:10 162:17 166:9  
179:15 236:4  
**creation** 225:21  
**Cricchi** 12:13  
**criteria** 3:6 19:14 47:2  
60:14 61:14,17 63:7  
63:10 67:2 74:5,12,16  
82:16,18 86:7 97:3  
98:1 99:17 100:22  
102:3 103:21 104:6  
106:12,15 108:1  
118:10 126:18 127:10  
129:19 130:3 132:16  
141:10,12 190:20  
192:10 243:11  
**critical** 20:20 57:8  
104:15 108:22 236:14  
238:20  
**crosswalk** 89:10 90:10  
92:3  
**crystal** 187:11  
**CSAC** 62:13 76:2,7  
79:19 133:6 270:6  
**Cullen** 1:13 11:16,16  
152:4,19 174:10  
**curious** 111:6 226:17  
**current** 16:8 22:13  
23:18 26:2,7 32:9  
98:5 145:3 179:3  
186:7 202:10 243:5  
269:14  
**currently** 30:13,19  
64:13 185:19 186:5  
194:7 210:10 211:19  
212:5,12 220:22  
240:16 242:5 243:3  
**cut** 234:4  
**cycle** 17:6 18:20 102:2

---

**D**

---

**D** 192:11,13 194:21  
210:18 213:22 215:15  
218:8,14  
**D.C** 1:8

**Daily** 1:14 10:6,6  
249:20 251:18  
**darn** 203:8  
**dashboard** 134:17  
**data** 3:7 23:22 25:10,11  
25:13 26:14 29:7,10  
29:10,12,13,16,16  
30:15,15,16 31:12  
32:9,13,14 37:11,15  
38:11,12,16,18 39:15  
40:5,6 41:12,18 42:9  
44:20 45:13 46:6 49:4  
58:8,8,12,17,19,20  
62:3,6,14,21 66:19  
71:9 75:21 78:3,4  
82:21 85:11,12 96:18  
96:21 99:19 100:17  
101:15,16,17 105:7  
105:14 106:13 114:2  
114:18 116:3,5  
117:13,13,21 118:2,5  
119:1,2,6 120:19  
122:22 123:2 124:16  
125:17 126:12 127:6  
127:15 128:21 129:2  
129:2,12 130:10,11  
131:2 132:4,20 133:4  
133:13 135:8 136:8  
136:12,14,17,19  
137:17 138:19 139:3  
139:7 140:3,7,9,10,16  
140:17,20,22 142:1,5  
142:7 144:5 150:17  
152:11 153:9,16  
154:10 155:18,20  
156:12 157:17 162:21  
163:2 164:15 165:1,3  
167:4,6 168:19 173:8  
180:12 186:9,17,20  
187:19 188:6 190:16  
191:16 192:6,8,11,12  
193:14 194:5,21  
195:9 196:1 207:22  
209:8,12 213:22  
214:2 215:14 218:15  
218:19,22 219:8,13  
219:15 220:2 223:9  
223:13,16 224:15,16  
225:19 226:2,3  
228:20 230:9 231:20  
231:20 232:14,15  
241:5 244:10 248:15  
248:18,20 249:8  
252:13 256:14,16  
257:5,13 259:4 260:1  
260:3,13 261:11,13  
261:17,18,22 262:14  
264:4,7,9,21 265:7

**database** 193:9,16  
194:21 195:21 215:14  
**date** 36:22 41:11 81:7  
97:12 103:2 177:8  
188:3 189:15 233:12  
**David** 74:21 75:4 89:2,2  
89:10 120:17  
**Davidson** 12:14  
**day** 5:4 7:15,22 21:18  
21:19,21,21 36:1  
38:16 89:16 111:13  
170:18 172:2 238:18  
269:4  
**days** 5:5,10 14:5,20  
134:18 210:21  
**de** 13:3 52:15 123:8  
124:2,19 125:18  
130:22 131:13 132:1  
147:2,5 148:1,18  
150:7,9,13  
**deadline** 98:10  
**deal** 95:8 112:13 113:21  
115:15 121:14 249:14  
**dealing** 16:19 115:20  
**deals** 56:12  
**debilitating** 95:13  
**Debjani** 2:9 161:4,6  
173:21 177:2 178:1  
**December** 243:2  
**decide** 257:19  
**decided** 163:21 211:16  
212:10 214:6,8  
**decimal** 203:12  
**decision** 107:21 108:3  
108:9,16 109:17  
121:6 143:13 185:16  
**decision-** 106:21  
**decision-making** 65:4  
107:3,11 109:1,6,13  
118:4 121:4,9,14  
164:5  
**decisions** 42:11  
**decomposition** 205:14  
227:21  
**deemed** 108:22  
**deep** 144:12  
**deeper** 153:18  
**default** 265:14 266:4  
**defending** 189:1  
**define** 39:17 40:3,7  
60:15 123:5 163:4  
**defined** 31:13 125:6  
165:19 190:20 207:22  
239:3  
**defines** 123:3 125:8  
140:10  
**defining** 165:22 166:9  
**definitely** 90:19 159:4

218:18 249:18 271:2  
**definition** 151:2 163:6  
164:12,14  
**definitions** 165:19  
166:4,8 168:2  
**degree** 61:7 112:3  
205:6,10  
**Del** 12:12  
**deliberating** 263:14  
**delighted** 14:18  
**delightful** 23:19  
**deliver** 180:3  
**delivering** 239:16  
**delivery** 239:20 240:8  
243:19 263:16  
**delta** 163:2  
**dementias** 39:9  
**demographic** 193:9  
202:11  
**demonstrate** 94:22  
124:17 127:7 130:1  
135:7  
**demonstrating** 178:16  
263:11  
**denominator** 40:7 78:8  
166:2,3,12,16  
**Denton** 13:22  
**department** 15:16,19  
**departments** 16:3  
**dependent** 153:21  
**depending** 113:5  
250:14 261:19 266:16  
**depends** 31:17  
**depression** 72:6 81:14  
82:10 88:16 89:8  
111:2  
**depth** 231:1 257:7  
**derive** 114:2 195:20  
**derived** 64:2,5 74:3  
**Dermatology** 115:1  
**describe** 62:2 107:11  
127:20 128:18 190:11  
**described** 76:9  
**describes** 124:16  
**describing** 241:1,3  
**description** 77:13  
98:16  
**descriptive** 152:16  
**design** 33:21 34:2 43:5  
58:15  
**designation** 132:18  
133:9  
**designer** 80:9  
**desire** 174:18  
**detail** 76:10 135:12  
140:2 241:3 269:18  
**detailed** 165:8 169:18  
**details** 127:20,20

**determination** 175:9  
**determine** 42:15 144:6  
181:10 182:15 184:4  
211:18 215:7  
**determined** 51:4 182:8  
**develop** 24:2 27:22  
28:1,4,21 29:2,18  
31:18 36:17 41:4  
42:13 47:1 49:21 77:4  
168:8 170:6 210:11  
232:2 241:18 242:11  
242:17 250:16 260:1  
260:19  
**developed** 24:9 28:11  
28:13 29:19 31:11  
36:7 51:2,5 58:11  
68:13 82:9 97:3 123:9  
123:21 146:19 147:6  
147:20 151:7 169:9  
170:21 187:7 205:15  
213:4  
**developer** 1:3 4:8,9  
28:22,22 36:19 37:7  
48:7 49:2,5,7 50:3  
80:7,10,20 81:8,9  
97:14 101:1,3,6 122:6  
134:17 135:13 171:4  
175:22 177:14 184:14  
188:21 235:1  
**developers** 38:16 43:9  
44:3 52:5 54:16 77:10  
78:15 82:2,3 97:8  
104:17 126:14 135:6  
146:3 171:1,13 172:5  
185:7 186:6,14  
187:10 188:4 232:4  
232:22 233:3,14  
235:13 241:11 244:7  
253:2  
**developers'** 225:9  
**developing** 16:12 37:13  
43:1 60:18 86:15  
116:8 120:18 146:4  
213:12 255:21  
**development** 16:8 17:8  
21:8 27:19 29:6 30:7  
30:17,18 31:13 32:15  
34:18 37:5,16 44:14  
46:12 48:7 51:18,20  
68:18 83:4 87:4 102:2  
104:21 105:6 123:7  
124:20,22 125:1,10  
125:13,18 130:13  
132:1,3 133:8 134:4  
137:9 154:15 170:4  
213:8 221:1,2 231:15  
244:12 249:13 250:14  
256:6

**develops** 80:17 114:15  
**deviation** 163:6 203:13  
**diabetes** 211:2,6  
**diagnosis** 72:6  
**diagnostic** 26:22  
**dialysis** 73:7 92:22 93:6  
 93:10,17,19  
**dichotomy** 81:3  
**difference** 38:21 153:3  
 201:17  
**differences** 163:1,1,2  
 165:18,20 166:4,17  
 167:1 168:21 173:16  
 173:19 180:6 187:22  
 188:13 201:11 208:5  
 220:5,7 263:1  
**different** 16:1 26:13  
 27:17 40:17 47:21  
 48:22 51:18 55:19  
 67:13 73:16,17 84:12  
 84:21 89:7 91:12,13  
 124:7 125:15 134:20  
 147:15 154:1 158:9  
 159:10 164:22 165:13  
 170:8,10 174:12  
 175:18 180:9,10  
 200:19 202:6,6  
 203:19 206:9 207:2  
 208:6 211:1 220:14  
 229:9 232:12 233:14  
 239:10,15 240:15,21  
 241:17 243:14,17,18  
 248:14,15 253:4  
 259:22 260:16 261:2  
 262:17,19 263:15,16  
 263:18,19,20 264:11  
 267:4  
**differential** 199:11,20  
**differently** 43:14 65:6  
 77:18  
**differs** 78:16  
**difficult** 25:21 26:12,13  
 34:22 52:19 61:5 95:5  
 111:3 129:7 173:1  
 174:5 230:10  
**difficulties** 230:16  
**difficulty** 188:4  
**digit** 194:13  
**digits** 194:14  
**diligence** 54:19  
**direction** 76:5  
**directly** 100:20 126:17  
 142:3 206:22 207:7  
 207:16 237:22 244:20  
**director** 2:7,8,9,10,11  
 2:14 4:20 161:7  
 189:21 268:12  
**directors** 229:17

**disability** 214:15  
 215:22 216:11  
**disadvantage** 209:13  
**disadvantaged** 179:2  
 180:4 181:2  
**disadvantages** 196:22  
**disappear** 180:6  
**disappoint** 198:13  
**discharged** 70:17  
**discriminating** 202:19  
**discriminatory** 228:10  
**discuss** 135:1 212:2  
 225:6 244:13 246:8  
**discussed** 49:18,22  
 50:2 137:4 264:20  
**discussing** 6:22 62:12  
 198:21 219:17 220:21  
**discussion** 5:11 38:2  
 56:7 61:21 64:1 65:8  
 112:11 163:20 174:14  
 225:5 226:18,22  
 235:12 243:13,15  
 244:5 246:10,11  
 248:5 251:21 258:14  
**discussions** 21:15 34:5  
 40:14 84:17 208:14  
 243:8 245:16 265:12  
**disease** 26:21 72:21  
 73:2 95:12 116:17  
 199:13 214:16 219:17  
 222:5  
**diseases** 35:16  
**disincentive** 181:7  
**disparities** 179:15  
 180:1,22 181:3 196:8  
 209:7,14 228:22  
 233:7  
**disparities'** 247:16  
**displayed** 110:10  
**disseminating** 116:6  
**dissimilar** 60:11  
**distinct** 124:5,8,13  
 145:11  
**distinguish** 254:3  
**distribution** 100:8,9  
 195:17  
**dive** 185:1  
**dived** 160:16  
**divergent** 179:19  
**diverse** 212:4  
**diving** 6:20 7:9  
**DNP** 1:16  
**docs** 116:4  
**doctor** 266:14 267:3,6  
**doctora** 266:12  
**doctors** 115:10 266:19  
**documentation** 165:20  
 166:5 174:21

**documented** 96:5  
 116:20  
**doing** 6:9,11,19 7:13  
 22:1,2 39:3,11 40:10  
 40:22 41:9,20 48:22  
 50:18 70:3 84:1 89:3  
 92:20 102:16 108:7  
 111:7 119:11 139:6  
 144:8,9 160:15,22  
 162:10 164:6 171:3  
 177:18 179:14 189:12  
 198:4 209:20 210:4  
 214:5 220:17 221:7  
 223:22 225:3 232:8  
 233:14 241:9 260:17  
 269:9  
**dollars** 24:3 25:17  
**domain** 56:9  
**Domi** 1:14 8:14,15  
**Donna** 13:17  
**door** 234:22  
**doors** 63:3  
**Dorsey** 2:17 9:16,16  
 177:16 189:11,13  
 227:7 230:22  
**dots** 203:8,21  
**double** 33:1  
**doubled** 208:21 209:2  
**downside** 237:6  
**downstairs** 235:2  
**dozen** 29:17 152:13  
**Dr** 14:8 20:8 32:19  
 46:16 48:1 49:11 50:5  
 50:15 51:10 53:8,19  
 55:20 57:12,18,21  
 62:17 74:20 81:5 83:5  
 87:7 91:3 110:6,13  
 119:9 138:10 157:3  
 161:5 171:9,16,18  
 175:1 176:12 229:3  
 266:5  
**draft** 242:10,20 268:18  
**drafting** 242:7  
**dramatic** 178:19  
**drilled** 104:18  
**drink** 271:1  
**drive** 17:3,20 18:8  
 20:13 42:12 68:14  
 231:14  
**driven** 231:10  
**driving** 54:21  
**dropped** 217:18  
**drug** 26:21 34:14,16  
 162:18 210:13 218:11  
**drumming** 72:19  
**dry** 93:3  
**dual** 188:10 192:14,20  
 192:21 193:4,12

194:19 201:1,8  
 202:14 203:3 205:7  
 205:11 207:3 214:14  
 216:1,11 220:12  
 228:8  
**Dudhwala** 12:15  
**due** 54:18 205:10 243:2  
**Dunton** 12:16  
**duplicative** 125:5  
**dynamic** 20:16  
**dysthymia** 72:6

---

**E**


---

**E&M** 253:17  
**eager** 209:11  
**earlier** 69:14 97:9  
 270:15  
**early** 38:7 56:6 57:3,11  
 110:15 112:3 119:10  
 151:9 173:20 186:2  
 245:16 265:12  
**easier** 14:14 91:21  
 146:3 266:20  
**easily** 157:17 194:7  
**easy** 53:4 93:19 122:2  
 140:12 146:10 219:12  
 248:19  
**echo** 5:5  
**economic** 200:5 209:13  
**eCQM** 122:14,20 123:9  
 123:11 125:1,21  
 126:11,22 130:18  
 134:7,8 137:12 148:8  
 148:13 149:7 150:1  
 150:12,19 153:1,13  
 155:11 156:18 159:9  
**eCQMs** 3:8 123:8,16  
 124:21 126:7 127:3  
 129:21 135:2 136:7  
 136:22 139:20 149:4  
 149:13 152:13 153:9  
 155:2 157:2 159:11  
**edge** 65:5  
**educate** 103:1  
**educating** 102:21  
**education** 63:15,20  
 65:21 67:19 214:20  
 216:7 222:22  
**effect** 184:16 230:3  
**effective** 30:18  
**effects** 205:2,16 206:2  
 206:12 228:6  
**efficiency** 28:19  
**efficient** 30:18  
**effort** 38:13  
**efforts** 40:9 163:22  
 164:5 210:4  
**eHarmony** 45:1

**EHR** 25:4 26:10,13 40:5  
122:22 124:4,13  
128:19,22 129:2,9  
131:1 135:20,20  
136:2,15,20 140:21  
141:20 142:4 153:10  
155:11,15,21 248:22  
261:19  
**EHRs** 29:17 125:11  
129:7 135:19,22  
172:6 249:1 257:5  
261:12  
**eight** 219:2 258:14  
259:11  
**Eisenberg** 12:18  
**either** 82:20 100:11  
156:15 186:17 189:18  
207:3,3 237:8 248:15  
259:2  
**elderly** 211:5  
**Eleanor** 39:4  
**elected** 194:18 195:6  
195:19  
**electronic** 29:15 122:13  
122:16 123:6 125:4  
130:16 158:15  
**element** 62:22 75:22  
78:4 99:19 136:8  
140:3,7,9 144:6,14  
**elements** 48:5 111:19  
124:16 131:3 135:9  
136:12,14,17,19  
140:11,20 142:1,5,7  
144:12 165:15 168:10  
195:8,11 232:15  
262:14  
**eligibility** 192:15 193:4  
194:19 201:1,8  
202:14 203:4 214:15  
216:1,11  
**eligible** 146:15 188:10  
192:20,21 193:12  
205:7,11 207:3  
220:12 228:8  
**Elisa** 2:9 4:4 5:2,6 6:3  
**Elizabeth** 13:21 91:10  
**Elliott** 1:15 11:8,8  
258:13 259:14 260:9  
**elongated** 30:12  
**else's** 79:16  
**email** 46:7 122:1  
**embarrass** 62:9  
**embedded** 88:3  
**embrace** 82:4  
**embraced** 79:20  
**eMeasure** 26:8 32:7  
45:2,3 134:9  
**eMeasurement** 7:2,7

**eMeasures** 26:1 28:16  
35:9 37:9 45:1,8  
122:10 152:5,8  
**emerged** 199:10  
**emerging** 35:7  
**emphasis** 24:19 137:9  
**emphasize** 127:17  
157:5  
**empirical** 182:22  
184:14 185:6 213:11  
213:17 214:8 254:12  
**EMR** 25:5  
**enable** 241:4  
**enabled** 117:14  
**encompasses** 236:5  
**encounter** 165:21  
253:19 257:20  
**encountering** 86:17  
**encounters** 255:17  
**encourage** 60:8 91:19  
134:4 235:1  
**encouraged** 186:14  
**encourages** 133:18  
**end-** 26:22  
**endorse** 31:20 76:16,17  
76:18 77:2,4 79:3,18  
80:2 82:14,15 92:16  
182:9  
**endorsed** 23:12 32:2  
73:6 77:1 79:14,14  
81:11 91:6 95:7  
111:20 117:6 123:12  
123:18 127:1 148:14  
149:8,22 183:13  
185:4,21 213:7  
220:22  
**endorsement** 4:15  
16:15 18:13 31:22  
32:3 36:16 37:20 73:9  
80:6,6,11 81:10 87:16  
97:4,5 103:22 105:3  
115:6 123:21 124:3  
125:20 126:19 130:17  
130:21 132:19 133:4  
133:11,19,22 134:12  
137:16,19,21 138:1  
143:14 148:9 150:4  
150:12 152:6 159:11  
160:21 183:6,20  
185:12 197:10,11  
209:1 269:17 270:8  
270:17  
**endorses** 76:15 178:1  
**endorsing** 17:10 74:2,2  
74:3 77:14,20 80:21  
85:16 99:1 100:16  
**engage** 37:5  
**engagement** 45:21

59:15 114:6 270:21  
**engaging** 270:1  
**enjoy** 101:7  
**enrolled** 218:11,14  
**enrollees** 193:7  
**enrollment** 193:8,15  
194:21 195:21 196:1  
253:8  
**ensure** 12:3 32:13 36:5  
103:12 179:9,12  
189:7 253:9  
**enter** 27:13 157:16  
185:4,22  
**entire** 21:22 29:13 64:8  
79:3,6 98:16  
**entities** 27:18 28:4 47:9  
47:21 184:12 239:14  
240:7  
**entity** 27:9 28:20 49:4  
240:4  
**environment** 24:12  
29:22 30:7 135:16  
140:15 141:4,22  
193:21  
**environmental** 235:16  
241:22 242:4,7 243:4  
243:5,21 244:20  
267:20 268:20  
**environments** 125:16  
132:2  
**Epic** 124:9,10,12,12  
**episodes** 239:11  
**equal** 97:5 252:1,1  
**equally** 202:18  
**equals** 25:15  
**equivalent** 149:14  
**Erica** 13:7  
**Erin** 2:10 177:6,9  
189:14 190:21 192:3  
194:3 197:7 209:22  
234:6 268:12  
**especially** 14:15 52:5  
59:16 71:5 97:17  
102:6 105:12,17  
107:8 110:11 115:16  
154:10 168:14,19  
179:8 196:7 209:3  
252:7  
**ESRD** 69:12 92:18  
**essentially** 139:3  
205:19  
**establish** 38:14 126:3  
189:5 239:8  
**established** 129:11  
210:8  
**establishing** 85:14  
101:22 105:13 106:16  
108:1 249:22

**estimate** 206:2  
**estimated** 237:20  
**Estomin** 12:20  
**et** 60:9,20 61:12,22  
68:22 98:20 121:6  
163:13 200:7  
**ethnicity** 192:5 193:11  
196:4 214:11  
**evaluate** 226:14 243:12  
254:10  
**evaluated** 136:13  
156:14  
**evaluates** 124:16  
**evaluating** 126:18  
183:8 226:3  
**evaluation** 2:18 63:7  
126:17,19 127:10  
157:10 233:5  
**events** 26:21  
**eventually** 30:3  
**everybody** 42:1 43:11  
58:1 119:15 122:12  
141:19 161:6 191:19  
**everybody's** 54:1  
159:19  
**evidence** 78:16 87:21  
88:18,22 94:18  
113:22 116:16 162:3  
169:5 178:16 181:3  
182:22 199:21 213:11  
213:16,17 214:8  
223:5 250:10  
**evidence-focused**  
108:4  
**evolve** 18:14 34:9 159:1  
159:1 259:13 260:14  
**evolving** 125:4  
**exact** 151:2 175:13  
**exactly** 23:6 84:18  
204:3 222:2,8 267:8  
**examination** 227:8  
**examining** 144:14  
197:5  
**example** 34:13 35:20  
37:6 38:5 44:11 48:10  
54:6 60:10 71:13,15  
72:21 73:15 74:7  
78:20 81:8,14 82:1  
89:1,11 94:12 95:17  
98:14 110:20,21  
113:20 114:4 117:4  
121:8 142:2 146:16  
151:4 158:11 164:20  
173:1 182:17 187:1  
205:7,12 228:6,9  
229:8 230:9 247:5  
253:6,12  
**examples** 26:18 39:1



47:8,11,21 67:4,6  
 69:9 71:11,11 73:17  
 81:19 124:9 165:14  
 165:18 168:1 176:13  
 229:5 230:11 247:20  
 270:12  
**Excel** 46:20  
**exception** 132:16  
**exceptions** 179:5  
**exchange** 41:3 42:17  
 58:18  
**excited** 177:11  
**excitement** 112:13  
**exciting** 109:16 122:10  
 177:17 271:8  
**exclusions** 166:15,15  
 166:18  
**exclusive** 34:12 139:18  
**exclusively** 35:14  
**excuse** 237:14  
**executed** 135:8  
**exercise** 19:13  
**exist** 90:18  
**existence** 23:11  
**existing** 123:10 131:16  
 162:18 164:10  
**expand** 19:2 230:18  
 249:21  
**expanded** 235:21 236:3  
**expect** 63:12 75:5  
 93:16 94:4 103:19  
**expectation** 180:7  
**expectations** 270:12  
**expected** 120:5 127:8  
 156:2 180:7 201:15  
**expecting** 75:11  
**expenditures** 229:20  
 230:5  
**expensive** 23:21 25:16  
**experience** 16:18 21:7  
 45:15 76:11 80:9  
 90:16 98:1 105:18  
 120:12 173:2 189:15  
 190:6 225:6 230:16  
**experiences** 61:10  
 181:16  
**experiencing** 61:15  
**expert** 32:5 48:11  
 107:21 108:15 113:16  
 161:11 163:20 168:7  
 181:10,15 212:9  
**expertise** 29:1 37:4  
 44:21 45:6,7 257:8  
**experts** 32:8 114:6  
 244:1  
**expire** 133:9  
**expired** 145:5  
**expires** 132:18

**explain** 61:13 63:20  
 135:9 140:1  
**explaining** 61:18 153:1  
 269:8,18  
**explanation** 269:20  
**explicit** 175:7,22  
**explicitly** 196:11  
**explicitness** 175:17  
**exploration** 263:10  
**exploratory** 41:20  
**explore** 233:1 262:21  
 264:2  
**explored** 232:15  
**exploring** 240:15 245:9  
 245:10,22 263:14  
**exquisitely** 83:7  
**extend** 38:5 57:14 60:5  
**extended** 37:21  
**extension** 60:7  
**extent** 25:12  
**external** 164:3  
**externally** 61:17  
**extracts** 122:21  
**extremely** 86:5 136:5  
**eye-opening** 172:22

# F

**face** 115:20 235:14  
 244:6 254:9  
**faced** 129:16 244:16  
**faces** 21:6  
**facilitate** 18:4 30:9  
 32:10 37:2 43:4,18  
 44:13 45:22 48:13  
 52:12 90:19 133:3  
 134:5  
**facilitated** 106:4  
**facilities** 248:20 249:2  
**facility** 73:7 100:8  
 183:4 251:6  
**facility-based** 105:12  
**facing** 110:11 177:8  
 256:20 257:11 258:10  
**fact** 21:17 34:1 43:20  
 44:16 54:1 56:8 68:2  
 69:14 87:11 88:14  
 89:15 106:22 108:8  
 193:2 194:10 212:17  
**factor** 184:7,9,11,15,18  
**factors** 166:22 178:13  
 180:21 181:12 182:1  
 182:5,17 183:10  
 185:8,13 186:9  
 187:16 188:2 189:4,6  
 200:10 225:6 247:14  
**fail** 79:7  
**failure** 94:15 199:6  
**fair** 183:21

**fairly** 51:1  
**familiar** 7:6 103:18  
 151:13 231:6  
**families** 71:3  
**family-** 65:17  
**family-centered** 66:4  
 67:7 68:15 95:18 98:6  
 103:4,17 104:14,19  
 108:17 109:19  
**far** 23:1 30:19 82:6  
 110:16 152:12 168:6  
 184:22 190:11 199:8  
 206:16 238:12 269:9  
**fascinating** 111:17  
**fashion** 87:2  
**fast** 31:22  
**fatigue** 35:21  
**feasibility** 26:16 87:17  
 105:6,11,16 124:15  
 126:4 128:18,20  
 129:8 131:2 134:11  
 135:1,4,8,10,17 136:6  
 140:4,7,9,16,22  
 141:10,12,14 142:9  
 142:11,14 143:19  
 155:10 156:10 157:18  
**features** 98:20  
**federal** 123:13 131:6  
 146:14,20 147:10  
 176:18 225:19 241:10  
 270:18  
**Feds** 14:16  
**fee** 87:14,19 88:1  
**fee-** 261:16 262:12  
**fee-for-** 237:3  
**fee-for-service** 191:15  
 236:17,19 238:9,15  
 259:13 262:1  
**feed** 47:3 244:20  
**feedback** 5:12 14:4  
 18:1,5 50:1 58:5 76:4  
 85:21 103:10 104:2,3  
 105:3 120:14 122:5  
 136:11 167:18 170:19  
 170:22 174:8 242:8  
 267:18 268:3,20  
**feeding** 46:14  
**feeds** 19:18  
**feel** 17:13,13,17 46:3  
 56:17 65:15 93:5  
 100:19 110:9 115:22  
 116:12 122:1 158:4  
 161:12 167:17 180:3  
 180:18 181:1 222:14  
 222:20 232:4 264:18  
 268:19  
**feeling** 82:13  
**feels** 173:10

**field** 20:16 114:7  
 131:20 136:11 139:2  
 139:4,9,12 169:6  
 240:12  
**fields** 121:15  
**figure** 20:17 60:12  
 94:10 117:18 227:17  
 262:8 266:8  
**figured** 39:15  
**figures** 203:2 204:2  
**figuring** 70:4  
**file** 134:10  
**fill** 21:19 32:6 71:13  
 78:11 101:7 146:8  
 173:14  
**filled** 21:22 143:22  
 144:16  
**filling** 72:13 77:11,12  
**FIM** 61:12 64:12 68:5  
 76:16  
**final** 206:20 234:15  
 243:1  
**finally** 62:16 165:2  
 167:12 184:17 187:4  
 223:17 241:5 265:4  
**financial** 179:7 181:4  
**find** 26:13 28:14,20  
 53:4 70:11 75:1 94:3  
 106:21 107:14 138:18  
 139:14 141:7 215:22  
 244:8  
**finding** 187:19 233:13  
**findings** 92:15 119:10  
 186:2 190:14 218:5  
**fine** 23:2 82:13 138:15  
**finger** 263:5  
**finish** 32:20 117:1  
**finished** 51:2 142:22  
 183:15 248:7  
**firmer** 189:6  
**first** 14:12,21 19:11  
 20:2 21:1,19,21 33:20  
 34:10 38:11,13 40:4  
 42:15 54:3 71:16 76:7  
 84:17 104:11 107:12  
 107:13 110:17 118:9  
 126:21 129:18 135:5  
 137:20 141:11 154:8  
 158:1 163:4 165:16  
 167:22 187:17 194:13  
 200:20 208:17 237:12  
 238:4 242:2 245:10  
 248:7 252:21 254:3  
 261:10 264:13  
**fit** 16:1 113:2 260:21  
**fits** 104:5,9 127:21  
 140:4 258:6  
**five** 20:18 91:12 93:12

168:15 194:4 210:16  
 212:1 256:15  
**five-digit** 187:3,20  
 188:8 194:8 214:22  
 218:17 219:4  
**fixed** 163:7,8  
**Flanagan** 12:21  
**flash** 23:5  
**flat** 47:13  
**flavor** 147:5  
**flexibility** 153:13  
**flexible** 49:8 151:12  
 159:13  
**flip** 49:15  
**Floor** 1:8  
**flow** 16:12 20:21 48:6  
 90:22 91:1 125:11  
 155:12  
**focus** 18:10 33:15 92:3  
 98:22 114:1 160:18  
 163:16 164:2,7  
 165:17 169:22 178:21  
 184:7 212:10 214:6,8  
 237:16  
**focused** 39:17 60:19  
 196:9 197:7 258:22  
**focusing** 19:13 166:9  
**folks** 40:14 41:6 53:1  
 64:18 71:12 88:9  
 91:10 171:14 233:19  
**follow** 19:20 20:20  
 158:20 268:14  
**follow-up** 69:16 72:7  
 82:10 149:20 248:2  
**following** 44:21 63:12  
 90:9 123:1 207:14  
 211:11 234:22  
**font** 165:11  
**for-service** 261:17  
 262:13  
**force** 54:21 90:3 99:4  
**forefront** 71:17  
**forego** 250:21  
**forest** 93:4  
**form** 77:11 78:7 131:20  
**formal** 49:17 164:9  
**formalized** 44:5  
**formats** 32:7  
**forms** 71:13 77:12  
 78:12 85:10 86:7  
 101:7  
**forth** 78:14 79:11 83:14  
 97:15 98:11  
**forum** 1:1,8 4:6 57:4  
**forward** 16:14 18:11  
 23:5 34:15 38:3,20  
 40:20 41:5 42:13

44:20 45:5,10,13  
 52:13 54:5 58:17,19  
 58:20 77:9,10 80:8,12  
 81:4,8 83:21 87:15  
 90:14 95:20 110:18  
 111:2,11 115:6 117:5  
 145:14 158:12 174:8  
 228:22 244:22 246:12  
 255:4  
**found** 140:20 192:19  
 194:20 195:9 196:2  
 200:11,14 204:10  
 206:11 214:22 215:18  
 216:6,9 229:19  
**foundation** 1:17 19:4  
 69:2 84:2 91:11  
 107:20  
**four** 39:2 108:21 123:7  
 134:8 144:12 159:9  
 172:2 194:13 199:9  
 200:9 211:22 226:17  
 237:11,22 238:7,11  
 264:12  
**four-category** 236:15  
**fourth** 237:7  
**framework** 162:13  
 168:8 236:16 260:17  
**frankly** 17:11 34:22  
 68:22 75:6 157:11  
**free** 46:3 56:18 100:19  
 122:1 161:12 167:17  
 268:19  
**freely** 88:4  
**front** 33:20 54:2 65:13  
 93:10 110:11 157:7  
**frontiers** 3:9,11 160:8  
**fruit** 66:12  
**full** 68:1 97:13 169:18  
**fully** 28:13 31:11 50:8  
 56:2 79:19 138:11  
 173:4 257:9  
**fun** 32:17  
**function** 69:17,18,22  
 70:1 88:17 95:9  
 110:19 129:10  
**functional** 67:22 68:1  
 70:3 95:19,21,22 96:3  
 96:15 101:17 140:19  
 141:4  
**functioning** 35:21  
 94:15 156:8  
**fund** 24:7 39:10  
**funded** 34:2 107:19  
**funder** 34:11 45:11 49:3  
**funders** 34:3 43:9 53:14  
 54:17 56:7  
**funding** 30:3 33:16,19  
 34:7,11 43:3 44:9,22

55:10 56:8  
**funds** 33:22 34:5  
**funny** 266:10  
**further** 57:9 138:8  
 170:2 181:4 233:17  
 241:4  
**future** 17:3 100:19  
 133:4 136:21,22  
 230:19

---

**G**


---

**gains** 67:14  
**gainsharing** 237:6,6  
**Galvin** 33:11  
**game** 183:21  
**gap** 129:20  
**gaps** 17:8 19:17 24:11  
 26:18 32:6 35:9,12  
 44:1 46:13,21 47:2  
 69:15 179:17  
**gather** 136:3  
**gathering** 46:19  
**gender** 186:15 202:12  
 214:10  
**general** 33:22 35:19,20  
 73:1 87:3 91:1 179:5  
 262:12  
**generalist** 244:2  
**generalists'** 241:14  
**generally** 22:19 24:1  
 50:22 95:12 130:9  
 155:1 179:1 184:19  
 192:19  
**generate** 133:3  
**generously** 34:2  
**geographic** 186:19  
 208:6  
**Geppert** 1:16 9:11,11  
 104:4 106:5 161:10  
 170:16 175:6 225:13  
 245:4 257:12 261:9  
 264:13  
**get-go** 36:10  
**getting** 25:13 52:7,12  
 62:14 72:14,15 94:7  
 96:21 100:5 102:13  
 105:20 119:1 120:12  
 120:12,13,14 127:12  
 129:6 152:2 179:10  
 189:4 198:15 220:1  
 251:3,7 261:18 264:7  
**Gillen** 15:12  
**give** 14:22 15:6 20:10  
 22:9 43:11 61:6 95:14  
 98:8 108:20 120:14  
 128:7 152:14 153:19  
 177:12,21 203:10  
 204:18 233:11 269:19

270:19  
**given** 22:17 81:17  
 106:13 110:16 120:6  
 179:7 182:9 196:7  
**gives** 129:9 140:14  
 193:5,12 206:1  
 228:13  
**giving** 38:15 108:10  
 270:12  
**glad** 16:5 50:10 121:12  
**globally** 117:10  
**go** 4:21,22 6:6,9,18  
 7:13 8:14 16:11 18:21  
 20:15 21:1 32:18 35:3  
 37:12 50:13 54:22  
 57:15 61:3 66:3 71:4  
 74:18 85:22 98:10  
 100:10 115:22 121:18  
 122:15,18,18 137:18  
 139:10,16 140:6  
 142:3,13 144:11  
 146:21 148:2 152:17  
 153:22 157:22 159:21  
 165:11 174:8 200:16  
 208:22 229:21 230:2  
 233:17 234:14 248:8  
 254:4,16 264:3  
 268:11  
**goal** 61:9 124:2 125:19  
 130:15 132:5 134:3  
 238:4,8 245:5  
**goal-setting** 113:2  
**goals** 113:5 238:3  
 241:5  
**God** 60:5 144:7  
**goes** 65:17,19 70:8  
 102:14 151:2 157:14  
 170:17 205:10  
**going** 4:19,21 7:4 8:11  
 12:4 15:10 18:10  
 19:21 20:1,17,21,22  
 22:1,4,5,10 30:12  
 32:2 35:19 36:21  
 38:21 40:20 41:6  
 42:13 45:19,20 46:4  
 49:8 50:7,17 55:1,3  
 55:18 57:7 59:2,13  
 60:1 65:12,18 70:18  
 70:20 73:10 76:5  
 77:15 78:19 79:5,22  
 84:6,16 90:13,14,16  
 91:18 94:3,7 99:4  
 109:20 110:7 115:5  
 117:15 118:14,18  
 119:2 122:10,13,19  
 127:16 128:10 134:16  
 137:1,3 139:5,10,16  
 140:18,19 143:16,18

144:5 147:22 152:16  
 153:9 155:12,14  
 157:20 158:19 159:21  
 160:13 161:8,13,14  
 162:21 176:3 177:7  
 177:16 198:11,12,13  
 204:1 207:21 210:2  
 222:4,5 230:19 232:9  
 233:13 234:14 243:10  
 243:11 244:22 245:11  
 255:4,18 257:7 264:1  
 268:14,18 270:6  
**Gokak** 12:21  
**gold** 265:15 266:4,6  
**Goldwater** 2:7 11:20,21  
 11:21 21:2 48:9  
 138:16 142:18 154:17  
**good** 4:3 5:3 14:20 18:1  
 35:1 50:5 51:11 52:7  
 57:21 60:5 74:13,14  
 81:6 85:8 110:13  
 113:20,21 114:4,22  
 117:4 121:1 158:1  
 161:5 255:3  
**Google** 265:5,6  
**gosh** 61:18  
**gotten** 31:10 52:9  
 155:22  
**grades** 110:4  
**grant** 91:11 151:8  
**granular** 165:7 187:21  
 188:12 228:4 253:22  
**granularity** 63:2  
**grappling** 115:3  
**grateful** 21:10  
**great** 9:4,14 11:6,18  
 12:1 21:5 43:5 53:19  
 59:21 72:18 74:7 87:7  
 87:22 89:4,5 95:8  
 102:21 112:12 177:1  
 215:19 219:8 230:11  
 234:3 246:9 248:5  
 250:10 252:5  
**greater** 25:14 65:15  
 109:9 179:15 199:13  
 201:16 237:16 240:12  
**greatly** 21:4 209:8  
**green** 50:15 244:10  
 256:14  
**ground** 34:10 76:6  
 94:11 157:6  
**group** 1:10,12,13,18,19  
 1:21 2:4 8:21 9:1  
 10:17,19,21 11:1,3,5  
 12:9,14,15,21 13:4,5  
 13:9 39:6 41:1 46:5,6  
 58:5 81:17 86:11  
 91:10 92:15 96:9

101:3 108:10 111:5  
 137:14 174:22 192:21  
 193:3 194:12,16  
 195:5,14 198:16  
 208:1,2 218:4 219:13  
 219:16 225:22 226:8  
 226:10 229:12 244:17  
 250:15 254:22 265:10  
**groups** 35:16 45:19  
 46:2 58:16,20 158:17  
 196:5,8 209:9 239:13  
**growing** 19:4 45:7  
 106:7,9 178:15  
**grown** 24:22  
**GSK** 43:3  
**guarding** 36:14  
**guess** 45:2 76:3 80:5  
 81:22 116:2 140:1  
 151:1 155:8 221:12  
 249:20 251:18  
**guidance** 32:6 43:12  
 126:18 127:10 141:13  
 141:16 164:19 197:9  
 240:12 242:18 257:1  
 268:4  
**guide** 58:13 241:7  
 242:11  
**guidebook** 98:1  
**guideline** 172:6  
**guidelines** 170:5 189:6  
**guiding** 168:8  
**guy** 229:16  
**guys** 16:11 17:15 18:18  
 20:5 32:22 51:12  
 52:17 58:2 61:18  
 81:20 121:21 152:14  
 159:1 160:2 190:4  
 195:10 198:12,17  
 269:11  
**guys'** 257:1  
**GW** 266:21  
**Gynecologists** 1:20 9:8

## H

**hair** 266:14  
**half** 21:17 24:3 25:16  
 76:3  
**hand** 7:18 109:22  
 167:18  
**handed** 244:9  
**handle** 40:6 69:22  
 252:12  
**handled** 225:11  
**handling** 251:16 252:14  
 253:1  
**happen** 19:3 20:17 52:3  
 172:10,10 228:7  
**happened** 56:10 76:20

109:1,7,7,13  
**happening** 48:7 59:18  
 108:3 162:8,9 213:14  
 221:8  
**happens** 18:2 125:3  
 170:3,10  
**happy** 21:7 32:21 42:19  
 46:8 52:13 174:7  
 189:9 190:7 229:9  
 234:20 235:2 263:8  
 270:22  
**hard** 17:12 20:17 23:22  
 33:7 85:3 89:19 120:6  
 173:3  
**harder** 83:21 103:19  
 105:11  
**hardest** 40:1  
**harmonization** 137:7  
 143:1  
**haunt** 61:4  
**head** 94:19 172:9  
 224:14  
**heads** 63:22 93:20  
 120:1  
**health** 1:12,18 8:21 9:1  
 13:9,14 26:22 29:13  
 39:6 58:18 60:19,20  
 60:22 61:11 69:18  
 73:1 84:8 86:11 91:6  
 110:4 151:5 167:13  
 183:3 196:20 199:11  
 209:13 210:12 211:9  
 212:6,7 224:12,13  
 229:15 237:16 238:1  
 239:11 241:12 243:22  
 247:8,21 265:2  
 266:11  
**health-related** 69:10,11  
**healthcare** 1:14 8:16,19  
 12:10,11 24:11  
 159:16 178:17 180:1  
 195:7 235:22 236:9  
 236:16 240:22 247:4  
 247:10 253:22 254:8  
 265:1  
**Healthwise** 109:4  
**hear** 17:15 52:4,18  
 56:19,20 63:19 65:11  
 66:15 99:2 106:8  
 107:15 121:12 173:1  
 264:6 268:3  
**heard** 15:3 21:14 33:1  
 34:20 96:10,10 106:6  
 119:14 157:3 176:17  
 177:4 188:17 218:19  
 239:18 247:15 258:15  
 265:11  
**hearing** 68:21 70:13

115:4 246:12  
**heart** 2:2 10:12 13:16  
 94:15 199:6  
**HEDIS** 60:18 163:13  
**Heidari** 12:22  
**held** 247:13 250:20  
**Helen** 2:7 6:4,9 14:7  
 22:18 27:14 31:21  
 32:17 46:10 48:10  
 57:2 62:10,13,20  
 74:19 85:22 99:8  
 116:2 117:1 118:11  
 170:15 267:2,9 270:7  
 271:3  
**Helen's** 62:11 66:9  
 95:17 107:8  
**Hello** 53:11 161:5  
**help** 17:17 18:16 27:18  
 28:4 32:8 33:12 37:2  
 43:17 44:12 52:11  
 58:13 73:13 79:7  
 91:19 97:18,19  
 102:18 116:5 179:16  
 243:11 246:3 255:20  
**helped** 39:10 43:4  
**helpful** 58:22 85:2  
 101:22 135:21 136:5  
 171:11 232:13,21  
 246:15 268:5  
**helping** 45:16 97:15  
**helps** 48:5 99:5 136:3  
 225:20 239:6  
**Hemodialysis** 73:16,19  
**hemoglobin** 254:18  
**Hey** 122:12 222:10  
**Heywood** 42:18  
**HHS** 172:16 236:15  
 238:2,5  
**Hi** 48:19 86:10 137:13  
 146:11 149:18 189:13  
 235:5 258:13  
**Hibay** 1:16 10:8,8 55:1  
 82:7,7 106:19,20  
 232:9 262:11  
**Hibbard** 117:5  
**hiding** 204:3  
**Hielsberg** 13:1  
**hierarchical** 167:3  
 191:4 226:6  
**Hierarchy** 259:18  
**high** 20:11,11 85:1  
 89:14 177:22 190:6  
 203:20 206:4,5  
 217:10 228:8 254:20  
**high-level** 16:7 37:4  
**high-risk** 211:4  
**higher** 83:16,19 99:12  
 101:13 179:7 195:17

201:8 217:9 218:1  
 223:3 259:9  
**higher-level** 145:21  
**highly** 203:14  
**hint** 35:6  
**hinted** 36:13  
**hip** 88:18 110:21  
 111:21 113:16  
**Hiral** 12:15  
**Historically** 178:10  
 188:18  
**history** 130:20 150:4,16  
 249:9  
**hoc** 183:18  
**hold** 81:16 227:4 255:1  
**holding** 83:16  
**home** 39:18 70:10 78:2  
 78:5 214:19  
**home-based** 105:19  
**homebound** 39:18 40:4  
**homes** 219:6  
**hope** 14:20 57:8 66:20  
 170:7 248:1  
**hopefully** 55:6 56:14  
 141:6 246:10 266:7  
**hoping** 42:12 75:17  
 145:21 202:22  
**Hopkins** 39:21  
**horizontal** 47:14  
**hospice** 13:15,19 71:6  
**hospital** 96:12 167:10  
 191:2,4 197:22  
 199:14 200:4 202:21  
 204:15 205:8,9,17,21  
 206:4,9 207:17 227:4  
 228:11 236:2 249:3  
 259:2  
**hospital-based** 45:7  
**hospital-level** 198:3  
 205:1 206:12,19  
 228:6  
**hospitals** 181:1 199:15  
 199:17,21 207:4  
 228:7 230:17  
**host** 160:17  
**hour** 234:20 235:2  
 269:5 270:22  
**housed** 15:21,22  
**households** 214:19  
 219:2  
**housekeeping** 4:22  
 59:17  
**HQMF** 123:1 134:10  
**HSAG** 221:11  
**HSCUS** 81:20,21  
**HTML** 134:10  
**huge** 41:22 230:3  
**human** 134:10

**hundred** 144:11,12  
**hundreds** 219:5,6  
**hurry** 70:14  
**hurting** 61:7  
**hypertension** 211:2

# I

**Ibarra** 2:8 235:4,5 245:8  
 246:7,22 249:10  
 251:10,12 252:11,16  
 255:5,7 256:1,11  
 257:10 258:11 259:10  
 260:11 261:8 262:10  
 263:12 265:9 266:2  
 267:9,17 268:8  
**IC** 267:5  
**ICHOM** 84:7,17 112:11  
**ICU** 38:3  
**ICUs** 37:8  
**idea** 17:19 31:2,7 41:10  
 41:11 42:7 43:7,13  
 44:18,20 45:4 46:1  
 50:9 53:21 89:6 90:6  
 93:9 103:6 107:14  
 157:8 171:20 172:8  
 258:6  
**ideal** 194:15 250:8  
 251:7  
**idealized** 157:10,19  
**ideally** 88:2,5 95:1  
**ideas** 30:10 52:17 55:5  
 58:3,5 100:21 102:18  
 112:20 174:3 230:7  
**ideation** 170:4  
**identification** 265:21  
**identified** 46:13,21  
 69:14 136:12 240:17  
 243:12  
**identifier** 257:15,17  
**identifiers** 261:14  
**identify** 35:9 54:17  
 63:14 141:20 142:5  
 180:22 190:16 231:3  
 236:12 239:6 241:6  
 243:5 257:14,16  
 264:16  
**identifying** 53:15 213:9  
 248:17 249:15 268:1  
**IDs** 261:15  
**Iliaci** 15:17 20:3  
**illuminate** 246:3  
**imagine** 40:2 46:21  
 85:3 264:4  
**imaging** 136:10,20  
**immediate** 247:15  
**impact** 137:2 168:12  
 185:8 197:21 201:21  
 202:21 204:14 226:15

236:2 239:22  
**impacted** 220:20  
**impactful** 269:11  
**impacting** 223:10  
 252:18  
**impacts** 209:13  
**IMPAQ** 12:22  
**impede** 49:9  
**implement** 169:21  
 173:5 176:15 241:7  
**implementation** 16:21  
 17:20 123:20 125:10  
 132:6,13 133:3,18  
 134:5 136:4 137:22  
 141:1 165:2 169:10  
 169:17,19 170:2  
 171:3 242:12 250:22  
**implemented** 16:17  
 124:18 128:19 133:15  
 159:15 170:22 171:2  
 173:12 192:2 237:19  
**implementers** 43:9  
**implementing** 165:6  
**implications** 243:17  
**implies** 180:9  
**importance** 104:8,11  
 129:19 130:3 228:14  
**important** 17:7 19:15  
 19:17 31:19 32:2  
 33:19 68:20 75:14  
 83:10 92:4 96:6 102:4  
 103:8 112:5 114:10  
 119:19 120:15 129:13  
 154:2 207:9 208:7  
 212:19 227:17 228:2  
 228:18,19 231:12,19  
 231:22 239:6  
**importantly** 17:21  
 18:17 34:6 36:4,13  
 44:7 88:21  
**impossible** 207:7  
**improve** 18:9 134:2  
 180:8  
**improved** 110:19  
**improvement** 70:5  
 88:16,17 90:10,11  
 92:5 93:16,22 94:5,22  
 95:1 110:22 116:11  
 117:11 120:5 130:2  
 132:8 163:18,22  
**improves** 30:5  
**improving** 240:10  
**In-Center** 73:16,19  
**in-house** 57:5  
**in-person** 167:21,22  
 268:17  
**inappropriate** 39:7  
**incapable** 162:10

**Incentive** 236:6  
**incentives** 181:5  
**incentivizes** 236:7  
**include** 57:6 81:12,15  
 134:9,18 169:18  
 185:7 197:19 199:9  
 199:11 204:11 214:9  
 223:14 232:1 239:19  
 241:17 243:11,15  
**included** 178:13 186:13  
 188:20,22 192:20  
 218:12 226:12 270:18  
**includes** 166:21 172:1  
 183:10 192:14 202:11  
**including** 33:9 183:3  
 185:13 188:15 196:22  
 213:6 219:17 225:6  
 232:7 241:12  
**income** 193:1,2 195:1  
 208:5 216:6 223:1  
**incomplete** 164:18  
**incorporate** 143:8  
 228:16  
**incorporated** 145:18  
**incorporating** 123:1  
 230:15 235:15  
**increase** 51:15  
**increased** 67:20 178:20  
**increasing** 237:12,13  
**increasingly** 158:7  
 236:10  
**incredible** 114:5 199:4  
 209:2  
**incredibly** 174:6 204:16  
**incubate** 35:20  
**incubated** 35:18  
**incubating** 43:21 139:7  
**incubation** 36:16 38:1,8  
 43:18  
**incubator** 3:5 6:15  
 15:20 19:19,22 20:2  
 20:22 21:13,16 22:11  
 22:12,17 24:8,18 27:5  
 27:11 28:8 30:6,22  
 31:14,21 32:1,4 33:4  
 33:9,21,22 36:8 37:19  
 39:3,11 43:3 46:8,11  
 46:15 47:9 49:19,20  
 50:20 51:3 52:16  
 55:15 57:14 60:11  
 64:17 80:22 86:13,21  
 95:4 137:16,18 138:4  
 138:7,13 139:6,14  
**incumbent** 50:3  
**independent** 32:4  
 135:14 205:16 206:2  
**index** 68:8 195:15  
 198:11 201:3 225:21

<b>indicate</b> 133:15 140:19	34:22 52:6 134:4	<b>interesting</b> 14:10,16	169:1 218:19 248:12
<b>indicated</b> 42:18	208:4,12	29:3 39:16 62:8	254:1 266:6
<b>indicator</b> 194:22 201:5	<b>inpatient</b> 45:14 124:12	106:18 112:12 114:16	<b>issues</b> 19:7 33:15 44:6
214:13 219:4	191:9	171:21 173:7 175:2	50:8 71:7 114:8
<b>indicators</b> 199:13,16	<b>input</b> 4:17 5:16 32:7	254:8	115:18,21 121:11
200:1 206:5,7 214:9	36:6,9 43:12 122:8	<b>Interestingly</b> 92:19	136:18 171:2 175:19
<b>individual</b> 31:15 111:4	233:9 246:17	179:21	180:15 181:10 219:14
183:4 239:12,13	<b>inside</b> 82:4	<b>interfaced</b> 125:12	223:6 241:3 243:16
240:9 245:14 250:17	<b>insightful</b> 107:8	<b>interject</b> 7:18	247:5,12 252:18
251:5 254:22 261:3	<b>insights</b> 12:16 13:5	<b>intermediate</b> 212:15	<b>it'll</b> 243:15 244:20
262:4,9	14:22 15:10 121:18	<b>internal</b> 163:18,22	267:20
<b>individually</b> 182:15	244:18	164:1	<b>ITCH</b> 115:18 120:4
<b>individuals</b> 53:18	<b>Insignia</b> 117:4	<b>internally</b> 6:13 54:12	<b>item</b> 7:1 71:22
<b>industry</b> 43:10 67:1	<b>insisted</b> 93:2	61:16 120:10	<b>items</b> 5:11 47:16 59:17
70:14 76:12 212:7	<b>instance</b> 113:20 114:4	<b>International</b> 12:22	78:4 79:1
<b>infection</b> 182:18	<b>Institute</b> 1:16,20 9:10	84:8	<b>iterative</b> 174:2
<b>influence</b> 19:2,2 34:4	9:12	<b>interoperable</b> 136:9	<b>iteratively</b> 38:19
222:21	<b>institution</b> 89:20	<b>interpret</b> 86:6 228:20	
<b>influences</b> 200:4	<b>instructed</b> 118:17	<b>interpretable</b> 42:9	<b>J</b>
<b>inform</b> 115:14 140:16	<b>instrument</b> 64:22 72:22	119:22	<b>Jackie</b> 13:11
235:16 244:21 268:20	74:14 75:9,19 152:16	<b>interpretation</b> 62:22	<b>Jane</b> 13:4
<b>informant</b> 174:1 243:7	167:6	63:6 99:12 102:2	<b>Janna</b> 12:7
<b>informants</b> 173:22	<b>instrument-based</b>	153:11 164:22 169:21	<b>January</b> 143:1 238:2
<b>informatics</b> 25:3	64:10	<b>interpreted</b> 64:15	<b>Jason</b> 2:7 11:20,21
<b>information</b> 2:13 16:21	<b>Instruments</b> 3:6	<b>interpreting</b> 61:17	21:1 33:17 34:20
25:4 54:1 55:13,19	<b>insurance</b> 211:9	118:10	36:13 37:6 44:14 48:1
57:10 58:18 71:9	<b>intake</b> 96:4	<b>interrupt</b> 155:12	52:22 64:17 66:10
77:11 82:22 102:5	<b>intangibles</b> 222:21	<b>interviewed</b> 42:1	69:14 72:19,20 77:3
105:20 115:7,11,12	<b>integral</b> 143:2	<b>interviewing</b> 119:12	87:9 95:4 138:14
115:14 116:9,10	<b>integrate</b> 50:19	<b>interviews</b> 41:22 174:1	<b>Jay</b> 121:19
118:18 129:7,10	<b>integrated</b> 73:4	243:7	<b>JD</b> 1:11,16
134:19 136:4,15,19	<b>integration</b> 125:11	<b>intriguing</b> 106:22	<b>Jean-</b> 6:1
141:16 142:2 146:9	<b>integrity</b> 75:12	107:15	<b>JEAN-LUC</b> 2:12
155:14 184:18 189:14	<b>Intellicure</b> 13:20	<b>introduce</b> 5:19 8:8	<b>Jed</b> 33:10
192:5,14 193:6,10,10	<b>intended</b> 166:13 167:13	15:13	<b>Jeff</b> 39:21 161:10,11
193:12,13,20 194:6	178:2 270:5	<b>introduced</b> 65:10	170:14 171:10,10
194:11 196:5 201:2	<b>intensified</b> 24:22	<b>introduction</b> 3:2 7:5	173:2 175:5
202:12 204:19 206:14	<b>intent</b> 36:20 77:2 83:20	35:10	<b>Jeffrey</b> 1:16 9:11
218:22 219:19 225:17	143:22 144:1 164:15	<b>introductions</b> 4:22	<b>Jenna</b> 13:21
233:6 248:22 268:10	171:7 196:12	<b>invaluable</b> 98:4	<b>job</b> 32:18
<b>informational</b> 269:7	<b>inter-rater</b> 153:7	<b>invite</b> 235:2	<b>Johnson</b> 1:17 9:3,3,13
<b>informed</b> 65:4 109:13	<b>interact</b> 5:9	<b>invited</b> 53:12,18	9:13 91:11 270:7,9
143:13 199:1	<b>interaction</b> 234:18	<b>involve</b> 37:22 241:1	<b>join</b> 16:4 235:2 271:2
<b>informing</b> 136:10	250:4 258:5	<b>involved</b> 7:2 53:15	<b>joined</b> 12:5 271:7
<b>informs</b> 150:19	<b>interactive</b> 5:12 14:4	78:10 104:16,21	<b>joining</b> 4:11 14:3 271:1
<b>inherent</b> 190:22	51:8 234:19	171:4 239:16 240:8	271:10
<b>inhibit</b> 162:6	<b>interacts</b> 137:16	259:19	<b>joint</b> 1:15 2:5 11:9,10
<b>initial</b> 41:17 43:12	<b>interest</b> 29:1 33:6,8,16	<b>involves</b> 237:11	13:10 45:6,8 48:4
46:17 72:7 120:15	34:12 36:15 44:15	<b>IOM</b> 33:11	80:7,12,19,19 109:14
197:10 211:22 213:20	54:5 95:3,8 110:16	<b>IRF</b> 96:11	146:12 158:11 224:1
214:5 215:18 216:13	112:3 225:15 227:12	<b>Isijola</b> 1:9 2:8 4:20 5:2	240:9
218:2,20	227:14	6:1 9:4,14,18 10:5,13	<b>jointly</b> 81:10
<b>Initially</b> 154:8	<b>interested</b> 39:14 44:11	11:6,18 12:1 53:6,10	<b>joke</b> 44:22 61:5
<b>initiated</b> 22:12	45:11 54:8 88:15	59:4,12 151:17	<b>Jones</b> 229:14
<b>innovation</b> 15:20 25:16	111:13 115:4 121:13	159:20 160:12 177:1	<b>journey</b> 269:4
162:2 169:2,4,4,5	150:16 172:17 198:17	234:6,13 269:2 271:6	<b>judged</b> 85:5 90:11
229:6	207:20 212:1 214:5	<b>issue</b> 33:6,13,18 88:8	<b>Judy</b> 117:5
<b>innovative</b> 25:22 30:7	228:16 271:1	92:9,10 142:6 158:6	<b>July</b> 242:13

**jump** 208:16  
**June** 107:22

---

**K**

---

**Kaden** 13:8  
**Kansas** 12:17  
**Kaplan** 102:7,7  
**Karen** 2:17 9:13,16  
     121:19 177:16 189:11  
     209:17 226:16 232:9  
     270:7,9  
**Karla** 13:3  
**Kat** 11:12  
**Katherine** 2:3 8:17  
     56:17,19  
**Kathleen** 13:16 15:12  
     15:14,14,18 16:4  
**Kathy** 1:20 9:9  
**Kathy's** 142:19  
**Katie** 143:2  
**KDQOL-36** 72:22 73:8  
**Keenan** 1:18 8:20,20  
**keep** 45:19,20 93:2 94:7  
     161:21  
**keeping** 191:13 200:17  
**keeps** 92:9  
**Kelly** 1:10 10:18 137:13  
**kept** 84:13  
**key** 33:15 40:8 81:22  
     92:14 173:22 174:1  
     190:14 231:4 243:7  
**kick** 43:13 45:22  
**kidney** 13:6 69:2 72:21  
     73:2  
**Kim** 2:8 235:3,5  
**kind** 7:14 16:1 37:11,15  
     38:17 40:10 44:9,10  
     45:22 47:7,11 53:3  
     58:12 59:5 61:5,6,9  
     62:8,14 65:5,12 67:9  
     69:5,7 71:10 74:6  
     75:7 76:6 79:20 80:7  
     85:19 87:4 95:6 97:11  
     98:13 101:8 105:16  
     108:2,3,19 110:3  
     111:14 118:1,6,10,16  
     120:1 135:16 141:22  
     146:22 147:4 149:20  
     153:8 157:14 176:4,7  
     177:5 205:19 210:4  
     211:16,20 212:1  
     213:5 214:6,16  
     215:11 216:12 217:1  
     217:2,6,9,13 218:4  
     220:8,15 221:1,7  
     223:9,13 224:6  
     228:20 230:9,18  
     250:7 251:9,19 252:1

252:6 258:17 259:14  
 259:17,21 260:3,3,9  
 260:19 261:4,19  
 265:16 267:8  
**kinds** 52:20 58:8  
     147:15 171:5 230:1  
     263:18,20 264:9  
     265:1 268:3,4  
**knee** 88:18 109:14  
     110:21 111:14,21  
     113:17  
**knew** 54:6,8 266:15  
**know** 5:15,20 6:2,15 8:6  
     8:6 12:2 16:17 18:1  
     21:13,20 22:22 23:16  
     23:19,20 25:19 26:3  
     27:21 29:5 31:5 37:7  
     39:5 45:1 46:4 47:14  
     51:12 54:4,14 56:16  
     58:18 59:22 61:3  
     70:18 71:12 72:18  
     77:16 81:2 82:14 86:7  
     88:1,4 89:13 91:5,15  
     92:12 93:7,14 95:6  
     97:20 100:5,8,8 101:6  
     101:8 102:22 110:7  
     110:15,21 111:1,8,14  
     112:21 113:1 116:15  
     118:10 120:4 121:14  
     122:5 135:18,20  
     136:17 138:14 141:21  
     143:16 145:6,9 154:5  
     158:7,8,14 159:21  
     160:12,20 165:11  
     172:12,15 176:5,20  
     177:3 179:18 192:4  
     199:16 218:10 221:3  
     226:5 227:5 229:14  
     231:9 245:6 246:9  
     248:17 249:22 250:2  
     250:9,13 251:21  
     252:3,5 253:9,18  
     254:7,15,15,17 255:2  
     255:4 257:7,8 258:3,4  
     258:15 259:6,17,19  
     260:3 261:12,14,15  
     263:3,5,8,11 264:14  
     264:21 265:5 266:6  
     266:12,13,15,22  
     268:21 270:10,14  
**knowing** 219:19 221:8  
     223:20  
**knowledge** 29:1 67:20  
     256:22  
**known** 160:20 163:14  
     186:11  
**knows** 87:9 95:4 255:2  
     265:6 266:18

**Kristen** 2:16 177:19  
     209:18 221:10  
**Kyei-** 10:20  
**KYEI-BAFFOUR** 1:19  
     10:20  
**Kyle** 1:12 2:13 8:22  
     56:16 86:10 93:15  
     221:10

---

**L**

---

**la** 266:12,12  
**lab** 136:15,19  
**laboratory** 142:2 230:8  
**labs** 29:12 38:11 136:10  
**lack** 125:4,16 164:19  
     180:12 238:21  
**laid** 167:2  
**landing** 7:14  
**landmark** 235:20  
**landscape** 160:19  
**language** 82:11 166:9  
     166:10 215:2  
**Lantana** 12:21 13:11  
**large** 41:2 111:5 200:9  
     255:13  
**largely** 5:8  
**larger** 192:21 218:6  
**largest** 195:4  
**largo** 266:13  
**lastly** 7:8 36:12 37:19  
     38:2 42:22 58:15  
     125:14 270:14  
**late** 7:9 242:21  
**Latino** 266:11  
**Laughter** 101:11  
**launched** 21:16 22:13  
     24:18  
**Lauren** 1:19 9:6 12:13  
**layer** 169:20  
**layers** 254:7  
**lead** 15:17 47:13,16  
     48:8 131:15 138:1  
     246:14  
**leaders** 39:22  
**leadership** 18:16  
**leading** 32:8  
**leads** 47:11 189:22  
     229:14  
**leap** 84:19 90:12 91:18  
     91:21 92:12 112:18  
**learn** 266:8  
**learned** 44:5,14 61:8  
     184:22 187:14  
**learning** 44:2 46:1 65:8  
     98:2 108:5 109:15,20  
     114:18 121:17  
**leave** 26:3 100:3  
**led** 39:21 156:11 242:2

**Leff** 39:21  
**left** 203:3 216:15  
     237:10  
**left-hand** 236:17  
**legacy** 123:10 125:19  
     126:4,5,19 127:18  
     129:17,21 130:6  
     134:13 147:1,16  
     148:13,20 149:1,5,8  
     150:6 154:4,5,12  
     155:5 156:10  
**legislation** 235:20  
**Lemieux** 1:19 9:6,6  
     176:2  
**lengthy** 23:21  
**Lesh** 1:20 9:9,9  
**lesson** 67:10  
**lessons** 44:5,13  
**let's** 66:6 80:16 127:11  
     140:6 251:12 253:15  
     254:18 256:12,15  
     259:10 264:3  
**letting** 118:2  
**level** 20:11 30:2 44:8  
     51:19 67:19 78:8  
     82:19 103:21 106:13  
     111:4,5 114:19  
     118:13 156:7 167:12  
     167:15 170:4 177:22  
     183:3 190:6 191:2,4  
     191:12 194:9,12  
     198:16 205:18 214:20  
     214:20 215:1 216:8  
     218:22 219:1,5 220:9  
     220:16 228:3,11  
     230:11 232:18 245:6  
     245:14,15 251:4,6  
     254:17,19,21,22  
     259:9  
**levels** 55:19 260:16  
**leveraged** 128:13  
     264:10  
**leveraging** 30:16  
**Lewin** 1:10,13,19,21 2:4  
     10:17,19,21 11:1,3,5  
     11:6 12:9,14,15,20  
     13:4,5,9 137:14  
     149:19  
**liaison** 241:10  
**licensing** 87:2  
**life** 69:10,11 72:22 82:8  
     92:21 93:18 115:21  
**life-debilitating** 115:17  
**life-threatening** 115:17  
**limit** 22:5 100:12  
**limitations** 192:4  
**limited** 126:12 132:4  
     187:18 196:1 209:8

228:13  
**limiting** 52:6 200:17  
**limits** 186:8 228:2  
 238:22  
**Linda** 1:14 10:6  
**line** 12:3 54:6 82:14  
 89:6 113:7,12 139:22  
 150:22 157:7 182:18  
 203:21 216:21 267:16  
**linear** 16:10 170:20  
**lines** 92:17 151:18,22  
 233:20 256:3 267:12  
**link** 42:3 141:1 194:9  
 236:18,19 247:9  
 248:19 257:17,19  
**linkage** 49:18 258:1,17  
**linkages** 261:20  
**linked** 191:15 194:7  
 196:20  
**linking** 237:22 249:2  
**Lisa** 13:5  
**list** 26:19 32:22 51:17  
 92:1 173:6 257:13  
**listening** 76:12,13  
**listing** 232:10  
**litany** 68:1  
**literally** 54:9 56:6  
 234:21  
**literature** 114:14 199:2  
 199:5,11 200:11  
 214:7 223:5 224:10  
 226:21 240:18 243:7  
 245:13 266:9  
**little** 14:22 35:6 38:9  
 48:22 62:2 65:6,14  
 66:1,9,10 70:15 77:12  
 77:18 78:13 85:12  
 97:1,9,15 99:2,15  
 103:18 105:11 107:4  
 107:15 117:16 122:15  
 129:9 135:11,18  
 140:1 142:16 146:2  
 151:12 153:17 154:21  
 175:7,11,16 177:21  
 184:21 185:1 189:12  
 192:6 193:4,5 201:11  
 201:16 209:1 210:2,6  
 215:4 224:3 225:2,17  
 235:10 248:10 251:14  
 258:4 266:22 270:11  
**Livanta** 1:14,16 10:7,8  
 82:8 106:20  
**live** 6:17 24:13 39:18  
 51:12,13,13 193:21  
 195:12 260:4 264:21  
**living** 208:5  
**LLC** 1:14,16  
**local** 208:1

**locked** 27:9  
**logic** 124:17 127:7,22  
 128:8 131:3 135:7  
 140:12,18 156:8  
**logical** 19:22 120:8  
 182:21  
**logically** 19:18 23:13  
 37:12 158:19 159:1  
**logistic** 167:3  
**London** 84:7  
**long** 22:20 29:6 46:20  
 83:15 105:16 124:22  
 249:8 266:14 269:4  
**long-term** 236:3  
**longer** 125:2 149:22  
 150:11  
**longitudinal** 40:6 45:13  
**longitudinally** 249:7  
**longstanding** 227:14  
**look** 6:8 7:6 23:8 24:9  
 38:19 39:20 55:6,18  
 65:6 66:7 74:12,18  
 76:21 77:13 82:17  
 91:12 107:20 112:13  
 113:3 116:19 128:2,3  
 143:19 153:17 170:7  
 174:9 195:14,20  
 196:4 197:17,21  
 198:2 200:12 202:4,5  
 202:8,9 204:3 206:21  
 208:10 209:12 211:13  
 212:19 213:5 214:3  
 215:7 217:19 218:15  
 220:5 221:1,20 222:4  
 223:17 226:1 241:18  
 241:18 249:6,18  
 254:16 262:16 263:17  
 264:10 270:3,13  
**looked** 117:12 198:11  
 214:10,14 215:2,12  
 252:13 254:19  
**looking** 6:10,14 24:10  
 38:12 39:7,12 40:5  
 56:4 58:8 64:14 67:12  
 68:10,21 72:8 82:21  
 85:21 86:15 93:3  
 97:16,19,20 99:22  
 100:16 101:5,14  
 105:12 109:3 115:9  
 117:8 119:2 122:4  
 129:4 141:17 152:11  
 153:15 165:14 170:1  
 171:14 176:19 187:13  
 210:22 211:17 213:13  
 219:21 220:6,11,19  
 224:16 233:3 240:5  
 245:11,19 246:11  
 247:7,18 253:8,15

258:15 259:15 263:15  
 269:10  
**looks** 39:19 45:14  
 111:20 128:16  
**loop** 50:1  
**Lopez** 13:3  
**lose** 254:6  
**losing** 165:7  
**lost** 258:21  
**lot** 5:7,12 16:20 21:13  
 25:17,20 37:8 47:19  
 54:7 61:8 64:2 67:12  
 71:15 72:17 90:18  
 95:3 100:13 101:17  
 108:5,6 127:12 137:8  
 141:16 144:21 152:13  
 154:6,11,15,20 155:6  
 155:10 156:3 160:15  
 162:1 166:8 170:17  
 172:13 174:11 175:4  
 176:10 196:7 204:4  
 209:6 218:10 226:22  
 227:19 229:7 232:4  
 233:9 235:7 248:14  
 248:17 249:4,10,21  
 250:2 254:9,11  
 269:13 271:8  
**lots** 16:2 19:20 20:9  
 52:17,22 69:17,17  
 81:19  
**loud** 56:21  
**love** 32:18 63:19 84:22  
 89:5 94:6 95:13 97:7  
 102:6 103:10 104:2  
 230:7  
**loved** 249:12  
**loves** 102:8  
**lovingly** 212:20  
**low** 106:3 135:9,10  
 199:16,22 203:20  
 206:5,7  
**low-** 192:22  
**low-asset** 193:7  
**low-hanging** 66:12  
**low-income** 192:13,16  
 192:18 193:5,6 195:4  
 208:11 214:11 220:11  
**low-quality** 199:15  
**low/moderate/high**  
 106:2  
**lower** 193:2 199:12  
 217:22  
**lowest** 195:15,16  
**Luc** 6:2  
**Lucas** 13:4  
**Lucille** 13:13  
**lunch** 59:16 152:2  
 159:21 160:1

**Luong** 13:5  
**Lynne** 13:10

---

**M**


---

**MA** 2:7  
**MACRA** 131:15 137:1  
 236:4 260:17  
**Madison** 12:14  
**magic** 157:15  
**magically** 16:16  
**magnesium** 93:4  
**maintenance** 5:19,22  
 16:19 117:17 149:6,9  
 160:21 183:12,20  
 197:10 209:1 221:6  
**major** 24:10 25:15 72:6  
 135:3,5  
**majority** 253:12  
**making** 19:4 38:2 96:18  
 106:22 142:16 146:1  
 233:16 270:16,16  
**man** 75:4  
**manage** 48:6 89:8  
 235:8  
**management** 12:10,11  
 27:3 28:10 45:12 48:5  
 67:21 69:13,15  
 237:16  
**manager** 2:8 47:12,15  
 48:3 235:6  
**managing** 48:12 235:7  
**manner** 80:13  
**mannerism** 108:4  
**manually** 131:20 153:3  
**map** 16:16 28:21 29:20  
 46:22 49:19,22 50:19  
 51:1,5 270:15  
**March** 242:2  
**Marcia** 2:14 15:17  
**Marilyn** 13:9  
**marketplace** 211:9  
**Marsida** 1:14 8:15  
**Maryland** 39:4  
**Massachusetts** 109:12  
**master** 225:21  
**match** 32:11  
**match.com** 45:2  
**match.org** 45:3  
**matchmaker** 28:2 64:18  
**matchmaking** 44:15  
**materials** 134:7 190:4  
**Mathematica** 1:13 2:2  
 11:14,17 49:17  
**matrix** 260:22,22  
**Matt** 10:1 47:5 80:3  
 81:6 109:22 110:1  
 222:10  
**matter** 24:15 32:5 37:4

48:11 59:9 79:16  
 160:9 169:2 203:19  
 226:20 227:5 234:10  
 246:19 271:12  
**matters** 18:9 30:4 70:11  
 257:22  
**Matthew** 2:1 27:3  
**Maureen** 8:10  
**Mayo** 40:10  
**MBA** 1:13,15,19,21 2:3  
 2:5,14  
**MBS** 2:12  
**MC** 5:4  
**MCBRIDE** 114:22  
**McGinnis** 33:11  
**McGonigal** 13:6  
**McKIERNAN** 1:21  
 10:16,16  
**McNamara** 13:7  
**MD** 2:7,14,17  
**me-too** 162:18  
**mean** 32:1 43:10 54:16  
 55:5 74:11 85:1 96:21  
 104:9 110:5 111:15  
 117:22 119:3 124:7  
 144:5 145:13 162:15  
 163:5,9 164:4,21  
 172:1 174:7,18 175:3  
 222:16 227:3 239:2  
 253:2 257:6  
**meaning** 229:20  
**meaningful** 94:21 96:18  
 96:19 119:17 151:7  
 157:13 180:5 188:12  
 238:22 239:1 245:20  
 263:1 268:5  
**means** 21:8 134:1  
 145:16 216:21 219:12  
**meant** 5:11 14:3 167:10  
 194:14  
**measure** 1:3 3:5,8,12  
 4:8,9,15,15 6:15 16:8  
 16:9 21:8,13 23:4  
 24:2,4,6,8 25:18,19  
 26:17,18 27:5 28:5,21  
 29:2,5,11,19,19,21  
 30:4,6,7 31:3,8 32:1,8  
 34:15,18 35:15 36:11  
 36:18,19 37:5,12,14  
 38:1,2,3,20 40:11  
 43:2,18 49:2,5,6,21  
 50:3 51:21 52:2,8  
 55:16 56:3 62:3 63:11  
 65:2 68:11 71:19 72:3  
 72:13,16 73:7,13  
 74:15 77:21 78:12,20  
 79:2 80:7,10,15,17,19  
 81:1,4,9 82:3,4,9 83:1

83:3,8,12,18 84:1,15  
 85:4,16,18 87:3,11,12  
 87:13,15,17,22 90:5  
 91:6,8 92:11,11,20  
 93:21 94:8 96:8,18  
 97:10 98:14,15,16  
 99:7 100:1,4,7,12  
 101:1,2,15 102:10,11  
 102:13,15 103:3  
 104:20 105:3 106:11  
 106:12,14,16 108:20  
 111:2,19 112:7  
 113:19 114:2,10,19  
 114:20,20 116:19  
 117:3,17 118:13,18  
 118:20,21 120:7  
 121:9 122:6,17,21  
 123:7,10,12,15,17,18  
 124:17,17,21 125:18  
 125:22 126:11,14,17  
 127:2,7 128:3,8,13,19  
 128:22 129:4,6,10,19  
 129:22 130:2,3,19,20  
 130:21 131:1,3,6,8,13  
 131:18 132:1,11  
 133:10,15 134:17  
 135:6,7,13 136:8  
 137:9,18 138:10,19  
 139:2,7 140:11,12,18  
 141:1,2,3 142:4 144:1  
 145:14,17 146:14,16  
 146:22 147:1,2,3,5,6  
 147:9,10,12,16,17,19  
 147:21,22 148:1,6,7,8  
 148:12 149:2,3,6,9,15  
 149:21 150:8,11,13  
 150:17 151:5,13  
 152:12 153:4,5,12,14  
 154:9,15 155:17  
 156:8 158:9,13 161:3  
 161:9,15,17 162:13  
 162:17,18 163:10  
 164:18 165:6,14,17  
 167:13 169:21 170:6  
 171:7 173:4,11  
 175:14,15,22 176:7  
 176:16,19 178:6  
 182:9,9,11,12,14,18  
 183:9 184:8 185:10  
 185:12 186:15 188:21  
 190:10 197:22 198:18  
 199:3 202:9 203:3  
 211:5,7 214:3,16  
 215:11 220:9 223:8  
 223:12 231:15 232:19  
 232:19,22 235:13  
 241:11 244:6,11  
 249:12 250:16 251:5

251:6,6 252:19 253:7  
 254:11,18 255:14,22  
 256:6  
**measure's** 24:5  
**measured** 184:11,19  
 207:2 253:3  
**measurement** 2:10 3:9  
 3:11 4:5,16 6:21 7:10  
 15:17 16:2 18:6,8  
 19:5 23:17,18 24:10  
 24:11,21 25:16 28:12  
 35:7,7 36:8 42:2 43:1  
 44:2 54:7 55:7 59:8  
 60:3,15 61:15 64:19  
 66:11,17,22 67:5 68:7  
 71:18 73:18 75:20  
 77:11 81:16 84:9  
 85:12 88:10 90:20  
 91:2 109:21 118:13  
 127:20,21,22 134:2  
 137:2 159:17 160:7  
 160:16,19 173:18  
 178:21 189:21 228:21  
 234:16 240:6 251:21  
 269:9  
**measures** 5:21 16:12  
 16:12,13,16,22,22  
 17:7,9,11,12,13,16,21  
 18:2,6,7 19:15 23:8  
 23:10,14 24:13,15,20  
 25:10,22 27:19,22  
 28:1,10,13,16,17,18  
 30:10,11 31:1,9,10,19  
 31:20 34:22 35:2,17  
 35:18 36:18 37:9,19  
 39:12,13 40:3 43:22  
 45:7 47:3 49:18 50:22  
 51:6,12,14,16 52:6,17  
 52:20 60:18 61:2,11  
 63:7,13 64:2,5,9,14  
 64:15 65:3,22 66:12  
 66:14,14,18 67:6,12  
 68:2,13 69:4,11,18  
 71:15 72:10 73:6 74:3  
 77:3,4,9 78:2,3,22  
 79:3,7 81:12,15 84:11  
 84:14 88:3 89:17 90:7  
 92:16 95:6,8,10,19,21  
 96:1 97:5,18 98:7,22  
 100:16,17 103:16  
 106:7 108:14,17  
 109:18 110:2,7,19  
 111:1 113:17 115:5  
 116:8 118:4 119:4  
 120:15 122:14 123:2  
 123:10,21 124:3,19  
 125:20 126:4,5,7,8,9  
 126:13,18,20 127:4

127:18 129:17 130:9  
 130:16 131:5,12,17  
 131:19 132:5,6,15  
 133:6 134:5 136:11  
 137:5,6 138:5,7  
 143:19 144:11 146:18  
 146:19 147:15,18  
 148:17,19 149:10,12  
 149:13 152:5 153:7  
 153:17,21 154:1,4,5,7  
 154:11 155:6 156:10  
 156:15 157:8 158:3  
 158:12 159:15 162:20  
 163:13,13,17,19  
 164:4 166:13 168:16  
 169:7,9,17 170:2,21  
 172:2,4 173:17 174:4  
 174:11,16 176:14  
 178:1,11 179:4,9,19  
 180:3,16 181:11,22  
 182:16 183:5,11,11  
 183:12,19 184:4  
 185:3,17,21 187:9,16  
 189:16 190:22 191:1  
 191:17 192:2 193:15  
 197:10 198:6 204:8  
 204:20,22 205:4  
 206:15 208:22 210:12  
 210:15,17,19,20,21  
 211:1,8,17,18 212:11  
 212:13,14,14,15  
 213:4,7,7,19,21  
 215:20 216:5 219:17  
 220:19,21 221:5,18  
 222:12 223:18 232:2  
 232:12,17 235:15  
 239:1 241:1 250:2  
 253:14 254:10 270:18  
**measuring** 73:1 253:1  
**mechanism** 55:17  
 170:19  
**mechanisms** 231:4  
**media** 265:6  
**median** 208:5  
**Medicaid** 176:14  
 192:15 194:19 229:17  
 229:19 230:5  
**medical** 1:17 12:17  
 94:4 166:18,19  
 229:21 264:5  
**Medicare** 191:15,19  
 192:11,15 193:8  
 194:19,20 195:20  
 196:1 210:17 215:15  
 218:8 237:20 238:4,5  
 238:9,12,15 248:18  
**medication** 210:11,20  
 211:1,4,8 212:11,14



213:21 214:13 215:9 215:20 219:19 221:5 221:18 223:7,10 224:10 <b>medications</b> 211:2,2 214:16 <b>medicine</b> 222:17 231:7 <b>meds</b> 216:2 <b>meet</b> 43:22 103:22 107:22 123:22 126:14 127:14 130:21 131:12 138:19 169:8,11 192:9 213:2 242:9,15 263:7 <b>meeting</b> 4:21 14:12 15:3 154:20 169:7 229:17 242:2 270:22 271:11 <b>meetings</b> 84:7 167:21 185:20 198:19 268:17 268:17 <b>meets</b> 213:1 <b>Megan</b> 1:18 8:20 <b>Melanie</b> 2:2 10:11 <b>melanoma</b> 115:19 <b>member</b> 8:14,17,20,22 9:3,6,9,11,16,19,21 10:1,6,8,9,11,14,16 10:18,20,22 11:2,4,8 11:10,12,14,16 46:10 47:5 49:13 53:11 55:1 56:22 80:3,16 82:7 86:10 90:15 104:4 106:5,19 110:1 113:14 114:22 137:13 146:11,21 147:8,13 148:11,20,22 149:18 150:5,9,15,20 152:4 152:19 170:16 174:10 175:6 176:2 189:13 209:22 210:9 214:4 218:21 219:7 221:10 221:17 222:3,8,9,10 223:4 224:1,5,6,8 225:13 227:7 230:14 230:22 232:9 242:14 245:4 248:13 249:20 251:18 252:20 253:11 255:6,11 256:19 257:12 258:13 259:14 259:17 260:9,15 261:9 262:11 264:13 <b>members</b> 36:3 37:22 41:21 108:15 156:3 157:4 210:10 212:4,6 214:3 220:1 227:12 241:10 257:2 <b>membership</b> 36:1	224:19 <b>Memorial</b> 1:16,20 9:10 9:12 <b>Mental</b> 13:14 <b>mention</b> 71:1 84:6 229:3 <b>mentioned</b> 5:6 6:16 33:17 42:22 44:15 67:5 87:12 89:2 99:8 113:19 116:3 126:21 173:21 243:3 265:10 267:22 270:14 <b>Merit-based</b> 236:6 <b>messaging</b> 102:20 <b>met</b> 1:7 <b>methodological</b> 25:1 <b>methodologist</b> 244:2 <b>methodology</b> 191:13 205:15 211:20 239:3 <b>methods</b> 121:20 <b>Michael</b> 12:9 <b>mics</b> 7:17 <b>mid-90s</b> 22:22 23:2 <b>mid-June</b> 242:10 <b>middle</b> 94:11 217:13,14 <b>migrated</b> 261:20 <b>Mike</b> 33:10 141:8,19 151:17 <b>Milkovich</b> 13:8 <b>Miller</b> 10:9,9 <b>million</b> 24:3 25:17 <b>mind</b> 148:12 161:21 251:1 <b>minimally</b> 156:9 <b>minimum</b> 106:13 126:2 126:15 127:16,17 130:6 133:14 156:7 250:3 <b>Minnesota</b> 36:7 42:22 54:6 66:17 68:6 71:17 81:15,20 88:10 111:9 <b>minority</b> 196:5,8 <b>minute</b> 50:1 59:6 80:1 107:2 <b>minutes</b> 21:9 22:6 75:10 234:8 244:13 246:8 <b>MIPS</b> 236:6 <b>mirroring</b> 108:5 <b>misconceptions</b> 61:20 <b>missing</b> 137:17 144:19 173:10 231:12 260:6 <b>mission</b> 210:11 <b>Mississippi</b> 208:10 <b>Missouri</b> 229:8 <b>Mitchell's</b> 91:10 <b>mitigate</b> 162:10 168:4 169:3	<b>mitigated</b> 162:5 168:12 <b>mitigating</b> 168:6 <b>mock</b> 128:5 <b>model</b> 40:19 185:8,9 186:13 188:22 201:22 202:10 203:4,6,15 204:14 215:6 221:13 222:6,6 223:15 228:3 229:9 231:8,10 239:20,21 247:9,22 259:7 262:6,19,20 <b>modeling</b> 167:1,3 190:13 228:13 230:21 <b>models</b> 121:4 166:22 178:14 182:5 188:20 190:12 191:3,4,6,8 195:14 197:1,20 201:19 202:18 204:17 214:9 225:7,14 226:4 236:8,12 237:2,3 238:20 241:3,8 243:14 247:8 259:12 260:2,14 262:2,13 263:2,4,15,16,21 264:6,11 <b>moderate</b> 89:15 <b>Moderator</b> 1:9 <b>modest</b> 201:12 204:10 <b>modestly</b> 201:7 <b>modification</b> 162:16 164:9 <b>modifications</b> 171:6 <b>modified</b> 181:18 <b>modifier</b> 257:2 <b>Mohs</b> 121:6 <b>mom</b> 266:18 <b>moment</b> 17:5 20:16 29:12 62:19 155:18 193:17 <b>Monday</b> 157:12 <b>money</b> 25:17 47:19 <b>Monica</b> 13:20 <b>monitoring</b> 117:16 <b>monograph</b> 74:21 <b>month</b> 43:7 76:3 98:7 211:15 213:2 259:17 <b>monthly</b> 269:19 <b>months</b> 6:10 19:12 20:18 40:5 62:12 66:2 143:5 <b>Moore</b> 107:20 <b>morning</b> 4:3 5:3 16:5 114:22 270:15 <b>mornings</b> 157:12 <b>mortality</b> 193:14,15 197:15 198:7 200:20 201:14 202:2,16 203:17 204:8,21	<b>move</b> 30:4 38:20 41:5 67:3 83:3 88:11 91:14 111:2,10 139:13 145:14 174:16 201:18 221:2 234:5 252:8 256:12 259:13 261:22 262:18 <b>movement</b> 39:22 137:4 168:20 <b>moving</b> 52:12 66:21 96:17 110:17 126:6 149:12 228:22 232:7 237:10 <b>MPA</b> 2:7 <b>MPH</b> 1:14,18 2:7,8,9,11 2:16 <b>MSA</b> 2:13 <b>MSPH</b> 1:13,21 <b>MUC</b> 51:13,17 <b>MUKHERJEE</b> 2:9 161:5 171:16 176:12 <b>Mullani</b> 13:9 <b>multi-phase</b> 167:20 <b>multi-stakeholder</b> 133:7 240:13 <b>multiple</b> 31:3,6 40:13 94:2 95:4 181:15 240:7 <b>multivariate</b> 201:19 <b>Munthali</b> 2:9 4:3,4 6:4 <b>musculoskeletal</b> 60:20 133:1 <b>must-pass</b> 104:13 <b>mutually</b> 139:17 <b>muy</b> 266:13 <b>mystery</b> 114:13
<b>N</b>			
<b>N.W</b> 1:8 <b>Naila</b> 2:4 11:2 <b>name</b> 4:4 15:12 59:20 89:4 161:6 225:20 235:5 266:22 <b>named</b> 81:12 <b>names</b> 34:18 44:17 81:21 89:5 266:18 <b>Nancy</b> 12:16 <b>narrow</b> 231:2,17 <b>nation</b> 209:10 <b>national</b> 1:1,7 2:3 4:5 11:12 12:12 13:13,15 13:19 15:3,21 35:9,12 39:6 45:8 53:1 69:1 114:11,18 191:1 192:5 208:7 210:16 212:18 230:10 231:7 232:19 263:7 <b>nationally</b> 193:19			

**natural** 47:3 138:13  
**nature** 31:17 55:13  
 86:18 87:5 116:1,21  
 190:22 258:5  
**Naureen** 13:9  
**Nava** 13:3  
**NCQA** 12:7 13:21 60:17  
 88:10 101:7 111:7  
 112:21 113:1 171:13  
 241:12  
**near** 37:1  
**Nearly** 135:21  
**neat** 40:20 207:19  
**necessarily** 35:2,3 58:4  
 223:20 262:14  
**necessary** 21:19 42:2  
 106:13 180:18  
**need** 15:10 22:10,16  
 23:17 28:12,14 31:1,9  
 31:12 37:12 52:10  
 58:9,12 59:2 63:10  
 67:3 70:6 71:4,13  
 73:14 88:1 91:20  
 100:14 102:22 103:15  
 113:4 117:18 135:4  
 152:14 154:5 157:21  
 186:1,7 191:14,21  
 194:8 208:22 238:19  
 239:9 249:6,9 257:14  
 257:15,16,17,18  
 258:2 259:9 261:22  
**needed** 17:9 20:19 29:7  
 35:8 134:4 179:16  
 198:6 227:9 240:6  
**needs** 24:7,10 31:13,15  
 69:5,6 138:11 169:7,8  
 169:11 182:20 261:3  
**negative** 153:8 181:4  
**negligible** 204:14  
**neither** 129:22 130:2  
**net** 179:8,12  
**network** 160:3  
**networking** 59:15  
 270:21  
**Neurology** 1:11  
**never** 36:20 58:17  
 60:22 77:2 83:20  
 148:9 149:7 157:12  
 158:1  
**new** 3:3,3,8,9,11 15:15  
 15:15,19 17:12 39:11  
 39:16 52:15 64:19  
 68:13,17 97:3 120:18  
 121:16 126:11 130:12  
 132:11 149:7 150:13  
 159:4 160:7 208:9,10  
 236:4 238:3 267:5,5  
 269:16,21

**newer** 52:5 105:18  
**newly** 123:9,21 126:12  
 146:19 147:5 183:10  
**nice** 121:8 134:19  
**Nicole** 2:12 48:16 56:17  
**night** 68:19  
**nine** 78:21 194:14  
 203:13  
**nine-digit** 187:2 188:5  
 194:9 215:1 218:18  
 218:21 219:1  
**nods** 249:10  
**noise** 173:18  
**nominal** 185:8  
**non-** 115:18 258:9  
**non-melanoma** 121:5  
**non-ONC** 136:1  
**non-patient** 256:20  
**non-physician** 258:9  
**non-profit** 210:7  
**non-SDS** 182:11  
**Noni** 12:8  
**Nope** 152:3  
**normal** 21:9  
**note** 46:3 163:8 183:19  
 234:20  
**noted** 42:8 110:6  
 186:19 188:4,8  
**notes** 4:22 165:9  
**noteworthy** 179:5  
**noticed** 24:17 144:18  
 144:20 155:3  
**notion** 251:19  
**novel** 64:19  
**novo** 52:16 123:8 124:2  
 124:19 125:18 130:22  
 131:13 132:1 147:3,5  
 148:1,18 150:7,9,13  
**Now's** 268:8  
**NQF** 2:6 3:4,6 4:10 5:7  
 7:7 9:2,13 10:4 11:19  
 11:22 18:20 20:3  
 21:19 26:2,8 27:5,20  
 31:20 35:22 36:3,22  
 38:6 43:11 48:5 53:16  
 57:13 60:13 61:3 63:2  
 63:10,15 65:16 67:2  
 69:6,8 73:22 74:8,12  
 74:17 75:3,16 76:15  
 79:14,15 80:2,21 83:6  
 87:11 99:17 103:21  
 110:9 123:7,12,22  
 125:22 126:9,15  
 129:18 130:20 131:9  
 132:16,22 133:17  
 138:19 141:9 143:7  
 144:5 148:9 150:4,11  
 159:10 160:20 161:7

178:1,12 181:10,14  
 181:21 182:2,4,9  
 183:5 188:18 190:20  
 191:22 197:8,9  
 211:12,16 227:10  
 232:10 235:6 240:11  
 247:12 264:1  
**NQF's** 47:21 54:18  
 132:8 164:7  
**NQF-** 23:11 76:22  
 148:13  
**NQF-endorsed** 79:17  
 126:9 131:8 147:17  
 147:19 149:16 163:13  
**NRHI** 91:10  
**nuance** 82:18 83:4  
 203:17  
**nuanced** 86:6  
**nuances** 62:2 99:16  
 165:7 170:9  
**number** 4:8 17:14 27:7  
 30:8,15 35:1 41:22  
 51:16 76:20 106:7,9  
 113:11 170:4 189:17  
 194:15 214:15 216:1  
 237:18 249:14 250:4  
 252:17 256:9 259:11  
 267:14  
**number-crunching**  
 190:3  
**numbers** 8:7 14:11  
 202:4 239:22 261:15  
**numerator** 40:9 165:16  
 165:17  
**numerical** 108:21  
**numerous** 27:17  
**nurses** 241:14  
**nursing** 12:18 70:9 78:2  
 78:5  
**nutshell** 204:7

## O

**O'Rourke** 2:10 177:6,10  
 209:16 224:22 233:2  
 234:3 268:12  
**obesity** 60:20  
**objectives** 4:21 6:7,12  
 162:7  
**observed** 201:10,16  
**Obstetricians** 1:20 9:7  
**obvious** 175:18  
**obviously** 6:3 16:2 48:7  
 49:6 59:1 154:21  
 230:10 257:14  
**of-life** 27:1  
**off-cycle** 64:20 269:22  
**office** 27:14 62:11  
**Officer** 2:7,12,13 6:5

48:18  
**official** 21:18 151:11  
 163:6  
**OFMQ** 9:3  
**oh** 9:14 26:11 27:10  
 45:2 50:15 66:3 144:7  
 176:16  
**okay** 31:4,6 50:15,16  
 53:9 57:18 59:12 74:1  
 113:11 115:10 121:21  
 121:21 147:8,13,14  
 148:22 150:9,15,20  
 152:1,3 159:19,20  
 172:11 222:9 234:15  
 246:7,22 251:12  
 252:16,20 256:7,11  
 259:10 260:9 267:17  
 269:2  
**Oklahoma** 1:17  
**old** 94:3  
**ONC** 135:22  
**once** 48:6 56:11,13  
 98:16 213:2  
**ones** 110:17 171:7  
 183:13 227:4 240:16  
**ongoing** 125:7 174:2  
 185:16 220:19 223:21  
**online** 14:17 20:5 41:2  
 57:16 82:18  
**open** 22:14 27:10 41:3  
 42:16 53:22 55:2 56:4  
 100:22 113:7 133:2  
 151:18 225:11 233:20  
 235:12 256:3 257:9  
 267:12  
**opened** 212:3  
**opens** 63:3  
**Operating** 2:12 48:18  
**operational** 164:19  
**operator** 113:7,9  
 151:18,20 233:19,22  
 256:3,7 267:12,13  
**opportunities** 25:13  
 55:8,10 59:15 63:14  
 63:20 67:13 70:11  
 103:11 121:3 233:1  
 270:20  
**opportunity** 3:10 8:1  
 52:1 55:3 61:21 76:8  
 90:17 114:17 122:17  
 130:1 160:2 262:20  
 263:9  
**oppose** 180:2  
**opposed** 111:15 237:17  
 238:19  
**options** 73:5  
**Optum** 29:12 38:11  
**OPUS** 77:12

**orange** 244:11 249:17  
**org** 45:2  
**organization** 6:13 8:9  
 13:16,20 36:1 89:21  
 90:1 91:1 135:14  
 210:7,9  
**organizational** 36:3  
**organizations** 32:12  
 36:2 110:12 159:16  
 232:17 239:5  
**orientation** 153:1,20  
 156:21  
**oriented** 17:4 107:5  
**original** 141:13 171:7  
 187:6  
**originally** 71:18 117:5  
 131:7 217:9,17 220:4  
**Orthopaedic** 13:12  
**orthopedics** 111:16  
**orthopedists** 114:6  
**Oswestry** 68:8 81:21  
**outcome** 23:4 24:20  
 25:9 28:17,18 36:10  
 60:22 61:2 65:1 67:16  
 72:2 73:12 83:10  
 92:11 93:21 94:4  
 95:21 112:2 116:12  
 118:21 137:5 182:16  
 184:16 185:9 196:17  
 196:18 197:15,15,16  
 199:1 202:1,3,5  
 212:15 236:14 239:1  
**outcome-specific**  
 199:2  
**outcomes** 2:18 23:9  
 24:16 30:5 34:4 35:9  
 39:19 61:11 66:13  
 68:14 69:9 71:2 72:16  
 74:9 84:9 96:20 106:9  
 110:10 115:3 117:8,9  
 178:18,21 180:6  
 196:15,20 197:14  
 199:7 200:4,11,13,19  
 204:11 219:20 222:1  
 239:4,11 263:1,7  
**outline** 242:3  
**outpatient** 45:15  
 167:11 191:10  
**output** 32:7  
**outside** 110:11 200:4  
 247:4,14 270:2  
**overall** 66:22 105:2  
 140:5 178:5 187:14  
 220:6 239:9 255:19  
**overlap** 196:16  
**overlapping** 125:5  
**oversee** 189:20  
**overview** 108:10 134:6

177:12 190:9 270:19  
**overwhelmed** 17:13  


---

**P**  
**P** 206:20  
**P-R-O-C-E-E-D-I-N-G-S**  
 4:1  
**p.m** 160:11 234:11,12  
 246:20,21 271:13  
**PA** 145:15  
**PACE** 12:12  
**page** 108:8 172:19  
 268:15  
**pain** 27:2 28:9 35:21  
 44:11 45:9,12 58:7  
 68:8 69:15,15,16,16  
**painful** 61:7 97:11  
**palliative** 13:15,19  
 26:22  
**PAM** 64:21 87:11 117:9  
**panel** 107:21 108:15  
 122:6 161:11 163:20  
 168:7 171:11,13  
 172:20 181:10,15  
 211:18,22 212:4,9,10  
 212:22 213:1,3,15  
 221:22 223:22 224:4  
 224:18  
**panels** 211:12  
**panoply** 43:10  
**paper** 158:13 229:10  
 242:1,4,7,10,13  
 243:10,22 244:8  
**paperwork** 21:20  
**parent** 195:5  
**Parenzan** 13:10  
**part** 5:8,21 6:1 17:2  
 18:3 22:1 38:13 41:9  
 43:20 46:17 47:9,18  
 48:4 54:18 70:12  
 80:22 87:15 96:15,16  
 102:14 106:15 112:4  
 134:22 143:2,7  
 171:20 175:6,21  
 183:7 192:11,13  
 194:21 210:18 213:22  
 215:15 218:8,14  
 222:3 233:5 247:6  
 263:13 266:5,7  
**partially** 5:21 258:19  
**participants** 12:4  
**participate** 7:19 8:4  
 36:3 52:13 53:13  
 246:17 268:16  
**participated** 38:7  
**participating** 39:11  
 172:20  
**participation** 4:13

**particular** 24:16 54:5  
 91:9 116:16 155:4  
 172:17 224:13 227:12  
 239:21 250:22  
**particularly** 18:18 26:1  
 26:16 27:2 39:14 42:3  
 52:4,19 94:2 157:6  
 228:15 236:2 240:21  
 241:2  
**parties** 53:15  
**partner** 29:13 120:17  
**partners** 4:9 15:21  
 29:10 30:15 38:11,12  
 58:8 91:6 176:18  
**partnership** 24:5 232:3  
**partnerships** 46:5  
**parts** 239:10  
**party** 49:1  
**pass** 100:11  
**passive** 16:13  
**path** 43:17 52:14  
 123:20 131:11 137:22  
 158:1 260:10  
**paths** 123:7 159:9  
 259:22  
**pathway** 83:6 120:9  
 121:18 133:21 199:19  
 227:6  
**pathways** 51:5 155:2  
 196:19 199:10 226:17  
 226:19,22 227:1,9,17  
 228:14,18  
**patience** 234:14  
**patient** 24:19 25:10,11  
 25:13 30:5 35:16 36:9  
 39:20 41:2 64:21  
 67:14,17 68:14 70:12  
 70:16 87:12 93:17  
 95:9 101:16 104:5,15  
 106:4 115:7,13 117:3  
 119:3 127:20,21  
 128:5,7,10,21 178:17  
 184:19 186:10,21  
 187:5 191:3,12 205:9  
 205:11,11,17,22  
 206:3,7,8 207:2 215:3  
 222:13 223:2 225:21  
 228:11,17 230:15,16  
 232:1 239:16 249:9  
 250:8,11,11 252:2,4  
 253:11 257:11,15,15  
 257:18 258:16 259:1  
 260:18 264:15 265:11  
 265:13,20,20 266:16  
 267:1,7  
**patient's** 153:18 236:13  
 236:13 239:10  
**patient-** 25:7 69:3 110:9

231:9  
**patient-centered** 24:17  
 27:1,2 231:10 252:9  
**patient-level** 186:17  
 187:19 191:5,6 198:3  
 205:2 206:12,18  
 207:17 216:8 219:3  
**patient-reported** 25:9  
 28:18 35:8 36:10 61:1  
 65:1 67:15 68:11 69:9  
 71:2 72:2 74:9 96:20  
 106:9 112:2 115:2  
 118:21 137:5  
**patients** 17:18 36:9  
 39:8,18 40:12 41:4,16  
 42:3,8,10 45:14 66:15  
 66:15,16,19,21 71:6  
 71:19 72:5 73:8 92:21  
 92:22 94:2 96:3,10,19  
 104:20 105:8 106:8  
 109:9 111:12 114:7  
 116:3 119:1,11,13,16  
 119:20,21 120:13  
 123:4 125:8 128:4,15  
 128:21 157:12 180:4  
 192:21 196:9,10  
 199:12,16,20,22  
 200:1,2,6 201:5,7  
 206:4,6 207:5 228:9  
 231:3 238:1 239:4,12  
 239:22 248:17,19  
 249:2,7,15 251:17  
 255:16 257:3 259:8  
 259:19 264:17 266:20  
**PatientsLikeMe** 41:1  
 48:10  
**pattern** 179:6  
**patterns** 78:10  
**pause** 79:22 113:6  
 192:17  
**pay** 6:4 87:6 100:15  
 104:15 236:20  
**pay-for-** 178:3  
**pay-for-performance**  
 236:1  
**payer** 232:19  
**payers** 110:11  
**paying** 236:10  
**payment** 112:17 113:19  
 114:17 164:5 180:16  
 197:14 198:7 200:19  
 201:8 202:1,5,9 203:3  
 204:7,21 236:5,6,7,16  
 237:2,3,8,17 239:21  
 243:18 247:8 257:1  
 259:7 262:1,6,13,19  
 262:20 263:2,4,15  
**payments** 111:16 238:5

238:9,13,15 239:17  
**PBMs** 210:12 212:7  
**PCP** 267:2  
**pediatric** 166:14  
**pelo** 266:13  
**penalized** 179:13 181:2  
**penalties** 236:22  
**Pennsylvania** 12:16  
**people** 12:2 14:17  
 17:12 23:1 27:7 30:9  
 32:12 33:9 44:6,19  
 55:18 58:12 66:3  
 71:22 72:11,12 74:1  
 74:10 89:19 90:3  
 120:17 121:12 158:18  
 171:2 172:1,6,12  
 176:6,10 180:15  
 192:22 193:21 194:15  
 194:16 195:12 212:1  
 218:10,13 220:11  
 224:6,9 225:18  
 226:14 229:10 231:21  
 232:4,11 259:8  
 265:13,19,19  
**percent** 88:15,17 90:10  
 90:11 92:5,5 93:6,16  
 93:22 100:3 117:11  
 120:5 218:13 237:20  
 238:5,9,12,14 252:3  
**percentage** 71:19 72:5  
 73:7 96:2 116:11  
 152:4  
**percentages** 152:15  
**perception** 76:15 134:1  
**perfectly** 176:8  
**Perfetto** 39:5  
**perform** 205:13 228:7  
**performance** 16:22  
 18:7 36:17 43:2 59:8  
 60:3,15 64:15 65:2  
 67:5,11 73:6 75:20  
 84:1,15,21 85:12,15  
 87:22 90:7 95:11  
 100:1 101:15 102:10  
 102:13 112:7 113:3  
 114:12 122:21 123:2  
 129:20 158:15 159:16  
 167:14 173:19 178:1  
 178:4,6,9 179:3,9  
 180:19,20 181:22  
 185:9 198:1 201:22  
 203:18 204:15,15  
 210:11 216:22 217:20  
 236:21,22 254:3  
 262:16,21  
**performed** 135:12,17  
**performer** 203:20,21  
 217:22

**performers** 217:6,7,9  
 217:10  
**performing** 254:20  
**performs** 127:7  
**period** 100:14 177:4,13  
 178:12 181:22 182:4  
 182:7 183:7,16,21  
 184:22 185:5,22  
 189:8,16 191:22  
 211:16 221:4 242:14  
 258:2,3  
**permanent** 182:1  
**permission** 81:18  
**Perrine** 13:10  
**person** 14:19 48:19  
 72:18 115:18 214:12  
 242:9,16 267:3  
**person-** 65:17 66:4 67:7  
 68:14 95:18 98:6  
 103:4,17 104:14,19  
 108:17 109:18  
**persons** 211:6  
**perspective** 43:8  
 113:15,18 225:9  
 232:7 262:22  
**perspectives** 235:13,16  
**pharmaceutical** 34:3  
 212:7  
**pharmacies** 210:14  
 264:22  
**pharmacist** 222:14  
 223:2  
**pharmacists** 210:13  
**pharmacy** 2:16 12:18  
 210:3 214:1 223:9  
**PharmD** 1:12  
**phase** 25:20 57:3 83:3  
 95:18 98:5 151:10,16  
 168:3 169:10 170:8  
 173:21 243:4  
**PhD** 1:20 2:1,2,9,14,14  
 2:17  
**phenotypes** 40:12  
**Phillips** 2:11 9:2,2  
 48:14 122:12 137:20  
 139:19 140:6 141:11  
 146:17 147:4,11,14  
 148:17,21 149:1  
 150:3,7,10,18 151:9  
 152:1,9,22 156:19  
 159:6  
**phone** 7:21 8:3 12:5  
 53:9 89:14 111:9  
 113:7,8,12 151:22  
 233:19,21 246:16  
 256:2,4 257:20  
 267:11,16  
**phosphorus** 93:3

**PHQ-** 71:15  
**PHQ-9** 71:20 72:3,7  
 81:15,17 89:11 90:2  
**phrasing** 77:17 99:3  
**physical** 27:8 30:1  
 35:21  
**physician** 244:3 245:5  
 253:19 254:21,22  
 258:8 259:3  
**physicians** 241:14  
 260:21 261:2  
**pick** 98:20 248:9 265:9  
**picture** 17:22 142:3  
 202:22  
**piece** 16:15,18 17:9  
 18:2,12 79:4 137:17  
 173:11 253:21  
**pieces** 55:15 205:20,21  
 228:1 244:8 255:15  
**pill** 222:19  
**pills** 222:19  
**pilot** 151:10,15  
**piloted** 132:22  
**piloting** 6:16  
**pivot** 20:20  
**place** 34:21 35:4 37:17  
 56:14 135:16,19  
 141:21 203:12  
**places** 124:7  
**plan** 3:4 6:9 15:1 16:6  
 35:11 55:7 68:18 70:6  
 96:4 116:20 135:9  
 167:14 183:3 217:16  
 217:21,21 222:4  
 224:13 233:5 253:11  
 254:17,19 259:20  
**plan-based** 253:6  
**planned** 141:9  
**planning** 27:1 46:18  
**plans** 210:12,13 212:7  
 213:12 215:15 217:2  
 217:5,8,12 218:11  
 224:12 254:20  
**platform** 41:2 44:19  
 45:5  
**play** 37:18 141:10  
 255:13  
**players** 54:18  
**plays** 198:18  
**please** 7:18,19,21 46:9  
 58:5 59:19 92:15  
 113:10 122:18 151:19  
 151:20 167:17 174:6  
 207:19 248:2 249:19  
 256:8 267:14 268:16  
 271:7  
**pleasure** 14:9  
**plenty** 23:17 31:10

59:14  
**PLM** 41:6,15 42:18,21  
 48:13  
**PLO-based** 43:2  
**plop** 176:7  
**plurality** 253:15  
**Plus** 270:8  
**PM** 63:12 103:3  
**PMs** 42:15 83:16  
**pneumonia** 199:6  
**point** 30:17 32:14 33:14  
 34:10 51:11 52:9,14  
 54:13,14 66:11 75:3  
 91:14 93:15 94:4  
 119:5 121:2,3 138:17  
 139:18 143:16 161:12  
 163:7,8,9,11,14  
 167:19 169:22 189:18  
 198:15 221:13 257:6  
 261:4  
**pointed** 156:12  
**points** 22:8 58:7 125:15  
**policies** 33:8,16  
**policy** 1:13 2:2 11:15  
 26:2,7 37:21 38:5  
 97:3 126:10 182:2  
 235:11,19 244:1  
 260:20  
**pool** 117:6  
**poor** 181:8 195:3 217:7  
 217:19  
**poorer** 179:3  
**poorest** 195:3  
**poorly** 125:6  
**pop** 26:2  
**Pope** 1:21 10:14,14  
**Popovich** 2:1 10:1,1  
 47:5 80:3,16 110:1  
 222:10 256:19 260:15  
**populate** 142:4  
**populated** 153:15  
**population** 36:6 39:17  
 39:20 127:22 128:6  
 128:10 166:3,14,16  
 184:20 208:2 214:19  
 218:6 237:16 259:16  
 266:17  
**population-based**  
 237:8  
**populations** 179:2,14  
 180:11 181:8 219:22  
 239:12  
**portal** 44:19 53:22 55:2  
 56:1,14  
**portfolio** 5:20  
**portion** 206:18,19  
**positioning** 77:20  
 98:17

**positions** 179:21  
**possible** 35:13,14 53:5  
 88:5 138:16 139:13  
 186:22  
**possibly** 116:13  
**post** 56:12 174:9  
**post-acute** 200:7 236:3  
**post-surgery** 116:1  
**potential** 36:15 53:17  
 73:5 92:2 132:7 137:1  
 174:15 192:1 199:9  
 225:11  
**potentially** 89:7 91:21  
 175:20 219:18 227:1  
 261:16  
**poverty** 186:15 194:22  
 214:20  
**PQA** 39:5 209:19 210:7  
 211:16 213:4,18,21  
 214:2,4 218:21 219:7  
 220:1,20 222:12  
 224:19 253:7  
**PQA's** 177:20  
**practice** 169:6 240:16  
 241:8 242:19 259:3,3  
 266:21 270:6  
**practiced** 245:12  
 266:10  
**prandial** 174:9  
**pre-** 115:22  
**pre-competitive** 44:8  
**pre-work** 221:7  
**precise** 174:6  
**precursor** 40:11  
**prediction** 207:18  
**predictors** 216:3,10  
**prefer** 54:14 88:3  
 180:15  
**preference** 88:6 264:15  
**preference-sensitive**  
 109:3 118:7 121:7  
**preferences** 164:11  
**preferring** 182:5  
**preliminary** 98:8 186:3  
**preparation** 62:12  
**prepare** 221:7  
**preponderance** 85:11  
**prescribing** 39:8  
**prescription** 218:11  
 257:21  
**prescriptions** 222:18  
**prescriptive** 188:18,19  
**present** 1:10 2:16,22  
 68:22 129:8 177:6,17  
 184:9 186:11 199:14  
**presentation** 22:6,17  
 27:21 122:15 134:22  
 160:14 177:3 234:16

**presentations** 177:11  
**presented** 69:1 76:2  
 119:10 155:17 245:3  
**presenting** 207:22  
**President** 2:9,14 4:4  
 15:15,19  
**presiding** 1:9  
**press** 113:11 151:21  
 234:1 256:8 267:14  
**pretty** 16:10 22:2 33:7  
 92:12 104:18 111:3  
 152:2 174:5 201:12  
 203:8 207:19 248:19  
 255:13 269:21  
**prevalence** 166:7  
 184:11  
**prevent** 93:18 162:19  
**preview** 198:12 204:19  
**previous** 82:8  
**previously** 123:12,18  
 149:22 158:11  
**primarily** 254:10  
**primary** 164:14 215:3  
 249:3  
**principles** 19:9 168:8  
 241:6 242:11 268:1  
**prior** 178:11 182:1,3  
 186:11  
**priorities** 33:17 35:5  
 45:9 200:6 204:5  
**prioritization** 19:13  
 47:1  
**prioritize** 17:19 18:17  
 19:15,17 35:6,11 47:2  
**prioritized** 17:20 32:6  
 52:2  
**priority** 26:18 36:2  
 104:8,12  
**private** 110:3  
**Priya** 1:13 11:4  
**PRO** 42:15 69:8 74:13  
 75:8 102:2  
**PRO-** 63:11 103:2  
**PRO-based** 83:16  
**PRO-PM** 35:18 36:7  
 64:9 65:17 66:3 67:15  
 71:14 72:15 75:13,16  
 83:6 86:3 92:14  
 104:20  
**PRO-PMs** 63:8,8 66:6  
 72:4 73:18 77:10  
 83:21 88:12 97:17  
 99:13 101:13 105:13  
 105:18 118:4  
**PRO/PROM** 83:6  
**probably** 17:14 22:5  
 25:14 51:3 58:10 76:9  
 93:12 117:15 122:15

143:10 162:4 208:19  
 208:21 223:2 230:2  
 246:1 254:1 258:2  
**problem** 23:7 26:12  
 85:13 219:7  
**problematic** 171:8  
**problems** 249:15  
 255:21  
**procedure** 110:18  
 121:8  
**process** 16:10,11 23:18  
 27:16,16 29:22 30:1,8  
 30:12,18 32:4,10  
 33:18 35:1 37:2,20  
 41:12,16 43:18 45:20  
 45:22 46:12,17 47:12  
 47:20 48:6 49:10  
 50:19,19 53:14 55:9  
 57:6,9 70:15 71:19  
 72:12 80:5,6,11,20  
 87:16 92:10,16 93:21  
 94:8 95:22 96:8 97:10  
 98:15 104:16,21  
 105:7 107:4 108:2,19  
 109:7,10 116:18  
 124:22 125:1 133:8  
 137:10,12 140:5  
 141:9 143:7 146:2  
 164:1 170:20 171:5  
 181:14 185:20 189:19  
 212:5,13 215:6 221:2  
 233:4 269:17  
**process-oriented** 107:4  
**processing** 33:1  
**produced** 199:3  
**producing** 242:1  
**product** 34:12,19 80:9  
 80:17,18,21,22 81:4  
**profile** 20:11  
**profiles** 240:1  
**program** 13:14 113:20  
 114:17 123:13 131:6  
 132:10,12,22 133:5  
 133:13,14 134:1,3  
 138:6,17,18 139:1,11  
 146:14,18 147:7,10  
 151:10,11,16 154:12  
 210:18 211:5,7  
 212:12,18 224:13  
 236:5  
**programs** 124:1 126:6  
 126:8 131:10 146:20  
 149:12 178:3,22  
 189:22 210:16 236:1  
 270:19  
**prohibited** 182:4  
**prohibition** 178:13  
**project** 2:8,11,12 22:11

24:7 30:21 31:17  
 33:17 34:4,13 35:5  
 36:5 39:16 47:12,15  
 47:16 48:3,4,10,12,15  
 53:16,18 54:4 64:20  
 107:19 108:8,9,11,12  
 108:16 109:17 133:1  
 143:1,5 153:22 155:4  
 161:8 162:7 163:12  
 164:2 167:21 170:1  
 185:2,3 235:6,7,10  
 240:11,22 246:1  
 247:3,6,19 268:10,13  
 268:13,15,16  
**project's** 38:10  
**projects** 7:11 24:14  
 28:7 34:1,5 36:5,21  
 39:2,2 53:13 64:9  
 65:11 66:1 160:17,18  
 161:2 183:15 234:17  
 270:2  
**PROM** 64:22 75:21  
 82:15 92:11 94:9  
 101:16  
**PROM-PMs** 86:16  
**PROMIS** 89:2,5,11,22  
 120:18  
**promised** 200:22  
**promote** 63:6,15 65:16  
**promoting** 102:17  
**promotion** 168:11  
**prompted** 146:8  
**PROMs** 84:18  
**proof** 38:15  
**proportion** 110:21  
 206:4,5 207:5 210:21  
**proposed** 151:6 186:5  
 243:6  
**proprietary** 55:13 86:17  
 86:22 87:5,13  
**PROs** 35:20 41:5 42:7  
 42:13 52:19 54:7  
**PROsetta** 89:3  
**Protecting** 169:2  
**prove** 75:18  
**proves** 109:7  
**provide** 7:4,21 18:16  
 32:6 37:3 51:6 97:6  
 102:4 170:22 190:8  
 240:12 252:4 263:6  
 268:17,20  
**provided** 101:18 237:18  
 253:16  
**provider** 67:18,18  
 115:8 119:6 164:11  
 164:14 168:15 232:19  
 236:11 237:22 240:1  
 249:3 250:5,6 257:16

257:17,18 258:8,16  
 262:4 264:16,17  
 265:21,22  
**provider's** 178:7 247:4  
**provider-patient** 239:7  
**providers** 32:13 84:21  
 93:7,10 95:12 106:6  
 114:13 125:12 157:7  
 158:3 164:22 166:1  
 178:8 179:8,11,13  
 180:3,10 200:7  
 210:13 239:5,13,16  
 239:17 247:13 248:20  
 254:3 255:17 262:9  
 265:1  
**providers'** 175:13  
**provides** 193:19  
**providing** 246:17  
**proving** 108:22  
**proxies** 187:20 191:5  
**proxy** 186:20 187:5,8  
 196:12  
**public** 3:10 8:1 56:9  
 76:14 100:14 110:10  
 112:16 116:13 164:4  
 178:3 181:18 198:19  
 234:1 242:14,16,22  
**publicly** 101:9 120:11  
 233:16  
**published** 144:3,22  
 145:3,12 227:13  
 242:13,21  
**pull** 63:10  
**pulling** 58:22 229:18  
**pulls** 77:19  
**purchasers** 241:15  
**purchasing** 178:20  
 235:21 238:3  
**purpose** 163:12 250:16  
 251:1  
**purposefully** 195:19  
**purposes** 116:14  
 205:16  
**push** 101:14  
**pushback** 77:16 94:8  
**pushed** 117:7  
**pushing** 42:6 72:11  
 73:10  
**put** 32:1 33:19 34:9  
 40:15 54:9,15,19  
 58:16 86:7 95:20  
 101:5 102:7 107:22  
 122:1 139:2 145:15  
 155:22 169:20 235:8  
 270:6  
**puts** 134:19  
**putting** 58:19,20 93:9  
 116:13 174:4 181:6

197:9 201:18

---

**Q**

---

**QDM** 123:3 125:7  
**qualifies** 192:20  
**qualify** 192:22  
**quality** 1:1,7,17 2:3,9  
 2:16 4:5,5 11:13  
 12:15,18 13:4,6,18  
 15:16,19,21 18:9 42:4  
 55:6 69:10,11 72:22  
 77:19 92:21 93:18  
 98:17 114:2 115:20  
 122:13,17,22 130:16  
 132:7 136:10 137:2  
 163:18,22 168:22  
 175:8 178:7,10 180:4  
 180:6 181:11 187:15  
 189:21 195:7 200:5  
 210:3 211:10 236:5  
 236:18,19 237:14  
 238:6,10,14,15 239:4  
 239:8,10 240:10  
 263:7  
**quantifying** 207:16  
**quantitatively** 207:8  
**quarter** 233:12  
**quartile** 195:15,16  
**quartiles** 195:17 203:18  
 217:13  
**quasi** 201:22 202:14  
**question** 37:8 49:14  
 50:6 53:7,19 62:21  
 81:6 85:8 86:12,20  
 87:7 99:21 104:13,22  
 110:13 113:10 116:7  
 117:2,14 118:9  
 137:15 139:21 141:5  
 141:7 149:17 150:22  
 151:1,18,20 152:18  
 155:16 157:9 159:7  
 175:2 228:5 231:1,3  
 231:17 233:21 245:21  
 246:4 247:1 248:2,14  
 249:14 251:14,16  
 252:17,22 254:9  
 256:16 259:11 262:11  
 264:4  
**questionable** 76:19  
**questioned** 188:16  
**questioning** 113:8  
**questionnaire** 58:12  
**questions** 5:14 7:16  
 14:4 20:4 22:8,15  
 33:3,21 46:9 47:7  
 49:12 57:5,16,19 60:9  
 61:21 63:3 76:13  
 81:22 83:13 86:9

95:15,16 102:18  
 104:1,12 105:9  
 108:21 110:5 113:12  
 121:1 133:17 137:11  
 139:20 145:16 151:21  
 152:3,7,20 154:10,15  
 155:9,10,20 156:1,11  
 156:17 157:1 158:19  
 159:19 170:12 173:7  
 189:5,10,10 190:7  
 209:15,16 221:9  
 224:20 225:4 231:21  
 244:15 245:2,9,17  
 248:8 249:18 255:3  
 268:21  
**quick** 58:3 146:10  
**quickie** 41:7  
**quickly** 15:12 122:16  
 231:19  
**quite** 15:9 16:1 22:7  
 44:16 46:20 64:6  
 95:13 149:15 153:13  
 187:14 202:5 228:4  
 233:19  
**quiz** 26:3

---

**R**

---

**R** 201:22 202:14  
**RAAP** 212:21 224:4  
**race** 187:5,10,13  
 188:15 190:10 191:12  
 192:5 193:10 195:20  
 195:22 196:13,15,16  
 196:20 200:13 201:1  
 201:9 202:14 203:5,6  
 204:9 206:6 214:10  
 225:10  
**race/ethnicity** 216:1  
**radar** 86:21  
**radiology** 1:11 2:3 9:20  
 9:22 256:21  
**raise** 7:18 167:18  
**raised** 92:10 188:1  
 239:19  
**raises** 88:8 255:10  
**ramp** 7:12  
**ran** 215:6  
**ranked** 215:16 217:3,17  
 218:1  
**ranking** 106:2,3  
**rapid** 30:16  
**rate** 52:6 216:14,15  
**rating** 211:10  
**ratings** 210:18 212:12  
 224:12  
**rationale** 182:21  
**re-adjudicate** 19:6  
**reach** 251:2

**reached** 100:12  
**react** 76:8  
**reactions** 80:1 255:7  
**read** 12:4 68:17 75:5  
 257:12  
**readable** 134:10  
**readily** 188:11 261:16  
**readmission** 197:16  
 198:5,18 200:21  
 201:15 202:2,17  
 204:2,20 205:4,8  
 206:13,15  
**readmissions** 207:15  
**ready** 132:13  
**real** 6:17 59:2 114:18  
 124:18 125:16 128:5  
 128:16 129:2,12  
 130:10 132:14 133:16  
 140:14,15 141:4  
 192:2  
**realize** 22:22 46:11 78:9  
 97:13 120:19 170:3  
**really** 5:16 6:10 7:9,11  
 15:4,7,9 16:4 17:2,4,6  
 17:17,21 18:7,10,15  
 18:22 19:4 20:10 21:6  
 24:9 31:11,17,19 33:5  
 33:19 34:6,21 35:8  
 38:14,14 40:6 41:10  
 41:14 43:15,17 44:7  
 44:10 45:11,22 50:5,8  
 50:10 51:11 54:18  
 61:6 62:1,8 63:18  
 65:5 66:5,13,14,21  
 67:12 68:15,20,21  
 69:4,7 70:8,11 74:10  
 75:11,14,17 77:17  
 78:11 79:3,20 81:5  
 84:4,14 85:8 88:15  
 89:19 91:15,20 92:3  
 95:5 96:7 97:14 98:19  
 101:4,14 102:16  
 103:8 104:2 106:22  
 107:14 109:16 112:6  
 112:18 115:4 117:4,7  
 117:11 119:7,19  
 120:15,22 121:1,7  
 122:4 127:12 128:9  
 128:16 129:13 135:21  
 135:22 136:17,22  
 139:17 140:19,22  
 141:12 142:8,10  
 143:18,20 145:1  
 152:14,15 154:1,4  
 157:9 158:2,7 159:14  
 160:16,17 162:22  
 171:6,11 172:8,17,21  
 173:7 174:20 175:3

175:13 179:9 180:13 180:18 187:12,17,21 190:19 198:14 199:1 204:10,14 208:7,12 208:18 210:10 211:17 213:3,5 217:12,14 226:18,22 228:4 229:2 231:9,11,18,22 235:12 236:14 238:20 239:6,14 240:5 242:8 243:12 246:15 248:5 251:7 253:16 254:13 262:6 263:8 265:15 266:17,18 269:7,8,10 269:11 270:1,1,16 <b>reason</b> 83:14 112:4 125:3 136:1 144:9 149:11 <b>reasons</b> 78:15 166:19 197:2 <b>receive</b> 97:12 103:10 199:20 <b>received</b> 136:11 181:19 185:15 <b>receiving</b> 137:19 152:7 206:3,8 220:13 <b>recognize</b> 20:19 43:6 55:12 63:9 76:14 240:7 <b>recognizing</b> 74:1 99:11 <b>recommend</b> 143:13 <b>recommendation</b> 170:5 245:20 <b>recommendations</b> 181:13,17 183:2 187:7 211:13 213:17 241:6,18 242:18,21 268:1,4 <b>recommended</b> 194:4 <b>record</b> 59:10,20 94:17 158:13,16 160:10 164:20 234:11 246:20 267:1 271:13 <b>recording</b> 59:18 <b>rectifying</b> 180:15 <b>recuse</b> 38:4 <b>recused</b> 38:1 <b>red</b> 50:16 <b>reduce</b> 21:9 <b>reduced</b> 181:4 <b>reducing</b> 17:11 228:21 <b>reduction</b> 93:18 137:7 168:14 255:18 <b>refer</b> 38:18 <b>reference</b> 161:20 163:7 163:8,9,11,14 <b>referral</b> 116:20 <b>referred</b> 212:20	<b>refilling</b> 222:17 <b>refine</b> 31:7 <b>refinements</b> 125:7 <b>reflecting</b> 14:11 <b>refresher</b> 7:1,5 <b>regarding</b> 129:17 213:18 <b>registry</b> 25:4 165:7 167:7 250:17 257:4 <b>regression</b> 215:6 220:4 <b>regular</b> 208:22 222:6 <b>reimbursements</b> 237:20,22 <b>reject</b> 145:13 <b>related</b> 39:9 71:15 86:13 187:18 205:8 222:12 231:5 244:10 244:11 251:17 255:15 256:5,14 263:2 <b>relates</b> 18:13 86:12 <b>relation</b> 33:18 178:7 <b>relationship</b> 88:19 197:13,18 198:5,22 201:13 239:7 255:1 258:16 259:1 267:6 <b>relationships</b> 123:3 125:8 <b>relatively</b> 130:12 <b>release</b> 15:1 57:10 <b>released</b> 69:8 74:8,8 <b>relevant</b> 34:13 227:2 <b>reliability</b> 26:15 79:2 85:14 99:18 101:21 102:9 124:4 126:3 128:14 153:7 158:5 243:16 252:18 253:20 254:6 255:9,14,18 <b>reliable</b> 75:18 84:2 85:5 86:4 92:2 112:8 <b>reliant</b> 155:17 <b>relies</b> 223:12 <b>rely</b> 128:10 231:21 <b>relying</b> 116:8 <b>remarkable</b> 58:14 <b>remarks</b> 271:4 <b>remember</b> 22:21 32:3 101:6 <b>remotely</b> 271:7 <b>repeat</b> 44:5 152:17 <b>repeatedly</b> 52:18 <b>replacement</b> 109:14 111:21 <b>replicate</b> 128:21 <b>report</b> 26:15 69:8 71:7 74:7,8 109:9 123:2 129:19 130:3 142:14 153:9 168:16 233:6,8 242:20 243:1,1	246:14,15,18 250:17 <b>reported</b> 24:19 25:6 27:2 110:10 <b>reporting</b> 101:21 112:17 120:11 126:7 164:4 167:8 168:17 178:3 236:21 <b>reports</b> 69:15 79:1 105:4 110:4 122:22 169:15 268:18 <b>represent</b> 186:20 194:14 212:6 243:22 <b>representation</b> 241:11 262:15 <b>representative</b> 48:12 193:19 194:5 224:19 <b>representatives</b> 224:11 <b>represented</b> 172:3 253:2 <b>represents</b> 195:2 216:16 <b>reproduce</b> 140:13 <b>requested</b> 106:10 172:16 197:8 <b>require</b> 78:13 102:9 <b>required</b> 111:18 134:7 262:15 <b>requirement</b> 126:2,15 127:15,17 130:6 133:14 <b>requirements</b> 62:3 63:16 123:22 124:3 130:22 131:13 132:9 132:10 134:16,21 138:20 148:1,15,18 151:12 157:5 158:21 253:8 256:17 257:13 269:12,15 <b>requires</b> 134:8 <b>research</b> 1:13 2:2,18 11:15 13:8 41:3 42:16 153:16 195:7 196:8 196:14 227:19 231:14 233:1 244:3 <b>researched</b> 196:3 <b>researchers</b> 241:13 244:1 <b>resided</b> 215:3 <b>resides</b> 262:6 <b>resonate</b> 249:11 <b>resort</b> 265:16 <b>resource</b> 24:16 165:4 183:14 185:1 232:16 <b>resources</b> 30:10 37:14 52:3 55:21 144:13 179:16 195:12 <b>respecification</b> 131:16 131:22	<b>respecified</b> 123:11,16 125:21 126:10,13 130:16,18,21 131:4,9 131:11,18 147:2,12 147:15,18,21 148:6,7 148:17 149:4,10,12 150:2 <b>respect</b> 116:10 204:5 <b>respond</b> 120:13 123:6 <b>responded</b> 142:11 <b>response</b> 20:7 50:14 57:17,20 142:10 181:18 246:6 251:11 252:15 260:8 261:7 266:1 268:7 271:5 <b>responsibility</b> 240:9 252:1 259:18 <b>responsible</b> 47:14 53:14 188:21 252:3 258:19,19 259:20 <b>responsive</b> 191:22 227:9 <b>rest</b> 33:18 41:18 54:17 152:18 201:20 244:21 <b>restrictions</b> 14:15 <b>result</b> 23:9 67:20 <b>results</b> 70:16 82:22 96:18 127:5,13,16 130:5 138:2 177:20 181:20 191:1 197:5 197:22 198:12,13,21 200:18 201:1 202:21 203:14 213:13 216:12 233:11 <b>resumed</b> 59:10 160:10 234:11 246:20 <b>retail</b> 265:1 <b>retinal</b> 27:12 <b>retire</b> 21:3 <b>returns</b> 115:14 <b>Reva</b> 2:14 6:2 11:19 50:11,13 51:11 97:8 <b>revamp</b> 6:12 <b>review</b> 7:13 121:20 141:9 142:19 143:9 143:15 144:5 145:19 145:20,21 146:9 154:7 167:8 183:18 183:20 185:20 186:3 197:6 199:10 221:6 242:3,10,16 243:7 <b>review-based</b> 165:5 <b>reviewed</b> 66:1 123:14 126:1 129:21 132:15 149:2 152:13 153:22 <b>reviewing</b> 99:7 130:8 136:6 143:6 154:4 184:3 198:20 213:12
---	---	---	---

213:16  
**reviews** 199:2,5  
**revisions** 141:10  
 269:14  
**rewarding** 238:18,19  
**rewards** 236:21,22  
**Rheumatology** 10:10  
**rich** 248:21  
**richer** 209:12  
**right** 20:1,8 26:5,7  
 27:12,14,15 28:4 29:4  
 29:6 32:13,14 39:3  
 47:9 48:9,14 51:13  
 53:17 57:21,22 68:2  
 70:18 73:6,9 76:5  
 80:18 87:20 99:17  
 103:21 104:7 106:17  
 111:17 112:5,19  
 115:3 120:3 140:6  
 151:14 152:1,9  
 159:18 171:19 183:15  
 203:5 218:4 219:22  
 221:15,16,17 222:8  
 224:20 234:22 237:10  
 238:12 244:9 245:21  
 256:12  
**rigorous** 159:14  
**risk** 19:8 25:1 40:17  
 91:4,9,13,16 127:22  
 166:20,21,21 167:2  
 178:14 179:15 182:5  
 185:9,13 186:13  
 187:15 188:20 190:12  
 191:6,13 197:1,19  
 203:4,6 204:12,17  
 210:5 211:13,20  
 212:16,21 213:5,6,10  
 213:18 215:11,12  
 216:15,18,22 217:7  
 217:10,14,18,19,22  
 218:3 219:13,21  
 221:13 225:7 239:17  
 247:17 270:11  
**risk-adjusted** 221:19  
 223:18  
**risks** 237:7  
**RN** 1:16,17  
**road** 258:18  
**Robert** 91:11  
**robust** 30:14 186:6,18  
**role** 18:4 31:18 37:1,18  
 39:5 44:16 47:22 51:4  
 53:16 64:18 136:7  
 140:12 255:13  
**roles** 244:6 263:21  
**roll** 20:1  
**rolled** 251:3  
**room** 1:8 4:10 8:6 14:2

14:13,17 18:18 20:4  
 27:9 38:5 43:6 57:19  
 74:11 80:10 88:9  
 111:7,9 177:15 234:4  
 248:4  
**roster** 171:22  
**roughly** 29:16  
**round** 220:16  
**route** 226:7  
**row** 200:20  
**rows** 200:16 202:10  
**rubric** 260:16  
**rules** 68:9 235:15  
 257:22 264:8  
**running** 187:17 222:7  
**Ryan** 13:11

## S

**Saca** 141:8  
**safety** 18:9 179:8,12  
**sake** 90:5  
**Sam** 2:2 11:14 49:16  
 50:6  
**Samantha** 10:22 149:18  
**SAMHSA/NIDA** 151:8  
**sample** 26:20 193:20  
 193:22 194:6 208:8  
 254:1  
**Sampsel** 2:11 6:3 10:3  
 10:3 60:4 62:19 75:1  
 80:14 85:7 95:16  
 101:12 104:7 106:17  
 107:17 113:6,13  
 116:22 121:22  
**Sana** 12:21  
**sandbox** 38:18  
**Sandhu** 13:12  
**Sarah** 2:11 6:3 10:3  
 60:2,3 61:6 87:11  
 88:8 92:8,10 106:19  
 121:21  
**Sarah's** 121:2  
**sat** 21:14  
**satisfaction** 70:7 79:13  
 222:13  
**satisfied** 129:15 130:9  
**satisfy** 130:2 132:8  
**satisfying** 129:18  
**saw** 109:22 219:1  
 249:10  
**saying** 84:10,13 94:8  
 109:6 112:13 115:10  
 116:17 117:10 173:3  
 176:16  
**says** 34:15 50:1 76:22  
 79:17 93:22 94:4  
 99:18,22 112:1  
 118:20 267:2

**scales** 207:2,7  
**scan** 27:12 235:16  
 242:1,4,7 243:4,5,21  
 244:20 267:20 268:21  
**scans** 41:21  
**scary** 117:11  
**scenarios** 259:6  
**Schacht** 13:13  
**schedule** 59:6 60:1  
 159:22 160:13 234:7  
**Scheffey** 13:14  
**schematic** 260:21,22  
**scheme** 19:16  
**School** 12:17  
**schools** 264:22  
**science** 3:9,11 4:16  
 7:10 19:5 90:17 91:2  
 93:15 112:6 160:16  
 160:19 234:17 269:9  
**scientific** 2:7 6:5 75:11  
 102:1 106:14 132:17  
 174:15 175:9  
**sclerosis** 95:5  
**scope** 245:18  
**score** 72:7,7 89:12,13  
 89:14 93:9 94:17,18  
 94:21 108:21 109:5  
 117:21 118:6 120:4  
 134:11 135:8 140:4  
 140:10,17,22 142:9  
 142:12 178:6 180:20  
 195:8,18 215:16  
 216:18,22 217:3  
**scores** 67:14 89:15  
 120:11 135:9,10  
 215:11,12 262:16  
**screen** 55:16 89:8  
**screening** 82:10  
**scroll** 195:10  
**scurrying** 100:13  
**SDS** 3:9 25:1 177:4,20  
 178:10 180:17,21  
 181:12 182:1,7,10,15  
 182:17 183:10,22  
 184:7,15,18 185:7,13  
 186:1,20 187:6,8,16  
 189:4,6 192:4 204:6  
 209:20 211:13,19  
 213:6,18 220:20  
 221:4,14,20 222:7,21  
 225:6 229:11 247:16  
**search** 98:20  
**seats** 59:14  
**second** 21:21 47:18  
 116:7 117:2 130:4  
 164:17 198:8 200:20  
 237:15 256:12  
**section** 78:17,18

**sector** 110:3  
**Security** 261:15  
**see** 18:22 19:12 20:2  
 21:5 30:11 46:10,13  
 49:8 50:11 51:7 54:18  
 57:14 59:5 64:16  
 65:13 68:15 80:1 89:8  
 96:11,13 98:19 99:19  
 109:18 110:17 116:3  
 116:4,10 118:3  
 128:17 137:3 138:5  
 141:3 142:15 145:5,6  
 146:5 148:4 149:4  
 156:17 157:12,17  
 159:8 164:9,13  
 174:18 187:9 195:11  
 201:4,12 202:8,13  
 203:7 206:17 207:13  
 208:13 217:16 222:21  
 225:1 229:10 230:19  
 233:20 236:20 237:5  
 252:17 255:18,20  
 256:4  
**seeing** 69:17 70:8,21  
 72:9 77:8,15 83:11  
 85:9 105:7,17 118:1  
 119:4 130:13 149:11  
 155:9 158:4,7 165:13  
 173:18,18 197:4  
 198:17 217:1 267:1  
**seeking** 122:7  
**seen** 21:6 51:15 74:6  
 81:7,19 82:6 104:17  
 110:16 160:4,4  
 174:21 176:13 178:19  
 183:13 225:13 235:20  
**sees** 157:11  
**select** 241:7  
**selected** 188:2 193:4  
**selecting** 17:11 188:22  
**selection** 4:16 16:15  
 18:13 189:1 190:16  
 242:11  
**selective** 43:22  
**self-report** 265:20  
**send** 72:19  
**senior** 2:7,9,10,11,14  
 2:14 15:15,18 161:7  
 268:12  
**sense** 15:6 37:11 42:21  
 43:14 84:15 112:7  
 129:3 173:15 203:10  
 229:22  
**sensitive** 196:3 233:18  
 247:13  
**sent** 41:7  
**separate** 32:3 46:12  
**separately** 127:3



205:22	118:3 121:4,9,14	128:15 129:1 130:5	54:4 88:12 250:9
<b>September</b> 241:20	179:22 236:11 267:20	130:10 133:13 140:17	<b>soon</b> 103:6
242:22	<b>sharing</b> 55:4 57:2	154:10	<b>sophisticated</b> 129:14
<b>sequentially</b> 126:1	177:20	<b>simultaneous</b> 206:2	154:7,14
<b>series</b> 5:11 185:20	<b>Sharmila</b> 13:12	<b>single</b> 24:3 56:3 128:7	<b>sorry</b> 9:15 49:16 53:8
<b>serve</b> 31:21 36:18,19	<b>Sharon</b> 1:16 10:8 25:2	200:17 223:15	54:16,22 89:13
179:14	82:7 85:8 99:21	<b>sit</b> 44:12 107:2	101:12
<b>service</b> 237:4	106:20	<b>sites</b> 26:13 139:15	<b>sort</b> 15:22 16:7 18:1
<b>services</b> 1:12,18 8:21	<b>she'll</b> 270:9,11	<b>sitting</b> 40:2	19:7 20:11 35:1 44:22
9:1 86:11 229:20,21	<b>Sherrie</b> 102:6,7	<b>situation</b> 48:21	48:4 49:14,22 55:17
230:1,6 237:18	<b>Sherry</b> 54:22	<b>six</b> 20:18 60:18 207:15	58:11 82:16 86:13,21
241:13 244:1	<b>shift</b> 139:5 178:20	249:16 251:13	87:1 156:5 157:10
<b>serving</b> 180:10	237:12,15 238:17	<b>size</b> 254:2	162:7 164:21 167:4
<b>SES</b> 190:9 195:7 196:12	262:12	<b>skin</b> 115:19 121:5	190:21 193:19 195:3
196:15,17,21 198:11	<b>shifted</b> 237:21	<b>skip</b> 8:11 78:10	199:10 208:16 221:14
199:12,16,22 200:13	<b>shifts</b> 236:10 237:12	<b>slide</b> 122:18 148:3	222:5,22 225:14
201:3 204:9 206:5,7	<b>Shoemaker</b> 13:16	184:1 186:4	226:6,13,16,17,20
207:22	<b>shortage</b> 215:3	<b>slides</b> 76:2 107:13	228:2 232:16 254:16
<b>session</b> 8:2 33:21 34:2	<b>show</b> 17:5 36:22 67:19	126:22 140:7 161:14	254:17 255:3 257:16
43:5 50:17 58:15	98:17 117:21 149:10	198:9 229:18	257:22 258:6 261:9
160:7 234:19 246:18	156:7 187:22 188:12	<b>slight</b> 162:22 163:1	261:20 262:7 267:8
<b>set</b> 19:14 33:7 34:6	198:11,13 203:19	<b>slightly</b> 107:5 170:10	<b>sorts</b> 28:3 222:22
37:15 42:15 78:4 79:3	204:1	176:15 229:8	<b>sought</b> 190:16
79:7 88:19 117:10,14	<b>showcase</b> 160:22	<b>slope</b> 203:9	<b>source</b> 3:7 62:4,7 71:8
120:6 127:6,15	<b>showcasing</b> 269:8,17	<b>Slosburg</b> 13:17	167:6 209:12 223:10
134:11 141:9 142:19	<b>showed</b> 254:19	<b>small</b> 165:11 201:9	248:15 265:7
142:22 143:15,21,22	<b>showing</b> 200:15,18,22	239:22	<b>sources</b> 31:12 39:15
144:2,2,6,16 145:6,7	201:21 202:22 203:16	<b>smart</b> 74:10 75:4	190:16 192:6,8
145:8,10,11 146:4	206:13 226:20	158:17	218:15 226:2 249:8
158:19 163:9,12	<b>shows</b> 67:20 184:1,15	<b>smarter</b> 100:5,6	<b>space</b> 37:1 44:8 91:4
166:10 168:8 173:22	223:6 266:22	<b>smiling</b> 142:20	268:6 269:10
176:14 256:13	<b>side</b> 11:19 121:20 153:8	<b>Smith</b> 2:3 9:19,19	<b>spaces</b> 262:17
<b>set's</b> 146:7	173:12 175:21,22	<b>Sobel</b> 2:3 11:12,12	<b>span</b> 249:8
<b>sets</b> 123:4 125:6 143:6	229:4 236:17	<b>social</b> 209:12 247:10	<b>speak</b> 20:5 28:3 118:11
143:11,21 144:11,21	<b>sidebars</b> 58:3	261:15 265:6	167:18
145:2,2,22 146:5	<b>sign</b> 268:15	<b>socialize</b> 20:9	<b>special</b> 229:20 230:6
180:9 225:19 232:14	<b>signal-to-noise</b> 254:5	<b>Society</b> 2:1 10:2 13:1	<b>specialist</b> 244:2
<b>setting</b> 45:19 46:5	255:12,19	<b>sociodemographic</b>	<b>specialists</b> 241:13
77:13 124:18 129:12	<b>significant</b> 21:7 29:10	166:22 178:17 179:20	<b>specialties</b> 115:16
132:14 133:16 167:9	137:1 184:15 207:10	189:16 190:17 210:5	256:21
167:10 174:17,17	216:3,10	220:7 226:11	<b>specific</b> 34:1,18 80:18
175:19 176:7 250:15	<b>significantly</b> 144:18	<b>sociodemographically</b>	80:18 110:19 117:19
253:5 259:2	215:8,21	179:2	141:17 148:12 166:18
<b>settings</b> 35:16 174:12	<b>SILVERMAN</b> 2:12 48:19	<b>socioeconomic</b> 191:11	175:12 188:9 193:6
236:2,4 253:4	<b>similar</b> 49:13 73:20,21	193:20 214:14 226:11	196:3 199:6 226:10
<b>seven</b> 195:8 248:6	137:6 145:9 146:6	247:5,12	246:2 250:16,20
<b>SF-36</b> 73:4	162:17,20 168:15	<b>software</b> 194:9	251:1,15 256:16
<b>Shahriary</b> 2:2 10:11,11	174:12 204:16 206:14	<b>solely</b> 258:18	261:11
<b>shape</b> 32:8	253:13 258:14	<b>solicit</b> 36:6	<b>specifically</b> 63:11
<b>share</b> 41:8 44:5,13	<b>similarities</b> 61:13	<b>Solutions</b> 12:10,12	129:20 192:12 198:5
56:15 58:5,5,6 61:10	<b>similarly</b> 188:10 202:16	<b>solve</b> 23:3	247:20
65:12 112:22 171:21	232:5	<b>solved</b> 23:6	<b>specification</b> 31:2
174:6 184:21 189:11	<b>Simon</b> 2:2 11:14,14	<b>somebody</b> 28:6,8 31:2	141:2 161:3,18
189:14 225:2 229:9	49:13,17	45:12 54:13,14 77:19	163:10 165:15 173:12
262:20	<b>simple</b> 71:18 134:9	80:17 87:5 95:1	244:12 249:13 250:3
<b>shared</b> 55:14 65:4	200:17	157:11	256:6
106:21 107:3,11,21	<b>simply</b> 89:17	<b>somebody's</b> 113:4	<b>specifications</b> 3:12
108:2,22 109:6,12	<b>simulated</b> 127:6,13,15	<b>somewhat</b> 23:20 29:9	158:9 161:9 164:10

164:18 169:18 174:5  
182:10  
**specificity** 169:16  
**specified** 131:7 132:11  
138:11 144:2 146:19  
173:4 223:8  
**specify** 34:4 128:4  
**spectrum** 161:1 168:22  
**speech** 27:7  
**Spence** 13:19  
**spend** 155:2,3,6  
**spending** 47:19  
**spent** 40:4  
**spiel** 21:9  
**splitting** 222:18  
**spoke** 258:17  
**spot** 57:2 66:13  
**spread** 66:6  
**spreadsheet** 46:20 55:4  
134:11  
**spring** 21:3  
**spur** 225:5  
**squared** 202:1,15  
**ssampsel@qualityfo...**  
122:3  
**stability** 92:5  
**stable** 29:10  
**staff** 2:6 7:12 8:12  
11:19 20:3 38:6 48:14  
49:19 78:14 97:11  
102:22 103:14 118:15  
197:9  
**stage** 46:18 108:18  
169:19 170:11 241:4  
**stages** 38:7 51:18 56:6  
86:1 170:9  
**stakeholder** 41:22  
45:20  
**stakeholders** 27:18  
32:11 43:8 53:12  
119:12 181:16 209:6  
241:17 243:8  
**stakes** 179:7  
**stance** 97:4  
**stand** 227:20  
**stand-alone** 218:11  
**standard** 83:16 99:12  
101:13 161:20 163:9  
180:10 205:15 265:15  
266:4,6  
**standardized** 82:12,20  
88:16,20 109:11  
122:21 163:12  
**standards** 60:13 123:1  
125:4  
**standing** 46:14,22  
50:11 65:19 73:11  
79:5 102:5,6 103:12

103:15 130:8 136:5  
138:22 143:10 145:18  
154:3 156:4 183:8  
184:2 185:19 186:3  
188:1,7 189:2 233:8  
**star** 210:18 212:12  
224:12 256:8 267:14  
**start** 22:19 40:8 45:16  
59:7 77:15 88:11  
93:11 113:15 116:18  
116:22 143:16 152:22  
160:7,13 161:14  
178:12 183:15 184:10  
190:15 211:17 212:19  
220:10 231:12 235:9  
242:11,17 248:6,8,13  
254:6 256:15 264:10  
**started** 5:18 21:18  
37:17 59:13 64:6 74:1  
76:10 154:8 177:5  
217:21 221:14 234:15  
241:20 247:1 261:10  
262:3 264:6  
**starter** 34:9  
**starting** 7:11 33:14  
109:17 154:9 211:13  
221:13,19 231:16  
235:18 247:9 257:6  
**starts** 37:13 239:14  
**state** 13:13,14 16:8  
17:3 59:19 108:6  
225:14 226:2 229:4,6  
229:13 232:18 260:2  
**statement** 126:22  
**statements** 126:16  
**states** 172:3,3 173:3  
176:14 225:16 226:5  
230:8  
**statin** 211:6  
**stating** 53:16  
**statins** 211:3  
**statistical** 197:17  
**statistically** 207:10  
**statisticians** 241:13  
**statistics** 202:2,6,17  
**status** 22:13 67:22 68:1  
73:2 95:19,21,22 96:3  
96:15 178:17 179:20  
188:11 190:17 191:11  
193:12 194:20 205:7  
214:11,14,15 216:1  
216:11,11 220:12  
**stay** 68:18 137:10  
159:10 198:19 201:2  
217:7,10 271:7  
**stayed** 87:4  
**Steakhouse** 234:21  
270:22

**step** 45:18 52:6 86:2  
102:1 158:1 170:13  
245:10  
**steps** 37:16 75:17 83:7  
140:3  
**steward** 36:20 80:7,19  
**stick** 251:12 259:10  
**sticky** 19:7  
**Stone** 89:4  
**stop** 19:21 20:2 209:15  
**story** 67:9  
**strands** 58:22  
**strategic** 3:4 6:8 15:1  
16:6 35:11 43:12  
46:18  
**Strategies** 3:8  
**strategy** 167:2 263:7  
**stratification** 182:6,13  
**streams** 53:3  
**street** 1:8 225:20  
**Streeter** 143:2  
**strengths** 240:19  
243:13 248:15 263:19  
**stressed** 187:1  
**strong** 43:16 44:15  
**stronger** 196:17  
**structurally** 107:5  
**structure** 47:8,14 49:9  
87:14 108:2 190:13  
231:13,14  
**struggle** 174:3  
**struggled** 113:1  
**stuck** 190:5  
**studies** 90:18 196:18  
**study** 94:4  
**stuff** 32:17,18,20 102:8  
157:13 235:8  
**subject** 32:5 37:4 48:11  
**submission** 3:8 62:3  
78:6 85:10 97:10,12  
97:12,13 98:9,9 123:8  
124:2 125:19 126:3  
126:15 127:17 128:17  
130:7,15,22 131:12  
131:14 132:5,9 134:7  
134:8,21 137:12  
139:20 140:5 148:18  
149:5 150:14 269:12  
**submissions** 100:3  
128:14 129:5 152:12  
154:9 159:9  
**submit** 26:8 78:6 79:9  
**submitted** 64:4 98:7  
108:16 125:22 127:3  
132:19 133:11 134:14  
138:5 181:17 183:5  
183:11 184:14 190:4  
**submitters** 165:1

**submitting** 138:21  
150:12  
**subset** 192:22 193:3  
241:1  
**subsidies** 192:13  
**subsidy** 192:16,18  
193:1,5 195:4 214:11  
214:12 220:12  
**success** 117:21  
**sufficient** 133:14  
**sufficiently** 186:6  
**suggest** 74:18  
**suggestions** 54:20  
141:17 167:17 170:13  
**suitable** 254:13  
**suite** 95:20  
**suited** 261:13  
**summaries** 127:19  
128:20  
**summary** 128:2 134:13  
134:15  
**summer** 69:21 143:18  
**supplement** 129:1  
**supplier** 43:10  
**suppliers** 241:15  
**supplies** 47:16  
**support** 23:22 43:16  
51:21 52:9 59:1  
113:22 128:13,14,18  
180:17 182:22 190:3  
199:22  
**supposed** 263:4  
**sure** 8:2 17:15 19:4  
21:10 25:2 55:14  
60:21 75:2 76:4 82:21  
93:13 103:1,20 112:6  
112:18 115:11 119:9  
122:19 142:19 143:20  
144:16 145:1 159:15  
224:5 232:6 248:13  
259:21 266:18 270:16  
**surgeon** 111:21  
**Surgeons** 13:7,12  
**surgery** 13:18 88:18  
109:14 115:19  
**surprising** 265:18  
266:2  
**survey** 60:22 61:11  
62:4,20 70:10 72:1  
73:16,20 74:2,3,4  
77:1,14 78:5,17,19  
79:1,13,17 80:10,14  
80:18 81:3 98:18,21  
99:20 115:12 193:18  
193:22 194:12 195:9  
223:13  
**survey-based** 78:12  
79:6

**surveys** 3:6 64:3 70:9  
 71:4 73:20 76:16,18  
 79:18 80:2 105:19  
**Susannah** 189:22  
**suspect** 110:17  
**suspected** 186:12  
**Suzanne** 1:21 10:14  
**swath** 35:15  
**sweater** 21:3  
**sweet** 66:13  
**symptom** 27:3 69:13,16  
 72:3  
**symptoms** 70:7 73:2  
 94:15  
**synthetic** 156:12  
**system** 25:5 26:10  
 69:19 77:20 98:17  
 124:5,8,12,13 136:16  
 136:20 142:2,3 164:1  
 180:1 211:10 236:6,9  
 240:22 254:1,8,17  
 261:19 262:3,7,7  
**systems** 26:14 124:5  
 124:14 125:12 136:9  
 136:10 173:8 245:15

# T

**table** 8:7,10,11,13 9:4  
 9:14,18 10:5,13 11:6  
 11:7 37:22 50:10  
 61:20 165:10 171:15  
 172:5,6,7,7 206:17  
 246:14 248:6,9  
 249:16 251:13 252:16  
 253:3 256:15,18,20  
 258:13 259:11 264:11  
**tables** 7:17 19:7 244:8  
 244:13 249:12,17  
 252:13 256:15 257:11  
 257:11 260:12  
**tag** 20:22  
**take** 5:21 6:8 17:17  
 22:14 30:19 31:6 37:1  
 37:15 46:8 53:8 59:6  
 59:14 135:15 139:8  
 173:3 174:7 179:15  
 189:9 244:12 246:8  
**taken** 55:6 226:14  
**taker** 16:13  
**takes** 23:21 24:1 29:6  
 47:13 48:8 135:19  
**talk** 15:5 21:12 22:4,10  
 25:3 33:2 42:20 44:12  
 48:17 60:2 61:14  
 73:11 74:4 88:9 97:8  
 107:22 122:13 127:11  
 141:8 155:1 161:8,15  
 161:19 163:15 166:11

168:3 174:14 190:13  
 192:1,6 193:3,17  
 198:7 205:3 210:2  
 256:18 259:11 262:12  
 270:7,10 271:9  
**talked** 30:22 33:4 41:10  
 56:5 62:1 66:9,10  
 69:13 97:1 107:13  
 142:20 170:17 174:11  
 248:14 249:4,21  
 251:19 252:6 255:11  
 255:15 259:16 260:12  
 264:19 265:2 270:10  
**talking** 6:7 43:21 51:8  
 56:4 60:14 62:6 69:3  
 69:21 70:2 71:1,2,5,6  
 73:18 74:11 75:7  
 108:11 147:8,11  
 148:5 155:6 161:16  
 162:3,5 194:3 203:11  
 219:11 221:21 227:6  
 229:12 235:9 238:18  
 245:6 269:15 270:4  
 270:17  
**talks** 77:3  
**tap** 232:16  
**target** 36:6 166:3,16  
**tasked** 197:12 213:9  
**tax** 261:15  
**taxonomy** 162:12 168:4  
**team** 5:19,22 6:1 20:22  
 67:17,18 79:11 199:5  
 227:12 243:20 251:22  
 251:22 268:13  
**team-** 251:5  
**team-based** 251:20  
 252:8 262:19 263:5  
**tease** 228:12  
**teasing** 230:16  
**tech** 212:8  
**technical** 97:6 98:3  
 243:16  
**technically** 78:9  
**technology** 224:15  
**teleconference** 2:22  
**telephonically** 213:2  
**tell** 8:8 27:6 79:4,19  
 97:15 98:5 100:2  
 118:2 140:18 144:10  
 152:9,10 209:19  
 210:6 215:4 224:3  
 248:10  
**tells** 90:8  
**tempting** 207:1  
**ten** 20:15,18 21:9  
 266:11  
**tend** 71:14 231:14  
**tended** 217:6,10

**TEP** 187:6  
**terminology** 145:4  
**terms** 16:14 18:6 41:15  
 106:11 153:13 166:9  
 227:16 235:14 246:1  
 253:20 257:13,22  
 259:18  
**test** 25:22 28:15 29:11  
 29:21 42:16 52:7,11  
 52:12,20 53:1,4 58:13  
 125:17 127:6,16  
 128:15,16,20 136:1  
 138:1,19 140:17  
 186:16 225:8  
**tested** 26:9,10 28:14  
 138:9 139:4 187:10  
 199:7 267:7  
**testing** 25:20 31:2,9,11  
 31:14 41:10,11,17  
 43:2 44:14 46:6 76:6  
 82:22 83:10,17 85:17  
 99:18,20,20 100:1,3,7  
 100:14 101:20 102:10  
 102:13 106:11 114:19  
 123:22 124:4,10,11  
 125:14,16 126:12,15  
 127:5,11,14,19 128:3  
 128:4,12 129:7,15  
 130:5 131:1 132:1,2,8  
 132:20 133:4 134:12  
 134:13,15 135:14,19  
 135:22 136:16 137:17  
 138:11 139:9,11,15  
 140:15 141:21 142:7  
 154:16 156:1 157:22  
 159:2 187:12 190:10  
 213:13,20 214:3,5  
 215:18 218:20 220:2  
 233:15 241:4 254:12  
 255:12,19 262:16,21  
 262:22  
**tests** 41:5  
**thank** 4:12,18 5:1,2,6  
 14:1,8 59:4 60:4  
 121:22 122:9 148:11  
 150:20 159:19 160:8  
 176:22 177:1 209:22  
 224:20 234:3,13  
 255:5 256:11 269:3  
 271:6,9  
**thanks** 9:4,18 11:7,18  
 49:11 57:22 59:3  
 171:10 177:10 189:13  
 222:9 234:6,9 235:4,4  
 256:1 258:11 260:11  
 263:12 267:9 269:1  
**theory** 182:21  
**therapies** 120:6

**they'd** 58:17 93:13  
 111:5  
**thing** 14:21 17:15 27:6  
 30:1 77:6 93:13 106:8  
 114:16 156:20 161:22  
 163:4,15 220:18  
 223:15 228:15 251:18  
 252:6 253:13 264:13  
**things** 19:11 40:1 41:8  
 41:13 44:21 45:10  
 56:5 58:4,9,11 60:19  
 73:1 76:13,20,22  
 85:19 87:4 107:12,18  
 113:2 116:1,21  
 118:16 119:14 121:5  
 125:13,17 142:15  
 144:18 160:15 165:19  
 167:3 168:7 172:22  
 174:3,13 200:5  
 206:10 207:12 222:22  
 227:15 230:1 231:4,8  
 231:11,13 236:20  
 237:5 247:3,10,11,11  
 247:16 250:1 251:8  
 252:21 264:20,22  
 271:9  
**think** 14:14 17:3,7 18:8  
 18:14,15 20:16,21  
 21:17 22:7 23:1,13  
 26:11 33:12 35:2  
 36:12 41:14 46:2,7  
 48:21 50:7,9 51:11  
 52:2,4 53:2,21 56:5  
 56:11 57:12 58:6,10  
 58:21 60:6 63:1 64:6  
 64:16 66:22 67:9 68:2  
 70:13,20,22 74:1  
 77:22 78:3,18 79:8,21  
 80:21 83:13 84:19  
 85:7 86:17 88:7 90:6  
 90:12,13,15,16 91:20  
 92:4 94:7,12,14,19  
 96:16 97:1 103:8  
 105:2,6 106:1,5,12  
 109:16,20,22 110:15  
 110:16 111:3,10  
 112:2,5,10,12,17  
 113:18 116:4 117:15  
 118:1,17 119:7 120:2  
 120:3,8,10,14,22  
 121:13,16 122:9  
 136:22 137:3,8 138:7  
 148:3,13 149:11  
 151:7,11 152:2,15  
 157:3,6,21,22 158:2,6  
 158:17,22 159:1,5,9  
 159:18,20 161:22  
 165:12 170:17 172:2

173:4,13,20 175:1,4,6 175:16,21 176:3,3 189:17 195:3 208:6 209:5 219:2 221:5,6 222:16 223:4,14 224:14,22 226:1 227:19,21 228:5,19 228:21 229:1,2 230:7 231:2,11,12,18,19,22 232:4,12,21 234:14 244:15 245:8 246:22 249:7,16 250:9 251:8 251:14 252:9,22 253:14,21 254:5,9,14 255:2,3,14 257:8 258:22 260:6,15 263:12,22 264:10 266:5,19,19 267:4 268:5 269:5 <b>thinking</b> 18:4 31:4 40:8 44:1 45:21 54:13 88:12 114:11 116:4 158:18 221:22 227:14 231:20 248:16 249:4 249:5,6 261:5,11,21 262:3 <b>third</b> 200:21 201:4 203:12 242:5 <b>thorough</b> 189:8 <b>thought</b> 50:8 72:14,15 72:17 92:7 99:3 175:4 196:6 212:18 257:14 258:22 261:9 264:14 <b>thoughtful</b> 40:19 229:16 <b>thoughts</b> 58:3 73:17 82:6 84:5,22 85:1 94:6 95:14 103:11 107:7 111:8,10 112:20,22 159:3 171:10 172:21 175:3 180:14 225:10 230:13 234:5 252:11 257:10 261:8 262:10 265:17 266:3 <b>thousand</b> 203:1 <b>three</b> 20:14 24:2 25:19 33:15 37:15 39:1 98:6 126:16 132:19 133:10 140:8 144:11 172:2 185:3 195:17 200:19 202:10 210:19,22 212:11 213:21 215:20 216:4 221:18 237:1,2 237:21 238:7 249:17 252:16,17 263:8 <b>threshold</b> 109:9 117:14 120:7	<b>thrilled</b> 16:4 <b>throwing</b> 40:18 <b>thumbs</b> 51:20 <b>tie</b> 238:13 <b>tied</b> 238:6,10,15 <b>ties</b> 35:10 <b>Tilithia</b> 115:1 117:3 <b>till</b> 70:16 <b>Tilly</b> 2:12 6:2 139:21 141:6 150:21 <b>time</b> 19:3,5 20:9 22:21 23:21 27:21 30:19 36:17 64:8 70:21 72:8 79:8 82:1 83:22 86:2 90:6 93:6,8,18 95:13 102:11 113:9,12 115:13 120:16 124:20 125:13 131:21 138:6 142:7 144:14,15 149:11,15 152:2 154:22 155:3,6 158:10,22 164:16 176:20 192:2 233:22 234:2 249:8 256:7,10 258:2,3 270:5 <b>time-consuming</b> 25:18 132:3 <b>timely</b> 42:9 <b>times</b> 22:18 27:7 33:2 174:6 <b>tires</b> 43:13 <b>to-do</b> 32:22 <b>today</b> 4:13 6:6,8 14:9 15:5 41:6 42:19 46:4 61:9 125:15 137:4 161:11 177:13 190:8 268:10 269:7 271:10 <b>told</b> 29:4 31:21 <b>tomorrow</b> 50:17 51:9 68:19 97:9 269:10,20 271:8 <b>ton</b> 7:10 <b>tons</b> 66:11 117:9 <b>tool</b> 61:12 62:4 64:12 64:22 68:5,6 71:22 72:3,13 74:14 75:12 76:17 77:21 81:8,10 82:2,4,12,14,19 83:1 83:1,10,18 84:3 85:4 85:4,11,15 86:4 88:13 88:17 90:7 101:20 105:10,16 107:1,6,10 112:2,8 119:15 120:20 156:5,6,6 <b>tool-based</b> 6:21 59:8 60:2,14 61:10 63:7,13 67:4,11 68:10 77:9 97:4,18 98:7 103:3	<b>tools</b> 3:6 64:3 68:7 76:18 77:5 81:12 84:14 86:18,22 88:3 88:20 89:7 90:9 92:2 97:5 107:9,10 109:11 112:4,14 113:21 114:3,9,15,15 115:10 116:9 120:19 <b>top</b> 159:10 217:2,5 224:14 <b>topic</b> 28:8,9,20 29:18 31:7 84:12 86:13 122:10 137:6 212:2 233:1 <b>topics</b> 224:17 233:9 <b>topped</b> 158:13 <b>total</b> 91:5,15 111:20 226:6 237:13,14 <b>totally</b> 60:11 100:11 227:7 <b>touched</b> 197:7 251:14 260:7 <b>tough</b> 61:2 227:18 <b>town</b> 266:11 <b>track</b> 31:22 <b>traditional</b> 164:7 <b>traditionally</b> 156:16 <b>train</b> 258:22 <b>training</b> 152:6,19 153:20 154:19 <b>transcription</b> 59:18 <b>transfer</b> 72:1 73:12 175:18 <b>transition</b> 164:20 <b>translate</b> 74:13 75:8 96:19 <b>translated</b> 112:15 <b>translation</b> 96:17 <b>transparency</b> 55:3 57:7 57:13 169:12 172:14 <b>transparent</b> 56:3 162:11 169:12 172:12 <b>transparently</b> 169:14 <b>Transportation</b> 230:1 <b>travel</b> 14:14 <b>travels</b> 228:11 <b>treated</b> 65:18 <b>treatment</b> 70:6 186:11 186:12 <b>trees</b> 93:5 <b>tremendous</b> 24:19 51:15 190:2 208:18 <b>tremendously</b> 21:10 <b>trend</b> 68:15 <b>trial</b> 3:9 123:19 127:18 132:6,18,21 133:9,13 133:18,21 134:13 137:15,19,20 138:3,4	138:5,8,12,17,17,21 139:11,17 146:15,18 147:6 151:2,6,15 159:12 177:4,13 178:12 181:21 182:3 182:7 183:7,16,20 184:22 185:5,22 189:8,16 191:22 211:16 221:4,8 233:17 247:16 <b>triangle</b> 216:16,20 <b>tribute</b> 6:4 <b>Tricia</b> 1:15 11:8 <b>tried</b> 34:6 55:7 <b>true</b> 63:13 197:14 255:1 <b>truly</b> 43:10 51:16 158:5 230:2 <b>truthful</b> 227:8 <b>try</b> 19:2,6 22:5,14 30:8 31:7 35:20 37:14 40:6 43:17 114:7 128:5 157:4 173:5 197:3 205:5 226:8,10 228:1 230:22 252:2 253:21 <b>trying</b> 17:2,19 23:3 37:10 38:14 40:2,15 40:19 41:14 42:14 43:22 44:9 53:2,22 60:12 63:4,5 76:3 82:17 99:15 101:14 103:6 118:12 159:10 159:13,14 162:5 170:8,18,22 172:8 175:7,12,14 176:20 187:13 224:14 226:14 227:16 228:16,17 229:4 241:16 253:16 260:19 <b>tune</b> 207:19 <b>tuned</b> 137:10 198:19 201:2 271:8 <b>turn</b> 4:19 14:6 19:21 30:11 60:1 74:15 75:19 92:8 189:10 <b>tweaking</b> 162:16 176:15,21 <b>tweaks</b> 70:5 <b>twice</b> 14:16 <b>two</b> 5:5,10 6:15 14:5 24:1 25:19 26:10,11 39:11 45:9,15,19 46:2 47:7 54:9 89:12 92:13 108:15,16 124:8,13 129:16 144:11 147:14 155:8 167:21 179:18 203:2 205:20 206:9 208:17 217:13 236:18 237:11 238:11 251:14
--	---	---	--

251:16 252:22 257:18  
259:11 261:10 262:17  
**two-step** 215:6  
**two-year** 181:21  
**type** 57:4 78:21 137:6  
152:6,7 153:21 250:4  
250:7 253:13,18  
258:8,9  
**types** 30:21 57:4 61:15  
69:9 73:17 116:8  
152:19,20 164:8  
165:13 168:1 204:8  
232:17,17  
**typically** 49:1 97:7

## U

**U.S** 236:9  
**ultimate** 158:2  
**ultimately** 7:15 18:8  
30:4 181:20 185:11  
197:22 213:15 232:2  
232:3 259:20  
**unable** 138:18 139:14  
**unadjusted** 201:16  
215:17 216:14 217:6  
**uncertainty** 251:16  
252:12,14 253:1  
**undergirding** 90:8  
112:6  
**undergo** 181:21  
**undergoing** 183:11,19  
**underlying** 112:9  
**understand** 31:20  
32:12 40:12 55:8 57:1  
62:14 63:21 69:5  
82:19 96:14 97:19  
99:6 109:10 118:12  
129:6 143:12 146:13  
153:2 156:4 158:14  
162:8 176:6,11 197:4  
205:6 207:9 228:1,17  
232:14 262:22  
**understanding** 3:6 6:21  
24:12 40:20 63:15  
65:15,21 76:1 87:18  
99:9 102:18 119:8  
122:20 136:7 142:8  
169:20 172:18 222:14  
**undertaking** 209:3  
235:17  
**underway** 38:10  
**unfairly** 179:13  
**Unfortunately** 195:22  
206:21 250:19  
**unfulfilled** 24:10  
**unique** 125:21 131:19  
184:16 214:15  
**United** 29:13

**units** 194:1  
**University** 12:17 39:4  
109:12  
**unreliability** 240:1  
**unspecified** 166:19  
**unstructured** 155:17  
**upcoming** 208:14  
**update** 41:7 233:11  
**updates** 63:9  
**updating** 134:17 233:12  
**upgrades** 269:14  
**upside** 237:5,6  
**uptake** 71:21  
**upwards** 24:3  
**urged** 187:4  
**Urological** 1:21 10:15  
**urology** 121:15  
**usability** 118:12 137:9  
**use** 16:9 24:16 27:15  
30:13 31:14 34:16  
42:10 45:16 52:10  
71:14 81:18 84:20  
87:1,6,15,21 89:7,17  
91:8 94:21 112:1,14  
115:7,14 117:9  
118:12,22 119:8  
121:3,6 127:18 131:9  
132:12 133:9,13,18  
133:21 138:12,17,21  
146:15,18,20 147:6  
151:2,6,7,15 154:11  
154:12 157:13 164:4  
166:11 172:1,4 178:2  
183:14 185:2 187:5  
191:5,11,16 193:8  
194:4,19 195:6,13  
196:7,12 197:3  
199:15 210:11 211:6  
213:22 238:22 254:9  
264:8 265:13 270:5  
**useful** 83:11 118:19  
119:6,16,17 226:3  
**user** 164:11 169:7,8,11  
**users** 43:9 158:3  
169:19  
**uses** 114:15 193:22  
223:8  
**usual** 181:14 229:21  
**usually** 50:16 164:10  
225:19  
**utilized** 265:8

## V

**valid** 75:19 84:2 85:6  
86:4,19 92:2 112:8  
120:4 176:8  
**validated** 82:12,20  
115:10 116:9 195:7

**validation** 113:22  
**validity** 26:16 85:14  
99:18,19 101:21  
102:10 124:4 126:3  
128:14 158:5 174:19  
175:10,19 176:3  
243:16 252:19 253:21  
254:8,9,12,14 255:9  
270:10  
**valuable** 4:17 196:7  
**value** 5:16 17:14 28:19  
66:14,18 123:4 125:6  
134:10 141:9 142:19  
142:22 143:6,11,15  
143:21,21,22 144:1,2  
144:6,11,16,21 145:2  
145:2,6,7,8,10,11,22  
146:4,5,7 168:20  
236:10,18,20 238:6  
238:10,14,16,18  
**value-based** 178:20  
235:21 238:3 257:1  
**valued** 115:5  
**values** 203:11 206:20  
**variable** 188:15 190:15  
195:22 196:14 197:3  
198:16 201:6 206:6  
206:19,20 207:6  
225:11  
**variables** 182:6 185:7  
186:5,16 188:20,22  
189:1 190:10,12,20  
191:5,6,8,12,14 192:9  
196:18,22 197:13,19  
200:14 201:13,19  
202:20 203:15 204:9  
204:9,10,13,17  
205:17 209:8 213:10  
214:9,18,22 215:8  
220:20 225:7 226:11  
230:5 232:11 233:3  
233:15  
**variate** 197:18  
**variation** 3:12 19:8  
161:2,9,13,15,16,17  
162:1,2,4,6,8,9,14,15  
163:5,5,16 164:8,16  
164:17 165:1,13  
166:11 168:2,5,6,9,11  
168:22 169:3,13  
170:3,9 172:9,11  
184:10 217:14 265:19  
**varied** 169:10  
**variety** 23:9 181:16  
260:20 261:2  
**various** 233:3 240:20  
253:3  
**varying** 55:19 161:21

263:2  
**vein** 55:2  
**vendors** 172:7  
**verified** 128:8  
**Vermont** 229:13,15  
**versed** 143:11 224:9  
**version** 127:2 129:22  
135:20 182:11  
**versus** 65:13 92:11  
166:18 167:3,7,8  
187:2 196:9 203:5  
215:17 218:18 219:4  
262:4  
**vest** 21:3  
**vests** 21:2  
**viable** 52:20  
**Vice** 2:9,14 4:4 15:15  
15:18  
**VICKERS** 2:13  
**view** 16:7 20:11 27:13  
34:21 265:20  
**views** 179:19  
**vignettes** 246:2,2  
**virtually** 4:11 8:4 14:3  
14:19  
**vision** 20:15 44:2 110:2  
**visit** 250:7 253:18  
257:20  
**visits** 250:5,11 253:18  
**voice** 228:17 230:15  
231:12 232:1  
**volume** 168:20 237:17  
238:19  
**voluntary** 112:1  
**volunteer** 246:14  
**voted** 105:1 156:15,16  
185:11  
**VSAC** 146:1  
**vulnerability** 230:2  
**vulnerable** 181:8  
**Vy** 13:5

## W

**Wahid** 2:4 11:2,2  
**wait** 25:2 50:1 252:2  
**walk** 63:2 156:5 190:5  
246:8  
**walked** 248:4  
**walking** 206:8  
**wall** 57:15  
**Wanda** 1:17 9:3  
**want** 5:6,18 6:4,6 8:2,6  
8:7 14:21 15:5,11,13  
20:2 21:12 25:9 26:8  
31:3,5 34:14 35:13  
36:13 41:8 42:8 45:16  
48:16 49:20 54:11  
56:7 58:2,4,6 60:8

61:19 62:2,5,9 65:11  
 65:11 74:12 78:16  
 79:6,7,8,21 82:3  
 83:22 85:20 90:3  
 91:15 93:6 96:11,13  
 98:19 99:19 100:16  
 100:19 105:8,22  
 111:13 112:18 113:6  
 115:11,11 116:3,4  
 117:6 121:19 128:3  
 128:17 141:20,21  
 142:4 145:6,9 153:2  
 157:20 161:10,12  
 162:19 168:19,20  
 169:3 175:5 179:8,12  
 190:8 193:17 196:11  
 198:10 204:18 210:6  
 215:4 218:14 220:10  
 227:3 232:6 233:18  
 234:4 242:8 253:10  
 255:8 258:4 261:6  
 262:8,18 271:3  
**wanted** 4:12,18 81:2  
 160:21 197:2 212:2  
 225:1 234:19 235:9  
 244:4 248:3,6 249:13  
 251:13 265:9 268:2  
 269:6  
**wanting** 95:9 121:13  
 218:5  
**wants** 28:21 60:6  
 112:22 138:14 187:10  
**warehouse** 29:14,16  
**warranted** 14:5  
**Washington** 1:8 108:6  
 108:10  
**wasn't** 94:16 104:18  
 266:15  
**Watt** 2:5 11:10,10 46:10  
 146:11,11,21 147:8  
 147:13 148:11,20,22  
 224:1,1,6  
**way** 17:22 22:19 31:16  
 41:12,16,17 42:13  
 65:12 76:10 83:12  
 88:7 89:4 91:16  
 114:12 117:22 133:3  
 133:19 143:6 153:16  
 156:14 158:2 167:4  
 173:16 180:3 195:13  
 207:11 219:12 221:15  
 229:1,11 250:12  
 257:14,16,17  
**ways** 23:9 44:4 83:15  
 83:17 91:22 104:10  
 122:7 128:12 159:11  
 200:10 251:7 264:6  
 266:19 267:4

**we'll** 5:10 6:7,8,14,18  
 7:12,16,22 8:1 20:8  
 22:14 37:4 42:13,16  
 47:2 51:8 57:9 58:2  
 58:10 59:6,7,7 60:2  
 98:13 108:11 122:7  
 141:6 148:2 159:22  
 160:6,7 171:21  
 177:11 220:17 233:12  
 234:7,8,18 240:19  
 244:12,17 246:1,8,22  
 248:7 257:9 266:7  
 269:10,15,19,22  
 270:19,21  
**we're** 6:11,18 7:4,13,14  
 14:18 16:3,13 17:2  
 20:1,21,22 22:4,5,7  
 22:10 35:19 39:3  
 40:22 41:14 42:12,14  
 45:2,11 46:4 50:17  
 53:22 56:2,3,6 59:2,5  
 59:12,22 60:11,12,14  
 62:6 63:4,5,17 65:8  
 65:12 66:10,21 67:12  
 69:17 70:2,8,13,20  
 71:1,2,5,6 72:9,11  
 73:10,18 74:1,2,3  
 75:11,16 76:5 77:8,14  
 84:16 85:9,16 86:17  
 90:13 94:3 96:17,20  
 97:16,18,19 98:2,22  
 99:4,14,22 100:5,15  
 100:16,22 101:4,14  
 101:14 102:16,21  
 105:7,17 106:7 108:5  
 109:2,15,17,20 115:3  
 117:8 118:1 119:1,4  
 119:11 121:16 122:9  
 122:12 127:12 129:16  
 130:13 134:16 135:6  
 137:3 141:13,17  
 142:15 143:17,18  
 144:8,9 152:2 155:9  
 158:4,6 159:13,14,20  
 159:22 160:12,13,15  
 160:22 161:16 162:3  
 162:10 164:6 165:13  
 165:14 170:1 174:7  
 176:4 177:7 187:19  
 189:7 198:4 203:11  
 207:12,16 210:9  
 212:8 217:1 218:5  
 219:11,16,21 221:7  
 221:19,21,22 223:20  
 228:15 231:2,16,21  
 232:6,8 233:4,7,13  
 234:6,14 235:17  
 240:5 241:9 242:5

243:3,20 245:18  
 253:1 256:19 258:13  
 261:4 269:5 270:6,8  
 270:16,17  
**we've** 5:15 6:9,20 7:8  
 14:11 15:16 19:15  
 21:15 23:6 24:17 27:4  
 29:8,8 31:10 33:4,6  
 41:20 42:6 50:18 58:7  
 76:10 81:7,19 86:15  
 87:4 89:1 94:10 97:1  
 99:10 106:6 110:16  
 111:19 119:14 124:6  
 125:15 126:21 136:11  
 136:21 137:4 141:15  
 148:3 155:3,22  
 156:12 157:3 172:5  
 175:4 177:5,8 178:19  
 183:13 184:22 187:14  
 188:14,17 189:4  
 190:10 192:19 199:7  
 204:19 206:15 208:11  
 211:11 218:19 229:4  
 229:12 232:15 235:20  
 238:17 239:18 247:15  
 253:2 269:9,13,17  
 270:4  
**weaknesses** 240:20  
 243:14 248:16 263:19  
**wealth** 66:7 85:11  
**web** 76:22 268:16  
**webinar** 56:20 108:12  
 233:10  
**webinars** 269:19  
**website** 74:18 79:17  
 232:10  
**WEDNESDAY** 1:5  
**week** 55:5 204:5 229:17  
**weekend** 69:2  
**weeks** 84:7 207:15  
**weight** 93:3 252:1  
**Weir** 13:20  
**Weissberg** 33:10  
**welcome** 3:2 4:7 20:5  
 112:21 121:17 159:4  
**well-being** 238:1  
**went** 43:20 59:10 87:15  
 117:12 145:17 160:10  
 190:21 234:11 246:20  
 254:21 258:18 259:21  
 260:10 266:13 271:13  
**whatsoever** 139:15  
**white** 196:2,9 200:2  
 203:6 229:10  
**wife** 21:4  
**wild** 17:1  
**Williams-Bader** 13:21  
**willing** 58:16

**WILSON** 2:14  
**wind** 263:5  
**window** 140:14  
**winds** 251:3,5  
**Winkler** 2:14 6:2 50:15  
**Wisconsin** 171:16,18  
**within-contract** 220:5  
**wondering** 49:16 53:12  
 116:2 265:16  
**Wood** 91:11  
**Woody** 12:18  
**words** 49:20 166:10  
 203:1  
**work** 4:15 5:7,13,16  
 6:11,14,18 7:3,4,10  
 7:13 15:6,7 16:1  
 19:10,18,19 20:13  
 37:8 40:15,21,22 41:4  
 41:15,19 42:21 46:18  
 47:20 48:15 50:4 54:6  
 54:10,13 55:16,22  
 61:14 64:17,17 89:3  
 90:22,22 92:14  
 119:11,20 120:20  
 121:11 125:11 145:22  
 155:11,12,13 157:8  
 160:22 162:9 166:8  
 172:15 173:8,13  
 177:17,20 181:20  
 185:16,18 189:20  
 190:1,3 192:1 199:4  
 207:14 208:4,12,17  
 208:21 209:7,20  
 220:19 223:21 224:12  
 225:2 229:7 235:14  
 235:19 241:20 243:4  
 244:21 247:16,19  
 248:18 253:7 263:13  
 264:2 266:17 267:8  
 269:8 270:3,16  
**workaround** 250:12  
**workarounds** 251:9  
**worked** 33:7 82:8  
**workgroup** 156:21  
 157:1  
**working** 5:7 42:14  
 45:19 52:18,21 60:12  
 60:22 63:18 64:12  
 67:17 79:11 95:7  
 207:13,16 219:14  
 220:1 221:15 233:7  
 250:14 260:16  
**works** 18:5 32:18 128:9  
**workshop** 1:3,7 4:8  
 101:2 235:1  
**world** 16:2 51:14 75:6  
 84:15 89:17 124:18  
 125:17 128:16 129:2

129:12 130:11 132:14  
 133:16 140:15 141:4  
**worse** 95:2 180:4,6  
**worsening** 179:22  
**worst** 217:4,6  
**worth** 202:22  
**wouldn't** 136:1 139:6  
 145:14 227:5  
**woven** 36:9  
**wrap** 93:20 120:1 172:9  
 267:17 269:6  
**wrapping** 94:19  
**wrestle** 255:4  
**wrong** 255:16,17  
**Wunmi** 1:9 2:8 4:19 6:1  
 14:8 57:22 177:10  
 235:4  
**WVMI** 13:4

---

**X**

---

**X** 34:16 92:5,17 117:11  
**XML** 134:10

---

**Y**

---

**Y** 34:16 92:6 94:5  
**Yale** 2:17 9:16 40:14  
 111:7 112:22 113:16  
 177:16 189:11 241:12  
**Yale's** 113:15  
**year** 3:3 14:12 21:17  
 22:13 35:12 38:14  
 45:9 50:18 54:3 69:1  
 70:16 94:13 152:11  
 159:8 183:6 208:20  
 211:7 243:2 253:12  
 269:13  
**years** 6:15 14:11 20:14  
 20:15,18 24:2 25:19  
 33:5 45:15 60:18 61:3  
 67:8 76:20 84:10  
 89:22 90:1 91:7 92:14  
 93:12 132:19 133:10  
 160:5 194:5 210:8  
 230:20 235:20 248:19  
 266:11  
**yellow** 15:14  
**yenta** 28:2  
**yesterday** 37:6 142:21  
 144:4 160:4  
**Yiddish** 28:3  
**YNHH** 2:17  
**York** 208:9,10  
**Yvette** 12:8

---

**Z**

---

**Zach** 2:3 9:19  
**zero** 108:21  
**zip** 187:2,3,20 188:5,8

194:2 215:1 218:22  
 219:1,5 260:3  
**Zuhal** 12:22

---

**0**

---

**0.18** 79:2,4  
**0.99** 203:11,21

---

**1**

---

**1** 8:10 75:17 83:7 102:1  
 113:11 151:21 217:3  
 217:3 234:1  
**1,500** 194:16 208:2  
**1.5** 108:21  
**1:10** 160:6,11  
**10** 89:11 93:16 94:4  
 210:8  
**10:12** 59:11  
**1030** 1:8  
**11** 78:3  
**11:47** 160:10  
**13** 3:4  
**14** 189:18  
**15** 59:6 75:2 183:6  
 244:13 246:8  
**15th** 1:8  
**16** 185:20  
**160** 210:10  
**161** 3:8  
**17** 212:6  
**177** 3:9  
**18** 78:11 108:12 143:5  
 218:1

---

**2**

---

**2** 8:11 95:18  
**2,000-plus** 23:10  
**2:22** 234:11  
**2:47** 234:12  
**20** 3:5 20:15 22:6 234:8  
 237:20  
**2007-2008** 64:7  
**2012** 69:8 74:8  
**2013** 142:14  
**2014** 132:22  
**2015** 126:17 127:9  
 130:4 133:5 238:2  
 241:20  
**2016** 1:3,5 23:5 238:4,8  
 242:13  
**2017** 221:6  
**2018** 238:12,16  
**233** 3:10  
**234** 3:12  
**25** 22:6 64:9 241:9  
**28** 64:9 68:3  
**29** 217:17

---

**3**

---

**3** 8:13 108:18  
**3,000** 194:15  
**3:00** 246:7  
**3:01** 246:20  
**3:18** 246:21  
**3:43** 271:13  
**30** 238:5 252:3  
**30-day** 193:14 197:15  
 197:15 242:14,22  
**37** 217:18

---

**4**

---

**4** 1:5 3:2 9:5 86:1 109:6  
**4:30** 270:21  
**44** 215:15 216:17 217:3  
 217:3 218:7,8

---

**5**

---

**5** 9:14,18  
**50** 238:12  
**59** 3:7

---

**6**

---

**6** 10:5 75:18 83:7 86:1  
 102:1  
**60** 109:9  
**600** 23:11 194:15  
**600-plus** 5:20  
**65** 191:19

---

**7**

---

**7** 10:13 86:2  
**70** 218:13

---

**8**

---

**8** 11:7 86:2  
**8:56** 4:2  
**85** 238:9

---

**9**

---

**9** 71:16  
**9:00** 1:8  
**9:54** 59:10  
**90** 93:6 100:2 238:14  
**9th** 1:8

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In the matter of: Measure Developer Workshop 2016

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